

工部局董事会 会议录

第二十二册

上海市档案馆 编



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THE MINUTES OF SHANGHAI
MUNICIPAL COUNCIL

Volume XXII

SHANGHAI MUNICIPAL ARCHIVES



Shanghai Classics Publishing House

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编审委员会主任 张 乾

编审委员会副主任 史梅定

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Volume XXII

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Director of the Editorial and Examination Committee Zhang Qian

Deputy Director of the Committee Shi Meiding

Executive Finalizer Ma Changlin

Shanghai Classics Publishing House

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THE MINUTES OF

SHANGHAI MUNICIPAL COUNCIL

(1922—1924)

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CPL.

at 4.30
At the meeting of the Council held on Wednesday, January 4, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Mr. N.O. Liddell, Secretary, announces his return and is present at the meeting. His suggestion meets with members endorsement that Mr. E.S.B. Rowe shall for the present continue responsible for the administration with continuance of acting pay accordingly, so as to enable him more effectively to read up the records.

The Council minutes of December 30, 1921, are confirmed and signed with minor amendment.

The Foreign Educational Committee minutes of December 22 are submitted and are confirmed.

2250 As regards the estimates of Extraordinary Expenditure, noting that there is a piece of, unregistered land in the middle of the site not yet acquired, members direct inclusion in the Budget of the full estimated cost of purchase and not merely a nominal sum as suggested in the minutes. They are apprehensive that difficulty may arise owing to the non acquisition of land thus situated and hope that it will be purchased at an early date.

1189 As regards School fees, and the estimates of Ordinary Expenditure, Mr. Lyman explains that the policy of the Committee, at present, is to work towards a state of affairs in which each school would be self-supporting from its fees to the extent of one third its cost, the remaining two thirds being found from the public purse. The Council approves this policy as a general proposition.

2306 The Parks Committee minutes of December 24 are submitted, but are not approved, pending circulation. With respect however to the site for the new Swimming Pool, members approve that suggested by the Parks Committee, so that the necessary preparatory work may go forward so as to have the new bath in working order by the Spring.

114/ Land Commission. Members decide to invite Mr. A.D. Bell to continue as the Council's representative on the Land Commission during the Municipal year next ensuing.

270/ Visit of the Prince of Wales. An invitation from Sir Paul Chater and Sir Rees Davies has been circulated by the British Chamber of Commerce inviting the Council, together with the China Association and British Chamber of Commerce, to nominate two gentlemen as guests of the Colony, to associate themselves in homage to His Royal Highness. In this connexion the Chairman remarks that when Sir Paul Chater was in Shanghai, he suggested the sending of such an invitation, but was informed that the Council, as an international body, could hardly appear in the matter; which apparently Sir Paul Chater has forgotten. Members decide to leave the matter in the hands of the Chairman.

172 Membership of Council-(Mr. Fessenden). Major Holcomb has intimated that Mr. Fessenden cannot return until February 3. The Chairman remarks that this is most inconvenient, since the Council has accepted his resignation, and cannot carry on as at present. It is necessary therefore that bye-election proceed and it is suggested that Mr. Lyman should arrange for a gentleman to succeed Mr. Fessenden. Mr. Lyman suggests that it may be feasible to arrange for election of a gentleman for the remainder of the current Municipal year on the understanding that he will thereafter retire, so that Mr. Fessenden might go up for election for the Council of next year, to take ^{office} ~~place~~ in April next. The matter will accordingly be discussed again at next week's meeting, and application will be made to the Consular Body in the usual way to fix the date for the bye-election.

270 Case of Del Piano. With reference to the recent remonstrance by the Acting Consul General for Italy, against the searching of one Chev. Capt. A. del Piano, the latter has now applied through his lawyers, Messrs. Musso & Fischer, for an apology and adequate damages. The case having been referred to the Legal Adviser, he suggests in the first place enquiring what amount of damages are claimed and a draft letter accordingly is submitted. Allusion is made to a former case in which a mistaken arrest was made and it is decided that if the Secretary cannot find anything to strengthen the argument that the Council is not responsible for mistakes in making arrests, it would be better to reply with an expression of regret as in the previous case.

2854 Capital Valuation of Roadland. Further discussion takes place in connexion with the previous minute and the Chairman enquires of members

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whether or not they wish the value of all the roads owned by the Council to be included in the assets. Members concur in the view that their intention was to call for a report from the Treasurer dealing fully with the subject before definitely making up their minds as to the desirability or not of including in the balance sheet an item representing capital disbursed on roadland.

2770 Fusan Road Dispute. With regard to this matter, members finally approve the proposed terms of settlement to the effect that as the Council has been approached by the owners with a request that the roadway in question be not opened to public use, but be retained as a private road, the Council, having regard to the fact that this small road is not and by reason of the railway line, never can become a through thoroughfare, and consequently is of no value to the Settlement, declines to accept the surrender and will return the land to the original owners, with the stipulation however that access thereto, and connexion of the sewers to the Council's mains shall only be permitted to continue for so long as no other sewer or road connexion is made thereto, and that the road shall remain a private road; such undertaking to be binding upon other later owners of the property; private watchmen to be engaged from whatever source may be desired. A formal reply will be drafted by Mr. Liddell.

Mint. With reference to the former minute on this subject, the Chairman believes it an excellent proposition to require that the Mint authorities shall make payment in recognition of their enjoyment of the amenities of the Settlement, since by reason of its situation, it is perfectly plain that they propose to be of the Settlement though not in it. At the same time he suggests that the Mint be required to have the bridge on the site of the present ferry so as to make the bridge available for mill hands and others to use it instead of allowing the bridge to be the private access of the mint. Mr. Girardet thinks that such a stipulation would considerably weaken the reasonableness of the Council's demand that it shall own the bridge but that the Mint shall pay cost and taxes. Mr. Mackay adds that there are two ways of looking at the question since if the bridge is connected up with a native path it is not reasonable to ask the mint to pay rates, though perfectly reasonable to do so if the bridge is actually connected with their property. Upon the Chairman's insistence however, members agree that, in the first place, the stipulation might be made that the bridge be at the ferry whereafter the views of the Mint will be available for members' further consideration.

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1837 Road to the Hills. Much further discussion on this subject takes place. Mr. Brooke Smith states that he maintains his view that provision of such a road would be an extravagance. He also fears that the cost of making and upkeep would be unjustifiable; while there may be native opposition thereto. Mr. Mackay thinks it would be a valuable opportunity lost not to acquire the land now. Every time the Council has had the opportunity of getting it, for some reason they have not acted, while every time they wished to act, they could not get it. He thinks the value will probably go up in leaps and bounds: he believes it would be a great asset to the community and that it would be a statesmanlike view to acquire the land now. The Chairman would rather spend the money upon our own hinterland, i.e. for new roads intersecting the Rubicon Road system and in this connexion it is suggested that the Public Works Department use all efforts in this direction. Mr. Lyman favours purchasing the roadland with a view to the future since the reproach is so often made that the Council takes short sighted views.

Mr. Brooke Smith will not recede from his attitude and Mr. Mackay presses the matter to the vote. Mr. Lambe is averse to a vote, at the present time, and would postpone the discussion and it is decided therefore to seek further information from Mr. Harpur as to the details of cost, while the Police will make discreet enquiries in the district as to whether or not there would be opposition to the construction of such a road.

1843 Settlement Extension. In this connexion enquiry is made as to how the question of Settlement Extension now lies and it is decided that Mr. Liddell shall give detailed attention thereto and lay the matter before members at an early date.

Electricity Department - Reorganisation. Technical Staff. The Chairman observes that decision in this matter was specially deferred in view of urgent representation first by Mr. Ford and then by Mr. Goodale. The report of the latter being now forthcoming, he considers that there is nothing in it and it is ~~suggested~~ ^{directed} accordingly to convey to the Electricity Committee its formal approval of the minute and to the Engineer-in-Chief instructions to act accordingly.

3252 Chinese Exchanges. The file on this subject is again laid before members and the suggestion is adopted that the file be transmitted to Mr. McNeill for his further views.

1266 Fire Brigade - Plant. Allusion is made to the recent frequent accidents to Fire Brigade plant and enquiry is made as to whether it is not a

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fact that such plant is insured and if the Council is duly indemnified.

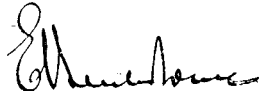
Band Tours. In connexion with the item proposed for publication in the Gazette, members desire that it should be made clear that the Band shall not leave Shanghai unless cash or approved security is first deposited for passage both ways, expenses of musicians, and the Council's profits. Messrs Lambé and Lyman still express scepticism as to the financial success of any such venture.

The Municipal Gazette for January 5 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.10 p.m.



Chairman.



Acting Secretary.

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add.

At the meeting of the Council held on Wednesday, January 11, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
H.H. Girardet
W.P. Lambe
A.B. Lowson
V.G. Lyman
S. Sakuragi
The Secretary & Commissioner General and
The Assistant Secretaries.

Absent:

Messrs. E.F. Mackay
H.G. Slims.

4 The minutes of the meeting of January 4, are confirmed and signed by the Chairman, subject to substitution of the word "office" for the word "place" under the heading "Membership of Council - Mr. Fessenden."
With regard to:

4 *1141* Land Commission. Members are informed that Mr. A.D. Bell has consented to continue as the Council's representative.

4 *1701* Visit of the Prince of Wales. The Chairman observes that he has communicated members' views to the British Chamber of Commerce.

4 *2700* Case of del Piano. As the circumstances existing in the former case alluded to in the minute, were found to be somewhat different to those existing in the present case, in that the arrest was under warrant and the apology made by the Commissioner of Police unofficially, and not by the Council, letter has been despatched to Messrs. Musso & Fischer, merely repeating the expression of regret conveyed to the Acting Italian Consul General on December 8, in reply to the protest made by him in this connexion.

Mint. In reply to the Secretary's enquiry as to whether it was members' intention that the Mint should be required not only to pay the cost of the construction of the bridge, but also to agree to the payment of Municipal rates, and to his suggestion that it might perhaps be inequitable to insist on this second requirement, if the bridge were constructed at Ferry Road, and thus made available for the general public, members direct that in the first instance both requirements should be made.

4 *1766* Fire Brigade - Plant. Members are informed that the Brigade Plant is insured, and that claim has been made on the insurance company.

4 The minutes of the meeting of the Parks Committee of December 4, 1921,

are submitted and confirmed.

The minutes of the meeting of the Works Committee of December 30, 1921,
are submitted and confirmed. With regard to:

2703 Jessfield Road Widening. Members confirm the view that payment for any land required for widening this road beyond 40 ft. would not affect the agreement recorded in the Annual Report for 1921 in respect to its widening to 40 ft.

1233 Annual Contracts - Supply of Petrol. Members are informed that the Asiatic Petroleum Co. have agreed that the figures quoted in their tender should be applicable to the whole year.

2193 Sewage Scheme - Eastern District. Negotiations for the acquisition of this site are approved on the basis recommended by the Acting Commissioner of Public Works in a confidential report dated January 11, which is submitted and read.

1292 Police Force - Japanese Branch - Ex-Inspector Okushi. File is submitted containing reports by the Commissioner of Police as to recent articles published in the "Nichi Nichi" in reference to the resignation of this employe which was accepted at the Council meeting on December 14, 1921. Having stated that these articles support Okushi and are in a general sense hostile to the Council, the Commissioner recommends that the Japanese Consul General should be informed that much of them is pure invention, and that it be suggested to him that the editor be asked to print a retraction based on facts which he could obtain on application to Police Headquarters.

Mr. Sakuragi states his belief that a considerable difference of opinion obtains amongst the Japanese community in this matter, whereafter the Chairman expresses his willingness to approach the Japanese Consul General but that before doing so he would like submitted to him copies of the newspaper articles to which the Commissioner has taken exception.

2154 Vehicles (Lighting Up Time). A report by the Commissioner of Police is submitted in reference to the directions communicated to him in accordance with the Council minute of December 28, 1921. Having considered his views, and as adherence to the decision then recorded would necessarily involve alteration of the regulations as to lighting-up time, and would involve lighting up on occasion as much as 40 minutes before dark, since in certain months this difference exists between the earliest and latest lighting up times, members direct continuance of the existing practice in this matter.

1042 Municipal Jurisdiction beyond Limits - Lang Terrace. File is submitted

in reference to the action of the Chapel Authorities in arresting a Municipal garbage coolie whilst at work in Lang Terrace and to their action in removing the entrance gate leading from the Terrace to Paoshun Road.

When the Council was requested to take jurisdiction over the property it was informed that the only access to two blocks of the Terrace was from the North Szechuen Road - a Municipal road - and that access to the third block was provided from the Paoshun Road - a Chapel road. Under these circumstances and following the usual practice in such cases the Council took jurisdiction in respect of the first two blocks. As it now transpires that access to all three blocks can be obtained from Paoshun Road, members concur that reply should be made to Messrs. Cumine & Milne who have protested to the Council on behalf of the owners of the property, requesting its assistance, generally in the sense that since access to all three blocks is provided from the Paoshun Road, the Council must withdraw from the property so long as such access is maintained and that as regards the action of the Chapel Authorities in trespassing upon the property, - indeed so it would appear, of forcibly entering upon it, their proper course of action would seem to be to make representations to their Consular representatives, since the land is held under Consular registration.

2070 Health Department Staff - Dr. Hill. The Chairman observes that the Acting Commissioner of Public Health had called upon him, in reference to the decision recorded at the Council meeting on December 7, 1921, and affirmed at the meeting on December 21. In the course of discussion the Acting Commissioner had emphasised the value of Dr. Hill's services, and had in effect stated that unless the Council could offer terms of remuneration that were acceptable, it would become impossible for the Health Department to continue to function properly. The Chairman states that he thereupon informed the Acting Commissioner that the deciding factor as far as the Council was concerned was the market value of Dr. Hill's services, and he agreed to telegraph to the Council's London Agents enquiring of the Commissioner of Public Health, who was at present on Long Leave, at what salary he thought he could replace Dr. Hill. Reply has since been received that replacement could be made at Pay of £800 per mensem, which is in fact the same rate as that offered by the Council to Dr. Hill.

Under the circumstances members direct that the Acting Commissioner be informed of their adherence to the decision already recorded in this matter, and that unless Dr. Hill was prepared to

signify his willingness to renew his agreement on its expiry with Pay at £800 per annum, the necessary steps would be taken for his replacement on such expiry.

332 Ellis Kadoorie Public School for Chinese - New Assembly Hall. Letter from Mr. Pearce to Sir Ellis Kadoorie is submitted with the reply of the latter expressing his willingness to donate "an amount equal to that the Council is donating, namely £15,000" towards the construction of a new Assembly Hall. As it appears that Sir Ellis is in some doubt as to the total cost of the Hall, members direct that Mr. Pearce be informed that £15,000 is the estimated total and that if Sir Ellis will provide the whole or half of this amount the Council would much appreciate his munificence.

333 London Agents - Agency Agreement. Members learn that on the Secretary taking up the question of freight rebates with the London Agents whilst on his Long Leave recently, they had eventually agreed to the stipulation that such should be accounted for to the Council, but had required that they should have the right to retain the ordinary commission paid to shipping brokers. Members approve this requirement.

334 National Council for Combating V.D. Correspondence is submitted between the London Agents and the National Council in reference to an invitation extended by the latter to appoint a representative to serve on the General Council and on the Service Committee of the National Council.

Members are unanimous in the view that it would be inadvisable for the Council to be so closely identified with the National Council, as would be the case were this invitation accepted, particularly since considerable differences of view exist in regard to the National Council's policy, and it is directed that the London Agents be informed accordingly.

335 Chinese Exchanges. Opinion by the Council's Legal Adviser Mr. D. McNeill, is submitted, substantially concurring with the opinion already expressed by Mr. Holborow of the same firm, particularly as to the danger of the Council adding the enforcement of Chinese Regulations (other than those of the criminal code) through the agency of the Municipal Police. Mr. McNeill adds that according to information from a trustworthy source, the present exchange epidemic has apparently almost died out, and that in any case the true remedy in his opinion rested with the Chinese Government which could so amend its criminal code as to include all offences in connexion

with the promotion or working of exchanges.

Whilst noting Mr. McNeill's views, members decide to defer decision in the matter pending reply to a request addressed to the Colonial Secretary, Hongkong, for particulars of such legislation in the matter as has, it is understood, been enacted in Hongkong.

1228 Voting List. The Legal Adviser's opinion on the question of the propriety of including German subjects in the Voting List, as to which discussion was recorded in the Council minute of December 21, 1921, is submitted. From a consideration of this opinion which generally endorses the view recorded in the Acting Secretary's memorandum on the subject besides dealing with other aspects of the matter, it seems to members to be clear that German subjects should rightly continue to be included in the Voting List, and they concur with the Chairman's suggestion that a copy of Mr. McNeill's opinion should be handed to H.M. Consul General accompanied by the statement that should the Consular Body see fit to request their omission from the List, the Council would of course comply therewith.

1243 Settlement Extension. The present position in regard to this matter, and the desirability of reviving the whole question are dealt with in a brief confidential memorandum submitted by the Secretary, and although full discussion is deferred until there shall be a full attendance of members, it appears that members are generally disinclined to revive the matter at the present time for the reasons set forth in the Secretary's memorandum, and for the additional reasons voiced by the Chairman, and by Mr. Girardet.

3205 Lyceum Theatre. Correspondence with the A.D.C., licensees of the Theatre, is submitted in reference to certain alterations required of them to ensure safety in case of fire. In taking objection to the Council's requirements the A.D.C. contend that the matter is one which properly concerns the Council and the owners of the Theatre, the Lyceum Theatre Trustees, a contention which cannot however be admitted since the Council must deal with the Theatre licensees. As to the objections taken and the views advanced in support, several of the members consider that the theatre would be a veritable death trap in case of fire, whilst Mr. Lambie observes that having regard to the report of the Chief Officer of the Fire Brigade, he would not wish to shoulder further responsibility in the matter unless the Council's requirements are carried out. Members are generally in accord and reply to the A.D.C. is directed informing them of members' views and that unless action is taken forthwith to comply with the requirements communicated to them, the Council would find it necessary, in its duty

to provide for the public safety to withdraw the theatre licence.

2550 Membership of Committees. In reference to previous minutes and to members' impression that members of committees have in recent years continued their service without definite appointment, the Secretary observes that this is not the case, and that on the contrary following upon instructions given at the first meeting of each new Council, letters are despatched to members of committees thanking them for their past services and where it is the Council's desire, requesting them to continue such services. The Secretary adds however that due to an oversight, this practice was not observed at the beginning of the present Municipal year in regard to the members of the Electricity Committee.

4 Secretariat Staff. Referring to the Council minute of December 21, 1921, the Chairman states that the Secretary has informed him that whilst on Long Leave he has completed his scheme for the reorganisation of the duties of the Secretariat Staff, and that he anticipates that so soon as this scheme is brought into operation, it will be found that the existing staff is sufficient for present requirements, but that should he find that this is not so he will be glad to avail himself of members authority to engage further assistance.

The Assistant Secretaries withdraw.

5 Designation of Chief Executive Officer. The Chairman states that Mr. Liddell has requested him to express his appreciation of the new designation approved at the meeting held on December 21, 1921. At the same time Mr. Liddell brought to his notice a copy of the minute recorded by the Council at its meeting on February 26, 1919, under the heading "Secretary's Office - Foreign Staff." This minute which records

"that the substantive post of Senior Assistant Secretary should be abolished and that there should be no definite seniority amongst the Assistant Secretaries other than that conferred by length of service so that when the appointment of Secretary becomes vacant from time to time, the Council may feel itself free to appoint either any one of the Assistant Secretaries or an outside applicant as may be considered desirable"

was not before members when their decision of December 21, was recorded in regard to Mr. Rowe's designation as "Deputy Secretary and Deputy Commissioner General."

6 The Chairman states that in his opinion the view recorded in this minute in regard to the status of Assistant Secretaries is

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12.

sound, and that under the circumstances he did not consider that the decision in regard to Mr. Rowe's designation as Deputy should stand. Members concur and decision is made accordingly.

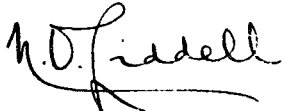
As regards the designation "Commissioner General", members inform the Secretary that it was their intention that it should be limited in its application, and that accordingly it should not apply to Assistant Secretaries except when holding the Acting appointment.

The Municipal Gazette for January 12 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Secretary & Commissioner General.

ans.
At the meeting of the Council held on Wednesday, January 18, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simas
 The Secretary & Commissioner General and
 The Assistant Secretary.

The minutes of the meeting of January 11, are confirmed and signed by the Chairman. With regard to

1843 Settlement Extension, after some preliminary expression of views, members direct that further discussion of this matter be left in abeyance.

3205 Lyceum Theatre. Observing that he was absent from the last meeting when this matter was discussed, Mr. Mackay states that he took the opportunity of seeking the views of his firm's insurance expert, and that having gone into the matter carefully the latter had expressed the view that the theatre undoubtedly required considerable attention, but that in his opinion the requirements of the Chief Officer were far too rigorous. He had also made a note of those requirements which he considered necessary from an insurance and public safety point of view, copy of which Mr. Mackay hands to the Chairman.

As the letter directed at the last meeting has already been despatched to the Theatre licensees, members concur with the Chairman's suggestion that further consideration of the views expressed by Messrs. Butterfield's expert should remain in abeyance until reply from the Theatre licensees has been received.

The minutes of the meeting of the Watch Committee of January 13 are submitted and confirmed. With regard to

1897 Volunteer Corps, Stock and Stores - Topographical Requirements.

Members endorse the view that the Commandant's recommendation to increase the appropriation under this heading should be approved, since approval will result in ultimate economy.

1210 Ammunition. The Chairman states that when the C.O.C. Hongkong was in Shanghai last year for the inspection of the Corps, he had

emphasised that it was essential that the Council should maintain an adequate reserve of ammunition, since in the event of any serious trouble in China, the Hongkong Authorities would not be able to spare any for the Council's use.

Police Force, Stock and Stores - 2 Ford Chassis, etc. for Reserves.

Mr. Girardet puts in a special plea for the Council's approval of the expenditure contemplated under this heading, and members concur that it is desirable that the appropriation should be passed by the Finance Committee when considering the question of reductions requisite to balance the Council's Budget.

2524 Rewards for Opium Seizures. Members endorse the view that it would be undesirable for the Council to accept any opium rewards from the Chinese Government or Customs.

24/2470 Fusan Road Dispute. Reply to the owners has been despatched in the sense of the decision recorded at the meeting on January 4, and draft letter to the Senior Consul in the like sense, but dealing also with the general question of the Council's rights in regard to roads and Municipal properties outside Settlement limits, is now read and approved for despatch.

19/774 Railless Freight Cars and the Tramway System Generally. The Chairman states that Mr. Simms has suggested that it might be well for the Council to take advantage of the presence in Shanghai of Mr. J.B. Hamilton, C.B.E., a high authority on tramway matters, to obtain expert advice from him on the various matters connected with the tramway system which have been before the Council during the past year or more. The Chairman adds that he has discussed this suggestion with the Secretary who considered that it should be acted on, but was rather of the opinion that the advice sought should perhaps be limited to the question of the desirability or otherwise of the introduction of a railless freight service, and in particular as to whether its introduction would be likely to produce further congestion in the passenger service.

In the course of discussion Mr. Lambé urges that the scope of Mr. Hamilton's report should be made as wide as possible, and members unanimously concur. Mr. Mackay suggests that it might at the same time be desirable to request Mr. Hamilton to express an opinion as to whether the existing cheap tram fares tended to increase the volume of traffic by the inducement to travel thereby provided and if so, whether he considered that an increase in the fare rates would tend to improve present conditions by reducing this volume. The Chairman thereupon expresses the view that the

general public require cheap travelling facilities plus improvement in such facilities, and that therefore, there would almost surely be opposition to any increase in the fare rates. Mr. Lyman suggests that on extension of the railless system with provision for lines parallel to the Nanking Road it might be worth considering increased fare rates on the Nanking Road route, with a view to discouraging traffic thereon, and on the other hand encouraging traffic by the parallel routes. Members concur that both of these points should be included in the reference to Mr. Hamilton, and the Secretary is directed to approach him in this matter and ascertain whether he would be willing to advise the Council as suggested and at what fee.

10% Chinese Educational Committee. To fill the vacancy in the membership of this Committee resulting from the death of Mr. Y.C. Tong, the name of Dr. S.M. Woo of the National Council of Health has been suggested, and is approved, subject to further enquiry as to his suitability, since none of the members have any personal knowledge of him.

2550 Segregation of Electricity Offices. Enquiry is directed of the Acting Commissioner of Public Works as to what action has been taken on the Council's instructions in this matter.

The Municipal Gazette for January 19, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.15 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, January 25, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

E.F. Mackay

S. Sakuragi

H.G. Simms

The Secretary & Commissioner General and
Assistant Secretary.

Absent:

Mr. P.P. Whitham.

11/20
11/20
Membership of Council. Referring to the bye-election rendered necessary in pursuance of Article XX of the Land Regulations following upon Mr. Fessenden's resignation from membership of the Council, the Chairman observes that since only four nominations were received by 4 p.m. on Thursday, January 19, the date fixed for their receipt by the Consular Body, the four gentlemen nominated, Messrs. Lambe, Lowson, Lyman and P.P. Whitham were considered to be elected in terms of Article XVIII of the Land Regulations. The Chairman then expresses his pleasure at the fact that the first three are continuing their services to the Community. He adds that an opportunity will be afforded shortly of welcoming Mr. Whitham, the new member who will take Mr. Fessenden's place on the Watch, Health and Recreation Ground Committees.

11/20
The minutes of the meeting of January 18 are confirmed and signed by the Chairman. With regard to:

7/843
Settlement Extension. Members concur that the Senior Consul should be addressed suggesting enquiry of the Diplomatic Body as to the present position in this matter.

14/794
Railless Freight Cars and the Tramway System Generally. The Chairman informs members that the Secretary saw Mr. Hamilton this afternoon and briefly explained to him the history of the negotiations with the Tramway Company for extension and betterment of the service, and as to the introduction of a railless freight service. Mr. Hamilton indicated that he would give the advice sought and took away the relative files promising to inform the Secretary later as to the fee which he would require.

2550 Segregation of Electricity Offices. Members are informed that action has already been taken on the Council's instructions. Mr. Girardet thereupon enquires whether members would approve of an exception in respect of the back staircase close to the Council Chamber which it was the desire of the Electricity Committee to keep blocked up as at present so as to confine entry by Chinese messengers and coolies to a similar staircase nearer the Foochow Road which is already used for this purpose. Members have no objection to this exception, and the Acting Commissioner of Public Works will be instructed accordingly.

Volunteer Corps - Form of Officer's Commission. An amended form of commission suggested by the Commandant is submitted and approved subject to minor amendment suggested by the Secretary in his circular covering the Commandant's recommendation.

2728 Fire Brigade - Appointment of Deputy Chief Officer. Draft minute of the discussion which took place at yesterday's meeting of the Watch Committee, in regard to the Pay to be offered for this appointment, is submitted and read.

Members concur with the views of the Committee: accordingly the London Agents will be instructed by telegram to proceed with this appointment as expeditiously as possible in view of the fact that the Chief Officer desires to proceed on long leave in May next.

2687 Motor Char-a-banc Service. Letter from Mr. J.A. Fredericks making enquiries in regard to the institution of a motor char-a-banc service is submitted, together with reports by the Commissioner of Police and the Acting Commissioner of Public Works, and a memorandum by the Secretary.

On Mr. Lawson's suggestion, it is decided to defer consideration of this matter pending receipt and consideration of Mr. J.B. Hamilton's report on Tramway matters, since his views may possibly have a bearing on the question of motor bus services.

In the meantime reply will be made to Mr. Fredericks that his letter is under consideration, but that under no circumstances could any monopoly be granted in respect of the service which he contemplates.

2848 Garage Licences. Further letter from Messrs. Platt & Co. on this subject, which was last considered at the meeting of November 16, 1921, is submitted, with comments by the Chief Officer of the Fire Brigade and Acting Commissioner of Public Works, and members direct that reply be made in the sense of the remarks of the Secretary on his circular covering the documents submitted.

MS
2849 Administration Building - Outside Lighting. Consideration is given to the recommendations of the Acting Commissioner of Public Works in regard to the lighting of the roads adjoining the Administration Building and of the compound at an additional annual cost of £1935 with erection of the necessary standards at a cost of £1200.

In the course of discussion the Chairman questions whether such high expenditure is necessary and whether in fact any special lighting up of the facade of the Building as is contemplated is required. In reply Mr. Mackay states that two of the proposed standards have been erected in Hankow Road and inspected by the Works Committee who reached the conclusion that they were suitable and that the recommendations of the Acting Commissioner should be approved. He adds that it seemed to him to be a pity that with a view to economy, the Council should in effect "spoil the ship for a hap'orth of tar". Having considered Mr. Mackay's views members record their approval of the recommendations made but in doing so direct that such action be taken as may be necessary to secure that lighting be so regulated late in the evening as only to provide such illumination as is actually required for street lighting as contrasted with the lighting up of the facade of the Administration Building.

MS
Road to the Hills. In accordance with the directions recorded at the meeting of January 4, the Acting Commissioner of Public Works has reported as to the cost of constructing a mud road as also of ballasting and metalling. As regards the Police enquiry directed, members are informed of the view of the Commissioner of Police that enquiry would be undesirable since it would certainly result in opposition to the project.

On a show of hands it is decided by a majority of 5 to 3 not to proceed further in this matter which will accordingly remain in abeyance for consideration by a future Council if such be thought desirable.

MS
2973 Land Commission. The award of the Commissioners in Case 126 is submitted and authorised for publication. The award does not seem to establish any particular principle but it is favourable to the Council in the sense that the total compensation awarded, ^{£28,500} is approximately one half of that claimed by the owner of the land affected.

MS
2816/1675 Bubbling Well Road Widening - Lot 2940. Award by the Land Commissioners having been made in the case above referred to members direct that instructions be given to the Acting Commissioner of Public Works to negotiate with Mr. McBain on the basis already approved, i.e. a lump sum of £11,000 representing compensation for the land required at the

assessed value plus ten per cent £8266, and reinstatement of garden £2734.

2070 Health Department Staff - Dr. Hill. In a memorandum which has been circulated to members, the Secretary refers to a call made on him by the Acting Commissioner of Public Health following communication to him of the decision recorded at the meeting of January 11. The views expressed to the Secretary by the Acting Commissioner are set forth in detail as also the Secretary's suggestion that under the circumstances to which he refers it would be reasonable to offer Dr. Hill renewal on expiry of his agreement in July next at £900 per mensem or, in the alternative, whilst adhering to the decision already recorded in this respect, to issue Extra Pay for the period from Dr. Moore's retirement in January 1920, when Dr. Hill assumed charge of the laboratory, until June 30, 1921 when the Salaries Commission's findings were adopted in modified form and applied to his case. The first of these alternatives commends itself to members, but in view of early consideration of Dr. Stanley's retirement and of the position which will arise should such retirement be approved, it is decided to leave decision in abeyance for the present.

145 Electricity Department Staff - Mr. H.G. Wright, Assistant Secretary.

In the minutes of the Electricity Committee meeting of June 17, 1921, recommendation was recorded that Mr. Wright's Pay should be increased from £445 to £600 per mensem following adoption of the Salaries Commission's Report in modified form. This recommendation was considered at the meeting of the Finance Committee on June 24, 1921 when no views were recorded upon the proposed increase, but it was minuted that "if the present Chairman of the Electricity Committee (Mr. Peebles) had known of the conversation between the Chairman of Council and Mr. A.W. Burkill, he would have arranged for this matter to be deferred until Mr. Woodford's return." A report by the Secretary to the Committee is now submitted notifying the Committee's affirmation of its recommendation and requesting its confirmation by the Council with effect from December 31 last. Dealing with this request the Chairman states that his recollection of what passed at the meeting of the Finance Committee and of the conversation with Mr. ^{Burkill} Peebles was that consideration of the recommendation in question should be deferred until Mr. Woodford's return and not merely that application of the increased salary recommended should be so deferred as is Mr. Girardet's impression. Apart from this it seemed to him that the Pay recommended was on a somewhat high basis, although under the special circumstances of the case, he would favour its

approval provided it is understood that the increase will apply for a period of three years under a new agreement. Members concur with this view which will be communicated to the Electricity Committee accordingly.

1266 Court of Consuls - Hui Mo Sz v. The Council. Arising out of the death of Chinese P.C. 1093, who was killed by an Electricity Department motor lorry, the driver of which was subsequently found guilty of negligence and fined \$100 or in default one month's imprisonment, a petition has now been filed in the Court of Consuls by Messrs. Musso & Fisher on behalf of the deceased Constable's widow claiming \$3000 compensation and costs.

As the matter primarily concerns the Electricity Department the petition has been referred to the Engineer-in-Chief & Manager whose report is now submitted stating that defence of the action has the approval of the Committee. Members accordingly direct that the Council's Legal Adviser be instructed to prepare and file an Answer and appear on the Council's behalf.

In this connexion Mr. Lamb comments adversely on the fact that the Insurance Company concerned had only approved payment of so small a sum as \$200 as compensation which amount had been refused.

1392 Police Force - Japanese Branch - Ex Inspector Okushi. Referring to the minute of January 11, the Chairman states that he has seen the Japanese Consul General who stated that he would take steps to inform the editors of local Japanese papers that before commenting on Police matters they should take action to verify their facts at Police Headquarters.

1320 Australian Tenders. Members concur with the Chairman's view that reply should be made to Mr. E.S. Little's enquiries as to the procedure to be adopted in regard to Australian tenders for Council contracts, that the Council would be unable to consider such tenders unless made through agents in Shanghai who are in a position to tender firm and against whom the Council would have recourse in case of need.

The Municipal Gazette for January 26 is submitted in proof and is authorized for publication.

The meeting adjourns at 5.45 p.m.

M. O. Fiddell
Secretary & Commissioner General.

A. Brooker

Chairman.

all

At the meeting of the Council held on Wednesday, February 1, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

E.F. Maokay

S. Sakuragi

H.G. Simms

P.P. Whitham

The Secretary & Commissioner General and
Assistant Secretary.The Acting Commissioner of Public Works and the Treasurer and
Comptroller attend.

WATER SUPPLY.

1408 QUESTIONS OUTSTANDING BETWEEN THE COUNCIL AND THE COMPANY.

Draft letter to the Waterworks Company based on the views recorded at the Works Committee meeting of July 18 and the Council meeting of December 1, 1921, and dealing with certain questions which were not then the subject of discussion, is submitted, considered paragraph by paragraph, and approved for despatch, subject to the following observations and directions.

Paragraph 3. As there does not appear to be any mechanical contrivance for checking excessive consumption, members direct excision of the suggestion made as to further investigation by the Company in this connexion.

Paragraph 4.

(b) The Chairman enquires whether limitation of dividends to the figure of 12 o/o per annum could be considered reasonable, having regard to the returns made to shareholders for several years past, the particulars of which are submitted. In reply the Treasurer & Comptroller expresses the view that such limitation would be reasonable and after due consideration it is decided to let the limitation stand leaving any question as to its reasonableness to be raised by the Company.

1408
(d) (1) & (2). Messrs. Maokay and Lambe state that it seems to them that the Council is proposing unduly to restrict the Company in limiting its Equalisation of Dividends Fund ^{to} 10 o/o

on share capital and the Reserve Fund to the like percentage on capital outlay. This view is the subject of some discussion, members ultimately concurring with the suggestion that, in both cases, the percentage should be increased from 10 to 20 and that transfers to the funds in question should not in any year exceed 2 o/o instead of 1 o/o upon share capital and capital outlay respectively.

(e) Mr. Mackay suggests that the Company may wish to create other reserves apart from those specifically mentioned, and that objection may therefore be taken to the stipulation that any balance at credit of Profit & Loss Account after the transfers just mentioned should be carried forward. As however the Council's letter is not necessarily the final word in the discussion between the Company and its members consider it better to let the stipulation stand leaving the Company to take objection thereto should it think fit.

Paragraph 6. Mr. Mackay states that he understands that the agreements made between the Company and consumers in residences and other buildings, for which the charges were laid down in the Schedule to the Waterworks Agreement of 1905, are agreements in perpetuity, in which case the Council could not possibly agree that such consumers should be placed on the meter tariff should they wish to continue under the Schedule. In reply the Secretary observes that no agreement between the Council and the Company could in itself cause cancellation of such agreements as may exist between the Company and its consumers, and that without having seen the form of such agreements it was impossible for him to state whether or not the Company had any power thereunder of discontinuing supply on the basis provided for in the Schedule, but that he would imagine that the Company must have vested in it the right of terminating such agreements on reasonable notice. Mr. Lyman cannot see how the Council can enter into any undertaking affecting contracts between the Company and consumers. After considering these views members direct amendment of the paragraph in question so as to make it clear that the Council's proposals in the matter cannot in themselves effect any cancellation of agreements existing between the Company and consumers.

Paragraph 8. Members direct that the required pressure of 45 lbs. per square inch over the whole system of the Company's mains should be definitely stated as the minimum.

ans.

Paragraph 10.

(e) The Company's proposals in regard to public hydrants contemplate a free supply of water for fire purposes only, but noting that, the highest total consumption for fire and public works purposes in any year, on the present basis of charges, works out to only £13,000, and that adoption of the present proposals will relieve the Company of a very heavy expenditure in respect of the provision and maintenance of hydrants, members consider that the free supply should extend to cover "water for public purposes."

Paragraph 12.

Rule 7. On Mr. Lamb's suggestion, it is decided to increase the period, within which inspection of water installations shall be carried out, from 36 to 48 hours.

Members direct addition at the end of this paragraph to allow for provision, in such amended agreement as may be made with the Company, for submission to and approval by the Council of any new Rules and Regulations for Water Fittings proposed by the Company.

Paragraph 13. The desirability of including some definite standard of purity in the terms of such amended agreement with the Company as may result from the present negotiations is the subject of discussion.

The Acting Commissioner of Public Works refers to an article published in "The Surveyor" of December 6 from which it appears that it would be extremely difficult to draw up any satisfactory definite standard of purity. Under the circumstances members concur that the Acting Commissioner of Public Health should be asked to state his views and that should he consider it undesirable to attempt any specific definition, the Council should rest content with the provision contained in the agreement of 1905, viz: "the Company shall deliver a supply of pure and wholesome water".

The Acting Commissioner of Public Works and the Treasurer and Comptroller withdraw.

The minutes of the meeting of January 25 are confirmed and signed by the Chairman. With regard to:

11/2
19/7/21
[Signature]

Membership of Council. On behalf of members the Chairman extends a welcome to Mr. P.P. Whitham on his taking his seat for the first time.
Railless Freight Cars and the Tramway System Generally. The Chairman states that the Secretary has had a further interview with Mr.

Hamilton who informed him that he anticipated that it would take him 17 days to prepare his report and that he proposed to charge the same fee as was customary in the case of his being called upon to give advice in Great Britain, i.e. at the rate of 20 Guineas per day. Mr. Hamilton also expressed his wish to meet members at their meeting on Wednesday next, with a view to discussion of certain points and an expression of his views thereon. Members approve Mr. Hamilton's fee and direct that Mr. Hamilton be invited to attend their next meeting.

The minutes of the meeting of the Works Committee of January 20 are submitted and confirmed. With regard to:

1809 Chinese Labour. Members concur with Mr. Mackay's suggestion that it should be brought to the attention of the Electricity Committee that the higher rate of pay offered to Chinese labour by the Electricity Department - some 20 o/o more than that which rules with the Public Works Department - is causing the Council some embarrassment since it must inevitably follow that the pay ruling in the case of the latter department must be brought into line with that ruling in the case of the former.

3371 Upkeep of Buildings and Allocation of Expenditure. Members fully endorse the views recorded by the Committee under these headings, and direct that expenditure contemplated in respect of the upkeep of buildings for the several Departments, should be carefully scrutinised by the Public Works Department before appropriation therefor is made in the estimates of the Departments concerned.

Extraordinary Expenditure - Bridges. Whilst reconstruction of the Thibet and Honan Roads Bridges is, so far as the question of their cost to the community is concerned, dependant on settlement of the contribution to be made by the Tramway Company, members concur that provision therefor should be made in this year's Budget and that any possibility of contention by the Company that a less contribution should be made by it since reconstruction is provided for in the Budget irrespective of extension of the railless system, could be countered by inclusion of the relative appropriations under the heading "Bridges" instead of under the specific headings "Thibet Road Bridge" and "Honan Road Bridge", or on the other hand by inclusion under such specific headings with a note added to the Council's remarks prefacing the Budget explaining that such appropriations have been made in anticipation of the need of reconstructing the bridges in question to provide for the Tramway Company's programme of extensions.

The minutes of the meeting of the Watch Committee of January 23, are

submitted and confirmed. With regard to:

Extraordinary Expenditure - Central Fire Station. Members concur that the Acting Commissioner of Public Works should be instructed to endeavour to obtain a suitable site for a new station, and that a substantial appropriation therefor should be included in the budget for this year. In this connexion the suggestion made by Mr. Hambe, that a portion of the site in Foochow Road at present occupied by Police Headquarters might possibly be suitable, will be communicated to the Acting Commissioner for his views.

1370 Chief Officer - Agreement Renewal. The Chairman observes that in 1917 a schedule of Maximum and Minimum Pay for Senior Appointments was drawn up by the Finance Committee and approved by the Council, and that thereunder the maximum for the appointment of Chief Officer was fixed at £900, but that in his opinion with which members concur, the Council must recognise that the cost of living and conditions generally have since undergone a great change, so that it would be reasonable to increase the maximum to £1000 as suggested by the Committee.

1370 Chief Officer's Designation. Members unanimately endorse the Committee's view that any change in the designation of the Chief Officer would be undesirable and that his present designation "Chief Officer" is most suitable for the appointment.

1332 Ellis Knodoorie School for Chinese - New Assembly Hall. A letter from Sir Ellis Knodoorie to Mr. Pearce is submitted, in which the former expresses his willingness to bear half the cost of the construction of the new hall, viz £7,500. Members direct that a suitable letter of appreciation of Sir Ellis's gift be addressed to him by the Chairman.

The meeting adjourns at 6.15 p.m.

A. Brooke Smith

Chairman.

M. O. Fiddell

Secretary & Commissioner General.

A.B.S.

At the meeting of the Council held on Wednesday, February 8, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms
 P.P. Whitham
 The Secretary & Commissioner General and
 Assistant Secretaries.

The Deputy Commissioner of Police, the Acting Commissioner of Public Works and the Treasurer and Comptroller attend.

11/7/22 Railless Freight Cars and the Tramway System Generally.

Mr. J.B. Hamilton, C.B.E. attends at the Council's invitation and is welcomed by the Chairman, who expresses members' pleasure at being afforded the opportunity of meeting him, of hearing his views on tram matters and, - he hoped - of finding, with his assistance, a solution of the various problems which had confronted the Council in its consideration of the Tram Company's proposals in regard to extension of the railless passenger service and the introduction of a railless freight service, and in its consideration of what could be done to improve the existing service.

In reply, Mr. Hamilton states that he much appreciates the opportunity which had been given him of meeting members, but that he had come to the meeting not so much with the idea of expressing his own views as in the hope that members might favour him with their views, so that in considering the problems to which the Chairman had referred, he might feel that, if there was any aspect which had not been touched upon in the Secretary's instructions to him and in the relative files, he might give consideration thereto.

Discussion thereupon ensues under the following headings:-
Probabilities of Increase of Population and General Development in Shanghai and District during the next ten years.

In reply to Mr. Hamilton, the Chairman refers to the increase in the population of the Settlement and of foreigners residing on Municipal Roads outside limits and at Pootung between 1915 and 1920, i.e. in the case of the foreign population 25.85 o/o and in the case

M.S.

of the Chinese population 22.48%. He states that in his opinion, which is unanimously endorsed by members, the percentage increase during the next ten years in the Settlement and adjoining districts will be at least as great and that general development will keep pace therewith in view particularly of the position of Shanghai as the commercial centre of China.

Probabilities as to Increase of Area.

Members are agreed in the view that the area of what may be termed Greater Shanghai must increase in ratio with the population and general development.

Views as to Present Passenger Service, Fares & General Operation.

Members' views under these headings have already been recorded at some considerable length in the correspondence which has passed between the Council and the Tram Company and there is little to add thereto, but the Chairman remarks that, in considering the question of fares, it would be desirable for Mr. Hamilton to bear in mind that whilst any increase would be to the advantage of the Company and as also to the Council by reason of its royalty percentage on receipts, yet it was important that the public demand for cheap travelling facilities should be fully met. Mr. Hamilton remarks that he has this point very much in mind since industrial progress particularly in Shanghai is so dependent on cheap labour, which in its turn is dependent on cheap travelling facilities such as those afforded by the Tram Company.

Mr. Lambe then enquires whether great improvement in traffic conditions in the Nanking Road could not be effected by elimination of the rail service with substitution of a railless service. Mr. Hamilton states that he will give this point consideration, but that it is a very far reaching one, since the Nanking Road provides the backbone of the whole rail system so that elimination of the rails would necessarily involve their elimination over practically the whole system. He expresses the opinion however that considerable improvement could be effected by alteration in the present routing and by the provision of a trailer for every tram car passing along this road. He also refers to other improvements which may be possible but states that he will deal with the matter when drawing up his report to the Council.

Form of Traction to be installed on New Roads. On members affirming that future extensions of the tram service should be on the railless system, Mr. Hamilton observes that he considers that there is no form of traction so suitable for the peculiar conditions which obtain in Shanghai as this system, which has the advantage over motor buses in

that the operating costs are so very much lighter.

Freight Services. In reply to Mr. Hamilton, members confirm their willingness to permit of a trial being made with the railless freight cars which have been imported by the Company. Mr. Hamilton, who appears to have no decided views upon the subject, considers that this is the right policy provided the trial is upon such a basis that the Council remains free to call upon the Company to remove the freight cars should such trial prove unsatisfactory.

Financial Matters dealing with (a) Percentage of Revenue, Gross, (b) Contributions to Adaption and Maintenance of Roads and (c) Contributions to Bridges.

Mr. Hamilton enquires whether, instead of the heavy capital contributions sought, the Council would be prepared favourably to consider their compounding in the annual car mileage charge, which would so spread the cost to the Company as to make it easier for it to obtain the finance required for the extensions contemplated. Members indicate that they would not be unwilling to consider this suggestion.

Mr. Hamilton expresses the view that the Council should not seek to saddle the Company with charges for improvements which would in any case be required in the public interest, whereupon the Chairman observes that there are many such improvements with which, for financial reasons, the Council would not immediately proceed, but for the necessity of doing so to permit of extension of the railless system and that naturally ^{in such cases} the Council felt compelled to saddle the Company with a large part of the cost.

Mr. Hamilton then withdraws, stating that he hopes that his report, which will be brief, will be in the Secretary's hands by Saturday morning next, so that he may, as suggested by the Chairman, attend next Wednesday's meeting and support the views expressed therein.

The Acting Commissioner of Public Works and the Treasurer and Comptroller withdraw.

2877 Hongkong Shipping Strike. In view of the possibility of a spread of the shipping strike from Hongkong to Shanghai and of the need for taking such precautions as will enable the Police to take early action in the event of such spread, members concur in approving certain suggestions in this connexion made by the Deputy Commissioner involving an expenditure of from \$500 to \$600. Members also affirm the instructions already conveyed verbally to the Commissioner of Police that firm action should be taken against any persons fostering the strike movement.

The Deputy Commissioner of Police withdraws.

The minutes of the meeting of February 1, are confirmed and signed by the Chairman. With regard to

1408 Water Supply - Draft letter to the Waterworks Company. Paragraph 4 (d) (2). On the Treasurer & Comptroller pointing out that limitation of the Company's Reserve Fund to 20 instead of 10 o/o on capital outlay would be likely to lead to complications with the Electricity Committee, since the Electricity Department's Reserve Fund is limited to the latter figure, members approve of limitation to 10 o/o.

Paragraph 13. In a report submitted, the Acting Commissioner of Public Health sets forth the difficulties which would inevitably attend any endeavour to stipulate for a specific standard of purity, and concludes that the Council should rest content at present with the provision contained in the agreement of 1905, that the Company shall "deliver a supply of pure and wholesome water." Accordingly paragraph 13 of the draft letter to the Company has been excised and the letter despatched with paragraph 4 (d) (2) amended in accordance with the views above recorded.

3341 Upkeep of Buildings and Allocation of Expenditure. The Chairman informs members that this matter came up for consideration at the Finance Committee meeting on Monday last, the minutes of which will be submitted for confirmation at the next meeting of Council.

The minutes of the meeting of the Works Committee of January 24 are submitted and confirmed. With regard to

3149 Point Garden. The Chairman remarks that when the question of the provision of a garden in this district was first mooted, the intention was that it should be a garden to which Chinese should be admitted. Mr. Mackay replies that this is in fact allowed for by the Committee in the provision that the Park shall be "open to the public in general!"

1859 Soochow Creek Control. File containing memorandum by the Secretary dated August 19, 1919, dealing with the question of jurisdiction over the creek, has been circulated to members, who concur, after brief discussion, that no action should be taken in the matter.

1590 S.V.C. Riding School. Report by the Acting Commissioner of Public Works is submitted recommending that the present rental of \$20 per mensem be continued, but that the tenants be required to pay two thirds of the cost of lighting and water. Whilst members concur with the latter recommendation, they consider that the tenants should be charged a fair rental if, as it appears, they are in a position to do so. Accordingly the Acting Commissioner will be instructed to assess a fair rental.

1038 Volunteer Corps. The recommendations of the Commandant are approved

relative to the following:-

1028 Japanese Company. Second Lieutenant C. Date to be Lieutenant with effect from January 27, 1922.

1028 Italian Company. Second Lieutenant C. Cavazza to be Lieutenant with effect from January 27, 1922.

1028 Shanghai Scottish Company. In consideration of long and valued services in the Corps Captain G.L. Campbell is granted the Honorary rank of Captain ^{on retirement} with permission to wear uniform.

Lieutenant A.S. Campbell to be Captain with effect from June 2, 1921.

1028 Chaplains. The Very Rev. C.J.F. Symons, Chaplain to be Senior Chaplain ranking as Major.

The Rev. C.E. Spencer to be Chaplain ranking as Captain.

Before effect is given to the last two recommendations, enquiry will be made of the Commandant as to whether their confirmation will preclude the appointment of chaplains representative of some other religious denomination.

1028 Fire Brigade - Proposed Sub-station at Jessfield. Members are informed that the Chief Officer stated at the last meeting of the Watch Committee, that the main consideration underlying his recommendation that a sub-station should be established at Jessfield was that a small station in the near vicinity of Brenan Place would be likely to put an end to the activities of the "Jessfield Fire Company". The Committee then took the view that if this was the case the recommendation should not be approved, but on the Chief Officer stating that apart from the consideration mentioned, it would be desirable to have the sub-station pending completion of the new Western District station, which would probably take a year to build, members agreed that they would have no objection to the sub-station purely as a temporary measure, provided the cost involved was small.

In a further report which is now submitted, the Chief Officer estimates the cost of the sub-station at £3,500 - land £2,000 and Buildings £1,500 - whilst he further contemplates the provision of a small watch tower. The Chairman questions whether the expenditure would be justified under all the circumstances of the case, whereupon Mr. Girardet points out that, in stating its non-objection to the substation as a temporary measure, provided the cost was small, the Watch Committee had in mind that shop premises would be rented and converted for the purpose and not that any land would be acquired and a building erected. Members thereupon express agreement with the Committee that on this basis and as a temporary measure the substation should be approved.

In this connexion and in reference to recent activities of the "Jessfield Fire Company", which are the subject of a report which will be circulated later to members, the Secretary is directed to make enquiries as to the exact status of this fire company since the action to be taken to put an end to its activities must necessarily depend on whether it is an official organisation or merely one established by the shopkeepers and other residents of Jessfield Village.

1014 Municipal Employees War Memorial. Members concur with the suggestion that a suitable tablet in memory of Municipal employees who lost their lives in the Great War should be erected by the Council in the entrance hall to the Council Chamber and that the Acting Commissioner of Public Works should be directed to submit a suitable design and estimate of cost for consideration.

1090 Furniture for Council Chamber and Committee Rooms. Designs by Messrs. Arts & Crafts and Weeks & Co.Ld., for the furnishing of the Council Chamber and Committee Rooms, with plans of the proposed layout, which are explained by the Secretary, are presented and considered. Members record the view that the proposed layout would be satisfactory with the modifications suggested by the Secretary and that the designs of the last mentioned firm would be suitable, but direct that Messrs. Tai Chong & Co., be invited to submit designs and an estimate of cost to be considered together with the estimate to be obtained from Messrs. Weeks & Co.Ld.

1174 Treasurer & Comptroller - Agreement Renewal. The Chairman informs members of the discussion and of the conclusions reached at the meeting of the Finance Committee on Monday last with regard to renewal of Mr. Goodale's agreement. After brief discussion, in the course of which the Secretary again refers to the rates of Pay ruling in the case of comparable appointments in large cities in Great Britain, members record the view that the renewal terms recommended by the Committee are liberal but that as regards such terms being considered the maximum, it should be made clear as was done in the case of the Chief Officer of the Fire Brigade recently that such maximum is subject to such possible changes in present conditions as members are unable to foresee.

1174 Visit of Marshal Joffre. The Chairman enquires whether members would favour taking action to honour Marshal Joffre on his pending visit to Shanghai. The Secretary thereupon remarks that the Commandant is making enquiry of the French Consul General as to whether an invitation

and

to the Marshal to inspect the Volunteer Corps, extended by the Council. would be accepted. Members approve this action and further agree with the suggestion that following upon the inspection a dinner should be given by the Council to Marshal Joffre to which members of the Consular Body and the French Council should be invited.

11/2 Council for 1922. The Chairman observes that, under the Land Regulations, the annual election of Councillors has to be held during February or March, that 14 days notice of the same has to be given, that as a rule such election has been held between the middle and end of February, and that it was the duty of the Chairman of the old Council to ascertain from members what their intentions were in regard to seeking re-election, so that action might be taken to insure the requisite number of nominations for such vacancies as may occur. He adds that he will not seek re-election as he is shortly proceeding Home on leave. Mr. Mackay regrets that he too will be unable to seek re-election. Mr. Lawson is doubtful, but states that he believes that the Hongkong and Shanghai Bank will in any case provide a candidate. Mr. Sims is unable to state definitely now whether he can stand for re-election, but will let the Chairman know in the course of a day or so. Mr. Girardet will probably seek re-election but will let the Chairman know definitely shortly. The other members express their readiness to stand for re-election though whether or not Mr. Whitham will do so will depend on Mr. Fessenden's return, as to which Mr. Lyman will obtain definite information.

Mr. Lyman voices his regret, with which members unanimously concur, at the fact that Messrs. Brooke Smith and Mackay will not continue on the Council. The Chairman thanks Mr. Lyman and members but states that he is quite unable to re-consider his decision, though possibly Mr. Mackay might be prevailed upon to do so. Mr. Mackay also expresses his appreciation of Mr. Lyman's remarks but states that he cannot stand for re-election. The Chairman then observes that from enquiries already made, he understands that Mr. C.M. Bain an ex-member of Council might be prevailed upon to stand for election, the date of which will not be fixed pending more definite information as to Mr. Fessenden's return.

The Municipal Gazette for February 9, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.45 p.m.

W.O. Liddell
Secretary & Commissioner General.

A. Brooke Smith
Chairman.

and

At the meeting of the Council held on Wednesday, February 15, 1922,

at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms
 P.P. Whitham
 The Secretary & Commissioner General and
 Assistant Secretaries.

Absent:

Mr. H.H. Girardet.

The Deputy Commissioner of Police, the Acting Commissioner of Public Works and the Treasurer & Comptroller attend.

Railless Freight Cars and the Tramway System Generally.

Mr. J.B. Hamilton's report, copies of which have already been circulated to members, is submitted, and Mr. Hamilton attends to support the views therein expressed.

The Chairman's suggestion is adopted that, at this meeting members should confine themselves to seeking elucidation on any points which might not perhaps be quite clear to them, leaving detailed consideration of and decision upon Mr. Hamilton's report until such time as the Heads of Departments concerned have had an opportunity of submitting their views thereon. In reply to members' enquiries on the points set forth hereunder, Mr. Hamilton then states

1. That whilst he realised that considerable congestion existed in the section of the Szechuen Road, between Peking Road and Soochow Road, yet he thought it would be of general advantage if vehicles approaching or leaving the Szechuen Road Bridge on the Southern side could do so in a direct line instead of having to make the right angle turn to or from Soochow Road.

2. That he did not consider that the employment of trailers in combination with railless cars would be a danger since the tendency to skid was not greater than when trailers were not used but was on the contrary, in his opinion, less, and that the employment of trailers whenever traffic density indicated their use, would result in a speeding up of traffic.

3. That, in recommending that the Council should sanction a thorough trial of railless freight traffic, he had in mind that it should allow the Company to put into service the two or three freight cars already in Shanghai, and that if the Company should then want to put on additional cars to make the trial a sufficient one, the Council should acquiesce, but always on the basis that the service must be entirely discontinued should the Council, after a reasonable period, decide that the innovation was undesirable.

4. That, whilst he had stated that the Council already possessed ample powers to deal with overcrowding and the provision of gates, his opinion was that, under present conditions the exercise of such powers would be quite impracticable, though possibly later on, when the routes parallel to Nanking Road were in operation, the Council would be able to take some action in this connexion. That, in any case he considered that automatic gates were only suited to sparsely populated routes, and that he proposed to excise his reference to this matter from his report.

5. That, if the Council should find it impossible to reach an understanding with the French Settlement Authorities in regard to the provision of a railless service along Avenue Edward VII, he would strongly advise it to take such action as might be necessary to widen this thoroughfare on the Council's side, so as to permit of such a service by the Company.

6. That the car mileage contribution of \$0.02 should apply to railless freight car mileage and to all railless passenger service mileage on existing routes, and on extensions on adapted routes or over sections where rail tracks were already laid.

7. That, in his opinion, the greatest improvement in the condition of the Nanking Road service would result from provision of a circular loop on the Bund near the Canton Road.

In this connexion the Chairman observes that, in April last, the Commissioner of Police reported strongly opposing approval of this loop, and that the Commissioner of Public Works expressed himself as in general agreement with him. In reply to the Chairman the Deputy Commissioner of Police now states that, since Mr. Hamilton considers that the loop is of such importance in securing improvement of traffic conditions in the Nanking Road, he considers that it should at least be given a trial.

8. That it was only reasonable that the Company should not be required to make any contribution in respect of the foundations of such roads as had already been constructed to meet the public need when no alteration of foundations was required to render them suitable for railless traction.

9. That he considered that a contribution by the Company of 20 % towards the probable cost of the reconstruction of bridges was adequate, and that he did not know of any case in which more than 15 % of such cost had been paid by a traction company to the responsible local authority.

10. That, in regard to the Council's view that a service past the Gaol should not be approved, he considered that such a service passing one side of the Gaol should be allowed.

Mr. Hamilton withdraws after the Chairman has expressed members' appreciation of the satisfactory character of his report and their thanks for his attendance and the explanations afforded by him.

The Deputy Commissioner of Police, the Acting Commissioner of Public Works and the Treasurer & Comptroller withdraw.

The minutes of the meeting of February 8, are confirmed and signed by the Chairman. With regard to

1028. Volunteer Corps - Chaplains. Members are informed that the Commandant has stated that confirmation of the recommendations submitted at the last meeting would not preclude the appointment of Chaplains representative of other religious denominations should occasion require.

1972 Visit of Marshal Joffre. Members learn that, on the Commandant interviewing Monsieur Wilden, French Consul General, the latter had informed him that he would have to refer to Peking in regard to the suggestion that the Marshal should inspect the Volunteer Corps, and that he would at the same time notify the Council's desire to give a dinner in the Marshal's honour.

1175 Council for 1922. On Mr. Lyman stating that he has learnt from Major Holcomb that Mr. Fessenden would probably not return to Shanghai until early in April, members instruct the Secretary to consider whether Mr. Fessenden's nomination by proxy could be accepted.

The minutes of the meeting of the Foreign Educational Committee of February 6 are submitted and confirmed, members expressing their unanimous agreement with the views of the majority of the Committee in regard to ¹¹⁸⁷ School Fees. With regard to:

1405 Public School for Girls - Headmistress. From figures submitted it appears that Miss Patterson has already withdrawn the sum of £7650 from her Superannuation Fund, that on September 30 next there will be a balance to her credit of approximately £5,075 and that had the Fund been in existence when she joined the staff of the Public School in 1893, there would be a further sum of approximately £5,350 to her credit representing the Council's contributions and interest thereon.

a.s.

Under these circumstances it appears to members somewhat extraordinary that, Miss Patterson's income after her retirement will not amount to more than £50 per annum, according to the statement made by Mrs. Billinghamurst at the meeting of the Committee. Apart from this Miss Patterson's case together with those of Dr. Stanley, Commissioner of Public Health, and Mr. Godfrey, Commissioner of Public Works, dealt with hereunder, indicate the desirability, if possible, of deciding upon some definite policy to be applied in such cases. The Chairman therefore suggests and members concur, that the matter be referred to the Treasurer & Comptroller for report for consideration at an early meeting of the Finance Committee.

The minutes of the meeting of the Finance Committee of February 6 are submitted and confirmed. With regard to:

1235 Electricity Department - Sterling Commitments. Members are informed that on the Treasurer & Comptroller referring to the Chairman of the Electricity Committee, the latter had stated that he thought it better not to settle any further exchange. Mr. Lambe thereupon observes that the matter was not brought before the Electricity Committee, although the minutes of the Finance Committee recorded that the views of the Committee should be sought. The Chairman explains that the Treasurer & Comptroller was directed to refer to Mr. Burkill. Mr. Lyman then enquires whether the Council has any definite policy in the matter of exchange settlements and, on the Chairman replying in the negative, he suggests that adoption of such a policy might be desirable. The Chairman thereupon refers to the difficulty that would necessarily attend exchange settlements in respect of large orders for machinery the actual dates of delivery of which are so uncertain. Mr. Mackay suggests that settlement of exchange on shipment would be worth consideration and, on the Chairman's suggestion, Mr. Lambe undertakes to bring the whole question up for consideration at the next meeting of the Electricity Committee.

The minutes of the meeting of the Health Committee of February 9 are submitted and confirmed. With regard to:

9012 Dr. Stanley's Retirement. Pending consideration of the policy to be adopted in this and other cases, members direct despatch of a telegram to the Council's London Agents requesting them to inform Dr. Stanley that his leave will be extended for a period of one month pending decision on the question of his retirement.

MP
Extraordinary Estimates - Inspectors' Residences. Mr. Lyman remarks that the Committee considered it necessary to delete the appropriations made for Inspectors' Residences, since the Council had not decided upon

any definite policy in regard to the provision of housing accommodation for its employes. He adds that personally he was of the opinion that the provision of such accommodation by the Council would be sound and would ultimately result in considerable saving.

Volunteer Corps.

1161 Reserve of Officers. In consideration of long and valued service in the Corps, Captain R.H. Gaskin is granted the Honorary Rank of Captain on retirement with permission to wear uniform.

1266 Court of Consuls - Hyui Mo Sz v. the Council. Members note with satisfaction that the petitioner has accepted the sum of \$1,000, paid into Court with the approval of the Insurance Company concerned, in full settlement, and has filled Notice of Discontinuance.

In this connexion, and in reference to Mr. Lamb's adverse comment, at an earlier meeting, on the fact that the Insurance Company had originally only approved payment of so small a sum as \$200 as compensation, members are now informed that the action of the Company was based on the specific recommendation of the Commissioner of Police who desired to avoid setting up any precedent for the payment of larger compensation.

2539 Commissioner of Public Works. Members are informed of the receipt of a letter from Mr. Godfrey requesting application on his behalf for 2½ or 3 months extension of leave, so that he could avoid taking up work again in the hot weather.

The Chairman recalls the circumstances under which Mr. Godfrey proceeded on leave and the recommendation made at the Council meeting on December 7, that the new Council should seriously consider the question of Mr. Godfrey's retirement on suitable financial provision whether or not he passed the medical examination to be made by Drs. Jackson & Lee. He suggests that such examination should now be required as a preliminary to consideration of extension of leave or in the alternative of retirement as such examination may indicate to be the most desirable course.

The Municipal Gazette for February 16, is submitted in proof and is authorized for publication.

The meeting adjourns at 6 p.m.

A. Brookes Smith

H. O. Fiddell

x
Chairman.

Secretary & Commissioner General.

act.

At the meeting of the Council held on Wednesday, February 22, 1922,

at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Simms
- P.P. Whitham
- The Secretary and Commissioner General and Assistant Secretaries.

Absent:

Mr. H.H. Girardet.

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Railless Freight Cars and Tramway System Generally. Mr. Hamilton's report.

which has been the subject of minor amendment by him since the last meeting, is submitted and considered and the several recommendations therein made, many of which are in recapitulation of the matters already agreed between the Council and the Company, are endorsed by members subject to the following comments and directions.

Rail Extensions. The Secretary points out that provision of the proposed extension along Kiangwan Road from the tram terminus to Hongkew Park depends on whether or not the Company is to be held to its offer to remove the rail track on North Soochow and North Szechuen Roads and provide a railless service on these roads as a quid pro quo for the doubling of the track on Broadway. He recalls the circumstances under which this offer was made and states that it had escaped Mr. Hamilton's notice when he drew up his report, but that he had since inspected the route and expressed the view that it would be desirable for the Council, whilst retaining the right to require removal of the rail track on the roads in question, to suspend the exercise of such right until sufficient opportunity had been afforded of gauging the effect on traffic conditions of the several railless extensions contemplated; adding that it was his opinion that the already heavy traffic on North Szechuen Road would increase very considerably with the re-construction of the Szechuen Road Bridge, and that later it might be found desirable not only to retain the rail service on this road but also to double the track where at present a single track existed and permit of a railless service in addition.

MSK

A.P.

In the course of discussion it appears that members generally are averse to any sanction of both rail and railless services on the North Szechuen Road in the view that a railless service which is undoubtedly slower than a rail service, would inevitably slow up the latter and thus produce greater congestion. On the other hand members have not any particular views as to whether the service on this route should remain a rail service or be discarded in favour of the railless system, but having regard to the Company's offer, they ultimately concur that it should be informed that no action in regard to removal of the rail tracks need be taken until such time as the Council has had full opportunity of gauging the effect on traffic of the several railless extensions approved, and of then reaching a definite conclusion as to whether the rail or railless system is the more suitable for this route.

Rail Terminal Improvements etc. In the case of the proposed loop on the Bund, members direct that a letter be addressed to the frontage owners concerned, pointing out that such loop will be provided to comply with Mr. Hamilton's very strong view that thereby traffic on the spot which is at present very congested will be vastly improved as also traffic conditions obtaining on the Nanking Road. It is thought that by dealing with the matter thus, any possibility of protest or claim that frontage rights are affected, will be countered.

The Secretary observes that Mr. Hamilton made no reference in his report to alteration of the cross-over on the Bubbling Well Road at Mohawk Road, suggested in the Company's letter of March 31, 1921, that he had therefore brought this question to Mr. Hamilton's attention with the result that, after study of the traffic conditions at this point, Mr. Hamilton had expressed the view that there was no pressing need for alteration of the present position of the rail track, but that he thought that in two or three years time, when the existing rails were worn out, and would have to be replaced, the Council should give serious consideration to the advisability of transferring the track to the centre of the road, leaving other traffic to pass on either side.

The circumstances under which decision was reached last year to leave the track in its present position are then referred to, following which discussion takes place, in the course of which some of the members relate their experience of traffic conditions on the Bubbling Well Road, close to Mohawk Road, indicating that the track in its present position and the West bound traffic island constitute a real danger. Before however, reaching decision as

A.P.

to whether any change should be required, members desire that the Commissioner of Police be directed to report upon the matter for their consideration.

Railless Extensions. In this connexion it is noted that Mr. McCall does not now propose to proceed with the extensions along Elgin Road, from North Honan Road to North Chekiang Road, along Cunningham Road from Elgin Road to Boundary Road, and along Canton Road from Thibet to Hoopoh Roads.

In regard to Avenue Edward VII, Mr. Hamilton has expressed the view to the Secretary, with which members concur, that it would be preferable for the contemplated service to run from the Bund along Avenue Edward VII to Manila Road and thence along this road to its junction with Avenue Foch, instead of continuing along Avenue Edward VII, to Avenue Foch and thence along such avenue to its junction with Manila Road.

In regard to the Kiangse Road North and South route, it is noted that the question of property reinstatements at the cost of the Company as referred to in the Council's letter to the Company of January 4, 1921, will no longer arise, since negotiations are already proceeding with the owners concerned for the surrender of the land for widening this thoroughfare near its junction with Avenue Edward VII. In the case however, of the widening at the junction of East Hanbury and Singkeipang Roads on the route in relief of East Seward Road reinstatement charges estimated at \$5,000, will have to be paid by the Company as stated in the Council's letter of June 2, last.

Trailers for Railless Service. After considerable discussion in the course of which Mr. Lambé details his experience of the railless service in Peking Road, it is decided to inform the Company that the use of trailers on railless routes cannot be sanctioned until the Company has placed one trailer in service and an opportunity has thus been afforded of judging the suitability or otherwise of trailers for employment in those cases in which, in the Council's opinion, traffic density requires increased railless provision.

Kiukiang Road Surface. The question of amelioration of this road is under consideration by the Works Committee, but members concur that when the road surface has been improved, it should be brought to the specific attention of the public with a request for its cooperation in using the road as far as possible so as to relieve traffic congestion in the Nanking Road.

Railless Freight Traffic. Members confirm approval of an experimental service on the basis suggested by Mr. Hamilton on his attendance at the last meeting of Council, subject to suitable conditions to be drafted by the Secretary for members' consideration.

Increase in the Number of Vehicles and Frequency of Services. Mr.

Hamilton points out that the most efficient method of dealing with overcrowded cars is to increase the number of vehicles and the frequency of service. Members direct that this view be brought to the particular attention of the Company with the request that it give effect thereto so far as may be possible.

Contributions. Members direct that Appendix D. to Mr. Hamilton's report, which was furnished to provide them with the data on which his recommended car mileage charge was calculated be not published.

Service Past the Gaol. Members concur that a railless service passing one side of the Gaol should be permitted.

The minutes of the meeting of February 15, are confirmed and signed by the Chairman. With regard to:

197/ Visit of Marshal Joffre. The Chairman informs members that he has seen the French Consul General who stated that he would be unable to give any information in regard to Marshal Joffre's visit until the 25th instant.

117/ Council for 1922. The Legal Adviser's opinion written in January 1907, is produced to the effect that assent to service as a member of Council can be given by letter or telegram, as well as by deed. In accordance with this opinion, Mr. Fessenden has telegraphed to Mr. Holcomb authorising him to sign the necessary assent on his behalf.

thereupon
It is decided to address the Senior Consul, suggesting that Thursday and Friday, March 16 and 17, be fixed as the dates for the election of Councillors and for the election of a Land Commissioner by registered owners of land in the Settlement.

The minutes of the meeting of the Electricity Committee of February 13 are submitted and confirmed. With regard to:

351/8 Chinese Provident Scheme - Reserve Fund. Members endorse the views of the Committee as to the desirability of instituting a special reserve account.

2550 Extract from Council Minutes dated September 28, 1921. In regard to the Committee's view that as a copy of the minute above referred to was forwarded to the Committee, a copy of the Council minute of November 23, 1921, should also be forwarded for its information, it is pointed out that the first minute related to discussion whilst the Engineer-in-Chief and Manager was present, that following the usual procedure, a copy was forwarded to him, but that as he was not present at the second meeting, no copy of the minute of such meeting was forwarded although in point of fact, the S/O to

the Secretary of the Electricity Committee in so far as it dealt with the question of censure of the Engineer-in-Chief and Manager quoted the actual wording of the minute. Members direct that reply be made to the Committee in this sense.

As regards the Engineer-in-Chief and Manager's reference to the statement included in the earlier minute that "there is no Secretary to the Electricity Department", this statement is in itself incorrect, but as the Chairman observes, it was made only in the sense that in its official relations with the Department, the Council could not recognise the Secretary to the Department but only the Engineer-in-Chief and Manager in view of the incident which took place during last year, when a letter addressed to the Council by Mr. Wright was taken exception to, and censured of Mr. Aldridge therefor resulted in the attitude being adopted that Mr. Aldridge was not responsible, since Mr. Wright addressed the Council as Secretary to the Committee and under its instructions. A communication in this sense will be addressed to the Committee accordingly.

3518 Staff Increases and Financial Matters. In this connexion the Chairman observes that Mr. Burkill had a long discussion with him last evening on the question of the status of the Electricity Committee, and that he had ultimately stated that he and the other unofficial members of the Committee would draw up a memorandum on the subject for the Council's consideration. Under these circumstances members concur that consideration of the Committee's minute should be held in abeyance.

1245 Assistant Secretary - Adjustment of Pay. The Chairman admits that the question of making Mr. Wright sign a new agreement for three years was never discussed between him and members of the Committee, nor mentioned at the meeting to which the Engineer-in-Chief and Manager refers. He however refutes the allegation that he had specifically agreed that Mr. Wright's Pay should be increased to £600 per mensem, but points out that further argument on this point is superfluous, since the Council had ^{now} in fact agreed to such increase, but, in view of its being for no less a sum than £155 per mensem, had stipulated that Mr. Wright should sign a new agreement, so as to avoid the position arising in a year's time, when Mr. Wright's agreement expired, that a further substantial increase would almost certainly have to be accorded to him. He considers and members concur that this stipulation should be insisted upon.

Messrs. W.J. Taylor and A. Murphy, when It seems to members that the scales of Pay were settled last year, following upon consideration of the Salaries Commission's Report, they were settled on the basis

that allowance of electricity would be discontinued, and that there -
 fore on renewal of agreements, employes on such scales should not
 in addition receive a sum in lieu of electricity allowances. This
 view will be communicated to the Committee,
Staff - Reorganisation (Technical). In this connexion the Treasurer
 and Comptroller has made enquiry of the Secretary as to whether,
 when approving the scales of Pay recommended by the Electricity
 Committee in its minutes of November 18 last, the Council had
 endorsed the principle, mentioned in the Engineer-in-Chief and
 Manager's report, of salaries being adjusted in accordance with the
 plant capacity of the power stations. In reply members make it
 clear that in considering the Committee's minute and in coming to
 decision thereon, they only had regard to the specific scale
 recommended, and were not concerned with the principle referred to.

The minutes of the meeting of the Parks Committee of February 14 are
 submitted and confirmed. With regard to:

2306 Hongkew Park - Swimming Pool - Departmental Control. Members concur
 with the suggestion that decision in the matter of departmental
 control should depend on whether the swimming pool is incorporated
 in the Park in the sense that access thereto is obtainable from
 the Park as well as from the road, or is entirely segregated from
 the Park with access only from the road. If the former, the control
 should rest with the Public Works Department, subject to inspection
 by the Public Health Department and if the latter, as in the case
 of the existing covered bath, should be with the Public Health
 Department. The question of access will accordingly receive further
 consideration by the Parks and Works Committees, members in the
 meantime indicating that, in their opinion, it would be preferable
 that access should be provided from the Park as well as the road,
 particularly since, as the Secretary observes, the revenue from the
 pool would thereby be considerably greater.

The minutes of the meeting of the Band Committee of February 16, are
 submitted and confirmed. With regard to:

Budget 1922. It seems to members that the estimate of receipts
 is undoubtedly optimistic, but they concur with Mr. Lyman that it
 is desirable to leave it unaltered, as the figure to which the
 Conductor should work.

Passages - £3,800. Under the circumstances detailed in the
 Committee's minute, it appears to members that they have no option
 but to approve payment of passages as an exceptional case, but
 it is directed that Mr. Pacl's action in this connexion be the
 subject of official reprimand.

1377 Volunteer Corps - Machine Gun Co.

Lieut. E.B. Heaton-Smith is transferred to the Reserve of Officers.

1055 Supply of Oil Asphalt for Roads.

In reply to members comments on the circular submitting his recommendations on the tenders received for the supply of oil asphalt the Acting Commissioner of Public Works states, in a report which is now submitted, that whilst the Standard Oil Co's products would be entirely suitable he was anxious to reduce the cost of road construction if possible. At the same time, in the absence of a sample, he was averse to recommending acceptance of the Asiatic Petroleum Co's tender with a saving of \$9,200, although he had little doubt that the material quoted for would most likely be equally satisfactory. With regard to the Texas Co's tender, he is inclined to think that their product may be produced from a different process. Finally he observes that experiments on a small scale are not satisfactory owing to the numerous factors which influence the handling of bituminous material.

After discussion of this report, in the course of which Mr. Mackay points out that the quotation of the Asiatic Petroleum Co. is not a firm one, since a reservation is made in regard to possible exchange fluctuations, members concur in directing allocation of 85 % of the Council's requirements to the Standard Oil Co., leaving 15 % to be allocated to the other companies, subject, as regards the Asiatic Petroleum Co., to their tender being made without reservation in regard to exchange.

Grants-in-Aid.1572 Shantung Road Hospital.

File of correspondence on the subject of the Hospital's finances and proposed increase in the Council's grant-in-aid is submitted, and members confirm the arrangements already concluded with the Hospital authorities that apart from the usual annual grant-in-aid, the Council should make itself responsible for the agreed scale of charges for Municipal employes treated in the Hospital, except in so far as casualties brought in by the Police and casual employes not borne on the Council's Pay Roll are concerned. In addition members approve of the recommendation made by the Commissioner of Police that a grant-in-aid of \$1,500, chargeable to the Police, be made to the Hospital this year, to cover reports required by the Police in respect of all cases taken to the Hospital.

2227Slave Children's Refuge.

Members sanction compliance with the request made in a letter from the Chairman of the Children's Refuge Committee, that the grant hitherto made to the Committee should in

future be made to the Hon. Treasurer of the Door of Hope, to be administered for the same purposes as heretofore, the Refuge being operated in future as a branch of the Children's Home, Kiangwan.

1149 Parks Committee Membership. Enquiry is directed of Mr. L. Encarnacio of Messrs. Arnhold & Co.Ld. as to whether he will consent to fill the vacancy in the membership of the Committee caused by Mr. C.R. Slowe's resignation.

The Municipal Gazette for February 23, is submitted in proof and is authorized for publication.

The meeting adjourns at 6.40 p.m.

A. Brooke Smith

Chairman.

H. O. Farrell

Secretary & Commissioner General.

APF.

Mar 1'22.

46.

At the meeting of the Council held on Wednesday, March 1, 1922,

at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Simms
- P.P. Whitham
- The Secretary & Commissioner General and Assistant Secretaries.

The minutes of the meeting of February 22, are confirmed and signed by the Chairman. With regard to:

19
794

Railless Freight Cars and the Tramway System Generally. Members concur with Mr. Lambe that since the Commissioner of Police had always expressed very strong objection to any service passing the Gaol, his views should be sought on the present suggestion that railless should be permitted to pass on one side only.

1942

Visit of Marshal Joffre. A letter from the French Consul General is submitted stating that the Council could regard as certain Marshal Joffre's acceptance of its invitation to inspect the Volunteer Corps on March 11. In regard to the suggested dinner to the Marshal, the Consul General expresses regret that the arrangements already made for his visit will not permit of this function, but that he would probably be able to lunch with the Council on March 11 if invited. Members concur that an invitation should be addressed to the Marshal accordingly and that the necessary arrangements for the luncheon should be put in hand by the Secretary.

WA

The minutes of the meeting of the Electricity Committee of February 13 - Charge Engineer - Mr. J. Work. Members record the view that, even in those cases in which a man voluntarily applies for employment under the Council, his application should not be entertained should he then be actually employed by some other concern, until the Head of the Department to whom application is made has communicated with the Head of such concern and ascertained whether he has any objection. The Secretary is directed to issue instructions in this sense to all Municipal Departments.

1055
WA

Supply of Oil Asphalt for Roads. Members are informed that the

Asiatic Petroleum Company have since written stating that its tender can be considered firm so long as the gold dollar exchange does not fall below 68.

The minutes of the meeting of the Works Committee of February 23 are submitted and confirmed subject to minor amendment of the minute referring to the Victoria Nursing Home Site. With regard to:

3225 Waterways. The Chairman observes that he had felt somewhat exercised as to whether, if the proposed canal ~~scheme~~^{scheme} were carried out, it might not be urged that having undertaken such a project in one district for the primary benefit as it must be of those in that district, the Council should undertake like projects in other districts. Mr. Mackay points out however that the Committee had considered this aspect of the matter, but that the Acting Commissioner of Public Works had expressed the view that the locality contemplated was one of the few, if not the only one, left in the Settlement where such a project could be carried out. Ultimately after further consideration of this point and of others to which reference is made in the Committee's minutes, members concur that the Acting Commissioner of Public Works should be required to report as to the possible cost of the scheme and to submit proposals showing how such cost could be recouped either by sale or rent of frontages to adjoining land holders or by the creation of a series of wharves to be rented to applicants for same and that he should be informed that, if it appears that the cost can be so recouped, members would favourably consider the scheme.

3487 Yangtzepoo Creek. In regard to the proposed deviation South of Lay Road Depot, and the refusal of the other land owners concerned to co-operate with Messrs Wing On & Co. Ltd., members concur with the Committee that the improvement should be carried out by scheduling, since it appears that protest by the other owners of a character that could be sustained is unlikely and that on the contrary it is probable that little difficulty would be experienced in effecting the sale to them of the surplus road area that will accrue.

1876 The minutes of the meeting of the Permanent Education Committee of February 23 are submitted and confirmed and the following recommendations on its Annual Inspection are endorsed:-

Avenue Road School. Gateway to be renovated or replaced and pathway to be repaired.

2421 Kungping Road School. Negotiations to be opened with the landlord with a view to the renting of the stable adjacent to the School.

1068 X In regard to the Public School for Boys - Extension of Site, the

circumstances under which the land, recommended for inclusion in the school site, was allocated for use by the school as a playground when not required for other purposes, are recalled and having regard thereto and to the contemplated establishment of a permanent Volunteer Corps camp, members refrain from decision in the matter until the Secretary has had an opportunity of submitting a memorandum thereon for their consideration. ^

Thomas Hanbury School for Girls. Members attention is drawn to the Committee's views on the future of the Thomas Hanbury and Public Schools for Girls recorded in January 1918 and affirmed in 1920, and the Secretary is directed to go further into the matter of the desirability of acquiring a new site for the Thomas Hanbury School and to submit a memorandum thereon for their consideration in due course.

8M
1370 Volunteer Corps - Long Service Medal. Report by the Commandant is submitted covering roll of present and past members of the Corps to whom award of this medal is recommended. The awards are approved as also the Commandant's recommendation that they be published in the Municipal Gazette.

8M
1370 Fire Brigade - Chief Officer - Agreement Renewal. In a report circulated to members, the Chief Officer expresses dissatisfaction with the terms upon which renewal of his agreement was recently offered, viz: Pay £1000 per mensem subject to a deduction as heretofore of £75 per mensem in respect of official quarters occupied by him, and he requests an opportunity of attending before the Watch Committee to state his views. Since however the terms of renewal were confirmed by the Council, the Committee has requested the Chief Officer's attendance before this meeting. The Chief Officer accordingly attends and on members' invitation states his views at length on the subject of Pay and his suggested change of designation.

He states that, apart from the increase in Pay offered to him for renewal, he has received a total increase of only £250 per mensem since he joined the Service in 1912; that to accept the appointment he had forfeited his right to several years' superannuation in respect of his service with the Singapore Fire Brigade, and that he had in fact only been induced to take the appointment because of the prospects of advancement which had been assured to him by the then Secretary of Council. He alludes to the difficulties with which he had to contend from the moment he took up his appointment because of the opposition of the Volunteer members of the Brigade, which continued until the status of the Brigade was changed from that of a

volunteer to that of a professional one, involving complete re-organisation, which was in itself a task that few other Chief Officers would have undertaken, and one which was yet far from finished. He compares his position in the matter of increases in Pay with that of certain Deputies in other Departments, a comparison to which members are not however willing to give consideration, and he contends that following the general practice in the case of members of a fire brigade, he should receive free quarters. He refers to the danger of his calling and, in reply to the Chairman, states that he could not contemplate any further lengthy period of service owing to the strain imposed on him. He protests against the fixing of any maximum Pay for his appointment, whereupon the Chairman explains that, in stating that the maximum fixed was subject to conditions which the present Council could not foresee, members had in mind such factors as the cost of living, the growth of the Settlement, and the expansion of the Brigade, and of the work that it would have to perform. Finally he urges upon members re-consideration of their disapproval of his suggestion that his designation should be changed from "Chief Officer" to "Fire Commissioner".

The Chief Officer then withdraws and the views expressed by him are considered.

In regard to Pay, it appears to members that the terms of renewal offered are generous and should be affirmed.

In regard to change of designation, and in reply to members' enquiry as to the Chief Officer's reason for desiring such change, the Secretary states that he understands that as a result of the long period of friction between the Volunteer Firemen and the Chief Officer, ending in change in the status of the Brigade, the Chief Officer felt that a certain measure of stigma attached to the designation "Chief Officer", and that if his designation were changed he would, so to speak, hide his identity and avoid such stigma. Members however consider that this is a very poor reason, that such stigma as might have attached to him in fact no longer does so and that his present title is entirely suitable to his position.

Mental Ward - Case of Mrs. Goldman. File is submitted relating to Mrs.

Goldman's admission to the ward and concluding with her husband's appeal for a reduction in the charge of \$3 per diem made for her maintenance. It appears that the latter is employed at a salary of \$240 only per mensem, out of which he has to provide for the education of his three children, so that payment of the mental ward fees must indeed be most difficult. At the same time he is already

being treated in the matter on the most favourable basis afforded to anyone, and it appears to members that to do more for him would inevitably prove a very difficult precedent. Under the circumstances therefore, members concur with the Chairman's suggestion that the case is one which should most fittingly be brought to the attention of the Ladies Benevolent Society, which Mr. Mackay expresses his willingness to do.

1895 Sewerage Scheme - 1922 Programme. Reports by the Acting Commissioner of Public Works are submitted requesting authority to proceed with the laying of the main sewers in the Western and Eastern Districts at an estimated cost of \$45,000, without awaiting approval by the Ratepayers of the appropriation included in the estimates for this year to cover the sewerage programme of 1922. The Chairman states that he requested the Secretary to place this matter on the agenda so that members could consider what the Council's position would be if the expenditure were now authorised, and the Budget provision were later rejected by the Ratepayers. At the same time it is pointed out that the principle of a sewerage system for the Settlement has already been approved by the Ratepayers and that the rapid increase in the volume of water closet effluent to be dealt with is such that the installation of the system must be proceeded with and quickly too. For which reasons members consider that the sanction requested by the Acting Commissioner of Public Works should be given and decision is recorded accordingly.

3038 Hongkong University Scholarship. The Chairman expresses his own and members' great appreciation of Mr. Lambe's very generous offer to pay the tuition fees and board and lodging expenses during terms, not exceeding \$750 per annum, for a period of 4 years in the case of the boy Yui Zong Chen, a student at the Nieh Chih Kwei Public School for Chinese, who recently passed the Hongkong Matriculation examination with honours.

3038 Registration of Servants. The Chairman refers to a petition to the Council seeking registration of servants, to which publicity was given in the North China Daily News of February 10, and following which considerable correspondence has appeared in the local press. He observes that the petition has not yet been presented, but that he thought, and members concur, that with a view to consideration of the matter, irrespective of the petition, a report should be obtained from the Commissioner of Police, commenting on the proposal from a Police point of view. The Secretary is directed to act accordingly.

Conferences of Heads of Departments. The Secretary refers to a suggestion made to him by certain Heads of Departments that the Council should approve of their meeting in conference from time to time when matters affecting the Service as a whole required consideration, so that greater co-ordination in their respective views could be secured before their submission to the Council. He states that personally he favoured the idea of such conferences on informal lines, but that the others concerned had expressed the view that unless they were made formal they would not achieve their purpose. The question of who should take the Chair at such conferences had then arisen and to avoid any possibility of jealousy or friction, it had been suggested that perhaps the Chairman or some other member of Council might consent to act in this capacity.

Members have no objection to conferences as suggested and they concur with the Chairman that, as senior executive officer in the Service, the Secretary should preside at such conferences, but on the Secretary stating that he has no desire to do so, they direct that the question of a member of Council taking the Chair at conferences should remain over for consideration by the Council for 1922.

Annual Report - Part I. The first part of the Annual Report comprising Watch, Health, Educational and General matters is submitted and authorised for publication.

Death of Sir Ellis Kadoorie. The Chairman informs members that on receiving news of the death of Sir Ellis Kadoorie whose generous philanthropy particularly in the matter of benefactions for education were known to members, he had arranged by telegram with the Hongkong office of his firm to send wreaths in the name of the Council and of the Chinese Educational Committee. He now suggests and members concur that an expression of the Council's deep sympathy be conveyed to Sir Ellis' nearest relative.

The Municipal Gazette for March 2 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.35 p.m.

A. Brooke Smith

Chairman.

J. H. ...
 Ant-Secretary & Commissioner-General.

AP
At the meeting of the Council held on Wednesday, March 8, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms and
 The Assistant Secretary.

Absent:

Mr. P.P. Whitham.

The Chairman expresses his regret that Mr. M.O. Liddell, Secretary and Commissioner General, is unable to be present owing to illness.

SM The minutes of the meeting of March 1 are confirmed and signed.

295 Registration of Servants. It is understood that the petition which was in course of signature will not be presented and that the proposal has been dropped. The Police report directed, when obtained, will however be considered.

SM Visit of Marshal Joffre. Members are informed that Marshal Joffre will arrive today. He will inspect the Volunteers on Saturday at 12.30 p.m. and will then take luncheon with the Council. Final arrangements in this connexion are discussed and decided upon. To the list of guests is added the name of H.M. Judge, the British and American Commercial Attaches and Generals Kavanagh and Knox.

SM Councillors. Members are informed of the nominations received and pending. It is noted that there will probably be an election. In such case it is decided that the place of balloting shall be the Administration Building, without continuing the provision made in recent years, for subsidiary balloting arrangements in Hongkew.

SM Land Commission. It is noted that Mr. S.B. Neill has been proposed to fill the vacancy caused by the retirement of Mr. E.C. Pearce.

SM S.V.C. Commandant's Residence. In connexion with the file which has been under circulation as to enlargement of the area of the small property in Yuyuen Road, it is decided to purchase the addition recommended

and arrangements will be concluded accordingly.

1153 ~~SA~~ Paulun Hospital Grant. In connexion with an application for an increased grant, it is decided to make provision for continuance of the former grant of ₹2000, making specific reference thereto in the Budget speech, in view of the resolution on this subject at the Ratepayers Meeting of 1919. At the same time a request will be made to the Hospital Authorities for an explanation why they have continued to accept the grant without complying with its conditions.

1187 ~~SA~~ Motor Omnibus Service. In connexion with two files on this subject now under consideration, it is desired, in the first place, that enquiry be made of the Legal Adviser as to whether the Council has the right to refuse permission to such undertakings to use the public streets for their services, provided they comply with reasonable traffic regulations. Upon receipt of legal opinion, the matter will receive further consideration.


1187 ~~SA~~ Mr. E.F. Goodale. A letter from this employe in connexion with the question of renewal of his agreement has been circulated and is the subject of discussion. Members adhere to the opinion recorded by the Finance Committee on February 6 that the terms suggested are liberal and they confirm the decision then made particularly as regards the question of the maximum for the appointment. The request for a commission on the value of all debentures placed through the Municipal Investment Bank, in the unanimous view of all present, is out of the question.

The Municipal Gazette for March 9, is submitted in proof and authorised for publication, the correspondence under 'Building Permits' being eliminated.

The meeting adjourns at 5.30 p.m.



Chairman.



Assistant Secretary.

CR.

At the meeting of the Council held on Wednesday, March 15, 1922,
at 4.30 p.m., there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Stums and
- The Assistant Secretary.

Absent:

- Mr. P.P. Whitham.

The minutes of the meeting of March 8 are confirmed and signed.

The Finance Committee minutes of March 9 are submitted and are confirmed.

1972

Visit of Marshal Joffre. The Chairman informs members that Marshal Joffre has expressed his great appreciation at the reception which he has received at the hands of the Foreign Community of Shanghai, and that he has presented the Council with an autograph portrait of himself.

1337

Municipal Elections. These are set for March 16 and 17 and the suggestion is adopted to invite Messrs Pearce and Mackie to act as scrutineers.

1337

Ratepayers Meeting. The Chairman states that April 12 has been suggested and that he himself would be in favour of that date but unfortunately he noticed a little while ago that under the constitution of the Electricity Committee the Report, Accounts and Budget of that Department should be in the hands of the Council thirty days before the Annual Meeting of Ratepayers and as they are not published yet he cannot see that there is any option but to have the Ratepayers Meeting on April 19, remarking that even so it will not be possible for the Ratepayers to have these accounts in sufficient time. He draws the attention of the members of the Electricity Committee thereto and desires that a letter be addressed to the Electricity Department placing on record the Council's wish that they shall make more strict adherence to standing procedure. Members then decide upon April 19 for the date for the Ratepayers Meeting.

1337

anx.

SM

Volunteer Corps - Commissions. Upon the recommendations of the Commandant the following is approved:-

1078 Headquarters. Lieutenant S.B. Neill from Reserve of Officers to be Orderly Officer.

1053 Proof of Medal. Members inspect proof of the medal submitted. The Chairman adds that the Commandant is very upset because the British Authorities refuse to recognise the medal and hopes the Council will take up the matter again with them, but he suggests and members concur that such a course would be undesirable.

3252 *SM*

Stock and Produce Exchanges. Recent files on this subject are submitted with letter from H.M. Consul General and opinions from the Legal Adviser. The Chairman explains that the present native exchanges are tottering upon the verge of collapse. His suggestion is approved to include them within the licensing byelaw, it being noted that provision should be made for all such exchanges whether Chinese owned or otherwise.

SM

Registration of Servants. Files on this subject are submitted with Police Report, and the former decision on this subject being confirmed to take no action at present, the matter will now be dropped.

SM

2420 Motor Licences. Police Report is submitted suggesting that motor car licences be no longer sent to owners but that they be compelled to call for them at the Revenue Office. Members decide to uphold their decision made in July last on this subject requiring that such licences be delivered as heretofore.

SM

3611 Gaol - Female Prisoners. Letter from the Senior Consul is submitted with Police consent on the subject of the accommodation for female foreign convicts in the Municipal Gaol, and members adopt the recommendation that provision be made without delay. The necessary arrangements to this end will accordingly be put in hand forthwith and reply will be made to the Senior Consul accordingly.

SM

Financial. The Chairman observes that it would appear from the accounts so far that there is a substantial surplus from last year's working and that it is hoped that a surplus will also be available on the estimated working for the current year.

The Municipal Gazette for March 16 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

SM

Archie Smith

Chairman.

Wm. H. Jones
Assistant Secretary.

and P.

At the meeting of the Council held on Wednesday, March 22, 1922,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Sims
- The Secretary & Commissioner General and
 Assistant Secretaries.

2674

Before proceeding with the ordinary business of the meeting, the Chairman alludes to the lamented death early yesterday morning of Sir Everard Fraser, K.C.M.G., His Britannic Majesty's Consul - General and Senior Consul, whose sympathetic and kindly assistance and sound advice had always been so readily given on the frequent occasions on which the Council had had to consult him in regard to Municipal affairs. He considers that the Council should take this, the earliest opportunity, to give expression to the universal regret felt by the Community at the great loss thus sustained, and he proposes a resolution that the Council's respectful and sincere sympathy be conveyed to Lady Fraser and her family in their bereavement. This resolution is carried unanimously.

The Chairman then details the arrangements made for the funeral and burial services tomorrow and for the attendance thereof of the British Units of the Volunteer Corps and representatives of other Units, as also of the several Municipal Departments, and his suggestion is approved that, as a mark of respect, the Municipal offices should be closed tomorrow at 3.45 p.m.

2000

In regard to the Senior Consulship, the Chairman has learnt that Mr. Raaschou, Consul General for Denmark has been appointed by the Consular Body to succeed Sir Everard, and that on his departure from Shanghai early in April, his place will be taken by Commander de Rossi, Consul General for Italy.

The minutes of the meeting of March 15, are confirmed and signed by the Chairman. In regard to

1172 Municipal Elections - Council for 1922/23. It is noted that as a result of the elections held on March 16 and 17, the following have

been elected to serve on the new Council:- Messrs. S.Fessenden, H.H. Girardet, W.P.Lambe, H.W. Lester, A.B.Lowson, V.G.Lyman, S.Sakuragi, H.G.Simms and G.N.Wilson.

1172 In this connexion a letter from Messrs. O.Holliday and G.E. Peet is submitted and read enquiring how it was possible for Mr.Fessenden to fulfil the requirements of Land Regulation XVIII, since he was not in Shanghai either at the time the day for the election of the Council was fixed by the Consular Body, nor when he was nominated as a candidate for the Council. To this enquiry reply is approved that Mr. Fessenden's assent to serve, if elected, was signed by his attorney under a power specifically authorising such signature, and that in accordance with precedent and legal opinion his candidature was accepted.

Ratepayers Meeting. The Chairman states that in view of Sir Everard Fraser's death, and of the fact that on the date fixed for the annual meeting of Ratepayers, Commander de Rossi will be Senior Consul, he had taken the opportunity of sounding him in regard to the Chairmanship of such meeting and of the special meeting to be held on the same day, and that as a result Commander de Rossi had suggested that Mr. Peter Grain, H.M. Assistant Judge should be invited to fill this position. Members concur with this suggestion and the Chairman undertakes to approach Mr. Grain accordingly.

3250 Stock and Produce Exchanges. Draft amendment of Byelaw XXXIV to provide for the licensing of these exchanges is submitted and approved for publication as a resolution to be moved at the Special Meeting of Ratepayers, together with the resolutions dealing with the registration of printers and the proposed new basis for the levy of Wharfage Dues, which the Council was unable to move at Special Meetings convened last year and the year before, owing to the non-attendance of the necessary quorum of Ratepayers.

The minutes of the meeting of the Electricity Committee of March 3, are submitted and confirmed. With regard to

2550 Extract from Council's minute dated September 28, 1921. The Chairman expresses the view that it is unfortunate that comments of the character of that made by the Engineer-in-Chief and Manager, when asked whether he was now satisfied should be recorded in the minutes of the Committee.

1245 Assistant Secretary - Adjustment of Pay. Upon review of all the circumstances of the case, members are willing to waive insistence on Mr. Wright signing a new agreement, provided the Committee is satisfied that on expiry of his agreement Mr. Wright will not

expect a large increase should renewal be approved. In this connexion the Chairman expresses the view that it would have been more satisfactory had the Council known definitely what increase was contemplated.

Mr. W.J. Taylor and Mr. A. Murphy, Electricity Allowances. It is pointed out that the Engineer-in-Chief and Manager must have been under a misapprehension when he stated that the new scale for collectors and meter readers was approved prior to the decision to withdraw electricity allowances, as in fact this decision preceded authorisation of the new scale which took into consideration the fact that the allowances in question would be discontinued as agreements fell in, and was settled on the basis that there should be no differentiation in Pay between collectors in the Electricity Department and those in the Revenue Office.

In the ensuing discussion the Chairman expresses the view that there are two alternative courses only open for adoption, either adherence to the scale with no compensation for discontinuation of electricity allowances, or increase of the scale of Pay for both the Electricity Department and Revenue Office by £10 in each stage. It seems to him that the second would be undesirable and uncalled for. Members concur and it is decided to adopt the first on the basis however that, where an employe is already on the maximum laid down in the scale and is drawing electricity allowance, he should be given an extra £10 per mensem on renewal of agreement to compensate him for the withdrawal of such allowance, thus in effect raising the maximum Pay laid down in the scale by £10.

1235 Sterling Commitments - Exchange Settlements. This question will be referred to the Treasurer & Comptroller for his views.

1809 Pay for Chinese Labour. Members desire that the views of the Acting-Commissioner of Public Works be obtained on this minute prior to its consideration. At the same time they deplore the reluctance of the Engineer-in-Chief and Manager to confer with other departments.

The minutes of the meeting of the Works Committee of March 16 are submitted and confirmed.

237/ Hardoons Garden, Weihaiwei and Ferry Roads. In the course of discussion the Secretary points out that should a scheduled road be taken off the plan, there would always be a danger that the Council's position in the matter would be prejudiced, should it be considered desirable for some reason at a later date to reintroduce such scheduling. In illustration of this he mentions that the scheduled straightening

add

of the Bubbling Well Road through the Wrightson property was abandoned some few years ago with the result that when the Council eventually desired to carry through this very necessary improvement, which had previously been considered unnecessary, it had had to purchase the whole of the property involved at a high price. Upon a consideration of all the circumstances and having regard to certain rights of compulsory surrender, to which the Assistant Secretary refers, which would become forfeited were the scheduling now taken off the plan, and later re-introduced, members ultimately decide that the scheduling should remain, although, as pointed out by Mr. Mackay, the construction of the new roads, if even ^{under-} taken, must prove most costly, having regard to the extensive building developments carried out on the scheduled lines.

11/3201

Volunteer Corps - Military Band.

A report by the Commandant is submitted, suggesting the formation of a military band in view of the unsatisfactory services of the Municipal Band for Volunteer Corps purposes and requesting permission to assemble a committee of the officers of the Corps to make some definite recommendation on the subject. Members consider that the ratepayers would not stand for the expense of two bands, and the Chairman's suggestion is accordingly approved that the Secretary should confer with the Commandant and the Conductor with a view to reaching some arrangement that will be satisfactory and at the same time not involve any additional expenditure other than possibly that required for the purchase of additional instruments.

11/4

Treasurer & Comptroller - Agreement Renewal.

The Chairman informs members that, following the communication to Mr. Goodale verbally of the decision recorded at the meeting of March 8, confirming the terms of renewal already decided on, Mr. Goodale had had a long interview with him ^{and subsequently in a private letter} ~~in the course of which he~~ expressed his willingness to sign a new agreement if the Council would increase its offer by £50 per mensem; that he had then told Mr. Goodale of members' view that the terms were liberal, and that Mr. Goodale admitted that the Pay was handsome. Since this interview Mr. Goodale has written a private letter to the Secretary confirming his willingness to renew if the Council's offer were increased by £50, and provided any reference to the terms of renewal being the maximum clearly indicated that such maximum was based on conditions as they were at present. Finally Mr. Goodale states that if his proposal is not acceptable he would like the matter left in abeyance for a few months, and that the Council's offer should not in the meantime be officially communicated to him.

add

MSF

The Chairman states that he regrets that Mr. Goodale should persist in the matter, that he was still of the view that the Council's offer was ^avery handsome one having regard to superannuation and other Municipal benefits, and that he considered that it was not within the dignity of the Council to discuss whether or not its offer should be increased by £50, or to entertain Mr. Goodale's request that the question of his acceptance should be left in abeyance for a few months. Members are unanimously in agreement with the Chairman, and consider that Mr. Goodale's acceptance or non-acceptance should be sought forthwith, and the Secretary is directed to act accordingly.

27/0 Furniture for Council Chamber and Committee Rooms. As directed at the meeting of February 8, designs by Messrs. Tai Chong & Co. with an estimate of cost are submitted together with those of Messrs Weeks & Co.Ltd. In his covering report which is also submitted, the Acting Commissioner of Public Works recommends acceptance of the latter firm's estimate of £6,606 for teak furniture covered in leather in view of the superior design and specification of horse hair filling for the upholstery, whereas Messrs Tai Chong & Co's quotation of \$4,114 provides for imitation leather coverings and evidently contemplates the use of vegetable fibre and not horse hair.

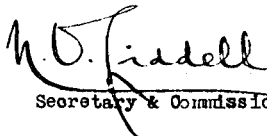
Members endorse the view that the designs submitted by Messrs Weeks & Co.Ltd. are much superior but agree with Messrs Lambe and Lyman that it would be preferable to accept their tender for imitation leather covering which appears on the whole to be more satisfactory and durable than real leather.

The Municipal Gazette for March 23 ^{is} ~~is~~ submitted in proof and is authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Secretary & Commissioner General.

W.P.
At the meeting of the Council held on Wednesday, March 29, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lawson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 P.P. Whitham
 The Secretary & Commissioner General and
 Assistant Secretaries.

Absent:

Mr. H.G. Sims.

The minutes of the meeting of March 22 are confirmed and signed by the
Chairman. With regard to:

2674 The Death of Sir Everard Fraser. A letter from Mr. Garstin, H.M.
 Acting-Consul General is submitted and read expressing his and Lady
 Fraser's thanks for the Council's assistance in connexion with the
 funeral obsequies.

Ratepayers' Meetings. The Chairman states that Mr. Grain, H.M.,
 Assistant-Judge, is willing to act as Chairman at the forthcoming
 meetings.

1274 Treasurer & Comptroller - Agreement Renewal. Minor amendment is made
 in the minute under this heading.

The minutes of the meetings of the Finance Committee of March 24 and 25
are submitted and confirmed.

19
794 Tramways and Electric Railless Traction. Draft letter to the Shanghai
 Electric Construction Co.Ltd., based on the minutes of the meeting
 of February 22 and on views previously recorded is submitted with
 covering notes by the Secretary and departmental reports. This
 draft is approved for despatch subject to the amendments indicated
 hereunder:

(1) Members have no objection to extension of the rail service
 along North Szechuen Road from the Rifle Range to Hongkew Park or to
 the doubling of the track where it is at present single, should the
 Company wish to carry out these works irrespective of what decision
 may eventually be reached as to the form of traction to be adopted
 for this route.

and

(2) Copy of the report of the Acting Commissioner of Police in regard to the question of traffic on the Bubbling Well Road in the vicinity of Mohawk Road, has been referred to the Acting Commissioner of Public Works for his views. Subject thereto members approve the suggestions made.

(3) Members have no objection to inclusion of a paragraph to give effect to the recommendation of the Acting Commissioner of Police, that the Company should be informed that new rolling stock will need to be fitted with safety doors and/or other devices which will effectively prevent any person from leaving or boarding a car or trailer whilst in motion. The Secretary suggests that the desirability of such devices is open to considerable doubt, having regard more particularly to local conditions.

(4) As the arrangements for surrender of the land required for the widening of the Kiangse Road, in the vicinity of Avenue Edward VII have not yet been concluded, it is decided to deal with the matter of property reinstatements in a separate letter to the Company, which will not be published.

(5) The condition relating to the suspension of the operation of railless freight vehicles will be made wider so as to provide for total suspension of such operation on any particular route or routes, should such be considered necessary by the Council.

(6) The Acting Commissioner of Police has assured the Secretary that the Commissioner will not have any objection to a service past one side of the Gaol, now that the Company propose to erect poles on the opposite side of the road with bracket supports for the overhead cables.

3076 Corporal Punishment - Re-introduction of the Bamboo. The Chairman states that on reflecting on the prevalence of armed robberies and other crimes of violence, he had reached the conclusion that a greater measure of amelioration would result from re-introduction of the bamboo than from any other action that he could think of, and that he had suggested representations to the Consular Body that it should be made an offense punishable with the bamboo for any one to be found in possession of firearms. The Secretary had however expressed the view that this suggestion went much further than would, he felt sure, be countenanced by the Consular Body, who had failed to respond to the representations addressed to it in 1914 and again in 1917, requesting its aid in securing the re-introduction of the bamboo as a punishment for crime in the view that confinement in the gaol without corporal punishment had little deterring effect on the criminal classes.

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Mr. Lowson observes that he understands that only recently the carrying of firearms or their mere possession was made an offence in Ireland punishable by death, to which the Secretary replies that this was done under martial law. After the expression of some further views by members it is decided that representations should again be made to the Consular Body in the sense of those already made but indicating the Council's view that in any case the re-introduction of the bamboo was essential for crimes or attempted crimes of violence or for crimes in which firearms are used or carried by the participants.

Bye-Law - Registration of Printers. In connexion with the agitation fostered by the Chinese Publishers' Guild and other bodies against the resolution to be moved at the forthcoming Special Meeting of Ratepayers to provide for the registration of printers and publishers, a letter from the Senior Consul is now submitted and read, forwarding a communication from the Commissioner for Foreign Affairs, under instructions from the Waichiaopu, desiring the Consular Body to direct the Council to cancel the proposed ByeLaw. The Chairman has since seen the Senior Consul and reminded him of the fact that the ByeLaw in its present form emanated from the Consular Body, whereupon the Senior Consul expressed the view that some registration measures were undoubtedly requisite, and that he had a recollection that the ByeLaw in question was discussed by a special Sub-Committee of the Consular Body appointed for the purpose.

After brief discussion members concur with the Chairman that the Council should adhere to its decision to move the ByeLaw which does not in any way affect freedom of speech, but merely provides for the registration of printers and publishers, and for the printing of their names and addresses on all matter published by them. Suitable reply will be made accordingly to the Senior Consul.

1773 Rice. Members concur with the Chairman's suggestion that the recent correspondence between the Council and the Chinese General Chamber of Commerce should be brought to the notice of the Consular Body.

The Municipal Gazette for March 30, is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

A. Brooke Smith
H. V. Fiddell X
 Secretary & Commissioner General.

Chairman.

At the meeting of the Council held on Monday, April 3, 1922,

at 12 noon, there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 W.P. Lambe
 A.B. Lowson
 S. Sakuragi
 P.P. Whitham
 The Secretary & Commissioner General and
 Assistant Secretaries.

Absent:

Messrs. H.H. Girardet
 V.G. Lyman
 E.F. Mackay
 H.G. Sims.

The Treasurer & Comptroller attends.

Electricity Department Report 1921. The Annual Report of the Engineer-in-Chief & Manager, copies of which have already been circulated to members, together with the estimates for 1922, is submitted and approved for publication subject to amendment, upon Mr. Lowson's suggestion, of the concluding item shown in the estimates of Pay and Allowances, so as to read "Miscellaneous" instead of "Riasha allowances etc.", which, members concur, would be likely to produce criticism in view of the large amount of the appropriation shown thereunder, \$42,376.

The Chairman observes that from the Estimates of Capital Expenditure for 1922, it is apparent that very heavy expenditure will also have to be met in 1923, and that, in his opinion, it would have been more satisfactory had some reference been made in the Report to the position in regard to completion of the 1920 Extensions programme. He adds that he mentioned the matter to Mr. Burkill, Chairman of the Electricity Committee, who would make some reference thereto in his speech at the forthcoming meeting of ratepayers.

The Financial Statement, the Treasurer & Comptroller's Report thereon, the Budget, the Introductory Notes thereto and the Report of the Commissioner of Revenue which, with other matters, appear in the third and final section of the Annual Report are passed and approved for publication.

The meeting adjourns at 12.30 p.m.

A. Brooke Smith

Chairman.

Secretary & Commissioner General.

an
At the meeting of the Council held on Wednesday, April 5, 1922,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi
 H.G. Slims
 The Secretary & Commissioner General and
 Assistant Secretaries.

Absent:

Messrs. H.H. Girardet
 E.F. Mackay
 P.P. Whitham.

The minutes of the meeting of March 29, are confirmed and signed by
 the Chairman.

The Acting Commissioner of Public Works attends.

The minutes of the meeting of the Works Committee of March 29, are
 submitted and confirmed. With regard to:

199 Road Plans for 1922. In view of the importance of North Chekiang
 Road and of its very congested condition, members concur that its
 scheduling to a width of 60 ft. should be undertaken this year,
 not only in the section between North Soochow Road and Tongdongka -
 loong, but throughout its length, and that it would be desirable
 that the Chekiang Road from the Soochow Creek to Nanking Road should
 be scheduled next to a like width.

2786 Chinhai and Kowloon Roads. In a memorandum which is submitted
 and read, the Assistant Secretary in charge of Works Matters refers
 to the circumstances under which the scheduling of these roads was
 removed from the Road Plans last year, very largely as a result of
 protest by the Country Club. He observes that in the meantime the
 Club's Pendry Estate has been sold and that a proposal for the sale
 of the Southern portion of the Club property for, it is understood,
 development with Chinese buildings, is to be laid before the Club
 members on Monday next, and that should the proposal be approved,
 the restoration of the scheduling of the roads in question would
 appear to be most desirable for the reasons stated by him at length.

Having considered these reasons, which are generally speaking
 endorsed by the Acting Commissioner of Public Works, members direct
 that the Kowloon Road be restored to the Plans, should the proposed

sale of a large area of the Club's property be sanctioned. On the other hand, in the case of the Chinhal Road, they are of the opinion that any question of its restoration to the Plans should be left over until next year.

The Acting Commissioner of Public Works withdraws.

The minutes of the meeting of the Finance Committee of March 31, are submitted and confirmed. With regard to:

1235 Electricity Department - Capital Requirements for 1922. The Treasurer & Comptroller will be directed to prepare a comparative statement of the estimated cost of the 1920 extension scheme, the actual expenditure to date and the balance of expenditure anticipated.

1435 Municipal Investment Bank. Messrs. Simms and Lambé are opposed to the principle that all applications for the 1922 Loan should be made through the medium of deposit with the Investment Bank. They express the view that its adoption would provoke considerable opposition and that the Council would inevitably lose a considerable measure of support because of the loss of interest on subscriptions made between the fifth of one month and the fifth of the next, and because of the lower rate of interest which such subscriptions would then earn until the next quarterly allotment of debentures to depositors in the Bank. The Secretary & Commissioner General thereupon reiterates the advantage of adoption of the principle, as stated by the Treasurer & Comptroller but members ultimately concur that under all the circumstances it would be best for the Council to continue, as at present, to seek direct investment also in its loan issues.

1435 Sick Leave. On Mr. Lambé's suggestion it is decided to amend the rule laid down in the Secretary & Commissioner General's second suggestion recorded in the minute, so as to provide that extensions of Sick Leave shall only be granted upon certificate of a doctor or doctors appointed by the Council for the purpose of examination at the expiration of the first four months of such Leave.

The minutes of the meeting of the Council of April 3, are confirmed and signed by the Chairman.

1487 Motor Omnibus Services. As directed at the meeting on March 8, the Legal Adviser's opinion has been obtained and is now submitted. He advises that any person who has a vehicle is entitled to have a licence provided he complies with the licence conditions, but that the Council might no doubt refuse a licence for any vehicle which would unreasonably interfere with traffic, so as to be a nuisance or to be likely to break up the roads or to infringe any rights.

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the protection of which is guaranteed by the Council. Under these circumstances members proceed to give further consideration to:

- (1) The application of Mr. J.A. Fredericks, in respect to the institution of a motor char-a-banc service on a somewhat extensive scale.
- (2) An application for permission to establish a motor bus service along Yuyuen Road from Bubbling Well to Jessfield Road.

The relative files are submitted and in regard to:

1. Members concur that reply should be made in the sense suggested by the Secretary and Commissioner General, informing Mr. Fredericks of the licence fees in force, that the type of bus to be employed (which must not in any case have a maximum over-all width exceeding $6\frac{1}{2}$ ft.) will have to be approved by the Council, that routes which it is desired to traverse must be definitely stated for the Council's consideration, that the licence fees charged will depend upon such routes, that the service will be subject to such regulations as may from time to time be enforced by the Council, that drivers will have to pass such special driving tests as may be considered necessary by the Council, and that whilst the Council is unwilling to grant any exclusive rights yet so long as any bus companies operating on any particular route are prepared to increase their service thereon from time to time to such extent as may be deemed necessary by the Council to meet then existing demands and ^{are} ~~is~~ prepared to charge such scale of fares as is from time to time considered by the Council to be reasonable, and otherwise to give such service as is considered by the Council to be efficient, the Council will generally speaking as a matter of equity give such companies preference over any other companies in the matter of such increased service.
2. The Secretary & Commissioner General points out that the route contemplated is one which will be traversed by the railless electric system under the extension proposals approved by the Council, and that it would therefore seem desirable that a definite policy should be laid down in regard to all such routes as are served by the railless system. As a basis for discussion, he suggests that motor buses should only be permitted on routes to be traversed by the railless system, until such time as such system is in operation, with the proviso that if it is then found, that the railless system cannot adequately deal with the volume of traffic on such route, the Council would then permit of such a service of buses thereon, in supplement of the railless system, as it might think desirable. He points out that if such a policy were adopted, then in effect

a quasi monopoly would be conferred on the Tramway Company, so long as it met the demand for rapid and cheap travelling facilities, and he submits that this is not unreasonable since the fare rates of the Tramway Company are on such a low basis that competitive rates could scarcely be offered by petrol motor buses. At the same time he suggests that it would be desirable for the Council to permit of what might be termed, "services de luxe" by motor buses at considerably higher fares than the Tramway Company on routes served by the Company, when there are indications that there is a demand by the public for such services and the road capacity is adequate.

These suggestions and views are the subject of lengthy discussion, as the result of which members concur that the question of whether or not buses should be allowed to operate on the same routes as the Tramway Company should depend entirely on the suitability of such routes from the traffic point of view as carriers of the two services, as to which a report covering the whole of the rail and railless route and contemplated extensions will be sought from the Commissioner of Police. At the same time members concur that when approval is given for a bus service or services on any particular route covered or to be covered by the rail or railless system of trams the applicant should, in fairness, be informed that the route is one traversed or to be traversed by the tram system so that he may take this factor into consideration in his ultimate decision as to whether or not to proceed with his application.

3135 Relief of Members of Council in Their Conduct of Municipal Affairs. The

Chairman states that he has felt, and that he believes that other members have felt for a long time, that steps should be taken to afford them some relief in their conduct of municipal affairs, and that with this end in view the Secretary had drawn up certain proposals for the creation of a Foreign Advisory Committee on the lines indicated in a note which is now submitted for consideration and, if thought desirable, for publication in the Gazette to be followed by action thereon at the forthcoming meeting of Ratepayers. Briefly these proposals provide for

- (1) The annual election by Foreign Ratepayers in and outside the Settlement of a Foreign Advisory Committee of eleven members, who would thereafter be appointed by the Council to serve on the several existing committees, and thus make it possible for most of the members of Council to serve on one committee only instead of on three or four committees as is generally the case under present conditions.

- (2) Increase in the membership of the Watch, Works and Finance Committees.
- (3) Considerable relief in the duties of the Chairman of Council.
- (4) The assumption of greater responsibility by the three Committees mentioned under (2) above, with alteration of the procedure in regard to confirmation of minutes and action thereon.
- (5) The holding of fortnightly instead of weekly meetings of the Council.

The Chairman adds that apart from these proposals, he thought that a very great measure of relief could be afforded to members, if the Secretary and Commissioner General were empowered to exercise his discretion in settling many matters which are at present referred to members by circular. To this end he suggests that Mr. Liddell be given authority in the Council's behalf, to deal with all questions that he may in his discretion think fit without prior reference to members, provided that when expenditure is involved exceeding £1,000 when no Budget provision exists and £5,000 when Budget provision does exist, the instructions of the Council or of the Committee concerned should first be sought. Members unanimously endorse this suggestion and the Secretary is directed to act accordingly. In regard however to his proposals for the creation of a Foreign Advisory Committee, members are of the opinion that the matter is one of such importance that it should be given further consideration. Decision thereon will accordingly be left in abeyance for a meeting of Council to be called for Friday next.

✓ The Municipal Gazette for April 6, is submitted in proof and authorised for publication.

The meeting adjourns at 7.10 p.m.

A. Brooke Smith

Chairman.

H. O. Liddell

Secretary & Commissioner General.

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At the meeting of the Council held on Friday, April 7, 1922,

at 4.50 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

W.P. Lanbe

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.G. Simms

P.P. Whitham

The Secretary & Commissioner General and

The Assistant Secretary in charge of Watch Matters.

Absent:

Messrs. H.H. Girardet and

E.F. Mackay.

ref 582 Volunteer Corps - Annual Inspection. In a private letter to the Commandant, Major-General Sir John Fowler, K.C.M.G., C.B., D.S.O., General Officer Commanding H.M. Forces in China, states that he could probably arrange to carry out the Annual Inspection of the Corps during the second week in May. As this time will be convenient, members direct that the usual official invitation to carry out the inspection accordingly be addressed to Sir John Fowler.

ref 2539 The Commissioner of Public Works. In a telegram which is submitted and read, the Council's London Agents notify Mr. Godfrey's failure to pass the medical examination made by Drs. Jackson and Lee, and that, in accordance with the Council's letter of October 31 last, he has been informed that he should not return to Shanghai, and that the Council will consider the terms upon which he will be invalided from the Service. In this connexion the Chairman remarks that the question of superannuating employes of long service is still engaging the attention of the Finance Committee and that the decision reached will be applied to Mr. Godfrey's case in due course.

ref 3135 Relief of Members of Council in Their Conduct of Municipal Affairs. The proposals for the creation of a Foreign Advisory Committee, which were the subject of preliminary discussion at the meeting on Wednesday last, are now the subject of further consideration. Mr. Simms expresses the opinion that, with the exercise of greater power by the Secretary as was decided upon at the last meeting, and with direction to the Watch, Works and Finance Committees to exercise a greater measure of responsibility in deciding questions than they

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now do, the work of the Council should be so reduced as to render unnecessary the creation of the suggested Foreign Advisory Committee, as to the desirability of which he is in any case very dubious. Messrs. Lamb and Lyman voice similar views, and as the other members, with the exception of the Chairman who has an open mind on the subject, are of the like opinion, it is decided not to proceed further with the proposals in question for another year at least.

In this connexion the Chairman suggests and members agree, that recommendation should be made to the incoming Council that the membership of the Finance Committee should be strengthened by the addition thereto of the Chairmen of the Watch and Works Committees.

3053 Conferral of Knighthood on Mr. E.C. Pearce. Members direct record of their appreciation of the honour of knighthood recently conferred on Mr. E.C. Pearce, who was for so many years Chairman of Council, and they endorse the present Chairman's action in addressing a telegram to Sir Edward congratulating him in the name of the Council.

3054 Annual Meeting of Ratepayers - Resolutions. The Council's Resolutions including those for the adoption of the Report for 1921, and the Budget for this year, and for the reassessment of land are approved for publication.

The Chairman observes that, from a report of a recent meeting of the Ratepayers Association, it would seem probable that a resolution providing for the admission of the Press to Council meetings will be moved by the Association. He further observes that similar resolutions have been before the Ratepayers on several previous occasions, and consistently defeated, that his own view was that it would be practically impossible for the Council to continue to carry on were such a proposal passed, and that therefore present members of Council who had been elected to serve on the new Council might perhaps seriously consider whether, if the Resolution is moved, they should not state at the meeting that should it be passed, they will have no alternative to resignation en bloc. It appears that members are, generally speaking, in agreement with these views, but no decision is reached in the matter pending notice that the anticipated resolution will be moved.

1500 Permanent Education Committee - Membership. In view of the death last year of Mr. E.I. Ezra, and of the fact that Sir Edward Pearce is shortly proceeding on Leave, it is decided to invite Dr. Hawks Pott who was previously Chairman of the Committee, as also the Rev. A.N. Rowland to stand for election to the membership of the Committee.

1199 General Hospital - Board of Governors. Messrs. Lowson and Sinms will stand for election as the Council's representatives, and as probable members of the Finance Committee of the new Council. In regard to the remaining two Governors to be elected by the Ratepayers, it is pointed out that Drs. Massey and O'Hara were elected last year, but the Chairman suggests that it might perhaps be a good thing to introduce new blood into the membership of the Board, and that members should give this suggestion consideration during the next few days.

Land Commissioner. Mr. A.J. Welch will be invited to stand for re-election on the membership of the Land Commission.

The meeting adjourns at 5.30 p.m.

A. Brooke Smith

Chairman.

M. O. Fiddell X

Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, April 12, 1922, at

4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi
 H.G. Simms
 The Secretary & Commissioner General and
 Assistant Secretaries in charge of Watch and
 Works Matters.

Absent:

Messrs. H.H. Girardet
 E.F. Mackay
 P.P. Whitham.

The minutes of the meeting of April 5 are confirmed and signed by the
 Chairman. With regard to:

3786 Chinbai and Kowloon Roads. The Chairman informs members that the
 proposal to sell a large area of the Country Club property was
 rejected by the Club members at their meeting on Monday, so that
 the restoration to the Road Plans of these two roads will not be
 carried out this year. Messrs Lambe and Lyman thereupon request
 that a note be recorded that the re-scheduling of these roads be
 considered again when the Road Plans for next year are under
 discussion.

3783 Sick Leave. The Chairman observes that, on drafting the General
 Order giving effect to the Council's recorded views on this question,
 the Secretary had found that there were certain points which were
 not covered, and that draft of the Order with these points embodied
 would accordingly be circulated for members' consideration in due
 course.

The minutes of the meeting of the Electricity Committee of March 31, are
 submitted and confirmed. With regard to:

3785 Estimates for 1922. The Chairman remarks that it is unsatisfactory
 to note that the estimated return on Capital Outlay is slightly
 below that which it has been laid down that the Electricity Department
 should aim to secure, and that in his opinion it was important that
 the Electricity Committee should be required to take action to
 secure the necessary return. Otherwise, the policy laid down by
 the Council in this connexion would, in effect, be ignored, and

there would be the danger that the present small shortage in the return might in time reach a substantial figure. He suggests that the shortage might well be made up by charging new power consumers a slightly higher tariff. Mr. Simms suggests that the end in view might perhaps be attained by effecting economies if such are possible. After the expression of some further views on the point members concur that the need of adhering to the required return on Capital Outlay should be brought to the attention of the Electricity Committee, leaving it to that Committee to decide how the anticipated deficiency is to be made up.

Renewal of Agreements. Messrs. C.S. Taylor, Power Engineer and C.M. Perrin, Distribution Engineer. The increases recommended on renewal of the agreements of these employes, £250 and £205 per annum respectively, appear to members to be high. On the other hand it is realised that both are engaged on very important and responsible work, such as calls for a seemingly very high rate of Pay in these days when there is a scarcity of qualified technical men of experience. In this connexion the Chairman recalls that some two or three years ago, efforts were made to secure a Deputy Engineer-in-Chief and Manager to replace Mr. Blagden, who then wished to retire, but that it was found impossible to obtain anyone suitable at the Pay which the Council was then willing to offer. He also remarks that in Mr. Taylor's case it had to be borne in mind that temporarily - not permanently as Mr. Lambe points out - Mr. Taylor is to act as Deputy Engineer-in-Chief & Manager, and that since no acting pay attached it was his opinion that the terms of renewal recommended were not actually so high ^{as seemed at first sight.} Mr. Lyman expresses the opinion that, if the employes concerned are engaged on highly responsible and important work, as is apparent from Mr. Lambe's remarks as to their respective positions in the Department, they are well worth the Pay suggested. The Secretary thereupon contends that the like considerations should be applied to technical and professional employes in other Departments occupying relatively responsible and important positions and that, unless this is done, serious difficulties will inevitably arise. To this the Chairman replies that the Council will have to face such difficulties should they arise, whilst Mr. Lyman observes that he does not approve of the principle of keeping all Departments on the same plane in the matter of Pay, although as is pointed out by the Secretary, this principle was very definitely decided on by the Salaries Commission when considering the question of differentiation between employes in the Electricity Department and those in other

Departments. Other members generally concur with the views expressed by the Chairman and renewals on the basis recommended are accordingly approved.

The Treasurer & Comptroller attends.

Superannuation of Employees of Long Service. In accordance with the directions recorded at the meeting of the Finance Committee of March 31, the Treasurer & Comptroller has conferred with Mr. S.B. Neill of the China Mutual Life Insurance Co.Ltd., and in a report which is now submitted, he states that the only factors which he can advise the Council to adopt for use as a precedent in other cases are:-

1. Acceptance of the general principle of retiring employees on pension at the age of 55.
2. The basis for arriving at the retiring pension to be:
 - (a) The various posts in the service to be grouped, and a pension to be attached to each group.
 - (b) A deduction to be made from such pension in respect of the annuity that could be purchased at the age of 55, with the amounts accumulated at credit of Superannuation Fund Account; such annuity to be arrived at by taking the average of the rates quoted by seven of the leading British Companies.

He also recommends that if the payment of a pension is considered equitable by the Council, in cases of invaliding after the age of 50, the basis for arriving at such pension should be according to the merits of each case. Attached to his report, he submits schedules showing calculations made in the cases of Dr. Stanley, Mr. Godfrey and Miss Patterson, producing balances of pensions to be provided by the Council of £511.8.7., £380.14.4 and £147.13.6 respectively.

The Chairman expresses the view that 55 as the age at which the Council must retire an employe is too young and that in his opinion compulsory retirement at 60, with discretion in the Council to retire an employe at any time after his reaching 55 should meet the case. He also states that whilst the formula adopted by the Treasurer & Comptroller in the calculations made in the 3 cases above referred to, appeared to him to be satisfactory, he nevertheless felt that there should be some limit to the total amount of pension on which an employe should be in a position to retire, and that in his own view £1200 should be adequate. Mr. Lamb considers that 60 as the compulsory age of retirement is too old and that it would, generally speaking, be desirable that employes should retire at 55 and thus avoid the block in promotion, which at present exists and

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undoubtedly tends to stultify effort.

These views give rise to very lengthy discussion, as a result of which members eventually concur that the matter should be decided on the basis that the Council should have the right, in its discretion, to retire employes at 55 or after, and that, with this end in view, confidential reports in regard to employes who have reached this age should, as is suggested, by Mr. Lyman, be obtained from time to time from Heads of the Departments for consideration and decision. As regards the question of the limitation of pensions, members eventually concur with the suggestion that the pension contribution to be made by the Council in any case should be limited to a maximum of £500. In other respects the formula shown in the calculations made by the Treasurer & Comptroller in the three cases above mentioned are adopted, with the proviso that in cases of invaliding, pensions will not be granted, except under special circumstances, when an employe is under 55 years of age at the time of invaliding, unless he shall have completed at least 20 years' service.

Members direct that a short paragraph dealing generally with the above proposals should be included in the Chairman's Budget Speech at the forthcoming Annual Meeting of Ratepayers.

The Treasurer & Comptroller withdraws.

The minutes of the meeting of the Watch Committee of April 7 are submitted and confirmed. With regard to:

1509 Victoria Hotel (Bar). Members concur with the suggestion that, instead of requiring this establishment to close in 10 days, the licensee should be given until the end of this month.

The minutes of the meeting of April 7 are confirmed and signed by the Chairman. With regard to:

1199 General Hospital - Board of Governors. The Chairman states that he has discussed the question of the Medical representatives on the Board with Dr. Marshall, who thought it desirable that Dr. E.D. Jackson should be asked to serve in the place of Dr. O'Hara. Members agree and Drs. Jackson and Massie will accordingly be invited to stand for election.

1399 Road Plans - 1922. Official plans for all districts of the Settlement are submitted and signed by the Chairman, members noting and approving of the provision made for the scheduling of the Point Road on the section affected to such a width as will *3225* allow for the Canal Scheme which is at present under consideration by the Works Committee, in the view that should it be decided to proceed with such scheme, it is necessary scheduling at the present

time will avoid waiting for a whole year as would otherwise be the case before any action could be taken to give effect to such scheme.

Annual Meeting of Ratepayers.

Resolutions. Three resolutions by ratepayers are submitted.

- 30.14 1. Providing for the admission of the Press to meetings of the Council, with power to request withdrawal only when matters relating to land purchases or involving political issues are to be discussed.
- 30.17 2. Providing for the printing and circulation amongst the ratepayers a few days before the meeting of the reports, usually read by the Chairman of the Council and the Chairman of the Electricity Committee.
- 3. Directing the Council to devise and adopt means of affording relief in the matter of traffic congestion, and in meeting present and future requirements, and to this end to arrange for a conference of representatives of the Council and authorities administering territory adjoining with the boundaries of the Settlement.

In regard to

- 30.14 (1) Members confirm the views recorded at the meeting of April 7.
- 30.17 (2) This resolution has already been the subject of a letter to the Hon. Secretary of the Shanghai Ratepayers' Association, in effect stating that, following upon the rejection of the Council's proposals at the last Annual Meeting of Ratepayers to cut down the bulk of the Annual Report and Budget, the Council had realised that it was not necessary to make the lengthy speeches in support of their adoption that had been customary in the past; that the speeches for this year would, it was anticipated, occupy a fraction only of the time which had been devoted to this purpose at previous meetings, and that should the resolution now submitted be moved at the meeting, the Council would move an amendment providing that the adoption of the Annual Report and Budget should in future be moved without any speech, except when the Council might desire to supplement what has already been published therein. Members confirm that action on these lines should be taken at the forthcoming meeting.

(3) Members concur that in speaking on this resolution the Chairman should state that the Council fully appreciates that the continuous and alarming increase in traffic congestion is a matter of serious concern to the community, that it is in fact a serious concern to the Council, much of whose time, is devoted to the consideration of means to secure amelioration, as witness its recent approval of the Tramway extensions scheme, its general approval of

certain motorbus services and its programme for the rebuilding of bridges, which when rebuilt will render feasible a trial throughout the Central District of one way traffic which proved most successful in the case of the Szechuen and Kiangse Roads, two or three years ago, but had to be abandoned owing to the protests of shopkeepers and others whose grounds for protest would be removed should the main portion of the Central District be dealt with on the same lines, thus avoiding discrimination in favour of these in one street against those in another. In regard to the question of conferences with other authorities, members agree that it should be stated that whilst it was difficult to appreciate how such authorities could help the Council to solve its traffic problems, the Council would nevertheless readily co-operate with such authorities, but that unfortunately its experience so far with the Chinese authorities, who were mainly concerned, had been that nothing but obstruction could be expected.

Chairman's Speeches. The speeches which the Chairman proposes to make in moving resolutions IV & VI at the Annual Meeting, and Resolutions III, IV & V at the Special Meeting, together with one in reply to anticipated criticism in the case of Resolution IV have already been circulated to members, and are now adopted with minor amendment and addition. Other speeches including those in reference to the resolutions to be moved by ratepayers, will be prepared, and so far as possible circulated to members before the meeting of Council to be convened for Tuesday next at noon, at which the attendance of the two new members of Council will be invited.

835 Loan for 1922. Mr. Lambé states that from enquiries made of two brokers, he is of the opinion, as they are, that the Council should be able to meet its Loan requirements for the year at 7 o/o so long as subscriptions are spread ^{well} over the year. This opinion is borne out by enquiries which Mr. Lawson has also made of brokers, but on the other hand, Mr. Lawson remarks that the Council's 8 o/o Loan of last year is changing hands at a rate which shows a return of approximately 7½ o/o.

Membership of Various Committees. The Secretary is directed to address letters of appreciation to the members of the various committees mentioned hereunder, for their services during the past year, together with invitations to them to continue such services during the forthcoming year:-

- 1505 Health Committee. - Drs. E.D. Jackson and R.J. Marshall.
- 1504 Electricity Committee. - Messrs. A.W. Burkill, P. Peebles and J.K. Tweed.
- 1501 Foreign Educational Committee. - Mr. C.P. Dawson, The Rev. C.E. Spencer, Mrs. Billinghamurst and Mrs. Merriman.
- 1092 Chinese Educational Committee. - Mr. C.F. Garstin, The Rev. Dr. MacGillivray and Messrs Chi-chen Nieh and Chang Nieh Yun, subject to ascertainment in the case of the last named that an appointment which he has recently received in connexion with the Chapei Administration, will not in any way conflict with his membership of the committee.
- 1506 Band Committee. - Messrs. A. Howard and N.G. Maitland. In the case of the latter the invitation will await his return from home leave.
- 1503 Library Committee. - The Rev. Dr. MacGillivray and Messrs. R.E.S. Gregson and R.P.O. Master.
- 1149 Parks Committee. - Rev. Brother Faust and Messrs P. Peebles and L.D. Encarnacao.

The meeting adjourns at 8.40 p.m.

A. Brooke Smith

Chairman.

H.O. Fiddell

Secretary & Commissioner General.

At the meeting of the Council held on Tuesday, April 18, 1922,
at noon, there are:

Present:

Messrs. A. Brooke Smith (Chairman)

H.H. Girardet

W.P. Lambe

A.D. Lawson

V.G. Lyman

E.F. Mackay

S. Sakuragi

H.G. Simms

P.P. Whitham

The Secretary & Commissioner General and

The Assistant Secretary in charge of Watch
 Matters.

Messrs. S. Fessenden, H.W. Lester and G.N. Wilson,
 members elect of the Council for 1922/3 attend at
 the Council's invitation.

ANNUAL MEETING OF RATEPAYERS.

Agenda. Members approve of the Chairman's suggestion that Resolutions
 X, XI and XII to be moved by Ratepayers should be taken immediately
 following Resolution V.

The Municipal Gazette for April 19, is submitted in proof and authorised
 for publication, subject to excision of the paragraph in the Police
 Monthly Report for March, under the heading "Foreign Consular
 Registration".

Resolutions. The Chairman states that since Resolution X, providing
 for the admission of the press to Council meetings, is of more
 concern to the incoming than to the outgoing Council, he has
 requested Mr. Simms to speak on the new Council's behalf in opposing
 the resolution.

Speeches. The speeches which the Chairman proposes to make in moving
 Resolution V and in opposing resolutions X, XI and XII, are
 submitted, read and approved, subject to slight amendment. The
 speech which the Chairman of the Electricity Committee proposes to
 make which has already been circulated to members, is also approved.

3034 At the Chairman's request Mr. Simms then reads the speech which
 he proposes to make against Resolution X, providing for the admission

of press representatives to Council meetings. This speech is adopted subject to inclusion of a paragraph indicating that in the event of the resolution being passed, Ratepayers would have to be prepared for resignations by members of the new Council, inasmuch as the condition that the press should be admitted to their meetings, did not attach at the time when they sought election and were elected to the Council.

Retirement of Messrs Brooke Smith, Mackay and Whitham. At the conclusion of the meeting, Mr. Brooke Smith states that before withdrawing he wished to express his very sincere appreciation of the support which members of the outgoing Council had invariably given him during his tenure of office as Chairman, and ^{the hope} that the deliberations of the incoming Council would be conducted in the same friendly spirit as that which had characterised the meetings of the outgoing Council. He also expresses his appreciation of Mr. Whitham's public spirit in coming forward and consenting for so short a period to fill the gap caused by Mr. Fessenden's resignation, and finally he requests record in the minute of his appreciation of the support and help that had been given to him by the Secretariat.

On behalf of the outgoing Council, Mr. Simms then moves a vote of thanks, which is unanimously adopted, for the services rendered by those members who had not sought re-election. He refers in particular to the services rendered by the Chairman and Vice-Chairman, and expresses the hope that at some future date, they may find it possible again to come forward and serve the Community. Mr. Brooke Smith replies briefly, expressing his appreciation of Mr. Simms' kind remarks and their reception by members and expresses regret that through pressure of business he had not always been able to give the time to Council matters that he would have liked to do. Mr. Mackay also briefly thanks Mr. Simms for his remarks, whereafter the meeting adjourns at 1 p.m.

Brooke Smith

X
Chairman.

H. O. Fiddell
Secretary & Commissioner General.

At the meeting of the Council for 1921/2 held on Thursday, April 20, 1922
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- S. Sakuragi
- H.G. Simms
- P.P. Whitham
- The Secretary & Commissioner General and
- The Assistant Secretary in charge of Watch Matters.

Absent:

- Messrs. E.F. Mackay
- V.G. Lyman.

The minutes of the meeting of April 12 are confirmed and signed by the
Chairman. With regard to:

3140

Superannuation of Employees of Long Service. Members concur with the
suggestion made by the Chairman that the Secretary should now be
directed to telegraph to the London Agents requesting them to
inform Dr. Stanley, the Commissioner for Public Health, that the
Council is prepared to grant him a pension of £500 per annum on
retirement at the expiration of his extended leave and to inform
Mr. Godfrey, Commissioner of Public Works that a pension of £380
per annum will be granted to him on his being invalided as from
the date of expiry of his leave.

The minutes of the meeting of April 18 are confirmed and signed by the
Chairman, subject to minor amendment of that under the heading
"Retirement of Messrs Brooke Smith, Mackay and Whitham."

The meeting adjourns at 4.40 p.m.

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Chairman.

Handwritten signature: H.O. Fiddell

Secretary & Commissioner General.

X

4-20-22
At the meeting of the Council for 1922/3 held on Thursday, April 20, 1922

at 4.40 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of
 Watch Matters.

Absent:

Mr. V.G. Lyman.

Chairman. Mr. Simms is unanimously elected to the Chair on the proposal of Mr. Girardet seconded by Mr. Sakuragi.

Vice Chairman. On the proposal of Mr. Simms, seconded by Mr. Lowson, Mr. Lambe is unanimously elected Vice Chairman.

Executive Committees. The Council resolves itself into committees as follows:-

Finance Committee.- Messrs Simms, Lowson and Sakuragi and the Chairmen of the Watch and Works Committees.

The Chairman observes that it is desired that this Committee should meet on Monday next at 4.30 p.m. to settle the terms of the Loan to be issued this year, and that it was therefore desirable that the Watch Committee should elect its Chairman before that date. In regard to the Works Committee, since Mr. Lyman will be absent for rather more than a week, the Chairman requests that Mr. Girardet should attend on behalf of that Committee.

Watch Committee.- Messrs Fessenden, Lambe and Wilson.

Works Committee.- Messrs Girardet, Lester and Lyman.

The Council's representatives on the undermentioned Committees will be as follows:-

Advisory Committees. -

Electricity Committee. - Messrs Girardet and Lambe.

Health Committee. - Messrs Fessenden and Lester.

Permanent Education Committee. - Mr. Lyman.

Foreign Educational Committee. - Mr. Wilson.

NOT

Chinese Educational Committee.- Mr. Lambe.

Bard Committee.- Mr. Lester.

Other Committees. -

Public Recreation Ground Committee.- Mr. Fessenden.

At the conclusion of the meeting the Chairman states that the two most important matters awaiting members' attention are:-

1. The Water Supply.
2. Preparedness for Strikes.

1408

In regard to 1. He observes that this is most important in its bearing on the proposed adoption of charging for water supplied by meter instead of on a house rental basis. He suggests that consideration be given to the matter so soon as the Secretary has received Departmental comments on the last letter from the Water - works Company.

2579

In regard to 2. He observes that this matter has been the subject of a confidential report by the Deputy Commissioner of Police, which has already been circulated to members with former relative file. He suggests that preliminary consideration be given to the matter at the Council meeting on Wednesday next.

The meeting adjourns at 5 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature: H. O. Fiddell]
Secretary & Commissioner General.

X

At the meeting of the Council held on Wednesday, April 26, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lawson

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and
 the Assistant Secretary in charge of
 Educational Matters.

Absent:

Mr. V.G. Lyman.

The minutes of the two meetings held on April 20, are confirmed and signed by the Chairman. With regard to the membership of the Electricity Committee. Members are informed that Mr. J.K. Tweed has written expressing his inability to serve further on this Committee. Under the circumstances members approve of the Chairman's suggestion that an invitation to serve be addressed to Mr. S.B. Neill who was formerly on the Committee.

The Treasurer & Comptroller attends.

The minutes of the meeting of the Finance Committee of April 24 are submitted and confirmed. With regard to:

1235 Municipal Investment Bank and Loan for 1922. The Treasurer and Comptroller recommends that a Notification be issued that the May and August allotments of loan to depositors in the Municipal Bank will be 7 % debentures at par. Supporting this recommendation, he states that a telegraphic request has just been received from the London Agents for a credit of £200,000 in respect of payments on Electricity Department contracts, so that the Council's present loan requirements would be greater than was contemplated at the Finance Committee's meeting. It appeared to him therefore important to encourage depositors to invest in the Municipal Investment Bank during the next three months to which end, it was very desirable that they should know exactly upon what terms loan allotments would be made to them in respect of their deposits.

The Chairman and Mr. Lambe are at first rather averse to this recommendation in the view that it would be undesirable for

the Council to tie its hands in regard to the terms on which future allotments are to be made, particularly since if such a policy is approved in the present instance, a like policy will be expected of the Council in the future. However after hearing the views of other members, and in view of the fact more particularly that the Council is actually only committing itself for a period of three months ahead they concur with other members in approving the recommendation made.

The Treasurer & Comptroller withdraws

and

The Commissioner of Police attends.

4/28/22 Preparedness for Strikes. A confidential report by the Deputy Commissioner of Police is submitted, referring to the recent strike in Hongkong, and suggesting that steps should be taken to consider what might happen in Shanghai under similar conditions and what preparations should be made to meet such an event.

The ground which is covered in this report was very largely covered by the Council early in 1920, but members concur that owing to the time that has since elapsed it is of the very greatest importance that the plans then made should be reviewed and brought up to date so that should the Council be faced with any serious strike movement during the year, it will at least have the satisfaction of feeling that it has done all it can to meet the situation by a programme of preparedness.

The report submitted has already been circulated to members with former file for their perusal and consideration is now confined to the following points:-

1. The means to be taken to impress upon employers the need to treat seriously and sympathetically any demands of labour.
2. The action to be taken by the Council to meet any threatened wide-spread strike of labour.
 - (a) By the issue of proclamations
 - (b) By the arrest and prosecution of agitators and intimidators
 - (c) By the maintenance of essential services.

As to:

1. The need for treating labour demands seriously and sympathetically is already recognised by a number of the larger employers, but members attach the very greatest importance to bringing this need to the notice of as many as possible. After considerable discussion, in the course of which the desirability

of the Council joining the newly formed Employers Federation is raised, members concur that perhaps the best means of making the need known will be by the Secretary conferring with Mrs. Gull, Secretary to the Federation.

2. (a) Members endorse the Chairman's suggestion that the Secretary should carefully consider the proclamation drawn up by him in 1920, and revise them to deal with such developments as it is anticipated may have to be met.

(b) Members confirm the instructions recorded by the former Councils that the Police should adopt a firm policy in dealing with agitators and intimidators, arresting and prosecuting them when such action appears to be called for.

(c) It appears to members that the requirements of the case can best be met

(i) By the Secretary addressing public utility companies, certain food suppliers and the Municipal Departments concerned, referring, where such is the case, to their co-operation in 1920, and seeking their further co-operation with the Police in preparing definite plans to be put into operation in case of need.

(ii) By the protection of essential services by the Police and Volunteer Corps as already fully provided for.

(iii) By the appointment of a Food and Fuel Controller.

In this connexion, the name of Commander Mulloch, D.S.O. late of R.M. Navy, and now in the service of the Asiatic Petroleum Co. is mentioned as one who would possibly be suitable for this appointment, having regard to his experience and organising ability, but decision is deferred until next meeting to give members an opportunity of considering alternative names.

(iv) By the appointment of a Voluntary Service Controller.

Members undertake to give consideration at their next meeting to the question of who should be appointed.

Finally members direct that all necessary details should be attended to by the Police and by the Secretary and that the complete plans should be laid before them in due course for formal approval.

The Commissioner of Police withdraws.

1811
M.S.P.

Volunteer Corps - Resignation of Colonel Marr Johnson and Appointment of a Successor. For reasons stated in a report which is submitted, the Commandant, Colonel Marr Johnson

1. Requests permission to terminate his appointment at the end of his three years tenure in March next, and
2. Submits various proposals in regard to the appointment of his successor.

In regard to:

1. Members have no option but to grant the permission requested, but at the same time record their regret at the prospect of losing the services of one who has proved himself to be a most energetic and able Commandant, and has brought the Corps to a very high state of efficiency.

2. Considerable discussion takes place in regard to the wisdom of approving the proposals made. In reply to members the Secretary explains that whilst the proposals are submitted in such terms as to suggest a departure from the procedure observed in connexion with previous appointments, he had discussed the matter with the Commandant and was satisfied that there was in fact no intention on his part that there should be any such departure from former official procedure so far as the Council was concerned, except (a) that the usual representations by the Council to the War Office should include a recommendation that the command of the Corps should in future be held by a substantive Colonel and be considered as a Colonel-Commandant's appointment, and (b) that the selection of the candidate recommended for the appointment by the Secretary of State for War should be left to Major-General G.R. Romer, C.B., C.M.G., Director of Staff Duties at the War Office. In view of this explanation and of the reasons for (a) which are now briefly explained to them, members accord their approval to the proposals made on the understanding however, that Mr. Brooke Smith, late Chairman of Council, should be invited to act with General Romer in making the selection, and that the official representations in the matter should be made through the usual channels by the Secretary.

198 3/86 Admission to Practice in the Victoria Nursing Home - Case of Dr. (Med)

A. Renner. Correspondence is submitted between the Acting Consul General for the Netherlands, temporarily in charge of Austro-Hungarian interests and the Acting Commissioner of Public Health in regard to the refusal of the latter to permit Dr. A. Renner a medical practitioner of Hungarian nationality to attend patients in the Victoria Nursing Home. Members approve of the proposed reply of the Acting Commissioner to the request made by the Acting Consul General for his reasons for refusal of such permission.

199 3/113 Sick Leave. Draft General Order has been circulated to members in

accordance with the Council minute of April 12, and consideration is now given to the suggestion made by the Chairman that, in Rule 5 instead of providing that full Pay will be granted for the period of Sick Leave, it should be provided that Pay should be at the discretion of the Council. Mr Girardet expresses the opinion that it would be better to leave the rule as drawn, in the view that so far as is possible such matters should be out and dried, thus obviating the necessity of referring every case of Sick Leave to the Council for decision as to whether or not full Pay should be granted. In this connexion and, in reply to Mr. Girardet, the Secretary states that no Sick Leave is every approved without reference to the Committee concerned, and that thus, apart from the safeguards provided by the Order as drawn, the Committee would be afforded an opportunity of considering the views of the Head of Department concerned, and of thus preventing any abuse by employes of the privileges and benefits provided under the Order. Under these circumstances and, after the expression of views by members on certain other aspects of the question, approval ^{is accorded} of Rule 5 and of the other Rules as drawn.

3049 National Christian Conference. In response to a request by the General Secretary, that the Chairman should attend the opening session of the Conference in the Town Hall on Tuesday next, and briefly address the gathering, welcoming them in the name of the Council, reply is directed expressing regret that through pressure of business the Chairman will be unable to accept the invitation kindly extended to him, members concurring with the Chairman that the calls made on him in attending such functions should be limited so far as possible.

The Municipal Gazette for April 27 is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature: N.O. Fiddell]
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, May 10, 1922,
at 4.30 p.m., there are:

Present:

Messrs H.G. Slims (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General, and

The Assistant Secretary in charge of Works Matters.

The minutes of the meeting of April 26, are confirmed and signed by the
 Chairman. With regard to:

1504 Electricity Committee. Members learn that Mr. S.B. Neill has
 accepted the Council's invitation to rejoin the Committee.

2879 Preparedness for Strikes. In a confidential report submitted, the
 Commissioner of Police states that he has carefully considered, with
 the Deputy Commissioner, the question of who should be appointed
 Controller of Food, Fuel and Transport, and who Controller of
 Voluntary Services, and he submitse a list of names to assist
 members in reaching a decision. This list is read and, on the
 suggestion of the Chairman, it is decided to invite Mr. T.E. Trueman,
 O.B.E. to undertake the first appointment, and Mr. P. Peebles the
 second. The Secretary is directed to address invitations to them
 accordingly.

The minutes of the meeting of the Works Committee of April 28, are
 submitted and confirmed. In regard to:

1109 Concreteware Yard - Motor Transport. After the Chairman has observed
 502 that it is very desirable to restrict Departments so far as possible
 to expenditure for which there is a Budget appropriation, Mr. Girardet
 explains that in according authority for the expenditure in this
 particular instance, the Committee had impressed upon the Acting
 Commissioner of Public Works that he should endeavour so to arrange
 matters that the Concreteware Yard contribution to General Funds,
 should be maintained at the figure shown in the Budget.

The minutes of the meeting of the Foreign Educational Committee of May 4,
 are submitted and confirmed. With regard to:

W.C.S.

1191 Thomas Hanbury School for Boys - Boundary Wall and Fives' Courts.

To avoid over-expenditure in respect of the appropriation made under Extraordinary Expenditure for the extensions at the School, by reason of the approval now accorded to the provision of a boundary wall and fives courts at an estimated cost of £3,000, for which there is no Budget appropriation, members direct that the Acting Commissioner of Public Works be instructed, if necessary, somewhat to delay completion of the extensions.

1504/3205 The minutes of the meeting of the Watch Committee of May 8, have been seen by four members only and accordingly their confirmation is held over for the next meeting. In the meantime however, as matters of urgency, members confirm the minutes recorded under the headings Point Hotel Licence and Lyceum Theatre. In the case of the latter they concur with the Chairman's suggestion that, in addressing the Theatre Lessees, the Secretary should add that if they desired to go over the building with the Committee, members would meet such desire.

1170 Fire Brigade - Chief Officer's Agreement Renewal. Reports by the Chief Officer are submitted, accepting the terms of renewal recently offered to him, but expressing dissatisfaction therewith, and requesting their reconsideration. Members are however unwilling to reopen the matter, having regard to the very exhaustive consideration that has already been given thereto.

3106 Public Recreation Ground - Parking of Motor Cars. Mr. Fessenien submits a letter addressed to him by the Public Recreation Ground Committee making certain suggestions in regard to the parking of the motor cars of those using the Recreation Ground. These suggestions commend themselves to members and are accordingly approved, subject to Police comment.

3225 Waterways and Suggested Canal in the Eastern District. Further report by the Acting Commissioner of Public Works as called for in the Council minute of March 1, has been circulated to members. Since then the Secretary has explained to the Acting Commissioner what members had in mind, when directing the submission of proposals showing how the cost of the canal scheme could be recouped either by sale of frontage sites to lot holders, or by the creation of a series of wharves to be rented to applicants. As a result the Acting Commissioner has stated that, in making the comments contained in his report above referred to, he had understood members to have a substantially different scheme in mind, and

W.C.S.

that consequently much of his comment would not apply. At the same time he pointed out that members proposals presented the disadvantage that the whole of the loading and unloading would have to be carried out direct on the canal itself, and that to avoid this, it would, he suggested, be better for the Council to purchase a substantial area along the South bank of the canal (the Point Road running along the North bank) and to construct a certain number of public docks off the canal and others to be leased by the Council to those interested.

From preliminary consideration of this suggestion, it appears that the cost involved will be very considerable, and accordingly, on the Chairman's suggestion, it is decided to refer the matter for consideration in the first instance by the Works Committee, to whom will be submitted a further report by the Acting Commissioner covering his suggestion, with estimates of the cost involved.

107-3515 Publicity on Matters Discussed at Council Meetings. With a view to greater publicity on Municipal affairs, Mr. Wilson has drafted a summary of matters considered at the last meeting, the discussion thereon and the decisions reached, and has suggested that in future a summary on such lines might with advantage be published in the Gazette. This suggestion has been circulated to members with a covering memorandum by the Secretary expressing the view that there could be no objection to publication as suggested, but that publication of the Gazette on Fridays instead of Thursdays would necessarily be involved.

Members are unanimously in favour of as much publicity as reasonably possible, and it appears to them that the needs of the case can be met on the lines suggested by Mr. Wilson, which will cover the suggestions now made in this connexion by Mr. Fessenden and at the same time present the advantage that such information as is given to the press will be in writing and official and consequently less liable to reporters' inaccuracies. Starting with the next issue of the Gazette, accordingly, the policy outlined will be adopted, the Secretary conferring with the Chairman in regard to the actual terms in which the summary is published.

107-3515 117 Court of Consuls. A communication from the Consular Body is submitted informing the Council of the election of the Consul General for Norway and H.M. Acting Consul General to fill the vacancies in the Court caused by the death of Sir Everard Fraser, K.C.M.G., H.M. late Consul General, and the departure on Long Leave of Mr. F. Raaschou, Consul General for Denmark.

1105
May 10'22.

94.

117 General Hospital - Board of Governors. A communication from the Consular Body is submitted informing the Council of the election of the Consul General for Switzerland to fill the vacancy in the Board caused by the resignation of the Consul General for Italy and Senior Consul.

118 The Municipal Gazette for May 11 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

W. D. Fiddell
Chairman.

W. D. Fiddell
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, May 17, 1922,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenien

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General

and the Assistant Secretary in charge of Works
Matters.

Absent:

Mr. H.W. Lester.

The minutes of the meeting of May 10, are confirmed and signed by the
Chairman. With regard to:

2879 Preparedness for Strikes. Members are informed that Messrs. T.B.
Trueman and P. Peebles have accepted appointment as Controller of
Food, Fuel and Transport, and Controller of Voluntary Services
respectively.

The minutes of the meeting of the Watch Committee of May 8, are submitted
and confirmed.

The minutes of the meeting of the Watch Committee of May 12, are submitted
and confirmed. With regard to:

1646 Police Force - Mr. Beatty, 2nd Assistant Commissioner of Simms. -
Mr. Lambe states that he has conferred with Mr. Denham of the Indian
Police attached to H.M. Consulate General, and that Mr. Denham did
not think that the Council's proposed action would be likely adversely
to affect its future relations with the Indian Government, provided
Mr. Beatty is careful in stating to the Indian authorities that his
reason for resignation is that he does not wish to continue in the
Indian Police owing to the changed conditions in India.

Under the circumstances members endorse the recommendations of
the Watch Committee, leaving for consideration by the Finance
Committee, the question of compensation in respect of the loss of
Mr. Beatty's previous service with the Indian Police towards a pension.

11028 Volunteer Corps - Promotions, Commissions and Re-organisation of Certain

Units. A report by the Commandant is submitted under the above

heading, together with covering comment by the Secretary, but as members have not yet had sufficient opportunity of considering the matter their approval is confined for the present to the promotions set forth hereunder, which are urgent, viz:

1028 Chinese Company. - Capt. G. Grayrigge is transferred to Corps Headquarters as Adviser on Chinese Company matters. Lieut. T.A. Zee to be Captain.

3193 Sewerage Scheme - Eastern District. Draft minute of the meeting of the Works Committee of May 16 under this heading is submitted and confirmed, as is also draft minute of the same meeting under the heading, Avenue Haig - Edinburgh Road Corner Widening - U.S. Lot 1382.

Sir Edward Pearce - Decoration by the Chinese Government. - The Secretary and Commissioner General reports that on behalf of General Ho Fengling, Military Governor, Mr. S.K. Chen of the Bureau of Foreign Affairs, has handed to him the Chia Ho Decoration of the 4th Grade, conferred by the Chinese Government on Sir Edward on General Ho's recommendation, in recognition of Sir Edward's co-operation with the local Chinese authorities during his tenure of office as Chairman of Council. Members record appreciation of the honour conferred on Sir Edward and direct that their congratulations be conveyed to him,

1108 Water Supply. File is submitted containing letter from the Waterworks Company, reports by the Chief Officer of the Fire Brigade, the Acting Commissioner of Public Works and the Treasurer & Comptroller, and comments by the Secretary. Members note therefrom that there are still points of very considerable importance outstanding, upon which no agreement has yet been reached, and they record the view that it would be desirable again to give consideration to the question of the desirability of the Council purchasing the Company's water supply undertaking in accordance with the provision made to this end in the Waterworks agreement of 1905. The Secretary thereupon points out that this question was referred to the Special Waterworks Committee appointed in 1916, but that owing to the then financial conditions, this Committee recommended that the matter should be deferred until such time as the purchase, if recommended, would be possible. Members decide to refer the matter back to this Special Committee for report in accordance with the terms of Resolution VII passed at the Annual Meeting of Ratepayers on March 27, 1918.

The Municipal Gazette for May 19 is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

W. O. Fiddell

Chairman.

W. O. Fiddell

Secretary & Commissioner General.

1

At the meeting of the Council held on Wednesday, May 24, 1922,
at 8.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi
- G.N. Wilson
- The Secretary & Commissioners General and
- The Assistant Secretary in charge of Works Matters.

Absent:

Mr. H.W. Lester.

The minutes of the meeting of May 17 are confirmed and signed by the
Chairman.

The minutes of the meeting of the Finance Committee of May 18 are
submitted and confirmed. With regard to:

ref 1646

Police Force - Mr. Beatty, 2nd Assistant Commissioner of Sikhs. -

The Chairman states that since the Committee met, the Deputy Treasurer & Comptroller had gone further into the matter and that from calculations he had made, it now appeared that should Mr. Beatty continue to serve with the Council until he is 55 years of age his Superannuation Fund benefits would then suffice to purchase an annuity at least equal to that which he states he would receive under the Indian Police Pension Scheme on the completion of 25 years service and not improbably actually of larger amount. Under these circumstances the Chairman suggests that the needs of the case would be better met by informing Mr. Beatty in this sense, as also that the amount contributed by the Council during his secondment to his Indian Police pension would be credited with interest to his Superannuation Fund account, should he decide to resign from the Indian Police and accept direct service under the Council. Members concur and the Secretary is directed to take action accordingly.

The minutes of the meeting of the Works Committee of May 16 are
submitted and confirmed.

ref

ref 1028
ref

Volunteer Corps - Promotions, Commissions, and Re-organisation of
certain Units. Report by the Commandant is submitted,
recommending:

- (1) That provision should be made in the Corps Regulations to allow for the Commanders of the Light Horse and Machine Gun Companies to be promoted to Field rank.
- (2) Re-organisation of the Light Horse into "A" and "B" Squadrons, and a Transport, Machine and Despatch Rider Section.
- (3) Re-organisation of the Machine Gun Company into three sections each with two sub-sections manning 1 armoured car and 1 "dismounted" machine gun.
- (4) Certain promotions and transfers, some of which depend on approval of recommendations 1, 2 and 3, whilst others rest upon the authority of the Corps Regulations as they stand.

The above report which was submitted at short notice at the last meeting of the Council, has since been re-circulated to members of the Watch Committee with a further report by the Commandant stating in reference to recommendation (2) above that it was desired that "B" Squadron should be treated as a reserve squadron.

Having considered the views expressed by members of the Watch Committee, members now record their approval of the several recommendations made subject as regards recommendation (1) to it being made clear that their approval is based on the present strength and efficiency of the Units concerned, and that the necessary provision in the Corps Regulations should be so worded that should there be any serious falling off in these respects in the future, their approval in the present instance will not constitute a precedent requiring the like approval under such conditions.

The promotions and transfers included in recommendation (4) in so far as they have not already been recorded in the Minutes of the Council are as follows:

Light Horse:

- Captain E.H. McMichael to be Major.
- Lieut. H.G.F. Robinson to be Captain.
- 2nd Lieut. O.S. Benbow Rowe, M.C., to be Captain.
- A.V. Monk, Esq. M.C., (late Major Tank Corps) to be 2nd Lieut.
- Lieut. H. Martin, D.S.O. is transferred to the Reserve of Officers as Captain.
- 2nd Lieut. B.L. Lewis is transferred to the Reserve of Officers.

F.A. Battery:

- Captain R.W. Davis to be Major.
- Lieut. J.S. Hay to be Captain.

Machine Gun Company: - with effect from May 19, 1921.

- Sergeant-Major A.W. Hayward to be 2nd Lieut.

D. H. S.
 Sergeant J. Snodgrass to be 2nd Lieut.
 Driver J.W. Hawkings to be 2nd Lieut. (Transport Officer)
 Driver R.B. Roach to be 2nd Lieut. (Transport Officer).

American Company:

Major S.A. Ransom is transferred to Corps Headquarters
 (Supernummery)
 Lieut. V. Olsen to be Captain with effect from ^{June 15} ~~January 27~~,
 1921.

3076 Corporal Punishment - Re-introduction of Bamboo in the Mixed Court. -

Reply to the Council's representations to the Senior Consul in this matter in accordance with the decision reached at the Council meeting on March 29, is submitted and members note with regret that the Consular Body is not prepared to consider the re-introduction of corporal punishment under any circumstances.

3106 Public Recreation Ground - Parking of Motor Cars. - Report by the

Commissioner of Police is now submitted and read in reference to the Council minute of May 10 under this heading. The Commissioner observes that the suggestions made by the Recreation Ground Committee and considered at the meeting in question would be unworkable for the reasons which he states at length and he suggests that before any drastic action is taken to remove cars from the Recreation Ground to any other spot, certain points, which he enumerates, should be considered by the Committee in question.

Having considered this report, members direct that the Commissioner's views be brought to the attention of the Committee for their consideration and for settlement of the matter with the Commissioner on such lines as may be agreed to be most satisfactory.

2535 Publicity on Municipal Matters. - Members endorse the Secretary's

suggestion that, instead of the procedure adopted in the last issue of the Gazette, a summary of the minutes of each Council meeting and of all Committee minutes confirmed at such meeting, should in future be published in the Gazette of the week following such meeting, omitting all such matters, on which publication would not, in members' opinion, be in the public interest. Members concur and a note to this effect is authorised for publication in the Gazette.

2535 The Municipal Gazette for May 26 is submitted in proof and is authorised for publication.

The meeting adjourns at 3.40 p.m.

W. G. ...

Chairman.

W. G. ...

Secretary & Commissioner General.

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At the meeting of the Council held on Thursday, June 1, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Works Matters.

Absent:

Mr. H.W. Lester.

The minutes of the meeting of May 24 are confirmed and signed by the
Chairman. With regard to:

2535

Publicity on Municipal Matters. The Chairman observes that the minutes of the last meeting of the Electricity Committee are now in circulation and that the point had occurred to him as to whether the procedure adopted in regard to publicity in the case of the minutes of other Committees should be applied to the minutes of the Electricity Committee. He states that in his opinion it should, and that if members concur the matter might be referred to the Electricity Committee for its views with such excerpts from the last minutes of the Committee as it seemed to members might suitably be published. Members are generally in agreement with this view and the Secretary is directed to deal with the matter accordingly.

2536

The minutes of the meeting of the Parks Committee of May 22 are submitted
and confirmed.

2537

Private Motor Car Licences. In a memorandum covering file which is submitted, the Secretary states that, difficulties having arisen with the French Council in regard to the licensing of private motor cars which are owned by a firm as distinguished from an individual, he had addressed the Secretary to that Council suggesting the issue of a notification by the two Councils stating (1) that private motor car licences issued by either Council were valid in both Settlements - this is the existing practice, and (2) that such licences must be taken out with the Council of the Settlement in which the owner of the car has his domicile, i.e. residence - this is the existing

practice - or in the case of a car which is not owned by an individual but by a firm, in the Settlement in which such firm has its head office. The Secretary to the French Council had agreed except in regard to cars owned by a firm, contending that the residence of the person using the car and where it was garaged should determine the Council with which the licence should be taken out. The arguments in favour of the other view had then been communicated to him in detail, but from his reply it was apparent that the French Council would not recede from the stand taken. The Secretary states that, under the circumstances, he had requested the Commissioner of Revenue to give consideration to the suggestion that private motor car licences should be taken out in either Settlement irrespective of domicile and that each Council should account to the other and share the licence fees on a road mileage basis.

In his report which is now submitted, the Commissioner of Revenue comments somewhat unfavourably on this suggestion and whilst members are not inclined to agree as to the difficulties which he anticipates, they nevertheless concur that further consideration of the suggestion might be left in abeyance until such time, if at all, as the attitude of the French Council may be found to produce serious embarrassment or loss of revenue. At the same time they express agreement with Mr. Girardet's suggestion that the licence fee and road mileage statistics, set forth by the Commissioner in his report, should be brought to the attention of the Secretary to the French Council in a further endeavour to get that Council's agreement to the view advanced by Mr. Liddell in regard to the licensing of private cars owned by a firm.

237/ Lotteries.

A report by the Commissioner of Police is submitted (1) on the subject of a lottery that is being conducted by the American Trading Company and in connexion therewith (2) suggesting that the time is opportune for re-consideration of the Council's attitude towards lotteries, in view of the recent decision of the French Council to allow Chinese lotteries in the French Settlement.

As to (1) the Secretary points out that the Company concerned requested permission to conduct a guessing contest in May 1921, when the Council replies that, if cash prizes were given, such a contest would be a lottery and could not be approved, but that if no cash prizes were given there would be no objection thereto. He further points out that no application has been made to the Council in the case of the present lottery which specifically provides for prizes in kind or in cash at the option of prize winners and he

suggests therefore that with a view to bringing the matter to a head, reference might be made to the Council's Legal Adviser for his opinion as to whether the company in question should be prosecuted, and if so as to the Council's chances of success.

As to (2) the Secretary refers to the efforts made by the Council in the latter part of 1918 and in the early part of 1919 to obtain the agreement of the French Council to the adoption of a similar policy towards lotteries to that obtaining in this Settlement, with the result that the French Council then stated that it shared the view held by the Council and regarded with disapproval all Chinese lotteries, but it reserved to itself liberty to adopt any attitude thereto that it saw fit. The Secretary next points out that the Council's policy in this matter is based on Byelaw XXXIV and on the published minute on Lotteries contained in the Handbook of Local Regulations, but that application of this policy had varied to some extent with the varying views of succeeding Councils and with the circumstances of each particular case, and that it appeared therefore very desirable that a definite policy and procedure should now be laid down for application to all cases so far as possible. To which end and on the assumption that members would desire to confirm their general disapproval of lotteries he submits the following as a basis for discussion viz:

Lottery licences to be granted only on application made on the requisite form giving the required particulars of the lottery and provided that such lottery comes under one or other of the following heads and complies with the conditions set forth. All other lotteries to be prohibited.

- (a) Lotteries or Raffles for Charitable Purposes. No cash prizes, only prizes in kind permitted. The charitable purposes, the parties conducting the lottery and the conditions attached thereto to be approved by the Council.
- (b) Lotteries to Assist the Sale of an Article of Trade. No cash prizes, only prizes in kind and none to be of a greater value than \$50. No such lottery to be licensed until the Council is satisfied as to the bona fides of such lottery and the persons conducting the same.

Members proceed to give consideration to the matters outlined above.

Dealing first with the particular case of the lottery conducted by the American Trading Company, they concur that in view of the remarks made by members on the circular covering the relative file, reference to the Legal Adviser, as is suggested by the Secretary,

will be unnecessary and the needs of the case met by a letter addressed to the Company notifying them that the lottery conducted by them had been brought to the Council's notice and calling upon them to discontinue it forthwith.

Dealing next with the general question of lotteries, members fully concur that it is very desirable that a definite policy and procedure should be laid down and after due consideration of the suggestions made in this connexion by the Secretary, they record their approval thereof subject to amendment, as proposed by the Chairman, of the limit of the value of any prize in lotteries to assist the sale of an article of trade to \$10 instead of \$50.

3205 Lyceum Theatre. Reports by the Chief Officer of the Fire Brigade and the Acting Commissioner of Public Works largely by way of comment on the Council's letter to the A.D.C. of May 17, calling for the closure of the theatre until the alterations necessary to render the premises safe had been carried out, are submitted with memorandum by the Secretary. So far as these reports refer to the particular case of the Lyceum it appears to members that their further consideration is now necessary pending information as to the action which the theatre Trustees propose to take on the Council's letter, since if, as is thought likely, they decide to build a new theatre, the matter will resolve itself into a question of the plans and equipment of such theatre complying with the Building Rules and Licence conditions applicable to theatres.

As regards the general question of theatres and the view expressed that the Theatre Building Rules should be altered so as to compel the installation of a system of sprinklers and drenchers, it appears to members that this is a matter which should be considered by the Committees concerned, to whom the matter is accordingly referred, together with such matters as the recommendations made by the Chief Officer of the Fire Brigade in regard to firemen being placed on duty in all theatres and in regard to the installation of a direct telephone service from such theatres to the Central Fire Station.

3392 Inspection of Schools by Hongkong University. Copies of the report made by the Registrar of the Hongkong University on his recent inspection of the Council's schools have been circulated to members and, as several fundamental changes in the Council's educational policy are recommended therein, the Secretary suggests the desirability of referring the matter for the consideration of a general Educational Committee to be convened by the Council as was done in 1911.

This suggestion with a memorandum by the Assistant Secretary in charge of Educational Matters and a list of names suggested for membership of the proposed new General Educational Committee are the subject of discussion. Members recognise that to some extent the Registrar's recommendations, in so far as they touch upon the question of the Council's educational policy, may be based on an incomplete appreciation of local conditions and ignorance of the findings of the 1911 General Educational Committee and the reasons therefor, but having regard to the great importance of the matter they concur that these findings and the Registrar's views should fittingly be referred to a new General Educational Committee, whose report could then be laid before the ratepayers in due course for their adoption. As regards the membership of the proposed Committee, members tentatively approve the list submitted by the Secretary with certain amendments and additions. This list as revised will be circulated to members for their further consideration before action is taken in the matter of the issue of invitations to the concerned to serve on the proposed Committee.

2045 Telephone Company - Inter-communication with the Chinese Telephone

Administration. Letters from the Engineer-in-Chief and General Manager of the Telephone Company forwarding for the Council's approval draft proposed agreement between the Company and the Chinese Government Telephone Administration are submitted with departmental comments and a memorandum by the Secretary and members record their non-objection subject to the following observations which will be embodied in the Council's reply to the Company, viz:

- (1) That the Company be required to confirm the condition set forth in the Council's letter of August 24, 1920 and accepted in the Company's letter of August 28 that inter-communication would be immediately discontinued whenever the Council might consider circumstances so require and notify the Company accordingly.
- (2) That the Company be reminded of the correspondence in 1918 in regard to the revision of subscription rates, and be requested to give this matter its immediate attention.
- (3) That the Company be required to give its assurance that should its exchanges at any time become overtaxed through inadequacy of operating staff or other cause, inter-communication with the Chinese Telephone Administration subscribers would be suspended, when such suspension is calculated to result in improved efficiency on the Company's own lines and
- (4) That it should be pointed out to the Company
 - (a) that its obligations under its agreement with the Council of

1908 extend to include a service on Municipal roads and
 municipally controlled properties outside Settlement Limits
 and

(b) that it appears to the Council that if the two paragraphs regarding the Paoshan and Western Districts contained in Clause 6 of the draft proposed agreement between the Company and the Chinese Government Telephone Administration are deleted, as is suggested in the Company's letter of May 15, and their deletion is approved by the Council, but at the same time Clauses 1 and 3 of such draft proposed agreement are allowed to stand, the first explaining that the intention of the agreement is (inter alia) 'to definitely settle the boundaries within which the Company will have a right to supply a telephone service in areas outside the Foreign Settlements', and the second setting forth 'it is agreed that neither party shall erect poles or wires beyond their own area without permission in writing from the other party', the Company would so far as such agreement is concerned in effect be giving up its rights within the districts referred to, and so far as the Council is concerned, would be released from its obligations within such districts, which the Council cannot of course agree to.

3178 Tramways - Maintenance of Tram Track and Permanent Way. The Chairman refers to the present very unsatisfactory condition of the tram track and to the apparent dilatoriness of the Company in executing alterations to the sub structure carrying the rails which, it is understood to be making ^{over} a considerable part of the system, and, after the Secretary has referred to the respective obligations of the Company and the Council in this connexion under the agreement concluded in 1917, he suggests that the Acting Commissioner of Public Works should be requested to report expressing his views on these matters. Members concur and at the same time endorse Mr. Lowson's suggestion that the question of Sunday labour with a view to expediting public works should also be the subject of report.

The meeting adjourns at 5.40 p.m.

H. O. Fiddell
 Secretary & Commissioner General.

Chairman.

At the meeting of the Council held on Wednesday, June 7, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
S. Fessenden
H.H. Girardet
W.P. Lambe
A.B. Lawson
V.G. Lyman
S. Sakuragi
G.N. Wilson and
The Secretary & Commissioner General.

Absent:

Mr. H.W. Lester.

The minutes of the meeting of May 31 are confirmed and signed by the
Chairman. With regard to:

3205 Lyceum Theatre. The Chairman informs members that he has learnt from Mr. E.S. Wilkinson, Hon. Secretary to the A.D.C. that the Theatre Trustees have decided not to build a new theatre, but to carry out the alterations to the existing building required by the Council. He states that he gathered from Mr. Wilkinson that an order had already been placed for the fire curtain, and that plans of the alterations to be effected were being prepared, and that the Trustees were particularly anxious that when these plans were submitted, the Council should expedite their consideration and approval as much as possible, so that no time should be lost in putting the work in hand. Members direct that the need for expedition in the matter be brought to the attention of the Acting Commissioner of Public Works.

The minutes of the meeting of the Electricity Committee of May 19, are
submitted and confirmed. With regard to:

3518 Staff Increases and Financial Matters. In the course of discussion Mr. Wilson expresses the opinion that the procedure suggested by the Council that the views of the Treasurer & Comptroller should be sought on the above matters before they are laid before the Electricity Committee would be more practical than the alternative proposal of the Electricity Committee, that such views should only be sought after the Committee has considered and expressed its views upon the matters concerned. The other members are of the same opinion, but, after Mr. Girardet has explained the difficulty that had been experienced in persuading the unofficial members to agree even to the alternative procedure, it is decided to inform the Electricity

Committee that the Council approves of giving such procedure a trial, in the hope that it may meet the needs of the case. In this connexion Mr Wilson observes that the argument of the Engineer-in-Chief and Manager that it would serve no useful purpose to consult with the Treasurer & Comptroller regarding increases of Pay for men about whose abilities he would naturally have no knowledge and would therefore not be in a position to advise as to their value, could be applied equally to technical employes in any other Department but it did not seem sound as it was surely one of the functions of the Treasurer & Comptroller to assist the Council so far as possible in preserving the correct balance between employes in one Department with those in other Departments whose duties could be said to be comparable.

et 3139

Mr. T.H.U. Aldridge, Engineer-in-Chief & Manager. Consideration of this matter is left in abeyance pending receipt and consideration of the cabled particulars, which the Council's London Agents have been requested to furnish, of the Pay etc., attaching to the like appointment in such cities as Manchester, Glasgow, Sheffield, Birmingham and Liverpool.

et 1739

Hospital Expenses - Mr. A.A. Stone. The Secretary states that he has drafted a general Order codifying the several decisions that have been rendered from time to time in the matter of hospital and medical attendance benefits, that such draft will be submitted to members when the views of the Acting Commissioner of Public Health and the Treasurer & Comptroller have been obtained, and that in this connexion he will give consideration to the suggestion made by the Electricity Committee that a ruling should be laid down in the matter of payment by the Council of extra nursing charges.

et

The minutes of the meeting of the Finance Committee of June 6, are submitted and confirmed. With regard to:

2070

Chief Pathologist. A report by the Acting Commissioner of Public Health is submitted as directed, stating that whilst at present holding the position of Chief Pathologist, Dr. Hill is also fully competent to undertake the duties of Deputy Commissioner and mentioning that during the War he had exceptional experience in administration as a Medical Divisional Officer, with 20 medical officers under him, and a large staff of N.C.O's.

Having regard to this report, members endorse the view of the Committee that Dr. Hill should be appointed to the post of Deputy Commissioner as from the date of Dr. Stanley's retirement, though as a matter of purely internal organisation he may continue to hold the post of Chief Pathologist. As to the Pay, which this new

appointment should carry, the Chairman states that he has discussed the matter at some length with Dr. Davis and that briefly the position was that it had been found necessary to offer £700 per mensem to Dr. Jordan, Assistant Health Officer, on his appointment, a short while ago, as also to the Pathologist whose appointment has recently been notified by the Council's London Agents, and that, in comparison with Dr. Hill, who is 42 years of age and has some 13 years seniority to his credit according to medical reckoning, Dr. Jordan was 32 years of age and had six years seniority only, so that it seemed that it would not be unreasonable to offer Dr. Hill £1,000 per mensem, although if this were done it would seemingly also be necessary to increase to the like figure the Pay upon which Mr. Needham is to be appointed as Deputy Commissioner of Public Works.

Mr. Lambe thereupon states that he had understood that Dr. Hill would be satisfied with £950 per mensem, which with Mr. Girardet and Mr. Wilson he considers is very good Pay. The Chairman replies that he gathered from Dr. Davis that Dr. Hill would accept £950 but that to make him really satisfied, an offer of £1000 was necessary, and that, in his - the Chairman's - opinion, it would be better to increase the offer accordingly and have a satisfied employe. However, after some of the other members have expressed their views in a sense similar to those of Mr. Lambe, it is eventually decided to offer Dr. Hill £950, on his new appointment, under an agreement for three years.

Volunteer Corps.

116/ Headquarters. Captain C.D. Pearson resigns his commission, and in consideration of long and valued services in the Corps is granted the honorary rank of Captain on retirement with permission to wear uniform.

116/ Lieut. S.B. Neill resigns his commission.

1028 Reserve of Officers. The commission of Captain W.J. Monk is renewed from May 21, 1922.

107/111/ Land Commission - Resignation of Member. In view of his pending absence from Shanghai, Mr. S.B. Neill, Landowners' representative on the Commission, tenders his resignation, which is accepted with regret, and with an expression of members' appreciation of his services. To fill the resultant vacancy an election will be requisite in accordance with Land Regulation VIa and the Secretary is directed to draft the necessary Notification and, in the meantime, to approach Mr. C.M. Bain and ascertain whether he would be willing to stand for election.

1408 Special Waterworks Committee. With a view to giving effect to the decision reached at the Council meeting on May 17th, again to refer the matter of the desirability of the purchase of the Water Supply undertaking to the Special Committee appointed in 1918, members proceed to consider the membership of this committee.

Of the original members there remain in Shanghai only, Mr. A.C. Clear and the Chairman, who was then on the Committee as an outside Ratepayer and not as a member of Council. Through pressure of work the Chairman does not wish to continue on the Committee and thus there are four vacancies to fill - three by members of Council and one by an outside Ratepayer. For the latter the name of Mr. C.G. Humphrys of the Asiatic Petroleum Co.Ltd. is suggested, and Mr Wilson undertakes to ascertain whether he would be willing to serve. Should he not be willing to do so, Mr. Wilson will serve together with Messrs Fessenden and Girardet as the Council's representatives.

The Municipal Gazette for June 8, 1922, is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

H. C. Wilson
Chairman.

H. V. Radell
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, June 14, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.W. Lester

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Works Matters.

The minutes of the meeting of June 7 are confirmed and signed by the
 Chairman. With regard to:

3205 Lyceum Theatre. A letter from the Acting Honorary Secretary of
 the A.D.C. is submitted, stating that, whilst his Committee did not
 feel that any useful purpose could be served by discussion of the
 justice of the closure of the theatre or of the fairness of such
 closing without adequate notice or by putting forward their views
 in accordance with the Council's invitation in the face of the very
 strong views held by the Council and its expert advisers, they
 nevertheless felt it necessary to record a strong protest on two
 particular points.

- (1) That the Council's experts permitted the A.D.C. and the
 Trustees to spend large sums of money under their supervision
 on a theatre which in their own opinion was due to be condemned
 almost immediately and
- (2) That no adequate notice was given before actually closing
 the theatre, thus causing considerable financial loss to the
 Lessees, such loss consisting not only of immediate bookings
 of the Theatre but of prospective future bookings which might
 otherwise have been protected by adequate notice and
 preparation.

In conclusion the Hon. Secretary to the A.D.C. requests
 expedition in the consideration and approval of the plans for the
 carrying out of the alterations required by the Council.

Having given consideration to this letter members direct that
 the A.D.C. be informed that instructions have been given that
 consideration of the plans be expedited as much as possible and
 that, in regard to the protests recorded, reply be made as to -

113.

(1) That the expenditure referred to was presumably in connexion with alterations considered desirable by the A.D.C. and/or the Theatre Trustees and in connexion with those considered to be absolutely requisite by a former Council and such as would now be necessary had they not been already carried out. That the present Council did not therefore appreciate in what respect the A.D.C. and the Theatre Trustees considered that they had suffered an injustice in this connexion; and that whilst the present Council had ventured the opinion "that nothing short of complete reconstruction could possibly render the Theatre ideal", it had not "condemned" the Theatre except temporarily in the sense that certain alterations were required to render it reasonably safe.

(2) that the Council much regretted that it should have been found necessary temporarily to close the Theatre "without" according to the contention of the A.D.C. Committee, "any adequate notice" but that the Committee and the Theatre Trustees should realise that once the Council had satisfied itself that in its present condition the Theatre would prove a death trap in the event of fire, it could not possibly allow it to remain open, since to have done so would have meant assumption of responsibility for the serious loss of life that would almost inevitably attend any fire, - a responsibility which the Council could not shoulder without standing condemned for having failed in its duty to protect, so far as reasonably possible, the public resorting to a licensed place of public entertainment.

49

3518

Staff Increases and Financial Matters. In a report submitted the Treasurer & Comptroller states "While I am prepared to act in the manner directed may I request that my views be placed on record that the proposal places me in a false position in that any comments that I may have to make on Staff and Finance matters should be considered by the Committee (Electricity Committee) prior to a decision being arrived at and not subsequent thereto." Members direct record accordingly.

49

3139

Mr. T.H.U. Aldridge - Engineer-in-Chief & Manager. In the absence of a reply from the London Agents with the particulars sought, consideration of this matter is again left in abeyance.

49

1408

Special Waterworks Committee. Mr. Wilson informs members that Mr. Humphrys is willing to serve on this Committee. Under these circumstances Mr. Wilson will not serve but on the Chairman's suggestion, which is endorsed by the other members, Mr. Lester

W.P.

HCC

undertake to complete the Council's representation on the Committee.

2377 Lotteries. Draft Notification giving effect to the decision recorded at the Council meeting on June 1 in regard to the general question of lotteries is submitted and approved for publication subject to such Notification being extended to apply to lotteries of a quasi-charitable as well as of a charitable character.

3120 Chinese Foreign Famine Relief - Ricscha Fund. In a letter submitted, Mr. W.E. Souter, Chairman of the Distribution Board of the Chinese Foreign Famine Relief Committee, communicates the terms of a resolution passed by the Governing Board earmarking \$20,000 for a fund to help the poor ricscha men of Shanghai conditional on the granting of \$20,000 by the Council, \$10,000 by the French Municipal Council and \$20,000 by the general public. He explains that it is the intention to utilise this money in helping deserving men to own their own ricschas or after a stated period to enable the older men to retire with enough to buy a piece of land; that the founding of a charitable ricscha workshop and garage would be necessitated and that the details of the scheme would be worked out when the total of \$70,000 was in sight.

Apart from questioning the propriety of using Famine Relief Funds for the purchase of ricschas, the Commissioner of Police, whose report is submitted, expresses the view that the scheme would not be a practicable one; that no great number of ricscha pullers make pulling their profession; that except as a commodity to buy, sell and mortgage, the ownership of a public ricscha would not appeal to many of them and that from the Police and Revenue Office point of view, individual ownership of public ricschas was to be discouraged. He suggests however that if the Relief Committee have money to devote to ricscha coolies, they should contribute to the funds of the Ricscha Mission conducted by Mr. George Matheson - an existing organisation which does continuous and excellent work among the coolies.

Members endorse these views and reply generally on these lines is approved.

The Municipal Gazette for June 15, is submitted in proof and is authorised for publication.

The meeting adjourns at 5.45 p.m.

W.O. Finell
Secretary & Commissioner General.

W.E. Souter
Chairman.

1-10-22
At the meeting of the Council held on Wednesday, June 21, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.W. Lester

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Works Matters.

The minutes of the meeting of June 14 are confirmed and signed by the
Chairman. With regard to:

1408 Special Waterworks Committee. Mr. Humphrys' consent to serve on
 this Committee is submitted and members note that the Secretary is
 at present engaged in preparation of the papers to be submitted to
 the Committee.

2145 The minutes of the meeting of the Works Committee of June 16 are submitted
and confirmed. With regard to:

Victoria Nursing Home Site - Access from Avenue Haig. Plan showing
 the land which the Committee recommends for acquisition as an approach
 avenue is submitted and considerable discussion ensues as to whether
 the resulting advantages would justify the Council proceeding with
 this project, assuming that reasonable terms of purchase can be
 arranged.

As members hold widely differing views, the Secretary suggests
 that decision might be left over until it has been settled whether
 the site is to be utilised for the new Isolation Hospital for
 Foreigners as well as for the new Victoria Nursing Home since,
 if it is to be so utilised, a separate means of access would seem
 to be essential. He states that the Commissioner of Public Health
 has been requested to report on this matter, as also as to the area
 required according as to whether both institutions or the one
 institution only are to be accommodated. Under the circumstances
 members eventually agree to leave over consideration of and decision
 upon the matter until next meeting: in the meantime they note that
 the expenditure on the site this year including commitments to date
 has reached a total of \$262,000 as against a Budget appropriation of
 \$200,000 only.

1297 Staff - Assistant Land Surveyors. Confirmation of this minute is subject to such further views (if any) as the Treasurer and Comptroller may wish to express thereon and to reference of such views for the consideration of the Finance Committee.

Volunteer Corps.

1028 Headquarters. Major S.S. Sellick (late Tank Corps) to be Captain, and is appointed Musketry Adviser.

Machine Gun Company. The title of Officers recently commissioned as "Transport Officer" will in future be "Technical Officer".

1161 2nd Lieut. J. Waddell resigns his commission.

1161. American Company. Lieut. P. Chatom resigns his commission.

3139 Mr. T.H.U. Aldridge - Agreement Renewal. Telegram from the London.

Agents giving particulars of the salaries attaching to the appointment of Electrical Engineer in the largest Municipal Electricity Undertakings in Great Britain has been circulated to members with copy of the minute of the meeting of the Electricity Committee of May 19, and members have noted that in the case of Manchester - the highest paid appointment - the salary is £2,500 per annum and that apparently consulting fees are not paid to the holders of any of the appointments referred to in the London Agents' telegram.

Having read to the meeting members comments as endorsed on the file as circulated the Chairman states that personally he is very definitely of the view that on the facts before members, £2,000 per mensem should be regarded as the maximum salary for the position held by Mr Aldridge and that the Council should not agree to any higher figure, unless it should transpire that its interpretation of the London Agents' statement "additional consulting fees not paid by them" was incorrect and that consulting fees for outside work could in fact be accepted by the holders of the appointments in Great Britain enumerated in the London Agents telegram. Mr. Girardet admits that £2000 per mensem is a fair equivalent of £2500 in England, but points out that the Electricity Committee, when deciding on £2300, took into consideration the fact that Mr. Aldridge, besides managing the Department, acted as its consulting engineer and that in England outside consulting engineers were employed to whom very high fees were paid so the Committee understood. He states that if the Council is not prepared to endorse the recommendation of the Committee, the position of its official representatives on that Committee will become untenable and that personally he would feel compelled to tender his resignation therefrom. At the same time he concurs with the Chairman and other members that the position in which the Committee and the Council

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were placed in this matter by reason of the fact that the question of renewal of Mr. Aldridge's agreement had not been brought before them until after expiry of his agreement instead of several months before was one in which they should never have been placed, and that whatever might be the explanation, action should now be taken to prevent such ^a thing happening again as also to secure without further delay the services of a Deputy Engineer-in-Chief and Manager who would be capable of taking charge of the Department should the need arise. He pleads however that in the meantime members should endorse the Committee's recommendation in regard to renewal of Mr. Aldridge's agreement at £2300 per mensem laying it down that such terms are to be regarded as the maximum.

Much discussion ensues, in the course of which a point is made of the fact that, if the Committee's recommendation is approved, it must inevitably set a standard for the Pay of Mr. Aldridge's successor on his retirement from the Service in three years' time, as also for other Heads of departments, such as would inevitably cause the Council very considerable difficulty in the future. Ultimately after the Chairman has pointed out that the final responsibility for the terms of renewal sanctioned would rest with the Council, who would have to face the ratepayers, it is decided, on a show of hands, by a majority of 7 to 2, that renewal should be offered to Mr. Aldridge with Pay at £2000 per mensem, unless it should be found on receipt of reply from the Council's London Agents that its interpretation of their reference to consulting fees is incorrect, when the matter will be further considered.

2169 Filming of Municipal Activities. The Secretary states that arising out of members' recent inspections of various Municipal institutions etc., and having regard to the fact that, although a considerable amount of time had already been devoted by members to this purpose, a number of institutions and branches of municipal work still remained to be visited, it had occurred to him that it would be a great advantage to future Councillors if a series of films depicting various branches of Municipal activity could be taken and shown to each Council shortly after its assumption of office. He states that such films would not of course be as valuable as actual inspection, but that to the extent to which such inspections could not be carried out or at least until carried out, they should be of real assistance to members in their deliberations on matters municipal. He states that he has mentioned the matter to the Commissioner of Public Works who suggested that it might be of advantage for the

Council to purchase its own filming and operating machine and he now enquires whether members would be inclined favourably to consider the suggestion. Members reply in the affirmative and accordingly the Secretary will take the matter up further with the Commissioner of Public Works who will be requested to report.

3392

General Educational Committee 1922 - Membership.

With reference to the Council minute of June 1, under the heading Inspection of Schools by Hongkong University, revised list of suggested membership of the proposed new General Educational Committee is submitted and after consideration it is decided to invite the following to serve:-

Dr. F.L. Hawks Pott	}	Members of the Permanent Educational Committee.
Rev. A.N Rowland		
Rev. Dr. D. MacGillivray		
Mr. C.P. Dawson		

Rev. C.E. Spencer	}	Members of the Foreign Educational Committee.
Mrs. Billinghamurst		
Mrs. Merriman		

Messrs C.C. Nieh	}	Members of the Chinese Educational Committee.
Chang Nieh-yun		

Dr. Ivy - St. George's Society and ex member of the Foreign and Permanent Education Committees.

Dr. O. Patrick - Convener of the St. Andrews Society Bursaries Committee.

Mr. W.W. Bartlett - Principal, Shanghai American School.

Rev. Bro. Faust - Sub-Director St. Francis Xavier's College.

Mr. G.S. Aveyard - Messrs Jardine Matheson & Co. Ltd.

Mr. G. Okada - Messrs Naigai Wata Kaisha Ltd.

Annual Recess. The annual recess is arranged to have effect between Thursday August 10 and Tuesday September 19.

The Municipal Gazette for June 22 is submitted in proof and is authorised for publication.

The meeting adjourns at 8.15 p.m.

H.O. Fiddell
Secretary & Commissioner General.

Merriman
Chairman.

H.C.

At the meeting of the Council held on Wednesday, June 28, 1922,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.W. Lester

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretaries.

The minutes of the meeting of June 21 are confirmed and signed by the

Chairman. With regard to:

2145

Victoria Nursing Home Site - Access from Avenue Haig. The report of the Commissioner of Public Health is submitted stating that there is no reason why both the new Victoria Nursing Home and the new Isolation Hospital for Foreigners should not be accommodated on the same site, provided it is of sufficient area, which he considers should be approximately 100 ^a ~~now~~. He states that on the other hand if it is decided to accommodate the Isolation Hospital on a separate site, approximately 70 ~~now~~ should suffice for the Victoria Nursing Home, including Main Block, separate Administration, Maternity, Children's and Mental Blocks and Nurses Home, Chinese quarters, Mortuary, etc.

Members direct that the views of the Health Committee be sought as to whether or not the two institutions should be accommodated on the one site or on separate sites, whereafter the matter will receive their further consideration.

3139

Mr. T.H.U. Aldridge - Agreement Renewal. Further telegram from the London Agents is submitted, from which it appears that acceptance of consulting fees for outside work is allowed in the case of Manchester and Sheffield, subject to the permission of the authorities concerned; that, in the case of Glasgow, such acceptance is not allowed without, it seems, the specific permission of the authorities concerned and that, in the case of Birmingham, such fees, when received, are payable into the Borough Funds, though in this respect the telegram is mutilated and the meaning not quite clear. In addition to this telegram, members now have brought to their attention copy of a letter to the Chairman of the Electricity Committee from the

M.S.

Manchester City Treasurer dated March 6, giving information in regard to the respective salaries of the Town Clerk and Chief Electrical Engineer, the latter of whom receives "£2,500 per annum and £1,000 (not pensionable) paid for services rendered during the erection of the Barton Generating Station".

Opening the discussion the Chairman enquires whether, with this additional information before them, members were of the opinion that the decision recorded at the last meeting, authorising the offer to Mr. Aldridge of renewal with Pay at £2,000 per mensem should be amended. In reply, Mr. Lambe observes that as Mr. Aldridge's present Pay is £1895 and the value of coal and electricity allowances, which would now be withdrawn, £72, the offer decided on at the last meeting would in fact only mean an increase of £33. Under these circumstances and as no previous notification had been given to Mr. Aldridge that he was nearing his maximum and could not therefore expect a substantial increase as a matter of course, and as his agreement had expired nearly two months ago, he wondered whether members might perhaps consider that it would be reasonable to increase somewhat the offer referred to. The Chairman thereupon observes that he thought that an increase to £2100, as is rather indicated by Mr. Lambe, would not actually help the situation, and that he was opposed to any increased offer as apart from all other considerations it would be bound to affect Pay inside and outside the Service and set up an unduly high standard. Mr. Lyman states that as regards employees expecting substantial increases in Pay on each renewal as a matter of course, it appeared to him that all employees must realise that sooner or later they would reach a figure beyond which they could not go and that so long as there was no decrease in Pay on renewal they could surely have no grievance.

After some further remarks by other members, the decision recorded at the last meeting is affirmed. At the same time members agree with the suggestion that instead of this decision being communicated through the usual channels, the Chairman should communicate it direct to the Chairman of the Electricity Committee and that should the latter or any member of the Committee then wish to meet the Council, an opportunity should be afforded to them of doing so, although as Mr. Lambe remarks, it is difficult to appreciate what views can be advanced by them other than those which they have already put forward.

With regard to Mr. Aldridge's appointment as Consulting Engineer to the Electricity Department in London on his leaving

Handwritten initials

file

the Service at the end of his new agreement, members record the view that this is a matter which should properly come before the Council in office at that time.

3169 Filming of Municipal Activities. Members concur with the view expressed by Mr. Lyman that should it be decided to proceed with the suggestion recorded at the last meeting, it would be desirable that facilities should be provided for the exhibition of such films to the public.

The minutes of the meeting of the Watch Committee of June 19 are submitted and confirmed. With regard to:

3138. Traffic - Tram Stop on Broadway. The Commissioner of Police attends and in reply to the Chairman and other members, explains in some detail the traffic control arrangements at the junction of Broadway, North Soochow and Whangpoo Roads and the Garden Bridge. As to members' objection to the stopping place for north bound trams being located on the Northern end of the bridge, he states that from the traffic point of view this is really the only possible place, and that its transfer further north along Broadway would produce very considerable congestion there having regard to the very narrow space between the tram rails and the pavement, whilst it had to be remembered that North and South traffic had to be held up frequently for East and West traffic, and that to provide ^{for} the trams turning west into the North Soochow Road points had to be operated at the northern end of the bridge and that owing to the sharp curve of the turn the trams had to be slowed down practically to a stop.

The Commissioner's views are the subject of much discussion, in the course of which members generally take objection to the tram company's practice of permitting the public to board and alight from trams turning into North Soochow Road before the turn is made instead of waiting until the trams reach the traffic island in North Soochow Road. It is considered that this practice could be stopped were the Company to employ more foreign supervision and that great improvement in the conditions of congestion and danger which at present exist at this point would immediately result, and directions are given that the matter be brought to the attention of the Company. As relative to the discussion the Commissioner of Police observes that conditions on the Garden Bridge should be much improved when the rail track along the North Soochow Road is removed, since the double track over the bridge has had to be laid with considerable space between the tracks so as to allow for the turn West of the service passing along the North Soochow Road.

W.P.

The minutes of the meeting of the Foreign Educational Committee of

June 23 are in circulation and their submission is held over until the next meeting. In the meantime, as a matter of urgency, members confirm the minute under the heading "Thomas Hanbury School for Girls - Miss G.W. Meech's Long Leave".

Volunteer Corps.

1028 Japanese Company. Captain T. Yamachi resigns his commission and, in consideration of long and valued services, is granted ^{the} Honorary Rank of Captain on retirement with permission to wear uniform.

Mr. K. Otari (Lieutenant, Japanese Army Reserve) to be Captain.

1164 Lieut. C. Date resigns his commission.

House Numeration.

In view of the prominence that has been given in the local press recently to the question of house numeration, a report from the Commissioner of Revenue on this subject has been called for and circulated but as certain of the members have not yet seen it consideration of the matter is deferred until the next meeting. In the meantime however the Secretary is instructed to obtain the views of the Commissioner of Revenue on the suggestion made by Mr Wilson that so far as foreign houses are concerned, it would greatly assist if, at certain road intersections, plates could be affixed indicating the house numbers running North and South or East and West as the case may be.

Superannuation Fund Withdrawals.

File is submitted containing an application by Mr. L.W.D. Hoffman of the Public Works Department for permission to withdraw the amount standing to his credit in the Fund on completion of fifteen years service to finance the building of a residence. Therewith are also submitted favourable recommendation by the Commissioner of Public Works and report by the Treasurer stating that, although contrary to the provisions of General Orders 6122 he could see little objection to approval of the application.

At the outset the Chairman states that he was under the impression that the Council had already decided against all withdrawals of superannuation. The Secretary replies that whilst the Council had decided against withdrawals under the 15 years rule, except in those cases in which it was satisfied that the employe concerned had already committed himself relying upon the provisions of such rule, the Council's decision had not been interpreted as applying to withdrawals by employes desiring to build their own houses. Members thereupon decide that except under very exceptional circumstances, no withdrawals should be permitted other than in cases

HCS

in which commitments have been made under the 15 year rule prior to its withdrawal. Mr. Hoffman's application is accordingly disapproved.

1748

In this connexion the Chairman states that a file is in circulation dealing with an application by Mr. J.C. Bosustow of the Finance Department for permission to withdraw the balance of his superannuation to enable him to meet certain legal costs for which he has become liable. He states that Mr Bosustow's application is recommended by the Treasurer and Comptroller and that in view of his length of service and of the position held by him, the Secretary has suggested that the Council should approve and thus help him out of his present difficulties.

From the views expressed by members, it appears that they are rather disinclined to treat this case as a special one, but after some discussion it is decided to leave the matter in the hands of the Chairman who will see the Treasurer and Comptroller or Mr. Bosustow and satisfy himself as to the merits of the case.

17714

Chinese Advisory Committee.

A letter from the General Secretary of the Chinese Chamber of Commerce has been circulated to members submitting on behalf of the Chinese Ratepayers Association five nominations for membership of the Chinese Advisory Committee for 1922/23. Four of the members are already on the membership of the Committee, the fifth, Mr. Jabin Hsu is nominated in the place of Mr. David Yui. As one of the conditions laid down in the resolution passed at the Annual Meeting of Ratepayers in 1920 approving of the creation of the Advisory Committee, was that the nominees should not at the time of nomination or whilst on the Committee hold any official appointment under the Chinese Government, and as it would appear from a confidential Police report that it is reported that Mr Hsu acts as Adviser to the Board of Communications, members concur that before transmitting his nomination to the Consular Body, the Chinese Chamber of Commerce should be addressed stating that the Council will be glad to know whether the report in question is correct or whether Mr Hsu in fact holds any Government appointment.

The Municipal Gazette for June 29 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.55 p.m.

H. O. Fiddell
Secretary & Commissioner General.

H. O. Fiddell
Chairman.

At the meeting of the Council held on Wednesday, July 5, 1922,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi
- H.W. Lester
- G.N. Wilson
- The Secretary & Commissioner General

The minutes of the meeting of June 28 are confirmed and signed by the
 Chairman. With regard to:

2145 Victoria Nursing Home Site - Access from Avenue Haig. The file in
 re this matter has been circulated to the Health Committee but as
 members have not expressed any views thereon, a meeting of that
 Committee will be convened for discussion of the matter at an
 early date.

3139 Mr. T.H.U. Aldridge - Agreement Renewal. The Chairman informs
 members that, as arranged, he had seen the Chairman of the
 Electricity Committee and communicated the Council's decision to
 him and that Mr. Burkill had stated that Mr. Peebles and himself
 would like to attend today's meeting and express their ^{views} further on
 the matter. Subsequently Mr. Burkill had written him a note
 asking that the matter should be deferred until the Council meeting
 on July 12, as he hoped in the meantime to obtain some further
 particulars in regard to the Manchester appointment. Members
 concur that under these circumstances the whole question should
 be left in abeyance until next meeting.

1042 House Numeration. In his report, which has now been seen by all members,
 the Commissioner of Revenue points out that the question of house
 numeration has frequently been before the Council in the past,
 that in 1909/10 he reported on the subject; that at the instance
 of the Postal Commissioner a report was then also drawn up by a
 representative of the Chinese Post Office; that these two reports
 which deal with the matter very exhaustively were then carefully
 considered by the Council; that its decision thereon was published
 in the Municipal Gazette of September 15, 1910, and that the present

system of numeration was based thereon. Thus the old and even system had been adopted for foreign houses on new roads; alterations in house numbers had been published in the Gazette from time to time; larger number plates had been adopted for foreign and Chinese houses; the number was given both in English and Chinese, and street name plates had been affixed at all intersecting roads. Finally the Commissioner of Revenue expresses the very definite view that it would be inadvisable to adopt one series of numbers for all houses Chinese and Foreign, as endless confusion would result, but he suggests that a still larger number plate for foreign houses should be substituted for the present pattern with the road name omitted.

Having considered these reports members concur that any change in the present system other than the minor one now suggested by the Commissioner of Revenue and that involved by giving a trial to the suggestion made by Mr Wilson at the last meeting would be inadvisable, for although the present system undoubtedly appeared to be somewhat complicated, it had to be borne in mind that it had been built up on the experience of many years and was devised to meet the very peculiar conditions which existed in Shanghai and which were examined in some detail when the matter was under consideration in 1909/10. They recognise that improvement could undoubtedly be secured by carrying out a complete renumbering of certain districts, but as this would involve very considerable work and expenditure and as with the constant rebuilding that is going on in Shanghai, the conditions which now exist would be reproduced within a few years time, it seems to them that no good purpose would be served for the present at least in doing more than continue the practice of renumbering from time to time in certain streets when conditions of development are suitable.

17/18 Superannuation Fund Withdrawals. The Chairman states that he has seen Mr. Bosustow since the last meeting, and that he is satisfied that the Council should help him out of his present difficulties. At the same time to avoid creating any precedent in favour of withdrawal of superannuation, he suggests that the Council might instead authorise an advance to Mr Bosustow of the equivalent sum repayable by such instalments as members thought fit. Members concur and leave the question of the amount of the instalments for settlement by the Chairman as he may think best.

The minutes of the meeting of the Foreign Educational Committee of

June 23 are submitted and confirmed. With regard to:

1547. Public School for Girls - Appointment of Headmistress. The

HCS

Secretary states that, in conversation since the meeting, Mr. Billings had expressed the view to him that the headship of the school would probably be found to be too much for Mrs Murray. Mr Wilson thereupon points out that such a possibility is provided for in the fact that the Committee only recommended that Mrs Murray should be appointed Acting Headmistress.

2345

24

Mr Wilson then observes that he had asked the Secretary to set down on the agenda the question of Education Control, as he had felt in the particular matter of the Headship of the Public School for Girls and in other questions that had come before the Foreign Educational Committee, that it was extremely difficult for the Committee, however well informed its members might be on educational matters, to reach decisions, of the soundness of which they could be sure, in the absence of an educational expert in charge of the Educational Department, who could advise the Committee from the Educational Department point of view rather than from that of the particular school concerned. He states that when he asked that the matter should be set down on the agenda he was not aware that the whole question had been considered on more than one occasion within recent years; that the Secretary had forwarded the relative files to him; that he had carefully perused them and that although he noted that the suggested appointment had thus far been disapproved, he was still of the opinion that it was a very desirable one.

The Secretary refers to the grounds on which disapproval of the appointment had been based adding that he was also strongly of the opinion that the appointment was most desirable and that although it might not result in an immediate economy in educational expenditure, since the appointment would have to carry a relatively high rate of Pay, he was of the opinion that such economy would ultimately result.

Some discussion ensues from which it appears that several of the members are favourably inclined towards the suggested appointment, but as the matter is one of considerable importance, it is decided, on the Chairman's suggestion, to defer decision until next meeting so as to permit of circulation to members in the meantime of former files bearing on the subject.

1028 Volunteer Corps - Commissions.

The following to be Lieutenants:

Headquarters. 2nd Lieut. T.G. Drakeford, with effect from 9/6/21.

American Company. 2nd Lieut. W.E. Sauer, with effect from 9/6/21.

Customs Company. 2nd Lieut. G.E. Marden, M.C.

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Portuguese Company. 2nd Lieuts. F.A.R. Leitao and J.M.M. Britto.
Machine Gun Company. 2nd Lieut. W.C. Bord.
Maritime Company. 2nd Lieut. C.M. Manners, O.B.E.
Shanghai Scottish Company. 2nd Lieut. R. Wood, M.C., D.C.M., M.E.

1870 Taverns Beyond Settlement Limits - Del Monte Cafe - Nuisance. Following upon complaints of the nuisance caused by noises from this resort on Avenue Haig, formerly known as "The Alhambra", a letter was addressed to the management in accordance with members' instructions, warning them that unless it was found possible forthwith to cater for their patrons in a manner which would not give reasonable cause for complaint to residents in the neighbourhood, the Council would, without further notice, take such suppressive measures as lay in its power, by denial of those amenities of light, water supply and road access at present afforded.

The reply of the management is now submitted and read, pointing out that this resort had been in operation for nearly two years, that no complaints had ever been received hitherto in regard to its conduct, that large sums of money had been expended in improving the premises, that expensive contracts for musical and theatrical entertainments had been entered into, that notices forbidding the sounding of motor car horns had been posted, that everything was being done to reduce all other noises to a minimum and that the management would be willing to build a solid fence 30 ft. in height in the rear of the property if by doing so they would meet the objections of the complainants. In the meantime further letters have been received from Mr. F.C. Millington, one of the complainants, from which it appears that the nuisance continues unabated and that as a result, so it is alleged, Mrs Millington has to be removed to the Nursing Home whilst the Doctor has advised Mr Millington's removal to hospital.

W.P.

Under the circumstances it appears to members that immediate action is requisite and discussion ensues as to what form such action should now take. Mr. Fessenden expresses the view that the Council should treat the resort on exactly the same basis as St. Georges Hotel, and other like establishments in the matter of the closing hour. Certain difficulties in doing so are thereupon pointed out to members and ultimately after some discussion the Secretary is directed to reply to the management in the sense that the nuisance must be abated forthwith and that the means to be adopted to this end were a matter with which the Council was not concerned, though it considered that the establishment should close at a much more reasonable hour than at present and further suggesting

July 5'22.

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that the Manager should call upon the Secretary so that the latter might communicate to him more fully the Council's views on the subject, and endeavour to procure a satisfactory settlement of the matter.

The Municipal Gazette for July 6 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.45 p.m.

W. H. ...

Chairman.

W. D. Liddell ✕
Secretary & Commissioner General.

HGS

At the special meeting of the Council held on Friday, July 7, 1922,
at 12 noon, there are:

Present:

Messrs. H.G. Simms (Chairman)

H.H. Girardet

W.P. Lambe

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.W. Lester

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Works Matters.

Absent:

Mr. S. Fessenden.

The Commissioner of Police attends.

MR

3086.

The Chairman informs members that this meeting has been convened to consider and decide upon the attitude to be adopted towards an application made by Mr. P.W. Goldring, Solicitor, on behalf of the Chinese Seamen's Union, for permission to hold the inaugural ceremony of the Shanghai Branch of the Union. He states that, according to the published programme the ceremony is to be in the nature of a public meeting with a musical program so that a licence is required; that application was originally made to hold the ceremony last Sunday in the premises of the Ningpo Association, Tibet Road, but that as the Association had already been notified that no functions for which a licence is required could be held in their premises until certain alterations had been carried out to conform with the licensing requirements, Mr. Goldring was notified that the ceremony could not take place there. An application had since been submitted by him for a licence for the ceremony to be held in the Helen Theatre, Haining Road, which the Commissioner of Police opposed in the view that the Council should not allow the ceremony to take place in the Settlement.

MR

In reply to the Chairman and members, the Commissioner of Police states that the Military Governor, General Ho, agreed that all meetings of the character of that proposed were dangerous, since they were largely used for the dissemination of 'red' literature and propaganda against the constituted authorities. He submits that whilst the Council might not be able to prevent the Seamen's Union forming a branch in Shanghai, it could certainly prevent it from holding a public meeting, such as, he is convinced, the Chinese Authorities would not permit within

their jurisdiction. Apart from this it had to be remembered that there was conclusive proof that the recent strike of the Seamen's Union at Hongkong was engineered from Canton and actively supported by Dr. Sun Yat-sen; whilst from a recent report received from the Hongkong Police, from which he reads extracts, it is shown that two of the five movers in the formation of the Shanghai Branch of the Union were actively concerned in the Hongkong Strike and that four of them were drawing their salaries from Hongkong and none of them had any business interests here.

Considerable discussion follows and, from the views expressed by members, it appears that a majority are in favour of allowing the ceremony to be held on the ground that whatever the merits or demerits of the Hongkong Strike and the part taken therein by the promoters of the Shanghai Branch of the Union, the latter had as yet taken no action in Shanghai such as would justify the Council in prohibiting the ceremony. At the same time members are agreed that it is probable that in due course the tactics adopted in Hongkong will be extended to Shanghai, when it will become necessary for the Council to take strong action.

The Commissioner of Police then emphasises that those of his staff who have considered this matter very carefully as well as himself, were all very definitely of the view that the ceremony should not be held and that he felt so strongly on the point that he would like his view recorded in the minutes. The Chairman thereupon remarks that it seemed to him that the question was really one of whether the Council was to shut down on the activities of the Union now, or let them alone for that action which would probably be required later.

Further discussion ensues and ultimately members decide that for the present the Council should merely take the stand that it cannot authorise the issue of the licence sought, until it has satisfactory guarantees in regard to the credentials of the promoters of the Union who are strangers to Shanghai and to whom therefore no licence for a public meeting could properly be granted until the Council was satisfied that they were responsible people.

The meeting adjourns at 1.05 p. m.

H. J. ...
Chairman.

M. B. ...
Secretary & Commissioner General.

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At the meeting of the Council held on Wednesday, July 12, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lawson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General.

Mr. T.H.U. Aldridge - Agreement Renewal.

Messrs. A.W. Burkill and P. Peebles attend.

Addressing them, the Chairman states that the Council had very carefully considered the recommendation made by the Electricity Committee that Mr. Aldridge should be offered renewal of his expired agreement at £2,300 per mensem and that although members had reached the conclusion that £2,000 per mensem would adequately meet the needs of the case, they desired to hear the views of Messrs Burkill and Peebles on the subject.

In reply, Mr. Burkill observes that he did not know that he could say more on the subject than had already been said by Messrs. Girardet and Lambe, the Council's representatives on the Electricity Committee, who had no doubt communicated the views of that Committee to the Council; at the same time there were certain points which he desired to emphasise. Thus it appeared to him that it would be very unfair to treat Mr. Aldridge now on the basis that he had practically reached his maximum on his last renewal since no maximum had been laid down for the appointment and no indication had been given on the last renewal that the terms then granted should be considered as nearing the maximum. Again, he understood that the Council based its offer of £2,000 per mensem on the Pay attaching to the like appointment in Manchester which had been taken at £2,500 per annum whereas in fact, in addition to this figure, the Engineer-in-Chief & Manager of the Manchester undertaking, received £1,000 per annum in respect of the construction of the Barton Generating Station.

The Chairman thereupon remarks that the Council had merely taken the Manchester appointment as a guide and that, so far as the

£1,000 mentioned by Mr Burkill was concerned, he concluded that this was a single sum payment and not an annual one, a conclusion which was supported by the fact that only so recently as June of this year, The Deputy Town Clerk of Manchester, in replying to the Council's London Agents, had made no mention of this sum, and had in fact indicated that the salary of £2,500 per annum was net, except for such outside consulting fees as might be receivable. ^{In reply to these remarks} Mr. Burkill reads a telegram received from Mr. Pearce, Engineer-in-Chief and Manager of the Manchester undertaking, definitely stating that, in addition to salary he received £1,000 per annum in respect of his services in connexion with the Barton Generating Station, and that this sum was payable annually until completion of this Generating Station and so long as other important work of a similar character was in hand but that consulting fees for outside work were negligible.

Continuing, Mr. Burkill compares the services rendered by Mr. Aldridge, with those rendered by Mr. Pearce. He refers to the magnitude of the River Power Station and remarks that the whole of the preparation of the plans etc etc in connexion therewith and in connexion with plant extensions generally during the past several years, which was work of the utmost importance, had been undertaken by Mr Aldridge without the assistance of any consulting engineer, and he emphasises that, in employing Messrs Preece Cardew & Co. merely in the capacity of inspecting as distinguished from consulting engineers, the Council had saved at least £2,900 per annum for the last four years. He remarks that Mr. Peebles and himself had now been connected with the Electricity Department for a number of years, and could bear testimony to the fact that the enormous growth and success of the Department were very largely due to the push and energy shown by Mr. Aldridge. Under all the circumstances therefore it seemed to him that ~~£2,300 per annum~~ ^{manuscript} (as recommended by the Electricity Committee would not be unreasonable Pay on renewal of Mr. Aldridge's agreement, especially when contrasted with the Pay of the Manager of the Hongkong Electricity undertaking, which was a very small affair in comparison with that of Shanghai, Hongkong \$1,800 per month and a house provided.

The Chairman then observes that, whilst he was sure that neither he nor other members had any other opinion of Mr. Aldridge's abilities and service than that advanced by Mr. Burkill, yet it had to be borne in mind that the financial support of the Council had played no unimportant part in the growth and success of the Department. Mr. Burkill admits that this is so and proceeds to

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compare the revenue of the Department with the total Ordinary Income of the Council, observing in this connexion that the Department's contribution to General Funds this year is approximately 10 % of such Income. He adds that having regard to the enormous capital invested in the Department for which Mr Aldridge was responsible, it seemed to him that the terms suggested by the Electricity Committee were not by any means too liberal, and that at £2,000 per mensem Mr Aldridge would undoubtedly be underpaid. The Chairman replies by remarking that the Electricity Committee had to bear in mind that the Ratepayers had already said a good deal on the subject of the high salaries paid by the Council to its senior employes, and that the Council had necessarily to consider the attitude that the Ratepayers would adopt in this connexion quite apart from the effect that approval of the recommendation of the Electricity Committee would have on salaries both inside and outside the Service.

Invited to express his views, Mr. Peebles states that he fully endorsed everything Mr. Burkill had said and further that he would like to emphasise that the man who took big risks as Mr. Aldridge had had to do, should be well paid, for it had to be remembered that, if in taking these risks he made a mistake, his career would be finished. The Chairman thereupon observes that no doubt members fully appreciated this point, but it appeared to him that it applied no less to certain other heads of departments, a view which is contested by Mr. Peebles, who then enquires whether members of Council thought that the Electricity Committee desired to overpay its employes, adding that it seemed to him that in considering Mr. Aldridge's salary, the Council had no reason to fear what the Ratepayers might have to say not to consider the bearing that such salary might have on the Pay of employes in other departments, since the adoption of the report of the Special Electricity Committee in 1916 constituted a definite mandate from the Ratepayers to the Council to accept recommendations of the Electricity Committee in the matter of the Pay of the Department's employes. Apart from this he was definitely of the view that, should the Council lose Mr Aldridge, they could not replace him even at £2,000 per mensem.

Some argument follows in regard to Mr Peebles' remarks as to the mandate given to the Council in the matter of the Pay of the Electricity Department employes, in the course of which the Secretary points out that this matter had been considered on more than one occasion in connexion with the status of the Electricity

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Department and Committee vis-a-vis the Council, and that there could, he submits, be no doubt but that the mandate did not in fact go nearly so far as Mr. Peebles had stated, that, in effect, the Special Committee had merely laid down that the Council should not unnecessarily question the findings of the Electricity Committee on Pay or any other matters, though it had the right to do so, should it consider it to be necessary, and that, in considering the Pay of employes in the Electricity Department, conditions and terms of service binding on other departments need not necessarily apply to such employes, that is should not so apply where such application would militate against the best interests of the Department, but that it was quite clear that the Special Committee never intended that employes in the Electricity Department should be treated on a preferential basis to employes in other departments. This view, the Secretary observes, was clearly upheld in the report of the Salaries Commission which was issued last year. Messrs Burkill and Peebles contest the Secretary's views, but as the relative file dealing with the whole question is not available for submission to the meeting, further argument on this subject is dropped.

Digressing for a few minutes Mr. Burkill alludes to the general question of salaries and observes that the Electricity Department had about half a dozen good men who had recently come out from Great Britain to take up appointments here, who were already dissatisfied with the terms of their remuneration. To meet the needs of the case a scheme of grading had been submitted to the Electricity Committee for consideration ^{and would be set down} ~~but it had been rejected~~ ^{for further consideration at an early date for} although the Committee agreed with the principle of grading, it did not wish to increase the Department's salary bill more than it was absolutely obliged to. At the same time he thought it probable that later the Committee would have to come to the Council with proposals for increases.

Reverting to the question of Mr. Aldridge, Mr. Burkill remarks that the Electricity Department is the largest electricity undertaking in the Far East, that there were very few larger undertakings in Great Britain, and that as a consequence, the Department had a very limited field to draw upon for its more important appointments, that the capital sunk in the undertaking would, in two years time, total £30,000,000, that there could be no question of the financial soundness of the undertaking, that it was his opinion that it paid to pay a good man well, and that he felt very strongly that the Council should not turn down the

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recommendation made by the Committee but be content to accept its views as, after all, it was in a far better position than the Council, to judge of Mr. Aldridge's worth.

Messrs Burkill and Peebles withdraw after the Chairman has thanked them for their attendance.

Following their withdrawal members direct that the files dealing with the status of the Department be circulated for their information, since it appeared to them that the matter had a very important bearing on the subject of discussion, in that, if the contention put forward by Messrs Burkill and Peebles that the Council had a mandate to accept the recommendations of the Committee in the matter of the Pay of the Electricity Department employees without question, was correct, the Council should undoubtedly comply with the terms of such mandate. In regard to the particular case of Mr Aldridge, the Chairman enquires whether having heard the views expressed by Messrs Burkill and Peebles, members have in any way changed the views recorded by them at previous meetings. In reply Mr. Wilson remarks that it appeared to him that Mr Burkill had put forward a very strong case in support of the Electricity Committee's recommendation, and that whilst he appreciated that its endorsement might lead to other difficulties, it was clear that Mr. Aldridge had carried out very special work such as would, in his opinion, justify approval of the Committee's recommendation on the basis that the salary mentioned was granted in recognition of such special services. The Secretary thereupon observes that, in the past, the Council had refused to recognise the requests of Heads of Departments that special services rendered by them should be the subject of special reward and that, if in the present case such special services were recognised, then the Council would have to be prepared for requests by other Heads of Departments for the like recognition. Furthermore he points out in reference to certain remarks made by Messrs Burkill and Peebles that the impression that other Heads of senior Departments objected to Mr Aldridge receiving so high a rate of Pay was erroneous, that all, he felt sure, that they did and would contend, was that, after having given service of equal length as Heads of Departments, they should be able to reach a salary that approximated that granted to Mr Aldridge. A member thereupon remarks that it appeared to him that the implied contention that all Heads of Senior Departments should be paid on the same basis was unsound, since it was obvious that their responsibilities varied according to the

W.P.

particular appointments held by them. As this view appears to meet with some support from members, the Secretary observes that whilst admittedly there must be differences in the responsibility attaching to particular appointments, it had been the Council's policy of recent years at least to endeavour to preserve the balance between Heads of Senior Departments by placing their Pay on approximately the same basis, and that if Mr. Aldridge's Pay were to be fixed at £2,300 per mensem, the disparity between such Pay and the Pay of other Heads would be so great that, unless members were prepared to deal with this point, he was convinced that they would have to meet the requests of Heads of Departments for a consideration of their cases. A member thereupon remarks that he considers that the Council should now lay down specifically that under no circumstances whatsoever would it be prepared to consider any alteration in the Pay of other Heads.


Ultimately after further discussion, members decide to follow the suggestion made by Mr Wilson and approve the recommendations made by the Electricity Committee in the matter of the renewal of Mr Aldridge's agreement, at the same time directing that it should be distinctly stated that their approval is based on recognition of the special work carried out by Mr Aldridge during the past few years, so that £2,300 per mensem shall not be set up as a standard of the Pay to which his successor may eventually hope to attain.

As regards Mr Aldridge's appointment as consulting engineer to the Electricity Department in London on his leaving the Service, the Chairman informs Messrs Burkill and Peebles before their withdrawal from the meeting, that this was a matter which the Council felt should properly come up before the Council in office at the time of Mr. Aldridge's retirement, and that the present Council was not prepared in any way to bind the Council of that time.

As to the question of Mr Aldridge's successor, Mr Burkill states before his withdrawal that Mr Blagden is returning to resume duty in the autumn and would probably carry on for 18 months and that in the meantime steps would be taken to appoint someone qualified to succeed Mr Aldridge on his retirement - an appointment, the need of which was recognised by the Committee as most urgent.

The minutes of the meeting of July 5, are confirmed and signed by the Chairman. With regard to:

Education Control. As directed, files bearing on this subject have been circulated to members, who consider that the desirability of the suggested appointment might well be referred to the General Educational Committee, with the statement that the appointment was

2345


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one that commended itself to members. Action on these lines will be taken accordingly, and if the appointment is endorsed by the General Educational Committee, the actual selection of the appointee will be the subject of reference to, and recommendation by the Permanent Education Committee for the Council's consideration.

1870 Taverns Beyond Settlement Limits - Del Monte Cafe - Nuisance. The

Secretary states that he had an interview with representatives from the Del Monte Cafe; that he found them quite willing to do anything possible to abate the causes for complaint; that they had informed him of certain action which they had already taken to this end and of further action which they contemplated; and that as a result he thought that it was reasonable to hope that there would not be any further complaints.

2085 The minutes of the Special Meeting of July 7 are confirmed and signed by the Chairman. In this connexion a note from the Director of Criminal Investigation to the Commissioner of Police is submitted and read, stating that an application made by the Chinese Seamen's Union to the French Police to hold the inaugural meeting of the Shanghai Branch in the International Institute on Avenue Joffre had been refused as it was suspected that the policy of the Union savoured of Bolshevism. Members also learn that, at an interview with the representative of the Military Governor, the Police had ascertained that he would not be likely to allow the ceremony to take place in Chinese territory. Under the circumstances, it is suggested that members would perhaps consider it desirable to notify the Seamen's Union forthwith that the ceremony cannot be allowed in the Settlement, but after brief consideration, members consider that it is preferable to leave the matter to stand for the present as decided at the last meeting.

2028 Volunteer Corps.

Chinese Company. Sergeants R.T. Doo and C. Hoh to be Second Lieutenants with seniority in the order stated.

3075 Centralisation of Buying. Mr. Wilson states that he attended a conference of heads of departments in the Council Room on July 7, when the question of centralisation of buying, which had been brought up on a suggestion made by him in May last, was considered at some length, and that as a result it appeared that owing to the different technical requirements of the several Departments, it would be difficult to adopt any general scheme of centralisation, though the Treasurer & Comptroller had taken the matter up in its

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bearing on stationery supplies, whilst it had been agreed that something could be done in the way of aggregating annual departmental requirements in the annual contract tenders called for.

The Municipal Gazette for July 13 is submitted in proof and authorised for publication.

The meeting adjourns at 6.25 p.m.

W. O. Fiddell

Chairman.

W. O. Fiddell

Secretary & Commissioner General.

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1-22

At the meeting of the Council held on Wednesday, July 19, 1922,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and
the Assistant Secretary in charge of Health
Matters.

41 The minutes of the meeting of July 12 are confirmed and signed by the
Chairman, subject to amendment of the minute under the heading
3139 Mr. T.H.U. Aldridge - Agreement Renewal, page 134 paragraph 2.
2nd sentence, so as to read, "To meet the needs of the case a
scheme of grading had been submitted to the Electricity Committee
for consideration and would be set down for further consideration
at an early date for although the Committee agreed with the principle
of grading, it did not wish to increase the Department's salary
bill more than it was absolutely obliged to." With regard to:

41 *3085* The minutes of the Special Meeting of July 7, Members learn that
the Chinese Seamen's Union has thus far been unable to obtain the
necessary guarantees and that from an interview with the Vice
President of the Shanghai Branch, it appeared likely that the
Union would abandon the idea of a public meeting and limit the
inaugural ceremony to a series of tea parties at its offices in
Broadway, restricted to members only for which of course, no
licence would be required, and to which there could under present
conditions be no objection.

41 The minutes of the meeting of the Electricity Committee of July 7 are
submitted and confirmed. With regard to:

1481 Mr. Wagstaff. Members note that it will now be necessary for the
Finance Committee to give consideration to the question of
pensioning this employe.

41 *258* The minutes of the meeting of the Finance Committee of July 10 are
submitted and confirmed. With regard to:

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2766

General Hospital Building Account - Overdraft. Members concur that before giving further consideration or any publicity to the suggestion that it might be desirable for the Council to pay off the Hospital Overdraft by a loan issue, the position as between the Hospital Board of Governors, the Bank and the Council vis-a-vis such Overdraft should be carefully looked into and the Secretary is directed to give this matter his attention.

The minutes of the meeting of the Health Committee of July 13, are submitted and confirmed. With regard to:

1425

Staff - Dr. McKinstry. Mr. Fessenden informs members at some length of the views expressed by the two medical members of the Committee and of his own view, which was opposed by them that, under all the circumstances of the case it might be best in the interests of the Council and Dr. McKinstry to compensate and repatriate him rather than keep him in the service, and possibly be faced at some later date with similar difficulties in the matter of his agreement. He states that the medical members were very emphatic in the view that Dr. McKinstry should be retained and placed on the same basis as regards Pay as Drs Jordan and Hicks, although the Treasurer and Comptroller had expressed the view that an increase in his Pay to \$650 per mensem for the remainder of his agreement would equitably meet the needs of the case.

The Secretary observes that Dr. McKinstry was the best applicant for the appointment at the rate of Pay which was then offered, \$545 per mensem, and that, whilst it was beyond question that this rate of Pay was insufficient, it was also certain that ^{had} \$700 per mensem been offered, Dr. McKinstry would not have been selected. Apart from this, it had to be remembered that Pay at \$700 per mensem was originally sanctioned by the Council as the Pay that should be offered to a medical man considered to be a specialist in some particular branch of medicine, and that unless Dr. McKinstry could be considered as such, his remuneration on the basis of a specialist would unquestionably lead to difficulties in the case of professional men in other Departments who, whilst they might not be able to claim that they were specialists could well claim that as professional men they were fully entitled to be treated on the same basis as Dr. McKinstry.

Some discussion thereupon ensues in the course of which the Chairman expresses the opinion that increase in the Pay of Dr. McKinstry to \$625 or \$650 per mensem should be adequate. Ultimately

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 however it is agreed not to record any definite decision in the matter until the Secretary has ascertained from the Commissioner of Public Health what exactly is Dr. McKinstry's claim to be considered a specialist as compared with the claims of Drs. Jordan and Hicks.

2145 Victoria Nursing Home and Isolation Hospital Site. Since, in the opinion of the Health Committee, no special advantage would be gained as the result of accommodating both these institutions on the one site, and since it appears that, if they were so accommodated, a larger total area would probably be required than if they were accommodated on separate sites, members record the unanimous view that it would be preferable that the Isolation Hospital should be placed on a separate site within reasonable distance. In this connexion, as the area stated to be required for the two institutions seems to members to be very large directions are given that the Commissioner of Public Works go into the matter with the Commissioner of Public Health and report so that steps may be taken to square off the Great Western Road site and make provision for a site for the Isolation Hospital in next year's Budget.

207 The minutes of the meeting of the Watch Committee of July 17 are submitted and confirmed.

2265 Medical Examination of Women Employees. In a report submitted the Headmistress of the Public Schools for Girls refers to this matter, which was considered early in 1921, when the Council decided that no change in the existing examination arrangements was desirable, but that Dr. Stanley, the then Commissioner of Public Health, should take the opportunity when on leave of mentioning the matter to Dr. Lee, the Council's Medical Examiner in London, so that he might treat of the subject of V.D. in such a way as to have regard so far as possible to the susceptibilities of women candidates examined by him. As the existing arrangements are still the subject of some considerable objection by women candidates for employment, the Secretary has discussed the matter at some length with the Commissioner of Public Health who suggested that the Council might well arrange for such examinations to be carried out in future by Dr. Stanley at the offices of the Council's London Agents, or in the alternative by Dr. J.W. Jackson who has a London office and as a former general practitioner in Shanghai is fully conversant with local requirements.

207
 Having considered the Headmistress's report and the suggestion made by the Commissioner of Public Health, members concur that it

July 19'22.

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would be desirable to make a change in the examination of women candidates and decision is recorded that Dr. J.W. Jackson be invited to undertake this work on the usual terms but that women candidates should be given the option should they so desire of being examined by either Dr. Jackson or Dr. Lee.

The Municipal Gazette for July 20 is submitted in proof and is authorised for publication.

The meeting adjourns at 6 p.m.

W. O. Fiddell

Chairman.

W. O. Fiddell

Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, July 26, 1922,
at 4.30 p.m., there are:

Present:

- Messrs H.G. Simms (Chairman)
- S. Feaserden
- H.H. Girardet
- W.P. Lambe
- H.W. Lester
- A.B. Lawson
- V.G. Lyman
- S. Sakuragi
- G.N. Wilson
- The Secretary & Commissioner General and
Assistant Secretary in charge of Works Matters.

The minutes of the meeting of July 19 are confirmed and signed by the
Chairman. With regard to:

1425. Staff - Dr. McKinstry. Report by the Commissioner of Public Health is submitted and read, dealing with the claims of Dr. McKinstry as compared with those of Doctors Jordan and Hicks to be considered a specialist. It appears therefrom that the last named is unquestionably a specialist in the Health Department, that the second named, although not strictly speaking such, was nevertheless appointed nominally as a V.D. Specialist and that both are men of wider experience and higher attainment than the first named, who is not a specialist in the Health Department although the Commissioner of Public Health urges favourable consideration of his good work and valuable experience during his one and a half years service with the Council. Having considered this report members express agreement with the view that an increase in Dr. McKinstry's Pay, from the date of the adoption of the Salaries Commission recommendations, to \$825 per mensem would suitably meet the needs of the case, and an offer accordingly is authorised.

2145 Victoria Nursing Home and Isolation Hospital Site. Referring to this minute the Chairman states that it appeared to him to be very desirable that the Commissioners of Public Health and Public Works should go into the question of the type of buildings to be erected and the layout of the site without further delay, as it was very essential that the Health Committee and the Council should have some definite idea of what was proposed. Members concur and endorse Mr Lambe's view that, before the plans of the new Victoria Nursing Home are drawn up, it would be desirable that a study of

modern hospital buildings should be undertaken by a member of the P.W.D. staff on leave or specially deputed to proceed to America or Europe for this purpose. In this connexion Mr Lyman remarks that the needs of the case could probably be met by an inspection of the Rockefeller Hospital buildings in Peking which were constructed on the most up to date lines.

The minutes of the meeting of the Works Committee of July 18 are

submitted and confirmed. With regard to:

1394

Procedure - Compensation in Land Matters. It is understood that all offers will be submitted for approval before they are communicated to the concerned.

3225

Waterways - Suggested Canal - Eastern District. In the course of discussion Mr. Lambe raises the question of the Council's right to retain the proposed controlling stripe on the south bank of the canal as against lot holders who would otherwise have direct access thereto, granted that it is in fact proposed to lease such controlling strip to such lot holders at a practically nominal rent, and Mr Fessenden questions whether the Council has any rights at all under the Land Regulations to embark on the Canal Scheme. Under these circumstances and subject to consideration first of the opinion expressed by the Legal Adviser last year in regard to the application of the Land Regulations to the scheduled extension of the Nieh Ohih Kuei Public School for Chinese, the Legal Adviser's opinion will be sought on these two points, that is to say first, whether the proposed Canal is an extension of a public work within the meaning of the Land Regulations, and secondly, whether in such case the Council would be within its rights in retaining a controlling strip to be leased to lot holders on the basis of a low foot frontage charge. Subject to the Legal Adviser's opinion, members are generally in favour of the proposals outlined in the minute.

3214

Inter-Departmental Co-Ordination. Whilst endorsing the Committee's view as to the need for greater co-operation by the Police in the matter of encroachments over Municipal Roads, members are inclined to the view that it will probably be found necessary later to employ a special staff either attached to the Revenue Office or to the Police Force, whose particular work will be to cover the several districts of the Settlement and Municipal roads outside the Settlement and report on all encroachments and unauthorised advertisements, etc.

3191

Hanbury Road Bridge. The Chairman states that he considers that it is very important that, in passing plans of new bridges, the Council should make ample provision for all future traffic

needs so far as they could reasonably be foreseen and not commit itself to bridges of a width that might not improbably later be found to be inadequate, that it seemed to him that although the width of the proposed new Hanbury Road bridge might be ample ^{for the needs of the present and immediate future,} it did not make sufficient allowance for the not improbable needs of the more distant future, and that accordingly either the bridge should be widened now or provision should be made such as would enable such widening at a later date if found requisite, without involving costly alterations to the bridge sub-structure.

The Deputy Commissioner of Public Works attends and is informed of the Chairman's views. In reply he explains that the bridge was designed to meet the scheduled widening of the Hanbury Road and the volume of traffic, which it was contemplated such widened road could carry and that it would be inconvenient to have to alter the width of the bridge at a later date.

After some discussion, members ultimately concur with the suggestion that the bridge should now be so constructed as to permit of widening at a later date without extensive alteration of the sub-structure, or, in the alternative, should now be constructed of a greater width than that shown on the plan submitted. The Deputy Commissioner of Public Works then withdraws, stating that he will go further into the matter and report.

3179 Long Leave of Senior Employees. Arising out of a report by the Commissioner of Police detailing the arrangements which he desires to make for the long leave of officers of the Force involving certain accelerations and, in one case, a deferment, members' ruling is sought as to the construction to be placed on the decision published in the Municipal Gazette of July 14, 1921, that in the case of senior appointments, Long Leave may be granted on expiry of five years from the commencement instead of ~~the completion of~~ the completion of the last preceding leave. Members' ruling is sought as to what are "senior appointments" for this purpose and under what circumstances "may" long leave be granted on expiry of the period mentioned.

In reply members state that in their opinion the five members of the Force who are taken by the Commissioner of Police as the holders of senior appointments may be properly regarded as such, as may also other employes of relative rank in other departments. On the other hand members are unwilling to lay down any general ruling which will in effect provide that those who hold senior appointments will be granted long leave as a matter of course on expiry of five years from the commencement instead of the completion

of their previous leave. They consider that the decision published in the Gazette of July 14, 1921, should rest as it stands and that each case should be treated on its merits, and that, in drawing up the arrangements which he desires to make for the long leave of officers of the Force, the Commissioner of Police should assume that, except for special reasons, the officers concerned are only entitled to leave at the expiration of five years service from the time of return from their last leave, though accelerations to suit the convenience of the Service will be approved.

32/5 Attendance of Heads of Departments at Council Meetings. In a memorandum which has already been submitted to members, the Secretary points out that whilst in theory all matters, at the discussion of which the attendance of Heads of Departments is desirable or necessary, should be discussed at meetings of the Committee or Committees concerned before such matters come before the Council, there are, in practice, occasions when members call for discussion of such matters in Council although they have not previously been discussed in Committee, and occasions also when in Council members desire further information from Heads of Departments on matters which have already been dealt with in Committee.

The Secretary explains that, whenever he can anticipate the need, he makes it a practice to notify the Head or Heads of Departments concerned that his or their attendance will be required at the Council meeting, but he points out that he cannot always anticipate correctly and that, in such event, it is difficult to secure such attendance at a moment's notice because Council meetings do not begin until after office hours when the departmental offices may be closed or Heads of Departments may be engaged on outside work. To meet the needs of the case therefore, he suggests that it should be laid down as a rule that, on the days of Council meetings, Heads of Departments must hold themselves available in their offices between 4.30 and 5 p.m. and that immediately the Council meets the Chairman should enquire of members whether there is any point on which the attendance of any Head of Department is required so that such Head can immediately be notified to attend and other Heads be notified that their attendance will not be required. The Secretary submits that the adoption of this policy will tend to save time and work, assist efficiency and produce closer contact between Heads of Departments and the Council than at present exists. Members unanimously endorse the Secretary's suggestion and Heads of Departments will be notified accordingly.

The Municipal Gazette for July 27 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.40 p.m.

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Chairman.

H. O. Liddell

Secretary & Commissioner General.

x

At the meeting of the Council held on Wednesday, August 2, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 W.P. Larbe
 A.B. Lawson
 V.G. Lyman
 S. Sakuragi and
 The Secretary & Commissioner General.

Absent:

Messrs. H.R. Girardet
 H.W. Lester
 G.N. Wilson.

The minutes of the meeting of July 26 are confirmed and signed by the
Chairman. With regard to:

3225 Waterways - Suggested Canal - Eastern District. The Secretary states that the Legal Adviser's opinion in the matter of the scheduled extension of the Nish Chih Kuei Public School for Chinese is not of any particular assistance in considering the Land Regulations vis à vis the Canal Scheme and that he is accordingly seeking the Legal Adviser's opinion as directed at the last meeting and that, as is now suggested by Mr Fessenden, he will also include the question of the Council's right to levy a toll, though he observes that should such levy present any difficulty, the Council could instead exercise the powers conferred by Byelaw XXXIV and insist on the licensing - with payment of licence fees - of all boats using the canal.

3191 Hanbury Road Bridge. The Commissioner of Public Works, who is to report on this matter, has in the meantime pointed out that the width of 42 ft., measured from curb to curb, exists only at the narrowest point of the bridge; that since the width increases rapidly from such point no congestion of traffic is likely to occur and that in fact the carrying capacity of the bridge as designed is greater than that of any other bridge in the Settlement.

1408 Water Supply. Members have noted that, at its meeting on Monday July 31, the Special Waterworks Committee unanimously recorded approval of the principle of municipal ownership of the water supply and that in recording such approval the Committee confined itself to matters of principle and did not concern itself in any way with financial considerations, which were considered by it to be a matter for the Council's concern.

H.C.R.

Under these circumstances and having regard to the fact that the Waterworks Company is pressing for a decision in the matter, the Chairman suggests that, instead of waiting for the Committee's formal report and the decision of the ratepayers to whom the report would have to be submitted in terms of the resolution authorising the appointment of the Committee, the Secretary should now draft a letter to the Company apprising them of the conclusion reached by the Committee and inviting negotiations with a view to the sale of the Company's water supply undertaking and this without formal exercise for the present of the powers of compulsory purchase vested in the Council by the Waterworks Agreement of 1905. Members concur and the Secretary will accordingly draft a letter for submission for their approval at the next meeting.

The Commissioner of Public Works attends.

Ref. 3.2.8

Tramways - Maintenance of Tram Track and Permanent Way. Reverting to this question which was the subject of discussion at the Council meeting on June 1, the Chairman refers to the present very deplorable condition of the tram track along the North Szechuen Road. In reply to his enquiry, the Commissioner of Public Works explains at length the causes for the conditions to which the Chairman refers. He states that the track sub structure which was constructed when the track was laid in 1907 has given way with disastrous results to the road surface, and that the Company is at present engaged in laying a new sub-structure of a kind that should prove a great improvement.

Whilst members are glad to learn that the Company is doing something to improve conditions they are of the opinion that it is very dilatory in its methods and that in the public interest it is essential that action should be taken to speed up the work very considerably by increasing their labour staff. They observe that the North Szechuen Road is merely one of many in which the tram track and consequently also the road surface is in a very unsatisfactory state and they direct the Commissioner of Public Works to submit a note of a few of the worst sections so that the Company may be formally notified that unless in these cases prompt and expeditious action is taken by it to fulfill its obligations under Clause 16 of the Agreement of 1905, the Council will enforce the penalty provisions contained in such Clause. They consider that only by these means will the Company be brought to a proper realisation of its responsibility in this connexion.

The Commissioner of Public Works withdraws.

M.C.

see

Volunteer Corps.

1028 Headquarters. The Rev. Father S. Jacquinet is appointed Chaplain, ranking as Captain.

1028 Engineer Company. N.W. Reah, Esq. M.O. (late Captain R.E.) to be Captain.

1028 Motor Omnibus Services. It is pointed out that under present conditions

each application for permission to run a motor omnibus service is considered on its merits without any regard to ^{its} ~~the~~ bearing on any comprehensive motor bus system, i.e. the application is considered from the point of view of the particular route concerned rather than from the point of view of such route as ^a component part of a bus system serving the whole Settlement and municipal roads outside the Settlement; and that if this policy is continued the Settlement and municipal roads outside will in due course be served by a conglomeration of short route services covering only the most paying sections of roadway, since naturally the promoters of such services will pick routes that pay best and leave others alone. The result, it is suggested, will be inefficient service and intensification of present traffic congestion and difficulties, and it is submitted that it is of the utmost importance that the whole of the Settlement and outside Settlement roads should be carefully studied as soon as possible with a view to mapping out a definite system of motor bus routes to cover the whole and that so soon as such routes have been mapped out, publicity should be given to the fact that the Council is prepared to license buses covering such routes at the license fees stated and calling for applications.

As a preliminary a large scale plan has been prepared showing the Settlement and outside Settlement road system with road widths marked thereon and the complete rail and railless tram system present and contemplated also shown, and members now concur that a special meeting of the Council should be held on Tuesday next with the Commissioners of Police and Public Works in attendance and that a decision should then be reached as to the roads on which the Council will be prepared to allow motor buses subject always to the stipulation that no service will be permitted until the road surface is pronounced by the Commissioner of Public Works to be suitable.

Following such meeting the Commissioner of Police will be called upon to prepare a schedule of bus routes designed to cover the whole of the approved roads, having regard to traffic requirements. This schedule will later be submitted to the Council

W.P.

for approval and for the fixing of the route mile licence fee to be paid in respect of each particular route in addition to the licence fee of \$100 per quarter per motor bus provided for in the licensing schedule approved at the last meeting of ratepayers.

407 2819 Sale of Poisons. In a letter submitted, the Senior Consul refers to an inquest recently held on the body of a lady of Netherlands nationality and states that from the evidence given it would appear that poisons of the most virulent kind are obtainable at Chinese shops in the Settlement without any medical certificate or prescription being required, and that they are purchasable in large quantities with equal if not greater facility than in small quantities. He concludes by stating that the Consular Body is not aware whether there are any regulations actually in force in the Settlement with regard to the sale of poisons and suggests that if not the matter should receive the Council's urgent attention.

In a report which is also submitted, the Commissioner of Public Health points out that this letter again raises the difficult and complex question of the sale of poisons generally, including those classed as dangerous or noxious drugs. He refers to the difficulties in this connexion experienced even in countries where a strict control of poisons is sought to be effected by exhaustive legal enactments in the matter of pharmacy laws, regulations for the training and qualification of medical men, veterinary surgeons, pharmacists etc. and for the control of the traffick in noxious drugs. In particular he cites what has happened in England in the case of the Dangerous Drugs Act and he observes that it will readily be understood how much greater are the difficulties with which the question is beset in Shanghai where so many different nationalities are concerned, each amenable to their own particular courts and laws. Proceeding he points out that the licensing regulations for the sale of opium and noxious drugs, published in Municipal Notification No. 2872 in June 1921, which, the Secretary points out, were subjected to very exhaustive consideration before their approval, had been found to be impracticable, for reasons which had been touched on in previous reports. Under the circumstances the Commissioner suggests that the whole question be submitted to a Commission composed of legal, medical and pharmaceutical representatives as well as representatives from the various administrative departments of the Council, the Customs and the Consular Body.

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In the course of lengthy discussion of the whole matter members endorse the view advanced by Messrs Fessenden and Lamb that the main

consideration, so far as least as the Senior Consul's letter is concerned, is restriction on the sale of virulent poisons and after consideration of some of the difficulties which have rendered impracticable application of the licence conditions governing the sale of opium and noxious drugs, members record the view that it should be possible, from the statements made by the Secretary on this subject, to secure some reasonable measure of restriction to poisons and noxious drugs and render practicable application of such conditions by amendment of such conditions so as to eliminate the present stipulation that licences will be granted to duly "qualified" persons only and that sales shall be made on the prescription of "qualified" persons only. At the same time they concur that the Secretary who expresses the view that such elimination will very largely defeat the object of the licensing regulations referred to, should first confer with and ascertain the views of the Commissioner of Public Health.

ref 2550 Status of Electricity Committee and Electricity Department vis-a-vis the Council. In accordance with the directions recorded in the minutes of the meeting of July 12 under the heading Mr. T.H.U. Aldridge - Agreement Renewal, the files bearing on the matter have been circulated, and members now endorse the view expressed by Mr. Fessenden in reply to the Chairman, that it is clear that the contention put forward by Messrs Burkill and Peebles that the Council had a mandate to accept the recommendations of the Electricity Committee in the matter of the Pay of Electricity Department employes without question, is unsound. At the same time, it does not appear to members that any useful purpose would be served in communicating this view to the Electricity Committee, seeing that similar views have been communicated to them on several previous occasions and have not been accepted by the Committee as settling the matter once and for all.

ref 2214 Chinese Advisory Committee 1922/3. Correspondence with the Chinese Chamber of Commerce in regard to Mr. Jatin Hsu's eligibility for membership of the Committee is submitted and noted together with correspondence with the Senior Consul, concluding with a letter notifying the Consular Body's approval of the nominations submitted.

In this connexion reference is made to two matters which it was previously directed should be referred to the Committee:-

- (1) the desirability of the Council providing for the education of Chinese girls and
- (2) Rent profiteering.

In members' opinion no useful purpose would be served now in

referring either of these matters to the Committee. On the other hand they consider that it would be desirable to seek an expression of the Committee's views on the high price of rice.

The Municipal Gazette for August 3 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.35 p.m.

W. O. Fiddell

Chairman.

W. O. Fiddell
Secretary & Commissioner General.

Not

At the special meeting of the Council held on Tuesday, August 8, 1922,

at 4 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Feasenden
- W.P. Lamb
- H.W. Lester
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi and
- The Secretary & Commissioner General

Absent:

- Messrs. H.H. Girardet and
- G.N. Wilson.

The Commissioners of Police and Public Works attend.

not 1689

Motor Omnibus Services. In accordance with the decision recorded at the last meeting of Council, members proceed to examine the large scale plan submitted and to mark thereon those roads on which they would be prepared to allow motor buses to run, subject to the stipulation that no service will be permitted on any road until the road surface is pronounced by the Commissioner of Public Works as suitable.

The approved roads are:

1. Western District.- All roads other than (a) Bubbling Well Road between Carter Road and Thibet Road, (b) Avenue Road and (c) Sinza Road between Carter Road and Thibet Road.
2. Western District Extension.- All roads westwards as far as and including the Warren Road, other than Jessfield Road between Brennan Piece Westwards to Brennan Road.
3. Central District.- Thibet Road and Avenue Edward VII.
4. Northern District.- North Thibet Road, Haining Road, Kaifeng Road, Jehol Road and Yalu Road.
5. Northern District Extension.- Urga Road to Dixwell Road, Dixwell Road to North Szechuen Road, North Szechuen Road from Dixwell Road to Kiangwan Road, and Kiangwan Road from North Szechuen Road Northwards to a point near the new open air Swimming Pool.
6. Eastern District.- East Yalu Road, Point Road, Urga Road, Singkeipang Road, Tongshan Road, Paoting Road, Dalny Road and all roads east of Dalny Road.

In all cases members' approval is subject to traffic conditions which will be a matter for the consideration of the Commissioner of

not

Police, who will prepare a schedule of bus routes designed to cover the whole of the approved roads in so far as such is considered desirable.

The meeting adjourns at 5 p.m.

W. J. ...

Chairman.

W. O. ... X
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, August 9, 1922,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi
- The Secretary & Commissioner General and
- The Assistant Secretary in charge of Health Matters

Absent:

- Messrs. H.H. Girardet and
- G.N. Wilson.

The Commissioner of Police attends.

Rewards
of Court
NY

Opium Rewards. The Chairman explains that he had requested the attendance of the Commissioner of Police in reference to his recommendation as to the issue of rewards of \$75 and \$25 each, to two Chinese Police Constables who were responsible for the seizure of 337 lbs of opium as reported in the Police Daily Report of July 12. In reply to his enquiry, the Commissioner of Police states that in view of the regrettable tendency to hush up cases of opium snatching on the streets, he considered it very desirable to recognise cases such as the one now under consideration by granting a monetary reward in addition to the usual class promotion; that he considered that the work of the two Constables concerned was particularly meritorious; and that the rewards recommended were on the basis of 5 o/o on the fine of \$2000 inflicted in the resulting proceedings in the French Court.

Having considered the Commissioner's views, members authorise issue of the rewards as recommended by him.

The Commissioner of Police withdraws.

The minutes of the meeting of August 2, are confirmed and signed by the Chairman. With regard to:

NY 1408

Water Supply. Draft letter to the Company as directed is submitted read and approved for despatch.

NY

Chinese Advisory Committee 1922/3. The Chairman states that it had occurred to him that there was another matter, in which possibly the Advisory Committee might be of assistance to the Council, and that was the congestion in Soochow Creek, which was of very serious

NY 1859

concern and detriment to the business of the port. In reply to his request for members' views, Mr. Lambe questions the desirability of reference to the Advisory Committee, since the question of jurisdiction over the creek was involved and reference to the Committee might result in obstruction by the Chinese Authorities, who might interpret the Council's action as a confession of the weakness of its claims in this connexion and endeavour to take advantage by pressing their own claims to the Council's embarrassment.

The Secretary thereupon observes that in submitting the matter to the Advisory Committee he would in any case merely refer to the fact that provision for the policing and conservancy of the creek had been made in the 1915 Settlement Extension draft agreement, and would suggest that, though such agreement had not yet been ratified, the Advisory Committee might possibly be able to use their endeavours to obtain ratification so far as this particular provision was concerned: at the same time, in view of Mr. Lambe's remarks, members might consider that it would be desirable to omit any reference to the question of policing and merely seek the Advisory Committee's assistance in getting the Chinese Authorities' endorsement of the proposal that the conservancy should be undertaken by the Whampoo Conservancy Board closely co-operating with the Council. The Chairman states that in his opinion the matter should be dealt with on this basis, and members concurring, the Secretary is instructed to bring the matter before the Advisory Committee accordingly.

41 The minutes of the meeting of the Watch Committee of August 3 are submitted and confirmed.

The minutes of the meeting of the Health Committee of August 4, are submitted and confirmed. With regard to:

41 2157 Hongkew Market Extension - Glass Roof. Although no budget appropriation exists for the relative expenditure, a large portion of which will fall on the accounts for this year, members confirm the Committee's recommendation in the view that the anticipated increased receipts ^{from} ~~for~~ stall holders and others should amply justify such expenditure.

41 3169 Filming of Municipal Activities. In regard to the estimated cost of producing films, which is stated at ¥200 to ¥600-700 per film, the Secretary points out that the expenditure on this account would not be so large as might at first appear to be the case, inasmuch as a small section of film would generally suffice to cover some particular activity that it is desired to portray.

148
 3035 Laboratory Fees - Revision. In endorsing the Committee's recommendations under this head, members direct that the proposal that half fees should be charged for pathological examinations carried out for any patients in the General Hospital and Municipal Hospitals, should be extended to apply to all recognised hospitals in the Settlement, or on Municipal roads outside the Settlement in respect of which the outside Settlement rate (Special Rate) is paid, thus providing for equality of treatment for all.

The minutes of the Special Meeting of Council of August 8 are confirmed and signed by the Chairman.

1731 Public Gardens - Permits for Chinese Officials. Authority is given for the issue of complimentary passes into the public gardens on the Bund foreshore for distribution to a limited number of Chinese officials and to members of the Chinese Advisory Committee, members concurring that this is a courtesy that might well be accorded and such as need not form a precedent for the admission of other Chinese to the Gardens.

The Municipal Gazette for August 10 is submitted in proof and is authorised for publication.

The meeting adjourns at 6 p.m.

1-10-22

Chairman.

H. O. Fiddell
 Secretary & Commissioner General.

At the meeting of the Council held on Thursday, August 17, 1922,
 at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 W.P. Lambe
 A.B. Lawson
 V.G. Lyman
 S. Sakuragi and
 The Secretary & Commissioner General.

Absent:

Messrs. H.H. Girardet
 H.W. Lester and
 G.N. Wilson.

The Deputy Commissioner of Police attends.

ref 11679 Chinese Seamen's Union. The Chairman states that he has requested the Deputy Commissioner to attend in reference to the strike of seamen employed in vessels belonging to the China Merchants' Steam Navigation Co. as he thought that it was desirable that the Council should consider whether any action was called for. The Deputy Commissioner then outlines the present position of affairs, whereafter discussion ensues, and a certain line of action is decided on.

The Deputy Commissioner of Police withdraws.

The Commandant and the Treasurer & Comptroller attend.

ref 1167 Volunteer Corps - Estimates 1923 - Armoured Communications Car. The Commandant amplifies the views expressed in his report ^{which} ~~was~~ has been circulated to members, requesting sanction for the immediate ordering of an armoured communications car at ₹3,500, the whole cost of which would fall on the Budget for next year. He emphasises that he would not now ask members to sanction the provision of this car unless he was convinced that it was very necessary and should be ordered at once, having regard to the time that it would inevitably take to complete the order. Under the circumstances, members sanction the placing of the order as desired by the Commandant.

The Commandant withdraws.

ref 11646 Police Force - Mr. Beatty, 2nd Assistant Commissioner (Sikhs). This employe's decision to resign from the Indian Police and accept permanent employment with the Council has been communicated to members, who now proceed to give consideration to his request for certain favourable treatment in the event of his death or invaliding prior to retirement after long service.

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face

In the course of discussion, the Secretary points out that Mr. Beatty did not ask that he should be treated any differently from any other employe in the matter of retirement benefits after long service with the Council, but that, being a married man and having certain responsibilities, he very naturally desired to provide against the possibility of his being invalided or of his dying before he had served for a long period. The Secretary suggests that it would be reasonable under the special circumstances of the case that the Council should make some definite provision against invaliding or death (unless caused through Mr. Beatty's ^{own} misconduct). Members fully endorse this view, and after some discussion, record the view that the needs of the case would be met by informing Mr. Beatty that in the event of his being invalided or of his dying before the completion of 25 years service (unless such invaliding or death is caused by Mr. Beatty's own misconduct) the Council would then credit his Superannuation Fund account with such sum not exceeding \$10,000, as, added to his Superannuation, would bring to the total ^{to} of his credit in the Fund to approximately what it would have been had he served 25 years.

ref 2373

Investment of Trust Funds etc. In a report submitted, the Treasurer & Comptroller refers to the increasing difficulty in obtaining suitable investments for money accumulating under Trust and Sinking Funds, and he suggests for consideration the advisability of lending money out on mortgage.

Having regard to the very limited number of suitable investments and in the view that mortgages form a first class security, members consider that there is no reason why investment of Trust Funds should not be made on the security of mortgages. On the other hand, they concur with the view expressed by the Treasurer & Comptroller that, for the present at least, mortgage investments should not be contemplated so far as Sinking Funds are concerned.

ref 2379

Ricsha Mission - New Mission Hall. The Secretary informs members that, in the course of a recent interview with Mr. G. Matheson of the Ricsha Mission, he gathered that the latter was very anxious to build a new Ricsha Coolies Mission Hall and that he had some \$3,000 or \$4,000 available for the purpose, but that purchase of the requisite site and construction of the Hall would involve an estimated expenditure of from \$10,000-11,000. In view of the very excellent services rendered to the Community by the Mission in its work amongst the ricsha coolies, the Secretary suggests that it would not be unreasonable for the Council to make a donation out of Municipal funds towards the

MS

purposes mentioned, remarking that such donation would no doubt be greatly appreciated by the coolies themselves. Members fully concur with these views and authorise the Secretary to inform Mr. Matheson that they will make provision in the Budget for next year for a donation of ₹5,000 which of course will be subject to the Ratepayers' approval.

The minutes of the meeting of the Electricity Committee of August 4, are submitted and confirmed. With regard to:

Staff - Proposed Grading Scheme. Copy of the Engineer-in-Chief & Manager's reports have been circulated to members who are now informed of the view expressed by the Treasurer & Comptroller that the scheme recommended would be likely to simplify future decisions on the increasingly difficult question of Pay, though he was not in a position to express an opinion on the increased minimum and maximum laid down for each grade, except to state that these appeared to be on a liberal though not necessarily too high a basis.

3139

Mr. Aldridge. Consideration will be given to the minute under this heading when there is a full Council in attendance.

The Treasurer & Comptroller withdraws.

The minutes of the meeting of August 9, are confirmed and signed by the Chairman.

The minutes of the meeting of the Parks Committee of August 10, are submitted and confirmed.

The meeting adjourns at 6.15 p.m.

H. C. ...

Chairman.

H. O. ...
Secretary & Commissioner General.

H.C.

At the meeting of the Council held on Wednesday, September 13, 1922,
at 12 noon, there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- H.H. Girardet
- H.W. Lester
- V.G. Lyman
- S. Sakuragi
- G.N. Wilson and
- The Assistant Secretary.

Absent:

- Messrs. W.P. Lambe
- A.B. Lowson.

The Commissioner of Police and the Deputy Treasurer
and Comptroller attend.

2877 Preparedness for Strikes. The Chairman states that the meeting has
been called specially to consider this matter, in order that
certain recommendations may be put "on train" as soon as possible.
Confidential documents prepared by Messrs Trueman and P. Peebles,
Controller of Supplies and Controller of Voluntary Services
respectively, with covering reports by the Commissioner of
Police are considered. Certain indicated points in the arrange -
ments suggested are considered in detail.

As to (1), the Commissioner of Police states that requisite
arrangements can be made at the Town Hall without inter -
fering with the market and indeed native stalls could, if
they so desired, continue to carry on business.

As to (2), dealing with the question of cash to be placed at
the disposal of the Controller of Supplies, the Chairman
enquires if the suggestion implies the setting aside of a
requisite sum forthwith, as in his view such an arrangement
does not appear necessary, for he considers that the requisite
arrangements can speedily be made when occasion arises,
further there might be financial objection thereto. With
this view members concur.

In reply to the Chairman, the Commissioner of Police states
that immediate allocation is not necessary. The Deputy Treasurer
and Comptroller observes that little time would be lost in
allocating a definite sum or sums for the use of the Controller of
Supplies, and as with such a measure there must of necessity be a
certain amount of looseness in procedure and definition it would appear

better to retain the normal channels for issuing the gross sums. He points out that the Police and Finance Departments and the Secretariat are in direct touch, and the latter are in direct communication with the Chairman, so that there could be no delay in issuing the requisite funds. He suggests therefore a Cash Requisition from the Controller of Supplies, reference through the above channels, to the Chairman, issue of the authorised sum to the Controller who would collect the same from the Finance Department, who would hand it over on the signature therefor by the responsible party deputed by the Controller. In effect, this would mean that ~~the~~ ^a gross sum or sums would be handed to the Controller who would subsequently render detailed accounts to the Council for his expenditure thereof.

The Commissioner of Police states that the suggested procedure would meet the case.

Members record approval.

As to (5) members stipulate that before such a measure is put into force reference should be made to the Council to obtain its authority.

Mr. Lester enquires as to whether the purchase of supplies would be limited to any particular section of the Foreign Community, as otherwise there would be nothing to prevent dwellers in the French Settlement from purchasing within the Settlement.

The Commissioner of Police states that no limitation was in contemplation.

The Chairman observes that it would be almost impossible to differentiate, but he considers that the French Consul might be sounded as to what measure of co-operation could be accorded by the French Settlement, or whether they have an existing scheme.

It is decided to request the Controller of Supplies to make enquiries on this point.

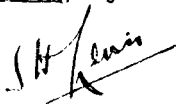
Subject as above the suggested measures are approved.

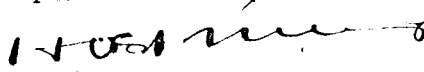
The Deputy Treasurer & Comptroller withdraws.

2879 Chinese Seamen's Union. In reply to the Chairman the Commissioner of Police states that no recent developments ~~have~~ taken place, and there are signs of dissension in the Union. The

The Commissioner of Police withdraws.

The meeting adjourns at 12.30 p.m.


Assistant Secretary.


Chairman.

At the meeting of the Council held on Wednesday, September 20, 1922,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- H.H. Girardet
- H.W. Lester
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi
- G.N. Wilson and
- The Assistant Secretary.

Absent:

- Mr. W.P. Lambe.

The minutes of the meeting of August 17 are confirmed and signed by
the Chairman. With regard to

2373 Investment of Trust Funds, etc. Mr. Lowson observes that he
has heard the question raised as to the Council's right to
adopt the suggested measures, as being not within its powers,
and being a type of activity encroaching on ordinary commercial
enterprise. Discussion ensues and it is eventually decided to
obtain the advice of the Legal Adviser in the matter.

3189 The Electricity Committee Minutes of August 4 - Mr. Aldridge.
Members give further consideration to this matter and record the
view that a minute such as suggested cannot be placed on record, as
although, doubtless it could not be taken as definitely binding a
future Committee or Council, at the same time it would inevitably
have the effect of influencing, in a particular direction, their
judgment, which must be unfettered in its decision on such a point.
Members accordingly decide that no alteration shall be made in their
previous decision and no further action can be taken thereon.

The minutes of the special meeting of September 13 are confirmed and
signed by the Chairman. With regard to

2879 Consultation with the French Municipal Authorities, the Chairman
states that he himself has spoken to the French Consul General
and the view has been expressed that the French Municipality
may possibly co-operate by attaching certain officials to the
Headquarters Staff of the proposed organisation, he states
however that this is only an indication of the lines which may
be adopted and the French Council's definite views have not yet
been obtained.

The minutes of the meeting of the Electricity Committee of September 8

are submitted and confirmed. With regard to

1235

Capital Levy. Reference is made to the report of the Annual Meeting of Ratepayers of 1920, whereat the adoption of the system under consideration was resolved on by the ratepayers, and discussion ensues as to whether the adoption of the Electricity Committee's recommendations would infringe any principles then laid down. After due consideration members are of the opinion that no such infringement is involved and that financial considerations do not apparently necessitate strict adherence to the terms of the contract entered into in such cases, in the matter of actual payment of the capital levy. As it is merely proposed to hold in suspense the right in each case to demand payment forthwith to the full amount, members are inclined to the view that the suggestion should be approved, before however recording any definite opinion, they direct that the views of the Treasurer and Comptroller be obtained thereon.

1244

Mr. Mills. The recommendation that this employe be placed on a new agreement as Executive Engineer of the Power Stations ~~is considered with pay at £900 per mensem~~ ^{is considered} it is noted that Mr. Mills has only been in the service for some 18 months, having arrived in Shanghai in January 1921, to take up the post of Superintendent Electrical Engineer and that his pay on appointment was £600 per mensem. The Chairman states that the matter requires careful consideration, as not only is the question of placing a new employe in the service on a new agreement with a greatly enhanced rate of pay involved, but also ~~points~~ the question of his receiving financial advancement over senior employes, and it occurs to him that the matter must be approached with great care. Mr. Girardet states that the matter has been gone into in great detail with the Electricity Committee and the questions of the advancement in position and pay were fully discussed and, whilst he and other members of the Committee felt that the suggested remuneration was too high, it was put to them that his responsibilities were very great and it would not be possible to attract a man capable of filling the position to come out to Shanghai on less. The Chairman refers to a recently recorded minute of Council wherein it is laid down that steps should be taken forthwith to find someone capable of filling the position of Deputy Engineer in Chief and Manager. If Mr. Mills is a potential holder of this post then his views on the matter would be considerably modified and he thinks that consideration of the matter by the Council would be rendered easier. With this

HCS

view members concur and lay stress on the necessity for finding a potential appointee to the post. The Chairman considers that information should be obtained on this point from the Electricity Committee, the matter being treated as confidential, and that the Council's decision should be deferred pending receipt of this information. Mr. Fessenden observes that it occurs to him that in any event the Council will have to face agreeing to place this employe on a new agreement at the high rate of pay recommended; in similar cases the matter has been subjected to thorough discussion, as in the recent case of Mr. Aldridge himself, and in his view the entire ground covered, leaving no point open for argument, and the Council has in the end accepted the Electricity Committee's recommendation. He considers that it is useless to court discussion and the Council must pay whatever is recommended. The Chairman states that he recognises the difficulties in the matter and assuredly the Council's position would be much easier if the information as to Mr. Mills future capabilities could be obtained. The matter is finally left in suspense pending the result of the confidential enquiries above referred to.

1485

Chinese Provident Scheme - Funeral Expenses. In this connexion reference is made to the General Order granting funeral expenses from which it is noted that no specified period of service is laid down or necessary to qualify for the issue of a grant, and indeed in one case a department was informed that no qualifying period was necessary. Members are wholly in accord with the suggestion that funeral expenses should not be paid unless the employe concerned has completed a year's service and direct that the relative Board Order be amended accordingly so that the rule may apply throughout the service as a whole.

3152 Municipal Service Club - Renewal of Lease. File on this subject with recent report by the Treasurer & Comptroller is next considered. After some discussion members decide to renew the lease of the Club premises but at the same time direct that the Club should be informed that they must bear the difference between the former rent and the new rent. The Council's grant accordingly remains unaltered and consideration of whether it shall be decreased or increased remains in suspense until the end of the financial year.

16/1442 Telephone Company - Revision of Subscription Rates. The Chairman states that he has desired that this matter should be discussed

in Council as in his view it is necessary to give detailed consideration to the matter in order to avoid lengthy correspondence with the Telephone Company. A draft letter to the Telephone Company framed on the lines approved by members on the circular of August 26 is laid before the meeting. After some discussion members direct that the views of the Treasurer & Comptroller on the financial side of the question be obtained, whereafter the matter will be further considered.

Volunteer Corps.

1028 Light Horse. The resignation of his Commission by 2nd Lieut. A.V. Monk, M.C. is approved, and the grant of a Commission as 2nd Lieut. to Light Horse Quartermaster Sergeant R.W. Wingrove, late Capt. R.F.A., is approved.

The Municipal Gazette for September 21 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.40 p.m.

W. G. ...

Chairman.

S. H. ...

Assistant Secretary.

At the meeting of the Council held on Wednesday, September 27, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 H.H. Girardet
 H.W. Lester
 V.G. Lyman
 S. Sakuragi
 G.N. Wilson and
 The Assistant Secretary.

Absent:

Messrs. W.P. Lambie
 A.B. Lowson.

The minutes of the meeting of September 20 are confirmed and signed by the Chairman. With regard to the minutes of the meeting of the Electricity Committee of September 8, Capital Levy, the Assistant Secretary states that the matter has been referred to the Treasurer & Comptroller whose comment will be laid before members in due course.

2244 With regard to Mr. Mills, Mr. Girardet states that he has consulted the Chairman of the Electricity Committee, who states that Mr. Mills will possibly be in the running for the position of Deputy Engineer, but it is not stated definitely that he is the potential occupant of the post. The Chairman observes that he also understands from Mr. Burkill that this is the case but that Mr. Mills has not been long enough in the service for any definite pronouncement to be made, at the best it can only be said that he is the type of man who might fill the post, there is no doubt however as to his capability for the ^{particular} post to which it is proposed to promote him. ~~Mr. Girardet remarks that it is now doubtful whether Mr. Aldridge will in fact leave the service at the end of his current agreement.~~ The Chairman considers that the matter is one which might properly be placed before the Finance Committee, for their consideration and advice to the Council, as thereby it can be discussed in detail by the Committee peculiarly competent to deal with it, who can survey the Council's staff as a whole and take into account the effect of such a recommendation from every point of view.

Mr. Girardet suggests that this would merely complicate the machinery for dealing with the matter as it would again have to

come before the Council, thereby savouring of unnecessary red tape.

The Chairman points out that normally the Finance Committee's recommendations require little or no discussion in Council, they are peculiarly fitted to deal with such cases, and it is unlikely that their recommendation would lead to extensive comment. Reference is made to the Council's ruling in the matter of comment by the Treasurer & Comptroller on financial matters before being dealt with by the Electricity Committee. The Assistant Secretary suggests that whatever the precise terms of that ruling may be it does not absolve the Council from a careful scrutiny of such a case as the present, in which it is impossible to ignore the effect of the recommendation on other Departments.

Mr. Girardet observes that Electrical engineers seem to be on a different footing from any other technically trained men and, it seems, can demand higher salaries. A member observes that, in the present case, the responsibility resting on the employe in question would be very great and a slip might mean the loss of a considerable sum of money, whilst the technical training received is apparently more extensive and on a higher basis than in the case of other technically qualified men, as for example, a civil engineer in the Public Works Department.

The Assistant Secretary suggests that the latter observation is open to question and would certainly not be agreed to by, say, a civil engineer, and he draws members' attention to the ruling laid down in the Salaries Commission Report that amongst men of equal qualification no discrimination should be made in favour of the employes in the Electricity Department.

The Chairman remarks, on the score of responsibility, that it is just as great in the case of a man who is responsible for the construction of a bridge, where miscalculation may mean collapse and serious loss of life. In his view the Council in dealing with such a case must be in a position to regard the effect of such abnormal increase in salary on the staff as a whole.

Mr. Fessenden then observes that he has formed the view that the Council is entirely covered by the finding of the Special Electricity Committee and if the Council adopts such a recommendation as in the present case, the finding of that Committee will absolve it from responsibility.

Further discussion ensues and eventually members decide that the matter should not be referred to the Finance Committee and that there is no course open to the Council but to approve

H.G.S.

the appointment and pay recommended. The recommendation is accordingly approved.

407 *22/4* Chinese Advisory Committee - Projected Dinner. The Chairman suggests that this be held on the evening of October 4 at either the Palace or Astor House Hotels and he will make the necessary arrangements - Members concur. Enquiry is made as to whether any speech will be made at the dinner and the Chairman states that he is drawing one up. Mr. Lester suggests that before the dinner a draft be sent to the Chairman of the Chinese Advisory Committee in order to enable the Committee to draft a suitable reply. The Chairman is in agreement - Members concur.

407 *22/4* Visit to Council Chamber - Administration Building. It is decided to invite members of the Committee to meet the Chairman on Monday October 2 at 4 p.m. with a view to extending to them the courtesy of an inspection of the Administration Building.

407 Chinese Advisory Committee Meeting of September 1, 1922. Members note the Secretary and Commissioner General's report on the meeting.

1859 Spochoy Creek. It is decided to defer consideration of this matter until after members have met the Chinese Advisory Committee.

3245 Tenders. Letter from Messrs Shewan Tomes & Co. and reports by the Finance and Works Departments thereon are laid before members. It is decided to adhere to the customary procedure and to inform Messrs Shewan Tomes & Co., that, as has been the practice in the past, where an individual tenderer desires his quoted prices to be omitted, his request will be complied with.

1078 *S.W.L.* Jessfield Park. Reference is made to correspondence appearing in the press relative to the prohibition against the sailing of model boats in the Park ponds. Members consider the embargo is somewhat unnecessary and that it might be raised so as to permit children to play in this way. It is directed that the matter be referred to the Parks Committee.

1300 Orchestral Concerts - Town Hall. The question of increasing the charge for admission to these concerts is raised, and reference is made to the previous findings of the Bard Committee in this matter, when it appears that difficulty was said to exist to the adoption of such a course. Members direct that the matter be gone into.

3176 Mixed Court - Civil Cases - Detention on an order of Court on failure to give Security etc. A member enquires if anything has been

heard of a threatened action against the Council for alleged wrongful arrest which has received publicity in the press. Members are informed that nothing has been heard of the matter officially.

Mr. Fessenden then raises the question as to the Council's position where unrepresented foreigners are arrested by the Police on an order of the Court for detention of a defendant in such a case. He considers that this is a matter upon which the Council might receive the advice of its Legal Adviser, as with such a large number of unrepresented foreigners in the Settlement who may be subjected to this procedure, the Council's position should be defined, as it is its servants, the Police, who execute the warrants.

Members direct that the matter be referred to the Legal Adviser.

The Municipal Gazette for September 28 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.30 p.m.

H. H. H. H. H.

Chairman.

S. H. H.

Assistant Secretary.

Oct 4 '22.

172

At the meeting of the Council held on Wednesday, October 4, 1922,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Gimms (Chairman)
H.H. Girardet
W.P. Lambe
H.W. Lester
V.G. Lyman
S. Sakuragi
G.N. Wilson and
The Secretary & Commissioner General.

Absent:

Messrs. S. Fessenden
A.B. Lowson.

The minutes of the meeting of September 27, are submitted and confirmed,
subject to minor excision under the heading "Mr. Mills".

With regard to:

1235 Capital Levy:- In a report submitted the Treasurer & Comptroller states that, whilst it did not appear to him that there was any objection to the general principle laid down in the minute of the Electricity Committee of September 8, he considered that the present method of handling Capital Levy needed tightening up and placing on a basis that would avoid future misunderstanding, that he was taking up the matter with the Electricity Department with a view to amendment of the relative clauses in power contracts so as to cover the various points that he had in mind, and that he would report the final outcome in due course.

Members note the Treasurer & Comptroller's action with approval and direct that the Electricity Committee be informed of their approval of the principle laid down in its minute of September 8.

1244 Mr. Mills. In a memorandum submitted, copies of which are in members' hands, the Secretary requests re-consideration of the decision recorded at the Council meeting of September 27, confirming the recommendation of the Electricity Committee that Mr. Mills should receive an increase in Pay on his new appointment from £600 to £900 per annum. In thus bringing the matter before members again he states that he considered it his duty to do so because it appeared to him:

- (a) That the justification for the increase in Pay recommended had not been fully examined by the Finance Committee nor had the Treasurer & Comptroller had an opportunity of

- of expressing his views.
- (b) That the Council could not possibly have realised the far reaching effects of so large an increase on the remainder of its staff.
- (c) That, unless upon investigation by the Finance Committee, it was found that full justification for the increase existed, it would be a hopeless task for the Treasurer & Comptroller and himself to try, as they had done in the past, to preserve the balance between comparative grades in the several Departments of the service.
- (d) That unless the matter was referred for examination by the Finance Committee, and justification for the increase found, the Council and the Ratepayers must immediately resign themselves to a considerable increase in departmental budgets in respect of staff pay, or, failing that, to a state of chronic dissatisfaction, to avoid which every endeavour should, he submits, be made.

He points out that the procedure recently laid down in regard to the Treasurer & Comptroller's functions in the matter of the Electricity Department staff and financial matters, has not been carried out in this case, and that it appeared that it had in fact only been observed in isolated cases. He then proceeds to quote specific instances of the difficulties which he anticipates if the matter is allowed to stand on the decision recorded at the meeting of September 27, and he demurs to the suggestion then put forward that electrical engineers seemed to be on a different footing from any other technical trained men and to be able to demand higher salaries. Finally he emphasises that in requesting the Council's further consideration of the matter he had no desire to curb the Electricity Department's aspirations, secure a reversion of the Electricity Committee's recommendations or in any sense override the Council.

Opening the discussion, the Chairman observes that he had himself made the suggestion at the last meeting that the matter should be referred to the Finance Committee, but that members had decided against doing so in the view that there was no other course open to the Council but to approve the appointment and Pay recommended for Mr. Mills. Mr. Girardet states that whilst he fully appreciates the Secretary's reasons for bringing the matter before the Council, he could not see that any good purpose could be served by reference to the Finance Committee, since the position was that the Electricity Committee, on which the Council was

directly represented, had gone into the matter and was satisfied that the post to which Mr. Mills was to be appointed was one of very considerable responsibility, and that a man of the necessary calibre therefor could not be obtained at a lower rate of Pay than that suggested. The Chairman thereupon enquires whether any attempt has been made to fill the appointment at Home, to which Mr. Girardet replies in the negative, observing however, that in recent correspondence, Messrs Preece, Cardew & Co. had referred to the difficulties which they had experienced in filling Shanghai appointments at the pay offered. The Secretary suggests that this correspondence had reference to a different grade of employe whose Pay has since been placed on a satisfactory basis, and he adds that he had heard unofficially, that the Council's London Agents, Messrs John Pook & Co. had expressed some surprise at the high rates of Pay which the Council was offering in Great Britain for Electricity Department appointments. At the same time, in reply to Mr. Girardet, he admits that Messrs Preece, Cardew & Co. should rather be regarded as the experts in this matter, although there must have been some reason for the London Agents' expression of views. Mr. Lyman then enquires whether £900 represented the Pay which Mr. Mills expected on his new appointment or was it possible that he would be satisfied with less. In reply Mr. Girardet remarks that, before making his recommendation in the matter, the Engineer-in-Chief & Manager, had doubtless discussed the question of Pay with Mr. Mills, which the Secretary confirms, is the usual course in such cases, and that it might therefore be taken for granted that £900 not only represented the Engineer-in-Chief & Manager's views as to the proper figure, but also the figure that Mr. Mills expected. The Secretary thereupon suggests that it might perhaps be possible to retain Mr. Mills at a lower rate of Pay, but that he presumed that the Electricity Committee was against adoption of this alternative since it would presumably result in his being dissatisfied. He submits that if this presumption is correct and the decision already recorded in the matter is confirmed, notwithstanding the views put forward in his memorandum now under consideration, the cases of certain senior employes in other Departments whose qualifications and responsibilities are, he suggests, at least equal to those of Mr. Mills, but whose Pay compares very unfavourably with that proposed in his case, should be immediately reviewed as a matter of equity, rather than that the alternative course should be adopted of allowing a condition of discontent to arise, only to be dealt with as and when each individual case comes to a head and

is thus forced upon the Council's attention. Members are not however, in agreement with the secretary's views, though it appears that they appreciate that confirmation of the decision of September 27 in Mr. Mills' case, ^{may possibly} ~~must necessarily~~ have its effect on employees in other Departments, whose individual cases will have to be dealt with as and when they arise.

Ultimately, after some further expression of opinion, members unanimously endorse the view that reference of Mr. Mills' case to the Finance Committee would serve no useful purpose, since the position is that the Electricity Department requires Mr. Mills and the Electricity Committee is satisfied that £900 must be paid for his services. At the same time they concur with the suggestion that the Chairman should address a note to the Chairman of the Electricity Committee bringing to his notice the necessity of impressing upon Mr. Aldridge that the Council considered that every effort should be made to keep down Electricity Department salaries which in its opinion were still tending in certain cases to be too high a figure.

Volunteer Corps.

1161 "A" Company British. Lieutenant W. Mathieson resigns his commission with effect from September 12, 1922,
Maritime Company. Lieutenant F.W. Snape resigns his commission with effect from October 1, 1922.

3268 Short Leave. Members' ruling is sought on a report by the Commissioner of Public Works, as to whether Short Leave must be taken out of Shanghai. After brief discussion it is directed that the staff be notified that the underlying idea of granting Short Leave is that an employe should benefit by a change of air and environment, and that in every case in which an employe desires to spend Short Leave in Shanghai, a report and recommendation on the subject must be forwarded for the consideration and decision of the Committee concerned, who will be guided by the circumstances of each particular case.

109 2214 Chinese Advisory Committee. The Chairman informs members that he met the members of the Committee yesterday and conducted them over the Administration Building, when some of the more interesting features of the work of the Police and Finance Departments and the Volunteer Corps were explained to the Committee by the Heads concerned. He hopes that, at a later date, the members of the Committee would visit the remaining Departments.

In regard to the dinner arranged for tomorrow night, he

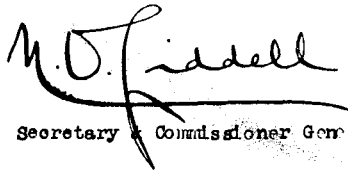
states that all members of the Committee have intimated their intention of attending and that Heads of senior departments will also be present. He then submits a draft of the remarks which he proposes to address to the Committee following the dinner. In reply to his request for members' views thereon, Messrs Lamb and Sakuragi question the wisdom of going so far as the Chairman does in his remarks upon the subject of Chinese representation as he does in paragraph 2, but after the Chairman has pointed out that in effect he scarcely does more than re-iterate what was said on the subject by Sir Edward Pearce at the Annual Meeting of Ratepayers in 1920, the Chairman's proposed remarks are approved, subject to some slight alteration.

The Municipal Gazette for October 5 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Secretary & Commissioner General.

W.P.

At the meeting of the Council held on Wednesday, October 11, 1922,
at 4.30 p.m., there are:

Present:

Messrs. W.P. Lambe (Acting Chairman)
S. Fessenden
H.H. Girardet
H.W. Lester
V.G. Lyman
S. Sakuragi
G.N. Wilson and
The Secretary & Commissioner General.

Absent:

Messrs. H.G. Gibbs
A.B. Lawson.

The Commissioner of Police attends.

11/11/22 Tramways and Electric Railways Traction. Letter from the Shanghai Electric Construction Co. Ltd. is submitted communicating a telegram received from the Company's London Office, as follows:-

1. "Agree time for completing extensions subject to roads and bridges being available and to delivery equipments."
2. "Cannot accept principle Company pay cost of reinstatement buildings for road widenings."
3. "Will arrange trial railless trailers."
4. "Cannot accept stipulation Council may require removal North Szechuen Road track, retention all track essential if the additional trams are to be ordered."
5. "Do the side doors on the new trailers meet Council's views, if they do not what do they suggest suitable for Shanghai conditions, two classes and differential fares."
6. "Will reply fully on receipt of Council's letter."

Therewith are also submitted reports by the Commissioners of Public Works and Police, and members proceed to discuss the several points enumerated above.

W.P.

As to 1. In regard to roads and bridges, the secretary has ascertained from the Deputy Commissioner of Public Works that no difficulty is anticipated in effecting completion within the period stipulated for completion of the whole programme of railless extensions and the Company will be informed accordingly.

In regard to delivery of equipments, members direct that the Company be informed that full allowance will be made for late delivery in all cases in which the Company can prove to their satisfaction that it has done every - thing possible to ensure delivery to time.

As to 2. Members concur that it would be reasonable to waive the stipulation made in regard to the Company bearing reinstatement charges (if any) in respect of necessary road improvements at the junction of East Hanbury and Singkeipang Roads, seeing that such improvements will in any case be required in the general public interest at no distant date. The Company will be informed accordingly.

As to 4. After the Secretary has briefly traced the circumstances under which the stipulation was made that the Company should remove the rail track along North Soohow and North Szechuen Roads, should the Council later call upon it to do so, Mr. Girardet suggests that the Council might go further and notify the Company that it may even become necessary to call upon it later to remove the whole of the track system, in view of its present very unsatisfactory condition. This suggestion is the subject of discussion as also the further suggestion made by Messrs. Girardet and Lester that, having regard to the life of tramway rolling stock, it would not perhaps be unreasonable to agree that removal of the North Soohow and North Szechuen Roads track would not in any case be required except upon ample notice, which Mr. Girardet suggests might be fixed as to time. Ultimately however it is decided to adhere to the stipulation already made in this connexion, and further to notify the Company that the need for additional rolling stock must be regarded as independent of removal or retention of the North Soohow and North Szechuen Roads track, decision as to which will necessarily depend upon traffic needs when the whole of the railless extension scheme is in operation, which needs, in Mr. J.B. Hamilton's opinion will not improbably be found to call for retention of both rail and railless services along the North Szechuen Road.

As to 5. In his report the Commissioner of Police refers to his report of July 24 of this year emphasising the importance of the adoption of automatic safety doors

on the Company's rolling stock, and he states that he is unaware that any steps whatsoever have been taken to meet the requirements laid down in this connexion in the Council's letters to the Company of August 21 and September 1 of this year. In the course of discussion he also points out that far from no clear indication of the Council's requirements having been given to the Company, he had addressed the Company in May last setting forth in some detail what such requirements were. Under the circumstances members can only conclude with regret that the Company's present attitude is obstructive, especially as, in any case, the Company's officials must be conversant with the type of automatic gate in successful operation in certain cities in America and in other parts of the world. At the same time it appears to them that it would be reasonable to inform the Company that all that the Council requires in the first instance, is that it shall equip one or more of its cars and trailers with automatic safety gates by way of experiment and that in reaching decision as to whether or not their universal adoption shall be required, the Council will be guided by the results of such experiment.

So far as the sliding doors referred to in the Company's letter are concerned, reply is directed that they do not meet the needs of the case.

The Commissioner of Police withdraws.

3268 The minutes of the meeting of October 4, are confirmed and signed by the Acting Chairman, subject to minor amendment of the minute under the heading, Mr. Mills, and in the case of that under the heading "short Leave", to provision in the instructions issued to the staff, that reference to Committees shall only be required in those instances, in which an employe desires to spend short Leave in Shanghai in excess of 4 days, and that within this limit the granting of such leave shall be within the discretion of the Head of the Department concerned without reference to Committees.

1028 Volunteer Corps.

Headquarters. - The Rev. A.N. Rowland is appointed Chaplain, ranking as Captain.

1161 Machine Gun Company. - Captain G.E. Mitchell resigns his commission. 2nd Lieutenant J. Snodgrass to be Captain.

In the case of Captain Mitchell, the Commandant suggests that a special letter of thanks be addressed to this officer, of whose services to the Corps and to the Machine Gun Company in particular, he speaks in the very highest terms. This suggestion is approved, and members direct that suitable publicity be given to the letter sent.

1161

P.W.D. Tender No. 670 - Late Tender. The secretary reports the late receipt of three tenders and he submits letters in the case of two of them.

1. From Messrs. Spott Harding & Co. explaining that their tender sent therewith was despatched at 9 a.m. on the closing day, that it was delivered at the Public Works Department offices at 11.30 a.m. - a fact which has been checked by the secretary - but that the coolie who was then directed to deliver it to the secretariat did not or could not find the correct office and returned to them when he was given further instructions as to delivery, which was ultimately made at the secretariat at 2.05 p.m., when following the standing instructions it was returned to them unopened.
2. From the Allied Machinery Company of America, stating that their tender was despatched at 11.30 a.m. on the closing day, but that due to the fault of their coolie was not delivered at the secretariat until 2.20 p.m. and that if its acceptance for consideration could possibly be entertained they would be pleased to re-forward it.

Having considered the above cases, members direct that as a special case, the first mentioned tender be accepted for consideration with other tenders, seeing that, although delivered at the wrong office, it was actually so delivered within time, and there is no question but that it is the tender originally sent in by them. In the second case however, members direct reply that the tender cannot be accepted for consideration, this in view of the fact that it was not, on the admission of the tenderers despatched until half an hour before closing time, and it did not reach the Council offices until 2.20 p.m. by which time the other tenders received or some of them had been actually opened.

Chinese Advisory Committee - Cartoon Propaganda. The Acting Chairman states that Mr. F.O. Millington, who is a member of the staff of the Ellis Kadoorie Public School for Chinese and contributes

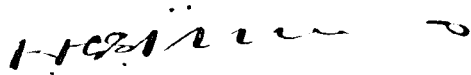
Mr. 2214
MOR

cartoons regularly to the Shanghai Sunday Times, has approached the secretary suggesting that he might perhaps be able to assist the Council in its efforts to further greater co-operation between it and the Chinese Advisory Committee, by providing a series of cartoons for publication in the foreign and Chinese press, the underlying idea of which would be 'pulling together'.

Bearing in mind how susceptible Chinese are in matters of this kind, members desire to give the suggestion further consideration before reaching any definite decision thereon. In the meantime Mr. Millington will be asked to submit a sample of the kind of cartoon he suggests and the views of some of the members of the Chinese Advisory Committee on the subject will be obtained whereafter the matter will be set down for further consideration.

The Municipal Gazette for October 12, 1922, is submitted in proof and authorised for publication.

The meeting adjourns at 5.50. p.m.



Chairman.



Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, October 18, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Gibbs (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

V.G. Lyman

S. Sakuragi

G.N. Wilson

The secretary & Commissioner General and

The Assistant secretary in charge of Works Matters.

Absent:

Mr. A.B. Lowson.

The minutes of the meeting of October 11, are confirmed and signed by
the Chairman.

MS 2214
Chinese Advisory Committee - Cartoon Propaganda. Three rough
 drawings of cartoons suggested by Mr. Millington have been
 circulated to members. Whilst appreciating Mr. Millington's
 offer in this connexion, members are of the opinion that it
 would be inadvisable to undertake propaganda of this character.

The Deputy Commissioner of Public Works attends.

MS 3234
Electricity Feeder Pillars. File containing Departmental reports
 bearing on the request of the Electricity Department for permission
 to erect a number of feeder pillars on footpaths in the Central
 District between Gzechuen Road and the Bund has been circulated
 to members, who have also inspected a model pillar erected on
 the south side of Peking Road, between YuenMingYuen Road and
 the Bund.

As the pillars will undoubtedly further restrict the narrow
 footpaths in the Central District and so intensify present traffic
 congestion, members enquire whether some alternative system of
 feeders could be adopted or failing that whether the pillars
 could be erected, as suggested by the Commissioner of Police,
 inside or on the roofs of buildings requiring the service.
 In reply the Deputy Commissioner of Public Works explains that
 the pillars are required because of the substitution of under-
 ground for overhead mains, and that the suggestion of the
 Commissioner of Police had already been made to the Engineer-in-Chief.

MS

and Manager of the Electricity Department whose opinion is expressed in a letter which is submitted and read that "in view of the important demands being handled, notably private lighting, sewage pumping stations and fire pump service, we feel that the adoption of a policy sanctioning the installation of what is essentially a public utility apparatus upon private premises, would be altogether contrary to the public interests, ; that it has been the invariable practice to purchase sub-station sites outright, rather than enter into any arrangement which does not give security of tenure; that the rental of sites for these pillars upon private property would undoubtedly be followed from time to time by the determination of the lease, and this would entail, firstly, the finding of a new site in the immediate vicinity, and then an excavation of the adjacent roads for the recovery and diversion to the new site of the various cables handled by the pillar, with the accompanying disorganisation of traffic and also of the supply service".

Under the circumstances and noting that other alternatives have been carefully considered by the Electricity Department, members consider that the needs are such as to call for the provision of facilities for the erection of feeder pillars on the footpaths and that such facilities should be granted in all those cases in which the Police and Public Works Departments are satisfied that they can be reasonably granted without causing undue obstruction to traffic, and that only in those cases in which permission for their erection is considered inadvisable should the Department be required to make other arrangements.

The minutes of the meeting of the Works Committee of October 10, are submitted and confirmed. With regard to:

3225 Waterways - Canal scheme, Eastern District. Members endorse the suggestion that the proposed purchase of the triangular block formed by the Point, Pingliang and Pingyang Roads, at an estimated cost of \$100,000, for which, it is noted, there is no Budget appropriation, should be referred to the Finance Committee for consideration at its next meeting.

Members also endorse the view recorded by the Works Committee that the Canal scheme "should give such a pronounced impetus to the development of the Eastern District as would react in favour of the settlement as a whole," and they are of the opinion that it should therefore be carried out, subject to examination of the financial considerations by the Finance Committee in due course.

after certain outstanding points have been dealt with by the Works Committee. And in this connexion they record the view ^{that} the fact that it may not be possible to carry out the scheme on a revenue producing basis should not be regarded as a factor of cardinal importance.

1875 Parks Regulations - Exclusion of Dogs.

44 The Deputy Commissioner of Public Works withdraws
The recommendation of the Parks Committee is endorsed, that the regulation recently applied to Jessfield Park prohibiting the admission of dogs be extended to apply to all Municipal parks and Children's playgrounds.

1859 Spoochow Creek Control.

Referring to the Council minute of September 27, the Chairman states that he understands that the question of the Conservancy of the Spoochow Creek is engaging the attention of the Diplomatic and Consular Bodies, that he has reason to believe that these Bodies will not under any circumstances consent to its conservancy within settlement limits except by some competent authority, and that he gathers that they are endeavouring to reach a satisfactory compromise on the objections which have been raised by certain interested parties to the work being undertaken by the Whangpoo Conservancy Board, with whom the Council has already expressed its readiness to co-operate. He suggests therefore and members concur that for the present at least action by the Council is neither called for nor would it be desirable.

2373 Investment of Trust Funds.

In accordance with the directions recorded at the Council meeting of September 20, the Legal Adviser's opinion has been sought and is now submitted and read. He states that he is not aware that the Council is restrained by the Land Regulations or otherwise, from lending money on mortgage even if that money forms part of a Trust Fund or of a sinking Fund. At the same time he expresses the opinion, which - as a member observes - is rather commercial than legal, that the objection of Mr. Lawson against the Council engaging in mortgage business is a sound and substantial one.

Members then concur that the Council should only invest on the security of mortgages when other suitable investments are not available.

3360 Administration Building, Formal Opening.

It is decided formally to open the Administration Building during November, when the Council will be "At Home" to the Community in the Council and Committee Rooms, between the hours of 4 and 6 p.m. The Secretary is directed to make arrangements accordingly, to publish a general

invitation to Ratepayers in the Gazette and local Press, to issue specific invitations to the Consular Body, the French Council and Chinese officials, and to prepare data in regard to the history of the Building, its cost &c. which the Chairman will embody in a short address to be made during the "At Home".

The Municipal Gazette for October 19 is submitted in proof and is authorized for publication.

The meeting adjourns at 5.50 p.m.

W. O. Fiarell

Chairman.

W. O. Fiarell

~~Secretary & Commissioner General.~~

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186

At the meeting of the Council held on Wednesday, October 25, 1922
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 H.H. Girardet
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 V.G. Lyman
 S. Sakumagi
 G.N. Wilson and
 The secretary & Commissioner General.

The Commissioner of Public Works attends.

186

Tramways - Maintenance of Tram Track and Permanent Way. In reply to

3228

the Council's notification of its intention to enforce the penal provision of clause 16 of the Tramway Agreement of 1905, unless prompt and expeditious action were taken to remedy the condition of certain specified sections of the track, a letter from the Shanghai Electric Construction Co. Ltd. is submitted, (inter alia) expressing regret that the Council should be of the opinion that the Company was dilatory in its method of repairs, explaining the difficulties with which it had to contend and setting forth the steps that had been taken to deal with the specific sections of the track enumerated by the Council, which, it is noted, from the Public Works Department report which is also submitted, have now been put in order.

In the course of discussion the Commissioner of Public Works states that one very important factor contributing to the present very unsatisfactory state of the track is the great increase in the loading up of the Company's cars. In reply to members, he also states that whilst the repairs carried out in the case of the specific sections of the track to which the Council had directed attention had been completed, the method of repair was extremely unsatisfactory - except in the case of Broadway East - since the rails had only been packed up on the existing defective concrete foundation with the result that repair work on the track would have to be carried out every few months in order to maintain the track in proper condition. He expresses the opinion that this constant tinkering with the

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track can only be obviated by relaying the rails on concrete sleepers, a form of construction which for reasons which he states takes some considerable time to carry out, but which, he admits in reply to Mr. Wilson, might well be speeded up by special measures on the Company's part. Mr. Girardet suggests that, under these circumstances, a letter should be addressed to the Company pointing out that their patch-work methods are regarded as very unsatisfactory, that the Council considered that the whole rail system required reconstruction, and that it desired plans and particulars of the programme which the Company proposed to undertake in this connexion. The other members concur with this suggestion, as also with that made by the Chairman, that there should be added to such letter a statement that the Council would afford every facility possible in the matter of the deviation of traffic or the provision of temporary tracks on routes that require reconstruction, in order to speed up the work.

The Commissioner of Public Works withdraws.

208
The minutes of the meeting of October 18, are confirmed and signed by the Chairman.

209
The minutes of the meeting of the Watch Committee of October 16, are submitted and confirmed.

210
The minutes of the meeting of the Chinese Educational Committee of October 17, are submitted and confirmed.

211
Hotel - Western District - Tavern Licence. The secretary states that enquiry has been made of him as to whether in the event of a residential hotel being opened in the Western District, there would be any difficulty in obtaining a licence therefor. Members direct reply that provided the establishment were well conducted and the licence conditions from time to time in force duly observed, there would be no objection on the Council's part.

212
Chinese Government Industrial Premium Bonds. In reply to the Council's
2074 enquiry in regard to the redemption of the sin Hua savings Bonds, the sale of which in the Settlement was approved in 1915, a letter from the Senior Consul is submitted, transmitting a communication from the Commissioner for Foreign Affairs stating that the Bonds were redeemed by the end of September 1921, by the issue of 5th Year National Loan Bonds.

213
Having considered the terms of this communication, members direct reply to the Senior Consul's earlier letter, assenting to

the sale in the settlement of the Chinese Government Industrial Premium Bonds.

Special Waterworks Committee - Report. The Committee's formal report is submitted and it is directed that an expression of appreciation of its labours be conveyed to the Committee, and that the report be set up for publication in the next Municipal Gazette. As regards its formal submission to the Ratepayers, members consider that, inasmuch as tentative negotiations for purchase of the Company's undertaking have already been opened, no particular advantage would accrue ^{from} ~~for~~ the calling of a special Meeting of Ratepayers at the present time, particularly as it is more than doubtful whether it would be possible to obtain the necessary attendance required by Land Regulation XV, and that the Waterworks Company should accordingly be addressed with the suggestion that under the circumstances, submission of the Report to the Ratepayers should be held over until the date fixed for the next Annual Meeting.

General Educational Committee - Terms of Reference. Draft formal Terms of Reference and covering circular are submitted and approved for transmission to the Committee, after the secretary has stated, in reply to Mr. Wilson's comment on the fact that the Council's reasons for favouring the appointment of a Director of Education had not been included, that such reasons would be separately expressed by him in full to the Committee.

As it is considered that the Terms of Reference should be of considerable interest to the public, it is directed that they be published in extenso in the Municipal Gazette, after their communication to members of the Committee.

The Municipal Gazette for October 26, is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

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 Chairman.

[Handwritten signature: W. J. Adell]
 Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, November 1, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Strang (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson and

The Secretary & Commissioner General.

The Commissioner of Public Health attends.

sale of strychnine. In a memorandum, which has already been circulated

2819

to members, and which is now submitted, the secretary states that, in accordance with the instructions recorded at the Council meeting of August 2, he had conferred with the Commissioner of Public Health and that, as would be noted from his written report dated August 28, the latter supported the view that elimination of the present stipulations that licences would be granted to fit - i.e. "qualified" - persons only, and that sales would be made on the prescriptions of "qualified" persons only, would very largely defeat the object of the Licensing Regulations published in Municipal Notification No.2872. The secretary further states that he had nevertheless endeavoured to amend the Regulations in question, in order to give effect to the views recorded by members at the meeting referred to, but that, as would be noted, the eliminations suggested would render the Licensing Regulations of little practical value. In this connexion, he submits an extract from the weekly edition of the "London Times" recording the passage of a resolution by the British Medical Association, Industrial Disease Section, expressing the opinion that the sale of arsenical preparations included in section 2 of the Poisons & Pharmacy Act 1908, should be limited to properly qualified and competent persons - namely, registered Pharmacists, and that purchasers should be required to have a licence for the possession of such dangerous articles.

Under these circumstances and, acting on the Secretary's suggestion, an intimation has been addressed to the medical members of the Health Committee to attend the present meeting to discuss

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whether the original suggestion of the Commissioner of Public Health should be adopted, to appoint a special commission to go fully into the matter, or whether any other course of action is preferable and if so, what, so that a definite reply on the subject may be addressed to the Consular Body.

In response to this invitation, Dr. E.D. Jackson attends, and in reply to the Chairman, states that he is of the opinion that the matter is not one of easy solution - particularly as regards the sale of poisons by Chinese, and that probably it would be best to appoint a commission as suggested. Incidentally he remarks that only last week a large quantity of strychnine was sold by public auction. The Chairman then observes that he fully concurs with Dr. Jackson and that, under the circumstances, he considered that it would be desirable to reply to the senior Consul placing the difficulties of the situation before him and stating that, if the Consular Body concurred, the Council would proceed to appoint a special commission to investigate and report upon the matter. He adds that he considers that the commission should be a small one, and further that he understands that the views already expressed are also held by Dr. R.J. Marshall, who has unfortunately been prevented from attending the meeting.

As all the members are in agreement with the course of action proposed, it is decided to address the Consular Body accordingly suggesting that the membership of the commission should include representatives from the Consular Body and the Customs, as also Medical and Pharmaceutical representatives. Dr. Jackson then withdraws after the Chairman has thanked him for his attendance.

The Commissioner of Public Health also withdraws and
The Commissioner of Police attends.

ref 1362 Russian Refugees. In reply to the Chairman, the Commissioner of Police states that refugees from the new regime in Vladivostock are not, so far as present indications go, coming to Shanghai in any very large numbers but that the Police would watch developments carefully.

The Chairman then remarks that there has been some comment on the fact that foreigners have been sleeping out on the Bund foreshore, and in the Public Garden. In reply the Commissioner states that he was not aware that this was the case; that the Police did not visit the Public Garden after it was closed at night, but that he would arrange for periodical visits to be

NOT

made. As regards the Bund foreshore, members are of the opinion that no action should be taken, since sleeping-out is a practice which has of necessity to be allowed by the Authorities in most large cities.

The minutes of the meeting of October 25 are confirmed and signed by the Chairman.

The minutes of the meeting of the Finance Committee of October 24 are submitted and confirmed.

3324 Volunteer Corps - Leave. Application by Major Pliher for leave of absence from November 4 to November 19, is approved, and members note that until the return of the Commandant Major Ransom will command the Corps.

1037 Funeral Procession - special Permit. A letter is submitted from Mr. J.A. Moller of Messrs Arnhold Bros. & Co. Ltd. applying on behalf of the relatives of their late Compadore, for a permit for his funeral procession on Saturday next to pass from his home in Yuhang Road, via Miller, Yalu, Woosung, Haining, Chapoo, Museum, Peking, Szechuen, Foochow and Honan Roads to the Haining Road Bridge. Commenting on this application in a report which is also submitted, the Commissioner of Police observes that the proposed route requires special sanction, inasmuch as passage along roads East of Honan Road, as also passages across the Nanking Road, between the hours of 4 to 6 p.m. are against the regulations governing such processions. At the same time he observes that there should not be any serious interference with traffic, and that it, therefore, seems to him a question of deciding whether the Deceased was a man of sufficient importance to warrant the granting of this very special privilege to his relatives.

The secretary then informs members of the precedental cases in which such permission has been granted, and after brief discussion members record the view that the present is a case in which the application can properly be approved.

The Municipal Gazette for November 2, is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

W.O. Fiddell
Secretary & Commissioner General.

W.O. Fiddell
Chairman.

H.C.

At the meeting of the Council held on Wednesday, November 15, 1922,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Gimms (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambe
- H.W. Lester
- V.G. Lyman
- G.N. Wilson
- The secretary & Commissioner General and
- The Assistant secretary in charge of Educational Matters.

Absent:

- Messrs. A.B. Lowson
- S. Sakuragi.

3340 Before proceeding with the business of the meeting, members direct record in the minutes of their deep regret and sympathy with Mr. Sakuragi in his recent bereavement.

The minutes of the meeting of November 1, are confirmed and signed by the Chairman.

The minutes of the meeting of the Health Committee of October 31, are submitted and confirmed.

3270 The minutes of the meeting of the Foreign Educational Committee of November 2, are submitted and confirmed. Members note that Mrs. Billinghamurst has no recollection of having contrasted the small amount expended on education by the Ratepayers in Shanghai with the enormous sums expended in Europe, although both the Chairman of the Committee and Mr. Wilson confirm that she did. However as the matter was not really material to the discussion, exclusion from the minutes of the remarks attributed to Mrs. Billinghamurst is approved subject to confirmation by the Committee.

3328 Volunteer Corps - Crest and Corps Colour. A report by the Commandant is submitted forwarding a design in colours of the crest which he suggests should be officially adopted as that of the Corps. Members inspect the design and record their approval of its adoption.

As regards the Corps Colour, and in reply to the Commandant's request for their views, members unanimously agree that the Colour

not

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should be presented by the Council and not by any outside body or individual.

107

2687 Court of Consuls - McDermott v. The Council. In a circular which has already been seen by members, the secretary and Commissioner General refers to the judgment recently given in this case, and states that two points arise thereon which require consideration.

1. The question of the retention of McDermott in the service of the Electricity Department, as to which he suggests that the views of the Electricity Committee might be obtained, and
2. The question of the steps to be taken by the Council to protect itself against liability in respect of action taken by the Police at the request of Consular or Court officials, when such requests are not made in the form required by the law of the nation concerned.

In regard to (1). In the view that the Council should not be vindictive nor attempt to deny an employe his right of action against the Council, members decide, after brief discussion, not to take any action unless approached in the matter by the Electricity Department.

With regard to (2), after some discussion it is decided to address the Consular Body placing before it the facts of the case and the need for protecting the Council against the possibility of claims for damages in respect of action taken by the Police under such circumstances, and also setting forth the suggestion made by Mr. Fessenien that the Council could best be protected by the adoption of a uniform procedure requiring a warrant to be furnished to the Police in all cases of arrest.

108

5366 Administration Building Opening. The Chairman briefly outlines the procedure to be adopted on the occasion of the official opening of the Building tomorrow afternoon.

109

7877 Japan-China spinning & Weaving Co.Ld. Strike. The Chairman submits a letter addressed to him by the Chairman of the Employers' Federation enclosing a communication received from the Manager of the Japan-China spinning & Weaving Co.Ld. referring (inter alia) to the circumstances under which the spinners and Weavers Union Headquarters in Pootung were closed down by the Chinese Authorities in September, to the action of the Union following thereon and to the disturbed condition of labour in Pootung and appealing to the Federation to request the Council to ask the Chinese Authorities

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to take such steps as would stamp out any concerted action on the part of the Chinese to menace the peaceful trading of foreigners.

It appears to members however that, inasmuch as the Council has no jurisdiction in Footung, the only reply that can be made to the Chairman of the Employers' Federation is that much as the Council sympathised, it had no jurisdiction and could not consequently take any action unless and until the peace and good order of the settlement were jeopardised, and that the matter seemed rather to be one for representations to the Consular Body or to the Consul whose nationals were particularly concerned.

3359 Child Labour. The Chairman informs members that he has had a visit from Miss A. Harrison of the Y.W.C.A. who is keenly interested in the subject of child labour in factories and mills, and that in the course of a lengthy interview, he had pointed out to her some of the difficulties with which this question was beset, largely due to the fact that unless restrictions were placed on child labour outside the settlement it was hopeless to attempt to place such restrictions within the settlement, or to obtain the requisite authority to do so. At the same time he now expresses the view that the Council should give a lead in the matter by showing itself sympathetic towards some action being taken to remedy certain of the abuses with which the employment of child labour is fraught.

Members are in agreement with the Chairman but from the views expressed by them in the course of a lengthy discussion it is apparent that they are of the opinion that if any good is to be achieved it can only be by bringing together foreign and Chinese mill and factory owners inside and outside the settlement, and getting unanimity amongst them, though they are not optimistic of the outcome, inasmuch as the employment of child labour is due, not to the desire of employers to exploit such labour in preference to adult labour but rather to the action of the parents, - in many cases no doubt through force of circumstances - in sending their children out to earn their own living and to contribute to the family expenditure. This practice can, it seems to them, probably only be checked by a process of gradual education and by improvement of the labourers' lot. Finally members are of the opinion that the matter is one which might properly be referred to the Employers' Federation for such action as may be thought fit and directions are recorded accordingly.

The Municipal Gazette for November 16, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

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Chairman.

[Handwritten signature: H.O. Fiddell]

Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, November 22, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson and

The secretary & Commissioner General.

The minutes of the meeting of November 15 are confirmed and signed by
the Chairman. With regard to:

2879

The Japan-China spinning & Weaving Co.Ld. strike. The Chairman states

that, on his informing the Chairman of the Employers Federation verbally of the decision reached at the last meeting, the latter had requested that the Council should pass on his letter and enclosure to the Consular Body. He states that personally he saw no objection to this course but that, since it had appeared a few days ago that a settlement of the strike was imminent, no further action had been taken in the matter.

The Police report for today is submitted and read and having regard to the fact that the strike still continues, and since Mr. Sakuragi gathered from the manager of the Japan-China spinning & Weaving Co.Ld. only the day before yesterday that there were no signs of a settlement, the Chairman enquires whether members think it well to act upon the request of the Chairman of the Employers Federation. In reply Mr. Lambe expresses the view that the Council should hesitate to trouble a busy body of men like the Consular Body in this matter, but as other members are of the opinion that no harm would be done by acceding to the request made by the Chairman of the Federation, it is eventually decided to act thereon and instructions are recorded accordingly.

The minutes of the meeting of the Permanent Education Committee of
November 14 are submitted and confirmed.

Arrest of Dr. F.C. Tong. In a letter submitted the senior Consul
refers to the receipt of a letter from Messrs Fessenden & Holcomb,
Lawyers, calling attention to the arrest of Dr. F.C. Tong and

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MCP

requesting that steps be taken to secure his release. He states that according to this letter, Dr. Tong was arrested in the Settlement by persons not in the employ of the Municipal Council and taken to Nantao and that his arrest was in connexion with some offense alleged to have been committed in the settlement but that before taking action he desired information as to where Dr. Tong was living at the time of arrest, where he was arrested, what was the charge laid against him and where was the offence with which he was charged committed.

A report from the Commissioner of Police dealing with these several questions is also submitted and read, and members direct that a copy be communicated to the Senior Consul.

44
2879 Chinese Seamen's Union. Commenting on the reply of the Commissioner for Foreign Affairs to the Senior Consul's letter, (to him on the subject of the strike of seamen in the employ of the China Merchants Steam Navigation Company) copy of which was forwarded to the Council and circulated on September 1, the Commissioner of Police states that far from the statement that a branch of the seamen's Union was opened in the Chung Hwa Leu teashop in the Chinese city being incorrect, the Police were in a position to prove conclusively that such a branch was in fact established and that, in the course of investigation in connexion with litigation in the Mixed Court following upon a split in the Union, a Police representative had been informed that Tsu Zu-zai, President of the Liew Yi Shao Cooks, Stewards and Boys Union, was one of the most energetic workers of the Union for the strike and that he was then in charge of the branch office at the tea shop referred to.

Members approve that this comment be embodied in the reply to be made to the Senior Consul so that he may be able to avail thereof should occasion require.

44 2034 Great Western Road Extension. Members are informed that the documents for the surrender of land for this extension 70 ft. in width and $2\frac{1}{8}$ miles in length have been executed and payment duly made to the local committee.

1641 Advertising Hoardings. Applications which have previously been circulated to members are submitted from the Oriental Press for permission to erect advertising hoardings at the corners of Jessfield and Yuyuen Roads and Yates and Weihaiwei Roads.

Dealing with the second application first, members record their approval to issue of the necessary permit. Dealing next with the first application, members express themselves strongly

in favour of restricting advertising of this character in places which are situate in a residential district or, as in this case, at the junction of a road which is in proximity to and is the main road of access to such a district. Accordingly the applicants will be informed that in this particular instance their applications cannot be sanctioned.

Opening of Administration Building. The caterers account, \$925.30, for refreshments etc., provided at the opening ceremony is submitted and approved for payment.

The Municipal Gazette for November 23 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

W. O. Traddell

Chairman.

W. O. Traddell

Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, November 29, 1922,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

H.H. Girardet

W.F. Lambe

H.W. Lester

A.B. Lewson

V.G. Lyman

S. Sakuragi

The Secretary and Commissioner General and

The Assistant Secretary in charge of Works Matters.

Absent:

Mr. G.H. Wilson.

The minutes of the meeting of November 22 are confirmed and signed by
the Chairman.

The minutes of the meeting of the Works Committee of November 20, are
submitted and confirmed.

The minutes of the meeting of the Orchestra and Band Committee of November 21,
are submitted and confirmed. As to:

Orchestral Open Air Concerts - Platform Jessfield Park. Mr. Lyman suggests that a band stand open on all sides would be an improvement on the shell shaped platform in Hongkew Park, since it would make possible a different arrangement of the seating such as would enable a larger audience to hear the music properly. He states that he makes this suggestion as he understands that those at the back of the enclosure in Hongkew Park had difficulty in hearing these concerts given there last year. In reply it is pointed out that the particular type of stand constructed in Hongkew Park had been specially selected as more suitable for orchestral performances than an open stand.

Mr. Lyman thereupon suggests that brass band performances might perhaps prove more popular than symphony concerts. In reply it is observed that it was as a symphony orchestra rather than as a brass band that the Band had obtained such a high pitch of excellence, and that it was more than doubtful whether brass band concerts would prove anything like so popular. Members however, direct that Mr. Lyman's suggestions be referred to the Orchestra and Band Committee for an expression of its views.

In this connexion directions are recorded that the Band Enclosure

should if possible be so located as to admit of a separate entry thereto from the roadway in order that it could when desired be shut off from the Park itself, and be hired by private theatrical companies and others, and so prove a source of revenue to the Council.

The minutes of the meeting of the Library Committee of November 24,
are submitted and confirmed. With regard to:

2319

Library Premises Extension. Members concur with Mr. Lambe that rather than the Library should be closed entirely for a period of three months, a temporary arrangement should be made whereby a limited number of books would be available for subscribers at a reduced subscription, to which end a room might be obtained and fitted up temporarily, and some 2,000 books placed therein. It is directed that the matter be referred back to the Library Committee for its views.

1937

Draft minute of the meeting of the Parks Committee of November 25,
under the heading "Admission of Chinese to Parks" is submitted and read in extenso, and the views therein recorded are the subject of preliminary consideration.

So far as Hongkew Park is concerned, members are in unanimous agreement with the Committee that admission of Chinese thereto is under the circumstances quite impracticable. So far as Jessfield Park is concerned members are also in agreement with the view of the Committee, that the admission of Chinese thereto subject to certain conditions would be compatible with the declared objects of those members of the foreign community who initiated its acquisition, and assisted towards its purchase. On the other hand in view of the importance of the question and realising that even with restriction of admission on the lines suggested by the Committee, there is a possibility of the Park becoming overcrowded by Chinese to the exclusion of the foreign community, members prefer not to record any definite decision in favour of such admission until they have had a full opportunity of considering the matter and of ascertaining the views of the Recreation Fund Trustees who will accordingly be addressed in the matter. In the meantime however, members concur with the view that it is most desirable that further land should be acquired for the purposes of laying out parks, and that should the admission of Chinese ^{to Jessfield} Park under certain restrictions be approved, the Chinese Advisory Committee should certainly be asked to lend its assistance in obtaining further land for the extension of this Park, as also land for other parks on reasonable terms of purchase, and that, in asking the Advisory Committee to

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assist in this matter, it should be pointed out that the more land there was for parks the simpler would become the question of the admission of Chinese.


Construction of Byelaw XXXIV. In a recent case brought by the Council in H.B.M. Police Court, it was contended by counsel for the Defendant that although Byelaw XXXIV empowered the Council to issue licences and to impose conditions, and furthermore provided the penalty for offending against or infringing any provision of the Byelaw, it did not provide any penalty for offending against the conditions of any licence issued in pursuance of the Byelaw. This contention was accepted by the Magistrate, and the case dismissed. The particular licence condition upon which the case was brought, was that requiring the production of his licence by the driver of a motor car when called upon by the Police to do so, and so far as this condition is concerned the matter will be rectified in accordance with the Legal Adviser's opinion, by the addition of a few words to Traffic Regulation No. 34. So far however as licence conditions generally are concerned, members concur with the suggestion made by the Secretary that the Consular Body should be addressed in terms of the draft letter submitted, pointing out that the omission of any provision in Byelaw XXXIV for a penalty for offences against the conditions of licences issued in pursuance of the Byelaw, was a very serious one; that provision was included in the revised text of the Byelaw drafted by the Traffic and Licensing Byelaws Committee presented to and passed by the Ratepayers at their Special Meeting in March 1917; that the needs of the case could be met by amendment of the present Byelaw to conform in this respect with the said text, and that if this were done, the Council was advised that there would be no need for it to seek the Ratepayers approval thereto.

Private Ricksha Licence - Licence Fee. Upon members' instructions a letter was addressed to the French Council on August 7, pointing out that private ricksha licences issued in this Settlement to July 17, in respect of the then current quarter, showed a decrease of over 2,000 on those issued for the June quarter, and that whilst it was possible that this decrease would be reduced to something like 1,000 by the end of the quarter, it was nevertheless apparent that the loss of revenue from this source would be considerable. That the Council could not help but conclude that in the main this falling off must be attributed to the fact that the French Council had not seen fit to increase the licence fee in the French

Concession from \$4 to \$6 per quarter as from July 1, as the Council had done, with the result that most owners of private ricasas residing outside the two Settlements and no doubt several residing in this Settlement had taken out their licences, which were valid in both Settlements, with the French Council. That under these circumstances the Council felt compelled to suggest that the French Council should reconsider its decision against increase in the licence fee, as otherwise, much as such course of action would be regretted, the Council would be forced to require all owners of private ricasas licensed by the French Settlement, should they circulate in this Settlement, to take out a supplementary licence at a fee of \$2 per quarter, and that it would welcome a conference with the French Council, if it was thought that this would assist a favourable settlement of the matter.

In a reply to this letter which has already been circulated, the French Council points out that the proposal to raise the fee from \$4 to \$6 as from July 1, was laid before it at too late a date to permit of its careful examination or discussion with the Council. That for reasons stated it felt obliged to retain the licence fee at \$4, that it could only regard the tone of the Council's letter as unfriendly, and that if a supplementary licence fee were charged by the Council on private ricasas licensed in the French Concession, the French Council would retaliate by enforcing a like supplementary licence fee on private ricasas licensed in this Settlement.

In a memorandum covering the correspondence above referred to, the Secretary observes that from a further report by the Commissioner of Revenue, which is attached, it was clear that the falling off in the number of licences taken out with the Council was of a permanent, increasing and very serious character, attributable in the main if not entirely to the reasons set forth in the Council's letter of August 7 to the French Council. Under these circumstances he suggests, and members concur, that a further letter should be addressed to the French Council quoting the figures included in the report of the Commissioner of Revenue and pointing out that the Council's letter of August 7, was never intended to be construed as expressing any unfriendliness towards the French Council or anything in the nature of a threat, and also explaining how it had been impossible earlier to communicate to the French Council the decision reached at the end of March last to increase the licence fee. That the suggestion of a supplementary licence fee to be levied on ricasas licensed in the French Settlement, and circulating in this



Settlement, was not in the nature of a threat, but was one which the Council had felt that it would be necessary to adopt unless the French Council reconsidered its decision not to raise its fee to the same basis as that imposed in this Settlement, and finally that the Council would still welcome a conference on this subject in the hope that some arrangement that was satisfactory to both Councils might result therefrom.

11/19
11/14 Tramways and Electric Railless Traction.

In reply to the Council's letter communicating the decision reached at the Council meeting on October 11, a letter from the Shanghai Electric Construction Co. Ltd. is submitted agreeing to equip new rolling stock with doors which would be locked to prevent passengers from boarding or alighting while cars are in motion. The Company also states that it is prepared to transfer the tram track from North Soochow Road to Soochow Road, to undertake the extensions, doubling and renewal of North Szechuen Road and to carry out this work as also the doubling of the Broadway track with the reinforced concrete sleeper form of construction. Finally the Company requests that the Council will agree to waive its stipulation in regard to the North Szechuen Road track or in the alternative to allow the Company an opportunity of meeting ^{it} them in a conference with a view to the avoidance of further delay in the drafting of the final agreement.

In submitting this letter the Secretary reports that since its receipt he has had certain conferences with the Deputy General Manager of the Company, and that he had informed the latter that the Council would certainly not waive the stipulation in question, but that he felt sure that it would not under any circumstances decide the question of the removal or non-removal of the track without giving the Company a full opportunity of laying its views before the Council. Continuing the Secretary states that he gathered that if a letter were now addressed to the Company in this sense, the Company would agree so that it would then be possible to proceed with the drafting of the formal agreement between the Council and the Company covering the rail and railless extension proposals. Members unanimously approve of a letter being addressed to the Company accordingly.

The Secretary next states that it is possible that, if the members would sympathetically consider a proposal by the Company entirely to eliminate the rail service and substitute ^a railless service therefor the Company might find ~~it~~ worth its while to submit such a proposal. He adds that he has ascertained from the Commissioners

H.C.
of Police and Public Works, that they strongly support the substitution of a railless service for the present rail system. In reply members indicate that any proposal on these lines will be favourably considered, and the Secretary is authorized to notify the Deputy General Manager of the Company unofficially to this effect.

16
1442
Telephone Company - Extension of Tariff Radii.

In accordance with members' instructions a letter was addressed to the Telephone Company on October 12, requesting figures showing how the Company's gross revenue would have been affected had the proposals to extend the radii been in operation during the year ended March 31 last. At the same time with a view to expediting settlement, the Secretary has, on the suggestion of the Chairman, conferred with the Secretary of the Company with the result that, in a letter which is now submitted, the Company forwards the desired particulars, and explains that it was not intended that its previous letter should be considered as a definite request for a revision of the subscription rates with a view to their increase at the present moment, but merely to convey the opinion of the Directors that at some not far distant date a revision of the rates would be necessary owing to the increase in the cost of materials labour etc., At the same time the Company expresses the wish to meet the views of the Company Council as far as is practicable and proposes that the two and a half mile radius on which subscription rates are ^{calculated} ~~measured~~ be measured from the particular exchange to which the subscriber is attached, and that the subscription rates be those which are at present charged for telephones within that radius from Central Exchange.

The Secretary points out that this proposal is actually more favourable to the subscriber than that put forward by the Council, and that later if necessary, if either party to the agreement desired to re-open the question of radii or tariff rates they would have full right to do so.

It is noted with approval that the Company also expresses its willingness to reduce the installation fee where a subscriber moves to a house in which there is a telephone already installed by one-half, i.e. from \$10 to \$5. Members note with approval the satisfactory outcome of the negotiations with the Company, and direct that the French Council be notified and asked for its view.

3409
Proposed Museum. A letter from Mr. A. de C. Sowerby on behalf of the

Executive Committee of the Shanghai Museum Association is submitted, requesting the Council's support of a scheme providing for the acquisition of the French Club buildings and their conversion into a museum. The proposal is to acquire the said buildings for the sum of \$200,000 and the suggestion is made that the Council should take the lead in the matter and guarantee the sum of \$75,000 which is required at once to close the bargain with the French Club, and further that if the matter was one which must be brought before the Ratepayers, an opportunity should be given to hold a meeting of all Shanghai residents so as to enable the Council to ascertain more clearly the feeling of the Shanghai community as a whole.

Upon consideration of this letter and former files bearing on the subject which have already been circulated, members record the unanimous view that the Council would not be justified at the present time in making a grant towards the provision of a museum, which should more properly in their opinion be provided for by public subscription or benefaction, particularly since so many urgent and important public improvements including the completion of the Sewerage Scheme and the construction of bridges across the Soochow Creek remain to be dealt with at considerable cost, whilst very heavy expenditure will be involved in the contemplated purchase of the Waterworks undertaking. Apart from this the particular proposal to convert the French Club buildings into a suitable museum building would entail a certain amount of internal structural alterations and the Council considers and is advised that better results could be obtained by the erection of a building specially designed for the purpose. Moreover the point arises as to how far the Council would be justified in supporting an institution situated outside the Settlement. Members direct that reply be made to Mr. Sewerby accordingly.

The Municipal Gazette for November 30 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

[Handwritten signature]

Chairman.

[Handwritten signature]
Secretary & Commissioner General.

W.C.P.
At the meeting of the Council held on Wednesday, December 6, 1922,
at 5 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 H.H. Girardet
 W.P. Lambe
 H.W. Lester
 A.B. Lawson
 V.G. Lyman
 S. Sakuragi
 G.N. Wilson
 The Secretary & Commissioner General and
 The Assistant Secretary in charge of Parks Matters.

The minutes of the meeting of November 29 are confirmed and signed by
the Chairman. With regard to:

2319 Library Premises Extension: The Secretary reports that since the last
 meeting of the Council he has interviewed the Librarian with regard to
 the temporary arrangement suggested and that she has now arranged to
 carry on at the Library during alterations, as she considers that this
 arrangement though inconvenient is preferable to any other arrangement.

The minutes of the meeting of the Parks Committee of November 25 are
submitted and confirmed. With regard to:

1937 Admission of Chinese to Parks. Further consideration of this matter
 is deferred pending ascertainment of the views of the Recreation Fund
 Trustees. In the meantime, however, the Chairman states that he
 considers this to be a matter on which the directions of the Ratepayers
 will have to be ascertained before any final step is taken by the
 Council and it will accordingly have to be referred to the Ratepayers
 at the forthcoming Annual Meeting. Members concur.

3364 S.V.C. Club. A report from the Commandant with draft rules and byelaws
 is submitted. These are approved by members on the basis that no
 alteration or addition be made thereto without the consent of the
 Council.

In response to the request of the Commandant that the Chairman
 will perform a simple opening ceremony of the Club, the Chairman
 expresses his willingness to do this and the Secretary is directed
 to inform the Commandant that Thursday the 14th inst. will be convenient
 to the Chairman for this purpose.

W.C.P. Private Motor Car Licences. The Secretary reports that the existing

2420

procedure with regard to the issue and transfer of licences is cumbersome, out of date, and unsatisfactory, in that it necessitates a considerable amount of unnecessary work, by reason of the fact that it involves the making out and issue of new licences every quarter instead of merely the making out and issue of renewal receipts. He reports that he has studied closely the whole question and has revised the licence conditions and procedure with regard to renewals and transfers with a view to simplification and avoidance of many of the inconveniences which result both from the point of view of motor owners and the Police and Revenue offices.

After brief discussion of the revised conditions which have been circulated to members, with the Secretary's notes and the comments of the Commissioners of Police and Revenue, members approve them and direct that they be communicated to the French Council with a full explanation of the reasons for the amendments suggested and with a request for their views thereon with the ultimate aim that uniformity of procedure should obtain in both Settlements.

The British Gaol - Custody of British prisoners. A letter from H.M. Consul General to the Chairman requesting the Council's views upon the proposal that the British Government should sell the British gaol site and buildings and entrust the custody of British prisoners to the Council on the conditions outlined therein, together with the comments of the Commissioner of Police and a copy of a letter from the Chairman of the Council to the Acting British Consul General of May 27 last have been circulated to members.

The Chairman remarks that H.M. Consul General appears to have overlooked the last mentioned letter in which he stated that he considered it would not be sound from the point of view of economy in administration for the Council to think of taking over the gaol unless it was a case of purchase or rental of the property for more or less nominal sum.

Mr. Lambe expresses the opinion that the gaol if acquired would be too large and very expensive to run, whilst Mr. Girardet suggests that perhaps part of the building could be utilised for purposes other than that of a gaol.

After discussion, it is decided that if the British Government does not require the full market value of the site and buildings, it might be of advantage to the Council, in view of the excellent accommodation the building affords, to acquire them. The Chairman will accordingly address H.M. Consul General referring to his letter of May 27 last and stating that if the gaol is to be acquired at a reasonable sum i.e. considerably below its present market value, the Council will further consider its purchase.

1486 Brothel Licences - Third Annual Drawing. Pursuant to the authority of Resolution XV passed at the Annual Meeting of Ratepayers on April 7, 1920, and in pursuance of the recommendation contained in the report of the Special Vice Committee published in the Municipal Gazette of March 19, 1920, Mr. Lambe reports that a public drawing, which he attended, took place at the Town Hall yesterday, December 5, for the purpose of selecting by lot one third of the brothel licences to be withdrawn on April 1, 1923.

1235 Electricity Department - Capital Levy. Referring to the Council minute of October ⁴ ~~3~~, herein, a report by the Treasurer and Comptroller forwarding a draft of the proposed amended Guarantee and Capital Levy clauses in power contracts is submitted and the amendments approved.

The Municipal Gazette for December 7 is submitted in proof and authorised for publication.

The meeting adjourns at 6.5 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature: H. O. Fiddell]
Secretary & Commissioner General.

~~1889~~

At the meeting of the Council held on Wednesday, December 13, 1922,
at 4.30 p.m. there are:

Present:

Messrs. H.G. Simms (Chairman)
S. Fessenden
H.H. Girardet
W.P. Lambe
A.B. Lowson
V.G. Lyman
S. Sakuragi
G.N. Wilson and
The Secretary and Commissioner General.

Absent:

Mr. H.W. Lester.

The minutes of the meeting of December 6, are confirmed and signed by
the Chairman.

The Commissioners of Police and Public Works attend.

1889 Motor Bus Services. Referring to the application of Mr. Fredericks for
the establishment of a motor bus service, the Secretary submits a
memorandum stating that in accordance with the decision of the Council
at its meetings on August 2 & 8, he instructed the Commissioner of
Police to prepare a schedule of bus routes designed to cover the
whole of the approved roads in so far as it is desirable that they
should be covered and with each route so arranged as would, in his
opinion, best meet traffic requirements. His reply and subsequent
departmental correspondence and reports are also submitted together
with letters from Mr. J.A. Fredericks.

The Commissioner of Police has conferred with Mr. Fredericks as
to his proposals and as a result of their discussion and conference
with the Deputy Commissioner of Police and the Assistant Commissioner
in charge of Traffic he now recommends:

(a) That the routes specified by Mr. Fredericks be approved, viz:

Route, 1 - 1st Class only.

Bund-Nanking-BubblingWell Road to St. George's Hotel and back.

Route 11 - 1st Class only.

Szechuen Road-North Szechuen Road & Extension-Dixwell Road for
nearly one-half mile, and back.

Route 111 - 1st Class only.

From Junction of North Szechuen Road Extension & Dixwell Road to a
point on the Kiangwan Road about one-quarter of a mile beyond
Hongkew Park, and back.

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1-100
Route IV - 1st & 2nd Class.

Bund-Broadway & Muirhead Road and back by East Seward Road-Seward Road-Bund.

Route V - 1st & 2nd Class.

Honan Road-North Honan Road, Boundary Road-North Shansee-Elgin Road-North Honan & Honan Roads.

Route VI - 1st & 2nd Class.

New Engineering Works along Yangtsepoo Road-Broadway-Chaoufoong Road-East Yuhang-Tungchow Road-East Yalu-Urga Road Dixwell Road to meet cars of Route 11, and back.

Route VII - 1st & 2nd Class.

Foochow Road-Thibet Road-Peking Road-Bund & vice-versa.

Route VIII - 1st & 2nd Class.

Peking Road-Thibet Road-Avenue Road (when widened) or Burkill Road & Carter & Bubbling Well Roads.

Route IX - 1st & 2nd Class.

Avenue Edward VII-Manila Road-Avenue Foch to Avenue Haig.

- (b) That as regards Nanking Road, it should be stipulated that until further notice it must be treated as a first class route and that only one or possibly two stopping places other than those caused by the exigencies of traffic will be permitted.

The Commissioner of Public Works agrees with the Police recommendations and emphasises certain points which are dealt with in the course of discussion when members views are recorded as follows:-

- (1) That the routes specified should be approved, subject to the stipulation recommended by the Commissioner of Police in the case of Nanking Road and to the stipulation that Honan Road be not utilized until the re-construction of the existing wooden bridge over the Soomhow Creek has been completed.
- (2) That a much more efficient service would result from the operation of all routes by one company than the operation of different routes by different companies and that in the public interest arrangements should be made accordingly and that, so far as this may not be possible, operating companies should be required to arrange their services from time to time to connect with those of other companies to the satisfaction of the Council.
- (3) That, whilst it would be desirable that the service on Route 1 should be extended to Jessfield Park or Railway Station this is not practicable at the present time as the service on this

1-105

route has already been granted to Mr. Tung Hansen. At the same time as it seems that this particular service, which is carried by on one bus only, is very unsatisfactory, members consider that Mr. Hansen should be called upon to place it on a proper basis, failing which the route should be considered available for buses run by the company operating Route 1.

- W.P. (4) That Routes 111 & 112 should be regarded as one in the sense that alternate or fewer buses should run through to the further terminus.
- (5) That sanction of Route 1X must be subject to the "concessionaire" securing the consent of the French Council.
- (6) That so far as the Council is concerned the use of double deck cars on Route 1X should be permitted subject to priors submission and approval of plans of such cars.
- (7) That it should be stipulated that should the Council at any time require the "concessionaire" will provide services on other routes and that in the event of his failure to do so the Council will permit other parties to provide the required services and will have the right to transfer to such other parties the whole or a portion of the then existing service rights.
- (8) That the actual route mile fees payable should be assessed by the Secretary for members' consideration later.
- (9) That the schedule of approved routes should be advertised in the Municipal Gazette, as a matter of formality, but that irrespective of further applications, Mr. Fredericks should as the pioneer applicant, be allowed to establish services thereon.
- (10) That it should be stipulated that all four wheels of the buses be fitted with pneumatic tyres.
- (11) That it should be stipulated that the maximum speed allowed will be 15 miles.
- (12) That it should be stipulated that, in the event of excessive wear and tear suspension of any particular service can be called for.
- (13) That the concessionaire be asked to submit proposals as to frequency of service.
- (14) That it be stipulated that the concessionaire shall not suspend any bus service without giving the Council six months previous notice of his intention to do so to enable the Council to make other arrangements.
- W.P. (15) That it should be provided that if for any reason, other than traffic reasons, the Council should at any time desire to call for the permanent discontinuance of any or every bus service it shall give two years previous notice to this effect

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to the concessionaire.

(16) That the conditions stipulated in the Council's letter to Mr. Fredericks of April 12, 1922, should apply.

Further applications for permission to run bus services are considered, but are not approved. With regard to the application from Honigsberg & Co. Inc., members agree that a bus service on part of the route applied for is desirable viz: from Carter, Sinza & Markham Road Junction or from Carter, Burkill & Bubbling Well Road Junction along Markham Road & Connaught Roads to Jessfield Road and return by the same route, and that this application will be considered later in conjunction with other applications for the same route.

The Commissioner of Public Works withdraws.

352/ Pedicab Service. The Secretary reports upon the discussion which took place on this matter at the Watch Committee meeting yesterday and after brief consideration members sanction action as recommended by the Committee.

The Commissioner of Police withdraws.

1235 The minutes of the meeting of the Electricity Committee of December 1, are submitted and confirmed. With regard to:

Capital Levy. A report herein by the Treasurer and a memorandum by the Secretary are submitted and considered. Members are unable to endorse the proposal of the Committee that power consumers should be released from their contract obligation not to transfer debentures taken up by them under the Capital Levy clause in view of the fact that such release would undoubtedly prejudice the successful issue of future loans. Members are also unable to endorse the recommendation that new consumers should for the present be required to take up one third of the Capital Levy only, as they have no power to sanction any departure from the terms of the amendment to Resolution VI, passed at the Annual Meeting of Ratepayers in 1920.

In regard however to the specified case mentioned by the Committee, members direct that the Committee be informed that should transfer of the debentures be actually effected in spite of the restrictions imposed thereon by the Consumer's Contract with the Council, the Council will raise no objection to the Committee not enforcing the penalty provided under such contract, should the Committee consider it advisable as a matter of policy that power should continue to be supplied to the consumer as though there had been no breach of contract.

2242 Fire Insurance. The Chairman states that no insurance circles no such thing as an absolutely fireproof building exists and that

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he considers that the Council would not be justified in discontinuing the insurance without specific instructions from the Ratepayers, which, it is noted, was the decision reached when the question of the insurance of the Administration Building was considered by the Finance Committee at its meeting on March 7, 1921. Mr. Fessenden then observes that the amount paid for insurance is very large and that if, in fact, the buildings and plant are in the category of fireproof buildings much better insurance rates should be obtainable, an observation with which the Chairman and other members agree. Ultimately, in view of its importance, it is decided to refer the matter back to the Electricity Committee for further consideration.

3411/ Advances from Superannuation Fund. As the question raised in this minute is one which affects the whole staff, members direct that it be referred to the Finance Committee for consideration.

14/ The minutes of the meeting of the Finance Committee of November 28 are submitted and confirmed.

14/ The minutes of the meeting of the Finance Committee of December 5 are submitted and confirmed, except as regards that under the heading Pay of Heads of Senior Departments, which matter will receive further consideration by the Committee.

2657/ Court of Consuls - McDermott v. the Council. Referring to the minute of the Council at its meeting of November 15, the Secretary reports and members note with satisfaction that a reply has been received from the Senior Consul to the effect that the Consular Body has agreed to the adoption of a uniform procedure requiring a warrant, or other written authority in all cases of arrest other than those specifically mentioned.

116/ Volunteer Corps - Chinese Company. Members approve the recommendation of the Commandant relative to the command of the Chinese Company, and the undermentioned announcement for insertion in the Municipal Gazette.

"Headquarters and Chinese Company. The following will have effect from January 1, 1923:-

Captain G. Grayrigge resigns his commission and in consideration of long and valued services in the Corps is granted the honorary rank of Major on retirement with permission to wear uniform.

Captain T.A. Zee is transferred to Headquarters as adviser on Chinese Company matters.

Lieut. B.Y. Woo to be Captain."

19/794/ Tramways & Electric Railless Traction. In a letter submitted the Deputy General Manager of the Shanghai Electric Construction Co.Ld., refers to

the published Council minute of November 29, in reference to the Council's stipulation in regard to the North Szechuen and North Soochow Road track. He states that the minute as published does not convey clearly the suggestion put forward by him in an endeavour to facilitate agreement on this particular matter, which he claims was that "if the Council after the two services are in operation in North Szechuen Road would in conjunction with the Company consider whether the two services are necessary or which is the more suitable and any decision thereon be mutually agreed, this would probably be acceptable to the company."

The Secretary states that in view of the contents of this letter he has refrained from addressing the company as was directed at the meeting of November 29, and he now seeks members instructions. In reply members unanimously concur that the present suggestion of the company is one which they could not under any circumstances accept, since it would involve a joint decision by the Council and the Company on a matter on which the Council alone should decide. They therefore direct that the Secretary address the company as instructed at the meeting of November 29.

Platform in Jessfield Park. Referring to the minute of the Council at its meeting on November 29, the views of the Orchestra and Band Committee have been ascertained as to whether Brass Band performances would prove more popular than Symphony Concerts in Jessfield Park. The views of the Committee is that symphony concerts would be the more popular and that a similar type of stand to that erected in Hongkew Park should be provided.

Resignation of Mr. Girardet. The Chairman informs members with regret that Mr. Girardet will shortly retire from his membership of the Council. He states that he hopes to see Mr. Girardet back again on the Council at a later date, and in the meantime he asks members to consider who should be invited to serve in his stead.

Electricity Department - Deputy Engineer-in-Chief & Manager. Mr. Lambe refers to the views expressed earlier in the year (when the terms of renewal of Mr. Aldridge's agreement and those upon which Mr. Mills should be appointed Executive Engineer of the Power Stations were under consideration) as to the great importance of steps being taken to find someone capable of filling the position of Deputy Engineer-in-Chief and Manager, to take Mr. Blagden's place on his resignation and who would also be qualified to succeed Mr. Aldridge on his retirement. In reply to his enquiry as to what action had been taken in the matter, Mr. Girardet states that he understands that Messrs. Preece Cardew & Co.

had instructions, some time ago, to keep a look out for a suitable man, but members concur that some more active steps should be immediately taken to fill the appointment unless the Committee is now satisfied that Mr. Mills who, it was stated in September last, might possibly be in the running for the position of Deputy, is really qualified for that appointment. Mr. Girardet undertakes to bring the Council's views before the Chairman and members of the Electricity Committee.

The Municipal Gazette for December 14 is submitted in proof and authorised for publication.

The meeting adjourns at 6.55 p.m.

M. Girardet

Chairman.

H. O. Fiddell

Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, December 20, 1922,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

H.H. Girardet

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Watch Matters.

Absent:

Mr. S. Fessenden.

The minutes of the meeting of December 13, are confirmed and signed by the Chairman.

The Treasurer and Comptroller attends.

The minutes of the meeting of the Finance Committee of December 11, are submitted and confirmed. With regard to:

Superannuating of Foreign Employees of Long Service. The Chairman

remarks that, whilst no definite pension scheme for general application was recommended by the Committee, he realised that, if its recommendations in the specific cases dealt with were adopted, they would inevitably form the basis on which other cases of employees who joined before July 1, 1921, would have to be treated. He further remarks that it would seem that, in due course, the Council would have to deal with employees who joined after July 1, 1921, since it appeared that their Superannuation, after 25 years service, would be insufficient to warrant the Council insisting upon retirement, assuming that the view of the Committee was adopted that superannuation should be brought into account on the basis of the income that it would produce if invested in sterling at 5% interest, instead of on an annuity basis.

Members concur that superannuation should be brought into account on the basis recommended by the Committee and since the income on such basis upon retirement after 25 years service i.e. roughly 33 1/3 % is considered by a majority of them members to be insufficient to enable the Council to call for compulsory retirement, discussion ensues as to what percentage would warrant the Council in doing so. The suggested figure of 50% (inclusive of income from Superannuation Fund) is considered too high, but after considerable discussion of the matter

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members ultimately record the view that 40% would be a reasonable figure.

Mr. Girardet then suggests that if 40% is to be aimed at, in the specific cases referred to in the minutes of the Finance Committee, and will form the basis upon which the case^s of other employees who joined prior to July 1, 1921, will be treated, then it should surely provide the correct basis for all cases, and that if this were admitted, it would, he thought, be ^{much} better that the present Council should decide upon this figure as the basis for a scheme for general application to all employees irrespective of the date on which they joined the Service, rather than that the question should be left outstanding for a future Council to deal with. The Secretary thereupon suggests that it would be very desirable to adopt Mr. Girardet's suggestion inasmuch as the approval of a definite pension scheme for general application would undoubtedly tend to offset the ever recurring demands by various grades of the Municipal Service for increased Pay. Members give consideration to these suggestions and ultimately express their agreement with Mr. Girardet that a definite pension scheme would be desirable, and that the needs of the case would, it seemed to them, be met by laying it down that on retirement after 25 years service, the Council would grant a sterling pension equal to the difference between an income of 40% of annual Pay on retirement at a fixed rate of exchange and the income actually produced by an employee's Superannuation Fund accumulations invested in sterling at the like rate at 5% interest.

The Treasurer and Comptroller thereupon points out that if this suggestion is adopted anomalies will be bound to occur as in the case of two employees each with the same length of service when one by reason of his having been promoted more rapidly than the other, would receive a smaller pension owing to the fact that his super-annuation accumulations would be greater^{er} than that of the other. He expresses the view that this would tend to create dissatisfaction and that the more satisfactory basis would be provided by the adoption of a sliding scale pension of a percentage of final Pay varying according to the date when the employe concerned joined the Service. Certain of the members are inclined to think that the anomalies referred to should not present any serious difficulty and that a pension of the difference between interest on superannuation and 40% of Pay on retirement would be simpler and preferable to a sliding scale pension of a final percentage on such Pay, but after the Treasurer and Comptroller has expressed further views on the subject,

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they concur with other members that 12½ % of final Pay in the case of employes who joined subsequent to July 1, 1921, would seem to provide a satisfactory starting basis upon which a sliding scale pension scheme could be drawn up for application to the whole of the foreign staff. The maximum pension which is to be granted is next considered. Mr. Wilson states that he thinks that £500 is excessive and that this figure might be reduced to £300, but following discussion of this matter members endorse the Committee's proposal that in no case should any pension granted exceed £500, with the further limitation which is added after the Treasurer and Comptroller has withdrawn, that in no case should income on superannuation at the end of 25 years service, plus pension produce an annual income in excess of 40% of final Pay, but they concur with the Secretary that the Treasurer and Comptroller's views should first be sought in regard to this further limitation.

The minutes of the meeting of the Chinese Educational Committee of December 8, are submitted and confirmed.

The minutes of the meeting of the Watch Committee of December 12, are submitted and confirmed. With regard to:

3251. A.D. Bell's Chauffeur - Claim for Damages. Members concur in the recommendation of the Committee herein and the Secretary and Commissioner General submits a draft letter, which is approved for despatch to Mr. Bell.

Volunteer Corps Commissions. Members approve the recommendations of the Commandant relative to the resignations and granting of commissions, and the undermentioned notice for insertion in the Municipal Gazette.

1161 Headquarters. Major R.J. Marshall resigns his commission as Medical Officer.

1161 Light Horse. Captain O.S. Benbow Rowe, M.C. and Lieut. A.H.P. Koe resign their commissions.

Trooper L.R. Andrews, M.C. and Squadron Sergeant Major C. Trenchard Davis, M.C. to be 2nd Lieutenants with seniority in the order named.

1028 Field Artillery Battery. 2nd Lieut. H.B. Lobb to be Lieutenant with effect from December 15, 1922.

1028 Machine Gun Company. Lieut. W.C. Bond to be Captain; 2nd Lieutenants A.W. Hayward, W.J. Hawkings and R.B. Roach to be Lieutenants; Sergts. E.C. Baker and D.W. Leach to be 2nd Lieutenants.

1028 "A" Company British. M. Reader Harris, Esq., M.C. (late Major 30th London Regiment (Kensingtons)) to be Captain.

1028 American Company. Sergeant E.I. McCloskey to be 2nd Lieutenant.

- 1028 Portuguese Company. 2nd Lieut. M.F.R. Leitaç to be Lieutenant.
 1028 Shanghai Scottish Company. 2nd Lieut. J. Harder to be Lieutenant.
 2033 Long Service Medal. Upon the recommendation of the Commandant, the following additional ex-members of the Volunteer Corps is awarded the Council's Long Service Medal:-

Retired Members.

	Active	Reserve
G.R. Wingrove	1881-1898 1902	1899-1901 1903-1917

- 1161 Upon consideration of the recommendation of the Commandant that the resignation of Major R.J. Marshall be accepted, members consider that little tact was shown by the Commandant in the wording of the letter to which Major Marshall takes exception. The Chairman observes that the Commandant was no doubt acting in accordance with military practice but in order to avoid such incidents in the future, he undertakes to inform him personally of members views.

- 1172 Resignation of Members. The Chairman expresses members' regret at losing the services on the Council of Mr. Girardet as also of Mr. Iyman who is proceeding on leave shortly, and he suggests that Messrs C.W. Atkinson and E.F. Mackay be invited to serve on the Council to fill the resulting vacancies. Members concur.

The Municipal Gazette for December 21, 1922, is submitted in proof and authorised for publication.

The meeting adjourns at 7.10 p.m.

H. J. ...
Chairman.

H. O. Fiddell
Secretary & Commissioner General.

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A Special Meeting of the Council was held on Friday, 26th January, 1923, at 5 o'clock to consider whether there are certain weaknesses in the carrying out of the work of the Administration as between the Secretariat and the Departments, and between the Departments and the Committees, which could be removed.

It was the unanimous opinion of Members that the Heads of Departments should be in closer touch with their respective Committees and with that end in view it was agreed that meetings of the Watch, Works, Finance and Health Committees should meet at regular times, to be arranged fortnightly or oftener if the Head of Department and Chairman of Committee decided it to be necessary, and that the Chairman of Committee should be in close touch with the Head of Department. In this way he will become more conversant with the detail of the Department.

Members then consider the position of the Secretariat vis-a-vis the Heads of Departments, and the policy of past Councils is confirmed that the Secretary and Commissioner General is the Senior Officer of the Council. Considerable discussion takes place as to the position of Assistant Secretaries in relation to Heads of Departments, and whether the Secretary and Commissioner General can delegate his seniority to them. It is pointed out that herein lies a considerable source of misunderstanding between the Secretariat and the Heads of Departments, and it is the opinion of Members that the position of an Assistant Secretary at Committee Meetings is to record what takes place, with this provision that he can point out to the Committee that the advice of the Secretary and Commissioner General should be taken on a matter under discussion if he thinks it advisable to do so.

It is the opinion of Members that Agendas for Committee Meetings should be drawn up by the Heads of Departments and handed to the Secretariat to add any matters considered necessary after collaboration with the Head of Department, but nothing should be taken off the Agenda without consulting the Head of Department, and not without his approval. When the Agenda is prepared the Secretary and Commissioner General will decide whether his presence at the Committee Meetings is necessary or not, subject always to a ruling at a Committee Meeting that his presence is required.

Members record the view that short daily informal Meetings of Heads of Departments would be conducive to a clearer understanding and better team work.

Members then consider the question of Reports from Heads of Departments and considerable discussion takes place as to the advisability, in cases where decisions are made by circular, of forwarding the complete file to the Head of Department concerned to enable him to note the opinions

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expressed by Members and the Secretariat. This matter was deferred for further consideration. It is the opinion of Members that all decisions made by Circular should for the purpose of record be placed on the Agenda and confirmed and minuted at Committee Meetings.

It is the opinion of Members that all Resolutions passed at Committee Meetings having reference to pay or varying the terms and conditions of service of the staff, or proposals involving expenditure not included in the Budget or which would result in exceeding the Budget provision, or proposals having any bearing on Accounts, should be referred to the Finance Committee, and the Minutes should state that they are so referred.

The question of the draft Minutes of Committee Meetings being agreed to as between the Secretariat and Heads of Departments before submission to Committee Meetings was considered, but opinion on this was reserved until the views of those concerned were heard.

It was decided before giving final consideration to the various opinions expressed to hear the views in the first place of the Secretary and Commissioner General and then of the Heads of Departments.

The Secretary and Commissioner General attends.

The Chairman informs the Secretary and Commissioner General of the views of Members with regard to regular and more frequent Committee Meetings which, in their opinion, would obviate such a large amount of the municipal business being conducted by Circular, an opinion in which the Secretary and Commissioner General entirely concurs, but points out that the Circular system has many advantages and could not be wholly eliminated.

The Secretary and Commissioner General is then questioned as to the procedure in regard to Agendas of Committee Meetings. He states that Heads of Departments draw up rough Agendas, and submit them to the Secretariat who add or eliminate whatever is considered by that Department necessary. Members did not gather that these additions and eliminations were systematically done in collaboration with the Head of Department concerned.

With regard to Reports of Heads of Departments the Secretary and Commissioner General emphatically oppose the principle of allowing the Heads of Departments to see the comments of the Secretariat, reserving to himself discretion as to whether such views should be communicated to the Heads of Departments.

The Secretary and Commissioner General emphasises the desirability of Members doing nothing which might tend to prejudice co-ordination in the senior Department, i.e. the Secretariat, and that no decisions should be arrived at out of Committee without his full cognisance,

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and without giving his Department full opportunity of commenting before such decisions are arrived at, as he is in the same position as a Managing Director is to the Board of a Company. He then quotes the procedure adopted by the London County Council in support of his views.

With regard to Minutes of Committee Meetings, the Secretary and Commissioner General points out that these are drawn up by the Secretariat for the Council or Committee concerned and on confirmation by them copies are forwarded to Heads of Departments who then have the opportunity of calling attention to anything incorrect.

The Secretary and Commissioner General then withdraws.

The Commissioner of Public Works attends and the Chairman asks him to explain to Members where any weakness exists in the organisation as between his Department and the Secretariat.

The Commissioner of Public Works deals with the procedure when a communication is received by the Secretariat from outside which has to be dealt with by his Department.

The Secretariat sends a copy of the communication to his Department for comment. He writes a report on it and sends it to the Secretariat who drafts a reply and sends copy to the P.W.D. to check essential details. If the chit book is initialed and no comment made the reply is then despatched. He states that there is a weakness here due to over centralisation.

The Commissioner of Public Works then deals with the question of Reports. He points out that Reports made by him are sent to the Secretariat. He files a list of these Reports under their heading, and feels that once they leave his Department he loses sight of them, and they appear to be often held up for a considerable time in the Secretariat before being dealt with in Committee. The file dealing with his Report does not return to his Department so he has no opportunity of obtaining the benefit of the views expressed thereon by Members or by the Secretariat. A decision is arrived at by the Council on the Report and communicated to him by letter by the Secretariat.

Asked if he draws up his own Agenda the Commissioner of Public Works stated that this is done in collaboration with the Assistant Secretary. It is not possible for him to draw up an Agenda as he has no knowledge of the procedure adopted in respect to Reports submitted since the last Meeting.

As regards Draft Minutes he has no say in the drawing up of them.

At this point the Meeting adjourned.

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Chairman.

A Special Meeting of the Council was held on Monday, 29th January at 5 o'clock for a further hearing of the views of the Heads of Departments on the present system adopted in carrying out the work of the Administration as between Heads of Departments, the Committees and the Secretariat.

The Minutes of the Special Meeting of the Council held on the 26th January were considered and adopted.

The Secretary and Commissioner General attends.

With reference to the previous proposal of the Council that executive Committees should meet at least once a fortnight, the Secretary and Commissioner General suggests that it would speed up the work of the Administration if Executive Committees would meet weekly as otherwise many matters would have to be held up too long pending confirmation. He also suggests that action could be taken on the Committees' decisions without awaiting their discussion in Council, except when such discussion was considered necessary.

With regard to Reports of Heads of Departments, he points out that it would be necessary to continue these as in the past to enable the Secretariat to fulfil its functions and to give members the opportunity of giving important matters careful consideration, and such Reports should be lodged with the Secretariat at least 24 hours before the time of meeting or longer if the matter is involved.

Mr. Lambe remarks that he would like to have the Agenda of a meeting in his hands the day before the meeting, and Departmental Reports should reach the Secretariat earlier. Mr. Atkinson remarked that if a report were received too late to put on the Agenda for one meeting, there would be no serious delay occasioned by its being held over for a week until the next meeting.

Before withdrawing the Secretary and Commissioner General submits that Heads of Departments should have taken up the question of internal organisation as between the Secretariat and the Departments direct with him instead of going behind his back to Members, an action which he strongly resented. The Chairman observes that the Council understood that on the contrary the matters brought by the Heads of Departments to Members notice had been the subject of discussion with the Secretary, but no satisfactory solution had been obtained.

The Secretary and Commissioner General then withdraws.

The Commissioner of Public Works then attends.

Mr. Harpur, questioned as to the preparation of agenda, stated that the Works Committee agenda was prepared after collaboration with the Assistant Secretary and was received in its final form by the P.W.D. an hour or two before the meeting. Mr. Harpur kept a list of outstanding matters, but, as he was unaware of the procedure adopted in respect of reports submitted

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since the last Committee meeting, such list was only a guide in drawing up the agenda. He was also under the impression that meetings passed without the whole of the outstanding matters being dealt with.

Asked if he dealt direct with the Secretary or Assistant Secretary, and if he had made complaints as to the system or procedure, Mr. Harpur said that he had dealt direct with the Secretary and Assistant Secretaries as the circumstances of the case indicated; with regard to system and procedure, he made suggestions (but not recently), but he felt that such suggestions were apt to be construed as criticisms of the Secretariat and were not well received. The inferences made were invariably, that the members of the Council were averse to any changes which would result (as it was said they would) in increased time expected of them in considering Municipal affairs.

The root of the trouble was largely in the extensive "Circular" system which bred an air of distrust and left the Head of a Department without the advantage of open criticism and a free exchange of views with members of his Committee.

Mr. Harpur's relations with officials of the Secretariat were of a friendly nature, it was necessary that this should be so in the interests of his work, and that was why he had recently refrained from making complaints which might be regarded as criticism, and resented.

The Commissioner of Public Works then withdraws.

The Commissioner of Health attends and on being asked by the Chairman to explain to members where he considered there was a weakness in the present system as between his Department and the Health Committee and the Secretariat.

He states that fortnightly meetings of the Health Committee would be of considerable assistance to him. He complains that often he does not see the Agendas of Meetings until the day of the meeting, and that Reports drawn up by his Department go to the Secretariat where he loses sight of them, and he feels out of touch with what is going on with regard to them owing to the water-tightness of the system. Questioned as to the procedure in regard to minutes he states these do not reach him until they are confirmed by the Council, and he has no say in drafting them.

The Commissioner of Health then withdraws.

The Treasurer and Comptroller attends and is informed by the Chairman that the Council is enquiring into the system of Municipal Administration and invites the Treasurer to state his views as to

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the points on which the system is in need of improvement. The Chairman states that the Council has already tentatively decided to hold meetings of the Watch, Works and Finance Committees once a week, and Council meetings at less frequent intervals, and enquires whether in the Treasurer's opinion this will facilitate transaction of public business. The Treasurer and Comptroller replies that in his opinion this alteration will considerably improve matters inasmuch as it will facilitate that direct touch between Departments and Committees the lack of which is one of the chief faults of the present system.

Asked if he will give the Council a general idea of the main objections to the existing system, the Treasurer briefly reviews the reasons for the creation of his post in the year 1909, and states that it was the direct result of a public agitation for an improved system of financial administration and control, which had formerly been largely in the hands of the Secretariat and was showing a tendency towards bureaucracy and the creation of a species of Star Chamber Government. He describes how the Secretariat, in its efforts to avoid the time of the Council being wasted, had entirely lost sight of the usual principles underlying the administration of a Municipality, one of the most important of which is that all subjects under discussion should be frankly and freely debated by the appropriate Committees at meetings properly convened, at which are present the officials chiefly concerned with the subject.

As regards the practice of circulating departmental reports accompanied by Secretariat comments (which are not seen by the department concerned), the Treasurer points out that unless properly systematised it lays itself open to the grave charge that departments lose touch with their Committees for the reason that decisions are frequently arrived at in the absence of the head of department. It also has the disadvantage that the interpretation placed by the Secretaries on departmental reports does not always reflect the correct views of the head of department. There is also a risk of the head of department losing track of matters which he has initiated.

The Treasurer states that he has consistently advocated the principle that all matters having any financial bearing should be considered by the Finance Committee before being adjudicated upon by the Council, and that regular meetings of the Finance Committee at frequent intervals are desirable.

As the result of his somewhat unique opportunities for studying both the practical and theoretical side of Municipal administration, the Treasurer is of the opinion that it is a mistaken policy to

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endeavour to thwart the laws of evolution when applied to a rapidly expanding organisation. In his opinion it is necessary in the first place to decide what are essential matters for centralised control, and to leave the handling of minor matters to be decided by economic considerations and expediency. Centralised control should, it seems to him, be rigidly applied to the following matters:-

1. Questions of policy, whether financial, political or general.
2. Finance.
3. Co-ordination of all staff matters.

He is of opinion that in all other matters the degree of decentralisation considered advisable should be determined entirely by economic consideration and expediency.

The Treasurer and Comptroller concludes his remarks by emphasising his opinion that the Council's policy should be concentrated on strengthening the centralised control of the Finance Committee over certain essential matters, and that de-centralisation in all other matters should be allowed to take place as suitable opportunities offer, having due regard to the principles formerly mentioned.

The Treasurer and Comptroller's replies to certain points raised by members are as follows:-

Do you consider it necessary for the three members of the Works Committee each to sign the Requisition Book, and is it necessary for them to examine each item contained in the book?

The Requisition Book is prepared in the office of the Public Works Department and examined and signed by the Commissioner of Public Works. It is then forwarded to the Finance Department where each item is scrutinised with the view of seeing that the Council's financial regulations have been duly observed. In the event of any breach of these regulations, a comment is inserted by the Treasurer and Comptroller, who then signs the book for circulation to the members of Committee. The check exercised by the Committee is of a moral character and it is quite sufficient if the book is signed by one member, who is not expected to make an exhaustive examination of each item. An item questioned by the Treasurer and Comptroller would, as a matter of course, be subject to further investigation.

Do you consider it necessary for members of Council to sign Debenture Certificates?

Debenture Certificates are prepared in the Finance Department and signed by the Treasurer and Comptroller over the certificate of the Council's auditors. They are then signed by the Secretary and Commissioner General, who also sees the auditors' certificate. The signature of members is unnecessary as it does not and cannot provide any further check.

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Do you consider that a Staff Supervisor (?) would assist in the handling of staff matters?

The work of staff co-ordination is already performed in the Finance Department, but is rendered unnecessarily difficult by the lack of a comprehensive scheme of co-ordination such as is in operation in various towns in Great Britain. In the final analysis the Finance Committee must have complete control of staff matters.

Are there any other improvements that you can suggest?

I consider it very desirable for the Finance Department to be represented at all meetings where matters in any way connected with Finance are discussed. Copies of the agendas of all meetings, and the minutes of all meetings should also be supplied to me. Draft minutes should invariably be agreed with the head of department concerned before being circulated to Committees.

Do you consider an improvement in the system a difficult matter to achieve?

No, it is a comparatively simple problem.

The Treasurer & Comptroller then withdraws.

After hearing the views expressed by the Heads of Departments members decide to adjourn the Meeting, and in the meantime the Chairman will draw up a memorandum based on the various suggestions made for the consideration of members at their next meeting.

The Meeting adjourned at 7 o'clock.

1-1-50 1 2 3 4 5 6 7 8 9 10
Chairman.

A Special Meeting of the Council was held on Tuesday 6th February to further consider the present system for carrying out the work of the Administration.

The Minutes of the Meeting of 29th January which were circulated among Members are confirmed.

The Chairman submits a memorandum embodying the various decisions arrived at, and after careful consideration by Members the following changes were adopted.

Meetings of the Watch, Works and Finance Committees should be held weekly. Meetings of other Committees should be held fortnightly. Special Meetings to be called at the instance of the Chairman for the consideration of urgent matters.

Council Meetings to be held fortnightly, or as required.

The Chairman of Committee should keep in close touch with his Head of Department.

The Secretary & Commissioner General is the senior officer of the Council, but his seniority cannot be delegated to Assistants in the Secretariat. There should be one Assistant Secretary as deputy to the Secretary & Commissioner General, but beyond those already in existence no additional titles should be created.

An assistant from the Secretariat should attend meetings of Committees to record what takes place, with the provision that he can point out to the Committee that the advice of the Secretary and Commissioner General should be sought on a matter under discussion if he considers it advisable before a decision is reached. The Secretary & Commissioner General or his senior assistant shall attend all executive Committee meetings.

Agendas of Committee meetings shall be drawn up by Heads of Departments and submitted to the Secretariat for the addition of any matters considered necessary after collaboration with the Head of Department, but nothing should be taken off the Agenda; a note however could be made on the Agenda as to the position of any matter at the time.

Agendas should be in the hands of the Committees at least 24 hours before the Meeting.

All decisions of Committees made by circular shall be set down in the next Agenda, and confirmed and minuted at Committee meetings.

The present procedure with regard to Departmental Reports should be systematised that Heads of Departments will not lose track of matters initiated by them; and will have full opportunity of expressing

their views before final decisions are arrived at.

All Resolutions passed at Committee Meetings have reference to pay or varying the terms and conditions of service of the staff, or proposals involving expenditure not included in the Budget, or which would result in exceeding the Budget provision, or proposals having any bearing on Accounts, should be referred to the Finance Committee, and the Minutes should state that they are so referred.

The Treasurer & Comptroller should receive copies of all Agendas including that of the Electricity Department and copies of all minutes, and he or his Deputy shall attend Committee Meetings where he considers it necessary to do so.

Draft Minutes of Committee Meetings should be agreed upon as between the Secretariat and the Head of Department before submission for consideration by the Committee.

Minutes of Meetings to be in circulation within 3 days of the Meeting.

Except in cases where policy is affected, decisions made at Executive Committee Meetings can be acted upon as soon as confirmed by the Committee, without awaiting the Council's confirmation. The decision of the Committee must be unanimous if it is to be acted on without confirmation by the Council; but the Committee have always the option of referring any matter to the Council before being acted on.

Short informal Meetings of Heads of Departments should be held at least fortnightly to secure greater co-operation.

The Chair to be taken in turn by each Head of Department.

A precis of the proceedings to be kept for the Council's information.

After reviewing the whole question of Municipal Administration as it exists to-day, Members have come to the conclusion that there is a lack of speeding up of the work of the Administration due to over-centralisation in the Secretariat, tending towards red tape and secretiveness which is prejudicial to harmony and smooth working as between that Department and the other Departments.

Members confirm that while the Secretary & Commissioner General acts in an advisory capacity for the Council, the Secretariat is a clearing and recording office. It is the view of Members that it would produce that harmony which is so essential in a large organisation if the Secretary & Commissioner General were to consider himself more in the light of primus inter pares in his relationship with the other senior Heads of Departments so as to avoid the feeling of jealousy which is always so near the surface in all Municipal undertakings. On the other hand Heads of Departments must co-operate to the fullest

extent with the Secretary & Commissioner General and his Department
so that the machinery of the Administration will run with that
smoothness which the Council and Community have a right to expect
at the hands of their responsible officials.

W. H. ...

Chairman.

At the meeting of the Council held on Wednesday, January 3, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

W.P. Lambe

H.W. Lester

A.B. Lowson

E.F. Mackay

S. Sakuragi

G.N. Wilson

The Secretary & Commissioner General and

The Assistant Secretary in charge of Watch Matters.

Absent:

Mr. C.W. Atkinson.

New Members. Messrs C.W. Atkinson and E.F. Mackay have accepted the
1172 invitations extended to them to fill the vacancies in the membership
of the Council for 1922-23, caused by the resignations of Messrs
H.H. Girardet and V.G. Lyman. Mr. Atkinson will be unable to take
office until about the middle of the month, but Mr. Mackay attends
and is welcomed by the Chairman, whereafter the following appointments
to membership of committees are made:-

Watch Committee - Mr. Mackay

Works Committee - Messrs Atkinson and Lambe, the latter on
transfer from the Watch Committee

Electricity Committee - Mr. Lester

Permanent Education Committee - Mr. Atkinson.

The Treasurer and Comptroller attends.

The minutes of the meeting of December 20, 1922 are submitted and confirmed.

With regard to:

Superannuating of Foreign Employees of Long Service. The Chairman
3140 states that on further considering the view recorded at the meeting
of December 20, that "12½ % of final Pay in the case of employees who
joined subsequent to July 1, 1921 would seem to provide a satisfactory
starting basis upon which the sliding scale pension scheme could be
drawn up for application to the whole of the foreign staff", it seemed
to him that members had unwittingly gone further in the matter than
he believed was really their wish, since 12½ % of final Pay (added to
income on Superannuation) upon retirement after 25 years service would
produce a total income of more than 40 %. Continuing he states that
the matter seemed to him to be one of considerable importance, as even

if the Council were able to persuade the ratepayers to agree to a total income on retirement of 40%, he felt convinced that they would not approve of more.

The Treasurer and Comptroller thereupon remarks that on going further into the matter he agreed that 12½% of final Pay was somewhat high, and that he was now prepared to suggest 10% as a starting basis for a sliding scale pension scheme graded up to 15% in the case of employees who joined prior to 1903.

On members enquiring what approximate total income such a pension would produce the Treasurer and Comptroller states that he calculated that, taking the average, Superannuation after 25 years service invested in sterling at exchange $\frac{3}{4}$ at 5% interest would produce an income of 34.8 % of an employe's final Pay, and that adding 10% in the case of employes who joined subsequent to July 1, 1921 a total income of 44.8 % would result.

The Chairman thereupon observes that in his opinion this figure is still too high, and that it should be reduced. Members concur and, finally, after considerable discussion the view is recorded that the starting basis upon which a sliding pension scheme should be drawn up should be fixed at 5% of final Pay, and that from this figure the pension scheme should be graded up to 15% in the case of employes who joined prior to 1903. Before recording this view members examine its effect on application to the cases of Police Superintendents J.Ramsay and T.M.Wilson, both of whom have completed 39 years service. In the case of Ramsay, the income from Superannuation would produce £202.1.6 whilst 15% of final Pay would produce a further £154.10.0 to which would be added £39.10.0 representing Superannuation Fund "make up" to complete 25 years accumulations converted into an annuity at age 55. In the case of Wilson, the income from Superannuation would produce £161.7.6 whilst 15% of final Pay would produce a further £151.10.0 to which would be added £38.12.7 representing Superannuation Fund "make up" to complete 25 years accumulations converted into an annuity at age 55. In members opinion these results are satisfactory, but they concur with the Treasurer and Comptroller's suggestion - which will mean a small increase in the Superannuation Fund "make up" - that in these and other cases the annuity calculations should not be upon a fixed age basis of 55, but to the nearest 5 years with a maximum of 65. Members also examine the effect of application of the proposed scale in the case of a Police constable who rises to the rank of Inspector at the end of 25 years service, and here again it appears that the result is satisfactory, and it is noted approximates the maximum pension of £250 per annum, which, Mr Mackay states, was recently approved in the case of captains in the Mercantile Marine.

Mr. Wilson then states that whilst the proposed sliding scale appears to be satisfactory, he is still of the opinion that the maximum pension should be reduced. The Treasurer and Comptroller thereupon observes that the figure of £500, which was stated as the maximum at the last Annual Meeting of Ratepayers, would, in any case, not come into operation under the proposed scale except possibly in a few cases of employees who joined prior to July 1, 1921, since taking \$2000 per mensem as the maximum Pay obtainable by an employe, the maximum pension payable thereon in the case of those joining on and after July 1, 1921 would only be £200 per annum. Mr. Wilson replies that the point which he had in mind was whether the Council should properly be called upon to pay any pension at all to employes drawing high salaries, and that he considered that, in approving the proposed pension scheme, it would be reasonable to lay down that no pension would apply so as to produce a total income (inclusive of income on Superannuation) on retirement in excess of say, £800 per annum. This view is the subject of considerable discussion, in the course of which certain objections to any such limitation as Mr. Wilson proposes are mentioned. Ultimately, as it appears that the point is one on which there is a considerable difference of view amongst members, the Chairman suggests, and it is approved, that it be referred back to the Finance Committee for further consideration at its next meeting.

The Treasurer and Comptroller withdraws.

The minutes of the meeting of the Finance Committee of December 19, 1922

are submitted and confirmed. With regard to:-

3102 Locomotion. The Treasurer and Comptroller's report, which is in course of circulation to members, will be referred to the Finance Committee for consideration at its next meeting. In the meantime the Chairman suggests that the proposed regulations should apply equally to employes in the Electricity Department, and that when the matter has received further consideration by the Finance Committee the views of the Electricity Committee's should accordingly be obtained

The minutes of the meeting of the Foreign Educational Committee of

December 21, 1922 are submitted and confirmed.

Volunteer Corps, Commissions. Members approve the recommendations of the Commandant embodied in the notice published in the last Municipal Gazette, viz:

1028 Headquarters. Capt. E.G. Gauntlett, C.B.E., D.S.O., to be Major and is appointed Senior Medical Officer.

1028 Chinese Company. Sgt. T.Y. Chang to be 2nd Lieutenant.

The British Gaol, Custody of British Prisoners.

With reference to the

3357
Council minute of December 6, 1922, a further letter from the Chairman to H.M. Consul General is submitted and approved for despatch, stating that unless arrangements can be made for the transfer of the Gaol to the Council on the basis outlined in the Chairman's letter of December 12, the Council could not, it was regretted, undertake the custody of British prisoners, since special provision for such custody would have to be made at very considerable cost to the ratepayers, which, in the Council's opinion, would not be warranted.

118
Inspection of Lifts. In reply to an enquiry by a member, the Secretary states that the inspection of lifts is undertaken by the Public Works Department at the present time without fee upon request, that actually very little advantage is taken of this arrangement, but that, if desired, the fact that such inspections are undertaken by the Council could be published in about a month's time, when the Public Works Department staff will be adequate to undertake an increase in inspections that may result from such publicity. Members agree and at the same time record the view that, when amendment of the Bye-law^s is next under consideration, the desirability of making provision requiring such inspections should be carefully considered.

Land Assessment - S.M.C. v. Atkinson & Dallas, Ltd., H.M. Supreme Court

1552
Judgment. Members note with satisfaction that judgment in this case, the full text of which was published in the "Shanghai Mercury" of December 23, 1922 has been given in the Council's favour.

Land Commission Cases Nos. 125 & 127. The award of the Commissioners in

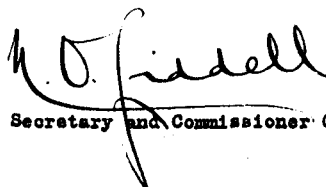
1145
1071
Cases Nos. 125 & 127 are submitted and authorised for publication. Members note with satisfaction that in the latter case the Council's offer of \$13,420 was upheld by the Commission as against the registered owners claim of \$129,061, and that in the former case the Commissioners awarded \$8,750 as against the Council's offer of \$8,000, and the owners claim of \$14,305. Members further note with satisfaction that in making their award in case No. 125 the Commissioners refer to their "usual practice of basing compensation for surrendered land upon its assessed value."

Earlier Publication of Budget.

3407
Commenting on a letter from the Chairman of the Shanghai Ratepayers Association, communicating a resolution passed at the last meeting of the General Committee of the Association, urging the publication of the Municipal Budget at least 3 weeks before the date of the Ratepayers Annual Meeting, the Treasurer & Comptroller states, in a report submitted, that there is no reason why the Budget

should not be issued in advance of the Financial Statement, and that apart from one complication - the late arrival of the figures of the Electricity Department - this would effect an appreciable saving of time. He states that he has discussed the matter with the Secretary to the Electricity Committee, and has ascertained that the Department's figures can be prepared at an earlier date, although they could not naturally be as exact as heretofore. Under the circumstances he suggests, and members concur, that reply to the Association be made stating that the Budget will be published independently of the Financial Statement, and that it is hoped that this change of procedure will result in expediting its issue.

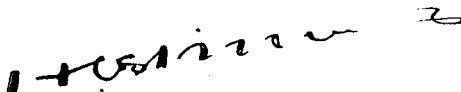
The Secretary and Commissioner General and the Assistant Secretary withdraw.



Secretary and Commissioner General.

The minutes of the meeting of the Finance Committee of December 22, 1922
are submitted and confirmed.

The meeting adjourns at 6.25 p.m.



Chairman.

At the meeting of the Council held on Wednesday, January 10, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 C.W. Atkinson
 S. Fessenden
 W.P. Lambe
 H.W. Lester
 A.B. Lawson
 E.F. Mackay
 S. Sakuragi
 G.N. Wilson
 The Secretary & Commissioner General and
 The Assistant Secretary.

New Member. The Chairman extends a welcome to Mr. Atkinson on taking his
 1172 seat on the Council. Mr. Atkinson is then appointed to serve on the
 Works and Permanent Education Committees.

The minutes of the meeting of January 3 are confirmed and signed by the
 Chairman. With regard to:

Pension Scheme. The Chairman observes that a meeting of the Finance
 3140 Committee has just been held at which views expressed recently by
 members have received careful consideration and they have come to the
 conclusion that as cases of superannuating senior employes are few,
 it would in their opinion be injudicious to raise anew the question of
 the maximum already communicated to the Ratepayers last year. He
 deals with various individual cases, pointing out that none of them
 in actual practice will reach the maximum, which however, in the opinion
 of the Finance Committee, should stand. Mr. Wilson replies that as
 such is the general view of members he accepts the position. The
 Chairman then observes that, since the various decisions arrived at
 are distributed in numerous minutes and amendments etc., it is desirable
 that they should now be collated into a complete scheme and laid again
 before members with a view to final submission to the Ratepayers.

Russian Refugees. The problem arising from the great number of Russian
 1362 refugees in the Settlement receives consideration as the result of
 remarks on the subject by Mr. Mackay, and it is noted that the situation
 is further complicated by the breach of good faith of the Chinese
 Government, while officially prohibiting the landing of the refugees
 carried by Admiral Stark and his flotilla, in practice, permitting the
 greater number to land. Various expedients are discussed, but no

decision will be made until receipt of a letter from the Senior Consul on the subject which it is understood, is pending. The view finds expression, however, that while no one expedient is likely satisfactory to cope with the situation, it is not improbable that it will be found desirable for the Police to enforce with greater stringency existing regulations tending to render the Settlement less desirable to persons without visible means of support.

Traffic Regulations. The file is submitted relative to a proposed amendment
1881 of traffic regulations in respect of vehicles carrying overhanging loads, and members approve in principle the proposed regulation requiring red flags and red lights at the extreme ends of the load. At the same time it is considered that further improvement may be made in the direction of better regulation of trailers so that all vehicles conducting trailers shall be readily recognised and be provided with mirrors enabling drivers to see clearly behind. The Commissioner General will therefore deal further with this point.

Court of Consuls. A communication from the Consular Body informs the
1188 Council of the election of the Consular representatives of the United States, Norway and Great Britain, to be members of the Court of Consuls for the year 1923, also

General Hospital the Consular representatives of Italy, Switzerland and
1189 Japan to be representatives of the Consular Body on the General Hospital Board.

Photo of Council for 1922. Members arrange for the taking of the annual photograph on Friday next at 2 p.m.

The Municipal Gazette for January 11 is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

W. O. Fiddell
Chairman.

W. O. Fiddell
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, January 17, 1923.

at 4.30 p.m., there are:

Present:

Messrs. H.G.Simms (Chairman)

C.W.Atkinson

S.Fessenden

W.P.Lambe

H.W.Lester

A.B.Lowson

E.F.Mackay

S.Sakuragi

G.N.Wilson

The Secretary & Commissioner General and

The Assistant Secretaries in charge of
Watch and Works Matters.

The Commissioner of Public Works attends.

2034 Great Western Road Extension. A letter from the Senior Consul is submitted transmitting, for the Council's observation, translations of three communications from the Commissioner for Foreign Affairs protesting against the construction of the Great Western Road Extension, which was commenced towards the end of November last, following upon purchase of the requisite land therefor.

After report has been made to members in regard to certain aspects of the matter, draft suggested reply to the Senior Consul is submitted and approved for despatch subject to omission of the concluding paragraph. The reply briefly sets forth the circumstances under which the Council undertook this road extension and records the Council's presumption that protest had been lodged by the Chinese Authorities concerned under a misapprehension and in ignorance of the fact that the necessary road land had been duly bought and paid for and that the Council's action in the matter had been taken under the powers conferred by Land Regulation VIA and was therefore quite regular.

The Commissioner of Public Works withdraws.

218 The minutes of the meeting of January 10 are confirmed and signed by the Chairman. With regard to:-

1362. Russian Refugees. A letter from the Consular Body is submitted and read stating that inasmuch as the Local Chinese Authorities had failed to carry out the instructions of the Central Government to prohibit the landing of refugees from Admiral Stark's fleet, which was recently anchored at Woosung, the Consular Body felt that such authorities should not be allowed to ignore their obligations in the matter of preventing these refugees from becoming a charge on the Settlement, and that it was

accordingly suggested that those arrested for begging or for any other breach of Municipal Regulations should be brought before the Mixed Court and an application made for them to be expelled from the Settlement and handed over to the Chinese Authorities for maintenance.

After brief consideration of this letter, members concur that reply should be made that the Council noted and would act upon the suggestion made. At the same time it appears to them that this action will not in itself assist greatly in relieving the anxiety necessarily caused by the presence in the Settlement and its surroundings of such a large number of practically destitute refugees.

Upon Mr. Atkinson enquiring as to the possibility of their repatriation, reply is made that a suggestion to this end made by Mr. Mackay at the conclusion of the last meeting of the Watch Committee was the subject of consideration then, but that it was realised that little relief could be hoped for in this direction, in view of the complete absence of any compulsory powers which would render repatriation measures purely voluntary. Mr. Mackay then suggests that the Diplomatic body in Peking might possibly be prevailed upon to take action to prevent Russian refugees reaching Shanghai by rail, whereupon it is pointed out that, when Shanghai was threatened by an influx of refugees in 1920, the co-operation of the Chinese authorities was sought through the Consular Body in insisting upon production at railway centres North of Shanghai of proper passports in the case of foreigners travelling from Mukden or centres North of Mukden to Shanghai, as also satisfactory evidence that they had some regular means of support, definite employment in view, or passages booked from Shanghai to other ports, but that whilst action on these lines was then possible to some extent, inasmuch as Russians could not travel at that time without passports, the like conditions did not apply at the present time. In this connexion Mr. Atkinson observes that, from all accounts, conditions in Peking were as bad, if not worse, than in Shanghai, and that if the Diplomatic Body could not take action to prevent the influx of refugees into Peking it could hardly be expected that it could control their influx into Shanghai. Under all the circumstances therefore it appears to members that there is no useful action which could be taken at the present time.

1235 The minutes of the meeting of the Electricity Committee of January 5 are submitted and confirmed. With regard to:-

1235 Capital Levy, the Secretary explains that it appears that some misunderstanding has occurred in this matter since the Committee's minute of December 1, 1922, in so far as it is material, was construed to mean that the Committee proposed for the present entirely to waive all obligation on the part of new consumers to take up the capital levy except

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to the extent of 1/3rd, whereas it now seemed that the Committee's intention was merely to suspend for the time being, exercise by the Council of its rights in the matter, which had, as members were aware, already been approved by the Council. Members direct that this be explained to the Committee.

Absence of Mr. Neill. Members are informed that the Committee's minute is correct and that Mr. Burkill did go away in 1919 and 1921 for more than 3 months without resigning, but that, on the second occasion, the Council commented on the fact and stated that, in future, the standing rule should be enforced that members of Council or Committees, who anticipate being absent for a period of 3 months or who are in fact absent for such period, must resign. In view however of the admitted desirability of continuity of service on the Electricity Committee, members decide, after some discussion of the matter, to inform the Committee that, whilst the rule in question must be upheld, the Council was quite prepared when considered desirable, as it had done in other cases, to allow a vacancy occurring on the resignation of a member to remain unfilled with a view to such member re-joining on his return to Shanghai.

3113 Resignation of Mr. Blagden. Members record their very sincere regret that Mr. Blagden's ill health should have rendered his resignation necessary and direct that this expression of regret be communicated to the Electricity Committee.

The minutes of the meeting of the Works Committee of January 5 are submitted and confirmed subject to their submission to the Health Committee and to consideration of any views that that Committee may desire to express thereon.

1484 The minutes of the meeting of the Watch Committee of January 9 are submitted and confirmed, though no action will be taken to remove the limitation placed on the number of ricscha licences, until the Watch Committee has had an opportunity of considering the comprehensive report on the public ricscha service which is being drawn up by the Commissioner of Police.

The minutes of the meeting of the Finance Committee of January 10 are submitted and confirmed.

3201 The minutes of the joint meeting of the Watch and Band and Orchestra Committees of January 12 are submitted and confirmed subject to reference to the last mentioned Committee as directed and to consideration of such recommendations as that Committee may record.

In this connexion Mr. Lester states that following the meeting of the two Committees he had discussed the matter with Mr. Howard who confirmed what Mr. Paci had said in regard to the impracticability of

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reducing the strength of the present personnel of the Band. Under these circumstances he requests an indication of the basis upon which the Council would like the matter to be considered by the Band and Orchestra Committee at its meeting tomorrow.

Considerable discussion ensues in the course of which it is tentatively suggested that the Council might work for the elimination of the orchestra, as at present constituted, within a period of three years with the substitution at the end of that time of a brass or military band. Ultimately members concur that the matter should be submitted to the Band and Orchestra Committee on the basis that a solution of the difficulty was desired without necessitating any further substantial expenditure in connexion with the Band, failing which it would become imperative for the Council to place the whole facts of the matter before the Ratepayers at the forthcoming meeting and seek their instructions.

2104 The minutes of the meeting of the Electricity Committee of January 12 are submitted and the recommended appointment of Mr. C.S. Taylor as Deputy Engineer-in-Chief and Manager is confirmed. Members however direct that the question of Pay be referred to the Finance Committee for consideration at its next meeting, inasmuch as it has already been decided that the Pay of No. Twos in the Senior Departments should receive consideration by that Committee. In this connexion Members express satisfaction that the question of finding a No. 2 for the Department, which has for so long been outstanding, has now been settled, although it is recognised that time alone will show whether or not Mr. Taylor will be suitable for appointment to the headship of the Department in the event of Mr. Aldridge leaving.

Volunteer Corps.

1025 Light Horse. Upon the recommendation of the Commandant, Sergeant H.L. Molyneux is promoted to be 2nd Lieutenant.

3328 Presentation of Corps Colour. A report from the Commandant in regard to the presentation of the Corps Colour is submitted, enquiring whether Tuesday, January 30, at 5.30 p.m. would suit for the holding of this ceremony.

Mr. Lambe suggests that the ceremony is one which should fittingly be made a public one and be held in the Recreation Ground and he enquires why the Drill Hall has been chosen. In reply the Secretary states what he believes to be the reasons for its choice, adding that owing to the confined space it would be necessary to restrict admission to members of the Corps, the Council and the Consular Body.

Discussion ensues upon Mr. Lambe's suggestion which is endorsed by members and the Secretary is accordingly directed to ascertain from the

Commandant whether arrangements could not be made accordingly.

1811 Termination of Col. Marr Johnson's Services and Appointment of his Successor. In the course of discussion on the question of the presentation of the Corps Colour, the Secretary states that telegraphic advice has been received of the appointment of Lieut. Col. Gordon, C.M.G., D.S.O. of the Norfolk Regiment as successor to Colonel Marr Johnson, ^{but} that the former will not arrive in Shanghai until about March 22. Under these circumstances and with a view to reducing as far as possible the period between Col. Marr Johnson's departure and Lieut. Col. Gordon's arrival, the former has expressed his willingness to cancel his passage via Suez on ~~March~~ ^{February} 17, and instead to proceed via Canada, leaving Shanghai ^{February} on ~~March~~ 24.

1837 Jessfield Park - Admission of Chinese. Members note from the reply of the Recreation Fund Trustees, which is submitted, that, whilst the majority of the trustees are opposed to the admission of Chinese to Jessfield Park, yet if the Council considers it desirable, they would recommend that such admission should be by ticket which would not be available on Saturdays and Sundays. This recommendation is fully covered by the terms under which the Parks Committee recommended that such admission should be granted, with the exception that it is now proposed to reserve the Park for the Foreign Community exclusively on Saturday as well as Sunday. Members direct that a copy of the reply of the Recreation Fund Trustees be now referred to the Parks Committee for an expression of its views, whereafter the matter will be set down for consideration by the Council prior to further discussion of the matter with the Chinese Advisory Committee with a view to moving a resolution on the subject at the forthcoming annual meeting.

1141 Land Commission. Mr. C.M. Bain's resignation from membership of the Commission in view of his projected departure from Shanghai is submitted and accepted with regret. To fill the resultant vacancy an election will be necessary in accordance with the provisions of Land Regulation VIA, and the Secretary is directed to take the necessary action to this end.

In accordance with the same Regulation it is decided to request Mr. A.D. Bell to continue to serve on the membership of the Commission as the Council's representative for 1923/24.

The Municipal Gazette for January 18, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.30 p.m.

H.O. Radell
Secretary & Commissioner General.

H. O. Radell
Chairman.

At the meeting of the Council held on Wednesday, January 24, 1923.

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)

C.W. Atkinson

S. Fessenden

W.P. Lambe

H.W. Lester

A.B. Lowson

H.F. Mackay

S. Sakuragi

G.N. Wilson

The Secretary and Commissioner General and

The Assistant Secretaries in charge of Watch, Health and Band Matters.

The Commissioner of Public Works and

the Treasurer and Comptroller attend.

Clerk of Works, G.B. Thompson - Invaliding. File is submitted relative to

¹³⁷⁸ the invaliding of this employe who, though originally in the Fire Brigade was later transferred to the Public Works Department as Clerk of Works following upon an accident resulting in fracture of his foot. From the medical certificate, it appears that short of amputation of the foot nothing is likely to give Thompson more than temporary benefit, and under these circumstances the question of the award of a compassionate allowance is submitted for members' consideration. The Treasurer and Comptroller reports that had Thompson been insured for £1000 against total disablement and one half was paid for the loss of a limb, which he understood to be the practice of one company having a local office, then at exchange 3/4, Thompson would receive \$3000 and he suggests that this would provide a reasonable basis for award.

At the outset of the discussion, Mr. Atkinson remarks that it is the practice of many large corporations, in like cases, to provide the injured employe with life employment of some other kind under the corporation, and he enquires whether it might not be possible to do so in this particular instance. In reply the Commissioner of Public Works states that Thompson's injury is unfortunately of such a character as to make his further employment on outside work inadvisable, as it might result in a still more serious accident, and that his education is insufficient for a clerical appointment. Apart from this Thompson was now in an unsettled frame of mind and very anxious to get away to Canada. Having regard to all the circumstances, members concur that the only course

1-25

open is to award monetary compensation, and let Thompson go, and after some discussion as to the amount that should be awarded, it is decided to refer the matter for further consideration and decision by the Finance Committee at its meeting tomorrow.

The Commissioner of Public Works and the Treasurer and Comptroller withdraw.

3328 The minutes of the meeting of January 17 are confirmed and signed by the Chairman. With regard to:
Volunteer Corps - Presentation of Corps Colour. Having considered the Commandant's further report, members concur that it is desirable that this ceremony should be postponed until a later date, when it can be held in the open and made public.

The minutes of the meeting of the Health Committee of January 15, are submitted and confirmed. With regard to:
Slaughterhouse and Cattle Sheds. Inasmuch as the alterations and additions, for which provision is made at a cost of \$3000, are urgently required to relieve the existing congestion at the Slaughterhouse and Cattle sheds, members sanction this work being put in hand forthwith.
Swimming Pool - Jessfield Park. The Chairman observes that it is probable that the Finance Committee will have to excise the appropriation of \$20,000 for this purpose in view of other Budget requirements.

The minutes of the meeting of the Band Committee of January 18, are submitted and confirmed, the Chairman remarking that what he had said in reference to the swimming pool in Jessfield Park applied equally to the appropriation made for a new bandstand in the Public Garden.

Volunteer Corps.

- 1161* Headquarters. Captain W.B. Billingham resigns his commission as Medical Officer.
- 1028* "A" Company British. Sergeant C.T. Birdwood to be 2nd Lieutenant.
- 1028* Customs Company. Captain E.N. Ensor resigns his commission, Lieutenant G.M. Marden, M.C. to be Captain.
- 1161* American Company. Lieutenant R.F. Wilner resigns his commission.
- 1161* Reserve of Officers. Lieutenant E.B. Heaton-Smith resigns his commission.

The commissions of the following Officers are renewed from the dates given:

- Captain A.J. Stewart from December 16, 1922.
- Captain N.H. Bolton from December 11, 1922.
- Captain V. Chieri from January 8, 1923.
- Lieutenant W.J. Leahy, M.C. from January 14, 1923.
- Captain C.N. Davis from January 21, 1923.

1028
1028
1028

1-105
Pedicab Service. 352/ Draft letter to Captain Polynine, based on the recommenda -
 tions recorded by the Watch Committee at its meeting on January 9, but
 introducing some further points of detail, is submitted and approved for
 despatch, subject to its submission to the French Council and to
 consideration of any views that that Council may wish to express thereon.
 In this connexion members endorse the suggestion that it would be reason -
 able to fix the period for the trial service at six months, but to notify
 Mr. Polynine at the end of three months whether or not the service is
 proving satisfactory, so that, he may have the advantage over any possible
 competitors in being able to order further pedicabs at least three months
 before they can do, which seems to members a reasonable preference,
 having regard to the fact that Mr. Polynine was the first in the field.

208
Ilitis Monument. 3480 In reply to an enquiry made by Mr. Lambe, the file relative
 to this matter is submitted and members note that at the Council meeting
 on December 4, 1918, it was directed that the monument should be kept at
 the Public Works Depot pending any representations on the subject of
 its disposal. There therefore appears to members to be no reason why the
 Council should not favourably consider an application now by the German
 Consul General for the monument to be handed over for re-erection in the
 German Consulate or German School grounds.

208
Construction of Bye-law XXXIV. 3231 The Senior Consul's reply to the letter
 addressed to him following upon the instructions recorded at the meeting
 on November 29 last, is submitted, and it is noted that the Consular
 Body is of the opinion:

- (a) That the procedure suggested by the Council would be illegal.
- (b) That having regard to the many precedents which exist for the
 view opposite to that taken by the Magistrate in the British
 Police Court, the Council might usefully have appealed to a
 higher court.
- (c) That the need for amendment to the Bye-law has not been shown.

Under the circumstances members endorse the view that no action can
 now be usefully taken other than to instruct the Commissioner of Police
 and the Prosecuting Solicitor, that appeal should be taken to a higher
 court on the next occasion on which the construction of the Byelaw comes
 before a court, and a conviction for breach of a licence condition is
 refused on the ground that Byelaw XXXIV does not provide any penalty
 for such breach.

2819
Chinese Government Bureau of Drug Inspection. In a circular covering
 extract from the Shanghai Sunday Times of January 7, in reference to
 the establishment by the Chinese Government of a Bureau of Drug Inspection,
 with offices in the French Settlement, the Secretary points out that from

the terms of the extract it appears that the Bureau may be endeavouring to get chemists and druggists in the Settlement to take out licences and that it might therefore be desirable to publish a notice in the Gazette in the sense that to avoid any such misapprehension as may exist, chemists and druggists in the Settlement are notified that they are not required to take out licences with the Bureau. As however it appears from a report published in the Evening News of January 23, that the Diplomatic Body has refused to recognise the Bureau, it is now suggested that no action should be taken by the Council, assuming that the report is correct, as to which the Chairman will make enquiry of the Senior Consul.

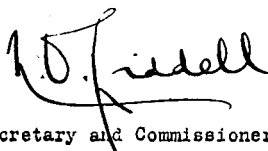
10/1221 Charity Organisation Committee - Accounts for 1922. The Committee's Working Account showing how the Council's grant-in-aid for last year was expended is submitted with covering report by the Secretary to the Committee, and in approving same for publication, members direct that the Committee be requested to furnish particulars of moneys collected and disbursed on charity account.

10/3359 Child Labour. Letters from the Chairman of the Employers' Federation in reference to the Council's letter of November 23 last, are submitted communicating the conclusions reached at a meeting of the Committees of the Federation and of the Cotton Mill Owners Association, and forwarding for the Council's information copies of correspondence on the subject exchanged with the Chinese General Chamber of Commerce and the Chinese Cotton Mill Owners Association.

Members express keen appreciation of the earnest and sympathetic consideration given to this matter by the several parties mentioned, and gratification on learning that the Chinese Government actually has under consideration, at the present time, legislation prohibiting the employment of children under a certain age, and making provision for their education whilst their parents are at work. Letter to the Chairman of the Federation accordingly is approved for despatch and publication.

The Municipal Gazette for Thursday, January 25, is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

H. O. Fiddell


H. O. Fiddell
 Chairman.

Secretary and Commissioner General.

1-30

At the meeting of the Council held on Wednesday, January 31, 1923.

at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- W.P. Lambe
- H.W. Lester
- A.B. Lawson
- E.F. Mackay
- S. Sakuragi
- G.N. Wilson
- The Secretary & Commissioner General and
- The Assistant Secretaries (Messrs Rowe & Lewis).

40 The minutes of the meeting of January 24 are confirmed and signed by the Chairman. With regard to:

3486 Titis Monument. In reply to an enquiry by Mr. Lambe as to whether this monument may be viewed by the interested parties prior to its being handed over to them, members agree that there is no objection.

41 The minutes of the meeting of the Works Committee of January 16 are submitted and confirmed. With regard to:

Ordinary Expenditure, Buildings - Upkeep and General Repairs. The Chairman of the Works Committee requests that a slight alteration be made in paragraph 3 of this minute by deleting the word "required" and substituting the words "are such as would be undertaken by an ordinary lessee". Members agree to this alteration.

42 The minutes of the meeting of the Finance Committee of January 25 are submitted and confirmed. With regard to:

3383 Passages of Wives of Newly Appointed Employees. Considerable discussion takes place upon the recommendation of the Committee that the payment of passages of wives of newly appointed employees should have retrospective effect to January 1, 1919. Mr. Mackay enquires why this particular date should have been chosen and, on being informed of the reasons, states that in his opinion they are not convincing, that he could not see any real justification for making the ruling as to payment of passages retrospective, that any action taken by the Council on these lines would undoubtedly affect local business concerns when confronted by a similar question, and that the Council should bear this in mind and not set the pace. Mr. Atkinson endorses Mr. Mackay's views. Mr. Lambe then remarks that there are several cases of hardship in the Electricity Department which would not benefit by the proposal unless made retrospective for

not

the period suggested. Mr. Wilson adds that, if it is a hardship for an employe to have to pay for his wife's passage, then surely the hardship existed just as much in the past as now and the ruling as to payment by the Council should reasonably be made retrospective as suggested. Ultimately after the expression of some further views Mr. Mackay's suggestion is adopted that before decision is recorded, it be ascertained whether the Hongkong Government have taken any steps in this matter and if so whether they have been applied retrospectively.

3/113 Resignation of Mr. Blagden - Pension Grant. Members concur in the recommendation of the Committee that a pension of £300 per annum be granted to Mr. Blagden upon his resignation, and the Secretary is directed to notify the Electricity Committee.

10/1 The minutes of the meeting of the Finance Committee of January 29 are submitted and confirmed. With regard to:

2/104 Electricity Department - Appointment of Mr. C.S. Taylor as Deputy Engineer-in-Chief and Manager. The Chairman informs members of the recommendations recorded at the meeting of the Finance Committee today prior to the Council meeting. Members express their unanimous agreement therewith.

10/1 Volunteer Corps - Commission. Members approve the recommendations of the Commandant relative to the resignation of Captain V. Chieri and the issue of the L.S.M. to E.H. Lynch and the undermentioned notices for publication in the Municipal Gazette.

11/61 Italian Company. Captain V. Chieri resigns his commission.

10/1 2033 Long Service Medal. Upon the recommendation of the Commandant, the following ex-member of the Volunteer Corps is awarded the Council's Long Service Medal:-

	Retired Members.	Active.	Reserve.
E.H. Lynch	1896 - 1900 1902 - 1906 1908 - 1911		

10/1 1028 Medical Staff Organisation. The file containing the report of the Commandant detailing the arrangements made to carry out the re-organisatio scheme of the medical staff is submitted and the recommendations contained therein approved.

10/1 18/11 Termination of Colonel Marr Johnson's Services. The Secretary is directed to address a letter to Col. Marr Johnson expressing the Council's appreciation of his services during the period of his command of the Corps

10/1 1484 Public Ricsha Serv'ce. Members direct that a copy of the report drawn up by the Commissioner of Police be forwarded for the consideration of the French Council and that Monsieur Le Bris be invited to attend a meeting of the Watch Committee for discussion thereof, which will be held on Friday, February 9.

Report of the Permanent Education Committee on Annual Inspection 1922. -

1816 This report having been circulated it is directed that extracts be forwarded to the several Schools and Departments concerned for comment, whereafter the report will receive consideration.

191 Wharfage Dues. Owing to the absence of the necessary quorum on the last two occasions when Special Meetings of Ratepayers were convened, the Council's intention to submit a resolution providing for the alteration of Land Regulation IX to enable the collection of wharfage dues at 3% of the Customs duty instead of, as at present, one tenth of 1% on the value of goods passed through the Customs has been frustrated. In the meantime as a result of local opposition the Inspector General of Customs has intimated that the alteration would not be supported by him, although the proposed change arose out of a suggestion made by the local Commissioner of Customs that the basis for the collection of the dues should be altered. Again the Council's revenue from wharfage dues has shown a considerable increase following upon the adoption of the recommendations of the Tariff Revision Commission.

Under these circumstances, the Chairman suggests the advisability of abandoning for the present at least any further attempt to amend the Land Regulation. Members concur.

201 Licensing of Exchanges. The Council's intention to secure the necessary authority to license so called produce and stock exchanges has been frustrated for similar reasons. In the meantime the exchange evil seems to have cured itself as most of these institutions have ceased to exist. Members therefore concur with the Chairman that any further attempt to secure the required powers should be abandoned for the present.

211 Registration of Printers. The Council has also tried and for similar reasons failed in its efforts to get approval of a byelaw requiring the registration of printers and publishers. The Chairman suggests that the failure of ratepayers to take sufficient interest in the matter indicates that it would be futile at the present time at least to call a Special Meeting and that it would therefore seem desirable that consideration of this matter be deferred until there is such other business for decision at a Special Meeting as is likely to ensure the necessary quorum being in attendance.

221 Schedule of Rates Taxes etc. 1923. The Secretary reports that, in addition to the alterations which were approved at the last meeting of the Finance Committee, the Commissioner of Public Health asks that the fee for shops in markets, which at present stands at from \$7 to \$8 per month according to position, be altered to a fixed fee of \$9. This is approved.

The Municipal Gazette for Thursday, February 1, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

W. J. ...
Chairman.

W. O. ...
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, February 7, 1923.

at 4.30 p.m. there are:

Present:

- Messrs H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- E.F. Mackay
- S. Sakuragi
- The Secretary & Commissioner General and
- The Assistant Secretary (Mr. Rowe)

Absent:

Mr. G.N. Wilson.

The minutes of the meeting of January 31 are confirmed and signed by the Chairman.

1549 The minutes of the meeting of the Watch Committee of January 30, are submitted and confirmed subject to minor alterations. With regard to -
Salvage Corps. The Chairman expresses the opinion that it might be worth while to approach the Shanghai Fire Insurance Association, as it was possible that this Corps could be formed on a self-supporting basis involving no expense to the Council. Members agree.

109 The minutes of the meeting of the Finance Committee of January 31 are submitted and confirmed.

2704 The Chairman states that he has already had some conversation with Mr. Burkill with regard to the recommendation contained in these minutes, that he informed Mr. Burkill of the proposed Pension Scheme and that he believed that this scheme would influence the Electricity Committee in the matter of the salary to be paid to Mr. Taylor. He suggests that, before the Council's decision be officially communicated to the Committee he should have another talk with Mr. Burkill. Members concur.

1028 Volunteer Corps - Commission. Members approve the recommendation of the Commandant, and the undermentioned notice for publication in the Municipal Gazette:-

"Customs Company. Private G. Neprud to be 2nd Lieutenant".

3025 Index Register of Burials. A letter from the Secretary of the Shanghai Ratepayers' Association, stating that great difficulty is frequently experienced by visitors to the Cemetery in finding the location of

particular graves, and requesting that an indexed register be kept at the gate house to enable people more easily to find what they want, is considered. The Commissioner of Public Health has reported that he considers an Index Register of Burials would be an improvement, and that he has given instructions for the preparation of this book, which will be kept up to date by the Superintendent of Cemeteries, and be available on application to the Gatekeeper. Members note and approve these instructions.

Publication of Attendances at Town Hall Concerts. With reference to a request from the Shanghai Ratepayers' Association that the practice of publishing weekly in the Municipal Gazette a return showing the attendances at the Town Hall Concerts should be resumed, it is pointed out that this practice was discontinued in 1917, on members' instructions, on account of the very small attendance at these concerts. There is however no reason why these attendances should not in future be published weekly in the Gazette, and the Secretary is directed to inform the Secretary of the Ratepayers Association to this effect.

Royal Asiatic Society - Exhibition of Porcelain. Members consider a letter from the Honorary Secretary of the Royal Asiatic Society, stating that the Society has been offered the loan of a valuable collection of Chinese porcelain for exhibition purposes, but is debarred from taking advantage of the offer by reason of the lack of the necessary fixtures. Bearing in mind the advantage to the public in having a collection of this sort on view free of charge, the Honorary Secretary enquires whether the Council could assist. He suggests that the Public Works Department might possibly have some old shelving or cupboards which could be converted into glass fronted show cases at a small cost, or that the Council could see its way to bearing the cost of the manufacture of the necessary cases.

The Commissioner of Public Works has reported that the Council has no old fittings that would be suitable for the proposed exhibition, and members are of opinion that the Council would not be justified in bearing the cost of the necessary cases. Mr. Lambe enquires whether the exhibition is to be held with a view to effecting a sale of the exhibits, and enquires for how long it is proposed to hold it. The Secretary will enquire on these points and subject thereto draft reply, stating that the Council regrets its inability to offer any assistance is approved.

Russian Refugees. The Chairman reads a letter from Mr. O.M. Green, proposing that the Council should appeal to the Community at large to guarantee a certain monthly subscription towards the maintenance and education of the Russian cadets left behind by Admiral Stark, until such time as they are able to earn their own living. Mr. Green suggests that these monthly subscriptions should be paid into the Municipal Bank or to the Council's

tax collectors when they call for the rates, as the givers might choose. He asks the Council to be responsible for the collection of the money and, to a limited extent, for its administration.

In this connexion the Chairman observes that a reply from the Senior Consul is awaited on the subject of an application made for facilities at the Thomas Hanbury School for Boys for free education for Russian refugees, that he understands that the reply will not be favourable, and that he does not consider that anything should be done that is not in strict accordance with the wishes of the Consular Body. Members concur. Mr. Atkinson then enquires whether the Council could not solicit the help of the various Red Cross Societies for the refugees. Members agree that help might be forthcoming from this quarter but concur that such an appeal could not be made by the Council.

A letter from the Relief Committee of Russian Orphans of the Great War is then considered. This Committee states that there are some 350 boys now living at No.4 Jessfield Road, which has been placed at their disposal gratis for two months, when another building will be needed, and the request is made that the Council place one of its buildings at the disposal of the Committee, to be occupied by the orphans for a more or less long time. Apart from any question of policy the Council has no building which is available but the Commissioner of Public Works has made the suggestion that the aerodrome beyond Hungjao would be ideal if it could be secured by the Relief Committee since it is at present unoccupied and besides extensive buildings has the advantage of a large area of ground which could be utilised. Members concur that the Relief Committee be informed unofficially of the Commissioner's suggestion.

Chinese Government Bureau of Drug Inspection.

2819

Referring to the Council minute of January 24, the Chairman reads the reply of the Senior Consul that the Consular Body has no information as to the action taken by the Diplomatic Body, that he telegraphed the Dean on January 16 informing him of the establishment of the Bureau and requesting telegraphic instructions to the Bureau to suspend operations until an agreement had been reached. The Senior Consul also states that he has informed the Commissioner for Foreign Affairs that the Consular Body cannot co-operate in any way until the Diplomatic Body has approved.

The Municipal Gazette for Thursday, February 8, is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.

N.O. Pradell
Secretary & Commissioner General.

H. H. ...
Chairman.

At the meeting of the Council held on Wednesday, February 14, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 C.W. Atkinson
 S. Fessenden
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 E.F. Mackay
 S. Sakuragi
~~C.N. Wilson~~
 The Secretary & Commissioner General and
 The Assistant Secretary (Mr. Rowe)

The minutes of the meeting of February 7 are confirmed and signed by the
 Chairman. With regard to:

1362 Russian Refugees. The Chairman reads and signs a letter for despatch
 to Mr. O.M.Green, on the lines of the decision recorded.

The minutes of the meeting of the Electricity Committee of February 2, are
 submitted and confirmed. With regard to:

3162 Locomotion. Mr. Lambe states that the Electricity Committee has given
 sympathetic consideration to the draft locomotion regulations tentatively
 approved by the Council, that the Department has in fact had a properly
 organised Transport Department for some years, that a careful check
 was kept on abuses in the use of departmental cars for purely private
 purposes and that the Committee felt that it would be impracticable to
 apply the proposed regulations to the Department.

The Secretary states that the replies from the Heads of all
 Departments have not yet been received, but that those received illustrate
 the difficulty of applying any one set of regulations to all Departments
 alike as distinguished from application of the principles to all. It
 is therefore decided to refer this matter back to the Finance Committee
 for further consideration.

2704 Pay of Deputy Engineer-in-Chief & Manager. The Chairman reads a letter
 he has addressed to the Chairman of the Electricity Committee and reply
 thereto signed by the unofficial members of the Committee. Whilst
 admitting that the Council has power to over-ride the recommendations
 of the Electricity Committee as regards salaries, the latter maintain
 that its recommendation is consistent with the findings of the Special
 Electricity Committee, in regard to the Pay and Terms of Service of
 Electricity Department employes vis-a-vis employes in other Departments.

The Secretary observes that this point was specifically referred to the Salaries Commission in order to obtain a definite ruling on what had always been matter of contention, and that the Commission recorded its unanimous opinion that for positions of equal or similar work and responsibility demanding equal or similar qualifications there should be no differentiation in salaries between members of the Electricity Department and any other department in the Municipal Service.

Mr. Mackay remarks that this is the first occasion within his knowledge, upon which the Electricity Committee has admitted that the Council has power to over-ride its recommendations, and that if the Committee is strongly of opinion that Mr. Taylor is worth the salary recommended, it might be policy on the part of the Council to concur. The Chairman however, on the principle involved, is adverse to departing from the stand already taken by the Council.

Mr. Atkinson makes the suggestion that Mr. Taylor be paid at the rate of \$1000 per mensem for say six months and that if it then appears that he is really worth more the matter should receive further consideration. Mr. Lawson remarks that only the other day someone had complained to him of the high salaries paid by the Council in comparison with those paid by commercial firms. Mr. Wilson thereupon makes observations to the effect that in the latter case the employes remuneration is largely regulated by trade depression or activity, that this does not apply to the Municipal service, and that in these bad times commercial firms are apt to overlook the good times that they have had and will no doubt have again.

The Chairman then reiterates the view that unless the Council adheres to its original decision in this matter it will have to deal with further applications in the matter of Pay by No. 2s of other departments thus re-opening the whole question and that he considered that the Council should take a firm stand. After further considerable discussion members ultimately decide that the Electricity Committee be informed that the Council is unwilling to approve a higher rate of Pay for Mr. Taylor than \$1000 per mensem for an agreement for three years.

¹²⁴⁵ Mr. H.E. Wright, Assistant Secretary. The recommendation that Mr. Wright's salary be increased to \$725 per mensem has been circulated to members with the Treasurer and Comptroller's comment suggesting renewal at \$650. Mr. Lambe states that in view of Mr. Wright's important duties, he considers renewal should be made at \$700 per mensem, and after consideration, this figure is agreed, subject to the views of the Finance Committee, to whom the matter is referred for further consideration.

The minutes of the meeting of the Parks Committee of February 3, are submitted and confirmed. With regard to:

1937 Admission of Chinese to Jessfield Park. The recommendations of the Committee are noted and it is decided that the Chinese Advisory Committee be now asked to confer with the Council in the matter at a meeting to be arranged at an early date.

The minutes of the meeting of the Health Committee of February 8, are submitted and confirmed.

Volunteer Corps.

1811 Resignation of Colonel Marr Johnson. Colonel Marr Johnson's reply to the Council's appreciation of his services is read and authorised for publication.

1161 Commission. Members approve the recommendation of the Commandant and the undermentioned notice for publication in the Municipal Gazette:
"Headquarters" Captain W.J.N. Dyer resigns his commission and in consideration of his long and valued services is granted the honorary rank of Major on retirement with permission to wear Uniform.

3471 Chinese Hospital - Remission of Building Permit Fees. The Secretary submits an application from two Chinese stating that it is proposed to erect a charitable hospital in the Yangtze-poo District for the benefit of the poor where medical attention will be given free of charge and asking that the fee for the Building Permit amounting to \$150 be waived. After brief consideration members agree to the remission of this fee.

1300 Band - Contribution by the French Council. A reply from the Secretary of the French Council to the Council's letter enquiring whether the French Council would be willing to increase its annual grant to the Municipal Orchestra and Band from \$1500 to \$15000 is submitted. Monsieur Legendre states that the Budget of the French Settlement for 1923 was definitely settled last December and that he does not believe that his Council would at the moment consider a supplementary vote of so large an amount as that mentioned.

The Secretary states that he thinks the French Council would be willing to make some increased contribution this year and suggests that he approach the Secretary of the French Council again, with a view to ascertaining what increase they would be prepared to make and that the Band services be arranged thereon. Members concur.

Tavern Licences - Annual Session. It is decided that the annual Licensing Session of the Watch Committee for the consideration of applications for new Tavern Licences, be held on Friday, April 6.

22810 Commission on Sale of Poisons. From the file which has been circulated it is noted that the constitution of the Special Commission has now been

completed with the exception of the appointment of one member of Council. At the invitation of the Chairman Mr. Fessenden agrees to represent the Council.

A letter from the Senior Consul is then submitted suggesting that, in the interests of uniformity of treatment of this question on both sides of the Yangkingpang, the French Council should be invited to send a representative to take part in the deliberations of the Commission. The Shanghai Medical Society also suggest that the National Medical Society be invited to nominate a representative on the Commission. Members approve.

Pure Milk Supply. The Secretary reports that a conference took place ²⁴⁻⁹⁶ yesterday between the so called Pure Milk Supply Committee, the Commissioner of Public Health, the Prosecuting Solicitor and himself. He states that there appeared to be little difference of opinion between the Committee and the Council's representatives as to the measures to be taken to secure a pure milk supply, but that the Committee pressed for the appointment of an Advisory Committee which would have official recognition and the necessary status to enable its investigation to be carried out thoroughly, and that the French Council should be asked to nominate a representative on the membership of such Committee. The Secretary adds that he thinks that, if invited, Mr. Peebles and the other members of the present Committee would be willing to serve on the Advisory Committee.

The Chairman asks that a note of the proceedings at yesterday's conference be circulated to members after which the matter will receive further consideration.

The Municipal Gazette for Thursday, February 15, is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

1 + CS 2 a a u b
Chairman.

N. O. Fiddell
Secretary & Commissioner General.

At the meeting of the Council held on Thursday, February 22, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
C.W. Atkinson
S. Fessenden
W.P. Lambe
A.B. Lowson
E.F. Mackay
S. Sakuragi
G.N. Wilson
The Secretary & Commissioner General and
The Assistant Secretary (Mr. Rowe)

Absent:

Mr. H.W. Lester.

The minutes of the meeting of February 14 are confirmed and signed by the
Chairman. With regard to:

Band Contribution by French Council. With a view to economy Mr. Wilson suggests that a quartet type of orchestra or band might be formed to take the place of the existing large orchestra, and it is decided that this suggestion be referred to the Orchestra and Band Committee for its consideration.

The minutes of the meeting of the Watch Committee of February 9, are submitted
and confirmed. With regard to:

1689 Motor Omnibus Service. Mr. Lambe states that he understands that the motor omnibus service on the Yuyuen Road has been suspended for three or four weeks. Enquiry on this point will be made of the Commissioner of Police.

The Commissioner of Public Health attends.

The minutes of the meeting of the Finance Committee of February 12, are
submitted and confirmed. With regard to:

Market Fees. The Commissioner of Public Health reports that there is a great demand for floor space at Hongkew Market and that whilst the rents of shops adjoining the market have gone up 100-150% within recent years, no increase has been made in fees by the Council since 1914. He does not consider that the proposed increase will raise the prices of fish, meat etc. sold in the market. On the other hand the estimated increase in revenue from the proposed fees would be \$2000 a month. After brief discussion the proposed increased fees are agreed to:

The Commissioner of Public Health withdraws.

Electricity Department - Staff and Finance Matters. The recommendation of

of the Committee under this heading is noted and approved.

Pay of Senior Officials other than Heads of Senior Departments. The recommendations recorded in this minute are approved, members noting that the question of a scale for Assistant Secretaries in the Secretariat will be considered later.

The minutes of the meeting of the Watch Committee of February 13, are confirmed.

With regard to:

1088 Permanent Camp. On members' instructions an addendum to this minute has been drawn up giving in greater detail the views expressed by the Commandant and by members. This addendum is approved.

In view of the opinion expressed by the Committee, that it is questionable whether a large amount of money should be expended on property which may later become unsuitable for the purpose of the development suggested, members concur that the views of the new Commandant should be obtained, also the views of General Fowler. Members further endorse the view expressed by Mr. Fessenden that any schemes of the magnitude of the proposed permanent camp ought to be reported on in detail with full estimates of cost and considered by the Committee concerned before inclusion in the preliminary estimates and should not be left over for discussion at a Budget meeting which is more properly concerned in arranging provision of money for proposals already approved. Heads of Departments will be notified accordingly.

Fire Brigade - Heating Apparatus. With regard to the appropriation of \$9000 for the provision of heating apparatus at Hongkew, Sinza and Central Stations, Mr. Wilson has suggested that the engines might be primed to enable them to be started quickly instead of installing the proposed heating apparatus. Members direct that the Acting Chief Officer be asked to report on this alternative proposal.

1089 The minutes of the special meeting of the Watch Committee of February 14, are
3523 submitted and confirmed.

The Secretary and Commissioner General reports that following the meeting of the Committee on February 14, he communicated with Mr. R.N. Macleod and informed him of the action proposed by the Council. Mr. Macleod stated that his instructions were to prosecute and that whatever disciplinary action might be taken he could not stand aside and let the Council do so. At the same time he realised that with prosecution pending, it was difficult for the Council to dismiss those involved and as the Commissioner and Deputy Commissioner of Police and the Prosecuting Solicitor all strongly advised that dismissal be held in abeyance pending criminal proceedings since dismissal would tend to prejudice the defence, Mr. Fessenden agreed to this course, although he was of the views that dismissal should not prejudice the defence.

The Chairman then states that Mr. Lipson Ward of Messrs. Platt & Co. called on him and asked that the Council should assist the prosecution and that he (the Chairman) thought the Council should do so as far as possible. Members concur and it is agreed that a special meeting of the Watch Committee be held tomorrow to decide upon what letter should now be addressed to Messrs. Platt & Co.

The Commandant of Volunteers attends.

Volunteer Corps.

1028 Commissions. Members consider the report of the Commandant, and approve his recommendation and the undermentioned notice for publication in the Municipal Gazette.

1028 Italian Company. Captain R. Ferrajolo (late Italian Army) to be temporary Captain.

1210 S.A. Ammunition. The Commandant submits a report covering a quotation from Messrs. Kynoch Ltd. for the supply of Small Arms Ammunition to the Corps. He states that with the exception of Pistol Ammunition the quotations are appreciably lower than Government rates, that a further advantage is that, whereas the ammunition supplied by the British Government is of different dates and manufactures, that offered by Messrs Kynoch is entirely new and that as the Council was now building up a large reserve which might take four years to turn over, new ammunition was highly desirable. Messrs Kynoch have intimated that their offer can only be kept open for fourteen days and the Commandant therefore recommends that the following order be placed with them at once, when delivery would be made about July.

500,000 ordinary MK. VII	S.A.A. @ £8.0.0 per thou.
250,000 "Red Label"	" " 8.7.0 " "
50,000 .22 Miniature Rifle amm.	1.2.6 " "

He also recommends that the requisition for 30,000 Webley pistol cartridges be sent to Messrs Pook with instructions that if they cannot get a cheaper quotation than £7.10.0 per thousand c.i.f. Shanghai for new ammunition from the War Office they should order from Kynochs at that rate. Appropriation has been made in this year's Budget for this expenditure and members concur in the Commandant's recommendations.

In the absence of anything to the contrary in the Council's agency agreement with Messrs John Pook & Co. ^{the order} on Messrs Kynoch will be placed direct and treated as a local purchase.

The Commandant withdraws.

Council and Committee Meetings. Following previous discussions it is decided that Council meetings be held on alternate Wednesdays instead of weekly as at present, and that the following Committees meet weekly on fixed days as under, the time of meeting to be fixed by each

Committee:

Works	Monday
Finance	Monday
Watch	Thursday

Members also direct that agendas for Council and Committee meetings be circulated twenty four hours before each meeting and that agendas be forwarded to the Heads of Departments concerned.

The Municipal Gazette for Friday, February 23, is submitted in proof and authorised for publication.

The meeting adjourns at 6.45 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature: N. O. Fiddell]
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, February 28, 1923,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- E.F. Mackay
- S. Sakuragi
- The Secretary & Commissioner General and
- The Assistant Secretaries (Messrs. Rowe & Lewis)

The minutes of the meeting of February 22, are confirmed and signed by the
 Chairman. With regard to:

Council and Committee Meetings. Mr. Lowson suggests and members concur
 that Council meetings in future be held on the 2nd and 4th Wednesdays of
 each month at 4.30 p.m. The days for the holding of Committee meetings
 are amended as under.

Finance	Monday 5 p.m.
Works	Tuesday 1.15 p.m.
Watch	Friday 4.30 p.m.

The minutes of the meeting of the Works Committee of February 13, are submitted
 and confirmed subject to the insertion of the following words in the
 3225 second paragraph of the minute relating to "Canal Scheme - Eastern
District", between the words "of" and "unloading", viz. "making the
 canal with bridges etc. but not including the cost of". With regard to:
 2439 House Refuse Depot - Soochow Creek - Alternative Suggestion. Mr. Atkinson
 states that the Commissioner of Public Works was also asked to report on
 the suggestion as to the acquisition of a site further down the river.
 It is directed that the minute be amended accordingly.

The minutes of the meeting of the Watch Committee of February 23, are submitted
 3523 and confirmed. The Secretary states that following the despatch of the
 approved letter to Messrs Platt & Co., he called on Mr. Macleod and
 expressed to him more fully the Council's attitude in this matter,
 emphasising in particular that, if the prosecution failed, as the Council
 was advised was likely, more harm than good would result. Mr. Macleod
 stated that he fully appreciated the Council's attitude, but that he saw
 no reason why the prosecution should fail, that his instructions were
 to proceed, and that he was writing to the Council to provide him with
 certain information.

The minutes of the meeting of the Works Committee of February 26, are submitted and confirmed subject to their circulation to and approval by members.

Volunteer Corps.

Commissions and Award of Long Service Medals. The recommendations of the Commandant and the undermentioned notices for publication in the Gazette are approved.

1161 Headquarters. Captain C.N. Davis resigns his commission as Medical Officer.

1028 Maritime Company. Pte. M.W. Buck and Sergt. C.P. Mollison to be 2nd Lieutenants, with seniority in the order named.

1028 Reserve of Officers. 2nd Lieutenant L.P. da Costa and B.L. Lewis to be Lieutenants.

2033 Long Service Medal. Upon the recommendation of the Acting Commandant, the following additional member and ex-member of the Volunteer Corps are awarded the Council's Long Service Medal:

Serving Members.

"B" Company.

Active

Reserve

H.C. Pullen 1911 - present date

Retired Members.

R.S. Ivy 1889-1890 1900 - 1917
1894-1895

1582 Annual Inspection. The Chairman states that Major-General Sir John Fowler, G.O.C. Hongkong has intimated that he would be very pleased to make the Annual Inspection of the Corps if asked to do so and that Saturday April 28-May 2 would be convenient to him for that purpose.

Major Canning has reported that the proposed dates are suitable and it is accordingly directed that General Fowler be asked officially to make the Inspection.

1587 Admission of Chinese to Jessfield Park. The Chairman states that in

accordance with the usual practice of asking the Chinese Advisory Committee to meet the Council prior to the Annual Meeting of Ratepayers, members of the Committee have been invited to attend today. The only matter for discussion is that of the admission of Chinese to Jessfield Park, as to which, he informs members briefly of the proposals to be submitted to the Committee, at the same time inviting members views on the restriction against admission on Saturdays and Sundays advocated by the Recreation Fund Trustees and the Parks Committee. Messrs Atkinson and Lembe express the view that, if Chinese are to be admitted, any such restriction would be inadvisable and unnecessary and only serve to irritate. Other members are generally of the same view and it is accordingly decided not to put forward such restriction.

1183

Messrs Y.S. Ziar, Sung Han-chang, H.Y. Moh and K.P. Chen, members of the Advisory Committee attend and are welcomed by the Chairman, who informs them that the question of the admission of Chinese to the Parks has been before the Council for the past year or two and that after very full and careful consideration of the difficulties with which it was beset, the Council was now in a position to make certain definite proposals in regard to their admission to Jessfield Park, which, it was hoped would commend themselves to the Advisory Committee.

By reason of the demands of the Foreign community on the capacity of the Park, it was impossible to admit Chinese without restriction in the matter of numbers and the Council accordingly proposed to issue a number of admission passes, - in the first instance 1000 - upon applications made to and recommended by the Advisory Committee. The question as to whether or not additional passes should be issued would be left over until it was seen what actual use was made of the Park by pass holders, and how far the Park would admit of the issue of extra passes. Passes, which would not be transferable, would only be issued to Chinese Ratepayers in the Settlement and on Municipal Roads outside the Settlement and they would be available for six months or a year at a time. In the event of these proposals being acceptable to the Advisory Committee, and subject to the Ratepayers' approval, it was intended to give them a trial and future action would depend on the results which it was confidently anticipated would be satisfactory.

In reply to the Chairman's request for the views of the Advisory Committee on these proposals, Mr. Ziar, on behalf of himself and his colleagues present, expresses appreciation of the Council's efforts to meet the wishes of the Chinese community and the spirit in which they had been made. Whilst thanking the Council for its proposals, and appreciating the Council's difficulties, he fears that the fact that the proposed admission is to be specifically limited, will create misunderstanding which it is desirable to avoid. He therefore considers that, unless some arrangement can be made which on the face of it provides equality of treatment with foreigners, though in actual fact it may result in restriction in numbers, it would be better to let sleeping dogs lie rather than that the Chinese community should consider they had a grievance in the matter. The Chairman then asks Mr. Ziar if he has any proposal to make that would meet with the requirements laid down by him.

1184

Mr. Ziar then refers to his personal suggestions in the matter made to the Chairman last November, and states that if unlimited passes were granted, he thinks that the number applying therefor would actually be limited, and that the number seeking admission to the Park would in any case not exceed 1000, their real desire being not so much the use of the

Park as equality of treatment with the Foreign Community and withdrawal of restrictions against their admission. Mr. Ziar concludes by remarking that although he is speaking personally his colleagues present agree in principle with his views.

The Chairman remarks that he thinks the Council would be willing to remove the limitation if it was assured that the number availing themselves of the privilege would not exceed 1000 but that he regarded this as more than doubtful.

Mr. Mackay remarks that, with the prospect of the tram service being extended to Jessfield, there would be an added impetus to the number of Chinese using the Park.

The Chairman then refers to the efforts of the Council to acquire land in the Point District for a new Park primarily for Chinese and its desire to acquire additional land for the development of Jessfield Park, and he enquires whether the Advisory Committee could in any way assist the Council in obtaining such land at reasonable rates. Mr. Ziar states that he considers that the Chinese would assist but that success would depend largely on a satisfactory conclusion being reached with regard to their admission to Jessfield Park, and again he emphasises the desire of the Chinese for treatment equal to that afforded the Foreign Community.

The Chairman then thanks Mr. Ziar and his colleagues for their attendance and asks whether they have any further matters to lay before the Council. Mr. Ziar replies that there are one or two matters they would like to put forward later before the Annual Meeting of Ratepayers.

The Advisory Committee members then withdraw.

Upon further discussion members are unanimous in the view that the number of Chinese admitted to Jessfield Park must be limited, and, as none of the alternatives suggested by members appears likely to meet the Advisory Committee's views on the subject, it is directed that the Committee be addressed and invited to put forward proposals which have their unanimous support and at the same time have regard to the absolute necessity of restricting numbers.

Jessfield Fire Station.

The Chairman informs members that Mr. S.K. Chen of the Bureau of Foreign Affairs called on the Secretary yesterday, in reference to numerous protests which had been lodged with the Bureau against the construction by the Council of a small fire sub-station on a piece of surplus land at Jessfield. To enable the Commissioner for Foreign Affairs to deal with such protests, without the necessity of official representations in the matter, Mr. Chen asked that a letter might be addressed to him giving him particulars of the station. Members have no objection to the required information being given to Mr. Chen.

Pure Milk Supply. As directed by the Council on February 14, the report ²⁴⁹⁶ of the Commissioner of Public Health, with copy of notes given at the preliminary meeting with the Pure Milk Supply Committee on February 13, together with a copy of the proposed new dairy licence conditions and a note of the Committee's views, have been circulated to members.

The suggestion that an Advisory Committee be formed is approved and members concur that the French Municipal Council be invited to nominate a representative thereon. Mr. Lambe remarks that a number of the members of the Committee appointed to meet representatives of the Council are connected with the Culty Dairy and that there should therefore be some addition to their number, if they are to be invited to serve on the Advisory Committee. Mr. Atkinson endorses this view, and, other members concurring, it is directed that the point be put to the Committee unofficially.

Resignation of Member. The Chairman states that owing to his departure ¹¹⁷² for England shortly, Mr. G.N. Wilson has tendered his resignation as a member of the Council. It is directed that a letter of appreciation for his past services on the Council be addressed to Mr. Wilson. In view of the imminent election of Council, it is not decided at the moment to take any steps for the purpose of filling this vacancy.

Election of Councillors. The Consular Body have fixed March 15 and 16 for the annual election of Councillors and it is directed that in the event of a ballot being necessary, Sir E.C. Pearce and Mr. C.G.S. Mackie be invited to act as scrutineers.

Election of Land Commissioner. It is decided that Sir E.C. Pearce be invited to stand again.

The Assistant Secretaries withdraw.

Suggested Meetings with the French Council. The Chairman states that, arising out of the deliberations with the French Council in connexion with the matter of the public ricksha service and other matters, it had occurred to him that it might assist, if the Council and the French Council were to have joint meetings periodically to consider matters of mutual interest and concern, and that the suggestion was one which the Council should consider in due course.

Secretary and Commissioner General's Resignation. The Chairman states that members would have noted from the letter, which had been circulated to them, that the Secretary had notified his inability to renew his agreement on its expiry in June next. He expresses members' appreciation of the services rendered by Mr. Liddell and regret at his decision to resign, which they hoped he might re-consider.

In reply the Secretary states that he much appreciated the Chairman's remarks, but regretted that he was unable to reconsider his decision, and that, although his resignation had been based solely on the question of Pay, certain other factors now had an important bearing on his decision. So much so that he felt that even if the question of Pay were adjusted to meet his views, he could not carry on unless assured of the full support of the Council. He explains that by this he meant that whilst he was in absolute agreement with members on any proposals to secure greater efficiency in the Municipal Administration, and had recorded his support of certain of their proposals made to this end, there were others, which so affected the position of the Secretariat and the re-organisation work which he had carried out during the past year or two with the support and at the expressed wish of then Councils, that his duties which even under present conditions imposed a very severe strain on him, could not possibly continue to be carried out efficiently, and that he felt that in this particular respect, members should have regard to his views. He adds that, in placing the matter on the Agenda for today's meeting, what he particularly had in mind was that definite action should be taken by the Council immediately to secure an additional Assistant Secretary, since, whether he left the Council's Service on the expiry of his agreement in June or remained until next spring which would certainly suit him better, and he believed would also suit the Council better, it was essential to get an additional Assistant Secretary so that he might be as conversant as possible with his duties before he, (Mr. Liddell) left. Apart from this, there was a complication in the matter of the Long Leave of Assistant Secretaries, which would require consideration. He had intended recommending that Mr. Lewis, whose leave is not due until November 1924, should proceed on Leave in the Spring of that year, as it was impossible to spare him during the winter months and Mr. McKee was due for Leave in the following year, and it was quite impracticable to permit of two Assistant Secretaries being absent at the same time. Members note the Secretary's observations, and then pass on to consideration of

The Municipal Gazette for March 1, which is submitted in proof and authorised for publication.

The meeting adjourns at 6.35 p.m.

H. O. Liddell
Secretary & Commissioner General.

H. O. Liddell
Chairman.

At the meeting of the Council held on Wednesday, March 14, 1923,

at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- W.P. Lambe
- A.B. Lawson
- H.W. Lester
- E.F. Mackay
- The Secretary & Commissioner General and
- The Assistant Secretaries (Messrs. Rowe & Lewis)

Absent:

- Mr. S. Sakuragi.

107 The minutes of the meeting of February 28 are confirmed and signed by the Chairman. With regard to:-

107 2496 Pure Milk Supply. A letter from Mr. Peebles, stating that he agrees with the view expressed in the minute, that some addition should be made to the membership of the proposed Advisory Committee and suggesting names is submitted and members direct that the following be invited to serve:-

- Sir Edward Pearce, Drs. Jackson and Marshall and Messrs O.M. Green, H.V. Hummel, P. Peebles, V.J.S. Rumble and J.H. Teesdale.

107 1582 Annual Inspection. The Chairman states that he regrets that he will be unable to entertain General Fowler this year on the occasion of his visit to Shanghai for the Annual Inspection of the Corps. In reply to his enquiry, Mr. Lawson remarks that probably Mr. Stitt would be able to accommodate the General and that he would make enquiry as to this.

107 The minutes of the meeting of the Finance Committee of February 26 are submitted and confirmed.

107 The minutes of the meeting of the Works Committee of February 26 are submitted and confirmed. With regard to:

1399 Road Plans. Members decide to meet on Tuesday next at 1.30 p.m. for consideration of the Road Plans for 1923.

107 The minutes of the meeting of the Watch Committee of March 2, are submitted and confirmed.

107 The minutes of the meeting of the Finance Committee of March 5, are submitted and confirmed. With regard to:

107 Extra-ordinary Expenditure - Fire Brigade Heating Apparatus. Mr. Mackay remarks that Mr. G.N. Wilson had suggested and other members of the Watch Committee had agreed that, instead of incurring this heavy

expenditure on heating apparatus, the Brigade should use a priming mixture. He states that he did not consider that the Chief Officer's statement as to the impracticability of acting on this suggestion should be accepted without independent corroboration of its soundness. In reply he is informed of the reasons given by the Chief Officer in support of his statement. Mr. Atkinson also confirms the unreliability of a priming mixture, observing that in America heating apparatus is installed in all Fire Stations.

3162. Ordinary Expenditure - Secretariat Locomotion. After Mr. Mackay has remarked that in private commercial firms, the staff is frequently required to stay at the office after the regular hours and that he is not aware of any allowance being granted on account of this, the Chairman refers to the addition made to the minute since its circulation to the effect that this matter may have to be further considered at some future date.

3163. The minutes of the meeting of the Works Committee of March 6, are submitted and confirmed.

3164. The minutes of the meeting of the Orchestra and Band Committee of March 9, are submitted and confirmed. With regard to:
Quartet type of Orchestra. After considerable discussion members record the view that the retention or non-retention of the Orchestra on its present basis is really a matter for the Ratepayers, and that, as is suggested by the Chairman, attention should be drawn to the present cost of its maintenance at the Annual Meeting. In order that full reply may be made to any comment then advanced by the Ratepayers it is considered that the "musical" members of the Band Committee should be warned to be prepared with a statement of the arguments in support of the retention of the Orchestra in its present form. Mr. Lester suggests that, in the event of any discussion by the Ratepayers, it should be pointed out that the musicians are on three years agreements, thus making abolition at any one period difficult. Members concur and direct that renewal of those agreements falling due this year be deferred until after the Ratepayers meeting.

3165. The minutes of the meeting of the Watch Committee of March 9, are submitted and confirmed. With regard to:
Proposed Pattern of Ricsha. Members concur with the suggestion of Mr. Lambe that the proposed money prizes should be awarded only if the designs submitted are distinct improvements on the pattern of the existing type of ricsha.

3166. Gambling Raid - Protest of Portuguese Consul General. Mr. Mackay states that, since the Committee's meeting, he had had some conversation with

Mr. Barton on the question of addressing a letter to the Consular Body protesting against the statements made and the tone of the letter received from the Portuguese Consul General, and that Mr. Barton expressed the opinion that such action would be undesirable as the matter was one which concerned the Council and the Portuguese Consul General and not the Consular Body. Under the circumstances Mr. Mackay suggests that a letter setting out the views of the ^{Commissioner of} Police, as set forth in his further report, which is now submitted as directed, be addressed to Mr. Casanova and that the Chairman should call on him with it and try and adjust the matter. Members concur, Mr. Fessenden observing that the Watch Committee was of opinion that the Council should not allow the statements made by the Portuguese Consul General to go unchallenged, and that in the event of the representations made being unsuccessful, the Council might then perhaps seek the assistance of the Consular Body.

The minutes of the meeting of the Finance Committee of March 18, are submitted
and confirmed. With regard to:

3162 Locomotion. Messrs Lambe and Lester are not in agreement with this minute so far as it relates to Mr. Aldridge. The former points out that Mr. Aldridge has had the use of a car now for private purposes without charge for a number of years and that he did not think see how the Council could deprive him of such use during his present agreement. Moreover in view of the present relations between the Council and the Electricity Committee he deprecated any attempt to do so, as he felt that the matter would then be bound to become a matter of controversy in which the Committee would have right on its side. The Chairman states that, as a matter of principle, he thinks that Mr. Aldridge should fall into line with the Heads of other departments, but, after further discussion, Mr. Lambe's suggestion that the matter be left over until Mr. Aldridge's agreement is renewed is adopted.

Payment of Passages of Wives of Newly Appointed Employees. In the course of discussion on this minute Mr. Lambe refers to the cases in the Electricity Department in respect of which he regards the payment of passages as imperative. Mr. Mackay however states that the circumstances mentioned ought not to influence the Council's decision. He remarks and Mr. Atkinson concurs that, if these payments are made retrospective, other proposals of the Council would likewise have to be applied retrospectively, and thus a precedent would be created, the principle of which is unsound. Mr. Lester does not agree that a precedent would be established and expresses the opinion that all cases should be treated in a uniform manner.

It is finally decided that while it is not considered desirable to

make a ruling with regard to the retrospective period, a monetary grant will be made in any case where hardship exists, and that each application will be considered on its merits. Mr. Lambe asks that the Electricity Committee be notified of this decision.

Volunteer Corps.

Commissions. The recommendations of the Commandant and the under - mentioned notices for publication in the Gazette are approved.

1161 "Headquarters. Captain F.M. Neild resigns his commission as medical officer.

1028 British Infantry Reserve. The commission of Lieutenant A.W. Studd is renewed from March 4, 1923".

Railless Tram Extensions.

The file in re having been circulated, members note that Mr. McColl has returned to Shanghai with full power of attorney to conclude the negotiations between the Company and the Council. The Secretary's recommendation that the files be referred to the Legal Adviser with instructions to draft the necessary formal agreement for consideration by the Council, is approved.

Municipal War Memorial.

Friday next March 23, at 4 p.m. is fixed for the unveiling of the Staff War Memorial.

Ellis Kadoorie School, Hongkong University Scholarships.

Members gladly authorise acceptance of the offer of several old pupils of this school and their friends to pay the tuition fees and hostel charges at Hongkong University for a period of four years of the two brothers Yih Chang-kung and Yih Chong-yoeh, pupils of the school, who passed the recent matriculation examination of the University.

It is directed that a letter of thanks to these gentlemen be published in the Gazette.

Municipal Gazette.

File containing an offer by the Oriental Advertising Agency to print the Municipal Gazette free of charge in return for the addition of a page of advertising matter has been circulated with previous files on the subject. Divergence of opinion is expressed as to the desirability of giving favourable consideration to this offer. Mr. Lambe does not think this work should be entrusted to an advertising Agency and questions whether its methods of distribution would be as efficient as the present. Mr. Fessenden supports Mr. Lambe's views while Mr. Atkinson observes that there are more suitable ways of effecting economy than by accepting the offer for the free printing of the Gazette. After brief discussion members therefore direct that the application be not entertained.

The Secretary next points out that fortnightly publication of the Gazette is unlikely to prove satisfactory and that matters such as

advertisements for tenders &c., will be unduly held up. Members therefore authorise reversion to publication weekly as heretofore, with the direction that when the proof is not settled at a Council meeting it shall be approved by the Chairman and Chairmen of Committees before publication.

Commission on Sale of Poisons. Members note that the membership of this Commission is now completed by representatives from the French Municipal Council, and the National Medical Association of China. The Secretary's recommendation is approved that Mr. D.J. Lewis, Secretary to the American Chamber of Commerce be appointed Secretary to the Commission, his remuneration to be later decided by the Council on the recommendation of the Commission, and on the basis of the work performed.

Library Committee Membership. The recommendation of this Committee that the vacancy caused by the resignation of Mr. R.E.S. Gregson on his departure from Shanghai be left unfilled until his return when he will be invited to resume his seat on the Committee, is approved.

Membership of Council - Eligibility of Women for Election. Following enquiry by Dr. Margaret Polk as to the eligibility of women for membership of the Council the Legal Adviser gives the opinion that "the Council have no power to reject the nomination under Land Regulation XVIII of a ratepayer duly qualified under Land Regulation XIX even if such person be a woman"

Members direct that reply in this sense be made to Dr. Polk and that the names of any woman qualified for election as Councillors be in future included in the List published each year.

Council 1923. Only nine nominations having been received by March 8, the present members of Council and Mr. P.L. Knight the ninth nominee, are considered to be elected to serve on the Council for 1923/4.

Council 1922. It is decided that Mr. P.L. Knight, member-elect, be invited to serve for the remainder of the Municipal year 1922/3.

Annual Meeting of Ratepayers. Members decide that application be made to the Consular Body to convene the Annual Meeting for April 18.

Annual Report Part I. The first part of the Annual Report comprising Watch, Health, Educational and General Matters is submitted and authorised for publication.

The Municipal Gazette for March 15, is submitted in proof and authorised for publication.

The Secretary and Assistant Secretary withdraw.

N.O. Fiddell

Secretary & Commissioner General's Resignation.

(To be provided by the Chairman)

Included in Minutes of the Meeting of March 25

The meeting adjourns at 6.35 p.m.

[Handwritten signature]

Chairman.

1-185

At a Special Meeting of the Council held on Tuesday, March 20, 1923,
at 1.30 p.m., there are:

Present:

- Messrs H.G. Simms (Chairman)
- C.W. Atkinson
- P.L. Knight
- W.P. Lambé
- A.B. Lawson
- H.W. Lester
- E.F. Mackay
- The Secretary & Commissioner General
- The Assistant Secretary (Mr. Lewis) and
- The Commissioner of Public Works.

Absent:

- Messrs S. Fessenden
- S. Sakuragi

20

Membership. The Chairman extends a welcome to Mr. P.L. Knight upon his taking his seat on the Council. Mr. Knight will serve on the Watch and Foreign Educational Committees.

The minutes of the meeting of the Works Committee of March 13, are submitted and confirmed. With regard to:

PUBLIC WORKS DEPARTMENT

1326

Proposed Gasoline Tank and Delivery Pump - Avenue Edward VII. Referring to his opinion as recorded in the minute, Mr. Atkinson states that the point which he wished to make was that these pumps should not be permitted on the main arteries where they interfered with traffic.

1791

Spochoy and Honan Roads Widening - Cad. Lot 188A. In view of the frequent delays caused by the non-submission by owners of claims for compensation, the Commissioner of Public Works is asked to submit a report with any suggestions as to alteration of the present procedure for the acquisition of land for road purposes.

Road Plans 1923. The programme of proposed alterations and improvements as outlined by the Works Committee is examined in detail and approved, together with the relative plans which will be signed by the Chairman in due course.

Members note with satisfaction that the French Council has decided to widen to 20 metres Rue Porte du Nord, the continuation of Honan Road and Rue Tourane, the continuation of Fokien Road.

In reply to the Chairman, the Commissioner of Public Works states that he will report in comment on the speech recently made by Mr. A.D. Hughes on Traffic Problems at the annual meeting of the Ratepayers

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Association. In the meantime he states that so far as the widening of Kinkiang Road to 65 feet is concerned, the cost of the land alone would be approximately Tls.1,250,000.

The meeting adjourns at 2 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature] X
Secretary & Commissioner General.

At the special meeting of the Council held on Monday, March 26, at 4.30 p.m.,
there are:

Present:

- Messrs. H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- P.L. Knight
- W.P. Lambe
- A.B. Lawson
- E.F. Mackay
- The Secretary & Commissioner General and
- The Assistant Secretary (Mr. Rowe)

Absent:

- Messrs H.W. Lester
- S. Sakuragi.

Great Western Road Extension. The obstruction of the local Chinese
2034 authorities to the construction of this road by the Council is the
subject of discussion and draft letter to the Senior Consul dealing
with the case of this particular road and the Council's policy
generally in regard to the construction of roads outside Settlement
limits is submitted and considered, members ultimately recording
their unanimous view that it is neither desirable nor within their
competence to agree to any proposals in abridgment or waiver of the
powers conferred upon the Council in this connexion by the Land
Regulations.

Municipal Parks and Gardens. Members authorise the issue of complimentary
1937 passes into all Municipal Parks and Gardens to a limited number of
Chinese officials and members of the Chinese Advisory Committee.

The meeting adjourns at 5 p.m.

H. G. Simms
Chairman.

M. O. Fiddell
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, March 28, 1923,
at 4.30 p.m., there are:

Present:

Messrs H.G. Simms (Chairman)
 C.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 E.F. Mackay
 The Secretary & Commissioner General and
 The Assistant Secretary (Mr. Rowe)

Absent:

Mr. S. Sakugari

The minutes of the Special Meeting of February 6, are confirmed and signed by the Chairman. Commenting on these minutes the Chairman remarks that he considers that the Standing Orders of the Council should be revised in the near future. Members concur and the matter will accordingly be taken in hand after the Annual Meeting of Ratepayers.

The minutes of the meeting of March 14, are confirmed and signed by the Chairman. With regard to:

2819 Commission on Sale of Poisons. Members concur that Mr. O.G. Oakes, Manager of Messrs Burroughs, Wellcome & Co. be invited to serve, vice Mr. R.G. Cole, who is leaving Shanghai.

The minutes of the meeting of the Foreign Educational Committee of March 15, are submitted and confirmed.

The minutes of the meeting of the Watch Committee of March 16, are submitted and confirmed. With regard to:

1266 Accident. Messrs Shoop & Chalalre have notified their intention to proceed in the Court of Consuls, but from conversation with Messrs V. Meyer & H. Reiss of Messrs Andersen, Meyer & Co. Mr. Rowe has gathered the impression that this action will not in fact be taken.

The minutes of the meeting of the Finance Committee of March 19, are submitted and confirmed.

The minutes of the Special Meeting of March 20, are confirmed and signed by the Chairman.

The minutes of the meeting of the Works Committee of March 20, are submitted and confirmed. With regard to:

Land Matters - Expedition of Negotiations. Mr. Atkinson suggests that, if no definite claim is received within a reasonable time after negotiations are opened, reference should then be made to the Land Commission. Members approve the suggestion subject to the proviso that whatever time limit is chosen it should be varied when special circumstances attach to any particular case.

3567 Pinchiao Quarry Lease. Mr. Lambe informs members that at the meeting of the Works Committee on March 27, discussion took place as to the renewal of the quarry lease, at a cost of approximately Tls.20,000 for a further period of ten years. Members endorse the Committee's view as to renewal being desirable.

The minutes of the Special Meeting of March 26, are confirmed and signed by the Chairman. With regard to:

2034 Great Western Road Extension. The Chairman states that he has discussed this matter further with the Senior Consul and Mr. Barton.

The minutes of the meeting of the Finance Committee of March 26, are submitted and confirmed, subject to circulation to members.

Volunteer Corps. The recommendations of the Commandant and the undermentioned notices for publication in the Gazette are approved.

1038 Commission. Portuguese Company. The Commission of Capt. A.M. Diniz is renewed from March 25.

2033 Long Service Medal. (Published in the Municipal Gazette 22/3/23) Upon the recommendation of the Acting Commandant, the undermentioned ex-member of the Volunteer Corps is awarded the Council's Long Service Medal.

<u>British Infantry</u>	<u>Active.</u>	<u>Reserve.</u>
<u>Reserves.</u>		
C. Larsen	1904-13.	1915-22.

3495 Gambling Paid - North Szechuen Road. The Chairman reports that he has interviewed the Portuguese Consul General who informed him that he did not regard gambling as a crime. With regard to Mr. Casanova's objection to the use of handcuffs he explained that these were necessary on account of the resistance offered. Mr. Casanova then gave him to understand that if the Portuguese, and in particular those concerned in the Gambling Raid, were given employment in the Council's service, it would end the incident. The Secretary points out that no discrimination is shown against Portuguese and that the same procedure is adopted in dealing with their applications for employment as in the

case of other nationals. Members thereupon direct that a letter in this sense be addressed to the Portuguese Consul General but that the matter of the Gambling Raid be not referred to further.

Motor Omnibus Service. A letter from the Secretary of the Shanghai Ratepayers' Association, asking that the subject of the proposed motor bus service be brought forward at the forthcoming Annual Meeting of Ratepayers in the form of a special resolution and that the whole question of vehicular traffic in the Settlement should be fully discussed at such Meeting has been circulated, together with Police comment.

As the subject of motor buses has been referred to at the last two or three meetings of Ratepayers, since when the Council's deliberations have been fully published in the Gazette, and no comments or protests thereon have been received, members direct that the Association be informed that the Council is unable to consider favourably the suggestion that the matter should be the subject of a special resolution at the forthcoming meeting, but that reference will then be made in some detail in the Chairman's speech to the traffic problem generally.

Child Labour in Factories. A letter from the Joint Committee of Womens Clubs in Shanghai, dealing with the employment of children in mills and factories together with previous files, containing a record of the consideration already given to this matter, and the the Legal Adviser's opinion on the Council's power with regard to the general control of mills and factories, has been circulated.

At the outset divergence of opinion is expressed as to the desirability of any action being taken by the Council on the lines suggested by the Joint Committee. With regard to the proposal that the Council should consider steps to ensure the abolition of night work by children under twelve years of age, Mr. Mackay states that this matter has been very fully considered by the Employers Federation and the Cotton Mill Owners Association, and that whilst they would welcome legislation preventing these children being employed in the mills, it was realised that unless such legislation was made general, the mills and factories within the Settlement would be penalized vis-a-vis those outside. For this reason he is strongly adverse to any action being taken by the Council which would re-act unfavourably within the Settlement. Mr. Lester questions whether any progress in the matter could in fact be achieved by the appointment of a Commission as suggested by the Joint Committee.

Mr. Fessenden is in favour of a Commission being appointed to collect evidence and to report to the Council later with concrete proposals. He states that the signatories of the letter under

consideration are very representative and that a great deal of general interest is being taken in this question. He further points out that the appointment of a Commission would not in any way bind the Council to accept any of its proposals unless it thought fit to do so. The Secretary thereupon suggests that if a Commission were formed by the Council with official status it would be more difficult to reject its proposals than would be the case, if the Commission were not formed by the Council and so had no official status.

The Chairman then observes that any proposals made could be acted upon or not as the Council thought fit, that he considered that the Council should give a lead in the matter and that it was only by ventilating the subject, as could be done by the appointment of a Commission, that any progress in the matter could be achieved.

Mr. Knight remarks that in ^{Hongkong} a Commission was appointed by the Government and that following thereon legislation had been enacted in the matter of child labour. Mr. Atkinson states that he favours agitation as being an effective method of attaining the desired result instancing what has been achieved in America by such methods; he further expresses the opinion that if any action taken within the Settlement were successful, this might act as an impetus to similar action by the Central Government.

After further discussion, in the course of which Mr. Mackay again emphasises the need for care in avoiding penalising mills and factories in the Settlement, it is ultimately decided to appoint a Commission to go into the whole question and that the Joint Committee be asked to submit the names of those whom they would suggest should serve on the Commission, the membership of which would be completed by further nominations by the Council.

Science Museum and Reference Library. A letter from the Shanghai Chemical Society drawing the Council's attention to the need in Shanghai for a modern well equipped Science Museum and Reference Library, is considered. Members direct that reply be made on the same lines as that recently sent to the Secretary of the Quest Society.

Annual Meeting of Ratepayers. It is decided to ask Sir Skinner Turner to act as Chairman of the forthcoming meeting. The Council's Resolutions including those for the adoption of the Report for 1922 and the Budget for this year, and for authority for the purchase of the business of the Shanghai Waterworks Company, Ltd. are approved for publication, subject to reference of the last mentioned resolution to the Legal Adviser for settlement of its terms by him.

Land Commissioner. Mr. A.J. Welch will be invited to stand for re-election to membership of the Land Commission.

General Hospital - Board of Governors. The Chairman and Mr. Fessenden consent to stand for election and Drs. E.D. Jackson and S.A. Ransom will also be invited to stand.

Permanent Education Committee - Membership. The Rev. Dr. F.L. Hawks Pott and the Rev. A.N. Rowland will be invited to stand for re-election.

Annual Report - Part IV. Part IV of the Annual Report, comprising the Estimates for 1923 with Remarks by the Outgoing Council is approved for publication.

Electricity Department Report for 1922 and Estimates for 1923, having been circulated are approved for publication.

Russian Cadets. The Chairman reads a letter received from the Relief Committee of Russian Orphans of the Great War, impliedly asking, inter alia, for use of the Municipal schools, when they are not occupied. After brief discussion it is directed that reply be made in the sense that whilst sympathetic with the Cadets in their plight, the Council regretted its inability to assist them in any way, since any assistance would provide encouragement to other refugees to come to Shanghai and still further accentuate the refugee problem.

Secretariat Staff - Long Leave - Mr. S.H. Lewis. Application by Mr. Lewis that he be granted leave this year with the definite object of studying on a comparative basis, the organization of various Municipalities at Home, with a view to the possible evolution therefrom of improvements in the local administration, is submitted. Members however, do not consider that there are sufficient reasons for expediting Mr. Lewis's leave, which is not due until late next year, and they accordingly record that they are unable to consider favourably his application.

Resignation of Secretary & Commissioner General. The Chairman suggests and members unanimously concur that the following minute be placed on record, and published in the Municipal Gazette:

"On the occasion of Mr. N.O. Liddell's resignation from the post of Secretary & Commissioner General, the Council desires to express its great regret at losing the services of a most conscientious and hard working official. As Secretary for the past six and a quarter years, he has been held in high esteem by successive Councils, and by the whole staff of the Administration. The Council also desires to place on record its appreciation of the valuable services he has rendered to the Community during his term of office, and it wishes him every success in his new sphere of activities at Home".

Mr. Lidick thanks members for this expression of appreciation.

The Municipal Gazette for March 29 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature]
Secretary & Commissioner General.

At the special meeting of the Council held on Wednesday, April 4, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 S. Sakuragi
 The Secretary & Commissioner General and
 The Assistant Secretary (Mr. Rowe)

Absent:

Messrs. C.W. Atkinson
 E.F. Mackay.

The Treasurer & Comptroller attends.

Annual Meeting - Resolutions. The Chairman refers to a letter received from the Legal Adviser relative to the proposed purchase of the Shanghai Waterworks Company Undertaking and members direct slight amendment to the resolution to be moved for authority for this purchase.

Electricity Committee Minutes of March 2 and March 23. It is directed that confirmation of these minutes be deferred until they have been considered at a full meeting of Council. Meanwhile the Renewal of Lease of Show Room at 26 Nanking Road is approved and the report of Mr. Aldridge with regard to the Pay of Deputy Engineer-in-Chief and Manager is noted.

The Treasurer & Comptroller withdraws.

The minutes of the meeting of March 28 are confirmed and signed by the Chairman.

The minutes of the meeting of the Health Committee of March 27 are submitted and confirmed.

The minutes of the meeting of the Works Committee of March 27 are submitted and confirmed. With regard to:

House Refuse Depot. The Chairman remarks that no Budget appropriation exists for the purchase of a motor launch and for the appointment of foreign overseers. At the meeting of the Finance Committee yesterday discussion took place as to the necessity of Departments keeping within their estimates and he views with disfavour a recommendation that expenditure be incurred at the beginning of the financial year for

which no appropriation has been made. Whilst in agreement with the Chairman on the principle involved Messrs Lambe and Lester point out that the Works Committee regard this supervision as very essential and they remind members that the Committee has recommended that the site offered, for which an appropriation of \$80,000 is made in the Budget, be not purchased. Mr. Lambe adds that unless measures are taken for the prevention of dumping the Chinese may attempt to prevent the use of the Creek for the transit of garbage.

After discussion, in the course of which Mr. Lester expresses the view that, if the Chinese are to dredge the creek then the Council should assist by preventing dumping, members concur with the Chairman that the matter be referred back to the Committee for report as to the estimated cost of the proposal and whether any saving could be effected in any other direction.

2750 Gordon Road - Public Lighting. Members concur that the whole question of dual lighting vis-a-vis electric lighting be referred to the Commissioner of Police for report for consideration of the Watch Committee prior to definite decision by the Council as to the policy to be adopted.

1021 Portuguese Consul General. Various letters from the Portuguese Consul General, (1) lodging complaint as to police action taken against two Portuguese subjects, together with Police comment thereon (2) further communication with regard to statistics of the Portuguese community involved in criminal actions or breaches of Municipal Regulations, (3) further application for a list of Police Stations and (4) reply to the Council's letter forwarding names and addresses of Portuguese citizens who owe outstanding Municipal rates are submitted.

With regard to (1) and (2) it is directed that these receive consideration by the Watch Committee and the Secretary is directed to reply to (3) giving the requisite information and to (4) that the information supplied is correct in accordance with the Council's official records.

2176 Peace Memorial Scholarships. Correspondence with Messrs Teesdale, Newman & McDonald is submitted forwarding 10 Canadian Government 5% bonds of G\$ 1000 each, for addition to the Trust Investments to be held on the same terms as are contained in the Trust Deed relative to the existing £13,500 bearer debentures of the Municipal 6% Sterling Loan of 1920.

1108 Members direct that reply be made accepting this munificent addition to the Scholarships Trust Fund already established by the donor and expressing their very sincere appreciation of the donor's generosity in thus furthering the education of British boys.

1195
 General Education Committee.

A letter from the Secretary of the General

3392

Education Committee is submitted and publication directed as follows: -

Shanghai,
 March 29, 1923.

N.O. Liddell, Esq.,
 Secretary & Commissioner General, S.M.C.

Sir,

I am directed by the Chairman and members of the General Education Committee, 1922, to enclose copies of two Resolutions which have been passed by the Education Committee.

It is considered that it would be an advantage to the Council to have before them these decisions at the earliest opportunity.

The Committee now propose to consider generally the means whereby greater efficiency can be procured for the present educational system of the Council; both from an educational and administrative point of view, and a report generally by the Committee will be sent in at a later date.

I have the honour to be,

Sir,

your obedient servant,

Jas.W. Fraser

Secretary.

The Resolutions enclosed.

Resolution No. 1.
National Schools.

"That this Committee affirms the present policy of the Council as regards the establishment and support of Municipal Schools.

The Committee does not approve of aiding national schools by Municipal grants.

But reserve for further consideration the development of the present system as regards modification, extension and reorganisation, for the purpose of adapting it to the present and immediate future conditions of the Settlement."

Resolution No. 2.
Direction of Education.

"This Committee having heard the facts and having considered the arguments as to the appointment of a Director of Education considers that such an appointment would not be conducive to educational efficiency at the present time. Therefore, on this ground it does not feel justified in recommending the ratepayers to incur the considerable extra expense that such an appointment would entail."

119 Annual Report. Parts II and III of the Annual Report comprising Works matters and the Financial Statement, having been circulated are authorised for publication.

119 Pure Milk Supply. The Secretary reports that replies in the affirmative *2496* have been received from all those invited to serve on the Commission and that the French Council has nominated Mr. H.J. Sheridan as its representative. It is directed that Mr. J.W. Fraser be asked to act as Secretary to the Commission.

119 Court of Consuls. A letter from the Secretary to the Court of Consuls *Band placed Cover let 2* is submitted stating that Mr. Waldemar Biswang (ex musician in the Municipal Orchestra) has filed a petition in the Court claiming the cost of a second class passage to Europe in accordance with the terms of his agreement with the Council dated December 1915. Before taking any action the Court wishes to see a copy of the agreement in question and asks that this be supplied.

The previous file dealing with the termination of Mr. Biswang's services is also submitted and the Secretary briefly reviews the circumstances under which he was repatriated by the Chinese Government as an enemy citizen in 1919 and not 1918 and members direct that when the copy agreement is forwarded to the Court of Consuls, this information be also supplied.

MS British Gaol. The Chairman states that he has interviewed the Divisional Architect of H.B.M. Office of Works and from the statement submitted members note that the purchase price asked for the site of approximately 23½ mow, including buildings is \$304,774. It is directed that in the first instance, the proposal put forward by the Divisional Architect be referred to the Commissioners of Police and Public Works for report to the Watch Committee for consideration.

MS Public Gardens - Urinals. The Chairman refers to complaints which have been made recently regarding the state of the urinals in the Public Gardens on the Bund. Mr. Lambe states that he will take this matter up with the Public Works Department.

The Municipal Gazette for April 5, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

H. C. ...
Chairman.

H. O. ...
Secretary & Commissioner General.

At the meeting of the Council held on Wednesday, April 11, 1923.

at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- P.L. Knight
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- E.F. Mackay
- S. Sakuragi
- The Secretary & Commissioner General and
- The Assistant Secretary (Mr. Rowe)

Absent:

- Messrs. C.W. Atkinson
- S. Fessenden.

The Treasurer & Comptroller attends.

The minutes of the meeting of April 4, are confirmed and signed by the Chairman.

The minutes of the meetings of the Electricity Committee of March 2 and March 23, are submitted and confirmed, subject to the following: -

2704 Pay of Deputy Engineer-in-Chief & Manager. Members direct that the Electricity Committee be informed that they are not in agreement with the views expressed by the Engineer-in-Chief & Manager in his report to the Committee dated February 28 nor with those recorded by the unofficial members of the Committee in the Minutes of March 2 and that they take exception to the paragraph on page 3 of the said Minutes "The Chairman states in an impossible position" as also to the letter addressed by the Engineer-in-Chief & Manager to the Committee dated March 27.

Staff Increases and Financial matters. Mr. Lambe explains that the Committee's views are not put forward in any spirit of opposition to the Treasurer & Comptroller, but that the Committee considered that it was best for matters to be discussed by it in the first instance and then referred to the Treasurer for his views. The Chairman however considers that it is of little use referring matters to the Treasurer once decision has been arrived at by the Committee, and emphasises the desirability of discussion in the first place between the Treasurer & Comptroller and the Engineer-in-Chief & Manager.

The Treasurer & Comptroller points out that the trouble lies chiefly in the different interpretations placed on the paragraphs in the Report of the Special Electricity Commission dealing with Staff. Mr. Mackay

thereupon draws attention to the clause directing that action by the Committee is "subject to the general approval of and control by the Council" giving as his recollection that this was so worded to deal with this particular point.

Mr. Lambe remarks that since the drawing of this report conditions have changed and that had the difficulties which have arisen been anticipated, the recommendations made would have undoubtedly taken a different form.

After further discussion it is directed that this minute receive further consideration in due course.

Strike of Overhead Linesmen (Chinese). The Treasurer & Comptroller points out that inasmuch as the Council's Chinese Staff Benefits Scheme affects the whole staff, it is not possible to qualify the scheme in respect of a portion of the staff only, and he suggests that in any case the Council could not penalise its employees under the scheme but that as an alternative the pay of those affected might be reduced for a certain period. Members concur and it is directed that the Committee's attention be drawn to the impossibility of any penalty being imposed under the scheme although something might be done on the lines suggested by the Treasurer & Comptroller.

The minutes of the meeting of the Finance Committee of March 26, are submitted and confirmed. With regard to:

Passages of Wives of Newly Appointed Employees. Mr. Mackay points out that this minute as worded appears to have the same effect as if the payment of wives passages had been made retrospective in the first instance. While he does not ^{not approve} approve a grant being made in cases of actual hardship, he thinks that each case should be considered on its merits. The Chairman explains that this is the intention though the Committee felt that each case would prove to be one of hardship. To meet Mr. Mackay's views however, the last line of the minute is altered to read "may be" instead of "is" impracticable.

The minutes of the meeting of the Finance Committee of April 3 are submitted and confirmed.

Pension Scheme. The Chairman states that the Treasurer & Comptroller has drawn up a very clear statement giving particulars of the Pension Scheme recently settled by the Council, to be read at the Annual Meeting of Ratepayers. Owing to the financial details involved he suggests that it would be best that this be published prior to the meeting. Members concur and it is directed that copies be forwarded to the daily papers for publication under a suitable heading, subject to circulation in the first instance.

The minutes of the meeting of the Finance Committee of April 9 are submitted and confirmed.

The Treasurer & Comptroller withdraws.

The minutes of the meeting of the Watch Committee of April 6 are submitted and confirmed.

Volunteer Corps. The recommendations of the Commandant and the under-mentioned notices for publication in the Gazette are approved.

Commissions.

Light Horse. Major E.H. McMichael is transferred to the reserve of Officers. Captain H.G.F. Robinson is promoted Major and is appointed to command the Light Horse.

Shanghai Scottish Company. Captain H.C. Patrick, Medical Officer, to be Major from April 6, 1923.

Maritime Patrol Section. Lieut. C.M. Manners, O.B.E. resigns his commission.

Long Service Medal. Upon the recommendation of the Commandant, the undermentioned ex-member of the Volunteer Corps is awarded the Council's Long Service Medal.,

Retired Member	Active	Reserve
J. Bartolini	1900-01 1903-08	

It is directed that a letter be addressed to Major McMichael expressing the Council's appreciation of his services during the period he has been in command of the Light Horse.

Presentation of Corps Colours. Members approve the recommendation that the presentation of the new Corps Colour take place on Saturday April 21, and it is suggested that if possible, the time be fixed at 4.30 p.m.

Traffic - Report of Commissioner of Public Works of March 26, 1923.

It is directed that this report which has previously been circulated and is now submitted be not published in the Gazette.

Annual Meeting of Ratepayers.

Council's Resolutions:-

Resolution I. Members note that Sir Skinner Turner is willing to act as Chairman of the Meeting.

Resolution VI. The Chairman states that he has received a visit from Mr. C. Holliday, who desired amendment of the 3rd section of this Resolution to read "To carry on the business as a municipal undertaking on the general principles laid down in the report of the Special Electricity Committee of 1915, and adopted by the Ratepayers for the conduct of the Electricity Department". He states that he explained that it was the Council's intention, if the Waterworks were acquired,

that it should be conducted as a separate Department. Members consider that the amendment would be most unfortunate and the Chairman undertakes to see Mr. Holliday again with a view to dissuading him from moving the amendment upon the Council's assurance that a separate Department will be formed to carry on the undertaking if purchased.

Resolution VII. Members note that Mr. C.M.G. Burnie will stand for election as Land Commissioner vice Mr. A.J. Welch.

Resolution VIII. Drs. Jackson and Ransom have intimated their willingness to be nominated as Governors of the General Hospital for the ensuing year.

Resolution IX. Dr. F.L. Hawks Pott will stand for re-election for a further year on the Permanent Education Committee. Reply from the Rev. A.N. Rowland is not yet received.

Ratepayers' Resolutions:-

A resolution to be proposed by Mr. A.J. Hughes and seconded by Mr. A. Dallas has been received, providing for the appointment of a Commission for enquiry into the existing conditions under which traffic is now conducted, including the accommodation provided by the public roads, the various means of transport which are or may be in the future employed, and any other thing or matter in its opinion affecting the question; the Commission to report upon the same and make such recommendations as it may think fit, such report and recommendations to be printed and issued to the Ratepayers within one month of their being received by the Council.

The Chairman states that he is dealing with the question of roads and traffic in his speech on the Report for 1922 and that he cannot conceive what is to be gained by the appointment of a Commission which would have to cover the ground already covered by the Council in the past, with much waste of time and without, it seemed to him, any likelihood of better result, having regard to the very great and constant attention that had been and was being given by the Council to this question. He then reads extracts from his speech dealing with the traffic problem and members concur that the resolution should be opposed. They also concur with the Chairman's suggestion that it would be desirable before the meeting to take up with the Tramway Company the outstanding point with regard to the North Szechuen Road Rail Track.

A propos the question of transport facilities the Secretary informs members that Mr. Fredericks hopes to be in a position to disclose his financial principals in the Motor Bus Scheme before the meeting, and that he also understands that the pedicab proposals are to be proceeded with.

Chairman's Speeches.

Resolution IV. The speech which the Chairman proposes to make in moving this Resolution is approved subject to circulation.

Resolution V. Speech moving this Resolution is in preparation and will be submitted to members for their approval.

Resolution VI. The Chairman reads his proposed speech, Briefly reviewing the negotiations between the Waterworks Company and the Council from 1917 to the present time.

Lengthy discussion then takes place as to the proposed acquisition of the undertaking, in the course of which Mr. Mackay expresses the opinion that before asking the Ratepayers definitely to commit themselves to this course of action, the Council should know exactly what it is going to pay for the undertaking and whether its acquisition would be a sound financial proposition. The Secretary points out that the resolution as worded seeks authority only and does not direct that the Council acquire the undertaking, though it is improbable that the Company will give the Council the necessary facilities to enable it to reach any decision on the points raised by Mr. Mackay, unless and until the Council gives formal notice of the exercise of its rights under clause 9 of the Waterworks agreement, when failing agreement the purchase price will be fixed upon arbitration.

Mr. Lester expresses the view that as a preliminary step very full consideration should in any case be given to the question of whether or how the requisite loan for the purchase could be raised. The Chairman then observes that it seems to him that the present position of the Company is such that it cannot possibly keep pace with the Settlement's needs unless the existing concession agreement is scrapped and a new agreement substituted allowing for a very substantial increase in the water charges and that the Council must therefore inevitably take over the water supply or in the alternative give the Company a new agreement.

Eventually after further discussion it is directed that the resolution remain as drafted, and that in the Chairman's speech it be made clear that at present the Council seeks only the authority to purchase but will not exercise such authority until the financial aspects of the matter have been fully considered, after which reference will be again made to an extraordinary meeting of Ratepayers.

Child Labour. A letter from the Secretary of the Joint Committee of Womens Clubs, forwarding suggested names for appointment on the Commission to consider the whole question of Child Labour in factories, is submitted.

Apr 11'23.

62.

Members direct that the letter and list be circulated, with a view to consideration and further nominations to the Commission being made by the Council.

The Municipal Gazette for April 12, is submitted in proof and authorised for publication.

The meeting adjourns at 7 p.m.

W. B. ...
Chairman.

W. B. ...
Secretary & Commissioner General.

At the special meeting of the Council held on Tuesday, April 17, 1923,
at 12 noon, there are:

Present:

- Messrs. H.G. Simms (Chairman)
- S. Fessenden
- P.L. Knight
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- E.F. Mackay
- S. Sakuragi
- The Secretary & Commissioner General and
- The Assistant Secretary (Mr. Rowe)

Absent:

- Mr. C.W. Atkinson.

Annual Meeting of Ratepayers.

Resolutions:

The following amendment to Resolution VI (3) proposed by Mr. C. Holliday and seconded by Mr. V.G.S. Rumble has been received.

"That after the words 'as a Municipal Undertaking' there be added the words 'on the general principles laid down' in the Report of the Special Electricity Committee 1915 and adopted by the Ratepayers."

The Chairman states that he has seen Mr. Holliday today and he gathers that it is not the intention to bind the Council to carry on the Waterworks in accordance with the specific recommendations and regulations set forth in the Report referred to and that if it is made clear by the Council that in the event of the Waterworks being acquired, the Undertaking will be administered generally on the lines of the Electricity Department as a separate Department, the supporters of the amendment to the Resolution will be satisfied.

The Chairman then reads a letter from the Legal Adviser, who gives it as his opinion that if the resolution as drafted is passed by the Ratepayers the Council will have no option but to commence negotiations for acquisition.

The Secretary thereupon suggests with a view to safeguarding the Council that some outside Ratepayer be asked to move an amendment to the effect that the authority sought be acted upon only after the Council has examined the financial considerations and submitted its views thereon and taken the instructions of the Ratepayers at a

further meeting. The Secretary reads a draft amendment on these lines which is approved, subject to the reference to the Legal Adviser for his views.

Speeches.

The Chairman reads the speech which he proposes to make in opposing Resolution X. Messrs Lambe and Mackay are in favour of detailed information of the Council's plans for the amelioration of traffic difficulties being given and the former emphasises the desirability of details of the road plans being brought to the Ratepayers notice. Mr. Lambe anticipates that reference may be made by Mr. Hughes to the widening of Kiukiang Road and in this connexion he thinks it desirable to point out to the Ratepayers that apart from the tremendous cost, such a proposal could not be carried out for a very considerable time.

The Assistant Secretary submits a brief speech which he has drafted covering these points and it is directed that parts of this be embodied in the speech already read and approved, and that there be added paragraphs covering certain further points raised by Messrs. Lambe, Lester and Mackay.

Pension Scheme.

The Chairman states that upon re-consideration he thought it inadvisable that his speech dealing with the Council's Pension Scheme should be published prior to the meeting. At his request the Secretary and the Treasurer & Comptroller had each drawn up shorter speeches, and members concur that either will meet the needs of the case and that the Chairman should adopt whichever he considers most suitable.

The Municipal Gazette for April 18 is submitted in proof and passed for publication.

The meeting adjourns at 12.50 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature]
Secretary & Commissioner General.

At the meeting of the Council held on Thursday, April 19, 1923, at noon,
there are:

Present:

Messrs. C.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 A.B. Lawson
 H.W. Lester
 E.F. Mackay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

The summons calling the meeting is taken as read.

The minutes of the meetings of April 11 and April 17, are confirmed, and are signed by Mr. H.G. Simms, Chairman of the outgoing Council.

Mr. Simms, in courteous terms, thanks his colleagues for their services during the past year, and vacates the Chair.

The Acting Secretary reads the list of new members of Council for the Municipal year 1923-24.

Council and Committees for 1923-24. Mr. Lambe proposes that Mr. H.G. Simms be re-elected Chairman for the ensuing year, and this proposal, seconded by Mr. Mackay, is carried unanimously.

Mr. Simms in taking the Chair, proposes the election of the Vice-Chairman, and upon the motion of Mr. Lawson, seconded by Mr. Atkinson, Mr. Lambe is elected Vice-Chairman.

The Council then appoints the members of the various Committees as follows:-

Watch and Defence Committee. -

Messrs. S. Fessenden, P.L. Knight and E.F. Mackay.

Works Committee. -

Messrs. C.W. Atkinson, W.P. Lambe and H.W. Lester.

Finance Committee. -

Messrs. S. Fessenden, W.P. Lambe, A.B. Lawson, S. Sakuragi and H.G. Simms.

1505 Health Committee. -

Messrs. E.D. Jackson, P.L. Knight, and H.W. Lester, and R.J. Marshall.

1500 Permanent Education Committee. -

Messrs. C.W. Atkinson, C.P. Dawson, Rev. Dr. F.L. Hawks Pott, Rev. Dr. D. MacGillivray, D.D. and Rev. A.N. Rowland.

1501 Foreign Educational Committee.

Messrs C.P. Dawson, P.L. Knight, Rev.C.E. Spencer, Mrs. Bowman and Mrs. Merriman.

1092 Chinese Educational Committee.

Rev.Dr.D. Macgillivray, D.D., Mr. C.F. Garstin, Mr. W.P. Lambe, Messrs Chi-eh Nieh and Chang Nieh-yun.

1506 Band Committee.

Messrs A. Howard, H.W. Lester and N.G. Maitland.

1502 Public Recreation Ground Committee.

Messrs S. Fessenden, G.H. Stitt, C.G.S. Mackie, W.L. Merriman and E. Brook.

1503 Library Committee.

Rev.Dr.D. Macgillivray, D.D., and Mr. R.F.C. Master.

1149 Parks Committee.

Rev. Brother Faust, Messrs P.Peebles and L.D. Encarnacao.

1504 Electricity Committee.

In connexion with the appointment of members to this Committee, Mr. Simms observes that he has long been of the opinion that the Council should take this opportunity of making a change in the Committee. Mr. Lambe adds that he is averse to serving again on the Committee unless such a change is made, in fact ^{he feels it would not be} ~~it is quite~~ impossible for him to continue with the Committee as constituted at present. Mr. Lester, in reply to enquiry addressed to him, remarks that there is a great deal of unpleasantness, that the members who are not Councillors call it only a difference of opinion and not hostility, but it is certainly unpleasant. Mr. Simms states that the position has become serious, the Council has no fault to find as far as actual work is concerned, but the attitude of the unofficial members towards the Council has made continuance of their services impossible. Mr. Mackay suggests that in thanking them courteously for their valuable services, they should be informed that in view of such constant differences of opinion, the Council has decided to invite other ratepayers to serve on the Committee this year.

In this connexion the Chairman observes that with a view to preventing a recurrence of such a state of affairs, it should be placed on record that when annually appointing the outside ratepayers to the Electricity Committee, ~~it be understood and acted upon, as a matter of standing policy, that~~ ^{it would be sounder to adopt the policy of appointing} one new ratepayer is appointed each year. Thus, when the system has become well established, each such ratepayer may not unreasonably look forward to serving for three years, but no longer. Thus should be obtained that "greater

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continuity of service" which has been recorded as desirable, without encouraging the idea of perpetual membership on the Committee, which appears to have animated certain members of the Committee, during recent years. Members then proceed to discuss the names of the gentlemen who they will invite to serve on the Electricity Committee but delay decision till next week.

Delay. Mr. Lawson alludes to the delay which has taken place in circulating a letter from the Waterworks Company, and much discussion on the subject ensues. The Acting Secretary is requested to investigate the circumstances and further to take such steps as may be practicable to minimise delay.

The meeting adjourns at 12.30 p.m.

[Handwritten signature]

Chairman.

[Handwritten signature]
Acting Secretary.

At the meeting of the Council held on Wednesday, April 25, 1923, at 4.30 p.m.

there are:

Present:

Messrs. H.G. Simms (Chairman)

C.W. Atkinson

S. Fessenden

P.L. Knight

W.P. Lambe

H.W. Lester

A.B. Lowson

E.F. Mackay

The Acting Secretary.

Absent:

Mr. S. Sakuragi.

The summons calling the meeting is taken as read.

The minutes of the meeting of April 19, are confirmed and signed by the Chairman.

Councillors. Application by Mr. S. Sakuragi is submitted for three weeks

1177. leave of absence from date, which is formally approved.

The minutes of the meeting of the Watch Committee of April 20, are submitted and are confirmed.

The minutes of the meeting of the Works Committee of April 17, are submitted and are confirmed, subject to amendment of the paragraph headed:-

1394" Avenue Road Widening, in which the principle arises as to whether the Council should initiate negotiations for acquisition of land for public purposes, and then break them off in order that the expenditure will fall upon another year. This course of action by no means meets the views of the members, who consider that such a course of action, would be unbusinesslike. The Council therefore decides against such a policy.

3162 With respect to the minute headed Locomotion, recommending purchase of a motorcar for Mr. Harpur, as there is no budget appropriation, the minute is not approved pending reference to the Finance Committee.

1300 The minutes of the meeting of the Parks Committee of April 14, are submitted and are confirmed, with the proviso that the Parks Committee's decision as to the location of the Bandstand shall be subject to concurrence therein by the Band Committee.

The minutes of the meeting of the Finance Committee of April 16, are submitted and are confirmed.

884 The minutes of the meeting of the Finance Committee of April 23, are submitted

and are confirmed, subject to the following:

1235 Loan 1923. In response to enquiry, the Chairman touches briefly upon the procedure under which loan requirements are obtained, not in one issue of the whole authorised amount, but in various issues of \$1,000,000 each. He is inclined to think that this method has a better effect on the public. Members concur.

Waterworks Company. Mr. Simms remarks that he is by no means sanguine that the Waterworks Company will permit the Council to inspect their books, but the point will be dealt with at their Board Meeting shortly to be convened, whereafter he will have further information. Mr. Fessenden alludes to certain unofficial remarks which he made at the meeting, as to a conversation he had with a Mr. Frank Rhea, an expert valuer in the employ of the American Government, who is at present in Shanghai. He suggests that it might be expedient to avail of his advice as to the basis upon which such an undertaking as the Waterworks should be valued. Members consider that such a course might be exceedingly useful and Mr. Fessenden therefore undertakes, upon receipt from the Secretary of a copy of the Waterworks Agreement, to consult again with Mr. Rhea. In the meantime it is decided, for the present, not to act on the Finance Committee's decision to address the Legal Adviser.

Allusion is also made to the fact that Mr. Harpur has a pamphlet which may interest the members, and the Secretary will arrange to circulate it to members.

X With regard to the item, Standing Orders, members consider it desirable, in the first place, to afford the various Committees and Heads of Departments, etc an opportunity of commenting, if they wish, and direct that the minutes of the special meeting be circulated accordingly, so that all may cooperate in getting them into practicable working order, whereafter the Standing Orders should be built up on the sound basis of tried and practical experience.

The Chairman then observes that two further details of procedure require settlement, firstly, as to whether or not, the official minutes should record all matters discussed or only those on the agenda. The Acting Secretary explains that the procedure formerly in force was that matters were not minuted which were not on the agenda, but a practice has grown up of discussing many other things at the meeting, some of which are important and some are not, with the result that the Secretary uses his discretion as to what are to be regarded as decisions, and what merely amount to an exchange of views. He states that he would be glad if the Council could give him a definite ruling, since the views of different members as to what is important may differ radically, while if the minutes are protracted to undue length they become unwieldy, and

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defeat their proper function of constituting a brief record of decisions. Members consider that they do not wish to fetter full and free discussion on any matter whatsoever, and that all matters of real importance should be minuted and the Secretary must continue to use his discretion in the matter.

The second point is as regards Circulars, and the Chairman records with satisfaction that so far as he, personally, is concerned, the deluge of circulars which used to inundate his office appears to have ceased. The Acting Secretary explains that in deference to his views, he has circulated only matters of urgency. At the same time he would like definite instructions on this subject also. Members decide that whilst circularising cannot be abolished, the former practice should not be resumed of deluging Councillors with them.

As regards matters settled by decision on the circular, members consider that they should be summarised at the end of the minutes, for purposes of record. Mr. Lambe states that this has been done for some time past in the case of the Electricity Department.

A note from the Treasurer is submitted, stating that the Finance Committee minutes are incorrect and should be redrawn to include various items. Members give consideration to each item but decide that the minutes correctly and truly represent what took place, and that no changes can be sanctioned therein. With respect however to two of the minor points enumerated, members consider that the Acting Secretary should inform him that the Council approves his suggestions; to take up the matter of the collection of school fees with the Headmaster and Headmistress of the Public Schools for Boys and Girls; and, as a special case, to make payment of the incidental expenses incurred by Col. Gordon en route to Shanghai amounting to about £8 which includes tips and such like items.

Electricity Committee. Letter from Messrs Burkill, Peebles and Neill, is submitted acknowledging receipt of the Council's communication terminating their services on the Electricity Committee, and requesting publication of the letters, which is approved. The Chairman observes that there has been some delay in settling the membership of the new Committee, but that he anticipates it will be settled in the near future.

Chinese Advisory Committee. Letter from Mr. Y.S. Ziar forwards for perusal copies of correspondence with Mr. S.J. Calder, as published recently in the press, in connexion with Sing-song houses, and police report is also submitted calling the Secretary's attention to the publication and expressing the opinion, that such procedure is very ill advised. Members comment upon the fact that it is not of the slightest use having an advisory committee to advise the Council on Chinese matters referred

to them, if they continue, to give their advice and publish it ex parte applications. They consider that the Secretary should explain to Mr. Ziar that he should not use his official position as Chairman of the Chinese Advisory Committee in such a manner. Mr. Atkinson remarks that the position is not dissimilar to that which would arise if a member of Council were to make a public statement, representing himself as the mouthpiece of the Council, without authorisation.

It is decided to ask the present members to serve another year, and, if and when a vacancy exists, to request that they arrange to submit names to the Council for approval. Mr. Mackay alludes to the circumstances that two of the names submitted last year were refused, but that otherwise he believes the regular procedure was followed.

Secretariat Staff. / An application by Mr. McKee is submitted requesting
1206 consideration of his application for an increase in Pay. The matter is referred to the Finance Committee.

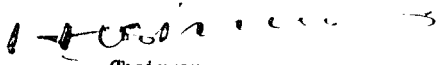
Mr. Casanova. Mr. Casanova requests a complete list of indemnities or damages paid in the last ten years by the Council as a result of lawsuits. It is decided to state with regret that the Council is unable to give him this information.

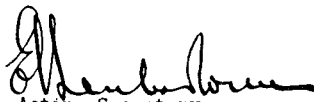
Assessment Appeal. Appeal from the Bank of China is submitted against
1095 the present assessment of their premises, the old German Club Building. The suggestion of the Commissioner of Revehue is adopted to consult the usual Assessors, Messrs Tilley & Powell.

Great Western Road. Mr. Lambe reports that the Works Committee has
352 authorised the Commissioner of Public Works to proceed with the construction of the Fah Wah Bridge without delay. Mr. Simms states that from conversation with the Senior Consul, he does not anticipate much trouble.

The Municipal Gazette in proof for April 26, is submitted and after minor modification in detail, is passed for publication.

The meeting adjourns at 6 p.m.


Chairman.


Acting Secretary.

At the meeting of the Council held on Tuesday, May 1, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 C.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.D. Lambe
 H.W. Lester
 A.B. Lowson and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the previous meeting are confirmed and signed. With regard to
 1488 the minute headed Chinese Advisory Committee, the Council is informed
 that Mr. Jabin Hsu has called upon the Secretary stating that he has
 taken over from Mr. Ziar the chairmanship of the Chinese Advisory
 Committee and that in the course of the interview he showed complete
 ignorance of the conditions laid down for the functioning of the
 Committee, so that the Secretary explained to him the procedure as
 laid down when it was inaugurated and that Mr. Hsu seems to understand
 the position. In the circumstances it is considered that unnecessary
 to write to Mr. Ziar in regard to his irregular action in regard to
 the recent correspondence re Sing Song Girls.

~~Mr. Atkinson expresses the opinion that the relations with Mr. Hsu
 are not likely to be very satisfactory in view of the experience of his
 company with this personage.~~

Members confirm their view that it is advisable to invite the
 present members to continue in office on the Advisory Committee for
 the current Municipal year.

The minutes of the meeting of the Works Committee of April 24, are submitted
 and are confirmed.

The minutes of the meeting of the Watch Committee of April 27 are submitted
 and are confirmed, except as follows:-

1689 Motor Bus Service. Mr. Fessenden remarks that he was not aware the
 Watch Committee have yet been informed of the details as to the
 financial stability of the promoters of this scheme. The Acting
 Secretary submits the letter, giving the names and requesting delay
 till the Company can formulate the scheme which it means to submit to
 the Council, and asking first as to a ruling about pneumatic tyres.

Members consider that a letter such as this should be circulated to the Committee before the meeting. The Acting Secretary explains that at the Watch Committee meeting he endeavoured to hasten matters by obtaining the Police views on the outstanding point of pneumatic tyres, and that the Commissioner of Police exercised his undoubted right of wishing to make his considered comment in writing.

It is noted that by a typographical error, the statement made by the Commissioner of Public Works in writing on this point, appears as credited to the Commissioner of Police: this is rectified.

Members note the names and consider that those mentioned are sound and reliable people with whom a motor bus service may be negotiated in place of Mr. Fredericks, who it is recognised, negotiated with a view to obtaining a concession to be hawked to the highest bidder.

2032 Supply of Fire Hose. Mr. Atkinson expresses the opinion that the officer responsible for ordering fire hose should be reprimanded for allowing it to reach such a bad state before taking steps to get it renewed, and members concur.

1121 Smoking in Theatres. Mr. Atkinson states that he recently paid a visit to the Apollo Theatre, and that although the Council has not granted permission to smoke in this theatre, smoking there was very general and there did not appear to be any attempt to prevent it. He suggests that the Council should take steps to see that their regulations are enforced.

In the course of the discussion, the question is asked as to whether it really matters whether smoking is allowed or not in all these cinemas, and the view obtains that ~~Mr. Pett is inclined to be the standards aimed at by Mr. Pett are higher than is practical under local conditions unreasonable in his demands,~~ since Shanghai is not and cannot expect to be an absolutely fireproof city. Members are inclined to think that so long as places of public entertainment take reasonable precautions to prevent loss of life in the event of fire, that is all they should be expected to do. And it was desired that the Watch Committee should give attention again to the question as to what theatres smoking can be permitted in.

In this connexion allusion is made to the difficulty experienced by the Council relative to licensing motor garages. Under instructions of the Ratepayers all garages have to be licensed and they are quite willing to be, but when all the applications last year were sent to Mr. Pett, every one of them was turned down. The Acting Secretary suggests that the matter be dealt with since at present loss of revenue is resulting. The Council takes an even more serious view by reason of extremist action, garages and similar establishments controlled by *RAH* the public authority, show a pronounced tendency to open in the French

Concession and outside limits rather than in the Settlement. They desire that steps should be taken to curb this tendency and to adopt similar rules as are enforced in the French Concession. This matter also therefore is referred to the Watch Committee.

The Recent Police Trial.

The Chairman refers to the minute of the Watch Committee, at which meeting both the Vice Chairman of the Council and himself were present, in which is set out the decision as to the dismissal from the service of Gabbutt and Balchin. He states that it is not improbable these men may take legal action against the Council, but even if this should be so, he does not think this should influence their decision.

Mr. Fessenden supports the Chairman, particularly in view of the statements made by Gabbutt to the Watch Committee.

Mr. Atkinson asks whether the Committee have taken into consideration the result of such action, on the Chinese community, he suggests that if the men are dismissed the Chinese might reasonably contend that the verdict of the Jury was incorrect and that the Council held the opinion that the men were guilty. He had been in favour of dismissal before the case was heard but in view of the jury's verdict he thinks the Council should proceed cautiously and not lose sight of the effect of their action on the Chinese. He observes that if the men are dismissed on the grounds of neglect of duty, these reasons could apply to others in the Force since it would appear that the procedure admitted by Gabbutt has become general practice.

Mr. Fessenden remarks that while this may be so, in the present case there is a definite neglect of duty whereas in other cases it would be difficult to fix the blame to any particular person. He suggests that the heads of the Force be informed that in any future occurrence of this kind they will be held responsible by the Council.

Mr. Lambe supports the recommendation that both men be dismissed, pointing out that they appeared to take pride in the methods adopted for obtaining information from prisoners generally.

After further discussion members direct that a copy of the last Watch minutes be submitted to the Legal Adviser for his opinion, subject to which they unanimously endorse the recommendation of the Watch Committee that both men be dismissed. Mr. Atkinson observes that his observations were merely put forward for members consideration.

The Chairman then reads a letter he has received from the Crown Advocate, relative to his belief that the Higher Command of S.M. Police discovered the means of ill-treatment, ladder &c. and that the fact of this discovery was not communicated to the Crown Advocate, and asking him to take appropriate action thereon through the Watch Committee.

Mr. Fessenden states that the Crown Advocate was in possession of this information before the trial and that as a result of his passing this information to the Police the Commissioner had all stations searched, with the result that certain implements ladders etc were found. Mr. McMuen considered that some of these implements might have been placed there intentionally by the Chinese with a view to prejudicing the trial. Mr. Fessenden states that had the Council itself been conducting the prosecution they would have had to have given this information, but that it was not incumbent on them to supply such information to a private prosecutor.

It is accordingly directed that this matter be referred to the Watch Committee when the comments of the Commissioner of Police can be obtained and a reply made to the Crown Advocate.

Employers' Federation. The Commissioner of Public Works reports that he has received an account for \$100 as the Department's subscription for one year, and that he understands the Electricity Department last year paid a subscription of \$200. He asks for a ruling as to whether the Council is to make one subscription or whether these two departments are to be regarded as separate units. The Acting Secretary states that in 1920 the Council officially agreed to contribute for one year provided the amount did not exceed \$150.

Members consider that as the Council officially contributed to the original Labour Information Bureau, the Electricity Department should not have taken independent action. At the same time, the view obtains that since the original organisation has developed into an employers' federation, it is preferable that the Council should be disassociated from such organisation, so that it may take a more impartial view in settling disputes. They decide therefore to make no further subscriptions.

Foreign Educational Committee. Letter from Mr. C.P. Dawson is submitted in response to the invitation to serve on this committee stating that as he is residing in the French Concession he is no longer a ratepayer. Members consider the point immaterial since the membership of all committees are advisory in nature, and it has never been the practice to limit them to ratepayers as instanced by the appointments on committees of Mrs Merriman, Mrs Billinghamurst, Mr Garstin and various Chinese, and it is therefore directed that Mr. Dawson be so informed with the request that he will continue his services on the committee which are very valuable.

Tramway Agreement. Members are informed that the Legal Adviser is drafting a clause stipulating that no monopoly in so far as busses etc is

May 1'23.

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concerned, is involved, in sanction of railless routes. In the meantime a letter has just been received from Messrs Platts on behalf of the Tramway Company, enquiring as to whether any concession has been or is to be granted in respect of a motor omnibus service. Reply has been made accordingly, but members consider that the enquiry in itself is somewhat ominous.

As regards the present position of the agreement, it is noted that apart from Mr. McNeill's new clause, Mr. Mackay has suggested certain improvements, a copy of which has been immediately handed to Mr Harpur for the necessary action.

Child Labour. A list of eighteen names suggested by Miss May Ling Soong ³³⁸⁹ for the proposed Commission, is submitted. The Chairman remarks that the membership is too large and Mr. Rowe is directed to make arrangements for submitting a smaller list.

The Municipal Gazette for Thursday May 3 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

1-10-23
Chairman.

[Signature]
Acting Secretary.

At the meeting of the Council held on Thursday, May 10, 1923,
at 4.30 p.m., there are:

Present:

- Messrs. H.G. Simms (Chairman)
- C.W. Atkinson
- S. Fessenden
- P.L. Knight
- W.P. Lambe
- H.W. Lester
- A.B. Lowson
- E.F. Mackay and
- The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the previous meeting are confirmed and signed, subject to amendment as follows:- The decision to invite the present members of the Chinese Advisory Committee to continue in office is rescinded, it being noted that Mr. Hsu has informed the Chairman that fresh nominees will be put forward shortly by the Chinese Chamber of Commerce, while under Police Trial, Mr. Lambe states that the fifth paragraph
3523 does not record correctly the statement made by him. The impression gathered by him was that the man, when questioned, admitted that since in the case under review members of the force were involved, they took particular pride in obtaining the information they desired and failing to get it themselves they handed the prisoner over to their subordinates for further questioning.

The minutes of the meeting of the Finance Committee of April 30, are
3140 submitted and confirmed, except as regards publication of Pension Scheme, which is referred back to the Finance Committee for further consideration before being acted upon.

The minutes of the meeting of the Works Committee of May 1 are submitted and are confirmed.

The minutes of the meeting of the Band Committee of May 1 are submitted and are confirmed.

The minutes of the meeting of the Health Committee of May 2 are submitted and are confirmed.

The minutes of the meeting of the Watch Committee of May 4 are submitted and are confirmed.

3627' OR adium. A confidential report of the Commissioner of Police dealing with

traffic in opium in the Settlement and adjoining districts is submitted, and it is directed that this be circulated to all the members.

3475 Case of Mr. Casanova. Application for employment from the three Portuguese involved in the recent gambling raid are submitted, and it is decided as a matter of expediency to give them a trial.

Tramway Company. The Chairman states that it is proposed to hold a conference with Mr. McColl at an early date, with a view to further progress in the negotiations between the Council and the Company.

Visit of Japanese Officials. The Acting Secretary reports that officials from Kumamoto have been visiting Shanghai to study conditions, and that the Japanese Consul General asked that they be allowed to inspect the Municipal Buildings. The officials attended and received every courtesy.

1504 Electricity Committee. Letter from the Secretary of the Shanghai Ratepayers Association relative to the recent change in the membership of this Committee is submitted, and a suitable reply will be submitted for members approval before despatch.

3611 Secretariat Staff. The Acting Secretary states that he is very short handed in the matter of staff, and that he requires the services of a reliable and responsible senior assistant capable of relieving him of a considerable amount of detail work. Considerable discussion takes place, in the course of which members appreciate the difficulties under which the Acting Secretary is working, and it is decided to advertise the appointment locally, with salary at \$550 per mensem, with a view to obtaining the right sort of man, applications from suitable candidates in other departments, also to receive consideration.

1689 Motor Bus Service. The Acting Secretary reports that following a conference which took place between the promoters of this scheme and the Commissioners of Public Works and Police and himself, a letter has been received from Mr. Arnhold setting out details of the new proposal, which is authorised to be published.

3510 Landing Jetties. Mr. Mackay informs members that he has had brought to his notice recently, the difficulty experienced by landing parties from the American battleships in getting ashore, owing to the inadequate provision of jetties and the matter is referred for consideration by the Works Committee.

1811 Commandant of Volunteer Corps. Mr. Lester states that he is informed by Mr. Brooke Smith that had he not been able to interview Col. Gordon whilst in England, it is probable that a coloured officer may have been

appointed to command the Volunteer Corps. Mr. Brooke Smith viewed this possibility with concern and he suggested that the Council should take the requisite steps, whenever a future Commandant is appointed, to ensure that the command be held by a white officer, and record is made accordingly.

The Recent Police Trial. The Chairman reads a draft statement which he ³⁵²³ has prepared expressing the Council's concern at this incident and stating briefly the reasons for its decision to summarily dismiss from the Force those officers implicated. Minor amendments are made at the suggestion of members, after which it is directed that the statement be published.

Tenders. As a matter of urgency, the proposed contract for the construction ¹³⁰⁰ of the Bandstand at Jessfield Park is approved, as an exceptional case, without calling for public tenders for the work.

The Municipal Gazette for Friday, May 11, is submitted in proof and authorised for publication.

The meeting adjourns at 6.25 p.m.

1-10-23 3
Chairman.

[Handwritten Signature]
Acting Secretary.

At the meeting of the Council held on Wednesday, May 23, 1923, at 4.30 p.m.,

there are:

Present:

Messrs. H.G. Simms (Chairman)
 C.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 S. Sakuragi and
 The Acting Secretary.

The summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Works Committee of April 10, are submitted and are confirmed.

The minutes of the meeting of the Electricity Committee of May 11, are submitted and are confirmed.

Chinese Provident Fund - Strike of Overhead Linesmen. In order that the legal position of the Council may be defined in the event of any future strikes of this kind, members concur in the suggestion that legal opinion be taken as to whether or not the Department has a right to inflict loss of accrued benefits on workmen should they go on strike.

The minutes of the meeting of the Finance Committee of May 14, are submitted and are confirmed. With regard to:

Standing Orders Sub-Committee. The Chairman refers to the suggestion of the Sub-Committee that Heads of Departments should attend meetings of Council, and discussion follows in the course of which decision is recorded that it is not desirable that Heads of Departments should be present at Council meetings. At the same time it is desired that arrangements should be made by the Acting Secretary to ensure their being available if their attendance is thought necessary during the confirmation or otherwise of the minutes relating to their respective Committees.

The minutes of the meeting of the Works Committee of May 15, are submitted and are confirmed.

The minutes of the meeting of the Health Committee of May 16, are submitted and are confirmed.

The minutes of the meeting of the Watch Committee of May 18, are submitted

and are confirmed. With regard to:

1689 Omnibus Service. It is decided, in replying to Mr. Arnhold, to enquire what proportion of double deck cars it is proposed to order, whereafter this aspect of the matter will receive further consideration. Furthermore it is decided to stipulate for reasonable regulations governing the running of the cars, and the maximum number of persons to be carried by each vehicle as may from time to time be sanctioned by the Council.

Waterworks. The Chairman refers to the desirability at an early date of convening a meeting with the Company with a view, if possible, to removing outstanding points of difference. He also observes that it would be helpful if the Treasurer & Comptroller could submit a statement showing what increase in the Water Rate would be necessary, on the basis of approximately fifteen million Taels claimed by the Company.

3495 Arrest of Portuguese. The Acting Secretary submits a further letter from Mr. Casanova asking for a reply to his previous letter relative to the arrest of Portuguese subjects by the Municipal Police during a gambling raid. The Chairman states that he has interviewed Mr. de Rossi, as to this, and that he understood that he would speak to Mr. Casanova, thus closing the incident. The Chairman directs the Acting Secretary to draft a reply to Mr. Casanova, stating that after investigation, the Council is unable to take any further action, and he undertakes to ascertain from Mr. de Rossi whether he has taken any steps in the matter.

The Acting Secretary then submits application for employment from the four Portuguese subjects involved. He states that these have been interviewed but that he does not consider their qualifications render them suitable for employment in the Council's Service. Mr. Fessenden remarks that he does not think it policy to employ these men simply on the grounds that they were implicated in the raid, and Messrs Mackay and Lester also disapprove of their employment. Members concur that their applications be not entertained.

3359 Child Labour Commission. Referring to the minutes of May 1, a revised list of names is considered, and a list of 10 members is approved.

Procedure. The Chairman informs members that conditions have changed somewhat since the special minutes of the Council dealing with procedure were drawn up, and in order to avoid misunderstanding he wishes it to be made clear that there is now no "Secretary and Commissioner General", also the decision by which his maximum of salary was placed at £50 above that of other Heads of Departments is rescinded, and where the word Assistant appears, the words "or Assistant Secretary" should follow.

May 23'23.

82.

The Municipal Gazette for Thursday, May 24, is submitted in proof and
authorised for publication.

The meeting adjourns at 6.30 p.m.

W. J. ...

Chairman.

J. ...
Acting Secretary.

At the meeting of the Council held on Wednesday, May 30, 1923, at 4.30 p.m.,
there are:

Present:

Messrs. H.G. Simms (Chairman)
 O.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 E.F. Mackay
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed. With regard to -
 3495 Arrest of Portuguese, the Chairman informs the members that the Acting
 Secretary has seen Mr. Casanova and it is hoped that the recent protracted
 correspondence with this gentleman is at an end.

The minutes of the meeting of the Works Committee of May 22, are submitted
 and are confirmed.

The minutes of the meeting of the Finance Committee of May 22 are submitted
 and are confirmed.

The minutes of the meeting of the Finance Committee of May 28, are submitted
 and are confirmed.

Commission on Pure Milk Supply. Terms of Reference for this Commission
 2496 are submitted and are approved as follows, subject to concurrence by
 the Commissioner of Health:

"To investigate the conditions governing the supply of milk in
 "Shanghai and its vicinity and to make such recommendations to the
 "Council as the Commission may consider desirable and practicable
 "with a view to safeguarding the purity of the milk sold, and of
 "its delivery to residents in the Settlements and on roads beyond
 "limits under the Council's control."

Waterworks. The Treasurer & Comptroller attends the discussion of this
 matter. The Chairman alludes to the difficulty of progress at the
 present stage: he has discussed the matter with the Treasurer who
 proposes that he or his representative inspect the Company's books and
 that two separate counsels opinion be obtained from home so as to give
 an idea of the probable basis of settlement in the event of arbitration.

The Chairman suggests that the matter be referred to the Finance Committee for consideration and report, and this is approved; in the meantime the Acting Secretary will draft a letter to the Company requesting inspection of the books. The Treasurer & Comptroller withdraws.

Loh Tse Wha Case. The Chairman informs members of the result of the negotiations between the Acting Secretary and Mr. Reader Harris, as set forth in the final interchange of letters, which is considered satisfactory.

The Chairman then states that he himself is negotiating the actual payment to Loh Tse Wha, which in any case will not exceed \$1,000.

Court of Consuls - Claim of W. Biswang. The Acting Secretary informs members that Biswang is in course of bringing an action against the Council for the cost of his passage to Europe, and the view obtains that the Legal Adviser should be consulted.

Political Meetings. The Commissioner of Police attends the discussion of this matter. The Chairman informs members that he has enquired of M. de la Prade as to the system adopted by the French Council for dealing with these meetings. The Commissioner of Police states that in the French Concession under existing legislation these meetings can be held only with the authority of the Consul or his Deputy, and that the French Police have the right of entry to any premises in which meetings are held. He regards the present anti-Japanese boycott as of a political nature and prejudicial to the maintenance of peace and good order, which might develop into a more serious movement.

He asks that application be made by the Council for similar powers exercised by the French Police, in which case it would be necessary first to obtain the support of the Consular Body. After considerable discussion it is decided to address the Consular Body on the subject.

Kwangtung Club. The Acting Secretary submits a notice from the Court of Consuls relative to the hearing of this case, which has been pending for some years, and members take the view that it is desirable for the case to proceed. The complete file will therefore be sent to the Legal Adviser with the requisite instructions. The Commissioner of Police withdraws.

American Mounted Unit. Letter from the American Consul General states that some 60 American residents desire to form a mounted unit of the volunteers. Members approve their admission on the usual basis and the Acting Secretary will reply accordingly.

Motor Omnibus Service. A letter from Mr. H.E. Arnhold agrees to the proposals of the Council and is authorised for publication.

Constitution of Electricity Committee. Further letter from the Ratepayers
1504 Association is submitted and will receive a brief reply, on the lines
which receive members' approval.

The Municipal Gazette for Thursday, May 31, is submitted in proof and authorised
for publication.

The meeting adjourns at 6.5 p.m.

1-10-23

Chairman.

S. H. ...
Acting Secretary.

At the meeting of the Council held on Wednesday, June 13, 1923, at 4 p.m.,
there are:

Present:

Messrs. H.G. Simms (Chairman)
 O.W. Atkinson
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 E.F. Mackay
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Works Committee of May 29, are submitted and
are confirmed, it being noted that the question of pay upon renewal of the
agreement of Mr. Seatchard is under further consideration.

The minutes of the meeting of the Electricity Committee of June 1, are submitted
and are confirmed, except as regards the staff items which are referred to
the Finance Committee.

The minutes of the meeting of the Finance Committee of June 4, are submitted
and are confirmed.

The minutes of the meeting of the Orchestra and Band Committee of June 4,
are submitted and are confirmed.

The minutes of the meeting of the Works Committee of June 5, are submitted and
are confirmed.

The minutes of the meeting of the Finance Committee of June 6, are submitted
and are confirmed.

The minutes of the meeting of the Watch Committee of June 8, are submitted
and are confirmed.

The minutes of the meeting of the Works Committee of June 12, are submitted
and are confirmed.

British Gaol. Further letter from H.M. Architect is submitted and the
 3357 recommendation of the Watch Committee is endorsed ~~that~~ provision for
 this purchase be included in next year's Budget, subject to reference to
 the Finance Committee.

Chinese Educational Committee Membership. Members approve the suggestion

that Mr. G.S. Moss be asked to fill the vacancy on this Committee.

Loh Tse Wta Case. The Chairman states that it is now agreed that \$1000
3523 be paid to close this incident, and it is directed that the payment be made to Messrs Platts on behalf of the coolie, and not to the Ningpo Guild.

Confidential reports giving the proceedings of a Board of Enquiry into the discovery of certain articles found at various Police Stations having been circulated, are referred to the Watch Committee for further consideration and report.

Disaffection among Sikhs. A confidential report of the Commissioner of
3631' Police is submitted which will be circulated to members.

Secretariat Staff - Mr. S.H. Lewis. A letter from Mr. Lewis is submitted relative to his position in the Secretariat and after some preliminary discussion is referred to the Finance Committee.

Electricity Committee. Reply to the letter from Messrs P. Peebles and
1504 S.B. Neill is approved, and authorised for publication in the Gazette.

Councillors. Mr. C.W. Atkinson having indicated the necessity for his
1172 approaching resignation, the Chairman thanks him for his services and it is decided, upon the receipt of his formal resignation, to request Mr. V.G. Lyman to fill the vacancy.

Case of Mr. W. Biswang. The Chairman informs members that as a result of the negotiation conducted by the Acting Secretary, the case in the Court of Consuls has now been settled by withdrawal of the proceedings, and issue of an ex gratia payment to this ex employe of T's.450.

The Municipal Gazette for Thursday, June 14, is submitted in proof and is authorised for publication.

The meeting adjourns at 5.35 p.m.

[Handwritten signature]
Chairman.

[Handwritten signature]
Acting Secretary.

At the meeting of the Council held on Wednesday, June 27, 1923, at 4.30 p.m.,
there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 V.G. Lyman
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

Membership. On behalf of the members, the Chairman extends a welcome to
 1172 Mr. V.G. Lyman upon taking his seat on the Council. Mr. Lyman is appointed
 to serve on the Works and Permanent Education Committees.

Leave of Absence. Members approve that leave of absence as from June 23 to
 September 4 be granted to Mr. Lowson.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Foreign Educational Committee of June 7 are
 submitted and are confirmed.

The minutes of the meeting of the Finance Committee of June 11 are submitted
 and are confirmed.

The minutes of the meeting of the Works Committee of June 19 are submitted and
 are confirmed.

Loh Tze Wha Case. Messrs. Platts acknowledge the receipt of payment by the
 3523 Council of \$1000, and this matter is now closed.

Case of Mr. Lewis. The file on the subject is again submitted, together with
 a letter from Mr. Lewis's legal representative claiming that since signing
 his agreement he has suffered reduction in his status in the Council's
 service whereby the Council has committed a breach of his contract, and
 suggesting that Mr. Lewis's resignation be accepted with two years pay,
 passages, and superannuation. In this connexion the Chairman remarks
 that he did not wish a written reply to go to Mr. Lewis until the matter
 was further discussed at this meeting. The point is then raised as to
 whether Mr. Lewis has a right to quote from the minutes, ^{the Chairman} ~~Mr. Simms~~
 asseverating that the Council and Committee minutes are for their
 confidential use only, and, so far as Mr. Lewis is concerned, no change
 has been made in his status, and, as regards the minutes, he has not

officially been notified of the Council's view that Assistant Secretaries should rank as No. 3's. ^{The Chairman} ~~Mr. Stans~~ continues that ~~as far as his service is concerned, Mr. Lewis is now finished,~~ but it is evident that he is out for compensation. ^{The Treasurer} ~~Mr. Goodale~~ remarks that Mr. Lewis knew perfectly well the views of the Finance Committee before he signed the contract, so that he can have no claim in this respect, and ^{The Chairman} ~~Mr. Stans~~ observes that if he is going to use the minutes in support of his argument, it follows that he knew what was in the minds of members when he signed his agreement. ^{The Act. Secretary} ~~Mr. Lewis~~ remarks that he has not altered his views, as set out in his memorandum on the subject, with a view to averting such a claim, but in view of the fact that the matter is now in the hands of the lawyers, the Chairman considers that no more can be done than to put the matter in the hands of the Legal Adviser, and he adds that members would not alter anything now, and if it comes to having to make payment, payment must be made. ^{The Treasurer} ~~Mr. Goodale~~ suggests that Mr. Lewis is not entitled to a written reply now to his letter, and in this view members concur. It is decided therefore to place all the documents before the Legal Adviser.

Confidential Character of Minutes. In this connexion discussion arises as to the secrecy of the minutes, and the Acting Secretary replies that so long as Mr. Lewis is Assistant Secretary, he is entitled to see them for the proper conduct of the Council's business. He states that the control and secrecy of minutes is carefully guarded in his office, the members of which are pledged to secrecy as to the Council's business. He states that there will be no difficulty in the case of any particular minutes, such as those under discussion, in preventing Mr. Lewis from seeing them. Members reiterate that great care should continue to be exercised to keep the Council's and Committees minutes secret, in view of their very confidential character.

Ratepayers Association and the Electricity Department. In regard to a further ¹⁵⁰⁴ communication from this Association, the tone of which members consider to be highly objectionable, it is decided to take no notice of the communication, and to forward no reply.

Ammunition. Memorandum from the Commandant is submitted, explaining the ¹²¹⁰ circumstances under which the order for 800,000 rounds of ammunition is in course of being duplicated by the Hongkong Government. He reports that 200,000 rounds have already arrived, although the requisition therefor was cancelled. He suggests that this be taken up and that arrangements be made if possible for the cost to be charged to next year's estimates, and that requisitions for 1924-1925 be reduced by that amount. This is approved, and as it appears that in the first place the order to Hongkong was signed and despatched on the late Commandant's authority, it is directed that all future orders of this kind bear the Council's official signature.

The manner in which material and ammunition was ordered by Colonel Gordon's predecessor in the recent past was considered to be irregular, and directions are given that the existing standing orders be closely adhered to in the matter of official communications to the Hongkong Government.

Disaffection amongst Sikhs. With reference to the minute of the last meeting, 3631 the confidential report of the Deputy Commissioner of Police, relative to the discovery of seditious propaganda in the Sikh Branch of the Force, following the recent unrest in India, and the steps taken by the Force to deal with the situation has now been circulated to members.

Major Pilcher. 1161 With reference to the recent Gazette announcement of the resignation of his commission by Major Pilcher, a representation has been made that the announcement should have contained a reference to Major Pilcher's 35 years of service in appreciative terms; also that Major Pilcher should have been promoted one grade on retirement and should now be Lieutenant Colonel. The Commandant comments to the effect that, to accord with proper military practice, the Gazette should consist of a mere bald statement of the fact, and should be free of comment or censure, and should not contain references to services already rendered. He depreciates the creation of any such precedent and adds that it would engender resentment in others not so treated. At the same time he states that he wrote to Major Pilcher a letter of appreciation of his services on behalf of himself and the Corps. The Commandant states further that it is contrary to military practice to promote a man upon retirement, that the departure from this practice made recently, notably in the case of Captain Grayrigge is irregular and undesirable. The Council discusses the matter and upholds the view of the Commandant as regards promotion upon retirement, but as regards public announcements while it is not desirable as a general rule, they consider that in view of Major Pilcher's long service, and the fact that he has been temporarily in command of the Corps from time to time, an exception should be made in his case, and, accordingly, that an official letter signed by the Council should be sent to this officer and it be published in the Gazette.

Child Labour Commission. The Chairman informs members that the first meeting 3359 of the Commission has been held. He has expressed the opinion that so far as possible it should take the regulations recently promulgated by the Chinese Government as a basis, with a view to similar legislation being effected both within and without the Settlement.

Fracas at Pingohiao Quarry. Letter from H.B.M. Acting Consul is submitted certifying receipt by the Commissioner for Foreign Affairs of the grant of \$500 made by the Council, made to close the incident.

June 27'23.

91.

The Municipal Gazette for Thursday, June 28, is submitted in proof and is
authorised for publication.

The meeting adjourns at 6.10 p.m.

H. Cairns

Chairman.

E. McLeod

Acting Secretary.

At the meeting of the Council held on Wednesday, July 11, 1923, at 4.30 p.m.,

there are:

Present:

Messrs. H.G. Simms (Chairman)

S. Fessenden

P.L. Knight

W.P. Lambe

H.W. Lester

V.G. Lyman

S. Sakuragi

The Acting Secretary and

Assistant Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed, subject to amendment of the minute dealing with the case of Mr. Lewis.

The minutes of the meeting of the Health Committee of June 21, are submitted and are confirmed with the exception of that relating to Isolation Hospital Site. It is noted that the Committee has now reversed its decision that the Isolation Hospital should occupy a separate site and considerable discussion takes place on the inconsistency of view thus disclosed. The Assistant Secretary informs members that the risk of cross-infection was very fully gone into at the meeting, and that decision was recorded only after the medical members were unanimous in the opinion that such risk was negligible from a scientific standpoint. The view, however, obtains that it is doubtful whether medical assurance will overcome popular prejudice in this respect, and members direct that the minute be not passed pending further consideration.

The Assistant Secretary withdraws.

The minutes of the meeting of the Finance Committee of June 25 are submitted and are confirmed. With regard to:

Status of Revenue Office, the Chairman states that this question is yet to be finally dealt with. As regards the case of Mr. Lewis, upon the suggestion of a member, minor alteration is made in the wording.

The minutes of the meeting of the Works Committee of June 26 are submitted and are confirmed.

The minutes of the meeting of the Foreign Educational Committee of June 28, are submitted and are confirmed. Under Playsheds members observe that the price impresses them as very heavy, and arrangements will be made with the Commissioner of Public Works for a cheaper form of construction. Members comment adversely on the extraordinary circumstances that the details of playsheds and other items, were apparently forgotten in drawing up the plans and specifications for the school.

The minutes of the meeting of the Watch Committee of June 29 are submitted

and are confirmed. In connexion with the Loh Tse Wha Case - Police Enquiry, the Chairman of the Watch Committee states that he addressed the Commissioner of Police at considerable length, pointing out the Council's feeling of dissatisfaction at the manner in which, for years past, the Police have dealt with criminals in a manner which, at any time might give rise to a scandal, and, as a matter of fact, did give rise to the case of Loh Tse Wha. He states that he made it quite clear to the Commissioner of Police that the higher officers in future would be held responsible if there is any recurrence of such a state of affairs, and severe treatment will indubitably follow any such recurrence, as the Council is determined that the Force shall be administered in such a manner as to render such abuses impossible.

The Chairman of Council asks whether these views should not be recorded for the information and guidance of Councils in the future; he thinks that such matters ought to be placed formally on record. The Chairman of the Watch Committee remarks that he did indeed give direction at the time that he did not wish these views recorded in the Watch minutes, but that he quite agrees with the Chairman's remarks that formal record of such matters is essential, and that such record should be made in the Council minutes lest in case of recurrence, details of the previous case should be forgotten.

1450
1663 Pay of Bourne and Wainwright. In connexion with this matter, it seems to members that such a large increase of pay as that proposed, is quite unwarranted, and liable to affect the whole organisation. It is decided therefore to sanction an increase of £450 only.

Commandant's Family Passages. Before confirming this minute, the Acting Secretary is directed to ascertain whether the Commandant's terms of appointment make any reference to the payment by the Council of these passages, it being remarked that there was no such provision in the terms of appointment of the two previous Commandants. The Acting Secretary then suggests that this case might be considered with other applications under the recent Order of the Council. A member however observes that if this is done, actual hardship will have to be proved before the application is sanctioned.

The minutes of the meetings of the Finance Committee of July 2, 3 and 9, are submitted and are confirmed. With regard to:

Case of Mr. Lewis. The Chairman explains to members the present position of this matter and states he had an hour's interview with Mr. Lewis of a very unsatisfactory nature. The Chairman reiterates and members agree, that Mr. Lewis is temperamentally unsuited for the post to which he was appointed under the Council, and it is essential in the interests of the Service that his services terminate. It is

noted that the Council's offer is now before his legal representatives.

Discussion then follows having regard to the two opinions of the Legal Adviser, as to whether it is not desirable to rescind such portion of the original minute of May 22, 1923, which relates to Assistant Secretaries, and, while the view obtains that it is too late to alter the situation so far as concerns the services of Mr. Lewis, such action would be advisable in view of the entirely changed conditions since it was passed, and, might have a further effect, in that, by restoration of the status quo ante so far as Assistant Secretaries are concerned, there may be less ground for extreme action on the part of Mr. Lewis. Members decide therefore to expunge that portion of the minute referred to.

With regard to Staff Agreements. The view of the Committee is endorsed and it is directed that the form of agreement be submitted to the Legal Adviser for his opinion as to a six months clause being inserted in all new agreements, and to ask him to advise generally in respect of any further revision he considers desirable.

Volunteer Corps - Commandant's Family Passages. Decision in the matter has been recorded in the confirmation of the minutes of the Watch Committee of June 29.

Rioshas. The Acting Secretary reports that he is informed by the French Council that there is a difference in point of view, so that this matter cannot yet be considered to be disposed of.

Pedicabs. A letter from Capt. Polynine intimates that his interest in the matter has been assigned to the Shanghai Pedicab Service Co. Ltd.

Hangchow Railway. A letter from the Shanghai Mutual Telephone Co. Ltd. asks the Council's assistance in obtaining a permit for their lines to cross the rails of the Shanghai Hangchow Railway. The latter object but the work has now been done.

Road to Kiangwan. The Chairman of the Works Committee refers to the minute
K/111 of the last meeting of the Committee, relative to this road, and the suggestion to address the Club on the matter is adopted.

Political Meetings. A further report of the Commissioner of Police, covering
1362 regulations in force at Amoy, has been circulated. Members concur that these regulations should be submitted to the Consular Body with a view to their adoption in place of those recently approved. The Chairman undertakes to deal personally with the Consular Body to this end.

Advertising in Band Programmes. Two applications are submitted for the
1480 printing of and distribution of orchestral and band programmes, such programmes to contain advertising matter. After brief discussion, in the course of which reference is made to the fact that in the past similar

applications have been disapproved, and that if the present ones were granted other applications would undoubtedly be made, members record disapproval.

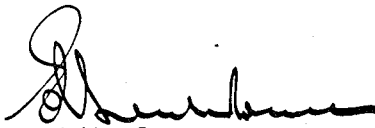
Chinese Policing. A member states that a Chinese Police Station has been established on the Brennan Road adjoining the Settlement boundary. His suggestion is approved that a report be asked for from the Commissioner of Police, dealing with the policing by Chinese of roads adjoining the Settlement.

Tenders. The Acting Secretary states that a tender for the supply of hose was forwarded by Messrs Andersen Meyer & Co. direct to the Fire Brigade Offices at which it was opened. He has drawn the attention of the Company to the conditions governing tenders, and informed them that this irregularity in the matter of despatch and opening of the tender in advance of due date, may prejudice its favourable consideration.

The Municipal Gazette for Thursday, June 12, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.20 p.m.

Chairman.


Acting Secretary.

July 25'23.

96.

At the meeting of the Council held on Wednesday, July 25, 1923,
at 4.30 p.m., there are:

Present:

Messrs H.G. Simms (Chairman)
S. Fessenden
P.L. Knight
W.P. Lambe
H.W. Lester
V.G. Lyman
S. Sakuragi and
The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

Isolation Hospital Site. The Commissioner of Public Works attends and informs members of the result of his interview with the President of the Columbia Country Club. Considerable discussion takes place in the course of which it is decided that the proposal of the Club that an exchange of land be made on the basis of mow for mow, without payment by the Club of the difference in values is not feasible and upon the suggestion of the Acting Secretary that a definite policy should be laid down by the Council with regard to the utilization of two sites viz-a-viz a combined site, it is directed after giving full consideration to the views of the Health Committee that it is desirable that the original proposal that two separate sites be utilised be adhered to. In the meanwhile, the Commissioner of Public Works is making enquiries as to the acquisition of further land, with the object of straightening the boundaries of the site, which will be the subject of a further report.

Chinese Policing. A member refers to the report of the Commissioner of Police, as to native police on Jessfield Road and expresses the opinion that this does not deal fully with the position. It is accordingly decided to refer this matter to the Watch Committee.

The minutes of the meeting of the Foreign Educational Committee of July 12 are submitted and are confirmed. With regard to:

1328 Public School for Girls - Acting Headmistress. The Assistant Secretary attends. It is noted that a divergence of opinion exists as to the confirmation of Mrs. Murray's appointment and the view obtains that the reasons given are not sufficient for the appointment of another Headmistress to this post, inasmuch as if such appointment is made on

the grounds that Mrs. Murray lacks knowledge of modern methods this reason could apply equally to all teachers in the service, thus limiting their prospects of promotion. The Assistant Secretary states that a further recommendation will be made after she has served in her acting capacity for another one or two terms, which it is anticipated she will be willing to do. The Assistant Secretary withdraws.

The minutes of the meeting of the Works Committee of July 10 are submitted and are confirmed.

The minutes of the meeting of the Works Committee of July 17 are submitted and are confirmed. With regard to:

Tramway Track - North Szechuen Road. In this connexion discussion takes place as to whether it would not be desirable to waive the point outstanding in the draft agreement with the Tramway Company as to the right of the Council to remove this track. Allusion is made to the lengthy period which has elapsed since the draft agreement was drawn up and it is thought that if this point was waived it would have the effect of inducing the Company to come to a settlement with regard to other minor points outstanding. This view is endorsed by the Commissioner of Public Works and it is decided to notify the Company accordingly as also to accelerate the drawing of the final agreement.

The minutes of the meeting of the Watch Committee of July 6 are submitted and are confirmed.

The minutes of the meeting of the Watch Committee of July 20 are submitted and are confirmed.

The minutes of the meeting of the Electricity Committee of July 6, are submitted and confirmed subject to reference to the Finance Committee of those items relating to Staff matters.

The minutes of the meeting of the Finance Committee of July 16, are submitted and are confirmed. With regard to:

2070 Case of Dr. Hill. The Chairman informs members that at the last meeting of the Committee, when the views of the Commissioner of Public Health were considered, it was decided to finally settle this matter by a charge of Tis.25 per mensem.

Loans. The Treasurer and Comptroller attends and explains the position with regard to the Council's Loan issues, while he does not regard the position as entirely satisfactory he does not consider it calls for undue anxiety, he is closely studying the markets and members concur that the present is not opportune for the flotation of a new issue.

Case of Mr. Lewis. The Chairman informs members of the decision arrived at at the last meeting of the Finance Committee explaining that he himself had to take a certain amount of responsibility by reason of quick action being necessary upon the strong recommendation of the Legal Adviser. Members approve and the decision that the Acting Secretary take steps to terminate Mr. Lewis's services as from July 31, is endorsed

Political Meetings. The Chairman of the Watch Committee refers to certain amendments which it is considered desirable to include in the Regulations recently approved by the Consular Body, and the Chairman undertakes to submit the revised regulations to the Consular Body for approval.

Major Filcher. Mr. Fessenden states that various representations have been made to him as Chairman of the Watch Committee that Major Filcher be promoted to the rank of Lieut-Colonel upon his retirement from which he gathers that this may be the general desire of the Corps. Reference is made to the decision recorded at the meeting on June 27, and after considerable discussion it is decided to take no action until the Commandant returns when the matter will be further considered.

Case of Mr. Lewis. In connexion with this minute, a member observes that the Treasurer and Comptroller has further comment to offer in this connexion, and the Chairman directs that the matter be brought up for further discussion at next Finance Committee meeting.

Annual Recess. It is decided that the Annual Recess will take effect after next meeting.

The Municipal Gazette for Thursday July 26, is submitted in proof and authorised for publication.

The meeting adjourns at 6.45 p.m.

W. J. Fessenden
Chairman.

W. J. Fessenden
Acting Secretary.

At the meeting of the Council held on Wednesday, August 1, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fossenden
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 V.G. Lyman
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

Political Meetings. Following upon recent minutes on this subject and
 1362 conversation between the Chairman and H.M. Consul General, a draft
 notification is submitted, and is authorised for publication in the
 Gazette.

The minutes of the meeting of the Finance Committee of July 23, are submitted
 and are confirmed.

The minutes of the meeting of the Works Committee of July 24, are submitted
 and are confirmed.

The minutes of the meeting of the Watch Committee of July 27, are submitted
 and are confirmed. With regard to:

1892 Closing Time. Divergence of opinion exists as to whether it is intended
 that establishments may remain open later on four days a month as and
 when they may wish, or whether such extensions shall be limited to
 special occasions. Both members of the Watch Committee are of opinion
 that it could only take place on occasions specially sanctioned by the
 Council. The Acting Secretary remarks that he understood that the views
 of the French Council and of the Commissioner of Police were that all
 applications to remain open till 3 a.m. would be automatically granted
 on payment, up to a limit of four in the month.

The Acting Secretary will accordingly take steps to elucidate
 this point.

At the end of the first paragraph of the minute the words "in
 accordance with the proposals agreed to as recorded in the report of
 the Conference with the French Authorities" are added.

Private Rickshas. Expenditure to the amount of \$15,000 is authorised
 in connexion with the scheme for facilitating the registration and
 identification of private rickshas.

The minutes of the meeting of the Finance Committee of July 30, are submitted and are confirmed.

The minutes of the meeting of the Works Committee of July 31, are submitted and are confirmed.

Custom House. The Commissioner of Public Works attends in connexion with
363a an application from Messrs Palmer & Turner, submitting plans for the proposed new Custom House on the Bund. A modification in respect of the scheduled road line is applied for entailing a slight encroachment on the corner of the Hankow Road such as was permitted in the case of the Hongkong Bank. Upon the recommendation of the Works Department this is approved. With regard to a more extensive encroachment on the Bund frontage in the form of a flight of steps, the Commissioner recommends that only one step not exceeding a tread of 12" should be permitted and this is also approved.

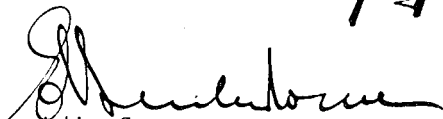
Messrs Palmer & Turner also apply for a relaxation of the Building Rules in respect of the height of the building involving an extension from 60 feet to 95 feet. While not prepared to recommend so big a departure from these Rules, the Commissioner of Public Works suggests that some concession might be made, as has been done in the case of other applications. Considerable discussion takes place regarding the advisability of too frequent departure from the provisions of the Building Rules and the question is also raised as to whether the Building Rules are applicable to this particular application inasmuch as it is made on behalf of the Customs. It is finally directed that the Commissioner of Public Works approach Messrs Palmer & Turner and while not committing the Council to any departure from these Rules, to ascertain whether an extension to the height of 75 feet would not meet the case.

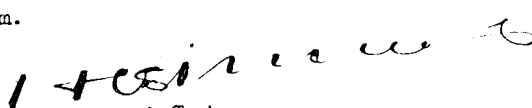
The Commissioner of Public Works withdraws.

Recess. It is decided that the Recess take effect as from August 1, to September 11, both dates inclusive.

The Municipal Gazette for Thursday, August 2, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.20 p.m.


Acting Secretary.


Chairman.

At the special meeting of the Council held on Monday, September 3, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 P.L. Knight
 W.P. Lambie
 H.W. Lester
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

Earthquake in Japan. The Chairman refers to the recent serious disaster in
 1056 Japan and it is directed that a letter expressing the Council's sympathy
 with the Japanese nation be addressed to the Consul General for Japan and
 published in the Municipal Gazette.

The minutes of the last meeting are confirmed and signed.

The Treasurer & Comptroller and the Commissioner of Public Works
 attend.

Waterworks. Report by the Treasurer & Comptroller is submitted.

Counsel's opinions from home have now been obtained and while the matter
 will be considered in detail by the Finance Committee, members approve that
 the Treasurer & Comptroller and the Commissioner of Public Works confer
 with the officials of the Company, with a view to agreeing a basis for
 the purchase price.

The Treasurer & Comptroller and the Commissioner of Public Works
 withdraw.

Resignation of Councillor. Mr. E.F. Mackay having intimated that he is
 1172 obliged to prolong his home leave thus extending his absence over the
 three months limit, his resignation is accepted with regret.

Casanova Incident. With reference to ~~the~~ previous minutes, further report
 1876 of the Commissioner of Police is submitted relative to his inability to
 obtain a search warrant from the Portuguese Vice-Consul for premises
 believed to contain opium. Members agree that it is impossible to comply
 with the stipulation of the Portuguese Consul General that the police
 sign a document indemnifying the owner of the premises to be searched
 from any damage to his premises or business if no opium or arms were found.
 The Acting Secretary refers to the difficulty experienced in the past in
 dealing with the traffic in opium, by reason of the different views held

and procedure adopted by the various Consuls. Reference is also made to the general policy of the Council relative to opium traffic and it is realised that while no change in such policy could be made without reference to the Ratepayers, the Council's efforts are stultified by reason of the failure of the Chinese Government to carry out their undertaking in this respect. It is accordingly decided to refer the whole question to the Watch Committee and so far as the particular incident reported is concerned, this matter will be taken up with Mr. Casanova upon his return to Shanghai.

Chinese Advisory Committee. Five nominations from the Chinese Ratepayers Association with police report as to the past history of each nominee have been circulated confidentially to members. The nominations in respect of Messrs Surg Han Chang, JabinHsu, P.H.Lo and Woo Chai Chang are approved but with regard to Mr. L.T. Yuan, it is considered that his record as a political agitator is such as to render his appointment as an adviser undesirable. It is decided therefore, in the first place, rather than bring about his formal rejection, that the Secretary shall interview Mr. C.C. Woo and explaining the position of affairs to him, afford an opportunity for this unsatisfactory candidate to retire.

Hongkew Market. File relative to complaints by Chinese stallholders for cooked foods against the decision to remove these stalls to the second floor of the market is considered. The Chairman of the Watch Committee states that he does not consider that any hardship is involved to the stallholders by removal of the stalls from the ground floor, which is at present overcrowded and for which there are numerous applications for available vacant space. The Acting Secretary states that he has informed the representatives of the cooked food stall holders, that all cooked food stalls must be removed to the second floor, the charge for which will be reduced to \$2 per stall, but that any stallholders who desire to remain on the ground floor for the sale of meat or vegetables will be permitted to do so. He has informed Mr. C.C. Woo to this effect, and he thinks that the matter can now be regarded as settled.

The meeting adjourns at 5.30 p.m.

Stirling Dunsford
Acting Chairman.

W. H. Bond
Acting Secretary.

At the meeting of the Council held on Wednesday, September 12, 1923,
 at 4.30 p.m., there are:

Present:

- Messrs. S. Fessenden
- P.L. Knight
- A.B. Lawson
- S. Sakuragi and
- The Acting Secretary.

The Summons convening the meeting is read by the Acting Secretary.

Acting Chairman. Mr. Knight proposes the election of Mr. S. Fessenden, to act as Chairman, in accordance with the provisions of Art. XXI of the Land Regulations. The motion is carried, and Mr. Fessenden takes the Chair.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Band Committee of September 4, are submitted and are confirmed.

Earthquake in Japan. A letter from the Japanese Consul General is submitted ¹⁰⁵⁰ thanking the Council for its expression of sympathy with the Japanese Nation in the recent disaster.

Parades, Guards of Honour, &c. With regard to a report on this subject by the ¹⁹⁹² Commandant, members decide that parades, guards and practice mobilizations required in the course of Volunteer training be left entirely to the Commandant. With respect, however, to parades and guards of honour to distinguished individuals for official opening of premises, or for any other purposes for which the Council from time to time in the future, as in the past, may desire to call upon the Volunteers, or any unit, or representative body of them, the Council shall continue to reserve to itself its formal authority as to whether or not such attendance shall be sanctioned.

Chinese Advisory Committee. With reference to the minute of the last meeting, ²²¹⁴ the Acting Secretary states that he has interviewed Mr. Jabin Hsu and Mr. O.O. Woo and explained to them the Council's views with regard to the inclusion of Mr. Yuen on the Committee. They however, consider that Mr. Yuen is a suitable person to serve, denying the allegation that he is a political agitator and suggesting that the information in the Council's hands regarding his political activities is exaggerated. The Acting Secretary suggests that the representations will be effective in moderating the political activities of Mr. Yuen and the Chairman concurs that unless there is quite a strong reason for rejecting this or any other nominee, he thinks that the nomination should be accepted. Since however members are not unanimous in this view it is decided to defer decision till the next Council meeting.

Foreign Registered Chinese. A report by the Commissioner of Revenue has
 1306 been circulated relative to an application of a Chinese to have his debit
 note for General Municipal Rate made out on the form used for foreigners
 for the reason that he is a Portuguese citizen, the object of the request
 being evidently that he can have his name inserted on the voting list.
 In this particular case, however, the assessment is not sufficient to
 qualify for a vote. Members concur in the Commissioner's view that foreign
 registration of a Chinese cannot make him a "foreigner" within the meaning
 of the Land Regulations. On the other hand, the Acting Secretary suggests
 that foreign birth might do so, in which case, if and when it should later
 become necessary, it would be necessary to call for the production of a
 birth certificate before recognising an ostensible Chinese as a "foreigner".
 After brief discussion members concur in the view that the Council can
 safely take the same position as is taken by some of the foreign Courts,
 i.e. that Consular certificates are only "prima facie", and not conclusive
 proof of nationality and that the Council in the exercise of its broad
 discretionary powers can require more complete proof than any consular
 certificate. The applicant, if not satisfied, could then apply to the
 Court of Consuls for order compelling registration of foreign nationality,
 and such proceedings would probably produce full proof.

Hongkew Market Agitation. With reference to the minute of the last meeting
 3033 the Acting Secretary informs members that at a further meeting with a
 deputation from the stall holders affected, he explained the Council's
 terms in great detail, that the cooked food stall have now been removed
 to the second floor of the market where intimidation has now ceased and the
 agitation appears to have subsided.

Majestic Hotel. The Acting Secretary states that in reply to a letter from
 the Secretary of the Shanghai Hotels Ltd. claiming exemption from taxes in
 respect of the Majestic Hotel property he has informed him with regard to
 the main building that the premises are subject to General Municipal Rate
 on account of the considerable quantity of furniture at present therein,
 further that the existing rate is of a temporary nature only and that when
 the premises are taken into use as a hotel, the assessment will certainly
 be increased. This is approved.

Retirement of Major Pilcher. With reference to the minute of July 25, further
 1167 report of the Commandant has been circulated and members finally confirm
 the decision as to procedure recorded in the Watch Committee minutes of
 July 6.

Premature Publication by North China Daily News. The Acting Secretary informs
 members that this newspaper has alluded to certain correspondence regarding
 tramways, said to be published in the Gazette, but which, in fact, by

members' express instruction, was not so published; he has accordingly written to Mr. Green drawing his attention to the circumstance with a view to avoiding such action in future.

Prosecution of Health Inspector Veit. In reply to enquiry, the Acting Secretary states that the case against Inspector Veit, accused of accepting bribes has been set down for September 17 and 18. Meanwhile Veit is still suspended from duty.

Parking Space at Public Recreation Ground. With reference to the Watch Committee minute of July 20, the Acting Secretary informs members that this matter has been placed on the agenda at the request of Mr. Lambe, and that meanwhile the work has been stopped. As Mr. Lambe is absent, it is decided to defer its consideration till his return.

Close Season. File is submitted relative to the decision, experimentally for three years to prohibit the sale of hen pheasants and of pheasants denuded of their feathers. The period has now elapsed. It is decided that this order continue indefinitely in view of its beneficial results.

Private Rioshas. The Acting Secretary reports that no reply has been received from the French Council with regard to the procedure laid down for the licensing and easy identification of private rioshas. A uniform procedure in both settlements is regarded as essential and he hopes to receive a reply to his letter in time for the next meeting of the Council.

Public Rioshas. Report of the Commissioner of Police is submitted, relative to the difference of opinion between the Council and the French Council as to the standard pattern of riosha to be licensed in connexion with the competition for the best type of riosha. The Acting Secretary informs members that he has taken this matter up with the French Council and that their reply is awaited.

Tramways. The draft agreement as drawn by the Council's Legal Adviser has now been submitted to Mr. McColl and has been returned, the revised draft bearing but little resemblance to Mr. McNeill's original. It is directed that in the first instance, it be sent again to the Legal Adviser.

Waterworks - Contract. Correspondence from a Mr. Fredericks states that the Company demand an increased charge for water supplied in consequence of his assessment being increased, and threatening to cut off the water supply unless such higher charge is paid. Mr. Fredericks maintains that under the contract entered into with the Company such action is illegal and asks the Council to take the matter up with the Company on his behalf. The Acting Secretary suggests that the Company might be approached with a view to the supply being maintained pending settlement of the dispute,

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but members take the view that the Council should not be called upon to interfere and that Mr. Fredericks be referred to his solicitor.

The Municipal Gazette for Thursday, September 13, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

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Chairman.


Acting Secretary.

At the meeting of the Council held on Wednesday, September 19, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 P.L. Knight
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed. With regard to:

3033 Alleged Bribery Case - Inspector Veit. It is noted that this employe has been honourably acquitted of the charges of bribery against him, having successfully established an alibi, and that the order of suspension from duty issued against him, has therefore been withdrawn.

The minutes of the meeting of the Watch Committee of September 14, are submitted and are confirmed subject to deletion of the minute dealing with Tramways Overcrowding Prosecution, which merely amounted to desultory conversation. With regard to the:

1404 Turntable Fire Escape, the Committee's action in disapproving this application, for the reasons stated, is unanimously endorsed.

Licensing Procedure. The Chairman of the Watch Committee explains to the members in detail the circumstances that have dictated alteration in the licensing procedure, in that far too many applications have been turned down on technical grounds, such as, for instance, a small teashop containing three or four tables could not get their licence until they had put in concrete floors, and five inch brick walls. The result in most cases, when unreasonable requirements are insisted upon, is that an applicant carries on his business just the same without a licence, resulting, in most cases, in the trouble of an expensive prosecution and an eventual nominal fine. In other cases, failing to get a licence, the applicant removes beyond the limits. Under the new procedure he anticipates that it would be possible to deal with licences more satisfactorily, since due weight will be given to practical considerations of expediency. The Council entirely concurs in these views and ratify adoption of the new procedure accordingly.

Military Map. Members concur with the view expressed that the benefit to
 1897 be derived from this map is not commensurate with the huge cost involved

and it is considered desirable to finish off this work as suggested rather than to continue with the original scheme. Purchase of the motor boat is approved, it being noted that this will be re-sold upon completion of the work.

Sick Leave Pay. In connexion with the General Order referred to in this ²⁸⁴⁶ minute, as to which the Council's ruling is requested regarding the amount of pay to be issued for any period of sick leave granted over six months, it is decided that in all such cases half salary will be paid.

Commandant's Family Passage. The Chairman of the Watch Committee states ¹⁸¹¹ that upon re-consideration of the Commandant's application, it became evident to the members that for all practical purposes, he is a Municipal employe, and is therefore entitled to payment of his wife's passage.

Injury to Prisoner. The Chairman of the Watch Committee expresses the opinion ³⁵²³ that in such Boards of Enquiries, full information is not always furnished to the Council by the Police, and he suggests that in future a member of the Committee should take part in such enquiries. The Acting Secretary thereupon states that in the past enquiries, when considered necessary, were conducted by the Committee itself. This practice has recently fallen into abeyance but could be resumed, if considered desirable. Members agree as to the necessity of any further public scandal being avoided and consider it very desirable that, in future, should occasion arise, the Committee will arrange to hold its own enquiry irrespective of the Board convened by the Police.

The minutes of the meeting of the Finance Committee of September 17, are submitted and are confirmed.

Volunteer Corps.

¹⁰²⁸ Headquarters. Trooper G.A. Buyers, Light Horse, to be 2nd Lieutenant, and is appointed Assistant Superintendent of Musketry and Range practices vice Capt. S.S. Sellick.

¹⁰²⁸ American Troop. Trooper E.A. Silagi to be 2nd Lieutenant, dated September 10, 1923.

Tramways - Overcrowding. Correspondence between the Company and the Council relative to the recent regulation against overcrowding and the result of the proceedings against the Company for breach of the regulation, is discussed and is authorised for publication in the Gazette.

Tramways - Fares. This correspondence is also authorised for publication, but it is considered that insufficient notice has been given by the Company as to the fares being increased and the matter will be considered

in detail before such action is authorised. Some members are inclined to hold up sanction to increased fares till other outstanding questions are settled.

Building Dispute. The file is submitted relative to a case of a building permit being issued, the foundations for the building being approved by the Public Works Department, but, later, it was found that the building encroached on the roadway and instructions were given for the work to be stopped. The owner now protests on the grounds that the foundations were approved, whereas this approval was in respect of the quality of the foundations only, and undoubtedly the encroachment was in the first instance overlooked. In view of this, it is realised that the owner's contention is justified and it is decided to allow the work to proceed.

Customs Building. With reference to the minute of August 1, Works Department report is considered, stating that Messrs Palmer & Turner point out that the restriction to the height ^{of} 75 feet would entail the loss of one floor for a frontage of 240 ft. besides affecting the elevation and planning adversely. They submit plans showing the centre block in Hankow Road as 84 ft. high. In return for this concession they offer to surrender the land required for the widening of Hankow Road and Szechuen Road free, the value of this surrender being estimated at approximately \$90,000. After discussion it is decided to approve the application, subject to the arrangement being ratified by the Customs authorities.

Chinese Advisory Committee. With reference to the minute of the last meeting, the general opinion of members is that as the duties undertaken by the Committee are not highly important, and the Committee has never functioned as it was intended they should function, that apparently, few of them are properly qualified, and the elections, in any case, appear to be conducted in an irregular manner, the nomination of Mr. L.T. Yuen should no longer be objected to. In view of this opinion Mr. Knight withdraws his objection and the nomination will be accepted.

Russian Refugees. The Acting Secretary reports that there are three boats lying off Woosung containing Russian refugees and suggests that steps be taken to prevent their landing in the Settlement. Members approve and a letter to this end will be addressed to the Consular Body.

Tungchow and Jukao Roads - Lot 937. File is submitted in connexion with the decision to refer this case to the Land Commission. The Acting Secretary points out that the matter can be referred to the Land Commission only in so far as Jukao Road is concerned, and that, in the event of Messrs Moorhead Halse & Robinson refusing to surrender the area required for Tungchow Road, this case should go before the British Court.

Avenue Road - Lot 109 - Rents. The recommendation of the Commissioner of ¹³⁸⁴Public Works is approved that as the rents for the last two months, amounting to \$376.00 have not been paid, and it is not possible to locate the tenants, and as it is the Chinese custom to forego the last month's rent, ^{no} notice to quit being given, the amount in question be written off.


Volunteer Corps Colours. It is decided that the presentation of the new Colours take place on Thursday, October 11.

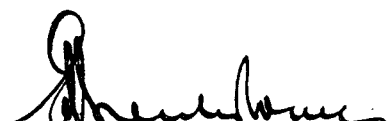
Telephone. In reply to a letter from the Senior Consul relative to a ³⁶¹⁴complaint by the S.H.N. Railway as to telephone lines being laid across the railway, the Acting Secretary informs members of the circumstances under which this line was erected and in the first instance, reply will be made to the Senior Consul that the matter is receiving the Council's attention.

Visit of Commissioner of Public Health to Japan. A member refers to the visit ⁴⁰³of Commissioner of Public Health to Yokohama following the recent disaster there. The Acting Secretary states that Dr. Davis, on arrival, found that the services of foreign doctors were not required, but that the medical stores which accompanied him, were gratefully accepted by the Japanese.

The Municipal Gazette for Thursday, September 20, is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.


Chairman.


Acting Secretary.

At the meeting of the Council held on Wednesday, October 3, 1923,
at 4.30 p.m., there are:

Present:

Messrs. W.P. Lambe (Vice-Chairman)
S. Fessenden
P.L. Knight
A.B. Lowson
V.G. Lyman
S. Sakuragi, and
The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Foreign Educational Committee of September 27,
are submitted and are confirmed.

The minutes of the meeting of the Watch Committee of September 28, are
submitted and are confirmed. With regard to the "Commissioner of Police"
at the Japanese Consulate, Mr. Sakuragi expresses entire concurrence in
the undesirability of having any "Commissioner of Police" other than that
appointed by the Council, and the Acting Secretary is directed to arrange
with him a settlement of the question by the Japanese Consulate.

1892 As regards Closing Hours, the Chairman of the Committee states that
at least two establishments beyond limits have not conformed with the new
regulations, and if possible, pressure will be brought to bear through
their Consuls. Members endorse his view that a strong line of action
should be taken at the outset, that it is desirable in the first
instance to exhaust all diplomatic means of ensuring compliance, but
should this fail, the more drastic methods contemplated should be put
into force. The Vice Chairman adds that H.M. Consul will certainly
co-operate as regards British subjects.

The minutes of the meeting of the Works Committee of October 2, are submitted
and are confirmed, with the exception of that relating to Woosung Road -
1892 Lot 929. The Acting Secretary states that the Deputy Commissioner of
Public Works does not think that in the event of deferment, to suit the
convenience of the concerned that the cost of reinstatement should be
deducted from the claim. The Chairman states that his understanding was
that this proposed saving was a material factor in inducing them to
consent to defer. The matter will therefore be considered again next
meeting.

Town Hall West Windows. Members agree to wall up the west windows of the

Town Hall, which are of little value for either lighting or ventilation, at a cost of ₹300.

Public Recreation Ground - Parking Space. With reference to previous minutes

3106 The Vice Chairman states that he desired this matter considered again on account of the fact that when the additional space was approved, he understood that it was an extension to the actual space already provided. The Chairman of the Watch Committee explains that what he meant was an extension of the parking facilities, and not an extension, geographically speaking, of the existing area.

After discussion, the Vice Chairman withdraws his objection and the work is authorised to be done.

Tramways Appeal Case. A letter is submitted from Messrs Platts suggesting a conference of legal representatives and officials of both sides to deal with the various outstanding points in the agreement. A copy of the letter has also been received by the Legal Adviser, and he has intimated to the Acting Secretary that, if such a conference were held, the General Manager of the Company would undoubtedly take advantage of the opportunity to discuss matters and to obtain further concessions irrelevant to those connected with the completion of the Agreement. It has been made clear to the Company's legal representatives that the Council desires the terms of the agreement settled as early as possible, and that it does not want new and contentious points introduced which will delay settlement.

Since the settlement of the agreement is merely the legal record of the terms and conditions already agreed upon, members consider that any points requiring discussion can be dealt with by the legal representatives of both parties.

The Legal Adviser has also suggested that, in the event of a conference such as proposed by Messrs Platts, Mr. McColl might endeavour to come to some arrangement with regard to the recent regulation, in respect of overcrowding, in which case the Appeal might be withdrawn. It is considered that the Company is not too sanguine as to the success of the Appeal, and in view of the fact that there are now numerous other cases of overcrowding pending, members take the view that it is most desirable to let the Appeal go forward, and the Acting Secretary is directed to request the Legal Adviser to take steps to have it set down for hearing as soon as possible.

The Acting Secretary then informs members that, at the request of the Legal Adviser, pending the Appeal, the remainder of the correspondence dealing with overcrowding has not been published, members, however, take the view that as the public have been largely interested in this question, it would be policy to publish this, as soon as possible, and subject to

the Legal Adviser having no strong objection it is directed that the remainder of the correspondence be published in next week's Gazette.

The Municipal Gazette for Thursday, October 4, is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

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Chairman.

Shenstone
Acting Secretary.

At the special meeting of the Council held on Friday, October 12, 1923,
at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Chairman)
 S. Fessenden
 P.L. Knight
 W.P. Lambe
 A.B. Lawson
 V.G. Lyman
 S. Sakuragi and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

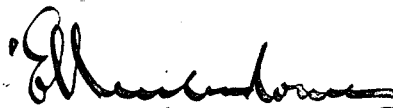
The minutes of the last meeting are confirmed and signed.

Resignation of Member. The Chairman states that this is the last meeting at which he is able to be present, and tenders the resignation of his seat. He expresses his regret at relinquishing his post at the present time, due to his departure permanently from Shanghai, and thanks the members present for the advice and assistance which they have already offered him during many months deliberation upon public affairs, and for their pains taking labours on the various Committees and Commissions adding that he has always found the work of absorbing interest.

In reply, Mr. Lambe, Vice Chairman, voices the feelings of the members in expressing regret at the loss of their valued colleague, and concludes with the hope that Mr. Simms will achieve that success in the future, which has been a feature of his residence in Shanghai.

The meeting then concludes with the formal acceptance of Mr. Simms' resignation.

Chairman.


 Acting Secretary.

At the meeting of the Council held on Wednesday, October 24, 1923,
at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden
 W.P. Lambc
 H.W. Lester
 A.B. Lowson
 V.G. Lyman, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

Election of Chairman. The Vice-Chairman proposes Mr. S. Fessenden for
 1172 election to the Chairmanship. He refers briefly to the excellent service
 rendered by Mr. Fessenden to the Council and assures him of the support
 of himself and his colleagues should he accept. The proposal is seconded
 by Mr. Lowson, and carried unanimously. Mr. Fessenden expresses
 appreciation of the honour conferred upon him which it gives him great
 pleasure to accept, and states that it will be his endeavour to further
 the kindly feeling that now exists among members. He then takes the
 Chair.

Council Membership - Leave. Letters are submitted from Messrs. Knight and
 1172 Sakuragi intimating that they will be absent from Shanghai for approximat-
 ly three weeks and two weeks respectively.

Foreign Educational Committee Membership. Letter from the Rev. C.E. Spencer
 1507 is submitted tendering his resignation on this Committee on account of
 his leaving Shanghai. Members direct that a letter of appreciation be
 addressed to the Rev. Spencer for his past services.

The minutes of the meeting of the Watch Committee of October 5 are submitted
 and are confirmed.

The minutes of the meeting of the Finance Committee of October 8, are submitted
 and are confirmed.

The minutes of the meeting of the Works Committee of October 9, are submitted
 and are confirmed.

The minutes of the meeting of the Works Committee of October 17, are submitted
 and are confirmed. With regard to:

1578 Soochow Creek Depot. The Chairman of the Works Committee explains that
 doubt existed as to whether in the event of this case coming before the
 Court of Consuls following reference to the Land Commission it would

support the contention that the purpose for which the band is scheduled could be regarded as an extension of works. He refers to the Wayside Park case which the Council lost some years ago, but it is not considered that the former case could be taken as a precedent. It is decided that failing an endeavour to get Mr. Alger himself to appeal to the Commission, the case be referred to the Land Commission in the usual way.

Licensing Procedure - Royal Cafe. Members are informed that the Royal Cafe ¹⁸⁹² has been closed since October 22 with the assistance of the Military Governor and that the proprietors propose to auction their stock if they do not succeed in their efforts to re-open under the conditions of the new regulations.

Post Office Motor Mailcarts. An application from the Postal Commissioner is ²²⁰⁴ submitted requesting preferential treatment in the matter of licence fees on three small motor delivery carts. After discussion, it is decided to disapprove the application and that the Commissioner be informed that as from January 1 next, full fees must be paid in respect of the Post Office vehicles at present licensed at reduced rates.

Amateur Boxing Show. The Commissioner of Police reports that the so-called ²²⁹¹ amateur Boxing Show to be held at the Carlton on Friday next for which permission has been granted, is not an amateur show but a professional one and he recommends that the permission granted be rescinded; but the view obtains that the question of status, amateur or professional, is of less concern to the Council than that of the maintenance of order, and that decisions to grant or withhold a licence for such entertainments should always lie with the Watch Committee who will be guided largely by the good reputation of these persons sponsoring the entertainment. It is decided therefore to issue the licence in question and furthermore to take early opportunity to amend the present Licence Conditions in the sense that boxing entertainments and prize fights shall not be held without first obtaining the Council's permission.

Tramways. Letter from the Legal Adviser is submitted stating that the Company do not press for an early hearing of the Appeal. The Acting Secretary states that he understands that the Company's Legal Advisers would be willing to waive the hearing of the Appeal, provided the Agreement which is now ~~practically~~ agreed, is signed. Members agree that the Council desired the Appeal to go forward in order to bring pressure to bear upon the Company with regard to their taking steps for the prevention of overcrowding, but as it appears that it is endeavouring to cope with the situation it is considered desirable that the agreement should be signed and that no steps be taken by the Council with regard to ^{the} ~~the~~

Appeal, also that the further cases now pending against the Company be allowed to lapse, it being realised that the Council can at any time in the future take action against the Company should occasion arise. With regard to the safety gates designed by the Company it is considered that these should be inspected by certain members as well as by the Commissioners of Police and Public Works. A further letter from the Legal Adviser is submitted dealing with outstanding points in the Agreement and the Acting Secretary will lay before the Council at an early date the complete draft, embodying the coordinated views of all concerned.

Membership. The Chairman states that there are now two vacancies in the ¹¹⁷² membership of the Council, and it having been ascertained that Mr. Brooke Smith is not willing to serve, members approve the suggestion of Mr. Lawson that he approach Messrs Humphreys and Leslie of the Asiatic Petroleum Company with a view to one of these gentlemen being co-opted, and the Chairman undertakes to invite Mr. Mackay to fill the second vacancy.

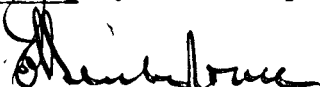
The Veit Case. File has been circulated containing a protest from the ³⁰³³ Inspectorial Staff of the Health Department against the statements made by the Prosecuting Solicitor in the course of his recent prosecution of Inspector Veit. The Chairman undertakes to take this matter up unofficially with the Prosecuting Solicitor and Mr. Lester will interview the Commissioner of Public Health.


Health Committee. The Chairman of the Health Committee informs members that ¹⁴²⁵ Dr. Marshall objects to the attendance of the Commissioner of Public Health in Committee during the discussion of certain matters. Upon enquiry this view is not endorsed by other members of the Committee, while he himself regards the views of the Commissioner as helpful in enabling members to reach decisions. He will accordingly inform Dr. Marshall of the views of other members, also that the Committee is empowered in the event of any particular discussion, to request Dr. Davis to withdraw if it is considered desirable.

Constitution of Committees. The Chairman states that at the moment there is ¹¹⁷² no other member of the Watch Committee in Shanghai except himself and in response to his request, Mr. Lyman undertakes to transfer to this Committee from the Works Committee.

The Municipal Gazette for Thursday, October 25, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.15 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, October 31, 1923,
at 4.30 p.m., there are:

Present:

Messrs S. Fessenien (Chairman)

W.P. Lambe

H.W. Lester

A.B. Lowson

V.G. Lyman

E.F. Mackay, and

The Acting Secretary.

The Summons calling the meeting is taken as read.

Membership. The Chairman welcomes Mr. E.F. Mackay upon his return to the Council, and informs members that he understands that Mr. G.N. Wilson will consent to fill the second vacancy. Mr. Mackay will serve upon the Watch Committee.

Minutes of meeting of October 12. The Chairman informs members that two drafts of the Minutes of the meeting at which Mr. Simms tendered his resignation as Chairman have been circulated; one draft containing his speech at length, the other setting out brief formal record. In view of the recent ruling of the Council that minutes should be a brief record of the decision arrived at, he does not think it desirable that the lengthy draft should be adopted, particularly so as in this case no decision was called for. He alludes to the detailed reference made by the late Chairman with regard to the revised departmental procedure, and whilst, himself, agreeing in principle with such views, he is not in accord with certain of the suggestions as to the method by which the procedure should be carried out. Members concur in these remarks, and the short draft of the minutes is adopted.

Procedure. Concerning the proposal that the Treasurer should attend all meetings of Council, and be jointly responsible with the Secretary for the minutes, the Chairman remarks that he does not consider this suggestion is fundamentally sound, inasmuch as such procedure would give the Treasurer the right, to a certain extent, to dictate the form which the minutes would take. He does not think the proposal that the Treasurer should be associated with the preparation of the minutes is fair to the Secretariat, and he feels strongly that this work should be left entirely in the hands of the Secretary. In his short experience as Chairman, he has had no difficulty with the minutes as prepared by the Secretary, and he is prepared to render all possible assistance in the future to ensure that minutes are drawn satisfactorily

from the point of view of members. He cannot but feel that any system under which two such officials are jointly responsible for the minutes will bring unfortunate results, and with the view to finally disposing of this question he invites an expression of members' views.

In supporting the Chairman's views, the Vice-Chairman states that he regards the proposals as unsound on the grounds that they are tantamount to the appointment of the Treasurer as Co-Secretary, so far as the Council meetings are concerned, and that if the suggestion were adopted, he thinks that other Heads of Departments could reasonably expect similar preferential treatment in attending meetings. Brief discussion follows in the course of which the Chairman's proposals are unanimously adopted.

The minutes of the meeting of October 24 are confirmed and signed.

The minutes of the meeting of the Health Committee of October 9 are submitted

and are confirmed, with the exception of that relating to Native Ice. In considering the proposed recommendation, doubt is expressed as to whether the Council is empowered to prohibit the use of native ice in certain establishments, further that such action might create the impression that a monopoly in foreign ice was being established. Attention is also drawn to the fact that as the prohibition would apply only to a certain class of establishment, this might tend to the suggestion of class legislation being made. It is accordingly decided that the proposals be not endorsed but that the public warnings against the use of native ice should be continued.

The minutes of the meeting of the Electricity Committee of October 16 are submitted and are confirmed, subject to reference to the Finance Committee of those matters relating to Staff and Finance. With regard to the draft agreement, containing the Conditions Governing the Supply of Electricity to consumers, it is suggested, as desirable that provision should be made therein relative to the payment of rates and taxes and licence fees, where applicable, and it is decided to suggest to the Committee the insertion of such a clause.

The minutes of the meeting of the Finance Committee of October 22 are submitted and are confirmed. With regard to

Purchase of Waterworks. It is directed that the Treasurer be requested to expedite his investigation and preparation of figures in this connexion, for members' information, in order that the financial position will be quite clear before the matter comes up at the next Annual Meeting of Ratepayers.

The minutes of the meeting of the Works Committee of October 23 are submitted and are confirmed.

Soochow Creek Bridges. Decision in this matter is deferred until after
2851 consideration by the Works Committee.

Volunteer Corps - American Company - Equipment. An application from the
3676 Officer Commanding the American Company is submitted to re-arm the Company with Springfield rifles and other equipment supplied by the U.S. Navy. Members appreciate the offer of the U.S. Navy, but the view obtains that other Companies might be disposed to make similar applications, it is decided therefore to call for a full report by the Commandant on the subject of homogeneity in the matter of arms, and especially of ammunition.

Land Commission. The Acting Secretary reports the hearing of two cases,
1682 Haining Road - Lot 921, and Kiukiang Road - Lot 387.
1732

Teachers Registration Council. The recommendation of the General Education
2816 Commission is endorsed that no official action be taken with regard to the registration of Teachers in the Service on the grounds that the adoption of any system of Registration which is not international is inadvisable.

Temperance Teaching in Schools. The recommendation of the General Education
2773 Commission is endorsed that no action be taken with regard to the suggestion of the Total Abstinence League that temperance lectures be included in the curriculum of the Municipal Schools.

The Municipal Gazette for Thursday, November 1 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

Stirling Rusden
Chairman.

Beulabowen
Acting Secretary.

At the meeting of the Council held on Wednesday, November 14, 1923,
at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Foreign Educational Committee of October 18 are submitted and are confirmed.

The minutes of the meeting of the Finance Committee of October 29 are submitted and are confirmed.

The minutes of the meeting of the Works Committee of October 30 are submitted and are confirmed.

The minutes of the meeting of the Permanent Education Committee of November 1 are submitted and are confirmed.

Foreign Educational Committee - Membership. Members approve the Chairman's proposal that Mr. G.S. Aveyard be invited to fill the vacancy caused by the resignation of the Rev. C.E. Spencer.

Commission on Sale of Poisons. The Report of this Commission has been received and copies will be printed for members' information. It is noted that the Commissioner of Public Health has been asked for his comment thereon. Meanwhile a letter of thanks and appreciation will be addressed to the Commission for their labours in connexion therewith.

Golf in the Public Recreation Ground. The Chairman informs members that he has been approached by the Secretary of the Recreation Ground Committee, with regard to the Council's approval being obtained to a contribution being made by players using the Golf Course who are not members of the Golf Club. The conditions under which the Golf Club hold this ground vis-a-vis other recreation clubs are reviewed and members decide that as the Club have no preferential rights over the Ground, it would not be possible to enforce payment in respect of players who are not Club members.

The suggestion that non-members who use the Course may be asked to make a voluntary contribution for the upkeep of the Greens is considered reasonable, and the question as to how such a suggestion could best be carried out in practice will be discussed by the Acting Secretary with Mr. Brook. Any proposal for compelling would-be players to abide by any fixed rules is considered impracticable.

Charitable Entertainments in the Public Recreation Ground. A proposal by Lieut-General Walter to hold an exhibition by mounted Cossacks, imported from Tientsin, on the Public Recreation Ground, a charge to be made for admission, and the net proceeds to be devoted to relief of the Russian Refugees, is considered. The question of admission charges for entertainments on the Ground has been the subject of much consideration in the past, and permission has been granted when payment has been voluntary. It is however considered that if the present application is granted it will probably lead to other applications in connexion with the Refugee relief, circuses etc., and it is decided to refuse the application.

Tramways - Safety Gates. The Chairman of the Works Committee informs members that the Committee have inspected a tram car with the new safety gates in operation, and that these appear to be satisfactory. It is however considered that general approval should not be accorded until after further experience of the gates and his recommendation is approved that the Company be asked to equip six cars with the gates and a ^{public} officer be detailed to study the result.

Volunteer Corps - Band Services. File is submitted relative to an application ¹³⁰⁰ by the Commandant for the services of part of the Band to play at the Scottish Company's Camp on October 28. The Commandant protests against refusal of his application on the grounds that the Band was originally formed for Corps purposes, and he asks that the military band be resuscitated and separated from the Municipal Orchestra. It is observed that ^{each} such Unit of the Corps is entitled to the services of the half Band for social functions once a year free and that the military band was formed to provide military music for the Corps as a whole. Engagements by the Corps of the half Band for social purposes have been regarded as in the nature of private engagements, and it has not been considered that they should take precedence over public performances such as symphony concerts. Attention is drawn to the efforts recently made by the Orchestra and Band Committee to ensure the success of the Sunday Symphony Concerts, and the view is expressed that it is largely on the success of these concerts that the present expenditure on the Orchestra would be considered justified by the Ratepayers. Following the discussion at the last Annual Meeting, every possible effort has been made to increase

the attendance at the Sunday Concerts, with satisfactory results, and members deprecate any suggestion which would tend to decrease the popularity of these Concerts. The Commandant will accordingly be informed that the present position of the Municipal Orchestra is different from that of the Corps Band when it was first formed inasmuch as the wishes of the Ratepayers have to be considered by reason of the large expenditure of public funds thereon, and while every effort will be made to meet the wishes of the Corps, it is considered that applications for part of the Band for social functions should not be granted at the expense of public performances.

General Hospital - Board of Governors. Mr. Lamb~~e~~ accepts the invitation ¹¹⁹⁹ of the Board of Governors to replace Mr. Simms at the General Hospital.

Tramways - Conference. The Chairman states that it has been suggested that a round-table conference be held between officials and the legal representatives of both parties to discuss certain outstanding points in the Agreement. He himself favours the proposal with a view to speedy settlement and he understands the suggestion is agreeable to the Chairman of the Works Committee and the Commissioner of Public Works. Members approve, and the Conference will accordingly be arranged at an early date.

The Municipal Gazette for Thursday, November 15, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

A. J. B. Bessenden
Chairman.

A. J. B. Bessenden
Acting Secretary.

At the meeting of the Council held on Wednesday, November 21, 1923,
at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lawson
 V.G. Lyman and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Finance Committee of November 12 are submitted and are confirmed. With regard to:

3033 The Veit Case. The Vice Chairman informs members that he has enquired of the Commissioner of Customs and was informed that no such case has arisen in the Customs service, but the opinion was expressed that if after investigation an employe was prosecuted and acquitted, he would recommend Peking to pay the employe's reasonable legal expenses.

In the course of discussion, the view is expressed that the application presents difficulty inasmuch as while the Council has no legal responsibility, by refusing the application it may appear that the Council does not agree with the Court. It is further observed that such employes are particularly exposed to accusations of this nature. Members are therefore inclined to make some payment, but as the amount claimed is exorbitant, the Acting Secretary in the first place, will ascertain whether Veit would be content with a payment calculated at £100 per day in Court spent in his defence, ~~and they~~ ^{which} they would consider reasonable.

The minutes of the meeting of the Works Committee of November 13 are submitted and are confirmed. With regard to:

2851 Proposed Bridge over Socchow Creek. The proposal is endorsed that this matter be taken up with the Consular Body, with a view to the Council's position as to ownership of bridges over the Creek being clearly defined, and the Acting Secretary will draft the necessary letter accordingly.

The minutes of the meeting of the Works Committee of November 20 are submitted and are confirmed.

1172 Member's Leave. Letter from Mr. Sakuragi is submitted stating that he proposes to be absent from Shanghai for six weeks from November 19.

1501 Foreign Educational Committee - Membership. Mr. G.S. Aveyard accepts the Council's invitation to the vacant seat.

Voting List. Members authorize publication as usual on December 1, of the Voting List for the next election of Council.

Tramway Agreement. Copies of the final draft have been circulated, and the Legal Adviser will be asked to agree this with the Company's legal representative.

Riverside Power Station - Disaster. A report by the Engineer-in-Chief and ³⁶⁸⁹ Manager on the recent disaster has been received and will be circulated to members, and the Acting Secretary is directed to address a letter of condolence to the relatives of those who lost their lives in this regrettable disaster.

Land Commission Cases. The Acting Secretary reports the hearing of two ²⁰²⁴ ¹⁸⁸⁹ cases, Sinza Road - Lot 3117 and Tongshan Road unregistered land inset Lot 192.

Shanghai War Memorial. An application from the Honorary Treasurer of the ²⁸⁸⁸ War Memorial Committee is submitted, asking if the Council will bear half the cost of the bunding and foundations of the Memorial Site. Members are unanimous in the view that this money should be raised by public subscription, since any such course, as that proposed, would tend to defeat the object of the Memorial. Doubt is expressed as to whether the Committee is making sufficient effort to obtain this money by voluntary subscription and the Chairman undertakes to discuss the matter with the applicant.

Departmental Procedure. The Chairman then remarks that when he accepted the Chairmanship there existed much departmental friction, and in accordance with the wish of his colleagues he has been endeavouring to probe matters to the bottom with a view to removing the cause. To this end he desires members formal authority to have an office in the Administration Building; and from time to time, to make such modification in procedure as he may find advisable, with a view to bringing matters into a state of harmony; thereafter he proposes to lay before members a revised memorandum of procedure for observance in future. This proposal is warmly supported by the Vice Chairman and is carried unanimously.

Chinese Government Offices in the Settlement. A letter is submitted from ³⁶⁹⁰ the Foreign Inspector of the Chinese Government Salt Revenue Department of the District of Sungkiang, enquiring whether the Council will permit the removal of their offices from No. 11 Markham Road to 121a Bubbling Well Road; it being understood that they agree to abide by the conditions laid down in 1916, that the office will not exercise any administrative functions, nor make any collections in the Settlement, nor use any Chinese

sign board outside the premises, and that they shall remove their offices from the Settlement after reasonable notice should the Council so require.

Members note that this action was taken in accordance with the policy that no official Chinese Government office should be permitted in the Settlement other than the long standing exceptions of the Customs and Post Office, which are under Foreign management, and that this policy resulted in the protest to the Senior Consul in 1917, at the gradual transformation of the Taotai's ^{former} present residence into an official Bureau of Foreign Affairs, which latter is now removed beyond Settlement limits. Noting that the present proposal constitutes nothing new in principle, members accorded their sanction thereto, while the Acting Secretary will arrange details as to the Chinese wording of the sign board.

The Municipal Gazette for Thursday November 22, is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

Atul Singh
Chairman.

Chandrasekhar
Acting Secretary.

At the meeting of the Council held on Wednesday, December 5, 1923,
at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 E.F. Mackay
 G.N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

Membership. On behalf of members the Chairman welcomes Mr. G.N. Wilson upon
 1172 his return to the Council. Mr. Wilson is invited to serve on the Works
 Committee and Mr. Mackay on the Finance Committee.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Electricity Committee of November 23, are
 submitted and are confirmed, subject to reference to the Finance Committee
 of the Staff and Finance matters. With regard to :-
Loan of Advertising Space. Discussion takes place as to the advisability
 of donating advertising space in the press for charitable institutions,
 particularly organisations which are of a purely national character,
 seeing that further applications may be received from other organisations
 for similar treatment. It is explained that such applications are rare
 and that should they increase the Council could then consider whether it is
 desirable to make a ruling regarding this privilege and for the present no
 action is taken.

The minutes of the meeting of the Watch Committee of November 23, are submitted
 1450 and are confirmed. With regard to the Pay of Major K. Bourne, the
 Chairman of the Committee reviews the circumstances under which the original
 application for increased pay was reduced and states that the matter will
 be again considered at the next meeting of the Committee.

The minutes of the meeting of the Works Committee of November 27, are submitted
 1399 and are confirmed. With regard to Road Widening Plans 1924, the recommenda-
 tion is endorsed that the plans for the Northern and Central Districts be
 amalgamated.

The Veit Case. The Chairman informs members that Veit has submitted a
 3033 statement of his legal expenses amounting to £1600 and \$50, which shows
 that two Counsel were engaged by him. Members doubt the necessity of the

engagement of two Counsel in a case of this nature and the Chairman states that \$100 a day in Court is considered a reasonable fee. He suggests therefore that on this basis a sum of \$500 might be made as an ex gratia payment if in full and final settlement of the matter. This is approved.

Mixed Court - Land Commission Case. The Acting Secretary reports the hearing²⁴⁸⁷ of a case in the Mixed Court wherein the Chinese appellant contests the Award of the Land Commission in the case of the piece of graveland in the Yangtszepoo district, contending that under the Hongkew Regulations of 1893 his land was immune from any interference by the Council. The Acting Secretary testified that in 1893 the appellant's land was not within the Settlement and that therefore the 1893 regulations could not apply to it. The Chairman states that an important principle is involved in this case by reason of the powers of the Land Commission under the Land Regulations being contested, and that he has kept in close touch with the Acting Secretary during the hearing. Judgment has not yet been delivered.

Broadcasting of Concerts. An application by the Electric Equipment Company¹³⁰⁰ for permission to broadcast the Orchestral Concerts, is submitted. Members of the Band Committee favour the proposal by way of experiment for a limited period only. In the course of discussion, the question is raised as to whether such permission would run counter to any regulations made by the Chinese officials, but the view is expressed that as there are already numerous such installations in the Settlement this aspect of the case does not present difficulty. Opinion is divided as to whether this scheme would increase or decrease the attendance at the concerts and it is decided to accord permission by way of experiment, such permission to be withdrawn at any time should the Council consider it desirable.

Chinese Government Offices in the Settlement. With reference to the minute³⁶⁹⁰ of the last meeting the Acting Secretary states that the Chinese Government Salt Revenue Department has been notified that the Council permits the removal of their offices upon the conditions as laid down in 1916, and Mr. Koizumi has been informed that such arrangement is liable to termination if and when the Salt Inspectorate ceases to be under foreign management.

Administration Building. As recommended by the Works Committee members³⁴⁴⁹ approve payment of the Contractor's claim as reduced by the Works Department on account of the extra cost involved through reasons not under his control.

X Chinese Theatres. The Chairman informs members that approximately a year¹¹²¹ ago proprietors of these theatres were informed that unless certain structural requirements were carried out, their licences would not be

renewed. It now appears that most of these requirements have been complied with, with the exception of that relating to the provision of a safety curtain. In view of the type of construction of these theatres, he is not certain that the enforcement of this requirement is practicable, and he recommends that, as the enforcement of such requirement may have the effect of closing down the theatres and their transfer to the French Concession, with the resultant heavy loss of revenue, these licences be renewed provisionally pending further investigation of the matter; at the same time the applicants will be informed that they must take all practicable steps to comply as far as possible with the Council's requirements. //

Education of Russian Children. An application from the Deputy Commissioner ²²⁴⁰ for Russian Affairs that the Council will grant twelve scholarships for Russian children in the Public and Thomas Hanbury Schools is submitted. Reference is made to the views expressed by the Permanent Education Committee at their meeting on November 1 last, and in view of the Council's policy relative to assisting in the education of Russians the application is disapproved.

Tramways Conference. With reference to the minute of November 14, the Chairman states that Mr. Macleod has asked him to take part in the proposed Round Table Conference. He has agreed to this and suggests that the Commissioners of Police and Public Works, the Acting Secretary and the Legal Adviser should also attend. He enquires whether any member of Council desires to attend, but it is considered that further representatives of the Council are unnecessary.

War Memorial. The Vice Chairman states that Sir Edward Pearce has spoken ²⁸⁶⁸ to him with regard to the contribution asked for in respect of the Foundations of the Memorial. The Chairman informs members that he has interviewed the Hon. Treasurer who will furnish him with details as to the financial position. Meanwhile the French Council has agreed to contribute half of the cost under the impression that the Council was willing to make a similar contribution, it now desires information as to the grounds upon which the Council disapproves the application. Mr. Mackay adheres to his opinion that the cost of the foundations being borne by the Council has already been approved, although this decision is not recollected by other members. He asks that the relative file be circulated for information, and it is decided to place the matter upon the Agenda for the next meeting of the Finance Committee.

The Municipal Gazette for Thursday, December 6, is submitted in proof and is ²⁸⁸⁵ authorised for publication. The Acting Secretary submits a suggestion

by the Engineer-in-Chief & Manager of the Electricity Department that the announcement which the Council desires to be made regarding the Riverside Station Disaster should appear with his Departmental report, but members decide that announcements of this character, which purport to be made by the Council to the public, should appear in the text of the Gazette and not with the Departmental monthly reports, which should appear in the back pages of the Gazette following the usual practice.

The meeting adjourns at 6.10 p.m.

Stirling Jessenden
Chairman.

Shenbrot
Acting Secretary.

At the meeting of the Council held on Wednesday, December 19, 1923.

at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P.L. Knight
 W.P. Lambe
 H.W. Lester
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 G.N. Wilson and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Foreign Educational Committee of Nov. 29 are submitted and are confirmed.

The minutes of the meetings of the Finance Committee of Dec. 3 and 10, are submitted and are confirmed.

The minutes of the meeting of the Works Committee of Dec. 4 are submitted and are confirmed, except as regards the following:-

Publication of Tenders. Divergence of opinion obtains as to the advisability of adhering to the present policy under which tenders are published, it being pointed out that in some instances, the Council might obtain special quotations which the tenderer would not wish to be made public. On the other hand it is observed that as tenders are accepted in the public interests the public have a right to this information. After discussion it is decided to further consider the question, before approving any change in present procedure.

The minutes of the meeting of the Parks Committee of Dec. 4 are submitted and ~~3 666~~ are confirmed with the exception of that relating to Proposed Swimming Pool. Before endorsing this recommendation the Chairman of the Works Committee asks that the matter be referred to that Committee with a view to ascertaining whether there is any suitable alternative site. This is approved.

The minutes of the meeting of the Watch Committee of Dec. 7, are submitted and are confirmed. With regard to:

~~2 222~~ Landing of Benzine. The Chairman of the Committee states that he is informed by Mr. Humphreys that the scheme formulated by him has now been proposed as a general scheme and while he does not object to this in

principle, he desires that his letter in re of July last should be before the Watch Committee when this matter is considered.

The minutes of the meeting of the Library Committee of Dec.7 are submitted and are confirmed.

The minutes of the meeting of the Works Committee of Dec 11 are submitted and are confirmed. With regard to Legal Opinion. The Vice Chairman asks for a ruling as to what extent the Prosecuting Solicitor can be employed in advising in matters where legal opinion is required. The Chairman remarks that he discussed this question with the late Chairman of Council and under his agreement Mr. Maitland's professional work is limited to conducting Police prosecutions. This appointment does not require a professional man experienced in general legal matters, and he does not consider that Mr. Maitland should be asked to take responsibility in advising in general legal matters particularly so as the Council retains a Legal Adviser for that purpose. The Legal Adviser takes strong exception to matters being referred to the Prosecuting Solicitor for his opinion, and the Chairman agrees that responsibility in this matter should be borne by the Legal Adviser. Members concur in this view and direct that in future when legal opinion is required that such matters be referred to the Legal Adviser.

The minutes of the meeting of the Chinese Educational Committee of Dec 13 are submitted and are confirmed.

Annual Report. In connexion with the preparation of the Annual Report the Chairman states that his attention has been directed to the amount of waste space by reason of many pages being only partly filled. He realises the value of the report and does not suggest that as a record of important matters it be in any way reduced. On the other hand there appear to be minor matters included of no particular value, and he thinks that with care in editing and eliminating unimportant subjects, a considerable saving might be effected. Members agree with the Chairman and the Acting Secretary will act accordingly.

War Memorial. With reference to the minute of the last meeting, upon
2868 further consideration members approve a contribution being made of half the cost of the building and foundation of the site.

Case of Mr. Veit. With reference to the minute of the last meeting the
3033 Chairman informs members that he has interviewed Mr. Veit who alleges that the charge was brought against him at the instigation of certain Chinese by reason of his efforts to carry out the Council's instructions relating to the sale of Cooked Foods. He emphasised the fact that he

had been in the Council's service for 12 years during which time no complaints had been made against him. In reply to the Chairman's enquiry as to why it was necessary to engage two Counsel, he stated that he was not represented by any Consul and that he thought it advisable to obtain the best legal assistance possible. The Chairman realises that this case presents considerable difficulty inasmuch as the man has been acquitted and he feels that more discretion might have been used in the matter of his being placed in custody. In order to avoid occurrences of this nature the Council recently decided that all such cases should in the first instance be brought before the Watch Committee. After reviewing the circumstances he has formed the conclusion that while the Council should not pay any indemnity, it is desirable that Veit be reimbursed his actual out-of-pocket expenses, and members approve this proposal.

Chi Hsiang Road. The file relative to a communication from the Commissioner ¹⁰⁴⁶ of Foreign Affairs as to an alleged encroachment on this road has been circulated, and the recommendation of the Works and Watch Committees is adopted that the collection of rates from the houses concerned be abandoned and the number plates removed, and reply will accordingly be made to the Senior Consul.

Death of Assistant Warder Withyman. Police report upon the circumstances ³⁴³⁹ attendant upon the death of this employe is submitted, and a member suggests that the matter be taken up with the Hospital in view of the fact that Withyman was in the Council's employ. It is, however, considered preferable that the Chairman and the Vice Chairman should raise the question at the next meeting of the Board of Governors upon which they serve as the Council's representatives.

Mixed Court Fines. The Chairman remarks that the statement for submission to ²¹¹⁷ the Senior Consul of the Mixed Court accounts shows the fines as a deduction from the general expenditure of the Court. As the question of the rendition of the Mixed Court may at any time become acute, he considers that the sheet containing the fines should not go to the Senior Consul as the income derived therefrom will act as a strong incentive to the Chinese Government in their desire to administer the Mixed Court, whereas the fines have always been used in reduction of police expenditure. Members concur.

Electricity Consumers Agreement. With regard to the minute of October 31, ³²⁴⁰ the Engineer-in-Chief and Manager reports that he considers the clause as drawn by the Prosecuting Solicitor goes too far as he did not understand that it was intended to cover consumers within the Settlement and provide for the electricity supply being out off in the event of a consumer failing

to pay rates, taxes etc. It is pointed out that if the clause drawn by Mr. Maitland is adopted it would amount to making use of the Department to assist in the collection of rates and taxes inside the Settlement, and members concur that the Council has means of redress in the case of non payment of rates &c within the Settlement which do not obtain beyond limits. The Chairman then suggests that before any form of clause is adopted it would be desirable to provide for the licence conditions and Council's regulations, in connexion with cafes &c outside Settlement limits being complied with and no action is taken pending submission of a further clause for members' consideration.

Policing of Waterways and Wharfage Dues. Letters from the Senior Consul and ³⁶⁶⁷ General Chamber of Commerce are submitted on a proposal by the Customs to expand the present arrangements for policing the river, in connexion with which a proposal is made that the cost should fall upon the Wharfage Dues. The comment of the Commissioner of Police on the proposal is that it is valueless.

The Chairman remarks that the project falls under two heads, both of which are of paramount importance. He alludes to the long protracted negotiations for improving the Policing of the River, which in the past appears to have been hampered as much by the Customs itself as by any popular demand for the preservation of China's Sovereign Rights, and which, if the Customs will cooperate, may now have a fair chance of solution.

But none the less important in his view is the question of allowing any authority other than the Council to get hold upon the Wharfage Dues. He does not consider that the cost of policing the river should fall directly upon the wharfage dues, which is a form of tax pertaining to the Settlements themselves, and, in this connexion he reminds members that the proposal is still before the ratepayers to increase these dues from 1/10th of 1 o/o to 3 o/o. He reminds the members that the time may come, and it may come soon, when they will require, for the maintenance of the Settlement, all the revenue which is to be got from these dues. He remarks that he has discussed this question with the American Minister who informed ^{him} that the Peking Authorities were disinclined to sanction any further expenditure of Customs funds for the policing of the river.

In brief, he considers that an endeavour should now be made to put the policing of the river upon a sound basis, but that the Council should adhere strongly to the principle that no further levies should be made on the landing of merchandise except by the two Councils.

He has given some thought to this matter and he suggests that the time may now be opportune to suggest to the Customs, failing complete policing of the river, that arrangements be made to place at the disposal

of the Customs, seconded from the Police, a force sufficient for the purpose, and not to interfere with the wharfage dues. Members are in entire agreement with these views and the Chairman will accordingly discuss the matter with the Commissioner of Police from whom a further report will be obtained.

Memorial Clock Tower. The Chairman of the Works Committee remarks that the
3668 cost to the Council of the extra land required in connexion with the erection of Kawamura Memorial Clock Tower will be approximately \$6,000 and his suggestion is adopted to pay this sum from the public funds.

Municipal Gazette of Thursday, December 20, is submitted in proof and
2487 authorised for publication after certain items are deleted. As regards the item, Mixed Court, arising out of the award of the Land Commission being contested, the Chairman states that he takes a serious view of this case involving as it does direct interference on the part of a Chinese official with the judicial functions of the Mixed Court in a matter in which the whole Municipality is interested, and deprecates the effect of a decision adverse to the Council which would reflect upon any future award of the Land Commission being contested. He suggests that in the first instance he should discuss the matter with the British Consul. This is approved. The Acting Secretary then suggests that if plaintiff's Counsel could be induced to consent to judgment by the Court in the Council's favour, it might be expedient to give an equivalent area of land to the owner rather than to enforce the award of the Land Commission. Although this might prove slightly more expensive to the Council, members consider that in the circumstances such a course is advisable.

The meeting adjourns at 6.40 p.m.

Stirling Sessenden
Chairman.

G. Chamberlain
Acting Secretary.

At the meeting of the Council held on Wednesday, January 9, 1924,
at 4.30 p.m., there are:

Present:

- Messrs. S. Fessenden (Chairman)
- P.L. Knight
- W.P. Lambe
- H.W. Lester
- A.B. Lawson
- V.G. Lyman
- E.F. Mackay
- G.N. Wilson, and
- The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Finance Committee of December 17 are submitted and are confirmed.

The minutes of the meeting of the Works Committee of December 18 are submitted and are confirmed.

The minutes of the meeting of the Foreign Educational Committee of December 20 are submitted and are confirmed.

The minutes of the meeting of the Watch Committee of December 21 are submitted and are confirmed. With regard to:

1300 Drums and Band for Volunteer Corps. A member enquires whether the Assistant Conductor of the Municipal Orchestra will continue to draw the extra pay which he now receives for conducting the Band of the Volunteer Corps in the event of a Band being formed solely for the Corps. The Chairman of the Committee explains that the question of the Conductor for the Corps Band has still to be considered, and that the Committee will bear in mind the possibility of the Assistant Conductor's services being availed of in this connexion.

Closing Hours. The Chairman states that the Commissioner of Police has been instructed to detail a plain clothes officer to watch these Cabarets, and the Commissioner's report has been circulated for members' information. He has discussed the matter with members of the French Council who has given an assurance that all possible steps will be taken to see that the Regulations are complied with.

The minutes of the meeting of the Electricity Committee of December 23 are submitted and are confirmed, subject to reference to the Finance

3689 Committee of those matters relating to Staff and Finance. With regard to: Compensation of Mrs. Moodie. This question has already been the subject of preliminary discussion at a meeting of the Finance Committee since when a proposal by the Treasurer has been circulated to members. Diversity of opinion obtains as to the amount of compensation which should be paid, it being contended that a sum equivalent to three years salary is equitable; on the other hand a member observes that an exceptional case of this nature merits exceptional treatment, and that an amount of £90 per annum would not be sufficient for the family of the late Mr. Moodie to live upon. It is realised the treatment accorded in this case will constitute a precedent and should be most carefully considered. Members accordingly decide to refer the matter to the next meeting of the Finance Committee.

Procedure. Arising out of this case a member of the Electricity Committee states that under the present procedure Finance Department comment is not in the Committee's hands when Staff matters are considered, and he thinks it would be helpful to the Committee if such comment could be taken into consideration before the Committee arrives at a decision. ~~Since then~~ ~~however~~, the membership of the Committee has been changed. It is decided to circulate the file containing the former decision to members with a view to the proposal being again considered.

157e Fire Float. The Chairman of the Watch Committee informs members that by reason of the Chief Officer's report that the purchase of a new Fire Float is a matter of urgency, instructions were given for one notice only calling for tenders to be published in the Gazette. Members, however, consider that in a matter involving expenditure of this amount that tenders should be called for publicly, and it is recalled that the Chief Officer has reported on various occasions during recent years that this purchase is a matter of urgency. As the inspections of the Fire Float have hitherto always been made by the Fire Department, it is suggested that an independent survey be made and a report furnished, and members agree to this proposal. It is also decided to call for tenders irrespective of the one recommended for acceptance by the Chief Officer, and the date for receipt of tenders will accordingly be extended to March 1.

Discussion then arises as to whether the cost of appliances of this nature should be borne out of loan as it does not appear equitable that such a heavy amount should be paid out of one year's revenue. Members direct that the Treasurer submit a report thereon for consideration.

Riosha Security. The Chairman of the Watch Committee informs members that upon the strong recommendation of the Commissioner of Police and after careful consideration it was decided to recommend that security in the

form of Bonds be accepted in lieu of a cash security. This is approved and the French Council will be notified of this change in policy.

Claim for Damage by Fire Brigade Vehicle. With reference to the minute of ¹²⁶⁶ the last meeting of the Watch Committee the Chairman of the Committee states that he is informed by the Acting Secretary that it is desirable that this matter should be conducted by the Council direct and members approve that the matter be placed in the hands of the Legal Adviser. Upon agreement being reached the Insurance Co. will be called upon to meet the claim.

Electricity Consumers Agreement. With reference to the minute of December 19, ¹²⁴⁰ a draft Clause is submitted which has been agreed by the Secretary and the Electricity Department and this is approved.

Tramway Conference. With reference to the minute of December 5, the Chairman informs members that ~~an~~ informal conference was held yesterday when certain minor outstanding points in connexion with the agreement were discussed. These matters are now being dealt with by the Legal Advisers on both sides.

The Company's legal representative also referred to the question of increased fares and asked for the Council's immediate approval in order that the revised scale might take effect forthwith. He reminds members that this sanction was withheld, which applied for, on the grounds that the requisite notice was not given, also it was thought that by withholding the approval it would act as an incentive to the Company to comply with the Council's requirements with regard to the prevention of overcrowding. The Chairman expresses the opinion that from a strict legal point of view, provided the proposed fares did not exceed the maximum laid down in the Concession agreement, the Council have no power to veto the proposal. It is decided to accord approval to the scale of increased fares provided they are within the maximum laid down, and the Acting Secretary will ascertain this for members information.

The Chairman then refers to the question of overcrowding, which was dealt with at the Conference. Mr. McOll stated that three complete sets of cars equipped with safety gates are now in use and desires the Council's approval thereto in order that the manufacture of the requisite number may be expedited. It is recalled that the gates have been approved by the Commissioners of Public Works and Police, and that the latter was asked to detail an officer to study and report upon their suitability on the various routes. It is accordingly decided to call for his report and if favourable members will formally approve this type of gate.

Municipal Employees and Outside Employees. ¹³⁴³ With reference to an application

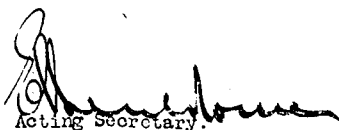
1343 from the Harbour Master for permission to avail himself of the professional services of Dr. Parker, Director of Chinese Studies, although it is the Council's policy to preclude its employes from engaging in outside employment except in an honorary capacity, in this case the services requested in connexion with the examination of River Police could be undertaken in conjunction with the examination of Municipal Police entailing but little extra labour on the part of Dr. Parker, who would be willing to do this without fee. As co-operation between the Harbour authorities and the Council is very desirable in connexion with the scheme for the improvement of the River Police, members agree that it would be policy to grant the application.

Telephone Franchise. The Vice Chairman informs members that the Telephone Company is contemplating asking for a revision or extension of the franchise and requests that the Council will appoint a representative to meet the Directors during the preliminary discussion in order that its proposals may be laid clearly before the Council. The French Council has already deputed one of its members for a similar purpose, and Mr. Wilson agrees to undertake this duty.

Russian Refugees. A member states that it appears that these refugees can now be taken back into Russia; if this statement can be regarded as authentic he thinks it would be well to consider any scheme which would assist in their departure and thus remove an undesirable element from the Settlement, even to the extent of financially assisting in their transport to Russia. The Chairman states that he has been approached by Chinese Government officials with regard to the Council's assistance being obtained in suppressing the activities of two Chinese cruisers known as the Independent Navy and that in return for the support of the Consular Body and the Council, it has been suggested that their assistance might be obtained in securing the removal of the Russians from Shanghai. It is stated that the French Council regard the presence of so many Russians in the Settlement as a serious menace, and that strong concerted action might have desirable results. The Chairman undertakes to discuss the matter with the British and American Consuls.

The Municipal Gazette for Thursday, January 10, is submitted in proof and authorised for publication.

The meeting adjourns at 6.25 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, January 23, 1924.

at 4.30 p.m. There are:-

Present:

Messrs. S. Fossenden (Chairman)
 P. L. Knight
 W. P. Lambe
 H. W. Lester
 A. B. Lowson
 V. G. Lyman
 E. F. Mackay
 S. Sakuragi
 G. N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and are signed.

The minutes of the meetings of the Finance Committee of December 31 and January 14, are submitted and are confirmed.

The minutes of the meetings of the Works Committee of January 8, 10 and 15 are submitted and are confirmed.

The minutes of the meeting of the Health Committee of December 27, are submitted and are confirmed. With regard to: Mental Ward - Free Admission. It is considered unlikely that the Chinese authorities will render any assistance to the proposal that they pay for Russian subjects. As regards the new Slaughter House Site, since this recommendation was recorded, the Commissioner of Public Health has reported suggesting an alternative site and consideration of this question is deferred until the further views of the Health Committee are available. As regards Pauper Burials, enquiry is directed as to what is the practice on the French side.

The minutes of the Parks Committee of January 17, are submitted and are confirmed.

Tramways. - The Chairman informs members that following the conference between the representatives of the Company and the Council, a further meeting has been held and that all outstanding points have been dealt with except Clause 12, re overcrowding. Mr. Macleod has addressed a further letter giving the Company's reasons for its request that this Clause be withdrawn, and this letter together with the draft clause will be circulated to members. The Chairman of the Watch Committee suggests that it might be helpful to members if a small committee consisting of the Chairman of Council, the Chairman of the Works Committee and himself were appointed to consider this question in order that a concrete proposal might be laid before the Council. This suggestion is endorsed.

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A further discussion takes place regarding the Company's application for the Council's approval to the type of safety gate now being experimented with, and members agree that such approval should be accorded as early as possible, to enable the Company to proceed with the provision of these gates. The Commissioner of Police will accordingly be asked for his report forthwith.

Telephone Franchise. With reference to the minute of the last meeting, the ³⁷²² Commissioner of Public Works suggests that since the Franchise has 13 years to run, consideration as to renewal now is premature, but members consider that a conference will do no harm.

Charity Organization Committee. It is decided, in approving the application for ¹²²¹ an increased grant; to state that the Council may not favourably consider any future increase, also that in the event of the services of the Russian interpreter being dispensed with, the portion of the increased grant required for that purpose will automatically cease.

Case of Dr. Tartois. The Chairman alludes to the deliberate obstruction caused ¹⁹⁸¹ by Dr. Tartois, a member of the French Council, following dismissal of a case in the British Court brought by the French Police against a British subject for obstructing a tramcar in the French Concession, and in view of the Council's policy to maintain friendly relations between the two Councils, it is decided to accept Dr. Tartois' apology and his offer to donate to charity \$100 rather than that proceedings should be instituted.

A member then suggests that in view of public comment and probably criticism of this case that the substance of Dr. Tartois' letter should be published in the Gazette, and members concur in the suggestion. It is also suggested that if the French Council proceed with the appeal against the decision ~~the decision~~ of the British Court the public may not unreasonably take the view that preferential treatment is being accorded to Dr. Tartois by reason of his being a French Councillor, and it is accordingly decided to suggest to the French Council that the appeal be withdrawn.

Cancellation of Outstanding Accounts. Legal opinion as to the Council's position ²⁹¹⁸ in the matter of the outstanding accounts of Wong Yong Kee, a defaulting contractor, has been circulated and is noted.

Purchase of Waterworks. Draft letter to the Company relative to the Council's counter offer having been approved by the Finance Committee is authorised for despatch.

Public Works Department - Staff. Recommendation of the Works Committee that the ¹⁹⁴⁴ services of Mr. D. S. Hughes, Assistant Land Surveyor, be terminated forthwith is approved.

Mixed Court - Land Commission Case. With reference to the minutes of December 5 ²⁴⁸⁷ and 19, the Chairman states that he has discussed this case with the British

Consul, and that upon investigation of the Consular archives, he considers it open to question as to whether the Council can legally expropriate grave land. Defendant's Council has now been induced to withdraw his defence which questions this right, and to accept an exchange of areas, and members agree to this course, even although it involves financial loss.

In order to avoid such risks in future, the Chairman proposes a rule, similiar to that recently laid down in respect of prosecutions against municipal employes, that all civil cases involving political factors, proceedings under the Land Regulations etc., be referred in the first instance for the Council's consideration and decision. Members unanimously adopt this recommendation.

Russian Refugees. Since the last Council meeting the Chairman has interviewed the Delegate sent by the League of Nations to deal with the question of the repatriation of Russian Refugees, who informed him that so far only 2% of the refugees dealt with have been willing to return to their native country. Dr. Greig was not hopeful that the problem of inducing the refugees in Shanghai to return would prove easy of solution, and ^{stated} that the League did not favour compulsion being exerted. The Chairman explained to Dr. Greig that while the Council did not wish to take any action which would relieve the Chinese Government of any obligation, it would sympathetically consider any proposal involving financial assistance if it could be guaranteed that the Russians repatriated would not return and that access to the Settlement of other Russians would be prevented.

Staff Matters. In connexion with the procedure recently adopted, the Chairman ³⁸⁵⁶ invites members to consider the formation of a Committee which would deal exclusively with staff matters. He understands that the present procedure has caused a certain amount of discontent amongst heads of Departments by reason of the Treasurer being present at meetings of the Finance Committee when Staff items relating to the various Departments are being considered. He thinks the proposed Committee would relieve the Finance Committee of having to deal with routine staff matters, and would materially assist in the internal working of the administration.

Tobacco Tax. - The British Consul-General has drawn attention to the new tobacco ³⁷⁶⁵ tax, stating that attempts will probably be made to levy this within the Settlement. Members concur that the levy of this tax would be tantamount to admitting the right of the Chinese authorities to function within the Settlement, and the recommendation that the Commissioner of Police be instructed to arrest anyone attempting to levy the tax is unanimously approved.

The Commissioner of Public Works attends.

Road Plans - 1924. The programme of proposed alterations and improvements as ¹³⁹⁹ outlined by the Works Committee is examined in detail and approved, together

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with the relative plans which will be signed by the Chairman in due course. With regard to the proposal that a road in continuation of ~~Fochoy Road~~³⁸⁴⁸ be constructed across the Race Course, it is decided not to schedule this improvement but to inform the Race Club and Recreation Ground Trustees of the project in order that no further building operations be undertaken which would hinder the scheme. Discussion takes place on the alternative proposal to widen ~~Taku Road~~³⁸⁴⁸ and deflect it between Lungmen and Mohawk Roads to meet Avenue Edward VII, or in continuation thereof a road be constructed around the Race Course. While this is regarded as a desirable improvement it is considered that the necessity of a road across the Race Course will become imperative at some future date. The Taku Road widening is referred back to the Works Committee for further consideration.

The Municipal Gazette for Thursday, January 24, is submitted in proof and authorised for publication.

The meeting adjourns at 6.40 p.m.

Stirling Jessenden
Chairman.

Sheehy
Acting Secretary.

At the meeting of the Council held on Wednesday, February 13, 1924,

at 4.30 p. m. there are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 W. P. Lambé
 H. W. Lester
 A. B. Lowson
 V. G. Lyman
 E. F. Mackay
 G. N. Wilson
 S. Sakuragi and,
 The acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meetings of the Works Committee of January 22 and January 29 are submitted and are confirmed, except in so far as concerns the

384 Taku Road. The Chairman of the Committee informs members of the decision arrived at at the later meeting of February 12 recommending the adoption of one of the schemes outlined by the Commissioner of Public Works, and states that the Committee is not unanimous in the opinion that a direct road across the Race Course will be necessary. In the course of discussion the view is expressed that in the case of any large area in the centre of a city, strong reasons can be advanced for traversing it with a road, but, on the other hand, it is contended that the Race Course and interior space is a valuable lung to the city, and a road through it is not necessary, especially as the Taku Road, with other main routes, should meet requirements.

It is regarded as essential that the question of the necessity of the road across the Race Course should be decided before approving the scheme for the widening of the Taku Road in view of the heavy cost of the latter improvement, and after considerable discussion a majority of members decide that the road across the Race Course be abandoned. The scheme for the widening of Taku Road at an approximate cost of £15,301,500 is then approved, and will be shown on this year's road plans.

The minutes of the meeting of the Orchestra and Band Committee of January 24 are submitted and are confirmed, subject to the following:-

1480 Advertising. - As regards the recommendation that the Council be requested to alter its decision re advertising, the Chairman alludes to the policy under which the Council's decisions should not be rescinded within six months unless the Chairman shall declare same of urgent public importance, he suggests that the Council's policy be adhered to. It is, however, pointed

out that programmes containing advertisements are now being issued privately at the various concerts, and it would seem important that revenue obtained therefrom should accrue to the Council; also allusion is made to the various offers received for the printing of programmes and the Acting Secretary is directed to ascertain the amount involved, with a view to farming out the printing of the programmes if it is worth while.

1300 French Council Contribution. - In accordance with the recommendation of the Committee a further application will be made to the French Council for an increase of their annual contribution.

The minutes of the meeting of the Watch Committee of January 25 are submitted and are confirmed. Budget - Fire brigade. In view of the ever increasing demands of this department, a member suggests that it might be advisable to obtain an independent expert opinion as to the Council's general policy in the administration of the Department. He alludes to the provision in this year's estimates for sites for additional sub-stations, and questions whether decentralization to this extent tends to the efficient working of the Brigade. The Chairman of the Committee observes that in matters of this kind the Committee has of necessity to be guided by the advice of the Chief Officer, but he endorses the suggestion that an independent opinion would be desirable, as it might result in considerable economy being effected. The question is accordingly referred to the Watch Committee.

The Commissioner of Public Health attends.

The minutes of the meeting of the Health Committee of February 4, are submitted.

1407 Slaughter House and Cattle Sheds - Site. - In connexion with this recommendation, a member draws attention to the fact that the Committee originally strongly recommended the purchase of the Thorburn Road site, but that now it as strongly urges that the Dixwell Road site be acquired. As the difference in the cost of the sites is so great, it is considered that the present recommendation should be supported by the strongest possible reasons. The Commissioner of Public Health reiterates the views contained in his report, which has been circulated, and explains that when the original recommendation was recorded there was no possibility of obtaining a site near the present Slaughter House. He also refers to the fact that it is the practice in large cities at Home for these buildings to be centrally situated, and emphasises the fact that opposition from the Butchers may be looked for in the event of the Slaughter House being located so far out as Thorburn Road. Members however, do not regard this difficulty as insurmountable, it being recalled that on various occasions in the past, when innovations have been made opposition has invariably been encountered from the Chinese, but that such opposition

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has been overcome. With regard to the relative annual charges for the two sites, it is not considered that sufficient details have been furnished to justify the Council committing itself to such very heavy expenditure, and it is directed that a further detailed statement including transport costs etc. be submitted, after which the question will receive further consideration.

In this connexion a member alludes to the Council's policy re Pig Slaughtering, and expresses the view that it is undesirable to depart therefrom without the most compelling reasons, and it is directed that the comparative statement above indicated shall include no anticipated revenue arising from any departure from the present policy in this regard.

Abattoirs. An application for the establishment of a native slaughter house 3781 for dealing with dead animals, old cattle etc., is submitted with Health Department comment thereon, and a reply disapproving the application on the grounds stated by the Commissioner will be addressed to the applicant.

Dr. Hill's Salary. - With reference to previous minutes a statement from 2070 Dr. Hill concerning the terms of his next agreement is considered but in view of the verbal report of the Commissioner of Public Health and the result of previous decisions recorded in this matter it is considered undesirable that Dr. Hill's agreement should be renewed. The Acting Secretary will accordingly notify Dr. Hill and the file will be circulated to the Health Committee.

The Commissioner of Public Health withdraws.

Education of Chinese Children. - Letters from the Chinese Advisory Committee 3720 and the Chinese Chamber of Commerce requesting that additional facilities be provided for the education of the poorer classes of Chinese children have been circulated but no action is taken pending consideration of the report of the General Education Commission.

Volunteer Corps. - The recommendation of the Commandant is approved that the 3626 official title of this unit shall be "The American Troop".

Opening of the North China Daily News Building. - In response to an application 1972 from the Managing Director of this newspaper to permit an escort of Municipal Police and a Guard of honour from the Volunteer Corps to accompany H. M. Minister upon the formal opening of this building, as it is not the Council's policy to furnish Guards of honour for private functions, arrangements have been made to supply a mounted Sikh escort and the Commissioner of Police will make the necessary arrangements.

Tobacco Tax. - With reference to the minutes of the last meeting Police report 3765 is submitted stating that instructions have been issued in accordance

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with the Council's directions.

Staff Committee. The Chairman remarks that as a result of recent discussions, 3886 members appear to be in agreement with the project to form a Committee to deal with Staff questions, and after some further discussion it is decided to appoint such a Committee on the following lines. That an additional Committee be formed to deal with questions of Pay, emoluments and general conditions of service of the Council's staff, exclusive of the staff of the Electricity Department, such Committee to exercise advisory powers in the same manner as other Committees, and that recommendations by Heads of Departments on staff matters be submitted to it together with written comment, if any, by the Treasurer or other Head of Department affected, no Head of Department to be entitled to be present at the deliberations of the Committee except in so far as his presence is specially desired.

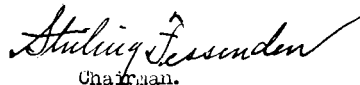
In the course of the discussion, the Chairman emphasizes the view that an essential condition is that no Head of Department will be entitled by right to attend as he particularly does not wish the Treasurer to have the right to attend such meetings as it would rob the Committee of advantages it would not otherwise possess, and he considers that this provision will tend to remove the friction which has existed between certain of the spending departments and the Treasurer. The Chairman then requests that Messrs. Lowson, Lyman and Wilson will serve upon this Committee and this is agreed.

Russian Refugees. With reference to the minute of the last meeting the ~~Vice-~~ Chairman states that the question of the employment of refugees in the Municipal service has been raised by Mr. A. D. Bell. The Vice-Chairman, at the request of the Chairman, has discussed this matter with the British Consul and for the reasons stated in a confidential interview, Mr. Barton ^{suggests that no} ~~does not favour any~~ change being made in the policy adopted by the Consular Body and the Council. It is not considered that the small number it would be possible to employ in a manual capacity would relieve the general situation to any extent, while it might have the effect of encouraging other refugees into the Settlement. It is also recalled that a representative of the League of Nations has recently visited Shanghai to study this question and that action by the League is awaited. It is accordingly decided to inform Mr. Bell that the Council adheres to its present policy in this matter.

The Municipal Gazette for Thursday, February 14, is submitted in proof and authorized for publication.

The meeting adjourns at 6.20. p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, February 27, 1924, at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 W. P. Lambé
 H. W. Lester
 A. B. Lowson
 V. G. Lyman
 E. F. Mackay
 S. Sakuragi
 G. N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed, subject to a slight amendment being made in that relating to Russian Refugees.

The minutes of the meetings of the Works Committee of February 12 and 19 are submitted and are confirmed.

Purchase of Waterworks. - With reference to the previous minutes a reply has now been received from the Company to the Council's letter setting out a proposed basis upon which negotiations should be conducted. The letter has been circulated to members and the Chairman states that while it is not necessary at this stage to consider the Company's proposals in detail, a preliminary expression of view is desirable. It is noted that the Company has taken Counsel's opinion as to the basis upon which negotiations should be conducted upon which grounds it is not prepared to accept the basis put forward by the Council. At the same time the tone of the Company's communication is regarded as conciliatory and appears to evidence its desire to avoid, if possible, referring the matter to arbitration.

Allusion is made to the fact that the Council's Debenture issues for the current year have not proved as successful as was anticipated, and it is agreed that this factor should be taken into consideration in view of the large sum which would have to be raised in the event of the undertaking being acquired.

Reference is then made to the alternative proposal put forward by the Company whereby the Council would participate in the profits earned after paying interest at an agreed rate upon the capital cost of the concern, the Company in return being authorised to base its charges for water upon a meter tariff, the Council being represented on the Board of

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Directors. This proposal is discussed and it is considered that all possible channels should be investigated in order that the fullest possible information may be available at the ratepayers meeting, for that reason it is decided to ask the Company to submit further details of the scheme for the Council's consideration.

Tramways. - With reference to previous minutes, a revised draft of the agreement agreed provisionally by the legal representatives of both sides has been circulated and is considered. Various points have been raised by members and these are dealt with seriatim:-

Clause 4. The Company has inserted a provision in this Clause giving it the prior option of constructing and making all further railless extensions, which provision has apparently not been discussed up to the present, the provision amounting to a monopoly in favour of the Company. The Company has already been informed of the Council's views respecting such monopoly and it is not considered advisable that the Council's hands should be tied in this matter and members agree that this provision should be eliminated.

Clause 7. This clause has been amended by the Company to the effect that the adoption of railless freight cars is contingent only upon the experimental trials proving satisfactory thus committing the Council to accord its approval should the vehicles prove satisfactory. The Council's policy with regard to this form of service is reviewed, it being clear from past correspondence on the subject that the Council in authorising experimental trials has never intended to automatically accord approval to the general use of these vehicles. The question also arises as to whether the Council is empowered to accord such approval without the special mandate of the ratepayers, it being further observed that this provision would in effect amount to granting a monopoly to the Company in this respect. The main question as to the desirability of railless freight trailers on the already congested streets of the Settlement is then dealt with and after discussion it is decided to delete the amendment inserted by the Company and to leave this Clause as originally drawn, the question, if necessary, being dealt with by correspondence with the Company.

Clause 10. In the same way as in the Clause above referred to provision has been inserted by the Company requiring the Council's approval to the use of railless trailer passenger cars upon

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the trial operation of such vehicles being successful and traffic density requiring increased railless services. Whilst agreeing that the experimental trials of these vehicles are reasonable, members do not consider that the Council should be committed to authorise their general use before very full consideration is given to their suitability, it being realised that the Company can in most cases put forward the contention that traffic density warrants their use and it is accordingly decided to eliminate the Company's amendment and to leave this Clause as originally drawn.

Subject to the above amendments the draft is approved and will be returned to the Council's Legal Adviser for adjustment on these lines. It is remarked that the above revisions will probably delay settlement but members agree that rather than the Council should be in any way unduly committed on the various points at issue, it is desirable to rely upon the correspondence as evidence of the agreement for extension of service instead of the indenture now under discussion.

Licensing Beyond Limits. Enquiry has been made by a Japanese firm as to whether 1046 in the event of a building on a municipal road being converted into a cinematograph theatre the Council would require the same to be licensed, and reply is authorised in accordance with the policy laid down in the Council minute of September 29, 1923, that licensable premises situated on municipal roads outside limits should be treated in the same manner as within the limits, in return for benefiting from the amenities of the Settlement.

Municipal Flag Staff. Following upon certain Press comment it is recalled that 2091 the Commissioner of Public Works was recently in favour of removing the flag staff altogether, but the view is held that it is requisite and desirable upon occasion that the flag should be flown, not only from the Bund but from the Administration Building. Directions are therefore given that steps be taken for the proper maintenance of the Bund flag staff, whereon a larger flag than heretofore should be flown on Sundays and Holidays, while the flag should be flown daily from the Administration Building.

The Municipal Gazette for Thursday, February 28, is submitted in proof and 2535 authorised for publication. A member refers to the method by which matters dealt with at the various meetings are published in the Gazette and suggests that the Gazette would be more interesting if it also included details of the matters discussed at the various Committee meetings, as was done upon a former occasion. The Acting Secretary points out that

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at times decisions are reversed, in which case the publication of certain items might be premature, but that, with very little extra labour, the procedure suggested can be adopted. Members authorise action accordingly, it being noted that the Secretary, as in the past, should only publish such matters as in his discretion, are suitable for publication.

The meeting adjourns at 6 p.m.

Stirling Robertson
Chairman.

Robertson
Acting Secretary.

At the meeting of the Council held on Wednesday, March 12, 1924.

at 4.30 p.m. there are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 W. P. Lambe
 H. W. Lester
 V. G. Lyman
 E. F. Mackay
 G. M. Wilson, and
 The acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meetings of the Works Committee of February 26 and March 4 are submitted and are confirmed.

The minutes of the meetings of the foreign Educational Committee of February 26 and March 6, are submitted and are confirmed with the following modification and/or comment:-

The maximum pay for the post of Headmaster of the Public School for
 1792 Boys is referred to the Staff Committee. A member draws the Council's
 attention to the importance of the decision as to Miss Gosse's position
 1328 as No. 2 in the Girls School, since in the nature of the case, she will
 succeed in due course to the post of Headmistress on the departure of
 Mrs. Murray.

The minutes of the meeting of the Watch Committee of February 29, are
 submitted and are confirmed, with the following modification and/or
 comment:- With regard to the Compensation to Mr. Rebsamen, Police
 3718 Reserve. In adopting the Committee's recommendation, a member enquires
 whether it would not be desirable to increase the regular Force and
 reduce the number of the Police Reserve, and the point is also raised
 by other members as to whether the passing of this payment will not
 mean payment also to Volunteers injured in the Defence of the
 Community. The reply is in the affirmative, members agreeing that
 each case would have to be dealt with on its merits as this case has
 3665 been. As regards Mixed Court, a member raises the question as to the
 rebuilding of the court and observes that it could not very well be
 done this year. With this view members are in agreement, but it is
 considered that a report should be made available as to how extension
 could be laid out. It is decided however not to in any way commit
 the Council with the Consular Body to do anything urgent.

1364 As regards the New Central Fire Station, the view is expressed that an area of 4 acres of land may be too much, and that having regard to the price of land in the Central District, requirements may have to be met with a smaller area. The question as to the area that will meet requirements will therefore receive further consideration. In this connexion a member asks that the Commissioner of Public Works be authorised to make enquiries as to an exchange of the "Electricity Department Site in Peking Road for a corner site on Kiangse Road.

Members cordially endorse the policy of the Committee regarding the licensing of Theatres, considering that any tendency towards extremist action in such matters would be regrettable. //

The minutes of the meetings of the Finance Committee of January 28 and March 3 are submitted and are confirmed.

Procedure re Confirmation of Minutes. The acting Secretary asks for directions as to whether minutes of committees should or should not be submitted to the Council before confirmation at a later committee meeting, and the Council decides that since the deliberations of the Committees may not be acted upon until after they have been submitted to and approved by the Council in formal meeting assembled, the record of their proceeding need not await a further formal ^{Committee} meeting ~~before the Council~~, unless, upon circulation, there should prove to be substantial divergence in view as to their accuracy

The minutes of the meeting of the Electricity Committee of March 4, are submitted and are confirmed.

1578 Fire Float. Following upon the receipt of the independent expert opinion as to the minimum sum required to be spent on the Fire Float to put it into commission until the arrival of the new Float, a member suggests that it might be desirable to obtain an estimate as to the cost involved to enable the Float to be utilised for a further number of years and thus obviate the necessity of purchasing a new Float, and the Acting Secretary is directed to obtain this information from the Surveyors.

1389 Annual Meeting of Ratepayers. It is decided that application be made to the Consular Body for the holding of the annual meeting on April 16.

Discussion takes place as to whether the usual hour of 2 o'clock is convenient to the public and whether if altered it might not tend to a larger attendance. This question was discussed some years ago when it was decided to make no change, but members consider that the convenience of the public should be taken into account, and direct that this year the meeting be held at 4.30 p.m. Enquiry is then made as to whether the Special meeting should be called to deal with the matters which have accumulated in recent years and have not been passed for lack of a quorum, and the decision is rendered that all requisite formalities should each

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year be carried out for the holding of a Special Meeting, at the same time as the Annual Meeting until the outstanding public business has been disposed of. Members agree also with the suggestion that steps should be initiated having for object the introduction of a resolution regarding re-assessment.

Tramways. Letter as directed at the last meeting has now been despatched.

With regard to an enquiry as to payment of costs in connexion with charges against the Company now withdrawn, members consider that either party should pay its own costs.

Purchase of Waterworks. With reference to the minutes of the last meeting, the Chairman states that the letter to the Company requesting details of the scheme put forward has been held over at the request of the Treasurer, who has a new proposal to submit for members consideration. The Treasurer attends and informs members that following a study of negotiations now proceeding in respect of the Telephone Company's franchise, he has under consideration a scheme much upon the same lines which he considers might meet the needs of the case and thus obviate the purchase of the undertaking by the Council. He suggests that a proposal on the lines indicated might be made to the Company, pending this he does not consider the Company should be asked to submit details of its own scheme in view of the possible difficulty of reconciling the two schemes. Members decide that the letter be not sent to the Company and that the Treasurer submit details of his proposal for their consideration.

Debenture Certificates. Reference is made to the amount of members' time ¹²³⁵ taken up in signing Debenture Certificates. The Treasurer states that when this question was discussed previously he suggested that members' signatures to the Certificates were not essential. The matter will be placed on the next agenda.

Dr. Hill's Salary. With reference to the minute of February 13, members are ²⁰⁷⁰ informed that Dr. Hill has been notified that the Council is unable to accept the terms requested, and that he now enquires what terms the Council is prepared to offer. In view of the fact that the retention of Dr. Hill's services is not desirable it is not considered that a counter offer should be made, and members decide that until the question is again raised by Dr. Hill himself, no action should be taken.

Land Commission Case. The Commissioner of Public Works has reported that ³⁶⁷⁵ the owner of unregistered land required for the East Hanbury Road widening will neither submit a claim nor notify his acceptance of the Council's offer, and he recommends that the case be referred to the Land Commission forthwith. It is however, considered that precipitate

action in this matter might involve the Council in difficulties, and it is directed that in the first instance steps be taken to ascertain definitely whether the Owner has received the Council's letter

Band Advertising. With reference to the minute of February 13, the Acting
1460 Secretary reports that the cost of advertising is approximately Tls.2,000 per annum, but that with the cheaper paper now being utilised the annual cost will be some Tls.1,500. Members consider that the amount involved justifies tenders being called for, and the Acting Secretary will take the necessary steps to this end, it being stipulated that the advertisements contained in the programmes be submitted to him prior to publication.

Resignation of member. The Chairman alludes to Mr. Lester's departure from
1172 Shanghai and on behalf of members expresses regret at the loss of his services on the Council and appreciation of the work he has performed on its behalf. Mr. Lester thanks the Chairman for the sentiments expressed.

The Municipal Gazette for Thursday, March 13, is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

Stirling Jessenden
Chairman.

[Signature]
Acting Secretary.

At the meeting of the Council held on Wednesday, March 19, 1924, at 4.30 p.m., there are :-

Present:

Messrs S. Fessenden (Chairman)
 P. L. Knight
 V. G. Lyman
 E. F. Mackay
 G. N. Wilson and
 The Acting Secretary

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed, with modification under the heading of Mixed Court as follows :- The Chairman observes that he has had a conversation with the Senior Consul, who suggests that the question of the rendition of the Mixed Court is again very active, that its rendition sooner or later is inevitable and that it is probable that if and when it is rendered it will be upon the terms of 1911, as a consideration for Settlement Extension and disposal of other outstanding questions. The Senior Consul states that the present time seems expedient to get on with this question and not delay Settlement Extension until the Settlement is surrounded by further Chinese interests. It is considered therefore undesirable to proceed with any sort of permanent buildings in connexion with the Mixed Court, but to merely lease a couple of rooms to provide the additional accommodation desired.

The minutes of the meeting of the Finance Committee of March 11 are submitted and are confirmed.

The minutes of the meeting of the Works Committee of March 11 are submitted and are confirmed.

Electricity Committee. Mr. G. N. Wilson is appointed to fill an existing vacancy on this Committee.

Health Committee. Dr. F. M. Neild is appointed to fill the vacancy caused by the resignation of Dr. Jackson.

Slaughterhouse Site. The Health Officer forwards a further report on this subject in accordance with the Council's directions amplifying his previous report and stating at considerable length the argument for and against the different sites. A member remarks that Dr. Davis seems to have made out a very good case, although, of course, he acts as advocate for the site which he recommends. He does however consider that a good case has been made out for the Dixwell Road site, and that having regard to all the circumstances it would appear to be the most serviceable one. Members endorse these views and it is decided therefore to proceed with the purchase accordingly.

Policing of River etc. The Chairman states that in his interview with the
 3667 Senior Consul, this subject was also dealt with. He put forward the
 Council's view that a solution of the difficulties presented by the
 proposal by the Customs to entrench upon the Wharfage Dues might be
 found, if the Council were to loan to the Customs free of charge a
 sufficient number of its police to effect the proper supervision on the
 river. This suggestion however did not meet with the Customs approval,
 who were emphatic in returning a negative, confirming the view of certain
 of the Consuls, that the Chinese Authorities would never agree to it.

In the meantime Mr. de Rossi now states that the original proposal
 has been dropped entirely owing to receipt from the Inspector General of
 Customs of a despatch indicating that the Customs are now able to find the
 money required. It is not yet quite clear whether the amount available
 will be Tls.50,000 or Tls.75,000, but in any case the principle has
 apparently been agreed that the Customs shall find the funds requisite,
 to carry out the function of policing of the river, and have dropped
 the proposal as to Wharfage Dues.

In the circumstances therefore the Council decides now to stand aside
 in this matter and see how the Customs' project proceeds. It is therefore
 decided to take no further action in this matter.

Pure Milk Supply Commission. Comment by the Commissioner of Public Health
 2496 has now been received on the subject of the recommendation of the Pure
 Milk Commission, and this matter is in the first place referred to the
 Health Committee for detailed examination. It is noted that Dr. Davis
 is averse to Municipal Veterinary Surgeons, and is of opinion that little
 good purpose would result from adoption of the various proposals of the
 Commission, since in his view the one and only requisite is the boiling
 of milk before use.

Poisons Commission. In like manner the recommendations of the Poisons
 2819 Commission which have been awaiting further comment by the Commissioner
 of Public Health in the light of Budget requirements, will now be
 referred to the Health Committee for their deliberations.

Staff Committee. The Chairman alludes to the Orders of Reference relating
 3856 to this Committee which have been the subject of discussion between
 himself and his colleagues, and the revised draft embodying the
 modifications agreed upon, is now finally approved.

Annual Inspection of Volunteers. A letter from General Fowler accepts the
 1582 Council's invitation to carry out the Annual Inspection, and the usual
 arrangements will therefore be concluded.

Signature of Debentures. With reference to the minute of the last meeting
 1235 on this subject, members consider that the signature of one member of
 Council will suffice, and directions are given accordingly.

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Annual Report. This publication has been completed this day, and copies are laid before members. It is noted that the Electricity Report and financial details will follow later.

Dr. Hill. The recommendation is approved that Dr. Hill be Acting Commissioner of Public Health during the absence on leave of Dr. Davis.

Public Band. In connexion with the recently renewed endeavour to get the French Council to increase their contribution towards the upkeep of the Band, a courteous communication has been received from the French Council indicating refusal.

Brothels. The Chairman reminds members of the Policy adopted as a result of the report of the Vice Commission, and authority is given to issue definite notice that the remainder of the brothels will all be closed on December 31.

Telephone Service. Discussion arises as to the advisability of authorising the Telephone Company to adopt the automatic system, and it is noted that if the change is effected now, it will be possible to install the automatic side by side with the existing manual system. The Telephone Company has already installed the automatic system in the Eastern District, and trouble in the early stages is to be expected. The Company states it would take five years to change over from the old system, and that a big capital expenditure is involved, and they are accordingly anxious to know if their contract will be renewed upon expiry. Decision is deferred until after further consideration.

Public Garages. The Council's attention is called to the fact that there are at present 25 garages or repair shops operating under provisional licenses, and 43 without any licenses at all, and the Commissioner of Police recommends that the system of dealing with these garages be made more reasonable. The Chairman alludes to the fact that during the past 12 months, the procedure laid down in regard to licensing procedure generally has worked smoothly and satisfactorily, while at this last meeting the Council endorsed the policy of the Watch Committee to continue with the same policy as regards native theatres and cinemas, etc. He suggests that like procedure be now adopted in respect of garages, i.e. compliance with reasonable requirements and on non-extremist lines and members authorise proceeding with this matter accordingly.

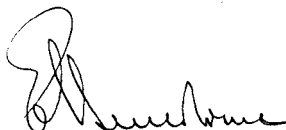
Case of Mr. Lewis. The Chairman states that he has reason to believe that Mr. P. Fowler intends to criticise the Council's action in regard to this matter at the forthcoming Ratepayers's meeting. Members consider that public discussion of this matter would be undesirable, and the

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suggestion is approved that the Acting Secretary see Mr. Fowler on the subject with a view to so arranging the matter.

The Municipal Gazette for March 20, is submitted in proof, and as amended
is authorised for publication.

The meeting adjourns at 6.30 p.m.



Acting Secretary.



Chairman.

At the meeting of the Council held on Wednesday, March 26, 1924,

at 4.30 p.m. there are:-

Present:

Messrs. S. Fessenden (Chairman)
 P.L. Knight
 V.G. Lyman
 S. Sakuragi
 G. N. Wilson, and
 The acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Staff Committee of March 21, are submitted and are confirmed.

Budget 1924.- The budget having been considered in detail by the Departmental Committees and adjusted as usual by the Finance Department, is formally approved.

Waterworks Company. With reference to the minute of March 12, the Chairman informs members that the scheme submitted by the Treasurer has been considered by the Finance Committee, and in view of the fact that the financial outlook for the future may become a matter for serious attention the Committee favours the consideration of the scheme put forward as an alternative to the purchase of the Undertaking by the Council. He wishes it to be clearly understood that if this proposal is put before the Company, it would not in any way commit the Council in its future action, it being regarded as a basis only for future negotiations with a view to overcoming the difficulties which have hitherto existed. The Treasurer attends and observes that the scheme outlined would be preferable to any scheme which the Company might itself submit, and gives a detailed explanation of the scheme. He suggests that the proposal should be submitted to the Directors without delay in order that sufficient time is allowed to reconcile any conflicting points, after which agreement might be reached as to a definite basis which could then be laid before the Ratepayers at the Annual Meeting. He emphasises the fact that if the scheme is laid before the Company as suggested, it would be solely an indication to the Company of the Council's views as to a basis for discussion being arrived at, and after hearing the Treasurer members agree that the Company be approached on the lines indicated, the communication embodying such proposals to be agreed between the Chairman, the Treasurer and the acting Secretary.

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Telephone Company.- In continuation of the discussion at the last meeting, 3722 reports by Mr. Wilson on the conference with the Directors of the Company, a precis of an interview between the Secretary of the Company and the Treasurer and Comptroller and reports by the Commissioner of Public Works have been circulated to members. The Treasurer has discussed with the Secretary of the Company a scheme much upon the same principle as that proposed for submission to the Waterworks Company, under which the interests of the Company and the Council would be identified, and authority is now requested to negotiate on these lines. While it is not essential that this matter should be laid before the Ratepayers, it is considered most desirable that they should be consulted in a matter of this nature. One of the main questions upon which the Council's decision will be required is that of the installation of automatic system to replace the existing manual system. This question has been discussed informally with the Company, who, in view of the heavy capital expenditure involved by such change, request an indication of the Council's views as to this. It is realised that until this question has been thoroughly gone into and the Council's decision notified to the Company, it will be difficult to make any material progress with regard to an interchange of views upon the scheme above referred to. The Treasurer however suggests that steps might be taken to ascertain whether the suggested scheme would be acceptable to the Company in the event of the automatic installation being approved, the Company being notified that this matter has yet to be considered. This suggestion is endorsed, the view being recorded that if the Company accepts the Council's proposal it is not unlikely that such acceptance would tend to favourably influence the Waterworks Company in its deliberations. The Treasurer reads a letter to the Company which he has drafted which presupposes the Council's permission being accorded to the adoption of the automatic system, and after lengthy discussion during which it is noted that a further letter is awaited from the Manager of the Company, members authorise the Treasurer to take the matter up informally with the Company upon the lines suggested.

The Treasurer and Comptroller withdraws.

Electricity Department. Contribution to Municipal Funds.- A comprehensive 1235 report by the Engineer-in-Chief & Manager dealing with the financial position of the Department and recommending a reduction in the Department's contribution to municipal funds, has been circulated. The Chairman states that it is not proposed to consider the report and recommendations in detail at this meeting, and he asks members to make a close study of this question with the view to detailed consideration being given thereto after the Treasurer's comment has been received.

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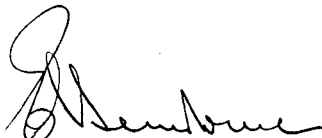
Case of Mr. Lewis.- With reference to the minute of the last meeting, the acting Secretary has now interviewed Mr. Fowler from whom he understands that no action will be taken in this matter.

Membership of Committee.- To fill the vacancy on the Health Committee caused ¹⁵⁰⁵ by Mr. Lester's departure, Mr. Wilson agrees to serve and Mr. R.E.S. Gregson will be invited to serve upon the Library Committee to replace the Rev. ¹⁵⁰³ Dr. MacGillivray.

Extraterritoriality - Case in the Mixed Court.- A report by the Commissioner ³²⁹² of Police is submitted covering correspondence with the Chilean Consul relative to a Chilean subject being arrested and brought before the Mixed Court instead of being sent to his Consul to be dealt with in accordance with Chilean law. The Commissioner of Police points out that in accordance with the ruling of the Mixed Court Chilean subjects are being dealt with as though they had no Extraterritorial rights. Members do not consider that the Mixed Court has power to decide this question and the view obtains that the Council should give full recognition to the demand of the Chilean Consul unless notification to the contrary should be received from official sources.

The Municipal Gazette for Thursday, March 27, is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.


Acting Secretary.


Chairman

At the meeting of the Council held on Wednesday, April 2, 1924,
at 4.30 p.m., There are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 V. G. Lyman
 E. F. Mackay
 S. Sakuragi
 G. N. Wilson
 The acting Secretary, and
 The assistant Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Electricity Committee of March 21, are submitted and are confirmed except as regards Reduction of the Department's
 1235 Contribution to Municipal Funds, to be considered later and deferred consideration of the various Staff matters as heretofore.

The minutes of the meeting of the Finance Committee of March 24, are submitted and are confirmed.

The minutes of the meeting of the Health Committee of March 27, are submitted
 1435 and are confirmed. with regard to attendance of the Commissioner of Public Health, the Committee's recommendation is unanimously endorsed as being in accordance with the principles, which in members' opinion, must
 2247 necessarily govern all Committees. X As regards Injurious Drinks, comment by the Acting Commissioner of Public Health has now been received, and is directed to be circulated to the Committee who will further consider the matter and make definite recommendations.

The minutes of the meeting of the Watch Committee of March 28, are submitted and are confirmed.

Annual Licensing Report of the Watch Committee. The Committee's report has been circulated and is now adopted and authorised for publication.

Land Commissioner. It is decided to invite Mr. C. M. G. Burnie to stand for re-election as a Land Commissioner.

Chairman of Annual Meeting. It is decided to ask Sir Skinner Turner to act
 2356 as Chairman at the forthcoming Annual and Special Meetings.

Shantung Road Hospital. The Report and accounts for 1923 have been received
 1511 and it is noted that subscriptions to the Hospital amount to approximately \$38,000 from Foreign sources as against \$7,000 from Chinese sources. members deprecate the apparent lack of interest taken in this Institution

by the native population and desire that the Secretary shall take up the matter with the Treasurer of the Institution.

The Treasurer and Comptroller attends.

Annual Report - Financial Statement and Treasurer's Report. The Treasurer's report and the Financial Statement for 1923 is submitted, and subject to audit and final check is adopted and authorised for publication.

Annual Report - Electricity Department Report and Estimates. The Department's report for 1923 and Estimates for this year are submitted and authorised for publication.

Annual Meeting - Resolutions. The Acting Secretary submits a list of resolutions for the Annual Meeting and requests approval for their immediate publication. The Treasurer however urges non-publication until next week so as to include the resolutions relating to the Waterworks and Telephone Companies. The suggestion that the present list might be published without numbers is not approved and the list is held over until next week's Gazette.

Special Meeting - Resolutions. The Council's Resolutions for the Special Meeting are adopted and authorised for publication.

Telephone and Waterworks Agreements. The Chairman points out that before a ³⁷²² Resolution in respect of the Telephone Company is put to the Ratepayers, it would appear necessary that decision should be reached as to the adoption or otherwise of the automatic system, and a letter from the General Manager of the Company is read giving particulars as to the extent to which this system is now in general use, his reasons for urging its adoption and a request for the Council's early decision. After brief discussion it is decided to sanction adoption of the automatic system with extension of the period of the agreement as proposed in the memorandum to be submitted to the Company which provides for the purchase of the Undertaking by the Council at stated periods upon due notice being given, but to reserve for later consideration the question of rate tariffs and the Company will be notified accordingly. The Treasurer suggests that the draft letter which has been agreed between the Chairman, the Acting Secretary and himself should be forwarded to the Company forthwith, and that the whole of the correspondence be published in a special Gazette, as in his opinion negotiations with the Waterworks Company will be facilitated. This proposal is approved and the Treasurer and Comptroller withdraws.

Registration of Printers Etc. - Special Meeting - Resolution. An explanatory Foreword, drawn up by the Secretary, relative to the Registration of Printers, is read and is approved for publication.

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Pingchiao Quarry. Transport of Materials. The Commissioner of Public Works ¹⁸¹⁷ reports that a tax has been placed on the transport of stone from the Quarry. The Acting Secretary states that on previous occasions when taxes have been levied, representations have been made to the Consular Body, and members direct that similar action be taken in this instance. Members also favour the suggestion that application be made for a refund of the amount illegally imposed.

Japanese Naval Band. A letter is submitted conveying the thanks of the ¹³⁰⁰ Commander-in-Chief of the Japanese Squadron for the assistance and facilities extended to the Naval Band from the Squadron for holding a concert in the Public Gardens.

Permanent Education Committee. - Education Commission's Report. The suggestion of the General Education Commission is submitted to amalgamate the various Education Committees to deal with all educational matters, with a member of the Secretariat to act as its Secretary, but it is agreed that it is impracticable to have one Board or Committee for both Foreign and Chinese educational matters. On the other hand it is considered that it would be desirable to merge the Permanent Education Committee into the other two Committees, thus leaving Foreign and Chinese educational matters to their separate Committees, the latter to be composed as heretofore, partly of Chinese members, and moreover, both Committees, as before, to be strictly advisory in nature. It is decided therefore to make no provision this year for the election of a Permanent Educational Committee.

Suggested New Road. The Acting Secretary reports that a letter has been ³⁸⁰³ received from a Mr. Shipway suggesting that a new main trunk road not less than 100 ft. wide be made from the junction of Tibet and Nanking Roads to the Southern end of the Szechuen Road Bridge over Soochow Creek. Mr. Shipway is not a ratepayer but he is endeavouring to get this proposal moved by a Ratepayer at the Annual Meeting. In view of the statement of the Commissioner of Public Works that the approximate cost of this proposal would amount to Tls.4,000,000 no action will be taken.

Proposed Multiple Storage Garage. A member refers to the suggestion of the ³⁸⁰⁸ Automobile Club at its recent meeting that a centrally situated garage with numerous floors and elevator should be constructed. Members consider that if this suggestion were adopted it might assist in solving the problem of traffic congestion, and it is directed that the matter be referred to the Works Committee for its consideration and report.

Tearing up of Roads. Reference is also made to a recent allusion in the ²⁰⁹² Press apropos roads being frequently taken up to meet the needs of the

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various utility undertakings, and enquiry will be made whether general notification is given to the Undertakings concerned when repairs etc. are being carried out.

The Municipal Gazette for Thursday, April 3, is submitted in draft and authorised for publication.

The meeting adjourns at 6 p.m.

Arthur Bessenden
Chairman.

R. Bessenden
Acting Secretary.

At the meeting of the Council held on Wednesday, April 9, 1924.

at 4.30., there are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 W. P. Lambe
 V. G. Lyman
 E. F. Mackay
 S. Sakuragi
 The Acting Secretary, and
 The Assistant Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Works Committee of April 3, are submitted and
 3358' are confirmed, and executive action accordingly is authorised, except in
 regard to the provision for reference of Lot 244 to the Land Commission,
 which is not approved, pending further consideration of this matter by the
 Works Committee.

The minutes of the meeting of the Watch Committee of April 4, are submitted and
 are confirmed and executive action accordingly is authorised.

Chinese Telephone Administration. The Chairman alludes to negotiations which
 have been undertaken by the Telephone Company and the Chinese Telephone
 Administration with the object of connecting up the lines of both
 undertakings. He states that the matter has been informally discussed
 and he understands that the Chinese Bureau with a view to preserving
 Sovereign Rights, propose to levy a nominal tax on the telephones
 installed by the Company on Municipal roads outside the Settlement or
 in Chinese territory. He states that there appears to be two Schools of
 thought on this and cognate proposals, one to concede such demands on a
 quid pro quo basis: and the other to discountenance them. Members favour
 the latter view, on the grounds that compliance would inevitably result
 in interminable demands, and an impossible situation as regards other
 public services, and would undermine the principle of control on roads
 beyond limits. While therefore the Council is not directly approached
 in this particular matter of telephones, it is considered that a dangerous
 precedent would be established by compliance and it is decided to inform
 the Telephone Company that the Council disapproves of the imposition of
 such a suggested tax.

Chapel Fire Brigade and Extra Settlement Hydrants. Correspondence between
 2870 the Hu-pei Public Works Department, and the Waterworks Co. is submitted,
 relative to the former's request that the Company's Hydrants be used by

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the Chapel Fire Brigade for extinguishing fires in that district. The Chief Officer of the Fire Brigade considers that if such permission were granted it would seriously interfere with the working of the Municipal Brigade at border fires. On the grounds that compliance with the request would be contrary to the Council's policy, it is directed that the Waterworks Company be informed that the application cannot be entertained.

Tramways Agreement. With reference to the minute of February 27, a letter has been received from the Company's legal representatives relative to the deletion by the Council from Clause I of the draft agreement of the provision giving the Company the prior option of constructing and working further railless extensions, and drawing attention to the Council's undertaking given in 1913 that it would be content to accept railless cars as a bye-feature of the Company's concession with consequent privileges similar to those contained in the Concession agreement. The Chairman states that he has studied the correspondence referred to and considers that if the Council agrees to railless extensions it will have to give the Company prior option for their construction and working; on the other hand it does not appear that the Council is definitely committed to adopt such railless extensions. Doubt is expressed as to the precise legal significance of the expression "railless extension", and a member enquires whether this would cover the service on a route where there is at present no such facility or merely allow of an extension on a route where such service already exists. It is considered that either interpretation could be placed on the term referred to, and before replying to the Company it is decided to take the opinion of the legal adviser as to this, as also as to the Council's position regarding the adoption of the railless system having regard to the correspondence previous to the draft agreement.

Slaughterhouse Site. The Commissioner of Public Works reports that the lowest ¹⁴⁶⁷ offer he can obtain is £15,461,000 for this site, which, including the value of the buildings situated thereon he does not regard as unreasonably high. It is noted that the claim approximates to the original estimated value of the property, and acceptance thereof is accordingly authorised.

Japanese Institute of Science. The Acting Secretary informs members that ¹⁰⁴⁶ Mr. Asaoka C.B.E. of the Foreign Office, Japan, has paid an official call, and informed him that his Government is about to open in China a Natural Science Institution to be located at Shanghai, which will comprise an area of 100 ¹⁰⁴⁶ ~~now~~ with expensive buildings. This project is the result of the advice of the Committee to the Japanese Government as to how the Boxer Indemnity money should be utilised. Mr. Asaoka has been given the assurance that the Council would grant him every facility and would welcome such an

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Institution in Shanghai.

Annual and Special Meetings - Resolutions. The Chairman's speeches in connexion with the Resolutions for the Annual Meeting are in course of preparation and will be submitted at a meeting to be called for Monday or Tuesday next.

Special Meeting - Resolution III. The speech which the Chairman proposes to make in moving this Resolution is read and subject to its length being curtailed is approved.

Resolution IV. This speech is also approved. The Chairman states that he does not anticipate any objection to this Resolution except possibly from Chinese quarters. An intimation has been received from Mr. O. Okamoto that he wishes to speak on this Resolution but Mr. Sakuragi states that he has spoken to Mr. Okamoto as to this, and that no action will be taken.

Resolution V. The speech is read and approved.

Annual Meeting - Resolution X. Messrs. Fessenden and Hambe indicate their willingness to stand for re-election to the Board of Governors of the General Hospital, and members approve that Dr. Ransom be also invited to stand for re-election, and that Dr. Neild be invited to fill the vacancy caused by Dr. Jackson's departure.

Annual and Special Meetings - Attendance. - It is suggested that the various Hongs be asked to close their offices at 4 p.m. on April 16, in order that Ratepayers will be enabled to attend the Annual and Special Meetings. Members favour the suggestion and in order to ensure full publicity, the Acting Secretary will prepare a notice for publication in the local Press embodying the suggestion.

Brothels. Shanghai Missionary Association. A letter from this Association is submitted, suggesting the appointment of a Commission to examine into and report on the results of the policy for the elimination of brothels adopted by the Ratepayers in 1920, and that representatives of the Council be appointed to serve thereon. After discussion the view is expressed that as this question has already been the subject of much consideration no useful purpose would be served by the constitution of another commission, and that in any case it would not be desirable for the commission to be under the aegis of the Council as proposed. A reply will accordingly be made to the Association stating that while the Council sympathises with the proposal, it is felt that the same objects would be achieved by an independent commission composed of the representative Societies named in the letter under reply.

Case of Mr. Lewis. A communication has been received from Mr. V. J. S. Rumble relative to the payment by the Council to Mr. Lewis on his termination. The Acting Secretary has interviewed Mr. Rumble following upon which it is

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understood that he will take no action in the matter at the forthcoming Annual Meeting.

Motor Freight Trucks on Roads. A member draws attention to the excessive ¹⁴⁰⁷ speed at which motor freight vehicles travel thereby causing undue damage to the roads and constituting a danger to other traffic. He also refers to the tendency to overload these vehicles and to the fact that in many instances the gross weight of the vehicle is not shown. Mention is also made that when cotton bales etc., are being transported they are packed in such a way as to overlap the sides of the vehicle which practice is both dangerous and inconvenient, to the users of other vehicles. It is decided to refer these matters to the Watch Committee for its consideration as also the question of the dangerous driving of ordinary motor vehicles.

The Municipal Gazette for Thursday, April 10, is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

Stirling Essenden
Chairman.

R. ...
Acting Secretary.

At the meeting of the Council held on Tuesday, April 15, 1924.
at 4.30 p.m. there are:

Present:

Messrs. S. Fessenden (Chairman)
 P. L. Knight
 W. P. Lambe
 V. G. Lyman
 E. F. Mackay
 S. Sakuragi, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Parks Committee of April 10, are submitted and are confirmed. With regard to:

3103 Public Gardens - Russian Refugees - The Committee's recommendation is endorsed as regards the Refugee engaged as a bootblack, provided he keeps to one place in the Gardens. As to the sale of newspapers unless and until complaint is made by the public, it is decided to take no action.

Police Inspection Parade. A General Parade of the Force is approved to take place on Friday, April 25, at 4 p.m. in the Public Recreation Ground, when the Force will be inspected and Long Service Medals will be presented by the Chairman.

Lotteries for the Benefit of Russian Refugees. Mr. C. Grosbois, representing the International Committee for Assistance and Repatriation of Russian refugees applies for reconsideration of the Council's decision prohibiting the sale and distribution of Lottery tickets in the Settlement. The Council does not consider that it would be wise to make any departure from the standing requirement that lotteries are not permitted in the Settlement and their view in this matter is fortified by perusal of the Police Report with regard to this lottery in particular showing that out of \$600,000 spent by the public on these lotteries in the French Settlement, only \$20,000 or approximately 3% has been devoted to the original purpose of repatriating Russians and that of 8000 Russians, only 246 have been assisted to emigrate from the Settlement. Furthermore \$95,000 has gone to the vendors of the tickets and the Chinese guarantor for expenses. A member reiterates the view previously expressed that provided it can be guaranteed that other refugees will not replace those repatriated or transported to other countries, it would be advisable for the Council to make a grant so as to rid the Settlement of this undesirable element, and the Relief Committee will be so informed.

Slaughterhouse Site. With reference to the minute of the last meeting the
 1467 Chinese owner has agreed to sell the site and buildings for the sum of
 Tls.460,000.

Sealing of Contracts, Leases Etc. - The Chairman informs members that the
 4185 Prosecuting Solicitor has brought to his notice that contracts have
 recently been entered into by the Council, signed by Heads of Departments
 on its behalf. This practice is irregular as no Head of Department has
 any power to bind the Council, the correct procedure is for all such
 documents to be executed on behalf of the Council by the Secretary.
 Members unanimously concur and give directions accordingly. The Chairman
 further remarks that minor irregularities have transpired in connexion
 with the wording and execution of various leases and it is noted that the
 Secretary will take steps to require that such documents be drawn up and
 executed in proper legal form.

Mixed Court Accommodation. - With reference to ~~the~~ previous minutes the
 3665 Commissioner of Police recommends that minor alterations be carried out
 at the Mixed Court which will make it possible to arrange 40 to 50 extra
 Sessions each month and to free one of the larger Court Rooms for Chinese
 Civil Cases in the afternoon. The cost of such alterations is estimated
 at Tls.800 for which there is no Budget appropriation. The work is
 authorised.

Public Ricshas. A letter from the Star Ricsha Co. Ltd. is submitted requesting
 1484 that the present policy of allowing Ricsha Licences to be issued without
 limitation as to numbers be abandoned, and suggesting a conference
 between representatives of the Company and the Council for the purpose of
 discussing the advisability of improving the standard type of ricsha.
 Members endorse the view expressed, which is supported by the Commissioners
 of Police and Revenue, that the Council's policy, which was adopted as the
 result of very careful consideration, should be adhered to. At the same
 time members consider that many of the new ricshas do not conform to the
 standard recently laid down, and it is directed that the Police be
 instructed to give the matter careful attention.

Annual Meeting - Chairman's Speeches. - Resolution IV. The speech which the
 Chairman proposes to make in proposing this Resolution is read and
 approved subject to slight amendment in order that it be made clear that
 the deficit is due, not to over expenditure, but on account of the Loan
 Issue not being fully subscribed. As regards the remarks under the
 heading of Standing Orders, the Chairman suggests that members' comment
 freely. He remarks that the former scheme of reorganisation has been
~~abandoned~~^{altered} as it was found that it would not work; but that changes which

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have since been made have placed matters on a more satisfactory basis.

Resolution V. The speech moving this Resolution is also read and approved.

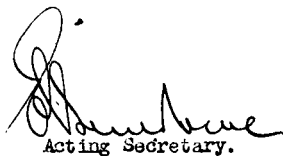
Resolution VII. The Chairman states that this Resolution will be moved before Resolution VI, and he understands that no opposition will be made by the Company at the Meeting. The speech is approved.

Resolution VI. The Chairman reads, and members approve, the speech moving this Resolution.

Special Meeting - Resolution III. In connexion with this Resolution the
19/8/24 Chairman states that members of the American Chamber of Commerce have discussed this matter with him, and he gathers that individual members of the Chamber do not favour the Resolution as worded. A letter from Mr. Whitham, a member of the Chamber of Commerce is submitted, suggesting that the present levy be increased to fifteen-hundredths of one per cent on value of goods passed, landed, shipped or transhipped, instead of 3% of the Customs Duty on the goods as provided for in the Resolution. It is noted that the additional revenue obtained under Mr. Whitham's suggestion is approximately the same as that produced under the Council's proposed Resolution; on the other hand if the percentage is based upon the Customs Duty and not on the value of the goods, highly increased revenue would result in the event of the Customs Duty being increased. The present Resolution is worded to meet the request of the Customs' officials who stated that such basis would be more convenient to them from a statistical point of view. Lengthy discussion takes place as to whether the basis of the levy should be changed, the view being expressed that if the original basis is not departed from it may meet objections from Chinese and other quarters and it is accordingly decided to leave the Resolution as worded, and in the event of any opposition thereto, to take the vote of the Ratepayers as to which basis should be adopted.

The Municipal Gazette for Wednesday, April 16, is submitted and authorised for publication.

The meeting adjourns at 6.20 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Thursday, April 17, 1924,
at 12 noon, there are:

Present:

Messrs. A. E. Baker
 S. Fessenden
 P. L. Knight
 W. P. Lambe
 V. G. Lyman
 E. F. Mackay
 P. W. Massey
 S. Sakuragi
 The Acting Secretary, and
 The Assistant Secretary.

The Summons calling the meeting is taken as read.

Election of Chairman. - In proposing Mr. S. Fessenden as Chairman for the ensuing year, Mr. Lambe refers in terms of highest appreciation to the services rendered by him as Chairman of the late Council, and on members behalf expresses thanks for the unfailing courtesy and the ready help extended by him during his term of office. Mr. Mackay seconds Mr. Lambe's proposal which is carried unanimously, and Mr. Fessenden having thanked members for the appreciation expressed, takes the Chair.

Election of Vice-Chairman. - The Chairman then proposes the re-election of Mr. Lambe as Vice-Chairman and this proposal seconded by Mr. Lyman is carried unanimously.

Committees. - The Chairman then suggests and members approve membership of the various Committees as follows:-

Watch and Defence Committee.

Messrs. P. L. Knight, V.G. Lyman and E. F. Mackay.

Works Committee.

Messrs. W. P. Lambe, P. W. Massey, and G. N. Wilson.

Staff Committee.

Messrs. A. E. Baker, ^V G. Lyman and G. N. Wilson.

Finance, Rate and Appeal Committee.

Messrs. A. E. Baker, S. Fessenden, W. P. Lambe, E. F. Mackay,
 and S. Sakuragi.

1505 Health Committee.

Mr. P. L. Knight, Drs. R. J. Marshall, and F. M. Neild, and
 Mr. G. N. Wilson.

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Tramways Committee.

Messrs. S. Fessenden, W. P. Lambe and E. F. Mackay.

1149 Parks Committee.

Rev. Brother Faust, Messrs. L. D. Encarnacao and P. Peebles.

1506 Band Committee.

Messrs. F. Austin, P. L. Knight and N. G. Waitland.

1503 Library Committee.

Messrs. A. M. Cannan, R.E.S. Gregson and R. F. C. Master.

1501 Foreign Education Committee.Messrs. C. P. Dawson, Dr. F. L. Hawks-Pott, and P. L. Knight;
and Mesdames Merriman and Green1092 Chinese Education Committee.Rev. Dr. MacGillivray, Messrs. W. P. Lambe, and G. S. Moss;
and Chi cheh Nieh, and Chang Nieh Yun.The meeting adjourns at 12.15 p.m.

Stirling Fessenden
Chairman.

[Signature]
Acting Secretary.

At the meeting of the Council held on Wednesday, April 23, 1924.

at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 A. E. Baker
 P. L. Knight
 W. P. Lambe
 V. G. Lyman
 E. F. Mackay
 P. W. Massey
 S. Sakuragi
 G. W. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read

The minutes of the meetings of April 15 and 17 are confirmed and signed.

Library Committee. Mr. Master having left Shanghai, it is decided to ask Mr. G. S. Moss to fill the vacancy on this Committee.

Recreation Ground Committee. The following are appointed to serve on this Committee during the current year: Messrs. E. F. Mackay, W. L. Merriman, A. W. Burkill, C. G. S. Mackie and E. Brook.

Police Force - Pensions. A lengthy report signed by two Superintendents and six ³¹⁴⁰ Chief Inspectors on behalf of the Foreign Branch of the Force, asking for a revision of the terms of the Council's Pension Scheme has been circulated, for members' information, and will be dealt with later when departmental reports have been received.

Police Force - Promotions. Recommendation by the Commissioner of Police ²²³ regarding promotions in the Foreign Branch in accordance with a list submitted, is approved.

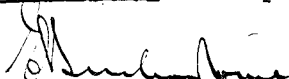
British Gaol - Purchase. Plan and draft contract has now been received from the ³³⁵⁷ British Consul and subject to the area as shown in the draft Contract being amended, the Acting Secretary is directed to proceed with the negotiations.

Hongkew Market. In connexion with a further request on behalf of native Stall holders that permission be accorded for the sale of vegetables on the Ground Floor of this market, members adhere to their former decision in this matter.

Daylight Saving. In accordance with the practice of former years members approve alteration of the official office hours as from May 1, and a notice to this effect is accordingly authorised for publication.

The Municipal Gazette for Thursday, April 24, is submitted in proof and is authorised for publication.

The meeting adjourns at 5.50 p.m.


 Acting Secretary.


 Chairman.

At the meeting of the Council held on Wednesday, May 14, 1924,
at 4.30 p.m., there are:

Present:

Messrs. J. Fessenden (Chairman)
 A. E. Baker
 F. L. Knight
 W. P. Laebe
 V. G. Lyman
 E. F. Mackay
 P. W. Massey
 S. Sakuragi
 G. N. Wilson, and
 The Acting Secretary.

The summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The Commissioner of Public Works attends.

Land Purchase. Negotiations are authorised for the purchase of approximately 60 mow of land in the West of the Western District at an estimated cost of Tls.1000/1200 per mow.

The Commissioner of Public Works withdraws.

The minutes of the meeting of the Electricity Committee of April 15, are submitted and are confirmed, subject to reference to the Finance Committee of the various staff items.

The minutes of the meeting of the Staff Committee of April 22, are submitted and are confirmed, with the exception of that as regards Educational Employees

3780 Passages. A member suggests that instead of first class P. & O. passages being issued to Assistant Mistresses, first class passages by cheaper lines might be granted. He points out that the Committee's recommendation extends the privilege hitherto granted to Assistant mistresses in respect of passages and deprecates the suggestion that the standard of passages previously allowed should be raised. In the course of discussion the view is expressed that discrimination should not be made as between Assistant Masters and Assistant mistresses particularly in view of the fact that an Assistant Mistress whose husband is an Assistant Master has been entitled to a first class passage whereas unmarried Assistant Mistresses have in the past been entitled to intermediate passages only. This minute is therefore not confirmed, and the whole question of staff passages is referred back to the Committee for further consideration.

The minutes of the meeting of the Finance Committee of April 28, are submitted and are confirmed subject to a slight alteration.

The minutes of the meeting of the Works Committee of April 29, are submitted and are confirmed.

The minutes of the meeting of the Tramways Committee (General Utilities Committee) of May 5, are submitted and are confirmed.

Tramways Extension Agreement. Final draft of the agreement as agreed by all parties concerned has now been received from Messrs. Platts. ~~The~~ minor amendments have been suggested by the Legal Adviser and in adopting them it is directed that reprints be made, whereafter the agreement is authorised to be executed by the Acting Secretary.

Advertising in Band Programmes. With reference to the minute of February 13,
1480 the Acting Secretary reports that no tenders have been received in response to the Council's notification and it is therefore directed that the procedure heretofore in vogue shall continue under which the Council publishes its own programmes.

Polytechnic Public School for Chinese. Owing to the termination of certain
1483 leases, the site in Pakkoi Road becomes available in July 1925, and directions are given that plans be prepared for the new building on the same lines as the Nieh Chih Hwei School to be a complete self contained School to accommodate a maximum number of 400 pupils, the requisite appropriation for this expenditure to be made in next year's Budget.

To accord with the recommendation of the General Education Commission the suggestion is approved that the School be designated the Pakkoi Road Municipal School for Chinese, with Chinese name K'ih-chih Municipal School, provided the Legal Adviser is of opinion that such conforms with the Deed of Trust.

Public Ricksha Inspection Depot. On the ground that the present site is
1484 inadequate and badly located, the Police Department recommends the establishment of a new depot for inspection of public rickshas, and suggests that a suitable site available at the corner of Point and Kungping Roads, be converted for the purpose, at an approximate cost of Tls.6,000. The Chairman of the Watch Committee states that he has gone carefully into this question, and expresses the view that the only way to counteract the present unsatisfactory type of ricksha being used, is to have a regular inspection made monthly. Although no Budget appropriation exists, members regard improved facilities for such inspection a matter of urgency, and the recommendation is accordingly approved.

Omnibus Service. A letter is submitted from the Chinese General Omnibus Co.
1485 stating that it is hoped to commence an omnibus service on Route IX, in July, and suggesting that the fees be divided with the French Council.

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This proposal is approved as also the suggestion that until Manila Road is widened, the Company be requested to conduct the service along Avenue Edward VII in its entirety.

Location of Foreign Schools. Arising out of the General Education Commission's ²⁸¹² report, the file is submitted relative to the proposed re-arrangement of the Foreign Schools, but before dealing with the question, the view obtains that the whole of the report should be dealt with. Messrs. Baker, Lyman and Massey will accordingly act on a Committee to deal with this matter.

General Hospital. In connexion with the death of one Fitzgeralds from delirium ²⁸¹⁸ tremens, following his expulsion from the General Hospital by Dr. Fearn, the file giving history of this case is submitted, and it is directed that the facts be communicated to the Board of Governors.

Accident Claim. With reference to previous minutes, as it has not been ¹²⁶⁶ possible to arrange a settlement by consent with Mr. Harvey, in respect of his claim for injuries sustained from a Fire Brigade vehicle, it has been arranged with the consent of the Yangtze Insurance Association, to refer the matter to arbitration, and this course receives members approval.

Szechuen Road Disturbance. In connexion with the recent disturbance in ¹⁶³² Szechuen Road and the action taken by the Council to obtain possession of a piece of land for road purposes, when Police assistance was invoked, Mr. S. K. Chen requests a statement of the circumstances. The Chairman refers to the opposition encountered, which is regarded as directly connected with the attempts on the part of the Chinese to frustrate any schemes for Settlement Extension. It is considered neither necessary nor desirable that official reply should be made to Mr. Chen, or other than a verbal assurance to be given by the Acting Secretary that the Police acted correctly.

Jessfield Park Orchestral Concerts. A request has been received from Mr. ¹³⁰⁰ MacNair of St. John's University, that Chinese Students be admitted on payment to the summer orchestral concerts in Jessfield Park. As an alternative it is suggested that concerts might be given in the gardens of the University, which would be open to the public. After discussion it is decided to express regret that the principle with regard to the admission of Chinese to the Parks cannot be departed from. Meanwhile the proposed alternative arrangement will be examined by the Band Committee as to the feasibility of performances on payment.

Electricity Committee. To replace Sir Edward Pearce, on this Committee, who

1504

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1504 has resigned, it is decided to request Mr. G. W. Sheppard to join the Committee, or, failing his acceptance, Mr. J. Quin. The remaining members will be invited to continue in office for another year.

The Municipal Gazette for Thursday, May 15, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.20 p.m.

Stirling Rossenden
Chairman.

Sheppard
Acting Secretary.

At the meeting of the Council held on Wednesday, May 28, 1924,
at 4.30 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)
 A. E. Baker
 P. L. Knight
 W. P. Lambe
 V. G. Lyman
 E. F. Mackay
 P. W. Massey
 S. Sakuragi
 G. N. Wilson
 The Acting Secretary, and
 The Assistant Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed, it being noted that the minute referring to the Electricity Committee to which certain exception was taken has been redrafted.

The minutes of the meeting of the Works Committee of May 13, are submitted and ³⁶³⁶ are confirmed. With regard to: Hankow Road and Szechuen Road Widening. - A Draft letter to Mr. Lyall expressing the Council's thanks for his co-operation in this matter is submitted, and is approved.

The minutes of the meeting of the Works Committee of May 20 are submitted and are ¹⁷³² confirmed. With regard to: Kiukiang Road - Building Application - Lot 86. - With reference to the last paragraph of this minute the Acting Secretary states that no compulsion is exercised in the matter of bathroom windows having access to external air, and as this point has been raised by the Chief Officer of the Fire Brigade on several previous occasions, he suggests that it might be desirable for the Council to give a definite expression of their collective views to act as a guide and instruction for the future. Members, however, consider that it is not necessary to lay down any ruling unless the point is again raised.

The minutes of the meeting of the Finance Committee of May 19, are submitted and are confirmed, with amendments and alterations as follows: Acting Pay - At the suggestion of a member a more specific reference has been inserted identifying General Order 6264, and a member desires added "that it was generally agreed that Major Hilton Johnson should receive half his own pay and half the actual pay of his chief, and that such should be the basis of all acting appointments". This is agreed. A minor amendment is also made in the paragraph re Staff matters, while the minute re deferred leave⁷ pay is left unaltered as the whole matter is not⁴ to be referred to the Staff Committee.

The minutes of the meeting of the Staff Committee of May 22, are submitted, and, 3856
 a member observes that he was under the impression that the Staff Committee was instituted to deal solely with the question of Pay, and that other Staff matters such as appointments, long leave etc., would be dealt with as heretofore by the Departmental Committee concerned, which Committees, in his opinion, are more qualified to deal with such matters. The matter is the subject of considerable discussion and it is evident that there is considerable divergence of view. The Chairman refers to the Orders of Reference adopted under which the Committee was constituted, and pending further consideration, the minutes are not confirmed by the Council, except as regards the two minutes relating to the service of Mr. Jackson, and Junior Clerks Tuition Fees, in regard to which the following amending minutes by the Council apply:- Mr. Jackson:- The Treasurer attends and requests 2316 reconsideration of the terms to be offered to Mr. Jackson. He suggests retention of Mr. Jackson's services, largely on the grounds that he is a good man for his work, and good men are scarce; while Mr. Middleton is at present ill, and two men are on leave. The members consider that the difficulty is that Jackson resigned, that the resignation was officially accepted, and that his successor has already been appointed and has signed his agreement. Eventually however it is decided to accept the Treasurer's recommendation to renew the original offer to Mr. Jackson. The Treasurer adds that he will obtain a letter of apology from Mr. Jackson for the manner in which he has acted and an assurance that such behaviour will not occur again. As to Junior Clerks Tuition Fees. A member suggests that if the 3845 junior clerks remain in the Service for three years after obtaining a Diploma, full payment might be made, otherwise only half. The Treasurer suggests that the scheme should apply only after a junior has reached the age of 20 years, he would be entitled to a 3 year agreement at the age of 21, and full payment could be made upon signing the agreement. This proposal is approved.

3140 With respect to the discussion as to Superintendent A. H. Aiers, the Chairman states that the Commissioner of Police before going on leave requested that no senior officer be retired compulsorily until he returns as to the services of many of the officers who have reached the age limit are still valuable to the Council, and retiring allowance is inadequate. It is noted that a further Police report is awaited.

The minutes of the meeting of the Watch Committee of May 23 are submitted and are confirmed, except as regards the following:-

2687 Arrest of a Portuguese Subject. - In this connexion the Chairman alludes to the difficulty experienced in the past with the Portuguese Consul, and the steps which were taken with the Consular Body. The further Police report desired by the Watch Committee is now submitted, in which they contend they were within their rights in making the arrest, quoting as authority the

May 28/24.

Common Law of England. The Chairman is not confident that the law of any one country can be applied indiscriminately in the case of other nationals, and for this reason he does not endorse the suggestion that a protest in this matter should be lodged with the Consular Body. The Chairman of the Watch Committee states that while he does not press the point, he strongly favours action as recommended, expressing the view that Mr. Casanova's activities in obstructing the Council should be suppressed, and that he considers that the Consular Body is empowered to take action to this end. After discussion it is decided to take no further steps in the matter for the present.

²⁸¹⁹ Disposal of Morphia. - In addition to enquiries being made as to what quantities of morphia might, with advantage, be donated to the London Hospital, the Acting Secretary will also make enquiries as to a portion being forwarded to Hospitals in America.

General Utilities Committee. - On the Chairman's suggestion, it is agreed that this Committee, in future, be known as the Public Utilities Committee.

Land Commission - Members are informed that Mr. Brooke-Smith has agreed to serve on the Land Commission in the place of Mr. Bell.

North Szechuen Road Arbitration Case. - To replace Mr. Ambrose, Mr. G. Davies ¹⁶³² has agreed to act as Arbitrator in this case.

Electricity Committee. - To fill the existing vacancy Mr. Quin has consented to ¹⁵⁰⁴ serve on this Committee.

Muzzling of Dogs. - A member draws attention to the number of dogs upon the ¹⁸⁶⁷ streets without muzzles in contravention of the Council's regulation, and it is directed that the attention of the Police be drawn to this.

The Municipal Gazette for Thursday, May 29, is submitted in proof and authorised for publication subject to deletion of the latter part of the paragraph relating to the Mixed Court Accommodation to accord with the principle laid down that periodical Departmental Reports should relate solely to work done and not be utilised as a medium for, public notice as to improvements or alterations, which, although considered desirable, by the Department concerned, have not received the Council's sanction.

Summary of Receipts. - The Acting Secretary is requested to ascertain as to the difference in the amount of Land Tax received from January 1 this year to date as compared with the corresponding period for last year.

The meeting adjourns at 6.05 p.m.

Richard F. Anderson
Chairman.

Richard F. Anderson
Acting Secretary.

At the meeting of the Council held on Wednesday, June 18, 1924.

at 4.30 p.m. There are:

Present:

Messrs. S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

E. F. Mackay

P. W. Massey

S. Sakuragi

G. N. Wilson

The Acting Secretary, and

The Assistant Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed.

The minutes of the meeting of the Electricity Committee of May 26, are submitted and are confirmed. With regard to:

2392 Electricity Supply, Footung - This proposal is approved. As to its political aspect members take the view that such undertaking will, in fact, prove advantageous to the Council if and when the question of Settlement Extension is raised.

2704 Acting Engineer-in-Chief & Manager - Pay. - The Committee's views have been the subject of consideration by members and its recommendation is approved that, Mr. Taylor should receive half his own Pay and half that actually drawn by the Engineer-in-Chief & Manager, such decision being in accordance with the provisions of General Order No. 6264.

The minutes of the Finance Committee of June 2, are submitted and are confirmed, the Chairman remarking that he is informed by the Treasurer that the recently authorised Loan Issue of Tls.1,000,000 is now fully subscribed.

The minutes of the meetings of the Works Committee of June 3 and 12 are submitted and are confirmed.

Prosecutions by Police Prosecutor - Reference is made to a recent prosecution 3884 in the British Court under the Bankruptcy Act 1914 by the Prosecuting Solicitor of one Haynes, which was undertaken at the request of the Crown Advocate and with the approval of the Consulate. It is stated that the first intimation which the Council received of these proceedings was through the Public Press and doubt is expressed as to whether such a case as this should be conducted by the Prosecuting Solicitor without reference first being made to the Council. Both the Crown Advocate and

the Prosecuting Solicitor report that Haynes was a public danger and it was accordingly considered that some action should be taken to protect the public in general. Members regard a prosecution such as this as outside the scope of ^{the} Prosecuting Solicitor's routine duties, and the view is recorded that if such prosecutions are undertaken without having first received the Council's approval, difficulties might arise with unfortunate results as to the Council, and after discussion it is decided that in the case of the prosecution of a Foreign subject attended by unusual circumstances that the case be referred in the first instance to the Watch Committee for its views.

Land Assessment . Appointment of Assessors - The Commissioner of Public Works 1552 attends. In considering the appointment of Assessors for the re-assessment of land, members consider that steps should be taken to ensure that the new assessment should approximate more closely to the Market values of land. Reference is made to recent instances in which land bought by the Council has been obtained only by payment very much in excess of the assessed value. The Acting Secretary states that in the past directions have been given to the Assessors as to the basis to be taken, but that the Council's policy has been to regard the assessment as an impartial one and the values stated have been accepted by the Council. The Commissioner of Public Works regards as essential a correct relative assessment as between land and buildings, and states that the value of the latter is assessed by the Works Department and the Revenue Office.

A member suggests that as the assessment is made on behalf of the Council, it would not appear that it is bound to accept valuations in cases where it is obvious that a discrepancy exists as between the value stated and the Market value. He considers that separate assessors should be appointed for each district, but the Commissioner of Public Works points out that such procedure would not ensure uniformity of assessment as between the various districts. The names of Mr. Gilbert Davies and Mr. H. G. Robinson are suggested for appointment, and it is regarded as desirable that an additional assessor should also be engaged and the name of Mr. A. E. Fenton is mentioned as suitable. The Commissioner of Public Works states that it is doubtful whether Mr. Robinson will be able to act owing to business pressure, and he suggests, in order to obtain a correct assessment having regard to market values, that a qualified Surveyor from his own Staff might be appointed to act. After lengthy discussion the Commissioner of Public Works is asked to furnish a report giving suggestions which will assist the Council in achieving the desired object, meanwhile the Acting Secretary will enquire whether Messrs. Davies and Robinson will be in a position to act if so requested.

The Commissioner of Public Works withdraws.

Closing Hours of Places of Public Entertainment. - Allusion is made to the ¹⁸⁹² non-observance by Cafes in the French Concession of the Closing Regulations promulgated by the two Councils. It is realised that the position presents considerable difficulty, owing to the apparent unwillingness on the part of the French Police to enforce the Regulations in their Concession. The matter was some time ago taken up with Mr. Wilden from whom assurance was received, that steps would be taken to ensure compliance with the Regulations; shortly after the receipt of such assurance, however, conditions reverted to their former state. Members deprecate the lack of co-operation on the part of the French Authorities in this matter, but at the moment no suggestion is forthcoming as to what further action might be taken. It is, however, agreed that when the opportunity offers individual members will bring the matter to the attention of members of the French Council.

Staff Committee - Membership - Mr. Wilson having resigned from this Committee, Mr. Massey consents to act thereon.

The Municipal Gazette for Thursday, June 19, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

Arthur Jessenden
Chairman.

W. H. Massey
Acting Secretary.

At the meeting of the Council held on wednesday, July 2, 1924, at 4.30 p.m.,
there are:

Present:

Messrs. S. Jessenden (Chairman)
 A. E. Baker
 F. L. Knight
 W. P. Lambe
 V. G. Lyman
 F. W. Massey
 S. Sakuragi
 G. N. Wilson, and
 The Assistant Secretary.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed.

The Minutes of the meeting of the Staff Committee of June 16 are submitted and are confirmed.

The Minutes of the meeting of the Works Committee of June 17 are submitted and are confirmed.

The Minutes of the meeting of the Public Utilities Committee of June 17 are submitted and are confirmed.

The Minutes of the meeting of the watch Committee of June 20 are submitted and are confirmed. with respect to the Committee's recommendation that a Traffic Commission be appointed consisting of members of the Works and Watch Committees, the Chairman of the works Committee points out that that Committee is unanimously in favour of the appointment of a representative Commission. The Chairman alludes to the Council's determined opposition to this proposal, so recently as the penultimate Ratepayers meeting; he has, however, discussed this matter with the Acting Commissioner of Police, and, whilst expressing doubt whether the stand then taken by the Council was justified, he hesitates to recommend a reversal of policy within so short a period, since, by so doing, the Council would lay itself open to a charge of inconsistency. From the discussion which follows, it appears that the proposal that a Commission be appointed commends itself to the majority of members, but, before recording a definite decision, it is directed that the late Chairman's speech to the Ratepayers, bearing on this subject, and containing the then Council's objections, be circulated to members for their information; after which the Chairman asks the Works and Watch Committees to confer with a view to a definite recommendation being submitted.

Prosecutions by Police Progecutor,- with reference to the minute of the
 3884

last meeting, and more particularly to the Council's direction contained in the file circulated subsequent thereto to the effect that the case of Haynes be abandoned, members unanimously adopt the Chairman's views as expressed on the Circular, and, in answer to the Police Prosecutor's request for more explicit instructions as to what constitutes unusual circumstances such as to necessitate reference to the Council, decision is recorded that he shall conduct prosecutions as hitherto in all normal cases, but that, in all contemplated prosecutions which are outside the ordinary routine police procedure, reference to the Council must in the first instance be made.

The Commissioner of Public Works attends.

Land Assessment - Appointment of Assessors.- Following the discussion
 1552 which took place at the last meeting, a comprehensive report by the Commissioner of Public Works has been circulated, and his recommendation is approved that Messrs. M. A. Logan and H. G. Robinson be invited to act, as is his further suggestion that Mr. W. E. Sauer of the Public Works Department be also appointed an Assessor. Inquiry is made as to the form of the instructions to be issued to the Assessors, having regard to the Council's desire to obtain an assessment approximating more closely to the market value, and the Commissioner of Public Works states that the instructions issued in former years are adequate, if carried out by the Assessors. He considers that the seconding of a member of ^{his} Staff as an Assessor will materially assist in achieving the desired result. A member suggests that, in any case, where a difference of opinion arises between the Assessors, the Council should also be furnished with a minority report, thus enabling it to take into consideration the views of both parties, and decide each case upon its merits. The Commissioner endorses this suggestion, and expresses the opinion that the fact of the change in the personnel of the Assessors will facilitate a more correct assessment being obtained than has hitherto been the case. The question as to what remuneration Mr. Sauer should receive for his services will be the subject of consideration at a later date.

The Commissioner of Public Works withdraws, and the Acting Commissioner of Police attends.

Armed Robbers and Possession of Fire Arms.- Following the discussion at
 3342 the last meeting of the watch Committee, reports by the Acting Commissioner of Police have been circulated detailing at length what resources still remain to the Council that have not yet been fully exploited for the purpose of stamping out armed robbers. A further report has also been circulated covering the Acting Commissioner's recommendation that a licence be required for the keeping of firearms.

Dealing first with the risk attendant upon indiscriminate firing in public places, the Acting Commissioner of Police informs members that a Police Board is now sitting to consider the best type of weapon to be employed for encounters between the Police and armed robbers. He expresses the view that such risk would be lessened by the introduction of a weapon of shorter range and lesser velocity than that at present in use. It is noted that the recommendations of the Police Board will be forthcoming at an early date, after which this question will receive members' consideration.

Referring next to the feasibility of further deterrent measures being adopted for the purpose of coping with the increasing number of armed robberies, allusion is made to the Council's unsuccessful efforts to reintroduce punishment by the bamboo, which is regarded as having a most salutary effect on this type of criminal. It is realised, however, that owing to this form of punishment not being legal under the Chinese Penal Code, renewed efforts to secure its reintroduction are unlikely to prove successful. A member suggests that the Consular Body be again addressed in such a form as to place upon that Body the onus of any serious result which might occur in the future, owing to the non-success on the part of the Council to reintroduce the bamboo, and, in furtherance thereof it is suggested that public pressure might be brought to bear by fostering publicity in the press, with a view to bringing home to the public the serious risk to members of the Community which attach to these encounters in public places. The Watch Committee is asked to consider these suggestions and to report.

Passing then to that part of the Acting Commissioner's report relative to the powers of the Customs authorities to prevent the entry of firearms into the Settlement, but which apparently they hesitate to exercise, the Chairman states that he has discussed this matter with the American Consul-General, who appreciates the difficulty of bringing pressure to bear upon the authorities, since the desired action would necessitate restrictions on Shipping Companies, which the latter would be reluctant to accept. He intends to discuss this matter with the British Consul upon his return in the hope that the Consular Body may be induced by the means of concerted action to exert the desired pressure upon the Customs authorities. He further states that the Council's policy should be, by all possible means, to fix the Customs authorities with the liability of the necessary action, so that in the event of their failure to act, a public announcement of the whole position can be made, and the Council exonerated from any imputation that it was remiss in dealing with this

serious situation. He asks the watch Committee to consider and report how far it is possible to enlist the support of the Shipping Companies in any scheme of control of illicit traffic in arms.

1544 Considerable discussion then takes place on the Acting Commissioner's recommendation that, for the keeping of firearms, a permit be required. The Acting Commissioner does not agree with the Legal Adviser as to the interpretation of Bye-law XXXV, which he contends empowers the Council to require a permit to be obtained for the keeping of arms. The Chairman states that, if the Acting Commissioner's interpretation of the Bye-law is correct, and the Council insisted upon its application, difficulty would undoubtedly be encountered from the various Consuls if such law conflicted with that in force in their respective countries. Furthermore, he considers that applications for permits or licences to keep firearms will only be made by persons who keep such arms for domestic, protective and other bona fide purposes, and that the wrongdoers against whom the Regulation is directed would not apply for the necessary permit. The Acting Commissioner, however, contends that, whatever number of permits is applied for, it will assist the Police in their endeavours to suppress illegal traffic in arms, and it is finally agreed, before endorsing his recommendation, to again submit the matter for his opinion to the Legal Adviser and also to obtain an independent legal opinion as to the Council's powers under the Bye-law.

3342 The Acting Commissioner of Police also strongly advocates that the Consular Body be approached with a view to more severe deterrent punishments being inflicted on foreign gun-runners in the local Consular Courts, and he is directed to draft the necessary letter to this end, for members' approval.

Arrest without warrant - Police Procedure.- with reference to the
2687 minute on this subject of May 28, a further report by the Acting Commissioner of Police is submitted, together with his application for explicit instructions as to Police procedure in cases of arrest without warrant. In support of the views he expressed at the meeting above referred to, the Chairman informs members that for two reasons he is reluctant that the Consular Body should be approached. Primarily he points out that the Consular Body has no legal status or jurisdiction in respect of any of its members. The only possible redress would appear to be for the Council to lay a complaint with the Portuguese Minister in Peking, but even if this were done, it is considered that the Minister would undoubtedly support his own Consul. The second reason is that he is informed that the Portuguese Consul-General, or for that matter any other Consul-General ~~is bound~~

can insist upon his strict rights under the treaties which as interpreted by some, if not all the consuls, means that a consul may refuse to permit his nationals to be arrested under any circumstances without a warrant signed by himself. While as a rule Consuls do not object to arrests made by the Police, under certain circumstances, without warrants, it is certain that some and perhaps all the Consuls would decline to commit themselves definitely in writing to any procedure which would curtail their treaty rights, and even if they did so, such action would not bind their respective governments, or some of them at least, nor their successors in office. The procedure followed by the Police for the past 60 years is based on English Common Law, but such Common Law cannot be applied indiscriminately in the case of other nationals, in the event of the Consul concerned objecting thereto. The Consular Body has no power to issue a mandate or instructions to the Council in this respect, and in view of the above, the most which could be obtained would be a guarded expression of the Consular Body's view. He, therefore, recommends that the procedure which has been successfully carried out by the Police in the past be adhered to, and that the Senior Consul's letter of December 7, 1922, outlining the Consular Body's views, be removed from the Police Department files and retained in the Secretariat. After hearing the Chairman, these views are endorsed.

1876 Referring then to the Watch Committee's recommendation that action should be taken requiring the Portuguese Consul-General to either substantiate or withdraw his allegation concerning a high official in the Police Force accepting bribes in connexion with the opium traffic, the Chairman considers that, if such course were followed, it is not unlikely that Mr. Casanova would repudiate the statement. Alternatively it is suggested that a letter be addressed to the Portuguese Consul asking him to supply the name of the official referred to, to enable the Council to take the necessary disciplinary action. After brief discussion this proposal is approved, and the Assistant Secretary is directed to draft the necessary letter for submission to members before despatch.

Closing Hours of Places of Public Entertainment.- With reference to the
1892 minute of the last meeting, the Chairman informs the Acting Commissioner of Police that an informal conference has been held between the two Councils, and that, from the views expressed by members, it was apparent that these Cafes are regarded by the French Council solely from the point of view of revenue. Unless some concession is made by this Council, he does not consider that the French Council will carry out its undertaking to insist upon observance of the closing regulations, and the suggestion has been put forward to extend during the summer

months the closing hour until 2 a.m. with the exception of Saturdays and special days, when the closing hour will be 3 a.m. Although such concession would be a departure from the principle laid down by this Council, he considers it may be sound policy to agree to this extension as a quid pro quo for strict observance being enforced in the French Concession in respect of a uniform closing hour. After brief discussion this suggestion is approved, and the Watch Committee is asked to frame a suitable proposal for submission to the French Council.

The Acting Commissioner of Police then withdraws.

Secretary to Commissions - Remuneration.- The question of remuneration of
3382 Mr. J. W. Fraser, who has acted as Secretary to several Commissions appointed by the Council, is considered. Members are informed that prior to Mr. Fraser joining the Council's staff, he attended some 70 meetings, and that, in the past, payment to the Secretary of such Commissions has been made at the rate of \$100 per meeting. In view, however, of the large number of meetings attended by Mr. Fraser, the Acting Secretary has suggested the sum payable might suitably be settled on the lower basis of Tls.50 per meeting, i.e. a total payment of Tls.3,500. Members, however, regard such basis as too liberal, and, from an estimate of the approximate number of hours occupied by Mr. Fraser in this capacity, it is considered that a total payment of Tls.2,000 would be equitable. It is, accordingly, decided to offer Mr. Fraser this amount in full settlement for the duties performed.

It is also directed that, in future, the duties of Secretary to any Commission be undertaken by a member of the Secretariat staff, provided that such action does not entail the engagement of additional permanent staff.

Condition of Public Motor-cars.- A member draws attention to the very
1410 unsatisfactory state of some of the motor-cars let out for hire by public garages. He suggests that some action be taken to ensure that these vehicles are kept in such repair as to guarantee safe conveyance to their occupants and immunity from danger to other users of the roads, and it is decided to refer this question to the Watch Committee with a view to the necessary Police control being exercised.

The Municipal Gazette for Thursday, July 3, is submitted in proof and authorised for publication.

The Meeting adjourns at 6.55 p.m.

Stirling Jessendon
Chairman.

J. M. McKee
Assistant Secretary.

At the meeting of the Council held on Wednesday, July 16, 1924, at 4.30 p.m.

there are:-

Present:

Messrs. S. Fessenden (Chairman)

A.E. Baker

P.L. Knight

W.P. Lambe

V.G. Lyman

E.F. Mackay

P.W. Massey

S. Sakuragi

G.N. Wilson, and

The Assistant Secretary.

The Summons calling the meeting is taken as read.

Russian Refugees.- Before proceeding with the business on the Agenda, the
 3908 Chairman refers to recent developments connected with the Russian Consulate.

The Chairman states that on the night of Saturday, July 12, he received a telephone call from the Acting Commissioner of Police stating in substance that a report had been received, to the effect that a party of "Reds" would attempt to take forcible possession of the Russian Consulate building, and expel a party of "Whites" who were occupying the building. There appeared to be a strong possibility of armed conflict between the opposing parties. The Acting Commissioner of Police requested the advice of the Chairman generally and particularly as regards the question of ejecting the "White" party from the building. The Chairman advised the Acting Commissioner of Police that an adequate force of police should be kept in the vicinity of the Consulate to prevent any breach of the peace and that order should be maintained in the streets at any cost but that the Police should not attempt to eject the occupants of the Building without the written authority or warrant of the Consular Body. On Sunday night, July 13, the Chairman received a telephone call from the American Consul General who was speaking on behalf of the Consular Body inquiring generally as to the attitude of the Council in the matter and particularly as to the Council's attitude regarding ejecting the "White" party. The Chairman replied in terms similar to the advice given to the Acting Commissioner of Police.

On Monday, July 14, at 3 p.m. the Chairman received a letter signed by the Senior Consul requesting that the Council eject the "Whites" from the Consulate. The Chairman conferred immediately with the Acting Commissioner of Police transmitting the Senior Consul's letter to him and at the same time urging that every effort be made to induce the occupants to peacefully vacate the premises failing which sufficient force should be employed to eject them.

Capt. Barrett was detailed to carry out these instructions, which he did in a very tactful and efficient manner, the "Whites" peaceably vacating the premises after a somewhat protracted argument.

The Chairman has now received a letter from the Senior Consul expressing the Consular Body's appreciation of the tactful and efficient manner in which the Police handled a situation which was fraught with potential danger. He suggests that a letter be addressed to the Acting Commissioner, conveying the Consular Body's and the Council's appreciation of the manner in which they handled a delicate and troublesome situation. Members unanimously approve this proposal, and on behalf of the Council Mr. Mackay thanks the Chairman for the efforts he himself has made to avert a serious situation. The Chairman adds that a guard is now maintained round the building until the arrival of the Soviet representative so as to preserve order in the vicinity, a matter of ordinary routine Police administration.

The Minutes of the last meeting are confirmed and signed. With regard to

Arrests without Warrant - Police Procedure.-At the suggestion of the Chairman and with members' approval, this minute has been amended, and with regard to 1876 the last paragraph thereof, a draft letter to the Portuguese Consul-General is approved requesting him to furnish the name of the officer or officers alleged to have profited from opium transactions in order that the Council may take effective action.

In connexion with the difficulty experienced generally by the Council in its dealings with this official, the Chairman states that he has had a conversation with Mr. Casanova from which it transpired that the attitude taken by him relates solely to difficulties occurring in connexion with Police matters, which, if given a free hand, he (the Chairman) has every hope of being able to adjust. He would prefer not to report fully at the moment, but will do so at the next meeting of Council.

The Minutes of the Meeting of the Works Committee of July 1, are submitted and are confirmed.

The Minutes of the meeting of the Foreign Education Committee of July 3, are submitted and are confirmed, subject to reference to the Staff Committee of the recommendation that increased pay of Tls. 25.- per mensem be granted to Assistant Masters and Assistant Mistresses holding a University degree.

The Acting Commissioner of Public Health attends.

The Minutes of the Meeting of the Health Committee of July 9, are submitted and are confirmed, subject to reference to the Staff Committee of the minute relating to Revised Scale of Pay of Native Surgeons.- As the Acting Commis-
2456
sioner's proposal that these employes be entitled to a gratuity upon retirement after nine or more years' service would, if adopted, place them on a different basis from all other Chinese employes, it is considered that each case should be dealt with, if necessary, by a special recommendation; members being opposed to departure from the principle of the existing Provident scheme

July 16/24. 195.

2247 Sale of Injurious Liquors.- At a member's suggestion a slight amendment will be made to this minute.

2496 Pure Milk Supply Commission's Report.- In accordance with the Committee's recommendation, the Commission's Report is formally adopted with the exception of the suggested appointment of a Municipal Veterinary Surgeon. In reply to a member's inquiry whether the recommendations will involve increased expenditure on behalf of dairies, the Acting Commissioner of Public Health states that, so far as grade "B" dairies are concerned, practically no extra expenditure will be entailed, and only very slightly increased expenditure in respect of those holding grade "A" licences.

2819 Sole of Poisons Commission's Report.- In accordance with the Committee's recommendation, the Commission's Report is adopted in its entirety. The Chairman inquires whether the Council is empowered under the Byelaws to enforce registration of medical practitioners, and the opinion of the Prosecuting Solicitor is submitted, that under the Chinese provisional Criminal Code the Council can do this so far as Chinese and unregistered foreigners are concerned. With regard to foreign medical practitioners it is realised that, inasmuch as the Council has power to enforce registration of all chemists, it can be made a condition of their licences that prescriptions signed by registered medical practitioners only, may be filled, and that thus the desired registration of medical practitioners will effectually be secured.

3652 Native Ice.- A member requests that the question of prohibition of the use of native ice within the Settlement be again considered. It is pointed out that, after full consideration of this matter so recently as October last, the Council expressed the view that prohibition would be impracticable. The member, however, is of the opinion that the matter merits further consideration, and it is decided to place the subject on the Agenda for re-consideration at the next meeting of the Health Committee.

1484 Public Rickshaws - Limitation of Numbers.- The report on the Conference between representatives of the Ricksha Companies and French Council and the Watch Committee has been circulated to members. The Chairman of the Watch Committee states that the representatives of the Companies present made out a strong case for reimposition of limitation as to the number of licences authorised for issue, and that their views were endorsed by the Acting Commissioners of Police of both Councils. After discussion, the Watch Committee's

recommendation is endorsed that limitation be reimposed forthwith, elimination to be effected by withdrawal of all licences in respect of vehicles which do not meet the Council's requirements; the limit to be 10,000 with a view later, if found necessary, to reduction of this number to 8,000. Owing to the expressed willingness of the Ricsha owners to pay an increased fee, it is not anticipated that a loss of revenue will follow. The proposal that licences be made non-transferable is also unanimously endorsed. In accordance with the request of the Ricsha Companies for an early decision, it is decided to communicate with the French Council forthwith, after which public notification will be made.

Houses of Public Entertainment - Closing Hour.- With reference to previous 1892 minutes, this question has been further discussed with representatives of the French Council and it is decided to accord approval to the revised regulations submitted by them, extending the closing hour for ordinary nights until 2 a.m. The intimation conveyed by Monsieur Le Bris that the French Council intends to enforce strict compliance with the revised regulations is noted with satisfaction. A member draws attention to the fact that provision is being made for permission to keep open the whole night in respect of national holidays of three countries only, and he considers that the regulations in this respect may be regarded as invidious by other nationals resident in the Settlement. He suggests that the dates on which establishments are allowed to remain open all night should be inserted, instead of specific reference to certain national holidays. Some discussion takes place on this point, after which it is considered undesirable to permit any addition to the national holidays which are now to be agreed and mutually settled between the two Councils, and, subject to confirmation by the French Council, the revised regulations will be brought into operation forthwith.

Pension Scheme.- With reference to the minute of April 23, the 3140 Treasurer's comment on the Police report has been circulated. After short discussion, this matter is referred to the Staff Committee for its recommendation.

The Municipal Gazette for Thursday, July 17, is submitted in proof and authorised for publication. In order that the public may not be misled concerning decision on matters which are dealt with by two separate Committees, a member's suggestion is approved that particulars of such matters should not appear in the Gazette until agreement has been reached by both Committees or decision recorded by the Council.

It is further suggested that it would be desirable to publish in the Gazette the names of any absentees from the meetings of the Council or its Committees, particularly in regard to the Advisory Committees which meet less frequently than the main Committees of the Council, in order that the public may know the names of those constituting such Committees. It is, however, considered that, provided the names of absentees are recorded in the Council and Committees' official minutes, further record is undesirable.

The meeting adjourns at 5.45 p.m.

Stirling Foxenden
Chairman.

J. M. McKee
Assistant Secretary.

At the meeting of the Council held on Wednesday, July 30, 1924.

At 4.30 p.m. there are:

Present:

Messrs. S. Fessenden (Chairman)

A. E. Baker

P. W. Knight

W. P. Lambe

V. G. Lyman

E. F. Mackay

P. W. Massey

S. Sakuragi

G. N. Wilson

The Acting Secretary, and

The Assistant Secretary.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed. With regard to:

1876 Police Relations with Portuguese Consulate, a letter has now been received from Mr. Casanova repudiating the statement alleged to have been made by him concerning Police officials profiting from the opium traffic. In connexion with the attitude adopted by the Portuguese Consul-General, the Chairman informs members that in the course of an interview with Mr. Casanova, the latter explained there are a number of Chinese in Shanghai who are in possession of naturalisation papers issued by the Government at Macao, and that he is bound to protect their interests. He has not himself issued naturalisation certificates to Chinese, and has no intention of doing so. He considers that the Police have acted upon an erroneous assumption that he had issued certificates of Portuguese nationality to Chinese. Another point raised was that when proceedings were conducted in the Portuguese Court in connexion with opium smuggling, the Police insisted on the opium confiscated being handed over to them to be destroyed. He maintains that the Court is under no obligation to do this, and that he himself should be responsible for handing the opium to the Customs Authorities to be destroyed. He also complained that in cases of arrest of Portuguese subjects the Police have not followed the procedure outlined by the Consular Body in its letter of December 22. The Chairman has discussed the whole question with the Acting Commissioner of Police, and he considers that if in future matters involving relations with the Portuguese Consulate are conducted more tactfully, the difficulties experienced in the past will be overcome, and the Acting Commissioner has agreed to take all possible steps to ensure amicable relations being maintained.

The Minutes of the meeting of the Watch Committee of July 14, are submitted and are confirmed. With regard to: Conditions of Public Motor-Cars

Following his statement at this meeting the Acting Commissioner of Police has submitted a further report dealing with the inspection of public motor-cars, from which it is noted that each public motor-car is inspected on the average seven or eight times a year.

3470 Tramways - Overcrowding. - Attention is drawn to the unsatisfactory state of overcrowding on tramcars, and it is not considered that the Company is making any effort to cope with the situation. After discussion, the view obtains that strong action should be taken to bring home to the Company its obligations in the matter, and the following remedial measures will be suggested for adoption, namely, the appointment of foreign supervisors to make frequent inspections of the cars, and the fixing of a maximum number of passengers to be carried, the maximum to be shown in the interior of each car. It is also decided that in the event of the Company failing to satisfy the Council that it is taking all possible steps to meet the requirements laid down, proceedings against the Company will be resumed.

3342 Armed Robbers - Services of Volunteer Corps. - In connexion with the detailing of a certain number of the Corps to assist the Police in rounding up armed robbers, a member inquires whether such parade is entirely voluntary, or whether a section of the Corps is compulsorily mobilised for the purpose. As this is the first occasion on which the services of the Corps have been utilised for a purpose such as this, he considers it desirable that the position should be clearly defined. After discussion it is agreed that the attendance of the Corps must of necessity be voluntary, but that such Volunteers are understood and intended by the Council to be definitely called out by the Council in aid of the Civil power.

A report by the Commandant on the calling out of the Volunteers for the recent round-up has been circulated to members.

The Minutes of the meetings of the Works Committee of July 15 and July 22, are submitted and are confirmed. With regard to:

1641 Illuminated Sign on Roof of A. P. C. Building. - A member questions the desirability of permitting the erection of illuminated signs on buildings fronting the Bund, on the grounds that the frame work will detract from the appearance of this thoroughfare. He is informed that the matter was carefully considered by the Works Committee and while it is doubtful whether the Council has power to prohibit these signs, due weight will be given to this view in dealing with future applications.

July 30/24.

The Minutes of the meeting of the Finance Committee of July 17, are submitted and are confirmed.

The Minutes of the meeting of the Committee appointed by the Council to consider the Report of the General Education Commission, of July 17, are submitted and are confirmed, and the report of the Commission is adopted, subject to the several amendments recommended by the Committee.

The Minutes of the Joint meeting of the Watch and Works Committees of July 23, are submitted and are confirmed. Certain amendments will be made to these minutes, meanwhile the Committees' recommendation is adopted that a representative Traffic Commission be appointed, and members are asked to consider as to the personnel of the Commission, with a view to invitations being issued.

The Minutes of the meeting of the Staff Committee of July 24, are submitted and are confirmed, it being noted that further recommendations will be submitted regarding Pension Scheme and Staff Passages.

Carrying of Fire Arms. - With reference to the minute of July 2, the legal opinion of Mr. Lipson Ward as to the Council's powers under Byelaw XXXV is submitted, Mr. Ward states that three constructions can be placed on the wording of the Byelaw, but he regards the following as the most reasonable construction and the one which the Court would most probably adopt.

"A prohibition against (a) keeping etc. firearms of the nature described without a licence. (b) keeping etc. dangerous or inflammable materials of the nature described to a greater quantity than may from time to time be set out in a Municipal notification without a licence, and (c) carrying on any dangerous trade without a licence".

It is noted that this view is opposed to that of the Council's own Legal Adviser. If Mr. Ward's interpretation is correct, the Council is empowered to adopt the suggestion of the Acting Commissioner of Police, but it is questioned whether the advantages to be derived following such course would be commensurate with the labour involved, further, whether the co-operation of the public might be relied upon to ensure the success of this measure. The Chairman has discussed the matter with the Acting Commissioner, who expressed the view that licences would not be of material benefit, but might prove to be of some assistance, and after discussion it is agreed that action be taken in accordance with the final legal opinion, no fee however to be required in respect of such licences. The Chairman also asks for a memorandum on the proposal to limit under the Byelaw the number of firearms held, with a view to a notification being issued as an additional safeguard.

July 30/24.

Smuggling of Firearms. The Chairman informs members that he has had an
 3342 informal discussion with representatives of the Shipping Companies and
 the Consular Body, and the Commissioner of Customs, to consider what
 action can be taken to improve the present position with regard to the
 smuggling of firearms. As a result of the discussion it was agreed that
 a Committee should be appointed to go into the whole question, following
 which he has received a recommendation from the Acting Commissioner of
 Police as to the constitution of such a Committee. It is suggested that
 the Committee should consist of a member of Council, a member of the
 Watch Committee, a member of the Consular Body, the Commissioner of
 Customs, two members to represent shipping companies and a representative
 appointed by the French Consul. A member's suggestion is approved that
 Mr. Harold Dollar and a representative of the N. Y. K. be asked to
 represent the Shipping Companies, and it is also considered that a
 Chinese should be asked to serve on the Committee. The Chairman consents
 to act as Chairman of the Committee, and it is considered desirable that
 the Committee be constituted with as little delay as possible.

Licensing of Bicycles. - following the Council's recent decision to obtain
 3889 the approval of the Ratepayers at the next annual meeting to licence
 bicycles, a protest has been received from Mr. Jabin Hsu¹¹ on behalf of
 a number of bicycle shops. No action is taken other than directing
 that a reply be made that the matter is under consideration.

Licensing beyond Limits. Allusion is made to the recent action of the Chinese
 authorities in closing certain cafes in the Western District situate on
 Municipal Roads, it having been intimated that the re-opening will be
 permitted upon their obtaining a licence from the Chapei authorities.
 The Council's policy is to require establishments fronting Municipal
 Roads to comply with regulations in force governing such establishments as
 a quid pro quo for the access obtained from the Municipal Road, and it is
 realised that if the Chinese authorities are successful in enforcing
 licences being taken out in the present instance it will undoubtedly
 lead to similar action being taken by them in respect of other
 establishments situate on Chinese territory but fronting Municipal Roads.

Lengthy discussion takes place in the course of which the Acting
 Secretary suggests that the proprietors be informs that upon their
 taking out a Municipal Licence the premises can be re-opened forthwith,
 and subject to the Chairman discussing the Council's position in this
 matter with the Senior Consul, this proposal will be adopted.

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Public Recreation Ground. - It is decided to renew the lease of the Public
3887 Recreation Ground from expiry on August 31, at the increased rental of
Rs. 2,400 per annum requested by the Trustees, the term of renewal
however, to be for 20 years instead of 10 years.

Fire Brigade Staff. - A renewed request by the Chief Officer that he be permitted
3887 to engage an employe from South Africa has been circulated. His
application has already been considered by the Watch and Staff Committees
and after brief discussion their recommendation is endorsed that no
departure should be made from the Council's present policy under which
employes are appointed through the Council's London Agents.

The Municipal Gazette for Thursday, July 31, is submitted in proof and
authorised for publication.

The meeting adjourns at 7.05 p.m.

Stirling D. Resenden
Chairman.

E. Neubourne
Acting Secretary.

At the meeting of the Council held on Wednesday, August 13, 1924 at 4.30 p.m.

there are:

Present:

Messrs S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

E. F. Mackay

P. W. Massey, and

The Acting Secretary.

Absent:

Messrs S. Sakuragi

G. W. Wilson.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed.

The Minutes of the meeting of the Works Committee of August 5 are submitted and confirmed. With regard to:

1205 Latrine Accommodation - Bund.- The Chairman of the Committee reports that he is taking up this matter with the owners who have raised objections to the scheme and he hopes that their sanction will be accorded in due course. Mr. Scott alluded to the traffic congestion at this point, which it is considered might be reduced if trams were prohibited from stopping at the corner of the Bund and Mankang Road. The question of stopping places for trams has already engaged the Council's attention, and it is directed that a Police report be furnished as to the feasibility of this particular stopping place being discontinued.

1077" Realignment of Section of Avenue Edward VII.- A plan showing the proposed straightening of this road between Yunnan and Honan Roads is inspected, and the proposal is approved to be transmitted to the French Council with a view to its joint adoption, the improvement, thereafter to be inserted in next year's Road Plans.

1632 Arbitration Award - North Szechuen Road.- With reference to the Works Committee minute of July 22, the Chairman of the Committee states that he has seen Mr. Davies and that the arbitrators have agreed to reduce their fee to Tls.375 each. Mr. Davies pointed out that it was necessary to appoint one arbitrator only and members direct that in any future case this procedure be followed.

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The Minutes of the meeting of the Staff Committee of August 8 are submitted and are confirmed. With regard to:

1206 Additional Pay - Mr. J. H. McKee.- In approving the recommendation members direct that it be made clear to Mr. McKee that such additional pay is contingent upon continuance of present conditions in the Secretariat.

2070 As regards the new Pathologist, the Chairman states that the Treasurer gave him a note just before the meeting to the effect that the maximum of Tls.700 should only be given to an experienced man, and that for a young man it should be Tls.600. It is noted, however, that the matter must be left largely in the hands of Dr. Davis, to deal with the circumstances as he finds them, as suggested by the Staff Committee.

3687 With regard to the case of Mr. Gaunt, his status and pay are again reviewed and it is directed that it be made clear that he is not in charge of the Sewerage Works. The Chairman of the Staff Committee observes that his position and functions are quite clearly laid down, but it is self-evident that the work which he performs could effectually have been undertaken by the Health Department.

Settlement Extension.- The Chairman states that it was suggested to him by Mr. Cunningham, that a committee should be appointed to prepare certain data on the question of Settlement Extension to be circulated to the Diplomatic Body in Peking. The suggestion commends itself to him as he has knowledge of a memorandum prepared by the American Bar Association on similar lines regarding the Mixed Court, and that he then gathered that the Diplomatic Body did not have a very clear idea of the practical side of the Mixed Court, and he believed the same conditions applied in regard to Settlement Extension. The Vice-Chairman remarks that he has heard that the Diplomatic Body regard Settlement Extension as an academic question, and that there is no likelihood of their deciding upon anything at the present time. The Chairman remarks that anyhow, as the Acting Senior Consul has suggested it, it would do no harm to adopt it, and members agree to the suggestion.

2582 Licensing of Food Shops.- The recommendation of the Acting Commissioner of Public Health is submitted, that in future all applications for licences for places where food of any kind is to be prepared or sold, shall be submitted to the Health Department for inspection and approval before issue of the licence.

In comment thereon, the Chairman remarks that, this proposal would disrupt the general procedure of licensing, which was put in force recently, and which is working very well in obviating the many complicated difficulties which formerly were experienced. He details his view, as set forth on the circular, which meets with members' approval, and in accordance therewith, it

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is decided that the activities of the Health Department in the matter of licensing should be confined to making formal reports to the Council when, in their opinion, the condition of licensed premises is such as to be detrimental to public health.

In connexion with the Licensing Conditions generally, a member observes that in a general way he considers that there is much too great a tendency to alter present rules and regulations. Another member cites two cases of cholera but the consensus of opinion agrees with the first member in considering that two or three cases in perhaps two millions do not warrant changing the regulations. The Chairman observes that his point of view is that it is not advisable to interfere with existing regulations more than is absolutely necessary; that the Council cannot expect the Chinese to conform entirely to "home" standards, and that there is quite enough trouble in enforcing those regulations which the Council feels obliged to impose upon them, without going further and adopting measures which are bound to provoke trouble.

Natural Ice.- With reference to the minute of July 16, a Health Department
3652 report and a considerable amount of correspondence between individual Councillors and the Acting Health Officer is submitted, recommending prohibition of the use of natural ice in licensed establishments.

The Chairman observes that this question has been considered by former Councils on numerous occasions when the view was expressed that prohibition as suggested was inadvisable, and it is agreed that the reasons now put forward do not warrant any change in the existing policy.

Official Correspondence.- Arising out of this matter the Chairman refers to the difficulty experienced in keeping proper record in the Central Registry, if correspondence on public matters between Heads of Departments and individual members of the Council, does not pass through the Secretariat, and he suggests that such written communications be addressed and forwarded to the Secretary and not to himself or other individual councillors or to other parties. Discussion takes place, and it is pointed out by the Vice Chairman that occasions may arise when an individual councillor desires for his information an expression of view or details from a Head of Department regarding certain matters, application for which through the Secretariat might involve unnecessary delay. It is, however, agreed that when any report is furnished on any public matter from a Head of Department, a copy of his report should be furnished to the Secretariat.

Native Police on the Settlement Roads.- A member draws attention to the increasing number of native police seen on the Municipal roads, and, in view of the Council's standing policy that such may not function on the Settlement's roads, a police report on the subject is called for.

Tramways Accommodation.- Allusion is also made to this matter, which it appears has been settled by the Police without the Council's knowledge, and enquiry is made as to why this matter has not been reported.

Licensing of Bars beyond Limits.- The Chairman informs members that in his view, the Police have gone too far recently, in making suggestions to the Chinese Authorities, and he particularises the suggestion to General Ho to licence all Chinese houses of entertainment on Municipal Roads beyond limits, and in giving him a copy of a Municipal licence. Members express the view that the question of licences beyond limits and similar matters, form subject of such serious importance that no negotiations with the Chinese authorities with regard thereto should be undertaken, until after formal report and recommendation on the subject has received approval.

Public Rickshas.- With reference to the recent decision to increase the licence fee for public rickshas, the Acting Secretary points out that such action cannot be taken until the increase has been authorised by the Ratepayers at the next Annual Meeting, and directions are given accordingly.

With regard to the process by which limitation in number should be effected, the proposal of the Acting Commissioner of Police endorsed by the Watch Committee is approved, that this should be undertaken on a pro rata basis of the number of licences held on July 1, due consideration, however, to be given to those owners who derive a livelihood by holding one or two licences only.

General Municipal Rate.- Upon the ground that a considerable number of premises are under assessed, and with the object of obtaining additional revenue, the Vice Chairman proposes that the question of assessment be thoroughly reinvestigated. Asked to outline the method of assessing such premises, the Assistant Commissioner of Revenue does so, and states that little difficulty is experienced in the cases of premises rented by their occupiers, owing to the assistance afforded by the landlords, and with regard to premises occupied by Chinese a member of the Staff is engaged solely in inspecting these premises and the rent receipts, thereafter making any necessary adjustment. After hearing the Assistant Commissioner it is not considered desirable that any action should be taken pending the forthcoming reassessment of land.

The Assistant Commissioner of Revenue withdraws.

Applications for Permit to Carry Fire-Arms.- The Portuguese Consul General requests the Council to re-consider its decision refusing a licence to a Portuguese protege, Mr. Doo Yuet Sung, to carry fire-arms. In view of the fact that this man is reported by the Police to be a well known opium

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smuggler, Mr. Casanova will be informed that the Council is unable to re-consider its decision.

1544 With reference to the minute of the last Watch Committee meeting, the Portuguese Consul General makes a third application that a licence to carry fire-arms be issued to Mr. Tong Keng. It is stated that the applicant has received threatening letters and desires to carry fire-arms for purposes of self defence. After discussion it has ^{been} ~~been~~ decided to inform Mr. Casanova that upon satisfactory proof being furnished that the applicant's life is in danger as stated, this factor will be taken into consideration.

Shantung Road Hospital.- An application from the Hospital authorities that the 1572 per capita rate for treatment of Municipal employes be increased from \$1 to \$1.50 per diem, is approved. Their further application that the Council's annual Grant-in-aid be increased from Tls. 5,000 to Tls. 15,000 is not approved, it being still considered that further efforts should be made to increase Chinese contributions to the Hospital.

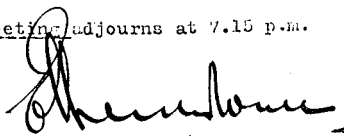
Annual Recess.- Since two weeks of the ordinary period of recess has already elapsed, it is decided that the recess shall now take effect from August 14, to September 24, instead of the full period of 6 weeks.

Municipal Cemeteries.- A member suggests that a regulation be issued prohibiting 3832 photographs of burials being taken without the consent of the relatives of the deceased, and directions are given accordingly.

Jessfield Park.- A member's suggestion is approved that the Parks Committee be 1878 asked to consider what precautions might be taken to safeguard children when playing in the vicinity of the lake in this Park.

The Municipal Gazette for Thursday August 14 is submitted in proof and authorised for publication.

The meeting adjourns at 7.15 p.m.


Acting Secretary.


Chairman.

At a special meeting of the Council held on Wednesday, September 3, 1924,

at 4 p.m., there are:

Present:

Messrs. S. Fessenden (Chairman)

A.E. Baker

P.L. Knight

W.P. Lambe

V.G. Lyman

P.W. Massey

G.N. Wilson, and

The Acting Secretary.

Absent:

Messrs. E.F. Mackay

S. Sakurgai

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict - State of Emergency. The Chairman states that before discussing whether, in view of the present conflict between the armed forces of Chekiang and Kiangsu, a "state of emergency" should be declared it would be advisable to hear Colonel Gordon's views.

The Commandant of the Volunteer Corps attends.

The Commandant outlines the military situation according to the latest reports to hand, stating fighting has taken place that forenoon at Wongdu on the Shanghai-Nanking Railway about 14 miles from Shanghai. The extent or intensity of the fighting is not yet known. The naval landing parties are standing by at two hours notice. French marines are to be landed at 5 p.m. that day. His own opinion is that if a general engagement has started more definite news would have been received. He recommends that the necessary action be taken in the preparation of proclamations and the writing of letters for the assistance of naval landing parties, so that everything shall be cut and dried. Unless there were a general engagement, he thinks it would be premature to ask the naval parties to land or to call out the volunteers.

The Commandant then sketches the scheme of defence, showing the lines to be held by the different parties. He has placed the minimum requirements from the naval authorities at 400 men. If the number of refugees becomes very great, the advisability of establishing refugee camps would arise. In the event of the Chekiang troops being routed, Chapei soldiery and police will be treated exactly as other troops if

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they attempt to enter the Settlement, namely, they will be disarmed and their caps and coats removed. As to the possibility of the situation becoming chaotic, that is a matter of future politics and no hard and fast rule can be laid down. The question of heavy artillery support does not arise at this stage. No neutral territory has been declared. Bombardment of Woosung Forts would be allowed, as also would firing from the Chekiang ships if an attack on the Arsenal were made.

The Acting Secretary reads the latest Police reports on the situation.

The Commandant withdraws.

The Chairman states that when the summons calling the meeting was issued he was under the impression that the Commandant wished a "State of Emergency" to be declared. In the Chairman's opinion, they should steer a middle course between the desire of the military authorities to land naval detachments sooner, possibly, than was necessary, and the conservatism of the Consular Body which might incline towards delay. In the circumstances he agrees with the recommendation of the Commandant, that everything be put in readiness but that no "State of Emergency" be declared at the moment. It is highly improbable that any large body of troops could fall back on Shanghai before a sufficient number of men could be landed.

The Chairman further states that he has been asked his opinion unofficially as to whether the Council would send Volunteers out along the Railway Line. After considerable thought, he replied unofficially that such a course would not receive the Council's approval, as it meant asking the Council to assume responsibility which should be assumed by the Foreign Powers. Also, the Acting Commissioner of Police had pointed out that if there were any large influx of refugees the Volunteers might be required in the Settlement. The question of how far naval parties could go on Municipal roads outside the Settlement, he understands, had not been decided. He had been approached unofficially to state whether, as Chairman of the Council, he would be willing to sign an order or request that these parties, if necessary, could go to the extreme length of shooting Chinese Soldiers on Chinese territory. Without committing himself he has expressed the opinion that he could not do so, and, even if he did, it would only be a piece of waste paper. If such a situation arose, it would be a diplomatic question between China and the Powers concerned.

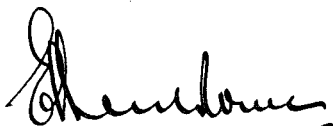
In answer to a member, the Chairman states he does not think the Consular Body will go further with the project of declaring a neutral zone as it is believed that several representatives have had definite contrary instructions from their governments. At the same time, at the present juncture, it is desirable to maintain the principle that naval parties of any nationality only land for active duties at the request of the Council, duly conveyed to the Senior Consul, so that individual Consuls may be dissuaded from individual action in landing petty guards to protect individual interests.

A member raises the question of the important district on Robison Road beyond limits, containing several large mills, and thinks it would be only fair to let these people know the position. He does not wish to interfere with the military scheme in any way, but it might make a great deal of difference if these people are given 24 hours notice instead of 6 or 8.

The Chairman thinks there would be no harm done in notifying owners in outlying districts. If the necessity arises he would very much like to have the authority of the Council to declare a "State of Emergency", and this is unanimously accorded, the Chairman agreeing with the opinion expressed by members that it will be better to err on the side of safety in case of doubt.

The question of the food supply being mentioned, the Acting Secretary states he is keeping in close touch with this aspect of the situation. The only feature at present is a shortage in the supply of beef, which comes chiefly from the Tanyang District.

The meeting adjourns at 5.15 p.m.


Acting Secretary


Chairman.

At a Special Meeting of the Council held on Saturday, September 6, 1924, at 12.15 p.m. there are:

Present:

Messrs S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

P. W. Massey

S. Sakuragi

G. N. Wilson

The Acting Commissioner of Police, and

The Acting Secretary.

Absent:

Mr. E. F. Mackay.

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict. Landing Parties.- The Chairman says the meeting has been called to consider the general situation. Before taking that up, he wishes to deal with the question of the declaration of a "State of Emergency". During the last few days he has been in touch with members of the Consular Body and it is quite apparent to him - as to others in touch with the situation - that the Consuls, for political reasons, appear to be desirous of having this trouble pass over without calling for landing parties. On the other hand, the Council and its staff are charged with the protection of life and property in the Settlement, and in view of that responsibility their tendency might possibly be to act more precipitately. After thinking the matter over, he has decided that they should have some definite idea as to when and under what circumstances a "State of Emergency" should be declared and landing parties requested. He has talked it over with the Acting Commissioner of Police and the Commandant, and they are all in agreement that, in the event of the Chekiang line breaking or retiring to any extent, that would be the psychological moment and the moment to declare a "State of Emergency", and to require the aforesaid Landing Parties. If the Council agreed this was a sound policy under the circumstances it would be a great help. Members unanimously agree.

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Chapel Barrier and Refugees.- The Acting Commissioner of Police reads a report dealing with the situation created by the influx of refugees and recommending the erection of a barrier of barbed wire on the Chapel boundary to prevent, not the normal influx but any extraordinary influx which may be caused by the retreat of troops. The stretch of boundary involved is approximately 1½ miles.

The Vice Chairman remarks that to deny asylum in the Settlement to refugees would not be in accordance with the ideas of the Consuls. The Chairman explains that the Council alone is responsible for the peace, good order and security of the Settlement and that in this respect it faces its own responsibilities and duties and has its own rights in the matter. He continues that the Consuls do not always look at such problems from the same point of view as the Council and are not always actuated by the same considerations dictated by a sense of weighty responsibility. To a large extent, some of them at least wish at all costs to avoid responsibility being fixed upon them or having inconvenient questions asked of them. It suffices, therefore, that the Council bears a responsibility which they do not.

The above recommendation is, accordingly, endorsed and the Acting Commissioner of Police will be authorised to make all necessary preparations.

Defensive Action Beyond Limits and at Pootung.- In the course of discussion, a member states that he has just left a meeting of delegates from the National Chamber of Commerce at which a resolution was unanimously passed calling on the Consular Body to secure a force adequate to protect foreign-owned property on the outskirts of Shanghai, having particular reference to the valuable water frontage property on the Pootung side of the river.

Refugee Camps.- The Acting Commissioner of Police reads the concluding portion of his report, recommending the establishment of refugee camps in the Eastern District. The Chairman states that several points must be considered; these refugees will have to be fed, and if thus encouraged, more and more of them will be attracted. The Acting Commissioner of Police states his idea was to supply very inferior quality of rice and to give three or four meals per day, thereby keeping the refugees in camp.

Members agree that a camp should be established, as refugees will be a serious menace to health if to nothing else.

The Acting Commissioner of Police considers that the services of a foreigner should be secured, possibly from the British General Chamber of Commerce, to take the matter in hand, and, on the Chairman's suggestion, The Acting Commissioner of Police will be authorised to engage outside assistance.

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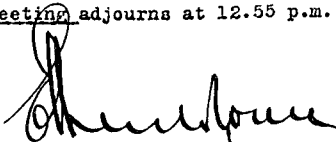
Chinese Troops in Settlement.- Members agree that a notice should be issued prohibiting Chinese soldiers in the Settlement.


Kidnapping of Coolies &c.,- It is decided to forward a letter to the Senior Consul pointing out that press-gangs are operating on the Settlement boundaries and requesting him to take the matter up with the Chinese authorities.

Landing of Naval Forces.- The Chairman mentions that a request has been put forward that the Naval Forces might be allowed to land. He has gone to the length of authorising the Commandant to transmit word to the Senior Admiral to the effect that there is no actual state of emergency, but if it were desired to land these men the Council would raise no objection. He (the Chairman) has subsequently met Admiral Anderson with the British Consul General. The Admiral says he could not assume the responsibility of permitting these men to land unless the civic authorities make a specific request. The American and Japanese Admirals, if acting independently, might wish to land men, but there is an international agreement that no separate nation land a force unless all do so.

Informal Meetings.- Mr. Wilson suggests that informal meetings of the Council take place daily in a private room at the Shanghai Club where they could more conveniently deal with matters as they arise. The Chairman remarks however, that all meetings of Councillors must in the nature of the case be formal, otherwise they are not meetings and have no legal status. All such meetings must be convened with due formality, for which there is absolute legal necessity; and he reminds members that were it otherwise any decision those present might think they made, would amount merely to an expression of opinion and would have no legal authority whatever. It is decided, therefore, to attend daily at noon, in formal meeting assembled, and until further notice.

The meeting adjourns at 12.55 p.m.


Acting Secretary.


Chairman.

At a Special Meeting of the Council held on Sunday, September 7, 1934,
at noon there are:

Present:

Messrs S. Fessenden (Chairman)

A.E. Baker

P.L. Knight

W.P. Lambe

P.W. Massey

S. Sakuragi

G.N. Wilson

The Acting Commissioner of Police, and

The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Summons calling the meeting is taken as read.

Chekkiang-Kiangsu Conflict.- The Chairman informs members that little has transpired since yesterday's meeting, and he has asked the Acting Commissioner of Police to give them his report on the situation. The latter states that the only important news is that 8,000 troops have been sent by Wu-Pei-fu to Nanking from Honan, half of whom are being despatched to the Quinsan front and half to the West of the Taihu Lake. He reports also as to preparations regarding the food supply, the Chapel barrier, and the refuge camps.

Policing the Soochow Creek.- The Acting Commissioner of Police then requests instructions as to whether the Soochow Creek is to be policed effectively or not since, as matters at present stand, either troops, refugees, or panic stricken soldiers may pour into the Settlement through this waterway. He mentions that already the creek is being used to transport captured coolies, etc., to the front.

On a member asking if the Customs River Police are likely to act, the Acting Commissioner of Police says the Settlement Police can act if the Customs River Police will not. He does not anticipate much difficulty. The Chairman thinks there will be no harm in adopting the suggestion.

A member points out that the Foreign Navies are controlling action on the Whangpoo and does not see why the Council should not do the same thing on the Creek.

A member states that the Council has no right to control the Creek.

The Chairman says that for some curious reason the Creek has been considered on the same basis as the Whangpoo. The Council has never functioned on the Creek, and any such action by the Council would probably lead to protest from the Chinese Authorities, on the grounds of "Sovereign rights" &c.

A member is of opinion that if the Council decides to take action it ought to be prepared to stand by its decision.

The feeling is expressed by another member that it will be more diplomatic to ask the Chinese authorities to refrain from using it, and, if they do not consent, the Council can then consider what steps shall be taken, but the opinion obtained that no good purpose would be served by any such action vis-a-vis the Chinese authorities.

The Chairman is inclined to go to a considerable length in regard to control of the Soochow Creek as such action at the present juncture may enable them to do something later on.

The Acting Secretary states that the question of the Soochow Creek was gone into very closely by the late Secretary, and, according to his interpretation of the Land Regulations, the Creek is inside the Settlement. The Council, however, has never policed the Creek, and difficulty may now be experienced in starting to police it, owing to the Chinese claim of "Sovereign Rights". On the other hand, the Council may consider it advisable to take up the duty of policing the creek which it has never yet performed.

The Vice-Chairman is of opinion that the Council has abandoned its rights in that it has allowed the River Police to function on the Creek. He thinks the statement of the Acting Secretary is absolutely contrary to the position, which, in his opinion, is that the Council has abandoned any rights it may have had.

In answer to the Chairman, the Acting Commissioner of Police states that if the River Police raise any objections they will have to go to the Commissioner of Customs, who would probably refer the matter to Peking, and there the matter would stop.

It is finally decided that the Council shall forthwith undertake the Policing of the Creek, but not interfering in any way with the Customs River Police. The Police will arrange details, and the Council will take the responsibility. As to what happens afterwards, the Council in due course will deal with the situation.,

War Intelligence.— A member asks how long it takes to get information from the battlefield, and the Acting Commissioner of Police states that when telephonic communication with Nanziang is working his office is in direct communication for about eight hours every day.

Information would be received in a few minutes. Supposing the wire were cut, it will probably be $1\frac{1}{2}$ hours before news of anything important is received. From Liuho it will be much longer because the Commandant receives his information from reconnaissance parties sent out twice daily. The nearest point of hostilities is $16\frac{1}{2}$ miles distant beyond Wongdu on the railway line.

Use of Ambulance Beyond Limits.- A member raises the question of the use of Council ambulance beyond Settlement limits. He has been informed that one of the vehicles was seen in Chapel. The question is whether they ought to go outside the Settlement.

The Chairman does not see any reason why the usual routine should be departed from. The ambulance is used to bring in patients to the hospitals, but, if there are any special circumstances, a report from the Health Department may be called for.

The meeting adjourns at 12.20 p.m.

Stirling Essendon
Chairman.

John Brown
Acting Secretary.

At a special meeting of the Council held on Monday, September 8, 1924,

at noon, there are:

Present:

Messrs. S. Fessenden (Chairman)
 A.E. Baker
 P.L. Knight
 W.P. Lambe
 V.G. Lyman
 P.W. Massey
 S. Sakuragi
 G.N. Wilson
 The Acting Commissioner of Police, and
 The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict.- The Acting Commissioner of Police details the military situation, and precautionary measures, and states that the food situation is unchanged. He adds that he will endeavour to obtain information as to the required rice supply to lay before to-morrow's meeting in order that members can form some definite opinion. Up to last Monday the approximate number of refugees was 20,000, and as 4,000 to 6,000 have been coming in every day since, he considers there are now about 40,000 in the Settlement.

On the question of when the refugee camps should be thrown open, it is decided not to arrive at any definite decision but to consider the matter as it arises from time to time.

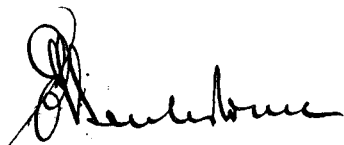
War Intelligence. The Acting Commissioner of Police refers to the point raised by a member at the last meeting as to the time taken to get important news. He has ascertained that it will require 3 hours to get British sailors landed and 1½ hours more to get them to their line of defence. Allowing 2 hours to get the information there would be 6½ hours from the time of a retreat to the time troops will be on the line of defence. The Volunteers would be out in two hours. The Chapei side can be made fairly safe within half an hour by Police mobilisation.

The Chairman states that arrangements have been made for passing on the order to the landing forces in a few minutes. If reports show an overwhelming massing of troops against Chekiang, he should be inclined to act before any falling back or general retreat.

Defence of Settlement beyond Limits.- The Chairman mentions that, in view of the resolution of the Chambers of Commerce referred to at Saturday's meeting, he has discussed the question with the Consular and Naval authorities. In his opinion the Council would be justified in putting guards over foreign property at Pootung, etc. The American Naval authorities are willing to place destroyers at important points. The Consular Authorities are obviously reluctant to land troops except in case of absolute necessity and then only for the main line of defence as already planned.

The Chairman concludes that the general feeling, as far as he can make out, is that even if the Chekiang troops fall back there is no real reason to apprehend looting. All kinds of assurances have been given, and while he agrees it is not safe to rely on these he does not think they are absolutely worthless.

The meeting adjourns at 12.30 p.m.



Acting Secretary.


Chairman.

At a special meeting of the Council held on Tuesday, September 9, 1924,
at noon there are:

Present:

Messrs S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

P. W. Massey

S. Sakuragi

G. N. Wilson

The Acting Commissioner of Police, and

The Acting Secretary.

Absent:

Mr. E. F. Mackay.

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict - Declaration of State of Emergency.- The Chairman

states that heavy firing broke out last night, and, about 11 o'clock, he, the Senior Consul and Colonel Gordon agreed that the time had arrived to declare a State of Emergency and this was accordingly authorised.

Volunteers were ordered to be mobilised and landing parties from the warships were applied for. It seemed to him that this was the wise course to follow, and with the firing so close to Shanghai there was really no alternative. Members ratify and approve this action.

The Acting Commissioner of Police reads his report on the military situation, the food situation, and the refugee camp.

Refugees.- The Chairman asks for an expression of views on the general refugee question. Is it the idea that nothing shall be done to stop the ordinary influx? This is now a serious matter as they are piling up in thousands. After some discussion, it is agreed to approach the river shipping companies in order to ascertain the possibility of stopping the influx by steamer, while the Chairman will approach the Senior Consul regarding the use of the landing parties in the matter of stopping the influx by rail and road.

Refugee Camp.- The Vice Chairman, giving a further report on the refugee camp, states that the cost will be about Tls. 8,500 and the camp will hold from 10,000 to 12,000 refugees.

Food Supply.- In connexion with the proposal to invite ^{Lt. Col.}~~Major~~ T.E. Trueman to act as Controller of Food Supply the matter is the subject of some discussion and it is made clear that ^{Lt. Col.}~~Major~~ Trueman is to be requested to act as Controller of Food Supply with respect to the present state of emergency and that this proposed arrangement has no connexion with the appointment of a similar nature discussed and arranged in 1922, which arrangements on that occasion bore reference only to preparations made for dealing with a possible strike situation in the Settlement itself.

The meeting adjourns at 12.30 p.m.


Acting Secretary.


Chairman.

At a Special Meeting of the Council held on Wednesday, September 10, 1924,
at noon, there are:

Present:

Messrs S. Fessenden (Chairman)
A. E. Baker
P. L. Knight
W. P. Lambe
V. G. Lyman
P. W. Massey
S. Sakuragi
G. N. Wilson
The Acting Commissioner of Police, and
The Acting Secretary

Absent:

Mr. E. F. Mackay.

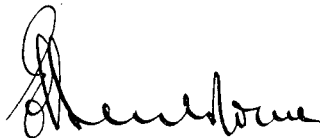
The Summons calling the meeting is taken as read.


Chekiang-Kiangsu Conflict - Food Supply. - ^{Ex. Sec.} ~~Major~~ T.E. Trueman and Mr. C. H. Ryde attend. The former reports that he has been asked in conjunction with the Committee appointed in 1922, to advise the Council with regard to the supply of food to the Settlement. That Committee, however, was organised to act in the case of a strike by distributing existing supplies of food to those in need of it, whereas, in the present circumstances, the problem appears to be that of importing food into the Settlement from outside. During the brief time that has elapsed since he was asked to report what supplies can be obtained from the usual sources and as an alternative what other sources can be exploited to maintain the necessary supply, he has made enquiries and he lays before members a detailed report as to the prices of various food stuffs, most of which information he has obtained from the Public Health Office. This briefly is to the effect that, though prices of some commodities are rising and the supply of beef may be curtailed, there is no ground at present for anticipating any real shortage of food. Replies from certain quarters further afield are still awaited. There is at the moment a three days supply of meat in the Settlement, and he has no doubt that the dealers will take all possible steps to maintain as adequate a supply as possible, if necessary, from sources other than from which supplies are normally

received. It appears, however, that the dealers intend to increase the price of certain meats by 40%, and after discussion on the schedule of prices submitted, it is agreed that an increase to this extent is unwarranted. To prevent such profiteering members agree that the dealers should be warned that, if necessary, the Council would itself import cattle and sell meat direct to the public, and in this connexion Mr. Ryde undertakes to ascertain the freight costs for the transport of cattle from such places as Tientsin, Tsingtao, etc. and the number of vessels which will be available for the purpose. He does not consider that any drastic action on the part of the Council to ensure supplies is called for at the present time, and he will report further the result of enquiries which have been made in various quarters. Both ^{Re. Act} ~~Major~~ Trueman and Mr. Ryde report the result of their enquiries with regard to the quantity of rice in the Settlement. From investigations made up to the present there are approximately 100,000 bags in stock, the major portion being superior grade rice and the commoner (Wuhu) quality approximates 2,000 bags. Replies from other sources are still awaited, and ^{Re. Act} ~~Major~~ Trueman has ascertained that a plentiful supply can be obtained from Saigon but he agrees that in the event of a shortage some time must elapse before supplies can be obtained from that place.

Members regard the maintenance of the rice supply as most important, and it is considered that complete arrangements should be made for the shipment of rice to Shanghai ^{if} required, with a minimum of delay, and to this end ^{Re. Act} ~~Major~~ Trueman is asked to make enquiries as far as possible as to the stocks held locally, the amount imported daily into the Settlement, and the possibility of obtaining stocks of low grade rice from Wuhu, and also to obtain particulars as to freight, ships etc. for ensuring a supply from Saigon.

The meeting adjourns at 12.30 p.m.


Acting Secretary.


Chairman.

At a Special Meeting of the Council held on Thursday, September 11, 1924,
at noon there are:

Present:

Messrs S, Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

P. W. Massey

S. Sakuragi

G. N. Wilson

The Acting Commissioner of Police, and

The Acting Secretary.

Absent:

Mr. E. F. Mackay.

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict - Food Supply.- Since the discussion at yesterday's meeting, the Acting Commissioner of Public Health has reported to the Chairman that there is at present no evidence of undue profiteering on the part of the meat retailers, and that as regards the suggestion that cattle might be imported by the Council from Tsingtao he considers that the Council could not sell such imported beef at as low prices as the butchers are now selling.

Refugees.- The Chairman has again discussed the question of the exclusion of refugees from the Settlement with the Senior Consul, who will take the matter up with Admiral Anderson.

General Position.- The Acting Commissioner of Police submits his report. The Official in charge of the Chinese Telegraph Administration Store, which is situated within the Settlement, has approached him asking for protection on the grounds that action by General Ho Feng Ling to assume charge of the Store is threatened. General Ho's representative later called on the Commissioner of Police also with the object of obtaining protection in the event of his taking over the Store. The Acting Commissioner replied that protection would be afforded to the Official appointed from Peking, and that should any disturbances occur action would be taken to deal with the offenders as is done in the case of disturbances in normal times.


Members approve this policy and it is agreed that the Police should function precisely in the same manner as before the outbreak of hostilities.


Admission of Wounded Combatants.- The Acting Commissioner of Police suggests that wounded soldiers admitted to the hospitals in the Settlement should be interned as soon as they are discharged from hospital, as otherwise the charge might be laid against the Council of allowing soldiers from the Chekiang Army to recover in Shanghai and again joining the army. The Chairman remarks that as decision is not urgent he would like to discuss the matter with the Senior Consul prior to further consideration. A member suggests that the matter might be got over by allowing the wounded of both armies to enter hospitals in the Settlement.

News Reports in Home papers.- In order to allay anxiety at Home caused by misleading Press statements as to the position of Foreign residents in the Settlement, it is decided to issue a further official communique stating that there is no present cause for alarm.

Magazine.- The Vice Chairman alludes to the Press comments on the dynamite stored in the Magazine on the River bank, and considers that it would be desirable if the Customs made a definite pronouncement as to the risks consequent upon explosion. The Chairman states that he is informed by the Senior Consul that this question has been discussed by the Consular Body, who consider the fears expressed to be much exaggerated.

The meeting adjourns at 1225 p.m.


Acting Secretary.


Chairman.

At a special meeting of the Council held on Friday, September 12, 1924,
at noon, there are:

Present:

Messrs. S. Fessenden (Chairman)
A.E. Baker
P.L. Knight
W.P. Lambe
V.G. Lyman
P.W. Massey
S. Sakuragi
G.H. Wilson
The Acting Commissioner of Police, and
The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Summons calling the meeting is taken as read.

Firing of Crackers.- It is suggested that a Proclamation be issued prohibiting the firing of crackers while hostilities are still proceeding, on the grounds that such practice causes unnecessary alarm, particularly amongst women and children. Members direct action accordingly.

Life Insurance.- The Chairman remarks that various Consuls have enquired as to the position of their nationals holding life insurance policies in the event of their being killed in the course of their duties in the Volunteer Corps in defence of the Settlement. It is suggested that the Council should take up the matter with the various local Companies, in order that the position may be defined. One or two local Companies have already intimated that they are prepared to accept this risk, and individual members of Council undertake to make verbal enquiries of representatives of the leading local Companies as to their policy in this matter.

Reinstatement of Italian Company S.V.C. Mr. de Rossi has made a strong personal request that this Company which was recently disbanded, be reinstated. His request arises out of representations made to him by certain of his nationals who feel that their services might be of assistance at the present time. He anticipates that there are some 35 to 45 men who have had experience in the Italian Army who desire to enroll, and it would be understood that if the Company

were re-formed it would be on the undertaking^{1/2} that its reinstatement were permanent. After discussion members agree that subject to the Commandant's approval Mr. de Kossi's request be complied with.

Wounded Soldiers.- Following yesterday's discussion it is considered that if uniforms are taken away from wounded soldiers admitted to the Settlement no action other than that in the case of ordinary refugees need be taken upon their discharge from hospital. The Acting Commissioner of Police reports that there are at present some 400 wounded soldiers in the Settlement, and he suggests that the Health Department should be responsible for the collection, disinfection and storage of uniforms. This suggestion is approved.

A member states that he is informed that the wounded officers admitted to Settlement hospitals are anxious to return to the Front as soon as possible, and to avoid friction, it is suggested that their uniforms might be handed back to them beyond Settlement Limits.

Daily Special Meetings.- The necessary arrangements having been completed following the dalaration of a "State of Emergency", it is decided to discontinue the daily special meetings whilst the position remains unchanged. In the absence of further developments the next meeting will be held on Monday next at noon.

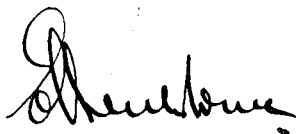
Refugees.- The White Cross Society having made arrangements to accommodate a number of refugees, the Acting Commissioner of Police states that permission has already been granted to certain Chinese organisations to house refugees in empty buildings, go-downs, etc., also that the Commissioner of Public Works has agreed to the erection of mat sheds for the same purpose.

He requests authority for a round up of the numerous loafers who have entered the Settlement, many of whom are regarded as undesirable and dangerous characters, in order that they may be ejected. This action is authorised.

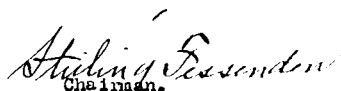
Following representations made by the Senior Consul to Admiral Anderson an order was issued last evening by the Admiral to all Naval Commanders to deflect refugees as far as possible upon their reaching the Settlement boundaries. The Acting Commissioner of Police reports that the daily number of refugees is maintained, and that it is practically impossible to prevent the influx by reason of the fact that some miles of the boundary line is open country, particularly in the Western district, and that an extremely large number of men would be required to prevent their entrance at many points. As the Council has no power to control the influx of refugees by water it is realised that small advantage would be gained by framing measures

to prevent entrance by other routes. The view obtains that their admission to the Settlement is inevitable and until such time as the number arriving could be regarded as a panic rush it is decided to take no further action.

The meeting adjourns at 12.40 p.m.



Acting Secretary.


Chairman.

At a special meeting of the Council held on Monday, September 16, 1924,
at noon, there are:

Present:

Messrs. S. Fessenden (Chairman)
 A.M. Baker
 P.L. Knight
 W.P. Lambe
 V.G. Lyman
 P.W. Massey
 S. Sakuragi
 G.N. Wilson
 The Acting Commissioner of Police, and
 The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Summons calling the meeting is taken as read.

Chekiang-Kiangsu Conflict - Volunteer Corps.- The Chairman states that his attention has been drawn to the fact that no order has been issued placing Col. Gordon in command of the Defence Corps. He was under the impression that Col. Gordon automatically assumed charge of the Defence Corps upon declaration of the "State of Emergency". This, however, is not the case and the necessary order has now been issued.

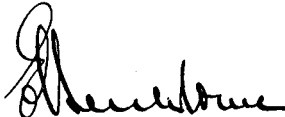
General Position.-The Acting Commissioner of Police submits his report and it is noted that the military situation remains practically the same as a week ago. A member enquires whether in the circumstances it is necessary for the Volunteer Corps to remain mobilised. The Chairman states that the number of men engaged for Defence purposes has now been reduced to a minimum, and members agree that whilst the proclamation of a "State of Emergency" remains in force complete demobilisation cannot be effected.

Daily Meetings.- In the absence of further developments it is decided to discontinue the Daily Special Meetings. Should occasion require the meetings will be resumed each day at 12 noon.

Refugee Camp.- A member suggests that the site of the Refugee Camp which was inundated during the recent floods should be raised, and it is decided to call for a report by the Public Works Department on this matter.

Life Insurance.- With reference to the minute of the last meeting, enquiries have been made by two members and it appears that as regards Policies issued in Shanghai, the Companies accept the additional risk, but with regard to policies issued at Home the Companies' Agents here are unable to intimate what attitude will be adopted without reference to their Home office. It appears that the various Companies with their Head Offices at Home and local Companies do not adopt a uniform Policy, and it is considered that any individual volunteer interested should take up the matter with his own Insurance Company. The Acting Secretary will inform the Senior Consul of the result of the enquiries made.

The meeting adjourns at 12.15 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, October 1, 1924, at 4.30 p.m. there are:

Present:

Messrs S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

E. F. Mackay

R. W. Massey

S. Sakuragi, and

The Acting Secretary

Absent:

Messrs V. G. Lyman

G. N. Wilson

The Summons calling the meeting is taken as read.

The Minutes of the meeting of August 13, and of the special meetings held during recess are confirmed and signed.

Political Situation.- The Chairman states that there is little change in the political and military situation. The Volunteer Corps has been relieved of active duties so far as possible, but is in a position to respond to an immediate call if required. All necessary precautions are being maintained to deal with the situation in the event of a retreat being made towards Shanghai. Reference is made to the information received of an interview between Marshal Chi and a correspondent, in which it was stated that plans had been made by the opposing side to fire the native city. Enquiries have been made but no information can be obtained to support the allegation.

Aeroplanes.- Mention is made of aeroplanes which have been seen flying over the Settlement, and it is decided to take this matter up with the Consular Body and also to enquire whether the French authorities have taken any action in this respect. The planes which have flown over the Settlement at present have been Chekiang planes and danger therefrom is not anticipated, but it is regarded as desirable that the position of the Foreign territory should be defined in the event of the possibility of planes from both Armies flying thereover.

Protection of Chapei.- Reports by the Acting Commissioner of Police and the Commandant have been circulated relative to representations made by certain Chinese that in case of emergency the Council will assist in safeguarding Chinese and Foreign property in Chapei, for the reason

that the Chapel Police would be unable to afford the necessary protection when required. It was suggested that it would be mutually advantageous for the Council to take advantage of the present opportunity to extend its jurisdiction into Chapel, in which event influential support would be accorded. The representatives were informed, however, that such a proposal could not be considered unless a definite written request was submitted. The Chairman has discussed the matter with the Acting Commissioner and both agree that the representations made by the property owners interested are for the object of obtaining protection during the present crisis, and that such action would probably receive no support from the Local Chinese Authorities. Members agree with the Chairman that at the present stage no action is practicable.

Prosecution of Municipal Employees - Case of Inspector Dunne.- In connexion

1834 with the recent prosecution of Inspector Dunne following the death of a coolie after having received a blow from him, members attention is drawn to the fact that this employe was arrested and a warrant applied for without reference either to the Council or the Watch Committee in contravention of the Council's definite ruling on the subject. The case occurred during the recess and the Acting Commissioner's report was not received until action as stated had been taken. After brief discussion members express the view that the rule must be strictly adhered to and it is directed that the order be again brought to the notice of Heads of Departments.

The Minutes of the Meeting of the Electricity Committee of September 12 are submitted and are confirmed.

3240 Lighting Rates.- Re the proposal to reduce the lighting rates at the end of the year, the Vice Chairman remarks that this question is about to be the subject of careful consideration, which is noted.

Heng Foong Cotton Mill.- Members endorse the view of the Electricity Committee and decide to apply to all Committees the ruling that the calling of persons with grievances, real or fancied, upon the Chairman or other individual members either of Council or Committees, should be firmly discouraged and that all ~~such~~ complaints should be dealt with in accordance with routine procedure.

Secretary to Commissions - Mr. Fraser's Remuneration.- Mr. Fraser makes application for reconsideration of the Council's decision on July 2, last, offering him a payment of Tls.2,000 instead of Tls.3,500 for his services as Secretary to various Commissions prior to his joining the Municipal Staff, and after discussion it is decided to grant the application.

Prosecutions of Portuguese Protected Chinese.- Having reference to the application by the Police to the Watch Committee relative to the holding up of these prosecutions, the Chairman states that some time ago Mr. Casanova made a strong personal request that an interview might be arranged between the Chairman, the Acting Commissioner of Police and himself to discuss the status from his point of view of Chinese registered as Portuguese citizens. He agreed to this but owing to the present hostilities it has not yet been possible to arrange the meeting and meanwhile the Police desire to bring charges against certain Portuguese proteges. Having agreed to discuss the matter with Mr. Casanova, the Chairman feels that an embarrassing situation will arise if action is taken before the Portuguese Consul has had the opportunity of expressing his views, and he asks that action be withheld until the meeting requested has taken place, which he hopes to arrange at an early date. Members concur.

Caledonian Ball.- An application has been made by St. Andrews' Society for the use of the Town Hall for the annual Caledonian Ball on Monday, December 1, and for the decoration of the Hall on the two preceding days. If permission is granted it will be necessary to cancel the weekly symphony concert on Sunday, November 30, which course will be opposed to the Council's ruling that public performances must take precedence over private engagements. Certain members express the view that abandonment of the Sunday concert will disappoint a large number of the general public who attend these performances; on the other hand, the view is expressed that the Caledonian Ball can hardly be regarded as an ordinary private function owing to the large number of people who attend this function. After some discussion, it is decided to grant the application of St. Andrews' Society and to cancel the Band performance on Sunday, November 30, the Conductor to be asked, if necessary, to arrange for an additional symphony concert to be held on another date.

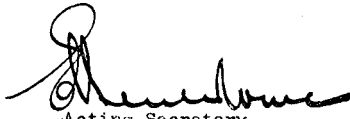
Report on Child Labour Commission.- This report is formally noted, the Chairman informing members that it is intended by interested persons to endeavour to obtain a quorum at the next Annual Ratepayers Meeting, with the object of passing such byelaws as are necessary to enable the Council to carry out the Commission's recommendations.

Closing of Gaiety Cafe.- It is noted that this Cafe has been closed by the Naval Guard in the vicinity owing to the disturbance to their duties caused by the noise of the Band.

Oct. 1/24 p.231.

The Municipal Gazette for Thursday, October 2, is submitted in proof and
authorised for publication.

The meeting adjourns at 5.40 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, October 15, 1924 at 4.30

P.M. there are:

Present:

Messrs S. Fessenden (Chairman)

A. E. Baker

P. L. Knight

W. P. Lambe

V. G. Lyman

E. F. Mackay

P. W. Massey

S. Sakuragi, and

The Acting Secretary.

Absent:

Mr. G. N. Wilson.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed. With regard to:
Chinese Aeroplanes Flying Over the Settlement.- The Chairman states that he has discussed this matter with the Senior Consul, who has taken up the question with the Chinese authorities and received the assurance that their aeroplanes will not fly over the Foreign Settlement.

The Minutes of the meeting of the Electricity Committee of October 8, are submitted and are confirmed. With regard to:
Capital Levy on Electricity Bulk Consumers.- Lengthy reports by the
1235 Acting Engineer-in-Chief & Manager and the Treasurer & Comptroller have been circulated upon the Committee's recommendation that for the reasons stated Capital Levy as such be abolished, and that in lieu thereof bulk supply consumers be required to purchase and deposit with the Department Municipal Debentures sufficient to cover their accounts for two months.

The Chairman of the Electricity Committee attends and explains the position in which the Department is now placed, and the necessity for securing agreements for the supply of power to Chapei and Pootung, negotiations for which have reached a state of deadlock owing to the present ruling whereby all bulk supply consumers are required to take up Municipal Debentures when called upon to do so. He does not attach too great importance to the contention put forward by the Treasurer

that it is necessary to attach such conditions to the supply of power outside Municipal limits as will discourage consumers within the limits from migrating beyond the border, and to check the tendency for factories and mills to gravitate to districts adjacent to Shanghai where land is cheaper and taxation lower. He considers that many factors have to be taken into consideration by mills and other commercial concerns in deciding to transfer their premises beyond Settlement limits, other than the comparatively minor one of the terms of supply of electricity: he alludes to the loss that would be experienced in the event of Chapei and Pootung deciding to instal their own plant which, he anticipates, could be run as economically as the Council's undertaking. In such an event the Council would not only be faced with no demand for further additional load from these authorities, but would undoubtedly also lose the present supply upon the expiry of their contracts.

The Department does not seek absolute discretion in this matter, but suggests that security in the form of Municipal Debentures sufficient to cover their accounts for two months only be required. If this proposal is approved the required cash security would amount to the same as the bulk consumers have been required to take up exclusive of the amount which has been held at call. A considerable portion of the Department's plant is now lying idle, and if in future years the growth of the Settlement demands its use to the full extent, the question of the supply of power to outside consumers might then again be considered.

The Chairman points out that this proposal runs counter to the mandate of the Ratepayers, and question whether any change could be made without further reference to them. Mr. Scott states that with regard to the supply to Chapei and Pootung the Committee is of the opinion that immediate action should be taken on the grounds of expediency as the Department's proposals have been accepted by those bodies except so far as the matter of purchase of Municipal Debentures is concerned.

A member remarks that at the time the present system was adopted trade conditions were far more satisfactory than at the present time, and consequently the Council is not now in the same favourable position to impose the conditions laid down at that time.

Mr. Scott then withdraws and after further discussion members approve the Committee's proposals.

Political Situation.- The Chairman outlines the political and military situation briefly to the effect that with the collapse of resistance upon the part of the Chekiang army and the flight on October 13 of Tschun Lu Yung-hsiang and Ho Feng Ling, the Provincial War, in so far as regards the Provinces of Kiangsu and Chekiang, was expected to reach an early termination, but further complications have arisen.

Immediately upon receipt of the news of the flight of the two leaders, and having in view the disastrous consequences which have occurred in the past as a result of large numbers of native troops being left without direction, he ordered complete mobilisation of the Defence Forces of the Settlement, and at the same time he gave directions that the Proclamation, prepared in readiness, be issued closing the boundaries of the Settlement, exhorting peaceful Chinese not to loiter on the streets but to remain in their homes, and warning evil doers that violence and sedition would instantly be suppressed.

The Chairman then states that the position of affairs is still critical, since large numbers of the Chekiang troops have concentrated on Chapei and their movements are being directed by "Little Hsu" with the intention of continuing to oppose the Kiangsu armies.

Proposed Occupation of the Railway Station.- In this connexion the Chairman reports that Major Hilton Johnson has urged most strongly that the Council authorise occupation of the Railway Station, with a view to disbanding all Chekiang troops and taking possession of their arms.

He considers, however, that in this respect the views of Major Hilton-Johnson are unsound, since once the Council enters Chapei for such a purpose it would lay itself open to serious accusation as favouring the Kiangsu party, and in fact ^{would be contrary to the policy of neutrality,} ~~any further pretence at neutrality would be consistently followed.~~ ~~out of the question.~~ He appreciates the fact that the Police desire to prevent promiscuous disposal of weapons by the leaderless soldiery to armed robbers and other bad characters, and while from a purely police point of view the Chairman sympathises with these objects, he feels that such a reason is quite insufficient to justify armed intervention by the Council in seizing the Railway Station.

Members endorse the Chairman's view that the measure suggested by the Acting Commissioner is quite impracticable and might lead to disastrous results to the Foreign Community.

Occupation of Chapei.- The Chairman then alludes to an application by various influential persons in Chapei, requesting that the Council undertake the defence of Chapei by the armed forces of the Settlement.

He states that a Chinese describing himself as the Chairman of the Chapei Municipal Council has called upon him stating that he represented a number of influential residents who are in favour of Settlement extension to include Chapei, and promising support by those he represents when this question is again put forward by the Council. Members note, however, that he was reluctant to put anything in writing.

The Chairman states that in his opinion the Council would not be justified in armed intervention as a measure for the defence of Chapei, so long as this area is not part of the Foreign Settlement; but that the Council may be justified, as a necessary measure for the protection of the Settlement, in entering upon and taking possession of Chapei, if and when looting and burning takes place to such an extent as to endanger the Settlement. With these views members are in agreement. In the event, therefore, of serious fire breaking out in Chapei, he will, in his discretion, give instructions for armed intervention in Chapei, but in such event it shall be made clear that such action is prompted solely by the exigencies of the situation and not as a result of the request of the various Chinese parties interested.

Council's responsibility for Settlement Defence.- A member enquires what the Council's position would be vis-a-vis the Consular Body if such action were taken, and he is strongly averse to the Council's Defence Forces functioning in Chinese territory without the written approval of the Consular Body. He asks whether the Council would not be exceeding its powers under the Land Regulations by such action. The Chairman regards it as most unlikely that any individual Consul or the Consular Body as a whole would commit themselves in writing as desired, and further he does not agree with the view expressed that reference to the Consular Body is necessary. He explains that it is a fundamental principle under the Land Regulations that the Council and the Council alone is charged with the protection of the Settlement, and that should the integrity of the Settlement be endangered, the Council would be justified in taking such action as might be necessary for its defence.

It has at all times been the Council's policy voluntarily to co-operate with the Consular Body and to maintain friendly relations in matters mutually beneficial to both parties, but in this case the responsibility of the Council for the safety of the Settlement is clearly laid down. He will, however, in deference to the member's view, discuss the matter with the Consuls to-morrow morning, but he asseverates that

even if the Consular Body dissents from the view that in the event of emergency the Council would be justified in entering Chapel, the Council would in no way be bound by their decision.

The Vice-Chairman endorses the Chairman's views; he regards the effective protection of the Settlement as almost impossible if the line of Defence is restricted to its boundaries, owing to there being no definite line of demarcation between the Settlement and Chapel, and that any arbitrary ruling that our Forces should not be allowed to go beyond the boundary, would hamper the operations of those in charge of its Defence.

To prevent any misunderstanding, it is directed that a reply be made to the petitions received from Chapel, stating that the Council is unable to comply with the request, so that in the event of Foreign Forces having later to enter Chapel, it would be apparent that such measure was dictated by the necessity of adequately defending the Settlement.

Refugee Camp.- While discussion is proceeding an urgent request is received from the Acting Commissioner of Police that the Refugee Camp at Pingliang Road be opened immediately, and that arrangements be made for feeding the refugees. Members, however, agree that this should not be done except only as a last resource, and when all other available accommodation has been exhausted.

With regard to feeding the refugees, members realise that the cost of this will be considerable, and do not consider that this expense should fall upon the Council. It is suggested that before the Camp is opened various Chinese organisation should be approached to ascertain whether they will be responsible for the cost of feeding those accommodated in the Camp.

Mr. Ryde has also expressed the view that it would be a mistake to open the Camp except in the case of urgent necessity, on the grounds that once it is opened and it becomes known that food is being provided the Camp will immediately be filled up at a heavy cost to those responsible for its maintenance. After some discussion, the Acting Secretary is directed to take this matter up with Mr. Ryde with a view to ascertaining whether the Chinese will make themselves responsible for the supply of food once the Camp is opened.

The Minutes of the Special Meeting of the Watch Committee of September 29 are submitted and are confirmed.

The Minutes of the Meeting of the Watch Committee of September 29 are submitted and are confirmed. With regard to:

1892 Houses of Entertainment - Closing Hour.- The Chairman of Council informs members that the Chairman of the French Council has stated that the suggested change in the regulations emanated from the French Consul General, who was not in Shanghai when the revised Regulations were promulgated, and the French Council had no alternative but to accept the suggested amendment.

The Minutes of the Meeting of the Staff Committee of September 29 are submitted and are confirmed.

The Minutes of the Foreign Education Committee of October 2 are submitted and are confirmed.

The Municipal Gazette for Thursday, October 16, is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m.



Acting Secretary.



Chairman.

At the meeting of the Council held on Wednesday, October 29, 1924,
at 4.30 p.m. there are

Present:

Messrs. S. Fessenden (Chairman)
 A.E. Baker
 P.L. Knight
 W.P. Lambe
 V.G. Lyman
 E.F. Mackay
 P.W. Massey
 S. Sakuragi
 G.N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read

The Minutes of the last meeting are confirmed and signed.

Political Situation.- The Chairman outlines the development of the political situation since the Council's last meeting. He remarks he need not refer particularly to general details, since these are within the knowledge of members, but there are one or two matters of particular interest to the Council which he details as follows:-

Extension of Great Western Road over Railway.- During the State of Emergency a combination of circumstances arose which in the opinion of the Chairman of Council justified the immediate extension of the Great Western Road over the Railway, and instructions were issued accordingly. General Ho Feng Ling and Mr. Yin, a Chinese Director of the Railway, both of whom had always most strongly opposed the extension of the road, had departed from Shanghai. The Kiangsu troops had cut the Railway between the North and South Stations so that no trains were passing. British Marines were guarding the concrete bridge just East of the Railway. Their presence in that neighbourhood, although not for the purpose of assisting in extending the road, tended to create the impression that the extending of the road was a defence measure. The native population in that entire district was appealing to the Council for protection from looting by both Kiangsu and Chekiang troops. Both as an emergency and a political measure it was highly desirable that the road should cross the Railway. The combination of all these circumstances clearly indicated that the psychological moment to take this action had arrived.

Arrest of Little Hsu. The Chairman then remarks that the suggestion to arrest Little Hsu originated with the Acting Commissioner of Police. From

information gleaned by the Intelligence Department of the Police it seemed reasonably certain that Little Hsu, who exercises a somewhat magnetic influence over Chinese troops, had decided to entrench all the Chekiang troops that he could enlist under his banner, just beyond the Markham Road junction, thus having the Settlement at his back. His purpose appeared to be to either induce Marshal Chi, and if this failed, the Chinese, and perhaps foreign residents of the Settlement, to buy him off, failing which if Marshal Chi should engage him in battle to fall back upon the Settlement. This created a most critical situation, in that if Little Hsu's troops were defeated by Marshal Chi they would probably flee into and through the foreign Settlement, with all the attendant danger of looting, fire and loss of life, should the Settlement Defence Forces come into conflict with retreating troops. The Acting Commissioner of Police requested the Chairman's authority to immediately arrest Little Hsu, at the same time stating that he was informed by the American and British Consul-Generals that they would have no objection to the Municipal Police making the arrest. Immediately upon the arrest of Little Hsu, and under the instructions of the Senior Consul, of which the Chairman had no knowledge whatever, Little Hsu was taken to the Italian Consulate and there questioned by the Consuls present, who apparently were, the American, British, French, Italian and Japanese. The Chairman states that had he been aware of the intention of the Consuls to act in this manner he would not have given his consent. When the Consular Body had Little Hsu before them they gave him certain assurances, namely, that his friends would be allowed to visit him freely. This action on the part of the Consuls practically nullified any advantage obtained by the arrest of Little Hsu since it enabled him to carry out his plot from his own residence. Early on the morning following Little Hsu's arrest, the Acting Commissioner of Police having learned that Little Hsu's friends were visiting him freely, and that he had access to the telephone, promptly issued instructions that no one was to see Little Hsu, and his telephone was disconnected, which action on the part of the Acting Commissioner of Police was approved by the Chairman. It would seem that the Consular Body had some doubt as to whether the Municipal Police would accord to Little Hsu the privileges which they had promised him, because during the forenoon of the day following Little Hsu's arrest, Mr. Meyrier, French Vice-Consul, forced his way through the Police guarding Little Hsu's residence, owing to the failure of the Police officer on charge to strictly enforce his orders. It was reported later that the French Vice-Consul had taken this action as the representative of the Consular Body, and for the purpose of ascertaining whether or not the assurances given by the Consular Body to Little Hsu were being carried out.

The Watch Committee takes exception to the action of the French Vice-Consul, and the view of the Chairman of the Watch Committee is therefore adopted, that since the French Vice-Consul ordered the officer in charge of the Police guard to disobey his superiors, and for which disobedience he has been disciplined, that a formal letter of protest accordingly should be sent to the French Consul-General. A member adds that it is quite obvious that the Council would never have acted in such a manner if it were the French Concession authorities who were concerned. A member then inquires whether or not it is ultra vires for the Council to make an arrest of this character, and if the Council is under any obligation to refer the matter to the Consular Body at all. The Chairman then explains that the proposed action of Little Hsu created a most critical situation threatening the gravest danger to the Settlement, and that drastic and immediate action was necessary, and that under such circumstances and in view of the fact that a State of Emergency had been declared, which is practically the same thing as martial law, that legal technicalities and niceties could not be allowed to weigh against the safety of the Settlement. The real ground upon which the Chairman authorized the arrest of Little Hsu was that he had committed a breach of the neutrality of the Settlement by attempting to engage in civil war from headquarters within the Settlement. It may be noted also that Little Hsu did not enjoy the status of a belligerent but was a pure rebel or adventurer. The Chairman and Acting Commissioner of Police were informed that the members of the Consular Body, known as the Big Five, had telegraphed their respective Ministers at Peking for instructions as to what to do with Little Hsu, and the Chairman and Acting Commissioner of Police feared that the Ministers in Peking would telegraph orders to release Little Hsu. Under these circumstances, the Chairman instructed the Acting Commissioner of Police that under no circumstances was Little Hsu to be released without his instructions. The Ministers in Peking, after a day or two's delay, telegraphed the Senior Consul that as Little Hsu had violated the neutrality of the Settlement, it would not be sufficient to expel him from the Settlement but that he should be sent on a voyage to sea. The Japanese Consul-General intimated that he did not wish Little Hsu to proceed to Japan. The Senior Consul suggested to the Chairman that Little Hsu be asked to indicate what country he would prefer to visit under the circumstances. This suggestion was adopted by the Chairman, and instructions were issued to the Police to make this inquiry of Little Hsu, and to intimate to him that unless he were willing to comply with the wishes of the Council it was not beyond the bounds of possibility that

he might be escorted to the boundaries of the Settlement, where he might fall into the hands of some one of the Kiangsu Generals, with results which he could very well appreciate. Little Hsu expressed the desire to proceed to England, and arrangements were made accordingly.

During the period of Little Hsu's detention, efforts were made through the Mixed Court to secure his release on a writ of habeas corpus, and it was intimated to the Chairman that similar proceedings might be taken in the British Court against the Acting Commissioner of Police, and in the American Court against the Chairman himself, and although at that time from many points of view it seemed desirable that the Council should hold Hsu in its custody, until such time as he was no longer dangerous, the publicity of these threatened legal proceedings, and the complicated political questions involved, seemed on the whole to indicate that the deporting of Little Hsu was perhaps the better way to dispose of the matter.

The action of the Consular Body regarding Little Hsu raises a question which the Chairman regards as of the utmost importance, namely, the question as to whether or not the Consular Body has any actual authority over the Council or the right to issue to the Council any definite orders or instructions. The Chairman is emphatically of the opinion that the Consular Body does not possess any such power or authority. The relation of the Consular Body to the Municipal Council has never been clearly defined from a legal point of view, or a political point of view, but like so many other questions relating to the Government of the International Settlement rests upon a very vague and indefinite foundation. It is highly essential that the Council should co-operate to the fullest extent with the Consular Body and give courteous consideration to its opinions, suggestions and requests. The Chairman is, therefore, of the opinion, in which the Council concurs, that it should be laid down definitely in the Minutes that the Consular Body has no actual power or authority over the Municipal Council; the Council is charged with maintaining the safety, peace and good order of the Settlement, and in times of civil war in China, civil commotion, riots and strikes, and other circumstances which may threaten the safety, peace and good order of the Settlement may at any time be compelled in self-defence to adopt measures which ~~may~~ not only ^{may} not have the sanction of the Consular Body, but may be in direct opposition to its opinions or possible instructions. The members agree that to adopt any other principle would be the greatest mistake and might at any time paralyse the efficiency of any Defence measures which the Council might

see fit to adopt for the preservation of the Settlement.

The Minutes of the Meeting of the Works Committee of October 14 are submitted and are confirmed.

The Minutes of the Meeting of the Watch Committee of October 24 are submitted and are confirmed. With regard to:

Cessation of Hostilities - Services of Volunteer Corps and Police.-

Members unanimously endorse the Committee's views and are informed that a special parade has been arranged for Friday next, when the Volunteer and Police Forces will be thanked on behalf of the Council and the Community for their services rendered during the recent hostilities

4049 Fire Brigade.- With respect to the administrative control of the Fire Brigade, the Chairman of the Watch Committee touches upon the points at issue, summing up with the remark that in the Committee's considered opinion it is not advisable to bring out an expert to report on the working of the Fire Brigade.

A member remarks that he thinks it would be advantageous, in accordance with his original suggestion, to get a man of experience and breadth of mind from one of the cities of America, but the Chairman of the Watch Committee thinks no good purpose would be served by doing so, since, in his experience and apart from other considerations experts always aim at the ideal, and that he would be far more likely to agree with Mr. Pett than to oppose him, and that such a step would only cost the Council more instead of less. Also he points out that it would be most inadvisable to go over the head of the Council's own official chief, and make formal inquiries of an outsider as to how he should conduct his Department; that will only produce trouble, as it must necessarily be a reflexion upon his judgment and capacity.

The Vice-Chairman remarks that in his opinion it is a matter of spending say £10,000 now or a million later on, but the Watch Committee being still unwilling to alter their views, the Chairman puts the matter to the vote and the Watch Committee's recommendation is declared carried.

Settlement Defence - Recognition of Special Services.- In connexion with the forthcoming parade of the Volunteer and Police Forces to express the appreciation of the Council and Community for their services rendered during the State of Emergency, the Chairman informs members that he considers the part taken by Major Hilton-Johnson is deserving of recognition other than an official letter or a formal record in the Minutes. He refers to his very valuable services throughout the period of hostilities, which were more apparent perhaps to him than to the Council generally, by reason of the close co-operation maintained with himself during a particularly anxious and critical time, when he was of the greatest assistance in dealing with

the situations which continually arose. He maintained a highly efficient Intelligence Department, which proved of the utmost value to the Council, and contributed in a large degree to the success of the measures adopted for defence of the Settlement. While not wishing to make any invidious distinction, he feels strongly that Major Hilton-Johnson's services merit special recognition. From inquiries made he is also informed that Colonel Gordon has most efficiently handled the situation from a military point of view, and he invites members' views as to special recognition being accorded these two officers. A member suggests that a grant of money might be made in each case, and the further suggestion is put forward that a presentation might be made to both officers, suitably engraved as a memento of the Council's appreciation, and the latter suggestion is generally favoured as the more suitable. The Chairman does not desire that a definite conclusion be reached at the moment, but he will put forward a recommendation at a later date.

Letters from Admiral Anderson, the Commandant and the Acting Secretary submitting names of those actively engaged as deserving special recognition for loyal and valuable services, are also submitted and a certificate of appreciation of loyal services will be issued, in accordance with the recommendation of the Commandant of Volunteers.

The Vice-Chairman then voices the Council's high appreciation of the Chairman's sustained efforts during the crisis. He had shouldered a very heavy responsibility at a most critical time and had worked unceasingly on behalf of the whole community. It is doubtful whether members are aware of the valuable work which the Chairman performed during the State of Emergency, and he has great pleasure in proposing that members' very deep appreciation should be recorded. Mr. Mackay seconds the Vice-Chairman's remarks, which are unanimously endorsed. The Chairman thanks members for this expression of appreciation.

General Municipal Rates.- With reference to the Minute of August 13, two 1098 reports by the Commissioner of Revenue have been considered by members, and the matter is referred to the Finance Committee for its report.

Land Commission.- The Acting Secretary reports the satisfactory hearing of the two latest cases referred to the Land Commission, dealing with properties in Ningpo and Manila Roads.

Band Tour.- A voluminous report by the Conductor has been circulated, 1509 requesting authority for the Municipal Orchestra to undertake a tour to Japan in December. Members deprecate the fact that the arrange-

ments have been practically completed by the Conductor with the Japanese gentlemen interested without obtaining the sanction of the Council, through the Secretary. It is unanimously agreed that his action should be the subject of censure, and that he be warned that a recurrence of this breach of discipline will lead to the most serious consequences to himself. Mr. Sakuragi agrees with this view, but as the arrangements have now gone so far, he suggests that for this occasion only the Band be allowed to proceed to Japan. After discussion, however, members reasseverate the Council's policy that the Band should only be allowed to leave Shanghai during the vacation month, i.e. September. The Acting Secretary is directed to write a letter to the Japanese gentlemen in Tokyo expressing the Council's sincere regret in not being able to comply with their request, and that one of its employes should act as Mr. Paci has done on this occasion. The Conductor will also be notified of the Council's views on the action taken by him, and instructions will be given that any correspondence of this nature must in future be dealt with by the Secretary.


Japanese Police.-- The Chairman states that it has been represented to him on behalf of the Japanese Community, that the number of Japanese police is not sufficiently large in proportion to the Japanese population, also that the salaries paid to this branch of the Force do not compare favourably with the rates of pay drawn by the remainder of the Foreign Branch. He undertook that this matter should be considered and he asks the Watch Committee to investigate and submit its recommendations.

Case of Mr. Anderson.-- The Chairman states briefly the reasons for convening a Board of Inquiry to investigate and report concerning certain charges of improper conduct which have been made against Mr. W.D. Anderson, an Assistant Master in the Thomas Hanbury School for Boys. The Board of Inquiry has met, and a report of its findings is awaited.

The Municipal Gazette for Thursday, October 30, is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, November 19, 1924, at

4.30 p.m. there are

Present:

Messrs. S. Fessenden (Chairman)
 A.E. Baker
 P.L. Knight
 V.G. Lyman
 E.F. Mackay
 P.W. Massey
 S. Sakuragi
 G.N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The minutes of the last meeting are confirmed and signed: With regard to the concluding paragraph under the head of "Arrest of Little Hsu", and in reply to a member's observations that he can only agree with the adoption of this policy in so far as the measures referred to come within the scope of the Land Regulations, the Chairman explains that the Land Regulations do not define either the legal or diplomatic relations of the so-called Consular Body with the Council. The Consular Body has apparently never claimed actual authority over the Council, but at times there appears to be a disposition on the part of some of its members to encroach upon the prerogatives of the Council. It should not be lost sight of that it is not at all improbable that the Council at any time in the future may be confronted with a divergence of opinion and a conflict of policy among the Consuls due largely to the procedure which is followed by the Consular Body at the present time and which conforms very closely, if not identically, with that followed by the Diplomatic Body in Peking since the advent of the Soviet Minister, namely, that ministers not having direct or primary interest in any matter to be discussed, are not consulted. In the matter of the arrest of Little Hsu, only five members of the Consular Body appear to have been consulted, and presumably the remaining Consuls, some twelve in number, were ignored. It would seem more or less obvious, therefore, that the Council, which has specific authority under the Land Regulations to take the requisite measures to maintain the peace, good order and security of the Settlement, must in times of emergency and especially emergencies of a critical nature, exercise its sound discretion as to the necessary measures to be adopted under the circumstances.

Members entirely concur in these views.

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The Minutes of the meetings of the Works Committee of October 28 and November 12 are submitted and confirmed: With regard to Circulation of Documents

A member alludes to the possibility of leakage of information while in process of circulation, unless such documents are kept in locked boxes, and cites the experience in his own office, where many persons therein might have access to the documents prior to his seeing them himself unless they are kept in a locked box. Members generally reassert the view as to the need of securing that the Council's confidential reports and minutes are available for inspection by as few persons as possible with a view to retaining their essentially confidential character, and to that end, it is directed that all such documents in future be circulated in locked boxes.

The Minutes of the meetings of the Public Utilities Committee of October 30, and November 6, are submitted and confirmed: With regard to Revision of Telephone Agreement and Tariff of Charges.

- In reply to a member's observations relative to the increase in the Tariff of Charges, the Chairman states that it is possible the member may have overlooked the fact that an increased Tariff of Charges was authorised at the last rate-payers' meeting, the question of the amount of the increase to be determined by agreement between the Council and the Company. The amount of the increase is a matter to be determined by careful investigation into the affairs of the Company, which was made by the Treasurer and Comptroller and upon whose recommendation the Committee acted, in approving the increase mentioned in the Minutes of the Meeting. The Company now submits a public notification upon increased charges and, subject to a slight amendment, this is approved.

Land Assessment Appeals. A number of these appeals are submitted with comment by the Assessors and are formally referred for hearing before the Finance, Rate and Appeal Committee.

Traffic Commission.- A list of names proposed for this Commission, drawn up upon the lines originally suggested by the Commissioners of Police and Public Works, has been circulated and the Chairman expresses the opinion that in view of the importance of the Commission, members should suggest other names. Accordingly he is in receipt of suggestions from several members, totalling up a considerable number of names, among which are suggested members of Council.

As regards members of Council, he suggests that as the Council has to consider impartially the eventual recommendations of all commissions, it is for this reason undesirable that certain Council members should find themselves already committed, as Commission members, to views which the Council might not find it expedient to adopt. For this reason therefore he considers that it is inadvisable for Councillors to sit on Commissions, and members concur in this view.

The membership of the Traffic Commission will, therefore, be limited to ten members, the selection to be arranged by the Chairman with such assistance as may be requisite.

General Hospital Governors.- The Chairman proposes and members agree that Mr. Massey be invited to fill the existing vacancy.

Council.- The Chairman proposes and members agree that Mr. A.D. Bell be invited to fill the existing vacancy.

Electricity Committee.- The Chairman proposes and members agree that Mr. C.H. Hyde, be appointed to serve on this Committee.

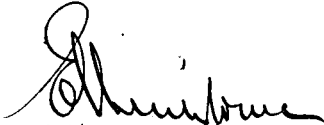
Roads Beyond Limits.- The Commissioner of Public Works attends, and two reports²⁰³⁴ by him, submitted, on the subject of the net-work of new connecting roads and surplus land in the Western district, are formally approved, and it is noted that the marking out of such roads is proceeding satisfactorily. The proposed roads appear to be favoured by the country people concerned, and although some formal opposition is likely to be encountered, serious difficulty is not anticipated. The Commissioner also recommends provision of a new road extending westwards along the Soochow creek, and then running parallel with the Rubicon Road, until it joins up with the present Hungjao Road, the latter to be widened to 60 ft. at a cost of about Rs. 250 per mow. This proposal is also unanimously endorsed.


1633 Road to the Hills.- The Chairman of the Works Committee suggests that the present time may be opportune for putting through this road. The project has been before the Council from time to time but the scheme has been deferred for financial reasons. Discussion takes place as to the desirability on political grounds, and the advisability of utilising the Council's powers under the Land Regulations to make roads outside the Settlement to such a distance. It is recalled that a difference of opinion has always existed as to the project being carried out, and the Chairman expresses the view that it may be desirable to consult the ratepayers before embarking on such a scheme. After further discussion, a member's suggestion is endorsed that the relative former files be circulated to members for information, prior to decision being recorded. The Commissioner of Public Works then withdraws.

1633 Donation of Hospital.- The Chairman refers to a letter which he has received from Mr. Charles E. Rayner, requesting the Council's acceptance by deed of gift of a completely equipped Hospital which is being erected on the Great Western Road. The Chairman does not desire that this offer be considered in detail at the moment, but he draws members' special attention to the desire expressed by Mr. Rayner that the Council will approach this matter in the same conciliatory spirit and animated by the same goodwill as has inspired himself. The letter will accordingly be circulated to members for their consideration.

The Municipal Gazette for Thursday, November 20, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, December 10, 1924 at

4.30 p.m. there are

Present:

Messrs. S. Fessenden (Chairman)
 A.E. Baker
 A.D. Bell
 P.L. Knight
 V.G. Lyman
 E.F. Mackay
 P.W. Massey
 S. Sakuragi
 G.N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed.

Councillors.- The Chairman welcomes Mr. A.D. Bell upon his taking his seat on the Council. Mr. Wilson proposes, and Mr. Knight seconds that Mr. Mackay be elected Vice-Chairman, and the resolution is declared carried. Mr. Bell is then appointed to serve on the Works Committee, Mr. Wilson on the Finance and Public Utilities Committees, and Mr. Massey on the Chinese Education Committee.

The Minutes of the meeting of the Staff Committee of November 17, are submitted

3/40 and are confirmed, subject to the following observations:-

Pension Scheme.- The Committee's recommendations are endorsed except that relative to the proposed change from a gold to a silver basis. In regard to the latter, the Treasurer & Comptroller has requested that no change be made in the existing gold basis until after further consideration, as to which he will submit a further report, and this course is approved.

1374 Treasurer & Comptroller and Deputy Treasurer & Comptroller - Renewal of Agreements.- The Chairman states that the Treasurer has requested that confirmation of the Minutes relating to renewal of his agreement and that of the Deputy Treasurer be deferred until both officials have had an opportunity of submitting additional particulars in support of their applications. He gathered that, in the case of Mr. Ford, the terms offered were acceptable to him, but that any further application submitted would be based on the fact that he loses seniority if the Committee's recommendation is adopted. The Chairman of the Staff Committee states that the Committee's recommendation in no way reduces Mr. Ford's seniority in the post he now holds, and that the pay recommended is in accordance with the scale approved by the Council for No. 2's of senior departments. Members agree with the Chairman of the Committee that Mr. Ford's seniority is in no way affected, and the Committee's recommendation is accordingly endorsed.

With regard to the Treasurer's application for renewal of his agreement, members are informed that the Staff Committee has given full consideration to this question, but that, having regard to the fact that his pay was fixed by the Council for a period of 3 years, ending December 31, 1925, it was considered that a most undesirable precedent would be established if any departure from this scale was recommended. The Acting Secretary states that the Treasurer's application for the maximum pay laid down for this post is based on the grounds of the additional work he has been called upon to undertake recently. Members, however, consider that, up to the present, no reasons have been adduced which would warrant departure from the Council's established scale. The Committee's recommendation is, accordingly, endorsed.

1374 Treasurer & Comptroller - Application for Accelerated Leave.- The Treasurer has also discussed this matter with the Chairman, stating that the strain imposed upon him, consequent upon the additional work undertaken in connexion with the Waterworks and Telephone Agreements, has adversely affected his health. The Chairman, however, gathered that the major reason for the Treasurer's application is that by reason of his long service as Head of a Department, he regards himself as entitled to somewhat special treatment, vis-a-vis other employes in the service. A member observes that, if special treatment is accorded in this case, the Council would undoubtedly have to deal with numerous similar applications and it is recalled that at the last meeting of the Staff Committee an application for accelerated leave, based on family grounds, was recommended for disapproval. It is, further, remarked that the argument adduced as to the strain caused by the duties imposed might equally apply to anyone in Shanghai holding a responsible position. After discussion, members agree that, in the absence of a medical certificate, the Treasurer's application cannot be approved.

The Minutes of the Meeting of the Electricity Committee of November 28, are 3240 submitted and confirmed:- With regard to

Reduction of Lighting and Heating Rates.- A report by the Acting Engineer-in-Chief and Manager, relative to the proposal to reduce the lighting rate from 13 to 11 cts. and the heating rate from 3½ cts. to 3 cts. per kilowatt hour, as from January 1 next, has been circulated, with comment thereon by the Treasurer & Comptroller. With regard to the Treasurer's comment that it must be remembered that the ultimate effect on the Department's Revenue of the revised rates recently agreed upon for Power Consumers is not yet fully apparent, and is a factor which serves as an additional argument against any premature reduction in the lighting rate, Mr. Wilson states that the Treasurer apparently

misunderstands the position as the proposed increase in these rates, which was sanctioned, had never been put into effect. Consequently the recent decision to reduce the rates would not result in a loss. The Electricity Committee has given most careful consideration to the proposal, and he emphasises the fact that the figures submitted by the Acting Engineer-in-Chief & Manager have been drawn up on a very conservative basis. For this reason, if the proposal is adopted the Committee confidently anticipates that a contribution of Tls.900,000 can be made to the Council by the Department during each of the next three years taking into account the equilization fund which might in case of need be drawn upon. He also alludes to the increased sales which will result if more attractive rates are instituted, particularly from those Chinese who are at present utilising other means of illumination and who will doubtless continue to do so unless other more attractive rates are offered. After discussion, members concur with the Committee's view that the lighting consumer is contributing a disproportionate amount of the total profits of the Department, and, in view of the fact that the proposed reduction will not, in the Committee's opinion, prejudice the annual amount handed over by the Department towards the relief of general funds, the Committee's recommendations are endorsed.

The Minutes of the meeting of the Works Committee of December 2, are submitted and confirmed.

The Minutes of the Meeting of the Foreign Education Committee of December 2, ⁴⁰⁷⁴ are submitted and confirmed. With regard to the Committee's recommendation that a school for Junior Boys be erected in the Western district as early as possible, the Assistant Secretary informs members that an appropriation for this purpose will be included in the Budget for 1925.

The Minutes of the Meeting of the Finance, Rate and Appeal Committee of December 3, are submitted and confirmed.

Donation of Hospital.- With reference to the minute recorded at the last meeting, the letters addressed to the Chairman by Mr. C.E. Rayner have been circulated with comment thereon by the Commissioner of Public Health. The Chairman's views, as set forth on the circular, are noted, to the effect that there is a lot of feeling among the medical profession in Shanghai regarding the ethics of their profession, i.e., that German doctors do not observe the same standards of ethics as those of other nationalities. He adds that he has made discreet enquiries from doctors of various nationalities, and that undoubtedly the Council will encounter a certain amount of opposition from various local doctors if Mr. Rayner's condition is accepted that the resident doctor at the hospital be of German nationality.

The Chairman continues that the two main factors for consideration in connexion with acceptance of Mr. Rayner's offer appear to be:-

(1) To ascertain whether the hospital will be self-supporting, or practically so, having regard to the expense which the Council would be saved if the hospital takes the place of the proposed new nursing home. He suggests that the Commissioner of Public Health be asked to submit statements and his views as to this.

(2) The withdrawal of Mr. Rayner's stipulation that the resident medical officer should be of German nationality. A member remarks that if this condition is accepted such acceptance would be binding on future Councils, and, for this reason, he does not consider that the Council should commit itself to a position which will undoubtedly present difficulties both now and in the future. Another member suggests that the stipulation might be accepted, provided the Council reserves the right at any time to replace the resident doctor; if the doctor appointed was found to carry out his duties satisfactorily and to maintain a reasonable attitude he considers that complaints made by other doctors would be unreasonable, and that undue weight should not be attached to their objections. After discussion, members are unanimously of the opinion that, subject to the Council retaining discretionary power on this one point, Mr. Rayner's most generous offer should be accepted, but before recording final decision the Chairman undertakes to again discuss the matter with Mr. Rayner, with a view to his setting out briefly in writing the conditions of the donation which would eventually be embodied in a formal deed of gift, and to induce him, if possible, to withdraw the stipulation that the resident officer must be of German nationality.

Road to the Hills.- In accordance with the directions given at the last meeting
3635 the files containing former Council's views on this project have been circulated. The Chairman adheres to his original view that the money required to undertake this scheme could be better spent on road works within and in the immediate vicinity of the Settlement. The Council has recently approved a scheme for linking up by new roads the roads in the western district, and, in view of the expenditure involved, he does not favour the scheme for a road to the hills being undertaken at the present time. He further expresses the view that the proposed road to the hills would undoubtedly meet with a great deal of official opposition from the Chinese. A member observes that the necessity of the new road does not appear to be so apparent now as when the scheme was first discussed, owing to the number of new roads which have been made and are at present being planned to form outlets from the settlement at various points, and he refers particularly to the recently approved

scheme providing for a new road extending westward along the Soochow Creek. After brief discussion, members generally agree with these views, and it is decided to take no action in the matter at present.

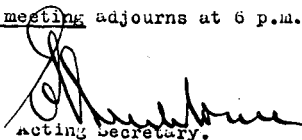
Hungjao Road Cemetery.- The Commissioner of Public Works reports that approximately 88 mow in one block and 6 disconnected plots aggregating 16 mow have been acquired. To connect these various strips and to square off the boundaries, the purchase of some 15 small holdings is necessary. The area involved is approximately 30 mow, but the lowest price at which it is possible to purchase is Tls. 2,000 per mow. He regards the completion of the site as a very urgent matter, and requests authority to purchase the remaining land at Tls. 2,000 per mow. Members authorise this purchase.


Case of Mr. Anderson.- The findings of the Court of Inquiry convened to investigate complaints lodged against Mr. Anderson are submitted to the effect that his agreement should not be renewed, and that, if an arrangement can be made to relieve him from duty at an early date such arrangement would be conducive to the best interests of the school. Members agree that Mr. Anderson's services should be terminated as early as possible, it being noted that his existing agreement does not expire for a further year and 8 months. Owing to the difficult features presented by this case, it is considered that some compensation should be paid to Mr. Anderson in the event of his being willing to terminate his services immediately, and, after discussion it is decided to offer him one year's salary with full superannuation and family passages, upon submission of his resignation to take effect forthwith.

Traffic Commission.- A letter is submitted addressed to the Chairman by Mr. E.M. Ross of Messrs. Lowe, Bingham & Mathews, requesting that as his firm are Secretaries to the Star Ricsha Company he be allowed to serve upon the Commission, as he thinks that someone familiar with the ricsha industry should be invited to serve. It is recalled that the Acting Commissioner of Police will attend all sittings of the Commission, and will, consequently, be able to deal with any points involving the ricsha question; further, that the Commission will be at liberty to call for evidence from any person not necessarily on the membership of the Commission. It is accordingly decided to refuse Mr. Ross's request.

The Municipal Gazette for Thursday, December 11, is submitted in proof and authorised for publication,

The meeting adjourns at 6 p.m.


Acting Secretary.


Chairman.

At the meeting of the Council held on Wednesday, December 24, 1924,
at 4.30 p.m. there are

Present:

Messrs. S. Fessenden (Chairman)
 A.E. Baker
 A.D. Bell
 P.L. Knight
 V.G. Lyman
 E.W. Mackay
 P.W. Massey
 S. Sakuragi
 G.N. Wilson, and
 The Acting Secretary.

The Summons calling the meeting is taken as read.

The Minutes of the last meeting are confirmed and signed.

The Minutes of the meeting of the Finance Committee of December 11, are
submitted and confirmed.

The Minutes of the meeting of the Library Committee of December 11, are
submitted and confirmed.

The Minutes of the meeting of the Works Committee of December 16, are
submitted and confirmed.

The Minutes of the meeting of the Parks Committee of December 16, are
submitted and confirmed.

The Minutes of the meeting of the Chinese Education Committee of December 18,
are submitted and confirmed.

The Minutes of the meeting of the Watch Committee of December 19, are
submitted and confirmed. With regard to:-

2149 Tramways - Overcrowding.- A letter has now been received from the
 Tramways Company giving particulars as to the amount of rolling stock
 which has been ordered following its undertaking to provide additional
 vehicles. From the Company's statement it is not clear whether all the
 vehicles ordered are in addition to those at present in use, or whether
 a portion is in replacement of vehicles which have become worn out and
 have had to be withdrawn. A further inquiry will be addressed to the
 Company as to this.

Smuggling of Fire Arms Prevention Committee - Report.- The Committee's
 report having been circulated, is formally adopted, and the necessary
 action in accordance with its recommendations is authorised. In
 connexion with recommendation No. 6, Mr. Mackay's suggestion is
 endorsed, that in order to avoid any misunderstanding with the owners
 of the private docks, wharves and jetties, whose permission is desired

for the Special branch of the Police to function on their properties, they be approached by the Acting Commissioner of Police, who will make it clear that the Special branch of the Police will function on their properties for a specific purpose only, and that the men detailed for this duty will not wear uniform.

Donation of Hospital.- The Chairman informs members that he has again interviewed Mr. Rayner, with the result that his only condition in offering this hospital for the Council's acceptance is that set out in his original letter, i.e. "that the hospital is to be for the use and benefit of the foreign residents of Shanghai without distinction of nationality or religious belief, all physicians resident in Shanghai and properly qualified under the laws and regulations of their own countries (so long as they remain properly so qualified) and their foreign patients to be admitted on an equal footing in time of peace and war alike, and no-one to be excluded, either physician or patient for political or religious reasons". With regard to the appointment of the resident physician of the hospital, Mr. Rayner stated that it was never his intention to appoint any doctor at present resident in Shanghai, but that the Paulun firm should be asked to select a highly qualified physician from Germany for the position. Upon the Chairman explaining that the Council hesitated to bind its successors in office with regard to this appointment, Mr. Rayner withdrew the stipulation, but he expressed the desire that a clause might be embodied in the formal deed of gift, to the effect that, whenever practicable, the donor desired that the post of resident physician be given to a doctor of German nationality. Members agree that there is no objection to this proposal.

With regard to the stipulation that all physicians resident in Shanghai, properly qualified under the laws and regulations of their own countries, be admitted to the hospital on an equal footing, a member inquires what the position would be in respect of those German doctors who have been denied admittance to the General Hospital, and any other doctors who, although they might be properly qualified under the laws of their own countries, might for any other reason be regarded as undesirable. The Chairman has discussed with Mr. Rayner the question of those doctors who are now debarred from entering the General Hospital. He has perused the Records of the General Hospital as to this incident and he agrees that from an impartial point of view these practitioners were guilty of a breach of professional ethics, which view is taken by the local medical profession. From conversations with various other

doctors in Shanghai, regardless of nationality, he gathers that there would not be much opposition to these doctors being admitted to the Hospitals if they will admit that they were guilty of a breach of professional ethics, but he fears that such an admission is not likely to be forthcoming, owing to the stubborn attitude taken up by the German doctors in question. A member suggests that these doctors should be asked to admit such breach of professional etiquette, after which the matter might be regarded as closed, and that they be allowed to enter the Hospitals. Members approve this suggestion, but the Chairman remarks that he fears it is unlikely that the doctors' apology would be framed in such a way as to satisfy the Board of Governors of the General Hospital and the local medical profession. He alludes to the serious view taken by the medical profession of such a breach, and while it might be possible for the Council to obtain from the doctors an admission of their breach of professional etiquette, probably upon the plea of extenuating circumstances, he does not think an admission upon such grounds would satisfy the other local doctors.

He also gathers that there would be little opposition from the medical profession to German doctors in general practising in the Hospital, the present opposition being confined to those doctors who are accused of a breach of professional ethics.

After considerable discussion, the Chairman undertakes to again interview Mr. Rayner, and to make it clear that the Council has no objection to German doctors in general being admitted to the Hospital, but that it is desired that those doctors above referred to should take such action to satisfy the Council, the General Hospital and the other doctors, as will admit of their being allowed to enter any local hospital, Mr. Rayner to be further informed that if desired the Council would be prepared to arrange for an impartial re-hearing of the circumstances under which the breach was committed. At a member's suggestion, the Chairman will also discuss with Mr. Rayner the advisability of the clause relevant to the admission of doctors to the Hospital being so worded as to ensure the right of the Governing Board to refuse admission to the Hospital of any doctor whose services may for any reason be regarded as undesirable, despite the fact that he is properly qualified under the laws and regulations of his own country.

Telephone Company - Revision of Agreement.- For members' information the Chairman outlines the position between the Council and the Company. Public notification of the increased tariff of charges recently agreed by the Council has resulted in a number of letters being published in

the Press, and various complaints have been received by the Council from certain representative Chinese bodies expressing general public dissatisfaction with the service given by the Company, particularly as regards the automatic exchange in the Eastern district. The Treasurer and himself have taken up the matter with the Company, and it is learned that there is a serious mechanical defect in the automatic telephone system, but that equipment has been ordered from abroad, which the Company's engineer is confident will remedy the existing unsatisfactory working of the automatic system. The Treasurer has requested the Company to prepare a statement for publication, in order that the public may realise what steps the Company proposes to take to improve the present automatic system, and he has also proposed that a memorandum should be issued by the Council giving a resume of the negotiations that have led up to the tariff increase, and an explanation of the Council's object in revising the existing agreement. This memorandum is now being prepared for the approval of the Public Utilities Committee. Pending publication of such statements as will, it is hoped, satisfy the public that the new conditions under which the Telephone Service will be operated will eventually lead to an improvement in the service rendered by the Company, the Treasurer has unofficially arranged that the Company shall postpone sending out its Debit Notes for the increased tariff of charges.

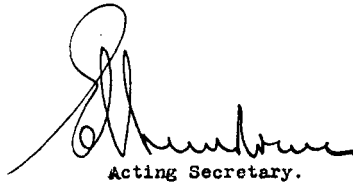
Waterworks Company - Revision of Agreement.- The Chairman also gives a ^{1/28} resume of the position as between this Company and the Council. In November last negotiations in respect of the Revised Agreement had reached a state of deadlock, but rather than abandon the negotiations the Public Utilities Committee endeavoured to find a new basis for discussion, with the object of an agreement being reached satisfactory to both parties. It was thought that better progress would be made if each side appointed one or two persons to carry out the preliminary informal negotiations, and accordingly the Company agreed to nominate Mr. Martin Little and Mr. Walter to discuss the points of difference with the Treasurer and himself. Members will recollect that the Council's objections to the Company's proposals with respect to the capitalisation of reserves have been withdrawn, provided the Company withdraws its proposals as regards profits derived from extra-agreement consumers. The Company now suggests that these profits be equally divided between the Council and the Company. As a quid pro quo for this concession, it has been tentatively suggested to the Company that the profits from the Shipping Department be also equally divided between both parties. The Company, however, maintains that in accordance with

the proposals outlined at the last Ratepayers meeting it is entitled to the whole of the profits from this department, and that it is unable to concede any part thereof to the Council. The present position is that the Company has been informed that the whole question of allocation of profits from extra-agreement consumers and the Shipping Department will be considered at the next meeting of the Public Utilities Committee.

Case of Mr. Anderson.- With reference to the minute of the last meeting, ¹⁹⁹⁵ members are informed that Mr. Anderson has accepted the Council's terms and will resign in the near future.

The Municipal Gazette for Thursday, December 25, is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.


Acting Secretary.


Chairman.