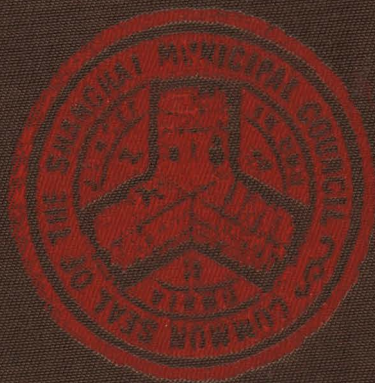


工部局董事会 会议录

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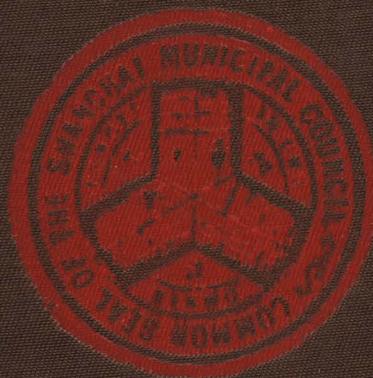


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MUNICIPAL COUNCIL

Volume XXI

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Shanghai Classics Publishing House

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编审委员会副主任 史梅定

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Director of the Editorial and Examination Committee Zhang Qian

Deputy Director of the Committee Shi Meiding

Executive Finalizer Ma Changlin

Shanghai Classics Publishing House

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THE MINUTES OF

SHANGHAI MUNICIPAL COUNCIL

(1920—1921)

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At the special meeting of the Council held on Friday, January 2, 1920,
at 5 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Morrimen
- A. Brooke Smith
- The Commandant and the Corps Staff Officer
- The Chief Officer, Fire Brigade
- The Acting Commissioner and the Assistant Commissioner of Police (Sikhs)
- The Commissioner and the Deputy Commissioner of Public Works
- The Health Officer
- The Deputy Engineer-in-Chief and Manager
- The Treasurer and Comptroller
- The Superintendent and Deputy Superintendent of Revenue and The Secretary.

Absent:

Mr. J.H. Dollar.

LOCAL SITUATION.

* 19/1/20 Upon the Council's invitation representatives of the following public utility and provision and food supply companies attend:-

- Shanghai Waterworks Co.Ld. Mr. A.P. Wood.
- Shanghai Mutual Telephone Co.Ld. Mr. P. Cole.
- Shanghai-Nanking Railway Mr. C.L.G. Wayne.
- Shanghai Electric Construction Co.Ld. Mr. D. McColl.
- Shanghai Gas Co.Ld. Mr. J.W. Mackay.
- Messrs Lano, Crawford & Co. Mr. R.J. Boverman.
- Messrs Hall and Holtz Mr. E. Bruce Shepherd.
- Griffiths Stores Mr. J.O. Tattum.
- Shepherd's Cafe Mr. C.E. Shepherd.
- Shanghai Ice and Cold Storage Co. and International Export Co.Ld. Mr. R.C. Aitkenhead.
- Messrs Connel Bros. & Co. Mr. E.O. Baker.
- Riverside Dairy Farm Mr. G.H. Bloom.

Having expressed the Council's thanks to these gentlemen for their attendance and after impressing upon them the need for keeping confidential

MCT

the matters discussed, the Chairman explains that the meeting has been convened to consider how far possible developments in the local situation may affect the public utility services, transport and food supplies, and what measures should be taken to safeguard them. He points out that the foreign public, as a whole, are somewhat out of touch with Chinese affairs and to enable an appreciation of the present position he requests the Acting Commissioner of Police to address the meeting. The latter thereupon traces the development of local events since the student movement of June last. He states that the spirit of organisation, which was then manifested in the formation of street unions as a measure of protection for the shopkeepers against the student movement, has spread so rapidly that practically every trade in the Settlement now had its own union, that the unions so formed, with a membership at the present time of probably not less than 80,000, were practically all united in the Amalgamated Association of Street Unions, the Union of All Classes Trades and Professions and the Students Union, whilst their original object of protection had developed into one of aggression. He refers to the general strike that was called at the time of the Student Agitation of June last, to the stand taken in July and August in the refusal to pay the Municipal rates unless Chinese representation on the Council was granted, and to the present re-occurrence of this agitation against the payment of rates now due, coupled with the threat of another general strike. He also refers to the fact that, in a communication to the Amalgamated Association of Street Unions, the Chinese General Chamber of Commerce has definitely recorded decision to suspend the payment of rates, unless the question of the revision of the Land Regulations is satisfactorily settled. He observes that should a strike be called it would be responded to by most labour unions as a matter of course, and he concludes by explaining the situation that would then probably arise.

The Chairman next informs the meeting that the Council is taking a most serious view of the situation, that it had already approved certain action to deal with what might be considered the physical side of any emergency that might arise and was already fairly well prepared in this respect. That, as regards the economic side, however, the Council felt that it was not so well prepared, as it should be. That at an informal meeting yesterday, he had considered with the several Heads of Departments how far any general strike would affect Chinese employed in the Municipal Service and what measures could be taken in this connexion. That the protection of public utility services had been carefully considered, and that the views of the meeting were now desired as to how far a general strike would be likely to affect the business of those represented whilst information was desired in regard to the quantities of food supplies available in the Settlement and how long they would last.

As regards the Electricity Supply. The Deputy Engineer-in-Chief and Manager states that in the event of a general strike the mills and other power users would mostly close down, so that the demand on the Electricity Department for current would be very much reduced. That, in his opinion, it would be possible for the Department to continue to maintain the essential supplies, though it might be necessary to obtain some foreign assistance, in the event of the whole of the Chinese staff going out. Mr. McColl thereupon alludes to the arrangements made by him, at the time of the strike in June last, to billet certain of his employes on the Company's premises so as to keep them from intimidation by strikers. The Deputy Engineer-in-Chief and Manager states that there would be no difficulty, he thought, in adopting similar arrangements in the case of Electricity Department employes, though this would involve provision for their feeding, as to which, however, no serious difficulty is anticipated.

As regards the Water Supply. Mr. Wood states that at the time of the last strike the Company experienced no difficulty with its employes until the last day of the strike when some fitters went out. The Company could probably make some satisfactory billeting arrangements, but that should the whole of its Chinese staff go out, foreign assistance to some extent would be requisite.

With regard to the Gas Supply. Mr. Mackay points out that the gas works by reason of their situation would be peculiarly vulnerable in the event of any disorderly outbreak and that if the Chinese staff went out it would be extremely difficult to maintain the gas supply unless stoking assistance could be obtained from the ships in port. He also states that no very large quantity of coal would be available on the Company's premises so that transport of additional supplies would have to be arranged. The Acting Commissioner of Police thereupon observes that there is little question but that the requisite transport arrangements could be satisfactorily made.

With regard to ^{the} Tram Service. Mr. McColl expresses the view that if employers of labour would take their Chinese employes into their confidence, explain the present position to them and point out that anything in the nature of a strike was to their disadvantage, a good deal could be done to avert a strike and dislocation of the whole of the business of the Settlement. He points out that his greatest difficulty on the occasion of the last strike was caused through intimidation on the part of strikers from the docks and other concerns and that if the latter take action to prevent their employes from striking, such action would materially assist matters. The Chairman thereupon emphasises that the Council is making every possible effort to avert a strike, that it must, however, make plans to deal with the situation should a strike be called but that conditions had so changed during the past six months that there seemed to be very little hope that any action that might be taken by foreign employers in

dissuading their men from striking, would be successful in counteracting the process of intimidation, to which the Chinese invariably succumb.

With regard to the Rail Service. Mr. Wayne states that there are very few foreigners on the railway staff and that whilst every effort will naturally be made to maintain an uninterrupted service no guarantees could be given on this point.

With regard to the Meat Supply. Mr. Tatum considers that the supply normally available would suffice in case of a strike for one week at the most, but suggests that the supply could be increased if additional accommodation for cattle were provided at the Slaughter House. He adds that if adequate supplies can be obtained by his firm there would not in his opinion be any difficulty in the matter of its distribution since consumers could, if necessary, attend and take away their own purchases. Mr. Shepherd calculates that the daily consumption of meat by the Foreign community would amount to twenty head of cattle, sheep and pigs. He suggests that any possibility of a shortage of supply could be met by the purchase by the Council of a sufficient supply of meat to be placed in cold storage against an emergency. Mr. Aitkenhead then states that the companies that he represents are willing to co-operate with the Council and to afford any assistance in their power, that the Shanghai Ice and Cold Storage Company could if necessary place up to a total of 5,000 tons of meat in cold storage and that ample supplies of frozen meat and other foods could be obtained from Nanking, provided railway communication was maintained or failing that, such supplies could be transported by way of the River.

With regard to the Bread Supply. Mr. Bruce Shepherd cannot state how much bread is consumed by the Foreign population daily. His company has a daily output of 2,000 lbs which can be increased if necessary to 3,000 lbs or more. He points out however that the output would largely depend on the supply of flour available. Mr. Shepherd undertakes to obtain some information from Messrs Alex. Ross & Co. on this point and place it at the disposal of the Acting Commissioner of Police.

With regard to Tinned Provisions. Mr. Bowerman states that his Company does not carry a very large stock of provisions. Mr. Baker states that his firm has in stock from four to eight hundred cases of tinned milk as well as other tinned goods and that this stock would be available in emergency.

With regard to the Milk Supply. Mr. G.H. Bloom does not anticipate any difficulty in maintaining the supply in the event of trouble since if need be he can deliver himself by motorcar.

Discussion then ensues on the question of the distribution of food stocks to the consumer. It is generally agreed that the Council should make arrangements for a call on food supplies in bulk, so as to be able to

keep retailers supplied should their own arrangements to this end fail, and that, when they are no longer able to continue the supply to consumers, the Council should open depots in various parts of the Settlement from which the consumer may make his purchases, or from which if the necessity arises, the distribution of food to the consumer can be carried out by means of the transport arrangements now in hand.

Those in attendance at the meeting then withdraw after the Chairman has again thanked them for their attendance, for the information and advice furnished by them and for their assurances of co-operation.

The Police Daily Report of the proceedings at a mass meeting held under the auspices of the Amalgamated Association of Street Unions in the Public Recreation Ground near St. Catherine's Bridge, yesterday morning is next read. At this meeting pledges to continue the boycott of Japanese goods were taken whilst Chinese residents were advised to decline to pay their taxes until they were enfranchised, to be prepared to back up their resolutions by action and to sacrifice their lives if necessary.

The several Heads of Departments then withdraw.

The Chairman next reports that accompanied by the Acting Commissioner of Police he attended on Monsieur de La Prade, the Acting Consul-General for France on the morning of December 30 when the last named agreed that the headquarters of the Amalgamated Association of Street Unions at No.13 Avenue Edward VII should be closed down if effect were given to the threat made by the Association to call a general strike and that the leaders should be arrested.

The meeting adjourns at 6.40 p.m.

G. ...

Chairman.

M. O. ...
Secretary.

At the special meeting of the Council held on Monday, January 5, 1920,
at 2 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Acting Commissioner of Police
- The Secretary and
- Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

LOCAL SITUATION.

In a report submitted, the Acting Commissioner of Police states that, following the special meeting of Council on January 2, details of the emergency supply scheme were discussed by him with the Commissioner and Deputy Commissioner of Public Works, the Commandant the Corps Staff Officer, the Chief Officer of the Fire Brigade and the Assistant Commissioner of Police (Sikhs), and later with Mr. Aitkenhead of the International Export Co. and Mr. Shepherd of Shepherd's Cafe. He details the action taken as a result of these discussions and members note and approve of the selection of Lt. Col. Logan as Controller of Supplies and of the Deputy Commissioner of Public Works as Transport Officer. All necessary arrangements will be completed by tomorrow evening, January 6, and the Acting Commissioner suggests that the tax collectors should begin the collection of taxes for this quarter on the morning of January 7, following the plan already arranged, that if there is a general refusal to pay, the measures already approved be put into operation, that summonses will then be served on the afternoon of the 7th returnable on the following morning and that if those summoned fail to appear warrants for their arrest will be issued and orders for payment within 24 hours made, failure to comply therewith being followed by distraint. Upon Mr. Merriman expressing the view that the Council should first notify the public so as to enable them to lay in a store of provisions in case of a general strike, and issue a proclamation in Chinese stating the Council's intention to collect taxes on a given date, the Secretary submits a series of notifications which he suggests will probably meet the needs of the case. The first of these which will be

translated into Chinese and printed ready for issue immediately; a general strike or closing of shops is put into effect, refers to the existence of a state of public insecurity and publishes regulations for the better maintenance of peace and good order, forbidding the assemblage of crowds, loitering, intimidation, the spread of rumours such as will stir up animosity, foment trouble or cause alarm, and the printing of any matter of an inflammatory character or as may incite or support any refusal to pay General Municipal Rates or Land Tax, giving warning that any person guilty of any contravention of such regulations or guilty of any other action prejudicial to peace and good order will be arrested and severely punished, and advising residents to remain indoors between 6 p.m. and 6 a.m. The second notifying the public that the Council has made arrangements to safeguard essential food supplies and requesting economy in their consumption, is intended for issue immediately the closing of shops is made effective. The third, notifying retail shops that food supplies for retail distribution at prices fixed by the Council can be obtained on application to the Controller of Supplies, is intended for issue so soon as it appears that retail shopkeepers have difficulty in arranging for their supplies. The fourth, notifying the public that provisions and food stuffs can be purchased at prices fixed by the Council at the stores and places designated therein, is intended for issue so soon as the arrangements contemplated under the third notification have come into operation. The fifth, requesting merchants and others in possession of food stocks in bulk to communicate with the Controller of Supplies, is intended for issue so soon as it appears that the supplies on which the Council has secured a call may not prove sufficient and before resort to any system of commandeering. The sixth requesting those willing to assist in the maintenance of essential public and other services, should the need arise, to enrol their names and addresses with the Controller of Voluntary Service, is intended for issue immediately a strike becomes general. After full discussion members approve these notifications as also action on the lines suggested by the Acting Commissioner of Police in his report above referred to, but the appointment of the Controller of Voluntary Service is left in abeyance until the need for making the appointment may arise.

The Chairman then proceeds to inform members of the course of events since the special meeting on January 2. He states that on the following morning he received a call from Mr. E.S. Little, who later sent him a written statement of his views on the question of Chinese representation, which he desired should be presented to the Council today and which he expressed his intention of publishing tomorrow. His statement is read to the meeting and members note Mr. Little's

proposals as follows:- (1) preparation of a Chinese voting register on the same lines as the foreign register, (2) an invitation to the Chinese to elect three Chinese ratepayers to serve on a consulting committee to advise the Council on all Chinese matters, (3) an announcement by the Council ^{that} it is taking immediate action to amend the Land Regulations to extend the membership of Council from nine to twelve, of whom three shall be Chinese elected by the Chinese, (4) determination by the Council and the said Chinese consulting committee as to the number of Chinese ratepayers to be present at Ratepayers' Meetings, the number so decided to be elected by the Chinese ratepayers at the same time as the election of Councillors, foreign and Chinese. Mr. Little enumerates the advantages, which he contends, will follow as a result of the adoption of his proposals and concludes with the statement that he has no doubt but that the good sense of the Community will result in their agreement in the main with his views.

The Chairman states that on receipt of this statement he informed Mr. Little that the Council would not be meeting again until Wednesday and that Mr. Little agreed to defer publication of the letter until the Thursday following. On January 4 Mr. Little telephoned that he had had an interview with the representatives of some of the Chinese organisations interested in the matter of representation, that they were to see H.M. Consul-General, Mr. Jamieson, on the following morning and that he proposed to attend with them. Continuing the Chairman states that he then got into communication with H.M. Consul-General, who informed him that the Chinese deputation was to attend on him at 10.30 and that if he, the Chairman, desired to be present there was no objection, that he would not however consent to Mr. Little being present but would see him half an hour before. Later, on thinking the matter over and after discussion with the Secretary, he reached the conclusion that it would be inadvisable for him to be present when H.M. Consul-General received the deputation, that in company with Mr. Brooke Smith and the Secretary he had, however, since seen Mr. Jamieson who informed them that he had reminded the deputation of the Council's expression in August last of willingness to consult the Chinese in connexion with finance matters, that he had advised them to appoint a committee of 3 to confer with 3 members of Council and draw up a scheme for Chinese representation for submission at the meeting of Ratepayers and that he strongly advocated that the Council should defer the collection of rates until next Thursday. Mr. Morrison then expresses the view, with which Mr. Macray concurs, that the Council is relying far too much on the Consuls in matters of

this sort which the Council should properly deal with itself. Proceeding the Chairman states that, in the course of conversation with Mr. Jamieson he had learnt for the first time that, in August last, the Senior Consul had addressed the Commissioner for Foreign Affairs expressing the Consular Body's sympathy with the principle of Chinese representation on the Council. A copy of this letter which has since been furnished by H.M. Consul-General is submitted and read and the suggestion of certain members of the Consular Body is noted that a list of Chinese ratepayers should be drawn up each year and that those on the list should elect a certain number of representatives, whose duties it should be to designate two of their number to sit as Chinese Councillors.

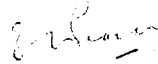
Members express astonishment and indignation at the fact that the Consular Body should have thought fit to communicate such definite views on a subject so vitally affecting the interests of the Foreign Community without first seeking the views of the Council, and further that when the Senior Consul in private conversation with the Chairman in October last, agreed that it would be best for the Council to state its views on the subject to the Consular Body, he did not then and has not since disclosed the fact that the views of the Consular Body had already been communicated to the Commissioner for Foreign Affairs. Mr. Macray suggests that the Council should take strong exception to the action of the Consular Body in this connexion and to the action of the Diplomatic Body in the matter of the imposition of the Chinese Government Stamp Duty in the Settlement, a suggestion with which members are in unanimous agreement. In the first instance, however, since the Council's information that the views of the Consular Body on the subject of representation have been communicated to the Chinese Authorities is semi-official only, it is decided to address the Consular Body requesting its views upon the Council's letter of October 24, 1919.

Considerable discussion then takes place as to whether the Council should stand by the decision reached at the meeting with ex-members of Council on October 7, 1919, and communicated to the Consular Body in the letter last referred to, or whether, in deference to the contrary views apparently reached by the Consular Body and also it seems held by certain members of the Diplomatic Body and by H.M. Consul-General, it would not now be well advised to agree to some form of representation. The Secretary strongly urges that the Council cannot alter its stand in the matter without first calling into consultation those ex-members of Council who were present at the meeting on October 7 and hearing their views. He points out moreover that, members of Council

are trustees for and represent the Ratepayers and he urges that they should not therefore be influenced in altering their views merely because the Consular and Diplomatic Bodies have expressed contrary views but that any alteration of views should be upon a full re-consideration of the whole subject upon its merits and upon them only. After much discussion on this point members concur that a meeting of ex-members of Council should be convened for tomorrow afternoon, and the Secretary is directed to act accordingly.

Mr. Morrison then expresses his view most strongly that the Council should not allow the question of the collection of rates to be treated as one with that of representation; that the two questions were entirely distinct, although the Chinese were attempting to make them interdependent and that under the circumstances the Council should not hesitate to proceed with the collection of the current quarter's rates forthwith. Messrs Macray and Lambie are of the same opinion. The other members also concur after much discussion of the matter but they consider it undesirable to issue any definite notice that the rates are to be collected on a given date since such notice would almost certainly be interpreted by the Chinese as a weakening on the Council's part. Finally members direct that the collection of rates be commenced on Thursday, January 8.

The meeting adjourns at 3.50 p.m.



Chairman.



N.D. Fiddell

Secretary.

At the special meeting of Council held on Tuesday, January 6, 1920,
at 5 p.m., there are:

Present:

Messrs E. C. Pearce (Chairman)
C. M. Baiß
A. Howard
W. P. Lambe
H. A. J. Maoray
W. L. Morrison
A. Brooke Smith
The Secretary and
Assistant Secretary.

Absent:

Mr. J. H. Dollar.

LOCAL SITUATION.

X Chinese Representation on the Council. Messrs E. E. Clarke, E. J. Cornfoot, C. Holliday, J. Prentice, T. E. Treman and H. P. Wilkinson; ex-members of Council attend by invitation and are welcomed by the Chairman, who expresses regret that the shortness of the notice conveying the meeting has prevented the attendance of Messrs C. G. S. Mackie and E. C. Richards.

The minutes of the meeting of October 7, 1919, at which the question of the participation of the Chinese in the administration of the affairs of the Settlement was discussed, are read together with the Council's ensuing letter on the subject to the Senior Consul. The Chairman then briefly explains the developments that have since taken place in this connexion, and enquires the views of ex-members as to the stand that the Council should take, adding that the Council has received no reply to its letter to the Senior Consul although it has learnt through a semi-official source in the past few days that the latter, without any reference to the Council, addressed the Commissioner of Foreign Affairs in August last, expressing the Consular Body's sympathy with the principle of representation and even suggesting the appointment of two Chinese members of Council.

Mr. Wilkinson enquires whether when the Senior Consul addressed the Commissioner for Foreign Affairs he did so with the concurrence of the whole Consular Body. Authoritative reply to this point is impossible but it seems probable that most of the Consuls agreed. Mr. Wilkinson protests at the action of the Consular Body in dealing with a matter such as this behind the backs of the Council and the Foreign Ratepayers observing that the Consuls have not the same interest in the Settlement as the latter. The Chairman expresses

members' complete concurrence with this view and refers to the reported agreement of the Diplomatic Body with the enforcement of the Chinese Government Stamp Tax in the Settlement as another instance of matters being dealt with behind the backs of the Community. Messrs Wilkinson and Holliday suggest and the meeting concurs that the Consular Body should be given to understand in unequivocal terms that the Community is not going to tolerate such methods. Mr. Holliday continues that, if in such measures as are taken in the government of this Settlement by the Council, the Consuls do not back up the Council, there remains only to call a meeting of Ratepayers and send forward the result to Europe, because the Consular and Diplomatic Body cannot be allowed to give away the whole position here. If the Chancelleries of Europe wish to hand over the whole of Shanghai, the Community could do nothing but unless this is the case, there will be trouble if misguided Consuls persist in a policy of frittering away the Settlement's rights without the consent of the Ratepayers.

The Chairman then observes that what the agitators now want is an advisory committee to sit and discuss how representation can be brought about and he asks whether those in attendance have altered their views on the subject as expressed at the meeting of October 7 last. The reply is unanimously in the negative. Mr. Wilkinson then enquires "Had you not better consult the Ratepayers. You are here as Trustees for the Ratepayers; and I suggest that you call an emergency meeting, put the whole matter before them, and get them solid behind you; then if you have a row you will have the support of the whole of the Community, and everyone will know how and why the trouble has arisen. If you do this I do believe the Diplomatic and Consular Bodies will pause, for the reports of this matter will go promptly to Europe."

Mr. Holliday remarks that there seems to be considerable confusion of ideas with regard to this question of representation: that the Chinese have no voice in the government of their own cities, and yet it is alleged that they want it in this Settlement. He adds that the Native City is the place set apart for the residence of Chinese in Shanghai and the Settlement is the place set apart for the residence of foreigners, that it is not even demonstrated whether the present agitation is not merely brought about by a negligible handful of agitators, whose hand has been strengthened by what he characterises as the ill-considered action of the Senior Consul, the Acting British Consul-General and others. In his opinion the position of the Chinese in the Settlement is not unlike that of guests in a Hotel; so long as they pay their bills they are welcome, even suggestions are welcome, but they cannot be permitted to run the Hotel. Mr.

Wilkinson then states his view that the Council cannot allow the rights of the Community to be frittered away any further, that it is plain that the Council is kept intentionally in the dark and that the agitators want to go behind the Council to the Consular Body with it seems to him severely anti-Council intentions, that in doing so they rely upon an incorrect reading of Land Regulation XXVIII which provides "Hereafter should any corrections be requisite in these Regulations, or should it be necessary to determine on further rules, or should doubts arise as to the construction of, or powers conferred thereby, the same must be consulted upon and settled by the Foreign Consuls and Local Chinese Authorities, subject to confirmation by the Foreign Representatives and Supreme Chinese Government at Peking."

It is perfectly plain, he contends, that this Regulation presupposes that when the Council and the Ratepayers have agreed upon a change, they can-not put the suggested change into force except by the procedure laid down in the Regulation.

In reply to a member, Major Trueman remarks that the Volunteer Corps is ready for any possible outbreak of disorder, and in this connexion he observes that the Chinese Company have informed him that as the Chamber of Commerce sides with the Street Unions in this matter, they do not wish to use their building in the customary manner as Headquarters, but are prepared to billet in the streets rather than go there.

Messrs Lamb and Holliday independently add that the present movement has by no means the whole hearted support of the Chinese community many of whom are indeed well content with the existing arrangements whereby no native official has power to levy imposition upon them. Mr. Holliday adds that it is within his knowledge that a great many shops do not favour the movement but are simply terrorized by the Street Union leaders, and that in his opinion, so soon as the Council shows itself to be stronger than the latter, the position will rapidly improve. Mr. Pearce confirms the impression of some of the members that some of the chief agitators are men of no moral worth, and one at least is an ex-convict.

At the conclusion of the discussion, it is decided to call a meeting of Ratepayers forthwith to ascertain their views on the question of representation. At this meeting it will be explained that the Council has already taken action as shown in its letter to the Consular Body of October 24, 1919 but that no reply has been received, to refer strongly to the action of the Consular Body in this connexion and in giving an expression of their views on the subject without any reference to the Council and to ask the Ratepayers

there and then to give the Council their mandate in regard to the matter of representation. In the meantime the collection of rates will proceed as arranged and any refusals to pay will be dealt with by summons and districent.

Messrs Clarke, Cornfoot, Holliday, Prentice, Freeman and Wilkison withdraw after the Chairman has again expressed members thanks for their attendance.

Police Force - Chinese Branch - Scale of Pay. A report by the Acting Commissioner of Police is submitted, recommending certain increases in the Pay of the Chinese Uniform Branch and the Chinese Staff of the Criminal Investigation Department. Therewith is forwarded a comparative table showing the present scale of Pay and the scale recommended for adoption. The percentage increase ranges from 6.67 to 33.33 and the extra costs calculated on the current Pay list, involves an increase of \$2722 per annum. It is pointed out that with the present local situation, it is desirable that the Acting Commissioner's recommendation should be dealt with as soon as possible. After scrutiny the new scale is approved with effect from January 1.

The meeting adjourns at 6.40 p.m.

[Handwritten signature]

Chairman.

[Handwritten signature: H. O. Adell]
Secretary.

At the meeting of the Council held on Wednesday, January 7, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E.G. Pearce (Chairman)
- C.M. Bain
- A. Howard
- W.P. Lembe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
- Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

The minutes of the meeting of December 29, 1919, are confirmed and signed
by the Chairman. With regard to
Commission on Municipal Salaries. The Chairman states that he has
not yet ascertained from Mr. Stephen whether Mr. Hynes will be able
to accept membership.

Medical Attendance, Operations, etc. on Employees and Their Families.
The Jackson firm have verbally intimated their acceptance of the
terms suggested by the Council, whilst the Secretary has gathered
from conversation with Dr. Marshall that his firm will also accept.

The minutes of the meeting of the Library Committee of December 29, 1919,
are submitted and confirmed.

The Acting Commissioner of Police attends.

LOCAL SITUATION.

Chinese Government Stamp Tax. A letter from the Chinese General
Chamber of Commerce is submitted expressing appreciation of the
Council's attitude in this matter. Extracts from the Chinese press,
which have been submitted to members, bear out the suggestion, made
at the meeting, that, in declaring their willingness to pay the
Stamp Tax but opposition to its enforcement by the Council, certain
sections of the Chinese Community believed that they would thus avoid
the Tax.

Chinese Representation on the Council - G.M.R. A summary of a
further meeting held on January 6 between H.M. Consul-General and a
deputation from certain of the unions and other Chinese is submitted.
Members note therefrom that Mr. Jamieson expressed his general
sympathy with the aspirations of the Chinese towards representation

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on the Council, that he pointed out that proposals to this end, involving alteration of the Land Regulations, could only be submitted to the authorities concerned, with any hope of success, after an agreement had been reached on the subject between the foreign and Chinese Ratepayers and the Consular Body and Chinese Authorities in Shanghai and that this would entail a delay of many months, but that he promised that he would submit to the Council the suggestion made by those in attendance at the meeting, that a consultative committee of six Chinese should be appointed in the meantime to advise the Council on all matters affecting the welfare of Chinese ratepayers. As a first step Mr. Jamieson proposed a joint committee of Chinese and foreigners to draw up a voters' roll on a basis of enfranchisement acceptable to both parties, such as might serve later as part of the machinery for the election of Chinese councillors and from which the proposed consultative committee could be drawn, that, if the principle of the election of Chinese councillors and the constitution of the proposed voters' roll were subsequently accepted by the Ratepayers in general meeting, an amendment to the Land Regulations on these lines could then be submitted to all the Governments concerned for approval, and that, if Chinese councillors were elected to sit on the Council, they would then be in a position to put forward the wishes of Chinese ratepayers in regard to other amendments of the Land Regulations. The Chairman states that, following the meeting dealt with in the foregoing summary, the Chinese representatives repaired to Mr. Little's office and informed him that they were not at all satisfied with Mr. Jamieson's proposals, that Mr. Little, with the approval of the Chinese concerned, thereupon drafted the letter which was submitted at the meeting yesterday afternoon ~~and that he~~ ^{and that he} in draft form, stated most definitely that it would be signed and forwarded for consideration by the Council this afternoon. Instead a very different letter has been received and is read, requesting as a temporary measure, the recognition by the Council of a Chinese advisory committee of six to be elected by the two organisations signing the letter, (the General Chamber of Commerce and the League of Street Unions). The functions of this Committee as set forth are to advise with the Council on all Municipal affairs particularly those wherein Chinese interests are concerned, whilst it is requested that "for the sake of effective and efficient co-operation on the part of the Chinese ratepayers the counsel of the Chinese advisers should be respected." In regard to representation the letter states "in the meanwhile we shall continue to look for and work out some way whereby the fundamental principle of taxation with representation

shall be fulfilled to the satisfaction of the Chinese ratepayers in the Settlement." This letter seems to indicate some moderation in view but as is observed by the Acting Commissioner of Police, several other prominent organisations which have interested themselves in the question of representation are not parties thereto. Indeed it is known that the Commercial Federation at least was to have been a party to the letter but for some reason or other withdrew.

In furtherance of the decision reached at yesterday's special meeting, a notice calling an Extraordinary Meeting of Ratepayers for Tuesday next, January 13, is next submitted and read together with a suggested foreward and points for discussion at the Extraordinary Meeting drawn up by the Secretary for publication in the Gazette. As a result of discussion however members concur that the publication of a foreward would on the whole be undesirable and that the Council should restrict itself to publication of the correspondence with the General Chamber of Commerce and League of Street Unions, the letter of October 24, to the Senior Consul and the points for discussion. Careful consideration is given to these points and in the course of discussion Mr. Lambe expresses the view that, to ask the meeting whether it approved of the principle of Chinese representation being conceded at the present time will be useless unless it is at the same time made clear whether approval of such principle is to involve the franchise or not, and also how many Chinese representatives are contemplated. The other members concur with this view. The Secretary thereupon observes that the resolution is so drafted as merely to ask the Ratepayers' view on the principle of Chinese representation apart from any questions of franchise, and that in addressing the Ratepayers, it was contemplated that the Chairman should state that, if the principle is approved, the Council will give its close attention to the question of how effect is to be given thereto and draw up a scheme to be laid before the Ratepayers at their next Annual Meeting or at a Special Meeting to be called so soon thereafter as possible. The Secretary further observes that inasmuch as the Council has so strongly stated its views against representation at the present time under any consideration it can scarcely consistently submit any scheme of representation to the Ratepayers at the Extraordinary Meeting and is really limited to seeking an expression of the Ratepayers' views on the principle only. Finally after considerable further discussion and in view of the altered demands of the Chinese as contained in the letter from the General Chamber of Commerce and the League of Street Unions, it is decided not to call the proposed Extraordinary Meeting but to publish the correspondence with the two associations named and

the Council's letter to the Consular Body of October 24 last and to carry out the intention therein expressed of bringing the matter before the Ratepayers at the forthcoming Annual Meeting. Members then approve that the first steps in the matter of collecting the present quarter's rates be taken tomorrow and that the procedure already arranged in this connexion and in regard to the summoning of defaulters be followed out.

A report from the Acting Commissioner of Police is then read requesting members' general sanction of:-

1. Arrangements with the International Export Co. for the supply, in the event of a general strike, of about 30 tons of beef, mutton, chickens and eggs to be kept in cold storage on the Council's account and issued to the Controller of Supplies.
2. The commandeering, in the event of a general strike, of the contents of a few rice shops in order to ensure necessary supplies for loyal Chinese staffs, since the Controller of Supplies cannot find that there is any quantity of rice available under foreign control.
3. Purchase by the Controller of Supplies from wholesale sources to supply the three general provision shops in the Settlement under foreign control as also the supply depots which would have to be opened as well.

Members approve of Nos. 1 and 2. As regards No. 3. however, it is pointed out that it would be undesirable to resort to any system of commandeering until the Council is forced by necessity to do so, and the suggestion is made that a stock of rice should be purchased outright by the Council and kept in store. Mr. Brooke Smith suggests that a supply of 1000 piculs of rice should be bought, and, members concurring, the Acting Commissioner of Police will take steps to this end with the Controller of Supplies.

The Acting Commissioner of Police withdraws.

Volunteer Corps.

Leave - "B" Company British. Upon the recommendation of the Commandant leave of absence from January 5 to April 30 is granted to 2nd Lieut. L.M. ff. Boytagh.

Commission - Light Horse. Upon the recommendation of the Commandant a commission as 2nd Lieut. is authorised for issue to Sergeant Major T.G. Drakeford.

Railless Trams. A report by the Commissioner of Public Works is submitted in reference to certain discussions with Mr. McCall upon the Electric Construction Company's programme of railless extensions, following upon the directions recorded at the joint meeting of the Watch and

Works Committees held on October 31. At the conclusion of his report he states that "after considerable discussion the Acting Commissioner of Police and I agreed to make two recommendations to the Council:-

1. To sanction the introduction of railless cars in Kiangse Road from Avenue Edward VII to Peking Road, thence eastward along Peking Road to Szechuen Road, thence northward to Soochow Road, with the idea of eventually going over the new Szechuen Road Bridge, towards the east of which the Company would contribute.
2. To endeavour to persuade the French Council to agree to the introduction of railless cars on the Avenue Edward VII."

With regard to 1. It is recalled that when the comprehensive scheme of railless extensions was first put forward by the Company in the latter part of 1917 and early in 1918, a service along the Szechuen Road was contemplated. On learning that this route would be opposed by the Council the Company substituted the Kiangse Road. On this route being disapproved, the Hwan Road was substituted and in its turn disapproved. Plans showing the route now suggested along the Kiangse and Szechuen Roads are submitted and, in recording their unanimous disapproval members direct that a letter be addressed to the Company stating in the most specific terms that they cannot sanction any further crossings of the Nanking Road except at Thibet Road.

With regard to 2. It is recalled that the principle of the introduction of the railless system on the Avenue Edward VII was supported at the joint meeting of the Watch and Works Committees on October 31, 1919.

Electricity Committee. A letter from the Secretary to the Committee is submitted notifying the resignation of Mr. P. Peebles in view of his impending departure from Shanghai on ten months leave. The question of the appointment of his successor is left in abeyance.

Parks Committee. Mr. Peebles has also resigned his seat on this Committee and upon the Chairman's suggestion it is decided to invite Mr. F. Ayscough to fill the vacancy.

Land Commission. Members are informed that Mr. A.D. Bell will not be able to accept re-appointment to this Commission as the Council's representative in view of his impending departure for Home. It is understood that Mr. H.E. Campbell, who was formerly a member of the Commission, is willing to accept re-appointment thereto and, members approving, the necessary action will be taken accordingly.

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The Municipal Gazette for January 8 is submitted in proof and authorised for publication.

The meeting adjourns at 6.40 p.m.

[Faint signature]
Chairmen.

H. O. Radell
Secretary.

At the special meeting of the Council held on Monday, January 12, 1920,
at 12 noon there are:

Present:

Messrs E.C. Pearce (Chairman)
G.M. Bain
A. Howard
W.F. Lamb
H.A.J. Macray
W.L. Merriman
A. Brooke Smith
The Acting Commissioner of Police
The Superintendent of Revenue
The Secretary and
Assistant Secretary.

Absent:

Mr J.H. Dollar

Local Situation. Continuing the narrative of events since the special meeting on January 1, the Chairman states that report was made on January 9 that, whilst the collectors had met with a refusal of rates in the case of the Fokien Road, some of the shops in the Honan Road, where the collection was also being made, had paid. Refusal had later however become general and consequently, following the procedure approved, summonses had been taken out against ten prominent shop keepers in the Honan Road and nine in the Fokien Road, returnable this morning.

The Secretary then reads a memorandum of certain interviews and conversations on the telephone on Saturday and Sunday with Mr W.E. Levinson, counsel, it is understood, for the Commercial Federation, Mr A.L. Anderson, acting ^{at suggestion} on the ~~instigation~~ of Mr. Sung Han-cheng, Mr Little and Mr Sung Han-cheng himself, to all of whom he had stated that the Council would not, he felt sure, agree to hold its hand in the matter of the enforcement of payment of the rates nor consent to consider or even entertain any proposals in regard to participation of the Chinese in the affairs of the Settlement until at least, the collection of rates was normal.

A further letter is then submitted from the Chairman of the General Chamber of Commerce and the League of Street Unions, together with a covering note by the Chairman of Council, who states that this letter is not in the same terms as that which Messrs Chu Pao-san, Chicheh Nieh, Y.C. Tong, Sung Han-cheng, Sheng Lien-fong and Chang Nieh Yun had said that they would send, at an interview with him

on Saturday afternoon, January 10. That the letter was brought to him at 10.15 p.m. by Mr Sung and that he then outlined to him with what occurred to be the three possible ways for the Council to reply to the suggestion therein contained, that a provisional Advisory Committee of five Chinese be elected to take office as soon as possible to solve outstanding difficulties, that their election be not subject to the veto of the Consular Body nor their functions limited to those set forth in the Settlement Extension Draft Agreement of 1915, and that their functions should terminate upon the final confirmation of the amended Land Regulations and the election of Chinese councillors. Supplementing his covering note, the Chairman now states that after careful consideration he thought that the only attitude that the Council could possibly take was that, until rates were paid, it could not discuss matters with the Chinese concerned and that with other members he fully endorsed reply on these lines as suggested by the Secretary.

Mr Brooke Smith then refers to the fact that he was approached late last night by Messrs Sung and Nieh who had pressed for an immediate reply to the latter from the Chairman of the Chamber of Commerce and the League of Street Unions, stating that, unless they got this reply they feared that it would be impossible to avert trouble in the morning, that it had occurred to him that it might be desirable to hold a meeting of Council the same night to settle the form of the reply, but that the Chairman had thought it undesirable that the Council should be rushed in the matter. Mr Merriman states that he too has been approached by Mr Sung, and that he informed him in the plainest possible terms that whilst he had been in favour of Chinese representation on the Council in August last he would now strongly oppose its concession.

The Secretary then informs members of certain information given to him by a member of the Chinese Chamber of Commerce to the effect that a large number of the members entirely concurred with the Council's attitude in regard to the present refusal to pay rates, and that whilst Mr Chu Pao-san had been a co-signatory with Chen Tse-min of the first letter addressed to the Council he had not done so of his own free will, but under compulsion, and that the present attitude of the Chinese could largely be attributed to the fact that the Commercial Confederate Association was in the ascendancy. The Secretary's informant then stated that the record of Dr. Tang was available for the Police in Peking and that he considered that this agitator should be exposed. In this connexion and as illustrating how much the present agitation rests on methods of intimidation and

not upon the real support of the shop keepers and business men of the Settlement as a whole, the Acting Commissioner of Police states that, from enquiry made in thirty streets by twenty Police agents, it has been ascertained that approximately 10 per cent only of the shopkeepers support the present agitation, whilst the other 90 per cent are of the opinion that the agitation is foolish or are not interested in it and would willingly pay but for fear of reprisals.

The Secretary then observes that simultaneously with the despatch of this letter the leaders of the present agitation have widely published their threat of a general strike, believing that by this form of threat and intimidation they would force the Council to give way. He urges that a strong policy should be maintained, as any parley, surrender or concession at the present juncture will inevitably result in the big stick method of intimidation on every occasion in the future when the Chinese desire to wrench some concession from the Council. Members are unanimously in agreement with this view, but considerable discussion ensues upon the suitability of the draft reply submitted by the Secretary. Mr Brooke Smith suggests that reply might be made that so soon as the rates are paid the Council will call a meeting of Ratepayers to discuss the question of an Advisory Committee. Mr Macray is emphatic as to the importance of making no promises and of having no further discussion, since to do otherwise cannot but be interpreted as a sign of weakness and be utilised by the disaffected minority as a basis for the claim that their action has resulted in some concession. The other members concur, Mr Merriman remarking that so far as Mr. Sung's efforts to obtain a concession from the Council are concerned they are, he is convinced entirely actuated by a desire on his part to gain face at the Council's expense, a desire which it seems is also shared by the other parties who have assumed or attempted to assume the roll of mediator. Several suggestions as to the terms in which the Council's answer should be couched are considered and ultimately reply is approved merely re-iterating the Council's intention as already communicated to the Chairman of the Chinese Chamber of Commerce and the League of Street Unions, to submit a resolution at the forthcoming Meeting of Ratepayers proposing the establishment of an Advisory Committee.

In reply to the Chairman's enquiry as to the Mixed Court proceedings this morning, the Acting Commissioner of Police reports that on the summonses against defaulting ratepayers coming before the Court, the defendants failed to appear whilst their counsel,

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Mr Linebarger, was suspended for contempt of Court, and that judgment in each case went by default with costs, and with orders for immediate execution. He requests members' approval of process of execution this afternoon as also of action, subject to the Legal Adviser's opinion, against Chen Tseh Min for inciting to refuse payment of their taxes and against the Chinese press for publishing advertisements of the same character. Members' approval is given.

The meeting adjourns at 1.15 p.m.

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, January 14, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- A. Howard
- W.P. Lamb
- H.A.J. Macray
- W.L. Marrison
- A. Brooke Smith
- The Secretary and
- Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

The minutes of the special meetings of January 2, 5 and 6 are confirmed
and signed by the Chairman.

The minutes of the meeting of January 7 are confirmed and signed by the
Chairman. With regard to
Commission on Municipal Salaries. Mr. Hynes' acceptance of membership
of this Commission is submitted and noted.
Medical Attendance, Operations, etc. on Employes and Their Families.
1232 The acceptance of the "M" firm of the terms suggested by the Council
is noted.

The minutes of the meeting of the Electricity Committee of December 30 are
submitted and confirmed. With regard to
1235 Charges for Electricity for 1920. Observing that the very vital
question of what return on Capital outlay the Electricity Department
should aim to secure was the subject of exhaustive consideration and
decision in the early part of 1919, the Chairman suggests, and members
concur, that the decision upon the Committee's present recommendations
be deferred until the Finance Committee has had an opportunity of
ascertaining and considering the Treasurer and Comptroller's views
thereon.

1235 Plant Extensions 1920 - 1921. Copies of the Engineer-in-Chief and
Manager's report have been in members' hands for some few days, but
in view of the fact that the local situation has demanded their
undivided attention during the past few weeks the Chairman's
suggestion is approved that delayed consideration of this report be
deferred until next meeting, when Mr Burkill and the Engineer-in-Chief
will be requested to attend. In the meantime it is noted that the
extensions proposed will involve an estimated expenditure of

£4,503,882 which Mr Merriman remarks is not in addition to, but inclusive of, the expenditure involved in completing the programme of extensions approved early in 1919.

X 1467 Additional Land at Fearon Road. In a report forwarded by the Secretary to the Committee, the Engineer-in-Chief and Manager states that Mr. Brooke Smith, representing the owners of Lot 1074, has expressed the view that they might accept £50,000 for the lot, a price at which its purchase is strongly recommended by the Committee. Commenting on the proposed purchase of this lot the Commissioner of Public Works states, in a report submitted, that, in his opinion, a price of £125,000 would not be disadvantageous, but that the opportunity should be taken of re-considering the transfer of Lot 1081 to the Electricity Department, and the re-construction on another site of the Slaughter-House with cattle sheds and possibly a cold storage installation attached. He also points out that extension of the present site of the Fearon Road Station towards the Miller Road can be carried out, if required, by scheduling two more additional to the strip of one more recently acquired, but that for an intelligent consideration of the area required by the Electricity Department a schedule of its approximate requirements should first be compiled. A copy of this report has been forwarded to the Health Officer for his comment and as the question of the purchase of Lot 1074 does not appear to be one of great urgency, decision thereon is deferred until the Health Officer's comment has been received and submitted for members' consideration.

X Power Contracts - Security Deposits. Mr Merriman states that the meaning of the Secretary's S/O on this matter to the Secretary to the Committee does not appear to have been very clearly read but that, as he understands it, Mr Brooke Smith's suggestion at the meeting of Council on December 17, 1919, was intended to refer to industrial undertakings of a mushroom character and not to those of a standing. Mr Brooke Smith thereupon states that in his view each new consumer of power should reasonably be called upon to make a contribution, by way of deposit, of say one-third of the capital expenditure involved in the purchase of plant, etc required to supply his demand for current. In his opinion this contribution would probably not represent more than one-sixth of the capital expenditure that the consumer concerned would be called upon to make, if he were to install his own plant.

Report and Comparative Table. A copy of the report for the nine months ended September 30, 1919, has already been submitted to members and the results recorded are considered very satisfactory.

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x Private Telephone Cables. Remarking that an expenditure of £8,000 on private telephone cables seems to be a very large amount, the Chairman enquires whether the Telephone Co. could not undertake the work. Mr Merriman points out that whilst the expenditure is seemingly heavy, it must be borne in mind that the sub-stations cover a very wide area, that a telephone system separate from that of the Telephone Co. was essential, and that it had been ascertained that the Company had no objection thereto.

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Superannuation during Temporary Engagement. The cases of Messrs Roach and Fisher present no difficulty since it is a common practice, when confirming probationary appointments, to make the confirmation date from the first appointment. The Secretary to the Committee has been informed to this effect.

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Passages of Families. Members are unanimously of the opinion that the Council should not be responsible for family passage allowances for employes on their first joining the Service, but direct that this point be referred for consideration by the Municipal Salaries Commission.

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Leave. It appears to members that to permit of Messrs Nops, Stoddart, Peden and Critchley taking an extra month's long leave in compensation for short leave not taken during 1919, even though it was not taken, at the express request of the Engineer-in-Chief and Manager, would create a precedent which would necessarily have to be extended to other departments where short leave has not been taken under exactly similar circumstances. Apart from this it is recalled that a proposal put forward by the Deputy Commissioner of Public Works in April 1919, that short leave should accumulate, when not taken under certain conditions, and be added to long leave, was not approved, whilst the period of long leave was on the other hand extended from six to seven months. Under these circumstances members disapprove of any extension in favour of the 4 Electricity Department employes concerned.

Mr. W.J. Williams. In view of the very high opinion in which this employe is held as a technical expert and of the remarks made by Messrs Bain, Merriman and Brooke Smith in this connexion, it seems to members that every effort should be made to retain his services, even though, through lack of business or other qualifications, he may never be fitted to take the position of Deputy Engineer-in-Chief and Manager. Mr Brooke Smith suggests that the difficulty might perhaps be met by appointing Mr Williams as Deputy Engineer-in-Chief upon Mr Blagden's retirement and by appointing someone else of high business qualifications as Deputy Manager to look after the business

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side of the Departments. In making this suggestion, Mr Brooke Smith states that, apart from the question of Mr Williams' fitness for the dual appointment of Deputy Engineer-in-Chief and Manager, it seems to him that, before very long, the development of the Department will necessitate a separation of the business and technical sides, even though it may be essential to retain the chief control in a single person. Members concur with these views which will be communicated to the Electricity Committee by way of suggestion.

The minutes of the meeting of the Foreign Educational Committee of January 6 are submitted and confirmed.

Local Situation. Reports as to the distraint proceedings on certain of the shops in the Fokien and Honan Roads, against whom judgment for payment of rates was entered at the Mixed Court on January 12, have been submitted to members, and it is noted that although there was at first some indication of an attempt to secure the closing of shops, this move did not apparently meet with the support of the general body of shopkeepers, with the result that by 9.30 on the morning of January 13 nearly every shop was open as usual. On that date a letter was received and submitted to members from the Chairman of the Chinese General Chamber of Commerce requesting that the collection of rates be deferred for three days, the Chamber undertaking to use its best endeavours to advise and prevail upon the shopkeepers to pay rates. In accordance with members' directions reply was made to this request that the collections were proceeding and that the Council was unable to sanction any deferment. Members learn that the collection of rates has very substantially improved in the meantime as is shown by the reports made by the Superintendent of Revenue, thus indicating that the Council's strong action in dealing with the situation has resulted in the defeat, for the present at least, of those responsible for the refusal to pay rates and for the threatened strike movement, even though every possible pretext for "save face" is being seized by them.

Referring to members' approval of instructions to the Acting Commissioner of Police to confer with the Legal Adviser as to action against certain Chinese newspapers for publishing false and inflammatory statements in regard to the distraints levied on defaulting Chinese ratepayers, Mr Merriman expresses disapproval of the anti-Council attitude adopted by the "China Press". He refers in particular to an article which appeared in the issue of January 9, which is submitted and read and his suggestion is adopted that so long as this paper persists in its antagonistic attitude, the Council should refrain from placing any of its advertising matter with it. Mr Howard

suggests that the matter should be brought to the attention of the American Consul General. Members approving, the Chairman undertakes to see Mr Cunningham before the next meeting and to point out that whilst the Council has no objection to any fair criticism of its actions, criticism, which is rabidly anti-Council, is invariably reproduced in the Chinese press, thus encouraging resistance to the constituted Authority of the Settlement and inciting to breaches of the peace.

Volunteer Corps.

Commissions. Upon the recommendation of the Commandant commissions as Lieutenant are authorised for issue as follows:-

Artillery. Mr. J.S. Hay.

Customs Company. Mr. W.J. Leahy, M.C.

Resignation.

Shanghai Scottish. Upon the recommendation of the Commandant the resignation of 2nd Lieut. C.W. Porter is accepted with regret.

Medicines and Medical Dressings for Municipal Employees, their Wives and

Children. Members direct that the privileges already authorised in this connexion be not limited to medicines and dressings supplied by the "M" and Jackson firms but apply to such medicines and dressings as are prescribed by other approved doctors.

Council for 1920. It is decided to address the Senior Consul suggesting that Monday and Tuesday, February 16 and 17 be fixed as the dates for the election of Councillors and for the election of a Land Commissioner by registered owners of land in the Settlement.

Electricity Committee. Members direct that an invitation be extended to Mr C.G.S. Mackie to fill the vacancy on this Committee caused by the resignation of Mr P. Peebles.

The Municipal Gazette for January 15 is submitted in proof and authorised for publication.

The meeting adjourns at 7.10 p.m.

[Signature]
Chairman.

[Signature]
Secretary.

Jan 21'20.

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At the meeting of the Council held on Wednesday, January 21, 1920,
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)
C.M. Bain
D. Goh
A. Howard
W.P. Lambe
H.A.J. Macray
W.L. Merriman
A. Brooke Smith
The Secretary and
Assistant Secretary.

Absent:

Mr. J.H. Dollar.

The minutes of the special meeting of January 12 and of the meeting of January 14 are confirmed and signed by the Chairman. With regard to Commission on Municipal Salaries, Mr W.C. Sprague's consent to serve the place of Mr H.J. Overall, upon the departure of the latter from Shanghai, is noted.

New Member. Mr D. Goh, co-opted as a member of Council in accordance with the provisions of Land Regulation XX to fill the vacancy in the membership caused by the death of Mr Ibukiyama, takes his seat and is welcomed by the Chairman on behalf of the other members. He is appointed to serve on the Finance Committee.

Charges for Electricity during 1920.

The Engineer-in-Chief and Manager attends.

Electricity Plant Extensions 1920/22. In reply to the Chairman the Engineer-in-Chief and Manager states that the estimate of \$4,303,882 shown in his report on the proposed programme of extensions for 1920/ does not include the balance of expenditure outstanding on the programme of extensions authorised in the early part of 1919. The Chairman then upon remarks that when the last mentioned extensions were sanctioned it was understood that further extensions would not be necessary for some years to come. The Engineer-in-Chief and Manager replies that the programme of extensions now submitted is the direct outcome of the phenomenal growth of the demand for electricity and that it is based on closely estimated requirements as shown by the new contracts already arranged, probable new contracts and the curve of development in the past as indicating probable development in the future. He estimates that the load in 1922 will be 90,000 K.W. which must be provided for and in this

connexion he emphasises the fact that in the past the Department has had to operate with totally inadequate reserves of plant. The Chairman then enquires what proportion of the plant provided for in the new programme will be required for mills and other industrial establishments outside Settlement limits. The Engineer-in-Chief and Manager replies that probably as much as 60 per cent will be required for industrial undertakings outside the Settlement particularly in the Jessfield district, but that he expected that, when this district was more intensively developed, industrial expansion would tend towards Yangtzepoo, a district which far better suited the Department. In regard to the finance required for 1920 for the programme of extensions approved last year and for the programme now under consideration he remarks that payments for plant are more likely to be retarded than not, owing to delay in Europe in completing contracts, so that the requirements for the current year can probably be reduced from over £4,000,000 to say £3,000,000, but that for next year probably £1,500,000 to £2,000,000 will be required for general expenditure in addition to expenditure on the two programmes of extensions. Mr Brooke Smith then remarks that so far as he can gather the capital requirements of the Department will not be less than £7,000,000 for 1920 and the two succeeding years, making the total capital expenditure of the Department £19,000,000. Mr Aldridge concurs that this figure is approximately correct. Asked as to whether expansion of the Department will cease at the end of three years, the Engineer-in-Chief and Manager replies in the negative: he admits, however, that expansion of the Department will cease if Shanghai does not continue to develop. Mr Macray thereupon observes that unless extension of the Settlement is arranged, development cannot possibly proceed for much longer in the same ratio as in the past. After stating in reply to the Chairman that the proposed arrangements for the supply of power in bulk to Pootung are hanging fire, though he considers that these arrangements will prove most lucrative, the Engineer-in-Chief and Manager makes a special plea that the Department be not hampered in its capital requirements by the Council. He reminds members that the Department pays 1 per cent over and above the average rate of interest to the Council on all loans and that its surplus profit help to defray Municipal expenditure. These facts are, in his opinion, realised by very few of the general public and he suggests that the opportunity should be taken of giving them greater emphasis so that the Department shall no longer be considered by many, as it is at the present time, as an expensive luxury. Mr Brooke Smith then alludes to the suggestion made by him at the Council meeting on January 14 and recorded in the minutes under the heading

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"Power Contracts - Security Deposits", viz: that new consumers of power - and by these he states that he means not only new consumers ^{but those} whose agreements fall in and are renewed - should be called upon to contribute, by subscription to the then current Municipal Loan issue, say one-third of the capital expenditure involved in the purchase of the plant etc required to supply their demands, the scrip for such contributions being held by the Council as security for the complete fulfilment of their contracts. Mr Brooke Smith emphasises that, if this suggestion were adopted, the Council will in the future be in the position of having a large part of its expenditure on extensions of plant provided by the consumers themselves, so that the finance of such extensions will be much facilitated, apart altogether from the safeguard provided against any possible industrial depression and consequent closing-down of industrial undertakings. The Engineer-in-Chief and Manager states that there appears to him to be no difficulty in giving effect to this suggestion but that he will go further into the matter and report thereon for the consideration of the Electricity Committee.

The Engineer-in-Chief and Manager then withdraws.

Upon resumption of the discussion the Chairman points out that for the past four or five years at least the Council has been forced to starve expenditure on general Municipal purposes so as to permit of all available funds being devoted to expansion of the Electricity Department and the encouragement of industrial development. He refers to the fact that the programme of extensions approved last year contemplated the raising of a sum of £2,500,000 of which ^{only} £1,500,000 was in fact raised, including the amounts applied to general purposes. Apart from this the Council was actually saving the power consumers - a large number of whom were outside the Settlement and therefore only paid half taxes - a very large sum in providing the plant necessary to meet their demands for electricity. Apart from this a very large proportion of the power demand was for cotton mills and the possibility of a slump in the cotton industry with the consequence of idle plant must be borne in mind. Under these circumstances he inclines to the view that the Council should now give first consideration to the requirements of general purposes rather than to those of the Electricity Department unless on going into the question of finance it would seem that the requirements of both can be properly provided for. Members generally incline to agree with this view and after further discussion it is decided that, apart from the financial considerations which will be the subject of further consideration by the Finance Committee, the proposed programme of plant extensions should not be sanctioned until

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the matter has been referred to the Ratepayers for their approval at the forthcoming Meeting. It is understood from the remarks of the Engineer-in-Chief and Manager that no delay will thereby be occasioned.

In connexion with this matter and in reference to the Chairman's remark that power consumers outside Settlement Limits reap all the benefits of cheap power, not to speak of the other amenities that are conferred by close proximity to the Settlement, and in return not only do not contribute their just quota to public expenditure but actually necessitate increased expenditure in the Settlement since the greater the development in districts contiguous to the Settlement the greater the public development that is required in the Settlement itself, Mr Brooke Smith suggests that such consumers should either be required to pay taxes in full or, in the alternative, to pay for power supplied at the rate of, say, 15 or 20 per cent above that paid by power consumers who pay full taxes. This suggestion commends itself to members and will accordingly be the subject of further consideration at a later date.

Local Situation.

Chinese Representation - G.M.R. The Chairman reports that he has interviewed Mr Cunningham, the American Consul-General, that the latter expressed his disapproval of the article which appeared in the China Press of January 9, and that he stated that he would take the matter up with Mr Webb, the editor of the paper. Mr Bain next informs members that his comrade has had several visits from the editor of the Sin Wan Pao in regard to the Legal Adviser's remarks to the Mixed Court, in the course of recent proceedings against recalcitrant ratepayers, on the subject of the publication by the Sin Wan Pao and other papers of malicious and inflammatory statements as to the conduct of officers of the Court engaged in distraint proceedings. The editor of the Sin Wan Pao expressed his anxiety to publish any such apology in the matter as the Council might think fit, so that Court proceedings might be avoided whilst the editors of the other papers concerned were also apparently anxious to adopt the same course. In reply Mr Bain stated that he would lay the matter before the Council but that he was afraid that it might be too late for any action since the matter rested with the Court. The Secretary thereupon states that he has discussed the matter with the Legal Adviser who has advised that so soon as the requisite apologies have been drafted and signed and an undertaking given as to their publication, application can be made to the Court that no further action be taken. Members direct that the Legal Adviser be instructed to act accordingly.

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Death of Mr. George Lanning and History of Shanghai. The Chairman refers to the lamented death of the late Mr. Lanning, who had been connected with the Council for many years, first as Headmaster of the Public School for Boys and latterly in writing the History of Shanghai, the first volume of which is already in proof. Upon his suggestion an expression of members' sympathy and condolence with Mr Lanning's widow is recorded for transmission to her, whilst ^{on} the matter of the completion of the History, members concur with the suggestion that the Rev. S. Couling, editor of the "Encyclopaedia Sinica" be requested to peruse the notes and data left by Mr. Lanning and to state whether he will undertake the completion of the work and if so upon what terms.

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The Municipal Gazette for January 22 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

E. Pearce

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, January 28, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E. C. Pearoe (Chairman)
- C.M. Bain
- D. Goh
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
Assistant Secretary

Absent:

- Mr. J.H. Dollar.

The minutes of the meeting of January 21 are confirmed and signed by the
Chairman. With regard to

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Chinese Representation - G.M.R. The Legal Adviser's draft letter
of apology for signature and publication by newspaper editors is
submitted and approved, members noting that in the meantime the editor
of the Ming Kwo Pao has been fined \$300 in the Mixed Court by the
Acting Japanese Assessor, Mr Grant Jones.

Members direct that the attention of the Consular Body be drawn
to the action of the Commissioner for Foreign Affairs, as reported in
recent Police Reports, in lending his support to the agitation for
Chinese representation on the Council and against the recent amendment
of the Byelaws, his action in the latter case being distinctly hostile
to that of the Consular Body who were responsible for the amendment
in question.

The minutes of the meeting of the Finance Committee of January 22 are

submitted and confirmed. With regard to
Wharfage Dues. Although concurring with the other members in the
view of the Committee that reply should be made to the Commissioner of
Customs approving ^{the} collection of dues upon silk, tea and native and
foreign table waters at 3 per cent on the duty paid and on bullion at
45 cents per \$1,000, Mr. Brooke Smith is opposed to any amendment of
Land Regulation IX so as to enable the levy of wharfage dues to a
maximum of 1 per cent of the value of goods. He states that Shanghai
is already regarded by the outports as an expensive port of tranship-
ment, that any substantial increase in the wharfage dues will
undoubtedly encourage direct shipment with a serious loss of trade to
Shanghai, that the suggested amendment must therefore inevitably meet

W.P.

with very strong opposition from the several chambers of commerce and that it would not improbably be rejected by the Ratepayers. He would moreover far rather see the Municipal revenue supplemented by a special and heavy tax on undeveloped land, and, for that matter by a higher General Municipal Rate. In regard to an Undeveloped Land Tax, it is pointed out that, apart from the difficulties that would arise in defining just what is undeveloped land, any special tax as suggested would necessitate amendment of the Land Regulations, whilst the total area of undeveloped land actually within Settlement Limits is not such as would be likely to produce any very substantial increase in revenue. The Chairman thereupon observes that land values have appreciated considerably since the assessment made in 1916, which on a quinquennial basis will remain in force until January 1, 1922 and he suggests that the Council might therefore well consider the desirability of undertaking a re-assessment during this year, to take effect from January 1, 1921. Members endorse this suggestion and a resolution accordingly will be proposed at the forthcoming Meeting of Ratepayers.

Chinese Staff Pay. Members note that the annual increases in the case of the Chinese staff of the Police Force will be from \$1 to \$5.

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Municipal Loan 1920. Mr. Brooke Smith again emphasises that the Council's anxiety as to how to raise the necessary finance for electricity extensions will be substantially relieved if effect is given to his suggestion that power consumers be required to subscribe to Municipal loans to the extent of one-third of the capital expenditure involved in their supply with power and he gives a rough estimate of what these subscriptions should amount to in the course of the next few years. He is inclined to think that the Council should hesitate to embark upon any issue of premium debentures which would, after all, seem to be a doubtful method of finance. Mr. Howard concurs and expresses the opinion that, rather than resort to a premium debenture issue, the Council should seriously consider the desirability of calling a halt in the expansion of the Electricity Department: he also suggests that consideration should be given to the desirability of divorcing the Department from the Council by its conversion into a limited liability company. The Chairman then recalls that resolutions in the sense of Mr. Howard's last suggestion were rejected at the Annual Meetings of Ratepayers in 1914 and 1915 and he quotes from his speeches in support of the resolutions referred to. Mr. Merriman thereupon states that whilst he voted against the resolutions his views have since changed and that he would now strongly support them. Mr. Brooke Smith remarks that apart from financial considerations the Department has now developed to such an extent that it should be constituted a separate undertaking and the Council be relieved of the

considerable amount of work and time that its affairs demand of members. Ultimately members concur that a conversion scheme be again laid before the Ratepayers at the forthcoming Meeting, the details to be the subject of further consideration at a later date.

The minutes of the meeting of the Works Committee of January 25 are submitted and confirmed.

The minutes of the meeting of the Finance Committee of January 26 are submitted and confirmed.

Volunteer Corps.

Commandant. Members note the receipt of a telegram from the London Agents that Lt. Col. Marr-Johnson, C.M.G., D.S.O., R.F.A., has accepted appointment as Commandant with the approval of the War Office and that endeavours are being made to secure a passage for him. In this connexion members give consideration to a suggestion made by Mr Merriman at a former meeting that the Council should mark its appreciation of Major Trueman's valuable services in an honorary capacity as Commandant since March 1915, by voting the issue to him of Municipal debentures for a substantial amount. This suggestion has members' unanimous approval and after discussion, it is decided to move a resolution at the forthcoming Meeting of Ratepayers, voting him debentures to the extent of £10,000. In the first place, however, the Chairman undertakes to ascertain from Major Trueman whether this recognition of his service will meet with his approval.

Leave - Staff. Upon the recommendation of the Commandant Major Pillohar's application for leave of absence from February 1 to November 30 is approved.

Opium Larceny- Dismissal of P.C. Allen. In a report submitted, referring to the acquittal of Constable J. Allen on a charge of being concerned with certain Chinese in the larceny of opium, the Acting Commissioner emphasises that the defence was based upon the contention that Allen was at the time so under the influence of liquor that he did not know what he was doing. He points out that notwithstanding the remarks made by H.M. Judge after the jury had given its verdict Allen's conduct was such as to make his retention in the Force most undesirable, and he recommends that he be permitted to terminate his service rather than that he be dismissed. Members, however, are unanimous in the view that nothing short of dismissal will meet the requirements of the case and directions are given accordingly.

Special Police - Presentation of Picture. Members direct that their acceptance and thanks be addressed to Mr. Anderson, late Assistant

Commissioner (Specials) for the presentation of a framed photograph of the Special Police to be hung in the new Council Room.

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General Hospital Governors. A communication from the Consular Body is submitted informing the Council of the election of the Consuls-General for Italy, Japan and America as representatives on the Board of Governors for 1920.

1199

Court of Consuls. A communication from the Consular Body is submitted informing the Council of the election of the Consuls-General for Denmark, Great Britain and Belgium to constitute the Court for 1920.

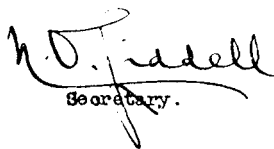
Council for 1920. As it appears that Messrs Goh and Lambe alone of the present Council have decided to seek re-election though there is a possibility that Mr. Dollar may also do so, and as the only other candidates whose names have been mentioned are Messrs J. Quin and S. Fessenden and Dr. Ransom, the Chairman reminds members that it has always been considered the duty of the out-going Council to see that there are sufficient nominations for the new Council even though such nominations should be by independent Ratepayers rather than by members.

The Municipal Gazette for January 29 is submitted in proof and authorised for publication.

The meeting adjourns at 6.40 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, February 4, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- D. Goh
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
- Assistant Secretary

Absent:

Mr. J.H. Dollar.

The minutes of the meeting of January 28 are confirmed and signed by the
Chairman. With regard to

Wharfage Dues. After giving the matter further consideration members
endorse Mr. Brooke Smith's view that amendment of Land Regulation IX,
so as to enable the levy of wharfage dues to a maximum of 1 per cent
of the value of goods, would be inadvisable.

Volunteer Corps - Commandant. The Chairman states that Major Trueman
would prefer that the services rendered by him in an honorary capacity
as Commandant should not be recognised by any monetary grant, though he
much appreciated the motive underlying members' desire to so recognise
them. On the other hand he stated that he would like to retain his
British Army rank of Major upon relinquishment of the command of the
Corps and that he would much appreciate the Council's good offices in
this connexion, which the members readily concur should be accorded by
the Chairman personally addressing H.M. Consul General with the request
that he should make a favourable recommendation in the matter to the
Authorities concerned. Members also concur with the suggestion that
a motor car recently ordered by Major Trueman for his private use at an
approximate cost of \$2,500 should be presented to him by the Community,
that the necessary provision should be made therefor in the Budget and
further that a resolution recording appreciation of his valuable services
as Commandant should be moved at the forthcoming Meeting of Ratepayers.
Council for 1920. It is decided to invite Messrs W.S. Jackson and
H.G. Simms to act as Scrutineers in the event of a Poll and to request
the Hongkong and Shanghai Bank to place its Hongkew Branch at the
Council's disposal as a polling station as on former occasions. The

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dates for the election have been fixed by the Consular Body for February 16 and 17 and nominations will accordingly be due on Monday, February 9.

1235 The minutes of the meeting of the Finance Committee of January 26. A note from the Engineer-in-Chief and Manager of the Electricity Department is submitted in reference to these minutes pointing out that he had considered it advisable to allow £150,000 extra for coal not because of delay in the delivery of new boilers but because expected delay in the delivery of steel pipe work made it probable that the first 18,000 K.W. turbine would not be put into commission as early as had been anticipated, and that his reference to the boilers was in respect of next year's operations, when he believed that, with the additional boiler power available at Riverside, it would be possible to use a low grade coal entirely instead of as at present a mixture of low and better grade coal. Members approve of correction of the minutes accordingly.

1235 The minutes of the special meeting of the Finance Committee of January 30 are submitted and confirmed. Mr Brooke Smith then observes that in the course of conversation a few days ago, Mr Stephen expressed the view that the only course for the Council to adopt under present conditions to meet its financial requirements was to issue a gold loan, and that on his pointing out that the Council could not do this unless exchange were fixed for redemption, Mr Stephen replied that he thought that this could be arranged. He recalls that Mr Stephen expressed exactly similar views in 1919, but that when it came to the point, he was unwilling to make any definite proposals in regard to the fixation of exchange. However, it appears to members desirable that another effort in this direction is desirable and accordingly the Chairman and Mr Brooke Smith undertake to call on Mr Stephen and to endeavour to obtain some definite proposal from him. In the meantime further consideration of the desirability of a premium loan issue is deferred since, if satisfactory arrangements in regard to exchange on redemption of a gold loan can be concluded, the Council's anxiety in the matter of finance for this year will be largely disposed of.

Volunteer Corps.

1162 Leave - First Reserves. Upon the recommendation of the Commandant an application by Captain G.A. Johnson for leave from February 15 to November 30 is approved.

Electricity Plant Extensions 1920/21 - Power Consumers outside Settlement

1235 Limits. A letter signed by Messrs E.I. Ezra, E.S. Little and eighteen other Ratepayers is submitted requesting further information on the subject of the proposed electricity extensions, as also an

assurance that no new orders for plant will be placed nor the Community committed to further extensions prior to the Ratepayers' Meeting when the matter will be fully debated. This letter is read to the meeting and the Secretary is directed to forward a copy to the Engineer-in-Chief and Manager of the Electricity Department for data for reply so far as such data is available and publication thereof is without real objection. Mr Merriman then states that he has been giving the question of the proposed extensions considerable thought, that from conversations with the Engineer-in-Chief and Manager it is clear that, as matters stand at present, there is no limit to the expansion of the Department, and that the Council will be required to find some millions of taels for the finance of such expansion in the near future. He cannot see how limitation of this expansion is to be provided, desirable though it may be; at the same time he fears that, unless some definite policy is laid down in this connexion, a catch resolution may be passed at the forthcoming Meeting of Ratepayers that may hamper the reasonable development of the Department for all time, which, in his opinion, would be most undesirable. This point is the subject of much discussion but members are unable to suggest any specific limitation of a practicable character, for although in theory the Department should, as a Municipal undertaking, confine its activities to the area within Settlement limits, there are, it is recognised, practical reasons which have rendered desirable and will render desirable the extension of its activities to areas beyond the Settlement. On the other hand were the Department a separate undertaking, divorced from the Council, its expansion would be more or less limited by the extent to which it could raise the finance required therefor on its own credit. By way however of limiting the Department's expansion indirectly, or at least of assuring that its expansion shall be upon a relatively sound basis and the finance therefor automatically provided to a substantial extent, Mr Brooke Smith's suggestions commend themselves to members as follows:-

1. That power consumers should be required to subscribe to Municipal loan issues to the extent of one-third of the capital expenditure involved by their supply with power. In this connexion he suggests that, as an inducement to consumers to subscribe to the full extent of the capital expenditure involved, a reduction on their accounts for power consumed, of say 10 per cent, should be allowed.
2. That power consumers outside Settlement limits should be required, at their option, to pay full municipal taxation or to pay for power consumed at rates 15 or 20 per cent above those charged to

consumers paying full taxation, and he emphasises that this 15 or 20 per cent should be over and above the extra charge already made by the Department to allow for leakages.

These suggestions will be communicated to the Electricity Committee for an expression of its views, and in the meantime further consideration of the question of extensions and their finance is deferred.

1197 Chinese Government Stamp Tax. The Senior Consul's reply to the Council's protest addressed to the Consular Body on January 3 is submitted forwarding for the Council's consideration copy of a letter and enclosures received from the Diplomatic Body in November last. It is noted that the Diplomatic Body's consent to the enforcement of the Stamp Tax in Foreign Settlements was subject to the proviso that "Should the rights of foreign administrations ^{or} the foreign residents in the Settlements suffer great inconvenience or appear to be infringed thereby, the measure will be modified or if necessary recognition thereof cancelled." From recent utterances emanating from Peking it appears probable that the Diplomatic Body has since taken advantage of this proviso to re-open the whole question, and it is even rumoured that the Stamp Tax regulations have been cancelled, but whether this is so or not members are unanimous in the view that the opportunity should be taken to affirm its protest on the subject to the Senior Consul of January 3, and, at the same time, to point out that it would prove to the mutual advantage of the Consular and Diplomatic Bodies and the Council, if the views of members on all questions affecting the Settlement were, as a matter of course, ascertained before any agreement in respect thereof is concluded with the Chinese Authorities, or any definite views expressed thereon, since should the same, ~~when sought~~, not meet with the approval of the Community, all parties concerned must inevitably be placed in a somewhat false and embarrassing position vis-a-vis the question in point. The Secretary is directed to draft a letter for submission to members accordingly.

1362 Undesirable Foreigners. A report by the Acting Commissioner of Police is submitted directing attention to the arrival of large numbers of undesirable foreigners from Siberia during the last few months, many of them of a criminal class so that their presence in the Settlement constituted a danger to peace and good order. He refers to a recent conversation on the subject with the Russian Consul-General, who expressed the view that the situation in Siberia would improve from this time on, that he anticipated that Bolshevism would gradually spread in a form acceptable to the population at large and that he was of the opinion that there would not be any further large influx of

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undesirable refugees. At the same time he agreed that every effort should be made to prevent such a thing happening, and professed his willingness to lend every possible assistance to the Council. Continuit the Acting Commissioner states that on the other hand from information received from a reliable source it appeared that large numbers of refugees, fleeing for safety from the Red Army, were already arriving at Harbin from whence there was a tendency for them to drift to Shanghai, which was a terminal point, with very little chance of their being able to pass on to other ports. Under these circumstances he suggests that the co-operation of the Russian and Japanese Consuls General and of the Chinese Authorities be sought in refusing to permit foreigners of the refugee type to travel towards Shanghai by the several routes under the control of their respective Governments unless in possession of passports. The Acting Commissioner also deals with the measures being taken by the Police in this connexion.

It is recalled that the action taken by the Council in 1918 when a similar but less menacing condition of affairs existed resulted in the Settlement and its environs being relieved for the time being from a situation which might otherwise admittedly have proved most serious. Members fully concur with the recommendations of the Acting Commissioner and representations on the subject will accordingly be addressed to the Consuls General for Japan and Russia and also to the Consular Body requesting that the co-operation of the Chinese Authorities be sought in the matter in so far as the routes of approach under their control are concerned.

Traffic Regulation. Members refer to the need of improvement in the regulation of traffic in the Nanking Road, and in the course of discussion it is suggested that the number of tram stopping places should be considerably reduced and the number of traffic islands increased so as to protect tram passengers from fast motor traffic. The Acting Commissioner of Police will be requested to report upon this matter and at the same time to give consideration to the suggestion that the tram lines should be deviated at suitable intervals so that the trams shall draw up close to the pavement, to permit of passengers alighting and boarding. It seems that this might minimise accidents and enable other traffic to pass along without the same delay and obstruction as at present exists.

The Municipal Gazette for February 5 is submitted in proof and authorised for publication.

The meeting adjourns at 8.10 p.m.

H. O. Fiddell
Secretary.

W. B. Bann

Chairman.

At the meeting of the Council held on Wednesday, February 11, 1920,

at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- D. Goh
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

The minutes of the meeting of February 4 are confirmed and signed by the Chairman. With regard to Council for 1920. Mr. H.G. Simms' consent to serve as a scrutineer is submitted. Mr. W.S. Jackson is, however, unable to serve as he will be absent from Shanghai on February 17. Mr. Cecil Holliday who has been invited in his stead is also unable to do so on account of ill-health and accordingly an invitation has been addressed to Mr. P.W. Massey whose reply is awaited.

1235 The minutes of the special meeting of the Finance Committee of January 30. In company with Mr. Brooke Smith the Chairman has called on Mr. Stephen who stated that he was shortly leaving for Hongkong where he would take the opportunity of conferring with Mr. Stabb, local Manager of the Bank, and that he would then let the Council have a definite answer in regard to the fixation of exchange for redemption in the event of the issue of a gold loan.

1236 Electricity Plant Extensions 1920/21 - Power Consumers outside Settlement Limits. In this connexion members concur that it would be desirable, when replying to the letter received from Messrs E.I. Ezra, E.S. Little and eighteen other Ratepayers, to emphasise the fact that the proposal that power consumers should be required to subscribe to Municipal loan issues to the extent of one-third of the capital expenditure involved by their supply with power had been suggested by a member of Council and had already received the Council's support before ever the proposal was made in the public press.

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Chinese Government Stamp Tax. Draft letter to the Consular Body as directed is submitted and approved for despatch.

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Undesirable Foreigners. The Chairman states that the Consul-General for Japan has given him his assurance that he will make representations to the Japanese Consular Authorities at Changchun, Mukden and Dalny with a view to securing their co-operation in preventing a further influx of refugees from the North.

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Volunteer Corps.

Leave - Light Horse. Upon the recommendation of the Commandant the application of Lieutenant T.G. Drakeford for six months' leave from February 26 is approved.

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Registration of Newspapers. A note from Mr. Grant Jones is submitted covering the text of a byelaw providing for the registration of printers and publishers and for the publication of their names upon every page of matter printed by them. It is noted that this byelaw is under consideration by the Consular Body and that it is probable that it will be forwarded in due course for the Council's consideration. The provisions of the proposed byelaw are nothing like so comprehensive nor have they the same value as those contained in the resolution in regard to the licensing of the press etc., proposed and passed at the Special Meeting of Ratepayers of July 10, 1919, but inasmuch as they partly meet the requirements of the case members concur that they should be submitted for confirmation by the Ratepayers at a Special Meeting following the next Annual Meeting, should they be received from the Consular Body in time therefor.

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History of Shanghai. The Secretary reports that all the papers and documents taken over from the executors of the late Mr. G. Lanning's estate have been handed to the Rev. S. Couling who stated that, as he had recently given up his work at Medhurst College in order to devote his time entirely to literary work, he could most probably undertake the completion of the History of Shanghai, but that, before giving any definite reply on the subject, he would have to give some preliminary consideration to the papers handed to him. The Secretary also reports that he has handed to Mr. Couling a list of books forming part of the late Mr. Lanning's library, which might be of value in connexion with the History and that Mr. Couling has undertaken to indicate which (if any) of those books should in his opinion be purchased by the Council. Members approve of the purchase of any books required.

MS

Chinese Staff - New Year Bonus. The Chairman states that the question of a provident or superannuation fund scheme for application to the Chinese staff was the subject of discussion at a recent informal meeting of Heads of Departments when the majority of those present came to the conclusion that neither a provident nor superannuation fund would be likely to achieve their objects, but that the Chinese staff would be better pleased by the introduction of a bonus scheme providing for the issue of half a month's pay at Chinese New Year to all Chinese employes on the Pay Sheet since the preceding Chinese New Year, and that long service should be rewarded by a system of gratuities to be issued to employes who complete say twenty-five years' service - the latter to be treated as a tentative suggestion for further consideration.

In reply to members, the Chairman states that the payment of a Chinese New Year bonus as suggested would involve an expenditure this year of approximately £17,000 for the Electricity Department and £30000 for the other Departments. Apart from the seemingly large sum involved, members incline to the view that the higher paid Chinese employes should not participate in any bonus scheme. Ultimately, after considerable discussion, members concur that the Treasurer and Comptroller should be directed to consider and report upon the suggestion that Chinese employes on the Pay Sheet whose pay is under \$25 per mensem should receive a New Year bonus as suggested but that those whose pay is \$25 per mensem and upwards should have the equivalent of half a month's pay placed to their credit at Chinese New Year in a superannuation fund carrying compound interest at 6 per cent per annum, the whole amount to be paid out on death, on invaliding or on the completion of twenty-five years' service, with the proviso that those leaving prior to the completion of twenty five years but after the completion of ten years' service should receive one twenty-fifth part of the amount standing to their credit for each completed year of service, the balance reverting to the Council.

Volunteer Corps Special Commission. A copy of the Council's letter to the Commission as directed at the meeting on December 29, 1919, is submitted together with the Commission's reply and a covering report by the Commandant. Upon a consideration of these documents members express their unanimous agreement with the views of the Commandant and direct that a further letter be addressed to the Commission in reply to its request for the production of the evidence and findings of the Court of Enquiry appointed by the Commandant in November 1918, affirming the views already expressed by the Council on this subject and further pointing out that the question of their production was one

of vital importance, since it was improbable that the British Government would, in the future, consent to second a British Army officer as Commandant, if the evidence and findings of any court of enquiry convened by him were subject to production to any commission appointed by the Ratepayers. It seems obvious that, in a matter such as this, the British Government would insist on the application of the Military Law of Great Britain, which definitely lays down that the reports of courts of enquiry are privileged documents and the property of the officer or soldier convening the court of enquiry, with the proviso that if a court martial follows upon any matter reported on by such court of enquiry or (subject to contrary orders by the Army Council) if the character or military reputation of an officer or soldier is in the opinion of the Army Council affected by anything in the evidence before or in the report of the court of enquiry, then and in such cases only, the officer or soldier concerned shall be entitled to a copy of the proceedings of the court of enquiry including its report, on payment of the actual cost of the copy required.

Apart from these considerations, members are in agreement with the Commandant that the remarks of the mover of the resolution directing the appointment of the Commission clearly show that the resolution had nothing to do with any particular case or cases which had cropped up in connexion with the volunteers and was not proposed as a step to create a final court of appeal from the decisions which had already been given upon such case or cases.

The Municipal Gazette for February 12 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

E. L. L.

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, February 18, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- D. Goh
- A. Howard
- W.P. Lambie
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

The minutes of the meeting of February 11 are confirmed and signed by the
Chairman. With regard to

Council for 1920. Members' thanks will be communicated to Messrs
H.G. Simms and P.W. Massey for their services as scrutineers at the
election yesterday.

Undesirable Foreigners. Letters from the Consul-General for Russia
are submitted assuring the Council of his support in this matter and
stating that he is making representations to his colleagues with a
view to securing their co-operation in dealing with the situation.
In this connexion a report by the Acting Commissioner of Police is
submitted in reference to certain meetings held recently at the offices
of the Russian Labour Bureau, No.6 Avenue Edward VII, when proposals
were discussed for the removal of the Russian Consular Authorities in
Shanghai and for the control of the Russo-Asiatic Bank. He states that
in his opinion these meetings are likely to become a menace to the
peace and good order of the Settlement and he suggests, therefore,
that Municipal Notification No.2453 prohibiting the holding of
political meetings in the Settlement without the prior consent of the
Commissioner of Police should be re-published with such modifications
as may be necessary to meet the present circumstances. Commenting on
this suggestion, the Chairman points out that the Russian political
situation is at present so delicate and obscure that it might be
inadvisable for the Council to take any action without reference in
the first instance to Mr. Grosse, the Russian Consul-General and
members concurring he undertakes to see Mr Grosse on the subject at
an early date.

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The minutes of the special meeting of the Finance Committee of February 12
are submitted and confirmed.

The minutes of the joint meeting of the Watch and Works Committees of
February 12 are submitted and confirmed. In regard to
Railless Route from Bubbling Well to Jessfield Park, Mr Merriman
expresses the view that it would be undesirable that the service to the
Park should return by way of Yuyuen Road, and, members concurring, it
is decided not to make any reference thereto when addressing the
Company.

Royalty in respect of Extensions. After brief discussion members
concur that the existing royalty of 5 per cent on the gross receipts
of the Company will be adequate, provided the contributions to be
demanded in respect of road and bridge re-construction and road
maintenance are agreed by the Company.

Volunteer Corps.

Commissions. Upon the recommendation of the Commandant commissions
as 2nd Lieutenant are authorised for issue as follows:-

Shanghai Scottish, Colour Sergeant W.A. Turnbull.

Maritime Company, Sergeant F.W. Snape.

Leave, Maritime Company. Upon the recommendation of the Commandant
the application of Captain A.W. Dixon for leave from March 15 to
November 15 is approved.

Resignation, Italian Company. The resignation of Lieut. Bedoni
forwarded by the Commandant is accepted with regret.

Amalgamated Association of Street Unions. In a letter submitted, the
French Consul-General states that the managers of the Amalgamated
Association of Street Unions have denied responsibility for the
printing and distribution of the handbill of which a translation
was forwarded to him on February 11, and he requests that the Chinese
text be sent to him so that he may establish their responsibility.
At the same time he expresses surprise and regret at the comments
contained in the final paragraph of the January report of the Acting
Commissioner of Police, stating that he finds it difficult to believe
that these comments, which in a manner publicly censure him, could
have been published with the approval of the Council, in view of the
correspondence which has passed on the subject of action in the Mixed
Court to secure the closure of the headquarters of the Association,
and that failing a satisfactory assurance that the paragraph had not
received the Council's approval, he would be obliged to follow the
Council's lead and reply on the subject publicly. It is recalled that
the desirability of publishing this paragraph in the Municipal Gazette

was questioned at the last meeting of Council when members decided upon its publication with the slight modification then made. It seems to members that a written reply would be undesirable and that the Chairman should, as he expresses his willingness to do, see the French Consul-General and endeavour to close the matter.

Official Road Plans. The official plans for all but the Western District are signed; with respect to the latter, four outstanding matters receive further consideration and are dealt with as under:-

1334 (a) Bubbling Well Cemetery - Temple Land. The corner site, the purchase of which, it is estimated, would cost from ₹70,000 to ₹80,000, still appears on the official plans though it was decided in 1918 that this land should not be bought on the ground that it would be cheaper and better to buy a site for a new cemetery elsewhere. The Secretary now requests definite instructions as to whether in view of the remarks of the Commissioner of Public Works, the scheduled area should be permitted to remain, but members are of the view that the Council does not require and will not buy this land under any circumstances. It is decided accordingly that the scheduling for compulsory purchase shall be removed from the plans. In this connexion reply to the Temple Authorities' petition is authorised stating that the Council will not appropriate more of their land than is required for the road widening.

1339 (b) Mojil Road. Members are of the opinion that the proposed deviation should not be shown on the official plans until the terms upon which the road surrenders to be made by the Naigai Wata Kaisha have been agreed upon.

1339 (c) Bubbling Well Road, Lot 1265. In accordance with members' views, expressed at the last meeting of the Works Committee, the scheduled line of the road ex this property should be shown as that originally authorised and since formally surrendered.

1339 (d) Great Western Road - Changtu Road Corner. Members direct that the scheduled areas of the bend in this important thoroughfare between Lots 1768 and 1783 be straightened to avoid the necessity for further scheduling in later years. It is recognised that the improvement cannot be carried out in its entirety for some years to come owing to a substantial Chinese building being on the line.

Kungping and East Seward Roads - Lot 1158. The file of inter-departmental correspondence with regard to this matter is submitted with memorandum by the Secretary and comments by members of the Works Committee. The matter falls under two heads, and dealing firstly with the question of the compensation to be offered in respect of the area of this lot required for road purposes. Mr Merriman states that he remains of the opinion that betterment should be claimed. After brief discussion, it is

decided, in the first place, to offer Mr Ambrose similar terms to those which obtained in the Dalry Road case, i.e. the assessed value plus 10 c/o for compulsory surrender and less two thirds for betterment, it being noted that in the event of refusal it may be desirable to refer the case to the Land Commission.

X Functions of the Secretariat. With regard to the further matter dealt with in the foregoing dossier of documents, the Chairman observes that Mr Godfrey as Commissioner of Public Works in effect contends that he alone shall be considered entitled to advise the Council on matters pertaining to public works and that the Secretary and his delegates should not comment on the recommendations of Heads of Departments but merely act as so much machinery in transmitting such recommendations to members, without comment or observation, and further that Land Commission cases should be conducted by himself and not by the Secretary. The arguments on both sides are fully dealt with in the correspondence which has taken place between the Secretary and Mr Godfrey, and the Chairman of the Works Committee with whom the members are in unanimous agreement has expressed his view that there is no doubt but that the Secretary is right in his contentions and should voice his views in all matters concerning the different departments and that he does not see how things could be run successfully were this not so. Remarking that the point at issue is a very bold one which has come up occasionally in the past the Chairman of Council states that the Secretary is absolutely in the confidence of members and that since they are busy men with their own affairs to attend to, they require his opinion upon all important matters brought before them. Mr Brooke Smith adds that the Councillors particularly value the views of the Secretary on all matters, since he can look at the multifarious questions which arise from a different point of view to that of a technical man. Mr Howard expresses the view, in which members unanimously concur, that the opinion of the Secretary or his delegate on matters before the Council is absolutely indispensable.

115 Water Supply. Reports by the Chief Officer of the Fire Brigade and by the Commissioner of Public Works are submitted in regard to the present very unsatisfactory state of the water supply, which is the subject of very general complaint by the public. The former emphasises that the water is practically out off during a very substantial portion of the day thus very seriously endangering the fire protection of the Settlement whilst the latter directs attention not only to the lack of water but to its very unsatisfactory quality to which a considerable amount of sickness has been ascribed by at least one local medical

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practitioner. On enquiry the Health Officer has stated that he has nothing to add to his remarks in his report for January on the subject of the impurity of the water and that conditions had not since shown any improvement.

A letter from the Company received during the meeting and read to members, states that, owing to the drought and the consequent condition of the silt in the River it had proved impossible for the last three days to filter the water sufficiently quickly to cope with the demand and that the pressure had consequently been low for part of the day but that every endeavour was being made to restore the filter beds and the supply to normal conditions at the earliest possible moment. This explanation so far as it goes is on the face of it reasonable but there is reason to believe that there has been a serious breakdown in the Company's pumping plant and that the lack of water is largely due to this cause. Apart from these considerations members are very strongly of the opinion that the Company has not shown that foresight in fulfilling its obligations to the public that is properly called for and that the present very unsatisfactory condition of affairs is due very largely to the fact that it has not made provision to meet the growing requirements of the Settlement both in the matter of pumping plant and filter beds. Subject to further independent enquiry in the first instance as to whether or not there has been a pumping plant breakdown, the Secretary is directed to draft a letter to the Company expressing members views on the matter and requesting a full explanation of the present unsatisfactory position of affairs and a detailed statement of the action that the Company is taking to remedy it.

Municipal Salaries Commission. The Chairman suggests that Mr Merriman and himself should perhaps retire from membership of this Commission in favour of two of the members of the Council for 1920, but the other members concur with Mr Lambe that the experience of the Chairman and of Mr Merriman in the matters that will come before the Commission is of such a character as to make it most desirable that they should remain on the Commission. The Secretary then suggests that it might be desirable that neither the Treasurer nor himself should attend the meetings of the Commission except when their evidence is required as witnesses and that the Commission should appoint its own Secretary. Mr Merriman thereupon observes that he considered that the Secretary should attend all meetings of the Commission as a matter of course but that he would object to the attendance of the Treasurer or any other Head of Department except as witnesses. At the same time he considers that the Secretary's suggestion is a good one since it will

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render the Commission entirely independent of the permanent staff,
and the other members being in agreement, it is decided to adopt
this suggestion.

The Municipal Gazette for February 19 is submitted in proof and authorised
for publication.

The meeting adjourns at 6 p.m.

E. Pearce

Chairman.

H. D. Idell

Secretary.

At the meeting of the Council held on Wednesday, February 25, 1920,
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- D. Goh
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
- Assistant Secretary.

Absent:

- Mr. J.H. Dollar.

The minutes of the meeting of February 18 are confirmed and signed by
the Chairman. With regard to
Undesirable Foreigners. The Chairman has discussed this matter with
Mr. Grosse and a letter from the latter is read expressing the view
that the issue of a Municipal Notification as suggested by the Acting
Commissioner of Police would be inopportune, that the American Consul-
General had taken action in regard to the use of the Y.M.C.A. premises
for meetings of the Russian Labour Bureau, that the unanimous attitude
of the local press in this matter had had an excellent effect on the
radical elements of the Russian community and that he had reason to
believe that the position had greatly improved.

Amalgamated Association of Street Unions. The Chairman informs members
of his call upon the French Consul-General, as a result of which this
matter may be considered closed.

Water Supply. Letter to the Waterworks Company, drawn up in accordance
with the directions recorded at the last meeting and embodying the
suggestions contained in a further report by the Commissioner of
Public Works, which is read, is approved for despatch.

The minutes of the meeting of the Health Committee of February 13, are
submitted and confirmed.

The minutes of the meeting of the Electricity Committee of February 16,
are submitted, but two matters only are considered as follows:-

Plant Extensions 1920/21. Members are generally inclined to agree
with the view of the Committee that old consumers could not with
fairness be forced to subscribe to Municipal loans, upon renewal of
their agreements, except in respect of any demand in excess of that

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provided for under expiring agreements. On the other hand they concur with Mr Brooke Smith that old consumers who are unwilling under such circumstances to subscribe to such loans to the extent of one-third of the capital cost involved in the supply of the whole of their demand, old and new alike, should be charged, in respect of such total demand, rates which are calculated on a higher basis than those charged to old consumers who do so subscribe. In this connexion Mr Brooke Smith emphasises that means for obtaining the capital required for the development of the Department must be provided and that he fears that the programme of extensions submitted by the Engineer-in-Chief and Manager will almost certainly be rejected in toto at the forthcoming Meeting of Ratepayers unless the latter are satisfied that such capital will be provided for automatically to a large extent, as would be the case if the several suggestions put forward by the Council are adopted. He considers and the other members consider that, inasmuch as the rejection of the programme of extensions would be very undesirable, since the stimulation and development of the Settlement by means of an efficient and cheap supply of electricity are of very great importance to its future, it is essential that the Electricity Committee should regard such suggestions as have been put forward with the utmost sympathy.

At the conclusion of the discussion Mr Howard expresses the view that the development of science may at any time revolutionise the present methods of generating electricity, in which case the Electricity Department plant would be rendered obsolete and the Community would be saddled with a huge liability in respect of the expenditure thereon: he therefore strongly urges that consideration should be given to the possibility of charging loans raised for electricity requirements on the Electricity Department's undertaking only. In reply it is pointed out that the Council's borrowings for General Purposes are specifically charged on the whole of the Municipal assets including the Electricity Department's assets and that under these circumstances it would seem impossible to give effect to his suggestion except by conversion of the Electricity Department into a limited liability company. The Chairman states however that Mr Howard's suggestion will receive consideration by the Finance Committee.

French Company A-greement. It seems to members that exactly the same consideration should apply in the case of the proposed new agreement with the French Company as in the case of renewals of agreements with the other old consumers but as the exact position of the matter is not quite clear to members, decision is deferred until the next meeting, which the Engineer-in-Chief and Manager will be requested to attend.

The minutes of the meeting of the Watch Committee of February 17 are submitted and confirmed. With regard to Fire Brigade, Extraordinary Expenditure, Western District Station. Members record objection to any allocation of the Tifeng Road site such as will provide for the creation of the proposed fire station at the corner of Yuyuen and Tifeng Roads. It is directed that the Commissioner of Public Works take up the question of the allocation of this site at an early date and report thereon for members' consideration.

1183 History of Shanghai. The Secretary reports that he has had a further interview with the Rev. S. Couling who has stated definitely that he is prepared to undertake the completion of the History in consideration of a payment of £300 per mensem out of which he will provide for such typing assistance as he may require as also for stationery, etc., that he stated that he thought that the Council should calculate on the completion of the History in three years, but that he was quite prepared to agree to suspension of the monthly payments to be made to him in the event of the non-completion of the second volume in eighteen months' time, such suspension to remain in force until the publication of such volume. Members approve of acceptance of these terms and in reply to Mr Couling's enquiry record the view that the final volume of the History should cover the period down to the end of 1920. It is understood that such extra books and newspapers as may be required by Mr Couling for this purpose will be paid for by the Council.

The Municipal Gazette for February 26 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

E. P. ...

Chairman.

M. O. ...
Secretary.

9-12-20

At the meeting of the Council held on Wednesday, March 3, 1920,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

D. Goh

A. Howard

W.P. Lambe

H.A.J. Maoray

W.L. Merriman

A. Brooke Smith

The Secretary and

Assistant Secretary.

Absent:

Mr. J.H. Dollar.

The minutes of the meeting of February 25 are confirmed and signed by the Chairman. With regard to

Water Supply. In a report submitted the Acting Commissioner of Police states that, from enquiries made, it appears that two of the Company's pumps broke down on February 6 as the result, it is suspected, of tampering by a dismissed Chinese employe of the Company. On the other hand the Secretary states that the Chairman of the Company, Mr. Cubitt, has definitely denied the truth of this report, assuring him that the recent shortage of water was solely due to filtration difficulties and that current rumours as to a breakdown in the pumping plant were due entirely to the fact that, in reply to complaints, the Company's Engineer had stated that there had been a breakdown merely intending by this that the filter beds were unable to meet the demand in view of the extraordinary conditions of silt in the River.

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The Engineer-in-Chief and Manager of the Electricity Department and the Treasurer and Comptroller attend.

Loan 1920. The Chairman states that Mr. Brooke Smith and himself called on Mr. Stephen again upon his return from Hongkong a few days ago, when the latter informed them that Mr. Stabb required more definite particulars of the Council's requirements in the matter of a gold loan before he could give a definite reply as to the fixation of exchange for the redemption of such a loan. Mr. Stephen then agreed to telegraph asking whether, for a 10 year loan of £1,000,000, Mr Stabb would favourably consider the fixation for redemption at (a) 6/3d or (b) at a rate 25 per cent below that at which the loan is issued. As regards the exchange factor in respect of interest on this loan, he

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stated that the Council would have to carry the whole risk or in the alternative it might increase the amount of the loan by £550,000 which sum would cover interest payments calculated at $5\frac{1}{2}$ o/o per annum, the capital sum being placed on deposit with the bank at 5 o/o per annum interest and exchange for redemption being fixed on the like basis as for the £1,000,000. From a rough calculation the Chairman estimates that a loan carrying $5\frac{1}{2}$ o/o interest issued on the basis outlined and with exchange for redemption fixed at 25 o/o below that at which the loan is issued will cost 9.65 o/o per annum. Continuing the Chairman states that Mr. Stephen telephoned this morning that Mr Stabb had telegraphed that he could not favourably consider the suggestions put forward, but that he might entertain the fixation of exchange for redemption and for the half yearly payments of interest at 40 per cent below the rate at which the loan is issued. Mr Stephen added however that he thought that exchange might be fixed on such a basis that the loan would cost the Council 10 per cent per annum.

The Treasurer and Comptroller then states that he discussed the matter with Mr Stephen yesterday when he told him that he thought that the Council would entertain a gold loan if the exchange for redemption and for the half yearly interest payments could be fixed on a reasonable basis. Mr Stephen then worked out the exchange at $5/6\frac{1}{2}$ d and stated that he estimated that, on this basis, the loan would cost the Council 9 per cent per annum. On making his calculations later the Treasurer and Comptroller found that the annual percentage cost would be considerably in excess of Mr Stephen's estimate. Mr Brooke Smith observes that it is evident that the Bank is only prepared to fix exchange for a short term gold loan on a basis which is absolutely prohibitive and that further negotiations with the Bank would therefore seem useless. Under the circumstances and in the view that a premium debenture issue would be very undesirable in principle and as members are generally agreed that a straight silver loan cannot be issued upon such a basis as will not result in serious further depreciation of outstanding loans and in raising the bank rate of interest, he considers that the Council has no option but to issue a thirty or forty year gold loan carrying interest at say 6 per cent per annum and with $2\frac{1}{2}$ per cent per annum set aside to meet any exchange depreciation. On this basis he calculates that the reserve for exchange taking a reasonable view of things, should at least cover the risk as regards redemption whilst the exchange risk in respect of the half yearly payments of interest was one which he thought the Council must necessarily take. Mr Lamb questions whether a return of 6 per cent on a gold loan will be sufficiently

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attractive, quoting the rates of interest which are obtainable in Great Britain as indicating that a higher rate of interest ^{might} ^{be} ~~will~~ be necessary to make the loan a success, whilst non-success would in his view prove disastrous. The Treasurer and Comptroller considers a gold loan dangerous, unless the risk of exchange on the half yearly payments as well as for redemption is properly covered. Mr Merriman then states that he cannot see any good reason why the Council should not issue premium debentures, expressing the view that a silver issue carrying 5 per cent interest per annum with a further 2 per cent set aside as a premium fund would prove very popular and attract a large subscription. Ultimately after further discussion the Treasurer and Comptroller is directed to prepare statements showing (1) the annual cost that would be involved by acceptance of the Bank's proposal as to fixation of exchange for redemption and for the half yearly payments of interest on a ten year gold loan, at 40 per cent below the exchange rate at which the loan is issued, (2) the cost of a long term gold loan with provision for an exchange depreciation reserve as suggested by Mr Brooke Smith and (3) a premium debenture issue as suggested by Mr Merriman with interest, however, calculated at 7 instead of 5 per cent and with 2 per cent set aside as a premium fund. The Chairman, Mr Brooke Smith and the Treasurer and Comptroller will also see Mr Stephen again and ascertain his views in regard to the issue of a long term gold loan.

Waterworks Company - Issue of New Shares. The subscription list for additional shares to be issued by the Company closes on March 15 and the Council is entitled to an allotment of 726 of such shares at a total cost of £26,620. In a report submitted the Treasurer and Comptroller expresses the view that the Council would not be justified in taking up these shares under present financial conditions. In the course of discussion the Chairman reminds members that at the Council meeting on September 24 it was decided that the Council must support this issue, and whilst no undertaking to do so has been given to the Company he considers that the Council should give effect to this decision, since it is imperative that the Company be placed in a position to keep pace with the Community's requirements in the matter of water supply. Mr Howard suggests that the Council should not give its support to the new issue unless the Company is prepared to assist in the collection of full rates from extra-Settlement properties instead of half rates as is provided under the terms of the Waterworks Agreement of 1905. This suggestion commends itself to members and the Secretary is directed to write and inform the Company

that the Council will take up its due proportion of the new shares, provided the Company will agree to the necessary modification of the 1905 Agreement.

The minutes of the meeting of the Electricity Committee of February 16

are submitted and confirmed. With regard to

Plant Extensions 1920/21. In reply to members and in reference to the

Council's views as recorded at the meeting on February 25, the Engineer

in-Chief and Manager contends that it would be wrong from the moral

standpoint for the Council to call upon old consumers to subscribe to

Municipal loans, upon renewal of their agreements, in respect of the

demand called for under expiring agreements. He points out that these

old consumers have been largely instrumental in building up the

Electricity Department, and that to insist upon their subscribing to

Municipal loans on this basis would in many cases involve their

closing down through inability to find the capital necessary for such

subscription or for the purchase and installation of their own plant.

Mr Brooke Smith thereupon observes that as the Council was obliged to

find capital for expansion of the Department, it was only equitable

that those who did not assist in the matter should be charged, in

respect of their total demand, higher rates than those charged to old

consumers who do thus assist. He points out that such attractive

rates for the investment of funds are offering that from a financial

point of view it undoubtedly did not pay any consumer to subscribe to

Municipal loan issues, so that if the matter was to be left upon a

voluntary basis entirely, no subscriptions would be forthcoming. He

argues therefore and members concur that those consumers who are

willing to support Municipal loan issues should obtain a preference

in their power rates such as would be provided by charging higher

rates to those who do not subscribe. The Engineer-in-Chief and

Manager then emphasises that he is not opposed to the principle of

old consumers subscribing to Municipal loans, but that he did not

consider it was fair to insist upon a subscription in respect of a

demand which was not in excess of that called for under their old

agreements and further that a complication would arise in the case

of those who were willing to subscribe in respect of any increased

demand but not in respect of the old demand, since this would involve

a differentiation in the rates for the new and old demands. In

members opinion this differentiation in rates should not present any

insuperable difficulty and accordingly, subject to consideration of

such further views as the Engineer-in-Chief and Manager and the

Electricity Committee may desire to express in this connexion, members

record the view that in the case of all renewals of agreements the

consumers concerned should either be required to subscribe to Municipal loans to the extent of one-third of the capital involved in the supply of the whole of their demand, old and new alike, or should, in respect of such total demand or in respect of such demand upon which no such subscription is made, be charged rates calculated on a higher basis than those charged in respect of any demand upon which such subscription is made.

French Company Agreement. After hearing the explanations of the Engineer-in-Chief and Manager in this matter members concur that the French Company should be treated upon exactly the same basis as other old consumers should a new agreement be substituted for their current agreement. It appears however from conversation that the Chairman has had with Mr Bridou of the French Company that under these circumstances the Company will prefer to carry on as at present until expiry of their current agreement in three years' time. The Engineer-in-Chief and Manager thereupon points out that too great reliance cannot be placed on Mr Bridou's statements and that it is not really clear what the French Company do want. Eventually after further discussion the Chairman undertakes to suggest to Mr Bridou that he should call and discuss the matter further with the Engineer-in-Chief and Manager and in the meantime decision is left in abeyance.

The Treasurer and Comptroller withdraws.
 Staff - Mr W.J. Williams. ^{10/} ~~Mr Merriman~~ ^{Mr Merriman} states that Mr Williams has sent in his resignation and that, under the circumstances, he felt that there was no option but to accept it.

Fearon Road Property. A copy of the Engineer-in-Chief and Manager's report in this connexion and the recommendations of the Health Officer and of the Commissioner of Public Works in regard to the purchase of Cadastral Lot 1125 as a site for a new Slaughter House were the subject of preliminary consideration at the meeting of the Works Committee on March 1 when the Committee recommended the purchase of this lot at a cost of £150,000, so as to render the existing slaughter house site available for Electricity Department requirements in addition to Lot 1074, the purchase of which was also recommended, at an estimated cost of £50,000.

In the course of discussion the Engineer-in-Chief and Manager points out that, as far as the existing slaughter house site is concerned, the Electricity Department will not require it for another three or four years. Mr Merriman thereupon emphasises that there is a pressing need for a new slaughter house quite apart from the Electricity Department requirements and that any deferment of action to secure a new site may result in the Council losing the opportunity of acquiring

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Lot 1125 which is eminently suitable for the purpose. Under these circumstances and having regard to the large expenditure involved, members concur with the suggestion that, if possible, definite options for the purchase of the two lots in question should be obtained from the owners concerned, and that the necessary appropriations therefor should be included in the Budget of Extraordinary Expenditure for approval by the Ratepayers.

The Engineer-in-Chief and Manager withdraws.

The minutes of the meeting of the Works Committee of March 1 are submitted and confirmed. With regard to

Tenders. Members concur with the further suggestion that late tenders should be returned to the concerned unopened whenever possible.

Roadside Trees. Upon Mr Lambie recalling that the surrender of the land requisite for the Yates Road was made upon condition that the trees should remain, it is stated that this point is receiving the attention of the Acting Commissioner of Public Works.

Volunteer Corps.

Commissions. First Reserves. Upon the recommendation of the Commandant a commission as Lieutenant is authorised for issue to Major A.W. Studd.

Motor Freight Vehicles, Freight Trailers and Delivery Tricycles. The file is submitted relating to the submission to and approval by members of a formal set of licence conditions for motor freight vehicles and freight trailers, with a scale of fees appended. There is also submitted correspondence with the French Council on the subject of its contention that the existing procedure under which one licence covers both Settlements and under which the licence is taken out in the Settlement in which the owner of the car resides should be discontinued and that as from April 1 separate licences should be required for each Settlement. The Chairman states that in view of the deadlock which had been reached in this matter a meeting was held on Thursday last between himself, Mr Brooke Smith and Mr Merriman and Messrs Dyer and Dard of the French Council; the Secretary, the Deputy Commissioner of Public Works and the Commissioner of Revenue as also the Secretary to the French Council being in attendance. He states that at this meeting it was tentatively agreed that each Council should issue separate licences for motor freight vehicles, freight trailers and motor delivery tricycles, the meeting reaching the conclusion that any arrangement under which one Council should collect the licence fees for both Settlements and hand over a percentage to the other would scarcely prove satisfactory. Members endorse the

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agreement reached and at the same time approve of the suggestion made by the Deputy Commissioner of Public Works that the fees under classes (a) and (c) for motor freight vehicles should be reduced to £14 and £24 respectively and for freight trailers to £10 and £17 respectively, such fees to come into force as from April 1 next, subject to their approval at the forthcoming Meeting of Ratepayers.

Finance Department - Staff. Reports by the Treasurer and Comptroller are submitted, the one recommending the promotion of Mr A.W. Maophail from Chief Accountant to Assistant Treasurer and Comptroller under a new agreement from April 1 with Pay at £645 and the other recommending the abolition of the title of Deputy Treasurer, the renewal of the agreements of Messrs Ford and Bosustow as Assistant Treasurers and Comptrollers with Pay at £850 and £820 per mensem respectively and decision that the former shall act as Treasurer and Comptroller in Mr Goodale's absence. In regard to the first of these reports members are unable to appreciate the necessity for the appointment of a third Assistant Treasurer and Comptroller even though Mr Mann is shortly leaving the Service, since Messrs Ford and Bosustow have recently returned from war service, whilst the appointment of Mr Mann as an Assistant Treasurer was not made in recognition of the need for a third Assistant Treasurer but in recognition of his very satisfactory services as Acting Assistant and Deputy Treasurer for a lengthy period and in the belief, expressed by the Treasurer at the time, that either Mr Ford or Mr Bosustow would not return to the Municipal Service. Apart from these considerations members are quite unwilling to consider any promotion or improved terms of Pay in Mr Maophail's case until expiry of his agreement in April 1921, and directions are given that the Treasurer and Comptroller be informed accordingly. In regard to Messrs Ford and Bosustow members incline to the view that the Pay recommended is upon too high a basis and that the matter should accordingly be referred for consideration by the Municipal Salaries Commission.

Annual Report. The first section of the Report for 1919, comprising Watch, Health, Educational and General matters, is submitted and authorised for publication.

Annual Meeting of Ratepayers. It is decided to address the Consular Body suggesting that Wednesday, April 7, be fixed as the date for the Annual Meeting, but no action will be taken on this decision until after the next meeting of Council, by which time it is hoped that it may be possible to state with greater certainty whether or not

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the Budget and Accounts with the Electricity Department Report can be completed so as to permit of their publication in due time.

The Municipal Gazette for March 4 is submitted in proof and authorised for publication.

The meeting adjourns at 7 p.m.

E. P. ...

Chairman.

H. O. ...
Secretary.

At the meeting of the Council held on Wednesday, March 10, 1920,
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)
 C.M. Bain
 J.H. Dollar
 A. Howard
 W.P. Lambe
 H.A.J. Macray
 W.L. Merriman
 A. Brooke Smith
 The Secretary and
 Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of March 5 are confirmed and signed by the
Chairman. With regard to

The minutes of the meeting of the Electricity Committee of February 16 -
 1235 Plant Extensions 1920/21. Members direct enquiry as to whether the
 Electricity Committee has yet formed any definite views on the
 suggestions communicated to the Committee on February 10 (1) that power
 consumers outside Settlement limits should be required at their option
 to pay full Municipal taxation or to pay for power consumed at rates
 15 or 20 per cent above those charged for consumers paying full
 taxation, such 15 or 20 per cent being over and above the extra charge
 already made to cover leakages, and (2) that, as an inducement to power
 consumers to subscribe to Municipal loans to the full extent of the
 capital expenditure involved in supplying their demand, a reduction of
 say 10 per cent should be allowed on their accounts. It is noted that
 the Committee's further views are awaited on the opinion recorded by
 members that, in the case of all renewals of agreements, the consumers
 concerned should either be required to subscribe to Municipal loans to
 the extent of one-third of the capital involved in the supply of the
 whole of their demand, old and new alike, or should in respect of such
 total demand or in respect of such demand upon which no such subscription is
 made, be charged rates calculated on a higher basis than those charged
 in respect of any demand upon which such subscription is made.

The Treasurer and Comptroller attends.

The minutes of the meeting of the Finance Committee of March 8 are submitted
 and confirmed. With regard to
Loan 1920. After the minute, on this subject has been read in extenso,
 the Treasurer and Comptroller states that, on further consideration,

he has reached the conclusion that the exchange factor on a sterling loan issue for Electricity Department Purposes can best be dealt with by debiting the cost of plant, paid for out of the proceeds of such issue, at an arbitrary exchange rate of say 5/-, by the creation of a reserve for reducing this rate to 4/- at the end of ten years, and by making provision also for equalising the cost in silver of the half yearly sterling interest payments. Illustrating this proposal he points out that the Electricity Department Balance Sheet would show

on the liability side, Loan £100 at 5/- = ₹400.

on the asset side, Plant £100 at 5/- = ₹400.

To provide against the loss of capital, should exchange fall to 4/- in ten years' time, a Sinking Fund would be created with yearly appropriations of 1.814 per cent which, if continued for the second and third period of ten years, would cover a drop in exchange to $2/10\frac{3}{4}$ d and $1/10\frac{7}{8}$ d respectively. In regard to interest the exchange rate for the first ten years would be taken at 4/-, equivalent (assuming loan carrying interest at 6 per cent) to $7\frac{1}{2}$ per cent on ₹400, thus the annual cost for the first ten years of the loan would be 9.314 per cent. He suggests that the annual Sinking Fund appropriation should be increased to 2 per cent, remarking that if the Fund be found to be on an unnecessarily high basis at the end of ten years, it could be adjusted or the surplus devoted to Interest Reserve. The Chairman observes that the possible exchange loss will be very largely eliminated from the commencement of the term of the loan by adoption of this proposal, although, as Mr Brooke Smith points out, this result will be achieved by showing the cost of plant on a much higher basis than actual cost. In the course of discussion Mr Morrison states that he will never agree to the issue of a gold loan with its attendant exchange risks if such an issue can possibly be avoided. On the other hand he feels confident that a silver premium debenture issue would prove most attractive. Apart from his personal views in the matter, he considers that it would not be right for the Council to appear before the Rate-payers at the forthcoming Annual Meeting with its loan proposals, without giving publicity thereto and thus affording the Ratepayers an opportunity of giving them their careful consideration. Members are fully in accord with this view and after some further discussion it is directed that the Treasurer and Comptroller report upon the three methods of financing the Council's requirements that have been under discussion, viz: (1) a long term gold loan, (2) a premium debenture issue and (3) a straight silver issue at such a discount as will return a high rate of interest, briefly stating their respective merits and demerits. This report will then be published in the Municipal Gazette with a covering minute containing the Council's views thereon

and setting forth the intention to seek the Ratepayers' instructions at the forthcoming Meeting as to the order of preference in which these several methods should be adopted in financing the requirements of the year.

The Treasurer and Comptroller withdraws.

Finance Department Staff - Messrs Ford and Bosistow. Referring to this minute, the Chairman states that the Treasurer and Comptroller has suggested that members should, in the first instance, indicate what Pay they are prepared to offer upon the renewal of the agreements of these two employes so that an offer accordingly may be communicated to them, since in the case of men of such senior rank, it would scarcely be reasonable to ask them to continue on expiry of their current agreements without making them some definite offer in regard to Pay. Speaking for himself the Chairman states that he is inclined to think that Pay at £800 and £775 per mensem respectively would suitably meet the requirements of the case. The Secretary then emphasises the difficulty in which the absence of an offer from the Council places the Treasurer and Comptroller, but members are unwilling to re-consider the matter, affirming the decision recorded at the meeting of the Finance Committee on March 8 and directing that the Treasurer and Comptroller be informed accordingly.

Volunteer Corps.

1162 Leave - Staff. Upon the recommendation of the Commandant the application of Captain C.H. Godfrey, Engineer Staff Officer, for three months leave from March 4, is approved.

1171 Transfer to Reserve of Officers. Upon the recommendation of the Commandant Captain C.D. Pearson of the Engineers is transferred to the Reserve of Officers.

1183 History of Shanghai. A letter from the Rev. S. Couling is submitted agreeing to undertake the completion of the History on the terms authorised at the Council meeting on February 25 with a modification made by the Secretary which will result in a saving to the Council of £800.

1186 Special Visa Committee. The report of the Committee is presented and directions are given that it be set up for publication in the form of a special Gazette and that it be set down for consideration at the next meeting.

A letter from the Chairman of the Committee is submitted referring to the valuable services rendered by the Committee's Secretary, Mr. P. Campbell, and recommending the paym-ent of a fee of £1,500 for

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his services. This recommendation is approved and payment is authorised accordingly.

Annual Report. The second section of the Report for 1919, comprising Works Matters is submitted and authorised for publication.

The Municipal Gazette for March 11 is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m..

G. H. ...

Chairman.

M. C. Fiddell
Secretary.

X

At the meeting of the Council held on Wednesday, March 17, 1920,
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)
 C.M. Bain
 A. Howard
 H.A.J. Maoray
 W.L. Merriman
 A. Brooke Smith
 The Secretary and
 Assistant Secretary.

Absent:

Messrs J.H. Dollar
 D. Goh
 W.P. Lambe.

The minutes of the meeting of March 10 are confirmed and signed by the
 Chairman.

The Acting Commissioner of Public Works attends.

19-
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Tramway Extensions. A draft letter to the Shanghai Electric Construction
 Company dealing with the whole question of extensions of the tram
 service is submitted and considered paragraph by paragraph with a
 report by the Acting Commissioner of Public Works in comment thereon.
 In the course of discussion members' views are recorded and amendment
 of the draft submitted is directed as follows:-

Rail Extensions.

North Szechuen Road Extension from the Tram Terminus to the
 Hongkew Park Gate. The Acting Commissioner points out that it may
 be found more convenient that this extension, which will be recommended
 for approval at the forthcoming Meeting of Ratepayers, should be
 carried as far as Wonglo Road. Members have no objection.

Railless Extensions.

Foochow Road from Honan Road to Thibet Road. The Acting
 Commissioner suggests, and members concur, that it be suggested to the
 Company that the extension along the Foochow Road from Thibet Road
 should continue to the Bund.

Peking Road from Honan Road to the Bund. The Acting Commissioner
 points out that Peking Road is made up for its full scheduled width
 between these points with the exception of a strip on the section
 between Museum and Yuen Ming Yuen Roads and of a small strip at the
 corner of the Bund, the surrender of which has been arranged and that
 the railless system is already in operation on narrower sections of

this road. He suggests that continuation of the Foochow Road route to the Bund and continuation of the Peking Road route to the Bund should assist materially in the relief of traffic congestion in the Central District on the Nanking Road route. Members concur and deletion from the draft of the paragraph disapproving this extension is directed.

Haining and Cunningham Roads from North Thibet Road to Boone Road and Boone Road from Cunningham Road to Broadway. The Acting Commissioner points out that a portion of the roadway of the section of Haining Road between North Thibet Road and Kansuh Road is within the jurisdiction of the Chapel Authorities whose approval will accordingly be necessary to an extension thereon. The Electric Construction Company will be informed accordingly.

Jessfield Road from Bubbling Well Road to St. John's College. Having considered the remarks of the Acting Commissioner on the question of railless tram access to Jessfield Park members concur that this access should not be provided by an extension from Brenan Place along the Brenan Road but rather by a separate extension along the Yuyuen Road from Bubbling Well. The latter extension besides being the shorter presents the distinct advantage to visitors to the Park in that it will not tap any thickly populated Chinese district, as would be the case with an extension along Brenan Road.

Burkill Road from Carter Road to Thibet Road. The Acting Commissioner observes that the provision of a railless extension along the Burkill Road would almost certainly tend to relieve traffic congestion on the Nanking Road for reasons which he states at length. Members concur and an extension accordingly will be suggested to the Company.

Avenue Edward VII. Members agree that the negotiations to be undertaken with the French Council should comprise an extension along Avenue Edward VII from the Bund to Great Western Road and thence, if desired, westward as far as Manila Road.

Dead Ends. Members concur that the expression "dead ends" shall be defined in the sense suggested by the Acting Commissioner, in his report which is submitted.

Road Re-Construction. After careful re-consideration of this question in the light of the explanations as to road re-construction costs, given by the Acting Commissioner, members concur that the contribution per route mile to be sought from the Company should be reduced to \$25,000 except as regards the Avenue Edward VII as to which possibly, by reason of the interest of the French Council in the matter, some special arrangement may be necessary.

Over-crowding and Better Accommodation for First Class Passengers. Members are unwilling to consider the suggestion of two trailers per motor tram car in the view that traffic conditions would be further

complicated by such an innovation whilst there would apparently be considerable danger of the second trailer leaving the rails when travelling on a curve.

To avoid the objectionable practice of the issue of first class season tickets to dirty hit coolies members direct that the Company be requested to give consideration to the issue of third class season tickets possibly to a limited extent only.

Traffic Congestion on Nanking Road. Upon re-consideration the members concur that removal of the rail tracks along the Nanking Road and the substitution of a railless service, even if practicable, would be likely rather to make worse than to improve traffic conditions on this thoroughfare.

Subject to alteration in accordance with the views above recorded the draft letter submitted is approved for despatch to the Company.

The Acting Commissioner of Public Works withdraws.

Electricity Plant Extensions 1920/21. A report by the Engineer-in-Chief

1235 and Manager of the Electricity Department is submitted dealing with the several points contained in the letter signed by Messrs E.I. Ezra, E.S. Little and eighteen other Ratepayers and first submitted at the Council meeting on February 4. In a covering note which is also submitted the Chairman of the Committee records the unanimous opinion of his colleagues that the report should be published as presented, and that it was very necessary to give publicity to the facts contained in the opening paragraphs as there was no doubt that a good deal of misconception existed in the public mind regarding the undertaking being entirely self-supporting.

From a perusal of this report it is noted that all consumers served by Municipal roads are regarded by the Engineer-in-Chief and Manager as within the Settlement, that it is only those who are not served by such roads who are regarded as outside the Settlement, and that it is upon this basis that the Engineer-in-Chief and Manager's comments are made on questions 3 to 7 of Mr Ezra's letter. In the discussion which takes place, the Chairman states that, it had appeared to him from a consideration of the object of these questions that, by the expression "outside the Settlement," Mr Ezra and his co-signatories clearly meant outside Settlement limits and that he was drawing a distinction between consumers of electricity who paid full Municipal rates and those who paid only half rates. It had seemed to him, therefore, that the Engineer-in-Chief and Manager's comments on these particular questions were practically valueless and, that if the Council were to send them forward, it would be laying

itself open to criticism on the score that it was trying to evade the real issue. Indeed he had felt considerable disappointment with the report as a whole and could not help feeling that the Engineer-in-Chief and Manager was in a sense trying to bluff the Ratepayers on matters upon which he was quite certain they could not be bluffed. However on his speaking to the Chairman of the Electricity Committee upon the matter, the latter had informed him that the Engineer-in-Chief and Manager had seen Mr Ezra who had expressed his agreement with the view that all consumers who were served by Municipal roads should be considered as inside the Settlement. On the other hand on his taking the matter up with Mr Ezra, the latter had stated that, whilst this was so, he had not consulted his co-signatories and that he would certainly require particulars showing consumers inside and outside the Settlement in addition to the particulars given in the report, and that if the report were sent to him in its present form he would immediately write in reply asking for those further particulars. Mr Brooke Smith then observes that Mr Burkill had handed him a rough draft of the Engineer-in-Chief and Manager's report for perusal, that he had immediately expressed surprise at his definition of consumers inside and outside limits respectively and that Mr Burkill had thereupon informed him of the Engineer-in-Chief and Manager's interview with Mr Ezra when he agreed that this definition was satisfactory. Under these circumstances he had said nothing more on the point, but he quite agreed with the Chairman, as do the other members, that, if the Engineer-in-Chief and Manager's report were sent forward and published in its present form it would create a bad impression and be likely to do more harm than good. Upon a consideration of these facts members concur that the Chairman should see Mr Burkill tomorrow and lay the Council's views before him with a view either to the amendment of the report or to the submission of a supplementary report.

In this connexion the recommendation of the Electricity Committee is noted that the War Service Pay of employes in the Department should be charged against the Department rather than met by the special rates levied under authority of the amendment to Resolution V passed at the last Annual Meeting of Ratepayers. Members are in entire sympathy with this recommendation but concur that the terms of the resolution are so specific as to require that the special levy made thereunder should be applied to War Service Pay and not to any other purpose, and that accordingly the War Service Pay of employes in the Electricity Department should not be charged against the Department, except in so far as the amount raised by the special levy may prove

inadequate. Whilst the matter is largely one of book-keeping, it appears to members desirable to adhere strictly to the terms of the resolution in view of the opposition with which the special levy was met and of the possibility of claims for refunds should it not be applied to the purposes for which it was made.

Volunteer Corps.

Leave - Medical Staff. Upon the recommendation of the Commandant Captain F.M. Neild's application for one year's leave of absence from March 13 is approved.

Transfer to Reserves. Upon the recommendation of the Commandant the transfer of 2nd Lieutenant J.W. Baldwin of the American Company to the Reserve of Officers is approved.

Waterworks Company - Issue of New Shares. After expressing his regrets for having misled members at the meeting on March 3, the Secretary points out that Article 4 of the Waterworks Agreement of 1905 clearly empowers the Council to levy a Special Tax equal to Land Tax and General Municipal Rate on extra-Settlement residents who take their water from the Company. Members concur that this is so and approve that the opinion of the Legal Adviser be sought as to whether the Council can collect this Special Tax to the full extent in the case of extra-Settlement residents who are already taking their supply of water on the basis of an agreement with the Council to pay a Special Tax equivalent to half the General Municipal Rate only, and if so, under what conditions.

Members also confirm the application made for an allotment of the additional shares to which the Council is entitled including a further fifteen shares under the Council's holding in the Chairman's name.

Chinese Government Stamp Tax. Members concur that the Consular Body's letter and enclosures of January 27 on this subject and the Council's reply of February 10, should not be published.

Special Vice Committee. Proof special Municipal Gazette for issue on March 19 containing the Report of the Committee is submitted and the Chairman refers briefly to certain points therein dealt with. Discussion ensues ultimately and the Secretary is directed to draft a letter to the Committee in comment on the several matters referred to in its Report, such draft to be submitted at a later meeting of the Council for consideration prior to its despatch and publication in the Municipal Gazette.

The Municipal Gazette for March 18 is submitted in proof and authorised
for publication.

The meeting adjourns at 7.35 p.m.

E. P. ...

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, March 24, 1920.

at 4.30 p.m., there are:

Present:

Messrs E.O. Pearce (Chairman)
 C.M. Bain
 J.H. Dollar
 D. Goh
 A. Howard
 H.A.J. Macray
 W.L. Merriman
 A. Brooke Smith
 The Secretary and
 Assistant Secretary.

Absent:

Mr. W.P. Lambe.

The Assistant Treasurer and Comptroller attends.

1235 Loan 1920. In accordance with the directions recorded at the Council meeting on March 10, a report by the Treasurer and Comptroller is submitted reviewing the growth of the Council's financial requirements, the results which attended its loan issue in 1919 and the means by which its financial requirements for 1920 can be met. He expresses the view that a ten year 7 per cent silver loan issued at between 90 and 92½ per cent would attract a certain measure of support but that it is open to question whether the whole amount required by the Council could be raised in this manner, that the success of an issue of premium bonds as popularly understood was very doubtful and that the experiment would hardly be justified, that a gold loan on conditions, which he outlines, would perhaps be justified as regards the funds required for financing the Electricity Department requirements, but that such a loan should be deferred if possible until the New York London cross rate is on a more normal basis, and that under all the circumstances he would recommend an issue of silver debentures at a substantial discount repayable by annual drawings at par. As the result of discussion on this report and upon the procedure to be adopted in placing the matter before the Ratepayers members finally concur that the Treasurer and Comptroller's report should be published in the Municipal Gazette after amendment so as to eliminate so far as possible all definite expressions of opinion and that there should be published therewith a covering minute expressing the Council's intention to seek wide powers at the forthcoming Meeting of Ratepayers

M.S.P.

as to the means whereby its loan requirements for the year shall be met since it was essential that the incoming Council should not be hampered by any specific directions in the matter although, in the Council's opinion, recourse should be had in the first instance to the simultaneous issue of a long term gold loan on the basis outlined by the Treasurer and Comptroller and a straight silver loan at 7 per cent issued at between 90 and 92½ per cent. The Assistant Treasurer and Comptroller is directed to confer with the Treasurer and Comptroller in regard to the amendment of his report and the Secretary is directed to submit this report with a draft minute as suggested for members' consideration as early as possible.

The Assistant Treasurer and Comptroller withdraws.

The minutes of the meeting of March 17 are confirmed and signed by the Chairman. With regard to

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Tramway Extensions. A revised draft of the letter to the Shanghai Electric Construction Co. dealing with the whole question of extensions of the tram service is submitted and approved for despatch subject to excision of the paragraph sanctioning a railless extension along the Szechuen Road from Peking Road to North Szechuen Road, members recording the view that traffic conditions on this section of the Szechuen Road are far too congested to permit of a railless service, even though such service would materially shorten the route between Carter Road and the Rifle Range.

Electricity Plant Extensions 1920/21. As the result of the Chairman's interview with Mr. Burkill an amended report by the Engineer-in-Chief and Manager dealing with the several points contained in the letter signed by Messrs E.I. Ezra, E.S. Little and eighteen other Ratepayers is submitted showing particulars of power consumers inside and outside the Settlement in addition to the particulars given in the report as originally submitted. It appears to members that this report fully deals with the points raised in Mr. Ezra's letter and its despatch accordingly is approved with a covering note referring to the decision that consumers inside and outside Settlement limits should pay a Special Municipal Rate of 12 instead of 7 per cent as from July 1 next, and to the decision in regard to power consumers subscribing to Municipal loans, with stress on the fact that the latter decision was the outcome of a suggestion made by a member of Council some time previous to the publication of similar proposals in the public press. In this connexion and in reference to the remarks made on this subject at the last meeting a letter from Mr. Ezra to the Chairman is submitted stating that it was true that in conversation with Mr. Burkill and the

MS

Engineer-in-Chief and Manager he had agreed that power consumers on Municipal roads outside Settlement limits should be considered as within the Settlement, but that many signatories of his letter felt that the figures should be given separately.

Special Vice Committee. A draft letter commenting on the several recommendations contained in the summary of the Committee's report is submitted. Generally speaking members endorse the views set forth in this draft but it is directed that minor amendment and the addition of certain further expressions of view be embodied and circulated for members' consideration and approval before despatch.

The minutes of the meeting of the Electricity Committee of March 12 are submitted and confirmed. With regard to

Contributions to Municipal Loans by Power Consumers. Members concur that subscriptions to Municipal loans by existing power consumers, upon renewal of their agreements as they fall in, should only be required in respect of any increased demand; they also concur that the scrip covering any subscription should be held by the Council against the complete fulfilment of the agreements concerned.

New Head Office - Telephone System. It would appear from the wording of this minute that decision was recorded against adoption of the inter-communicating automatic system between the Electricity Department and other Departments. On the other hand Mr. Merriman states that, as he understands the matter, an independent system was approved only for communication between the Electricity Department offices, Power Stations and sub-stations, etc. If the latter, members have no objection, but if the former they are of the opinion that the Department should be on the same inter-Departmental system as all other Departments so that it may be possible for one Department to communicate with the other without passing through the Telephone Company's central exchange. Enquiry of the Acting Commissioner of Public Works on this point is directed.

Council Minutes. After the Secretary has called members' attention to the incident which formed the basis of the Engineer-in-Chief and Manager's recommendation to the Committee and after discussion members concur that Heads of Departments should have an opportunity of correcting any statements made by them when in attendance at a Council meeting which may possibly have been incorrectly recorded in the Council's minutes and that, to this end, a copy of such part of the minutes as may refer to any discussion which takes place whilst they are in attendance should be forwarded to them after circulation to and confirmation by members so that any necessary correction can be made at the following meeting of Council. Members are however quite

unanimous in the view that no Council minute should be submitted to any Head of Department before submission to members, except when the Secretary is doubtful upon any point, and, in his discretion, thinks fit to refer the draft to the Head of Department concerned before its submission to members.

Staff - Mr. W.J. Williams. As a special case and not as a precedent, members approve of the issue of a gratuity to Mr. Williams of £3,600 in view of the special circumstances referred to in the Committee's minute.

The minutes of the meeting of the Parks Committee of March 18 are submitted and confirmed. With regard to New Member. An invitation to fill the vacancy caused by the death of Mr. E. Jenner Hogg will be addressed to Mr. Carree of Messrs Fearon Daniel & Co.

The minutes of the meeting of the Finance Committee of March 19, which are summarised in the Introductory Notes to the Budget, copies of which have been circulated to members, are submitted and confirmed.

Volunteer Corps.

Resignations. The resignation of Captain G.M. Billings, Reserve of Officers, and of Lieutenant G.F. Ashley, American Company, forwarded by the Commandant are accepted with regret. In consideration of long and valued service in the Corps and upon the recommendation of the Commandant the retired rank of Captain with the right to wear the prescribed uniform is conferred on Captain Billings.

Exchange and Tobacco Shops. The Secretary refers to certain recent interviews with representatives of the exchange and tobacco shop keepers which are covered in a memorandum which will be circulated to members. In the meantime members endorse the recommendation of the Acting Commissioner of Police that Condition 6 of the exchange shop licence and Condition 4 of the tobacco shop licence, which provide for a closing hour, be excised since this condition is of no particular advantage from a Police point of view.

Foreign Boarding Houses. A report by the Acting Commissioner of Police recommending the licensing of foreign boarding houses is submitted with departmental reports, memorandum by the Assistant Secretary and former file. Whilst licensing is based as a general principle upon the need of sanitation and of safeguarding the public in their user of places of public resort and whilst it is realised that there may be strong objection to the licensing of boarding houses as distinguished

from common lodging houses, members consider that licensing, as the only means of compelling boarding house keepers to keep a register of boarders should be approved in view of the very strong recommendation of the Acting Commissioner of Police. On the other hand with a view to avoiding any undue hardship on the smaller establishments members direct that the licensing regulations should extend only to establishments making provision for at least five adult lodgers. Subject to this reservation the draft licence conditions submitted are approved and it is directed that the minimum licence fee applicable in the case of Chinese lodging houses, £3 per quarter, be levied except in the case of any large establishments where a somewhat higher fee should reasonably be charged.

Daylight Saving. A letter from the Secretary to the British Chamber of Commerce is submitted requesting the Council's views on the subject of "daylight saving". From the departmental reports submitted it appears that there is some difference of opinion amongst employees in the several departments as to the advantages of "daylight saving" as effected by alteration of the clock. On the other hand there appears to be a very large majority vote in favour of an extra hour of daylight for recreation after office hours. After brief consideration members concur that, under all the circumstances of the case, the only practical means of providing this extra hour of daylight is by alteration of the clock, and reply in this sense to the enquiry of the British Chamber of Commerce is directed.

Registration of Newspapers. A note from Mr. Grant-Jones is submitted covering the text of a byelaw providing for the registration of printers and publishers and for the publication of their names upon every page of matter printed by them. In substance this byelaw differs but little from the text submitted at the Council meeting on February 11 and as it is understood that the formal sanction of the Consular Body will be accorded thereto, members direct its publication in the Municipal Gazette and that it be laid before a Special Meeting of Ratepayers to be held at 1.45 p.m. on April 7, the date fixed for the Annual Meeting of Ratepayers. ~~Mr. Deilar states that he does not approve of this byelaw.~~

Ratepayers' Meeting.

Chairman. Members approve that an invitation be extended to Sir Havilland de Saunarez, H.M. Judge, to take the Chair at the forthcoming Meeting.

Resolutions. The Council's resolutions including resolutions dealing with the question of the creation of a Chinese Advisory

Committee, and the passing of a vote of thanks to Major Trueman for his services as Commandant of the Volunteer Corps are submitted and approved; also a Budget resolution on the same lines as that for last year so that the incoming Council shall not be specifically bound as to the manner in which the requisite funds for Extraordinary Expenditure including expenditure for Electricity Department purposes are to be raised.

1584 Permanent Education Committee. The suggestion is approved that Dr. Hawks Pott be invited to stand for re-election and that Mr. E.I. Ezra be invited to stand for election in place of Mr. R.F.C. Master who is shortly proceeding Home on leave.

1585 General Hospital. Drs. N. Macleod and J.W. Jackson will be invited to stand for re-election to the Board of Governors, whilst Messrs Brooke Smith and H.A. MacIntyre will stand for election as the Council's representatives and as probable members of the Finance Committee of the incoming Council.

1586 Land Assessment. Mr. E.F. Mackay will be invited to propose a resolution calling for the re-assessment of land during the year.

The Municipal Gazette for March 25 is submitted in proof and authorised for publication.

The meeting adjourns at 7.15 p.m.

X
E. F. Mackay
Chairman.

M. O. Tidwell
Secretary.

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At the Special Meeting of the Council held on Monday, March 29, 1920,
at noon, there are:

Present:

Messrs E.G. Pearce (Chairman)
 C.M. Bain
 D. Goh
 A. Howard
 H.A.J. Macray
 W.L. Merriman
 A. Brooke Smith
 The Secretary and
 Assistant Secretary.

Absent:

Messrs J.H. Dollar
 W.P. Lambe.

The Treasurer and Comptroller attends.

1235 Loan 1920. A copy of the Treasurer and Comptroller's report amended as directed at the Council meeting on March 24, with draft suggested covering minute for publication in the Municipal Gazette have been circulated to members and are now submitted for consideration. Mr. Howard expresses the view that, in the absence of any definite recommendation, the minute gave an impression of great indecision and weakness and that its wording should be so amended as to make such a recommendation: this view meets with general support. The Treasurer and Comptroller then suggests that if this course is adopted, his recommendation that a 6 % thirty year silver loan should be issued at say 80 % , repayable by annual drawings at par from the 2nd year should also be published; at the same time he questions the desirability of departure from members' decision at the last meeting that no specific recommendation should be made. Discussion follows on this point, members generally inclining to the view that, under all the circumstances, any specific recommendation whether by the Treasurer and Comptroller or by the Council. would tend to prejudice the real object of publication, an opportunity of gauging the views of the public on the subject of the finance of the requirements for 1920. It appears moreover that neither Mr. Merriman nor Mr. Howard are able to support a recommendation as to the issue of a gold loan, unless the exchange risk on the half yearly interest payments and on redemption are definitely covered by arrangement with the Bank. The Treasurer and Comptroller then emphasises his

view that recourse should not be had to a gold issue unless and until the Council is forced to do so as a result of failure to raise the requisite funds by a modified silver premium debenture issue or a straight silver issue. In this connexion he refers to the Electricity Department's low return on Capital Outlay for 1919, 7.34 %/o, expressing the view that the Department's costing requires careful overhauling and that a gold issue would only tend to complicate the matter. As it is apparent that members are not agreed as to what is the best method of finance to be adopted, Mr. Brooke Smith expresses the view that it would be undesirable to influence the Ratepayers by any attempt at a recommendation in the minute ^{or in the} ~~and~~ Treasurer and Comptroller's report to be published in the Gazette. After further discussion this view is ultimately endorsed and excision of a portion of the minute is directed so that it shall merely state the Council's intention to seek a free hand in the matter of finance for the incoming Council. Members concur that reference should be made at the Ratepayers Meeting to the Council's intention of going fully into Electricity Department costing.

Ratepayers Meeting.

1500

Permanent Education Committee. In view of the inability of Dr. Hawks Pott to stand for re-election owing to his projected departure on Leave, members welcome the Chairman's offer to take his place.

Land Commissioner. As Mr. C.M.G. Burnie is unable to stand for election, members direct that an invitation be addressed to Mr. A. J. Welch and failing his acceptance to Mr. S.B. Neill.

1180

Vice Committee. In respect to a verbal enquiry made by Mr. Skinner Turner, the Chairman of the Committee, members concur that he should move the acceptance and adoption of the Committee's report at the forthcoming meeting and that it will probably be found best for the Council to rest upon its expression of views in its letter on the subject, thanking the Committee for its report.

Voting for the Election of Councillors. Mr. Merriman records his view and members concur that it is very desirable that the Land Regulations should be so altered as to stipulate that any Ratepayer voting at any election should vote for at least six of the candidates for election. It is understood that Mr. A.L. Anderson has strong views on this subject and members are accordingly content to leave it to him to move a resolution accordingly should he be so willing.

The meeting adjourns at 1 p.m.

E. L. Merriman
Chairman.

Secretary.

At the meeting of the Council held on Wednesday, March 31, 1920,
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

D. Goh

A. Howard

W.P. Lambe

W.L. Merriman

H.A.J. Maoray

A. Brooke Smith

The Secretary and

Assistant Secretary.

Lt-Col. P.A. Cox, Messrs M. Benjamin, S. Fessenden and H.A. MacIntyre, members elect of the Council for 1920, attend at the invitation of the outgoing Council.

Ratepayers Meeting.

The Chairman's Speeches. The Chairman reads the speeches which he proposes to make in moving Resolutions IV, V, VII and XIII, and the speech that Mr. E.F. Mackay proposes to make in moving Resolution XII, providing for the re-assessment of land in the Settlement, which Mr. Cox kindly undertakes to second. He also reads the speech which he proposes to make at the Special Meeting of Ratepayers moving the adoption of the Byelaw providing for the registration of printers and the publication of their names and addresses on all printed matter. In regard to Resolution XIII he informs members that Mr. C. Holliday has pointed out that under the terms of the amendment to Resolution V passed at the Annual Meeting of Ratepayers in 1918, the Report of the Loan Redemption Committee was tabled for consideration at the Annual Meeting of Ratepayers next after the conclusion of peace, and that the Council should accordingly bring forward a Resolution in regard thereto at the forthcoming meeting. He adds that he had merely intended to refer to this subject in his speech moving the adoption of the Budget for 1920, expressing the view that the present time was no more opportune for the consideration of this report than it was in 1918, and that therefore its consideration should be deferred. Under the circumstances however he considers and members concur that it will be preferable that a definite Resolution be proposed tabling the Report for consideration at the Annual Meeting in 1921.

Subject to a few minor amendments the several speeches read are approved.

Resolutions and ^{and} Amendments to Resolutions

Licence to carry Firearms. A report by the Acting Commissioner of Police is submitted directing attention to the fact that a considerable number of foreigners habitually carry firearms in the Settlement, that hitherto there has been no means of legalising this practice, but that this could now be done under Byelaw XXXVII, and that he recommended that the provisions of this Byelaw be brought into force, explaining that the object would not be to enable all owners of weapons to carry them, but to make it possible for the police to take immediate action against those doing so without a licence. To give effect to this recommendation, a draft Resolution is submitted authorising the Council to impose a fee in respect of such licences of £10 per quarter as from May 1 next. Members are in unanimous sympathy with the object that the Acting Commissioner has in view in suggesting this licence, on the other hand they are inclined to question the desirability of fixing so high a fee, since it would prove a hardship on e.g. members of the Revolver Club in Siocawei Road, and act as a deterrent to the encouragement of proficiency in the use of the revolver. In reply it is pointed out that firearms carried for sporting purposes are expressly exempted from the licence provisions of Byelaw XXXVII and that on a reasonable interpretation of this Byelaw, an exception from licensing could be made in favour of members of the Revolver Club whose membership is approved by the Council. On this understanding, members concur that the draft Resolution submitted be moved at the Ratepayers Meeting, and its publication in tomorrow's Municipal Gazette is directed.

Vice Committee's Report. Members concur that, in speaking to the Resolution proposed by Mr. Skinner Turner and seconded by Mr. Canning, moving the acceptance and adoption of the Vice Committee's Report, the Chairman should merely re-state the Council's views on this subject as communicated to the Committee with some amplification, and that it would be undesirable that the Council should move any amendment.

Chinese Representation on the Council. An Amendment to Resolution VII is submitted in the names of Messrs E.S. Little and E.I. Ezra, directing the Council to take steps to procure the alteration of the Land Regulations so as to provide for an increase in the numbers of the Council from 9 to 12, the 3 additional members to be Chinese Ratepayers, with the same qualifications as foreigners who are members of Council. It is decided that this amendment be opposed by the Chairman whose proposed speech on the subject will be read at a special meeting of Council to be held on Tuesday next April 6 at 11.30 a.m.

The minutes of the meeting of the Council held on March 24 are submitted and confirmed. With regard to

1012 Electricity Department - New Head Office Telephone System. Enquiry from the Acting Commissioner of Public Works has confirmed the fact that the Engineer-in-Chief and Manager has objected to the adoption of the inter-communicating automatic system between the Department and other Departments. Members affirm their opinion that this system should be adopted.

1013 Foreign Boarding Houses. This matter will be set down for further consideration at a meeting of the Watch Committee as the Commissioner of Police has certain further views on the subject, which he wishes to bring to members' attention.

The minutes of the meeting of the Finance Committee of March 24 are submitted and confirmed.

The minutes of the special meeting of the Council of March 29 are confirmed and signed by the Chairman. With regard to

1014 Land Commissioner. Mr. A.J. Welch's consent to stand for election is submitted.

Voting for election of Councillors. As Mr. A.L. Anderson has left for Hongkong and as it is considered undesirable that a Resolution on this subject should be brought forward by the Council, it is decided to take no action in the matter for the present, but members record the view that the Secretary should bring this matter to the attention of the incoming Council so that action may be taken at the Annual Meeting of Ratepayers in 1921.

V Volunteer Corps.

Resignation.

1025 Light Horse. The resignation of Captain H.S. Lindsay forwarded by the Commandant, is accepted with regret.

Commission.

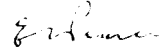
1026 Light Horse. A commission as Captain in command of the Light Horse is authorised for issue to Mr. E.H. McMichael upon the recommendation of the Commandant.

Volunteer Corps Commission. The Report of the Commission is submitted and read and its publication authorised. Members direct that a letter to the Chairman of the Commission be drafted expressing the Council's appreciation, and commenting on certain points dealt with in the Report, and that such draft be submitted for members' consideration and approval prior to despatch, whereafter it will be published in the Gazette, together with the Council's previous

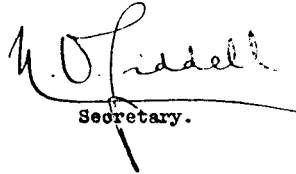
correspondence with the Commission on the subject of the production of the evidence and findings of the Court of Enquiry held on November 1 1918.

The Municipal Gazette for April 1 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Secretary.



At the special meeting of the Council held on Tuesday, April 6, 1920,
at 11.30 a.m., there are:

Present:

Messrs E.C. Pearce (Chairman)
 C.M. Bain
 J.H. Dollar
 D. Goh
 A. Howard
 W.P. Lambe
 W.L. Merriman
 H.A.J. Macray
 A. Brooke Smith
 The Secretary and
 Assistant Secretary.

Ratepayers Meeting.

The Chairman's Speeches. The Chairman reads the speeches which he proposes to make upon the amendments to Resolution VII, proposed by Messrs C. Holliday and E.I. Ezra respectively. In regard to Resolution VIII, he informs members of certain conversations between himself and Sir Havilland de Sausmarez and between Sir Havilland and Mr E.S. Little as a result of which it is proposed that, with the consent of the meeting, Mr Little shall move his amendment as a separate Resolution instead of as an amendment. Members concur with the Chairman that this procedure is desirable. At the same time the question arises as to whether an amendment should be moved so as to provide for the dissolution of the Chinese Advisory Committee at such time as the Treaty Powers may amend the Land Regulations to give effect to Mr Little's proposal, assuming that such proposal is approved by the Ratepayers as well as the appointment of the Chinese Advisory Committee. Upon a full consideration of this point, members concur that the possibility of the Resolution granting Chinese representation being passed is remote, and that under all the circumstances it would be undesirable to take any action in the matter for the present.

The Chairman then reads the speeches which he proposes to make in support of the appointment of an Advisory Committee and against Chinese representation on the Council. Subject to some alteration of the reference made in the second of these speeches to the inefficiency of Chinese administration as exemplified in the case of the re-construction of the Hankow Native City, and of a paragraph contained in the same speech imputing that all those who are concerned

in the movement for Chinese representation are actuated by motives of personal gain, these speeches are approved. The Chairman then reads extracts from his speeches moving Resolution XIV in regard to the licensing of firearms, and on Resolution XV dealing with the Special Vice Commission's Report. These are also approved.

In reply to a verbal enquiry made by Mr E.S. Little, members decide that he be informed that the Council cannot permit of the attendance at the Meeting of a Chinese reporter as representing one of the Chinese newspapers. Members comment on the fact that the whole of the proceedings at the meeting are published in the Gazette and in the foreign press and are as a matter of course translated into Chinese and published in the Chinese press, so that there would seem to be some special motive in Mr Little's request.

General Hospital Governors. A letter from Dr. N. Macleod has been submitted to members expressing inability to stand for re-election to the Board of Governors. Members thereupon suggested that either Dr. Marshall or Dr. Marsh should be invited to stand in his stead, but as the firm, in which these doctors are partners holds the appointment of physicians to the Hospital, it cannot be represented on the Board of Governors. Under these circumstances and after brief discussion members direct that an invitation to stand for election to the Board be addressed to Mr E.F. Mackay.

Volunteer Corps Commission. A report by the Commandant is submitted commenting on certain matters dealt with in the report of the Commission as submitted at the Council meeting on March 31, and published in the Gazette of April 1. There is also submitted a draft letter to the Chairman of the Commission expressing the Council's appreciation of its labours, but taking issue with the findings of the Commission and embodying certain of the points to which the Commandant refers. In the course of discussion members are generally speaking, emphatic in the view that the Report if adopted would be tantamount to a vote of censure on the Committee consisting of Sir Everard Fraser, Captain H. Marryat and Major Hilton Johnson which sat in December 1918 and January 1919, and to censure of the Commandant, of Mr Cubitt and of the Council and that under all the circumstances it is incumbent on the Council to reply to the Commission in terms of the draft letter submitted which is approved for despatch and for publication in tomorrow's Gazette, so that the Ratepayers may have the Council's views before them when the resolution moving the adoption of the report of the Commission is before the meeting.

The meeting adjourns at 1.15 p.m.

E. C. ...

Chairman.

M. O. ...
Secretary.

At the meeting of the Council held on Thursday, April 8, 1920,
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)
 C.M. Bain
 D. Goh
 A. Howard
 W.L. Merriman
 H.A.J. Macray
 A. Erocke Smith
 W.P. Lambe
 Lieut.Col. P.A. Cox O.B.E.
 Messrs S. Fessenden
 M. Benjamin
 H.A. Macintyre
 The Secretary and
 Assistant Secretary.

Absent:

Mr J.H. Dollar

The minutes of the meeting of March 31, and of the special meeting of April 6, are confirmed and signed by the Chairman.

Mr. Merriman then addresses the meeting as follows:-

"Gentlemen, This is the last occasion upon which the retiring members of the Council for the past year will be present in this room and since I have been a Councillor for a longer period than any of you excepting Mr Pearce, I desire to say a few words on the subject of our retiring Chairman. Mr Pearce has served on the Council for 9 years, and for the past seven as our Chairman. I have served on the Council during the entire period of his Chairmanship and I can personally testify to the great service which he has done for Shanghai. I am sure I am voicing the view of all of you when I express our very great appreciation of his work as Chairman. I feel it a privilege to be your spokesman on this occasion and to propose a very hearty vote of thanks to Mr Pearce not only for what he has done for Shanghai but for the constant and unflinching courtesy and assistance which he has always shown to us in the course of our deliberations in this room".

Responding to this vote of thanks, which is passed with acclamation, Mr Pearce expresses his great appreciation and thanks for Mr Merriman's kind words and for the loyalty and co-operation,

which his colleagues have shown him throughout his period of office. He states that his association with Mr Merriman during the past seven years had been such as closely to cement their personal friendship, and he requests that his name be coupled with his own in members vote of thanks, referring to the fact that Mr Merriman had missed only one meeting of Council since his election to its membership. Members heartily endorse Mr Pearce's remarks.

Messrs. Howard, Macray, Merriman and Pearce then withdraw.

COUNCIL FOR 1920.

Chairman. Mr Brooke Smith is unanimously elected to the Chair on the proposal of Mr Lambe, seconded by Mr Bain.

Vice Chairman, on the proposal of Mr Brooke Smith, seconded by Mr Bain, Mr Lambe is elected Vice-Chairman.

Resignation of Member. A letter from Mr G.T.M. Edkins is submitted, expressing his inability to take his seat on the Council in view of his early departure from Shanghai.

New Member. Upon the suggestion of Mr Brooke Smith, it is unanimously decided to invite Mr E.F. Mackay of Messrs Butterfield & Swire to join the Council in place of Mr Edkins.

Standing Committees.

The Council resolves itself into Standing Committee's as follows:-

Finance Committee. Messrs D. Goh, H.A. Macintyre and A. Brooke Smith

Watch Committee. Lieut. Colonel Cox, Messrs S. Fessenden and W.P. Lambe.

Works Committee. Messrs C.M. Bain and M. Benjamin. The membership of this Committee will be completed by the inclusion of Mr E.F. Mackay in the event of his acceptance of membership of the Council.

Sub-Committees.

Electricity Committee. Messrs Macintyre and Mackay, assuming that the latter accepts membership of the Council and is willing to serve on this Committee, will be the Council's representatives. Messrs A.W. Burkill, C.G.S. Mackie and S.B. Neill will be requested to continue on the membership of the Committee.

Health Committee. Mr Lambe and Lt. Col. Cox will serve as the Council's representatives, and Drs. R.J. Marshall and J.W. Jackson and Mr Halse will be requested to continue on the Committee.

Band Committee. Subject to their consent to serve, this Committee will consist as at present of Messrs Bain, O.M. Green and A. Howard.

ation Committee. This Committee will consist of George and E.I. Ezra, appointed in accordance with I passed at the Annual Meeting of Ratepayers, the Chairman and Chinese Educational Committees and Mr Lambe as the Council's representatives.

ucational Committee. Subject to their consent to serve, the Committee will consist of Mrs. Merriman, Mrs Billingham, Dr. Ivy and Mr Massey. Mr Dawson's resignation in view of his departure on Home Leave is accepted with regret, and it is directed that Dr. Ivy's views be sought as to a successor. Mr Bain will continue as the Council's representative.

1452 Chinese Educational Committee. Subject to the like consent, this Committee will consist of Messrs Chi Chih Nieh, Shen Tun Ho, the Rev. Dr. D. MacGillivray, with Mr Benjamin as the Council's representative. Mr Phillips' resignation in view of his departure on Home Leave is accepted with regret, and it is decided to leave the vacancy unfilled until the arrival of his successor, Mr Porter, who will then be invited to join the Committee.

1452 Public Recreation Ground Committee. Mr Fessenden will represent the Council and subject to their consent to serve, the Committee will consist as at present of Mr W.S. Jackson, Dr. Macleod and Mr C.G.S. Mackie, with Mr R.I. Fearon in the place of Mr P. Peebles who has proceeded Home on Leave.

1452 Parks Committee. Subject to their consent to serve, this Committee will consist of the Rev. Brother Faust and Mr Ayscough. With respect to the vacancy caused by Mr Peebles' resignation, members learn that Mr Carree is unable to serve. The Rev. Brother Faust will be asked to suggest the names of those whom he considers might suitably be invited to fill the vacancy.

1452 Library Committee. Subject to their consent to serve, this Committee will consist of the Rev. Dr. D. MacGillivray and Mr.F.C. Kendall, and an invitation to fill the vacancy resulting from the resignation of Mr Master on his departure for Home Leave, will be addressed to Mr R.N. Macleod.

Special Committees.

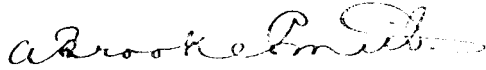
Municipal Salaries Commission. The membership of this Committee will remain as at present with Mr Lambe representing the Council. Members note with regret that Mr Lyall has found it necessary to resign owing to pressure of work. It is decided to ask Mr Lyall to depute a member of the Customs Service to join the Committee in his stead.

1090

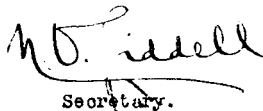
Municipal Employees War Service Pay Committee. The membership of this Committee will remain as at present, Messrs E.C. Pearce, P. Fowler and the Rev. Evan Morgan.

Matters for Special Consideration. The Chairman refers to certain matters which will require consideration during the forthcoming year, including the resumption of negotiations with the Waterworks Company on questions connected with the water supply, the matter of the amendment of the Land Regulation dealing with Wharfage Dues, the Settlement of a scale of charge for the services of the Fire Brigade outside the Settlement limits, and for the services of the Fire Float, the question of the desirability of the sale of the Council's shareholdings in the Waterworks and Telephone Companies, careful enquiry into Electricity Department costing, and finally the steps to be taken to give effect to Resolution VIII passed at the Annual Meeting of Ratepayers, authorising the creation of a Chinese Advisory Committee.

The meeting adjourns at 5.10 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, April 14, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 Lt-Col. P.A. Cox, O.B.E.
 Messrs S. Fessenden
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 The Secretary and
 Assistant Secretary.

The minutes of the meeting of April 8 are confirmed and signed by the
 Chairman.

The minutes of the meeting of the Watch Committee of April 9, are submitted
 and confirmed.

The minutes of the meeting of the Finance Committee of April 9, are
 submitted and confirmed subject to substitution of the word "former"
 1235 for the word "latter" on page 119. With regard to Loan 1920, the
 Chairman states that Mr. Macintyre has very kindly discussed the
 details of the gold loan issue with the Assistant Treasurer and
 Comptroller, and that full particulars will shortly be submitted for
 consideration first by the Finance Committee and later by the Council.

New Member. On behalf of members, the Chairman welcomes Mr. E.F. Mackay
 on his taking his seat on the Council in the place of Mr. G.T.M.
 Edkins. Owing to pressure of business, Mr. Mackay is unable to serve
 on the membership of the Electricity Committee as one of the Council's
 representatives. On the proposal of the Chairman and with members'
 approval, Mr. Benjamin consents to serve in his stead.

Volunteer Corps.

Leave. Upon the recommendation of the Commandant, Leave is granted
 1300 as follows:-

The Engineers.- Lieut. R.C. Young, seven months from April 10.
Artillery. - Captain R.W. Davis, six months from April 12.
Machine Gun Co. - Lieut. E.B. Heaton-Smith, one year from
 April 24.

Upon the recommendations of the Commandant, commissions as 2nd Lieutenants are authorised for issue to the following, who have passed the necessary examinations:

102

American Co. - Sergt. R.F. Wilner and Mr. P. Chatham.

1551

Inspection of Police, Police Reserve and E.F.E.U. A report by the Acting-Commissioner of Police is submitted suggesting that a formal inspection of the Police Force, the Special Police Reserve and the Expeditionary Forces Emergency Unit be held by the Council on Tuesday, April 20, at 5.45 p.m. He states that no inspection of this character has been held for some years, and that he thought that it would be of value for the Force generally that it should be held this year. Members concur and accordingly a formal inspection will be arranged for the date suggested.

1167

Chinese Government Stamp Tax. After the Chairman has briefly referred to the action taken by the Council for 1919, in January and February last, in addressing the Consular Body emphatically protesting against any levy in the Settlement of the Chinese Government Stamp Tax, in violation of the agreements frequently recorded and enforced for the exemption of the Settlement from likin and other forms of Chinese taxation, discussion ensues as to what further action, if any, should be taken in connexion with the issue by the Chinese General Chamber of Commerce of a notice in which it is alleged that the Diplomatic Body has requested a postponement of the levy in the Settlement until May 1, and agreed that thereafter there would be no further postponement. Ultimately it is decided that this notice be brought to the attention of the Consular Body, in the form in which it appears in the Police Daily State of today, and that the Council's views as already expressed on the subject, be affirmed. In this connexion the Chairman records members' indignation at the Consular Body's constant disregard of the Council's communications on matters of importance.

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Chinese Advisory Committee. Remarking that the members of the Watch Committee will have noted from the Police Daily Reports that the various Street Unions are proceeding with the preparation of a Chinese voters roll with a view to the election of representatives for nomination to the membership of the Chinese Advisory Committee, and that it appears to him to be desirable that the Council should take steps to counter this action on the part of the Street Unions, the Chairman suggests that the Chinese General Chamber of Commerce should be invited to take the initiative in arranging for the submission to the Council of the names of Chinese residents representative so far as

possible of the whole of the Chinese community, for nomination to membership of the Committee. Mr. Fessenden thereupon states that he has received a call from a deputation of Chinese who pointed out that the Chinese General Chamber of Commerce was representative rather of the more well to do Chinese than of the middle classes, and that it would be desirable that nomination to membership of the Advisory Committee should be left to the Ningpo and Canton guilds. This suggestion is the subject of considerable discussion, members finally directing ~~that~~ the Secretary to draft a letter for submission for their approval, addressed to the Chinese General Chamber of Commerce, requesting it to take the initiative in calling together the guilds and associations representing the several sections of the Chinese Community with a view to the submission of the names of Chinese residents considered suitable for nomination to the Committee and having ^{the} qualifications set out in the letter from the Chairman of Council to the Senior Consul of October 24, 1919.

Daylight Saving. Referring to the Council's recent communication on this

subject to the British Chamber of Commerce, the Chairman states that the Commissioner of Customs has received instructions from Peking not to alter the Customs clock. It appears however that there is a very strong desire on the part of all the Municipal Departments that earlier office hours should be adopted for the summer months as in 1918, the Electricity Department favouring 8 to 12 and 2 to 4, and other Departments 8.30 to 12 and 2 to 4.30. Members are generally of the opinion that uniformity is desirable in all Departments, and accordingly it is decided to alter the office hours from 8.30 to 12 and from 2 to 4.30 as from May 1, and until further notice.

Volunteer Corps Commission.

Secretary's Remuneration. The Chairman states that the question of the remuneration of Mr. S. Hammond, Secretary to the Commission, was considered at the final meeting of the Commission when the members reached the unanimous conclusion that £300 would be a reasonable remuneration to Mr. Hammond for his services, though one member stated that as a maximum he was prepared to agree to £500. On his views being sought in the matter, it is understood that Mr. Hammond stated that he considered that he should receive at least £1200. This amount is considered to be quite out of the question and after brief discussion and consideration of the remuneration paid to the Secretary to the Special Vice Committee and to the Secretary to the Byelaws and Licensing Committee, which sat in 1917, members concur in approving an offer of £400 to Mr. Hammond for his services.

Municipal Salaries Commission. Members are informed that Mr. Lyall has addressed the Inspector-General of Customs requesting his authorisation for a member of the Customs Staff to serve on the Commission. Members are also informed that, owing to the reorganisation of the Offices of the British-American Tobacco Co., Mr. S. Trumper desires to resign from membership of the Commission. The Secretary is directed to notify Mr. Trumper of the acceptance of his resignation with members' regret. In this connexion Mr. Lambe states that he has spoken to Mr. H.E. Arnhold who was however unable to join the Commission owing to pressure of work, that he subsequently approached Mr. Butcher of Messrs Bradley & Co. and that the latter was willing to serve on the Commission if invited to do so. Members concur that an invitation accordingly be addressed to Mr. Butcher.

Children's Playing Spaces. Members concur with Mr. Lambe's suggestion that the Works Committee should give early attention to the question of providing one or more small spaces for children's playing grounds in the district lying between Bubbling Well and Carter Road, since this district, which has a large foreign population, has no such provision at the present time and is in this respect at a disadvantage when compared with the Northern or Eastern Districts. It is recalled that this matter was the subject of consideration about two years ago, when it was decided to set aside as a children's playground a portion of the site for the School for Girls at Tifeny Road, the cost of the sites nearer in then under consideration being considered prohibitive. The relative file will be circulated to members and the matter considered at an early meeting of the Works Committee.

The Municipal Gazette for April 15 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

Alfred Smith

Chairman.

H. O. Smith
Secretary.

C.A.S.

At the meeting of the Council held on Wednesday, April 21, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 S. Fessenden
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 The Secretary and
 Assistant Secretary.

Absent:

Lt-Col. P.A. Cox, O.B.E.

The minutes of the meeting of April 14, are confirmed and signed by the
 Chairman. With regard to

The minutes of the meeting of the Finance Committee of April 9 - Gold
 1235 Loan 1920. Mr. Macintyre states that particulars of the proposed
 gold loan have now been drawn up, and upon his suggestion it is
 decided to consider the matter in detail at a meeting of the Finance
 Committee to be held tomorrow afternoon.

1107 Chinese Government Stamp Tax. In a letter submitted of the same
 date as the Council's letter to him despatched in accordance with the
 directions recorded at the last meeting, the Senior Consul expresses
 the Diplomatic Body's displeasure at the Council's acceptance of the
 protest of the Chinese General Chamber of Commerce which it understands
 to have been due to the delay of the Consular Body in forwarding the
 Dean's letter of November 28, 1919, on the subject of the Tax, and the
 hope that now informed of the Diplomatic Body's views the Council
 would no longer persevere in its attitude towards the levy of the Tax
 in the Settlement, since there could be no question of repudiation of
 the official engagement of the Diplomatic Body towards the Chinese
 Government, though the levy of the Tax in the Foreign Concessions and
 Settlements was only accepted as an experiment, so that if it should
 prove in practice to present grave inconveniences, the Diplomatic Body
 would be able to require its repeal, and the Council would rest assured
 that it would not refuse to examine such suggestions as might be
 brought to its notice. Continuing the Senior Consul states that the
 Municipalities of the Concessions of Tientsin and Hankow had accepted
 the principle of the levy of the tax, though they had applied for an

adjournment of the date of enforcement, that the Diplomatic Body had accordingly sought a delay until May 1, from which date it hoped the Council would take the requisite steps for enforcement of the Tax in the Settlement. In conclusion the Senior Consul states that the Diplomatic Body recognises justification "in a general way" for the Council's wish "to be consulted for the settlement of all questions affecting the administrative life of the International Settlement", and that if any exception had been made to this useful practice in the present instance it was due to the fact that it seemed difficult to obtain the opinion of all the Municipal Authorities concerned.

Commenting on the Senior Consul's letter the Chairman states that the Secretary is making further research into past records of instances in which attempts have been made to levy Chinese taxation in the Settlement, and that already he has found a very definite expression of opinion on the subject by the Consular Body contained in a letter dated July 19, 1899 from the Senior Consul to the Taotai. This letter and other correspondence which took place on the subject are published on pages 278 to 282 of the Annual Report for that year and members unanimously concur that certain of the paragraphs contained in this letter which are read to the meeting, should be quoted in the reply to be made to the Consular Body, affirming the Council's very strong protest against the Diplomatic Body's agreement with the levy, at which members express their amazement in view of the consistent attitude of the Consular Body in supporting the Council's action in resisting all attempts to enforce Chinese taxation in the Settlement and in view of the fact that the levy, if permitted, will strike at the root of the Foreign Administration of the Settlement. Apart from these considerations, the levy of the tax would, with the present elements of unrest in the Settlement, inevitably lead to rioting and disturbance and possibly precipitate even more serious trouble. It is directed that these aspects of the matter be dealt with in the reply to the Consular Body which will be submitted for members' consideration and approval prior to its despatch.

Volunteer Corps.

1082 Inspection. Members are informed of the arrival of Lieut-Colonel J.R. Wyndham, deputed by the General Officer Commanding, Hongkong, to inspect the Volunteer Corps on Saturday next, April 24, in the Recreation Ground. Details will be submitted later for members' information.

1191 Resignation - Chaplain to the Corps. The resignation of the Rev. A.J. Walker, M.A., forwarded by the Commandant, is accepted with regret.

Commissions. Upon the recommendation of the Commandant, commissions are authorised for issue as follows:-

Chaplain to the Corps. - The Rev. J.F. Symons, M.A.

"A" Company British. - Col. Sergeant N. Mathieson as 2nd Lieut.

Licence to Carry Firearms. Draft licence conditions and form of application for licence are submitted and approved subject to amendment of Condition 2, in accordance with the views of the Watch Committee, that a stipulation that the licensee shall not part with the possession of the firearm, whether by sale, loan or otherwise without permission in writing first obtained from the Council, would not be enforceable, since the licensee applies to carrying and not to possession.

Motor Omnibus Service. A letter from a Chinese lawyer, Mr. W.H. Chen, which has already been circulated to members, is submitted, applying for permission to inaugurate a motor bus service from the Bund along Avenue Edward VII to Thibet Road, thence Northwards along the Thibet Road over the Sookhow Creek to Haining Road, and Eastwards along Haining Road to Woosung Road. It is directed that this application, which is also accompanied by a memorandum by the Secretary and by reports by the Acting Commissioner of Police and the Acting Commissioner of Public Works, be set down for consideration at a joint meeting of the Watch and Works Committees to be held on Monday next.

Exchange Shop Licences. Referring to his memorandum of an interview with two Chinese representatives of the Exchange Shopkeepers, and to members approval of his recommendations as to the reply to be made to the petition handed to him by such representatives, the Secretary states that although he discussed the several points raised by these representatives, and undertook to lay their views before the Council upon the assurance that there was now no longer any opposition to payment of the licence fees, the Commissioner of Revenue had reported that several of the keepers of exchange shops refused to make payment until they had received a reply from the Council. Under these circumstances members concur that the concerned be informed that no reply will be made to their petition until payment has been made, and that if there were any further delay in payment, the matter would be reported to the Council with a recommendation that Court proceedings be taken.

Local Situation. In view of the settlement of the Hongkong labour strike on the basis of an increase of 32½ o/o for labour in receipt of \$100 per mensem and less, and 20 o/o for those in receipt of more than \$100, and of the fact that advantage may be taken of the Students strike and of the efforts being made to involve the merchants and labouring

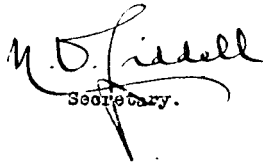
classes, to promote a similar strike in Shanghai, the Chairman expresses the view that it is desirable for members to give some thought to the matter, so that should a strike eventuate, the Council may be in position to take quick action to deal with it. At the same time he points out that the position of labour in Hongkong had been somewhat different to that in Shanghai, since so far as he was aware, no increase in labour pay had been granted in Hongkong for some considerable time, whilst in Shanghai substantial increases had been granted during the past year or two in the case of most branches of labour. The matter is the subject of general discussion, but no definite views are recorded.

The Municipal Gazette for April 22 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, April 28, 1920.

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 Lt-Col.P.A. Cox, O.B.E.
 Messrs S. Fessenden
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 The Secretary and
 Assistant Secretary.

The minutes of the meeting of April 21 are confirmed and signed by the

Chairman. With regard to:

Chinese Government Stamp Tax. Draft reply to the Senior Consul as directed at the last meeting is read and approved for despatch.

Volunteer Corps - Inspection. The ceremonial parade and inspection postponed from Saturday April 24, owing to the inclement weather, will take place tomorrow afternoon, in the Recreation Ground.

Exchange Shop Licences. Members note with satisfaction that, as a result of the letter written in accordance with the directions recorded at the last meeting, the licence fees have now been paid in every case but one.

The minutes of the meeting of the Finance Committee of April 22, are

submitted and confirmed, and the Notification inviting public subscriptions to the Gold Loan 1920 is approved for publication, subject to certain minor amendments which are discussed and settled at the meeting. As it is possible that the invitation of subscriptions in Singapore, Hongkong and Bangkok, may render the Council liable to the stamp duties in force, it is directed that the Hongkong & Shanghai Banking Corporation be informed that subscriptions should be invited in these places, only if no such stamp duties thereby become payable. The application form will be drafted and submitted to the Finance Committee for approval, and an appeal to Ratepayers to subscribe to the gold and silver loan issues will be published in the next Municipal Gazette.

The minutes of the meeting of the Electricity Committee of April 23, are

submitted and confirmed. With regard to -

1898 Public Lighting Fines. Members concur that under the quite exceptional circumstances of the case, and without creating any precedent for the future, remission of the fines enforced in this instance should be approved.

1899 Daylight Saving. Mr. Macintyre observes that the recommendation of the unofficial members of the Committee, practically constitutes a flat refusal to accept the Council's ruling, and if endorsed, will, it seems to him, undermine the Council's authority. The Chairman states that he would regret friction over this comparatively unimportant question if it can be avoided, especially as other weighty and important matters in connexion with the Electricity Department will no doubt require consideration during the term of office of the present Council, when, judging from the attitude of the Electricity Committee on several recent occasions, it will almost certainly be necessary for the Council to take a firm stand in asserting its authority. If it is to maintain its right to exercise general control over the Department, though Mr. Burkill contends that the Special Electricity Committee which sat in 1915 had made it clear in its report that the affairs of the Department should in effect be controlled by the Electricity Committee. Mr. Lamb expresses the view that, whatever the meaning to be attached to the recommendations of the Special Committee, daylight saving could scarcely be considered a ^{purely} departmental matter, that the Electricity Committee's attitude was inexplicable, and that he was opposed to acceptance of the views of the unofficial members of the Committee on this question. Members' attention is thereupon called to certain excerpts from the Council's letter to ~~the~~ the Electricity Committee on the subject of the inclusion of Electricity Department employees within the scope of the enquiry of the Municipal Salaries Commission, wherein the recommendations of the Special Committee of 1915 are briefly analysed. This letter was based on a memorandum drafted by the Secretary, at the request of the Council for 1919 in November last, and as it deals somewhat fully with the question of the Council's position vis à vis the Electricity Committee, the control of the Electricity Department and the intentions of the Special Committee in this connexion; members direct that the relative file be circulated for their perusal at leisure. In this connexion, Mr. Mackay who was Chairman of the Special Committee, observes that it was certainly not that Committee's intention that the Electricity Department should be freed from the Council's general control, and that the Electricity Committee should adopt an independent attitude in all matters affecting the Department. After some further discussion in the course of which the Chairman reiterates his view that it would be undesirable to have

friction over so small a matter, members concur that he should see the Chairman of the Electricity Committee, and point out that, in deciding upon the hours of 8.30 to 4.30 for all Departments, the Council particularly desired to give a uniform lead in this matter to other employes in Shanghai.

Staff - Mr. R. de Jonge. Mr. Macintyre is of the opinion that it is undesirable that any special clause should be inserted in this employe's agreement but that such a clause should be included in all employes agreements. It is thereupon pointed out that the wording of Clause 3 of the Standard Agreement forms provides that 'the employe shall devote his entire time, attention and ability to the service of the Council..... and shall not be concerned in any trade or other business of any kind whatsoever outside of his duties under this agreement'. It appears to members that this clause fully covers the needs of the case, and that it would be undesirable that any special discriminatory clause should be introduced into the agreement of an individual employe. This view will be communicated to the Electricity Committee.

Sub-Station Site - Pingliang Road. From enquiry of the Secretary of the Electricity Department, it is confirmed that the cost of this site should be stated as ¥4,500 and not £4,500.

The minutes of the meeting of the Works Committee of April 26 are submitted read and confirmed.

The minutes of the joint meeting of the Watch and Works Committees of April 26, are submitted and confirmed. Members direct that, under no consideration, shall the authorisation of the motor bus service on the route outlined, extend to create a monopoly in favour of the Bus Company.

The minutes of the meeting of the Electricity Committee of April 26, are submitted and confirmed. From a report by the Acting Treasurer and Comptroller, which is submitted, it is noted that, with the issue of the sterling loan for this year, it will be necessary for the Department to aim at a return of 9.77 o/o on its Capital Outlay. In regard to the question of the Department's costing, the Secretary is instructed to see that this matter, which is considered urgent and most important, should not be lost sight of by the Electricity Committee.


Volunteer Corps.

Leave - Reserve of Officers. Five months leave is granted to 2nd Lieutenant J.W. Baldwin from April 2.

Chinese Educational Committee - Resignation of Member. In a letter submitted, in reply to the Council's invitation to him to continue on the Committee, Mr. Chicheh Nieh, requests six months leave of absence, in view of his departure for America. As the standing rules provide that members of Council, who contemplate an absence of 3 months or more shall resign. Members consider that the same rule should be applied to Committees and that Mr. Nieh's letter should accordingly be treated on this basis, but that the vacancy created by his resignation should not be filled, pending his return, when he will be requested to re-join the Committee.

The Municipal Gazette for April 29 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, May 12, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 S. Fessenden
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 The Secretary and
 Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of April 28 are confirmed and signed by the
 Chairman. With regard to -

Gold Loan 1920. A minute calling attention to the published particulars of the sterling and silver loan issues, and appealing for support of these issues, is approved for publication in the Gazette, and directions are given that reprints with a covering letter from the Secretary be addressed to the principal business houses in the Settlement.

Daylight Saving. The Chairman reports that as an outcome of his discussion of this matter with the Chairman of the Electricity Committee on Thursday last, the latter ultimately agreed that the Electricity Department should fall into line with other Departments in the matter of office hours. He also agreed, as regards Mr. R. de Jonge's agreement, that the special requirements of the case would be met by endorsement of a note on his agreement specifically calling his attention to the existing clause prohibiting his engaging in outside work. Continuing, the Chairman states that, from his discussion of these two matters and of that of enquiry into the Department's costing, which was however favoured by Mr. Burkill, it was evident to him that the unofficial members of the Electricity Committee were somewhat restive on the question of the Council's exercise of its general control over the Electricity Department, that he fully realised that dual control did not as a rule make for smooth working, even under the best conditions, that he had however emphasised that it was up to Mr. Burkill, as Chairman of the Electricity Committee, and to himself as Chairman of the Council to do their utmost to secure harmonious co-operation, but that, in view of its ultimate

responsibility to the Ratepayers, the Council must, on occasion, inevitably disagree with the Committee. In the course of the ensuing discussion, members express themselves very strongly on the necessity of the Council maintaining its general control, and, in this connexion, Mr. Macintyre refers to certain matters which have recently come before him as member of the Electricity Committee, including that of costing, in which, having at first somewhat resented the suggestion that investigation of the Department's costing was necessary, the Engineer-in-Chief and Manager later maintained that the Committee had already decided on this investigation before ever the suggestion had been made to it by the Council.

The minutes of the meeting of the Band Committee of April 30, are submitted and confirmed, members unanimously endorsing the Committee's views in the matter of the Conductor's proposed visit to Europe. Mr. Bain states that there will not be any necessity to obtain a further medical certificate from Dr. Jackson, as Conductor Paci no longer presses his views on the subject and is content to take a month's holiday in Japan, as suggested by the Committee and now approved by members.

Membership of the Council. The resignation of Lieut-Colonel P.A. Cox, O.B.E., upon transfer to Hongkong, is accepted with an expression of members' regret that unforeseen circumstances should have rendered his resignation necessary.

It is decided to invite Mr. H.H. Girardet to fill the resulting vacancy.

Chinese Troops in the Settlement. Fearing disorder in Chapel on Labour Day, on the anniversary of the "Martyrdom of the Students" and on the "Day of Humiliation", and in the desire to reinforce the Chapel soldiery with Northern troops from the Arsenal, the Acting Defence Commissioner for Shanghai applied to the Senior Consul on April 29 or 30 for a permit for their passage through the Settlement. This permit was issued to cover daily passage from and to the Arsenal, at 8 a.m. and 6 p.m., with the proviso that it could be cancelled at the Senior Consul's discretion and the Council was notified of its issue, where - upon members' attention was called to the unfortunate happenings in the past on the passage of Chinese troops through the Settlement, as recorded in the Council's annual reports for 1908 and 1909, as the result of which, the system of issuing permits was adopted, as a safeguard against the recurrence of similar happenings. At the same time it was pointed out that the terms of the permit issued in the present instance are wider than on any former occasion, and it was suggested that, to

avoid an undesirable precedent, reply should be made to the Senior Consul stating that, under the special circumstances of the case, the Council raised no objection to the wide character of the permit, but placed on record its views that in future such wide permits should not be issued. Members endorsed this suggestion, but in view of the receipt of certain reports as to the conduct of Chinese soldiers at the Y.M.C.A. Building in the Szechuen Road on May 1, and pending investigation thereof, reply to the Senior Consul was held in abeyance.

There is now submitted correspondence relating to the above incident from the Chairman of Council, Mr. Benjamin and the Editor of the North China Daily News, with a covering Police report on the investigations made, and upon due consideration, members express their willingness to treat the incident as closed in accordance with the strong recommendation of the last named, particularly as the requisite apologies have been made by the Acting Defence Commissioner, but to avoid so regrettable an incident in the future, members direct that definite instructions be issued to the Commissioner of Police that no armed Chinese soldiers be permitted within the Settlement unless under Police escort, and upon permit issued by the Senior Consul, and that in the Council's reply to the latter, the Y.M.C.A. incident should be quoted, in terms of the draft letter which is submitted and approved for despatch subject to minor alteration, in support of the Council's views as to the undesirability of the issue of permits of so wide a character.

Licensing of Brothels. Draft licence conditions designed to give effect to the recommendations of the Special Vice Committee, whose report was adopted at the last Annual Meeting of Ratepayers, are submitted and approved, subject to the addition of a condition prohibiting the use of morphia, cocaine and other noxious drugs, and to two minor amendments suggested by Mr. Lambe. It is decided not to publish any Notification until August next in reference to the gradual elimination of licences by annual drawings spread over a period of 5 years.

Land Commission. The resignation of Dr. Ivy from membership of the Commission, upon his departure from Shanghai on Leave, is accepted with regret, and a Notification is approved for publication calling for the submission of nominations for election to fill the resulting vacancy. It is understood that Mr. Massey is willing to accept nomination, and the Secretary is directed to take the necessary steps to have his nomination paper sent in.

a.B.S.
Foreign Educational Committee. It is decided to invite the Very Rev. Dean Symons to serve on this Committee, to fill the vacancy caused by Dr. Ivy's resignation.

Municipal Salaries Commission. Acceptances by Lieutenant Colonel Hayley Bell, D.S.O., and Mr. F.C. Butcher to serve on this Commission are noted.

Chinese Labour - Pay. A report by the Acting Commissioner of Public Works is submitted in reference to the shortage of labour for Public Works, and recommending certain material increases in Pay and an alteration in the hours of work. This report is referred for consideration by the Works Committee at its meeting on Monday next, members, in the meantime, recording the view that the existing rates of Pay for labour employed by the Public Works Department is inadequate.

The Municipal Gazette for May 13 is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

Brooke Smith

Chairman.

N.O. Fiddell
 Secretary.

X

At the meeting of the Council held on Wednesday, May 19, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 S. Fessenden
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay and
 The Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of May 12, are confirmed and signed by the
 Chairman.

The minutes of the meeting of the Health Committee of May 14 are submitted
 and are confirmed.

The minutes of the meeting of the Works Committee of May 17, are submitted
 and are confirmed. With regard to the Fearon Road Electricity Station,
 Mr. Mackay makes it clear that the desire of the Works Committee for
 a plan is not based upon any intention to interfere with any scheme
 the Electricity Department may have as to its development, but since
 the Council is and must remain responsible for all expenditure of the
 public funds, it is desirable that before increasing some fivefold the
 area heretofore considered sufficient, it should be given a graphic
 idea as to what is to be done with it, the members concur in this view.
Szechuen Road Bridge. The opinion is unanimous that the plan of the
 new bridge submitted is a great improvement on that approved at the
 last meeting: the new plan is therefore formally approved.

As regards the Building Rules and the question of exceptions
 thereto, members are inclined to consider that a hard and fast
 adherence to the Rules will be requisite in the future.

The minutes of the meeting of the Finance Committee of May 18, are submitted
 but are not confirmed, pending consideration later of further points
 of detail.

Volunteer Corps - Promotions. Upon the recommendation of the Commandant,
 the following promotions are authorised:-

Capt.S.A. Ransom, American Company, to be Major.

Capt.L.E. Canning, Staff, to be Major.

Lieut.J.P.W. Brooke, Engineer Company, to be Captain.

Lieut. F. J. W. Melville, "B" Company British, to be Captain.

2nd Lieut. L. M. ff. Beytagh, "B" Company British, to be Lieutenant.

Relative to the two senior appointments, the Chairman states that Captain Canning will resign at the end of the month, and as Major Trueman will resign on the coming of the new Commandant, these promotions have the effect of filling existing vacancies.

✓ Membership of Council. Members are informed that Mr. H. H. Girardet has expressed his willingness to serve and a formal letter of invitation has accordingly been sent to him.

✓ Land Commission. Consequent upon the resignation of Dr. Ivy, Mr. Massey has been duly nominated, and, so far, is the only name sent in. His nomination will accordingly be posted and dealt with in accordance with the ~~usual~~ prescribed formalities.

✓ Land Assessors. The file relative to this matter is submitted and the appointment of Messrs Halse and N. L. Sparke is authorised.

✓ Wharfage Dues. Letter from the Commissioner of Customs is submitted on the subject of dues on goods transhipped in Shanghai, with comment by the Commissioner of Revenue. It is noted that Land Regulation ^{IX} ~~IV~~ makes provision for the collection of wharfage dues on "all goods passed through the Chinese Custom-house or landed, shipped or transhipped at any place within the said limits". The agreement between the Council, the French Council and the Customs, of 1899 relative to this matter stipulates that dues shall be levied on all goods passed through the Customs house; in practice however dues are not collected on transhipment cargo. This matter has been referred for the views of the French Council, whose letter is submitted stating that they agree in advance in any decision which the Council may make on this subject.

The Chairman observes that this matter is at present under consideration by the British Chamber of Commerce. He reminds members that when it was proposed recently to increase the wharfage dues, he spoke, on general grounds, against the proposition, for the reason that he believes it is not in the best interests of Shanghai that it should become an expensive port. He recommends that a broad view be taken on this subject and that while not conceding the Council's right to levy dues on transhipment cargo, such dues be not collected provided the Customs will cooperate to the extent of waiving their fee for extension permits.

Mr. Mackay is of opinion the Customs is not entitled to levy the last named fees, since cargo is declared for transhipment at its port

of shipment, it comes to Shanghai merely for that purpose and it has borne its legal dues already. He believes the contention would hold that the fee is illegal. The Chairman reminds members that the legality or otherwise of the Customs charge is not primarily a matter for the Council, and, members concurring, it is decided to inform the Customs that the Council will not exercise its right to collect dues on transhipment cargo if, on their part, the Customs will waive extension fees.

✓ Standing Orders - Deferred Leave. The file relative to this matter is directed to be re-circulated to members and the matter will be further considered at a later meeting.

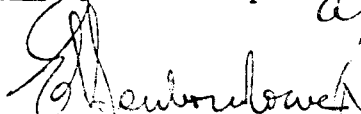
✓ Chinese Troops in the Settlement. At the last meeting of Council a report by the Acting Commissioner of Police was submitted which threw a different light on the incident connected with the irruption of Chinese soldiers into the Y.M.C.A. building in Szechuen Road. In consequence, the letter to the Senior Consul on the subject of passage of Chinese troops in the Settlement, as directed at that meeting, was modified. The letter as finally despatched is read to the meeting and is approved.

✓ Tongting Road. Application is made by the Engineer-in-Chief and Manager of the Electricity Department for permission to close the Tongting Road temporarily, thus obtaining space for storage purposes during building operations. Mr. Fessenden remarks that were the road to be closed, the Council would be liable for damages at the instance of any member of the public. Members incline to the view that in this matter the Electricity Department should be treated in the same manner as any outside ratepayer, and the views of the Legal Adviser on the matter will first be sought.

✓ Ordure Contract. The file is submitted relative to the suggestion that the offer of the Contractor Mo Foh Kyi should be accepted to pay \$2,038.20 in full settlement of his undertaking to collect ordure at cost price from the Central and Western district during the month of January. The suggestion of the Health Officer is adopted to accept this amount.

The Municipal Gazette for May 20 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.


Assistant Secretary.



Chairman.

At the meeting of the Council held on Wednesday, May 26, 1920,

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 C.M. Bain
 M. Benjamin
 S. Fessenden
 W.P. Lambé
 H.A. Macintyre
 E.F. Maokay and
 The Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of May 19 are confirmed and signed by the Chairman.

Membership of Council. The Chairman extends a welcome to Mr. Girardet who takes his seat for the first time. He is appointed to serve on the Watch and Health Committees.

The resignation of Mr. C.M. Bain is submitted owing to his departure from Shanghai, and members desire recorded an expression of regret at their loss of the advice and assistance of their colleague.

The Chairman then proposes and members approve the suggestion that Dr. S.A. Ransom be invited to fill the vacancy.

Land Commission. The Council is notified that Mr. Massey, being the only nominee of the Landowners, was duly considered elected in terms of Land Regulation VIa, and the requisite notification has been issued accordingly.

Volunteer Corps - Commandant. Lieut. Colonel R. Marr Johnson, C.M.G., D.S.O., Royal Field Artillery, who has been appointed by the War Office for service with the Council as Commandant of Volunteers, assumed charge of the Corps on May 25.

Land Assessment. With reference to Resolution XII passed at the recent Annual Meeting of Ratepayers, relative to the re-assessment of land in the Settlement, invitations extended to Messrs S.J. Halse and N.L. Sparke to act as Assessors have been accepted by these gentlemen.

Attendance by Municipal Staff at Courts of Justice. A report by the Chief Officer of the Fire Brigade is submitted on the subject of the attendance under subpoena of Station Officer Thompson at the American Supreme Court to give evidence in the case of Hammond v. Simmons & Co.

Members confirm the instructions already given that Mr. Thompson should attend and with due deference to the Court to state that as regards information learned in the course of his official duties, he would be unable to testify unless directed by the Council. Reference is made to the former files in the case of Noble v. Zau Jae Sung, Mixed Court Record 1918; Marsh v. Morris, Supreme Court 1917; Brandt v. Fung Ching Kee, Mixed Court, 1917, and Shanghai Elect. Constr. Co. Ltd. v. the North China Daily News, Supreme Court, 1915.

Members note that the existing practice has received the sanction of H.M. Judge, i.e. that officials can only give evidence learned in the course of their public duties upon direction by the Council resulting from direct application to the Council by the Court certifying that such evidence is considered by the Court necessary to the due administration of justice. Members concur in the view that a mere subpoena does not suffice, since such is issued as a matter of course upon an ex parte application by either side and it is precisely to such ex parte applications that the Council refuses to lend itself.

The Council accordingly re-affirms the decision of 1915 as set forth in its letter to Messrs White-Cooper & Oppé on this subject dated May 11, 1915, and published in the Municipal Gazette of that year.

Lungwan Road - Lot 1869. Messrs Brandt & Rodgers have now accepted the Council's terms, involving recognition of the fact that if property fronting upon a public road is assessed higher in value than that which has no road, it is precisely because the road has enhanced the value of the lot; consequently it follows that any such allegation is ipso facto admission that betterment has accrued to the property by reason of the construction of the road. Since, in this case, the owner has accepted the assessed value, though he previously contended the property was worth more, members direct that in the case of Lot 1871, where similar claim is put forward by Messrs Hanson, McNeill, Jones & Wright, they should receive a similar reply.

Isolation and Tuberculosis Hospitals. Suggested amended regulations for these hospitals are submitted, and are approved subject to minor amendment at the instance of Mr. Lambe.

Brothel Licences. The Chairman states that he has received a call from Mr. Chu Pao-shan Chairman of the Chinese Chamber of Commerce; who averred that the proposed licensing of brothels would be very bad for the trade of the Settlement and would depreciate property. The Chairman could not agree with his general observations, though he admitted that property devoted to such uses might be temporarily adversely affected.

A further point raised was the use throughout in the licence conditions of the word "inmate"; the impression obtains ~~is~~ that this expression might be applied to female servants. It is pointed out that this is not the intention of either ~~the~~ Vice Committee or of the Council, ~~but Messrs. Fawcett and Mackay concurring,~~ ^{and} it is decided to substitute the term "prostitute" for "female inmate" throughout the conditions.

As regards the further point as to whether playing of dominoes or cards is gambling, it is noted that the licence condition neither adds to nor detracts from the law on this subject and that offenders, as heretofore, are liable to prosecution.

Mr. Lambe alludes to the suggestion to give the Police Staff special pay while engaged in this work. The Chairman remarks that the Foreign Sergeant and two Chinese allocated thereto, are considered to be immune from venal influence, but that in any case it is desirable that the extra pay recommended should be granted.

Goldsmiths and Silversmiths Shops. Police report is submitted recommending licensing of these establishments and their enforcement from the beginning of the next quarter. The Commissioner of Revenue supports the recommendation provided licences are issued without fee until after the ratepayers meeting. The proposal is sanctioned subject to approval of the conditions by the Watch Committee.

Municipal Loans. The total applications to date are £293,000 in silver and £208,000 in gold, which result is considered satisfactory.

Szechuen Road Bridge. The Works Commissioner's recommendation is approved to indent for steel required to the extent of 125 tons at a cost of G.\$17,720. A further supply of 30 tons of steel for the concreteware yard will also be purchased at G.\$135 per ton.

The Municipal Gazette for May 27 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

A. Crockett

Chairman.

J. G. ...
 Ant. Secretary.

At the meeting of the Council held on Wednesday, June 2, 1920,

at 4.30 p.m., there are:

Present:

Messrs A. Brocke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

D. Goh

W.P. Lambie

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom and

The Assistant Secretary.

The minutes of the meeting of May 26 are confirmed subject to an amendment suggested by Mr. Mackay, whereupon they are signed by the Chairman.

Membership of Council. The Chairman extends a welcome to Dr. Ransom who takes his seat for the first time. He is appointed to serve on the Works, Foreign Educational and Band Committees.

The minutes of the meeting of the Works Committee of May 31 are submitted and are confirmed. With respect to the question of the Slaughterhouse site, it is suggested that a joint meeting of the ^{Health} ~~Works~~ and Works Committees should examine into this question.

18/1574

As regards the Wrightson Property, the view is expressed that if the Works Committee's recommendation is adopted, there will be great difficulty in getting a suitable house for the Commandant. The Works Committee strongly urges that it will be more economical in the long run to straighten the road, ^{and} sell the surplus land, and they consider that to retain the property as a temporary residence for the Commandant would be an unsatisfactory and expensive expedient. Mr. Benjamin believes that other quarters could readily be found if it were known that they were wanted for the Commandant, and Mr. Girardet agrees with him. Reference is made to the alternative plans of the Bubbling Well Road, considered when the property was bought, and the Chairman remarks that he considers it unfortunate the Public Works Department did not put forward their views on this subject at an earlier date. Mr. Girardet speaks strongly against a proposal to proceed with a minor widening as a temporary measure only, and after some further discussion, consideration of the matter is deferred pending enquiry as to what other suitable quarters could be obtained for the Commandant.

2633 The proposed Road to the Hills is also subject to long discussion; the Works Committee unanimously recommend the measure as a far sighted one, having regard to the undoubted needs of the Settlement in the years to come. The Chairman remarks that two or three weeks ago he referred to the project and members then took the view that financial conditions rendered it undesirable. Mr. Mackay for the Works Committee replies that the question of finance was closely considered in making their recommendation, that he does not think that finance unduly complicates the proposal, and Mr. Benjamin adds that the opportunity to consummate the negotiations of 14 years, if not now availed of, will in all probability never recur.

Replying further to the criticism that the cost is placed at £175,000 to £200,000 Mr. Mackay urges that no more is desired at the present time than the £75,000 asked for, which would provide 10 miles of road 60 ft. wide, as contrasted with at least £50,000 involved in the North Szechuen Road straightening project, £30,000 in the Bund extension project, and other projected works. Mr. Brooke Smith replies that it is not a question of the desirability of this road, which will undoubtedly assist in providing room for the accommodation of the ever growing foreign population, but it is a question of liquid funds, since the heavy requirements of the Electricity Department absorb nearly all the capital monies which can be raised, and this project might mean additional taxation. To this Mr. Girardet replies that being Extraordinary Expenditure, only the interest will require to be raised annually and that on a 50 year loan the amount is not excessive; while as regards the formidable sum in interest due on the heavy loans now being raised for the Electricity Department, this, instead of falling upon the rates, is expected to be borne by the Department. Mr. Mackay closes the discussion by remarking that he does not consider the Council should fear making a move in this matter, which cannot fail to have far reaching consequences of a beneficial character, and decision is then deferred for further deliberation by the Finance Committee on the financial aspect of the matter.

The minutes of the meeting of the Works Committee of June 1 are submitted and are confirmed. In connexion with Labour and Mr. Mackay's suggestion for a federation of employers, the Chairman alludes to his remarks on this subject some weeks ago and states that it appears impossible to expect any agreement among employers of labour as to the rates of pay. Mr. Mackay then suggests that some such association might deal with statistical details and the question of inducing further labour to come to Shanghai, since he foresees inevitable shortage of labour in connexion with the development of local

industries; whereupon the Chairman suggests that the matter may suitably form the subject of representation by individual members to their respective Chambers of Commerce.

The minutes of the meetings of the Finance Committee of May 15 and June 1 are submitted and are confirmed, the first named subject to amendment in the latter. With respect to the Kalee Assessment, the Chairman states that the Commissioner of Revenue has in hand the whole question of the re-assessment of properties in private ownership and he believes that in other cases the assessment will have to be doubled.

As regards the question of Deferred Leave, Mr. Mackay remarks that he is strongly in favour of cutting out extra leave and revising the monetary compensation accordingly.

On the subject of Mr. Jackson, Mr. Lamb confirms the fact that the Salaries Commission have turned down the application and have intimated that such applications are not considered within the scope of their enquiry.

Wharfage Dues. A letter from the Commissioner of Customs is submitted indicating acquiescence in the Council's views as to the levy of dues on transhipment cargo, which is considered satisfactory.

Chinese Advisory Committee. Letter from the Chinese General Chamber of Commerce is read stating that they deferred replying to the Council's invitation in order to see what the Street Unions were going to do, and they now propose to ask the other Guilds to consider this question.

Silver Debentures. An amendment in the wording of the form in accordance with the view of the Legal Adviser is submitted and approved, subject to confirmation by the Finance Committee.

Tongting Road. The Legal Adviser's opinion with regard to this matter is submitted, briefly to the effect that closure of a road which is admittedly public, is illegal, but the Council may close it provided they take the risk of protest which, in the present case, appears small. Members will comply with the wish of the Electricity Department in this matter, with the stipulation that if protest is made, permission will be withdrawn.

Howitzer Ammunition. The Commandant's recommendation is approved, to request despatch of additional ammunition for the howitzers, and apply for a further reserve to be kept in Hongkong.

Settlement Extension. Mr. Girardot informs the members that Sir John Jordan enquired of him when he was in Peking 18 months ago as to what the Council desired to do in this matter. He said he understood

they wished negotiations delayed since, owing to shortage of police, they felt they could not properly administer the extension area. Sir John remarked that the Chinese were irrevocably committed to the extension and at the earliest opportunity steps would be taken to secure from them what they had promised.

The Chairman adds that when Mr. Barton was passing through ten days ago, he enquired whether the Council still wanted an extension; the Chairman replied in the affirmative but expressed the opinion there was not much chance of getting it; Mr. Barton remarked that, on the contrary, the Chinese Government were quite committed to it and asked if the Council like to have it; the reply was in the affirmative. Mr. Barton enquired whether the Council is now in a position to undertake its proper administration; the reply was in the affirmative. Mr. Barton then observed that that being so the Council will hear something on the subject later on.

Members direct that the documents with regard to this matter be brought up for further consideration, since it is realized that, as upon previous occasions, only continued pressure, will bring about results.

Stamp Tax. The Chairman remarks that a stiff communication will probably be received from the Consular Body and he trusts that all members will maintain their strong attitude and refuse to permit the stamp tax to be levied upon the native residents of this Settlement. He receives an assurance accordingly from all present.

It is noted from the enquiries of the French Council, that on that side nothing has yet been done and nothing is yet decided upon.

Aeroplane Regulations. It is decided to make enquiry as to what reasonable regulations are adopted in other cities relative to the passing of aeroplanes over urban areas.

Electricity Department. The request of the Electricity Committee is approved for a Power of Attorney to be granted to Mr. Aldridge in connexion with a proposed visit to America and England to place contracts for new plant, modified by Mr. Macintyre's suggestion that the old Power of Attorney now in New York should be re-issued.

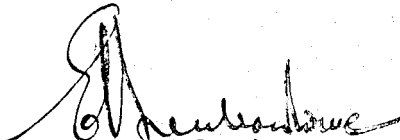
-do- Costing. It is decided to defer action on this matter until receipt of the forthcoming minutes of the Electricity Committee relative thereto.

The Municipal Gazette for June 3 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Assistant Secretary.

At the meeting of the Council held on Wednesday, June 9, 1920,

at 4.50 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

D. Goh

W.P. Lambe

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

The Assistant Secretary.

The minutes of the meeting of June 2 are confirmed and signed by the

Chairman. With regard to

Stamp Tax. A letter from the Senior Consul has been circulated to members forwarding a communication from the Diplomatic Body contending that the Council's comparison of the levy of the Stamp Tax in the Settlement with the levy of Likin or other taxes, was not a good one, and that the objections which applied to the latter did not apply to the former, that the Diplomatic Body had reached a definite decision in the matter, and that it was the duty of the Municipal Police to bring to the notice of the Mixed Court any case of which they might become aware in which the Stamp Tax law was infringed, that no consideration could be given to the request for non-enforcement of the tax in the Settlement, until it had been enforced for some months, and that the opinion of the Council that enforcement of the tax would lead to disorder, "or trouble of an even more serious and widespread character", could not be accepted by the Diplomatic Body.

In the course of discussion, the Chairman states that he is still very strongly of the view that the Council should maintain a firm attitude with respect to the levy of the tax in the Settlement, and should not recede from that attitude except upon a mandate from the Ratepayers, since once the principle of the levy in the Settlement was admitted, other forms of taxation Likin etc, would almost assuredly follow. At the same time he suggests that definite decision as to the action to be taken upon the views of the Diplomatic Body as communicated to the Consular Body and through that Body to the Council should be held in abeyance until the Secretary who returned yesterday evening from Peking, where he had had conversations with

H.M. Minister, Sir Bellby Alston and the Chinese Secretary to the Legation Mr Barton, had had an opportunity of going further into this matter. The Secretary then informs members of the conversations referred to and of the several arguments which were brought forward in support of the Diplomatic Body's decision in this matter. In particular, he states that it appeared that the Diplomatic Body attached great importance to the re-organisation of the system of taxation in China, as a means of re-organising the country generally, that it was to this end that it had given its support to the Stamp Tax which was the simplest form of taxation in force in other countries of the world, that it took the view that Chinese in foreign controlled areas, should be subject to such taxation equally with Chinese in areas under purely Chinese control, since they were subject to the law of China, ^{and that} Notwithstanding the regulations first communicated to the Council, the Council was not called upon to take any active steps to enforce the Tax in the Settlement, but when unstamped documents were produced in the Mixed Court as evidence, the Court should refuse to receive them in evidence until duly stamped. Mr. Mackay then suggests that the Legal Adviser's opinion on the levy of the Tax in the Settlement should be obtained, and in the meantime and pending the Secretary's consideration of the correspondence which has passed during his absence, decision in the matter is deferred.

The minutes of the meeting of the Electricity Committee of May 31 are submitted and confirmed, subject to the following comments and decisions:

Cost of Electricity. Members concur with the view of Messrs Macintyre and Benjamin and endorse the Chairman's suggestion that the Electricity Committee should be informed that no action would be taken upon any views that may be recorded by the Chartered Accountants appointed to investigate the question of costing, until the Engineer-in-Chief and Manager has had an opportunity of commenting thereon. In this connexion the Chairman remarks that the net profit on the sales of electricity for the first quarter of the year, \$114,529, as compared with the estimated profit of about \$200,000, emphasised the importance of getting on with the investigation of the Department's costing as early as possible, and he suggests ^{that} in the meantime, it might be desirable to raise the charge for private lighting to candareens 14 per unit from which figure it was reduced early in the year to candareens 15. Mr. Macintyre is generally in agreement with the Chairman, but expresses the view that it would be undesirable to alter the existing scale of charges, as this might affect the public confidence in the Department, and thus militate against the success of

of the Council's debenture issues required for the financing of the Department's extensions. The Chairman and the other members concur in this view, and in Mr. Macintyre's suggestion that the Department should be requested to refrain from entering into further time contracts for power, or from renewing existing time contracts until the investigation of the Department's costing has been completed. At the conclusion of the discussion, it is decided to address Messrs Lowe, Bingham and Matthews and the Municipal Auditors enquiring whether they would be prepared to carry out the investigation and if so, upon what terms.

14/113 Peking Road Property. Having regard to the view of the Committee and to the possibility that the development of the Settlement, accelerated by its extension, may eventually necessitate other housing provision for the Electricity Department, it is decided to retain this property for the present, particularly as its retention is likely to result in an appreciation, rather than any depreciation in its value.

Fearon Road Property. As the Electricity Committee is satisfied that the several extensions of this property are necessary, members accept the rough block plan forwarded by the Electricity Department as meeting the request made by them in this connexion.

New Deputy Engineer-in-Chief and Manager. Members unanimously record the view that upon the retirement of Mr. Aldridge, the official members of the Electricity Committee, should give consideration to the desirability of the affairs of the Department being conducted by a business manager, assisted by an electrical engineer, since in their view the undertaking has now grown to be too large for these two appointments to be held by one man.

Library Committee. The resignation of Mr. F.C. Kendall of membership of this Committee is submitted and accepted with regret and it is decided to invite Dean Symons to fill the vacancy.

Volunteer Corps - Staff. Upon the recommendation of the Commandant the Council's commission as major is authorised for re-issue for Major Trueman with effect from May 25 and until January 13, 1921.

Hospital Treatment for Venereal Disease. Arising out of a report by the Works Commissioner as to the payment of Hospital fees for the treatment of an employe, since dismissed, members direct that the ruling made in April last that third class hospital accommodation be provided in the case of the Police be made applicable to the whole staff.

Public Band. Members learn that, from a recent conversation with Maestro Paol, the Assistant Secretary gathered that he was not at all satisfied that the requirements of his career would be compatible with residence for any lengthy period in the Far East, as indeed was suspected by the Band Committee, when he applied for permission to visit Europe. Maestro Paol stated that, owing to temperamental reasons, it was exceedingly improbable that he would ever be able to maintain an efficient band of Italian, French or Russians who were almost invariably consumed with ambition for a European career, and when this goal is despaired of, become useless and that he believed that the only foreign musicians who would find Shanghai suit them, would be of German, British or Dutch nationality.

The Municipal Gazette for June 10 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

A. Brooke Smith

Chairman.

H. O. Fieldell
Secretary.

At the meeting of Council held on Wednesday, June 16, 1920, at 4.50 p.m.,

there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- D. Goh
- W.P. Lumbe
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- The Secretary and Assistant Secretary.

The Health Officer, the Acting Engineer-in-Chief and Manager of the Electricity Department, the Chief Officer of the Fire Brigade, the Acting Treasurer and Comptroller, and the Acting Commissioner of Revenue attend.

Rice Money. Addressing the meeting, the Chairman states that he had thought it desirable that consideration should be given to the present rice situation as it affected the Council's Chinese employees. The retail price of 1st quality rice, had, as members were aware, reached approximately \$12 per picoul, as against a normal of from \$7 to \$8, whilst the price of other qualities had increased in proportion. These increases naturally bore very hardly on Chinese who were drawing a relatively low rate of Pay, and as a consequence, unrest was growing among the different branches of labour in the Settlement. He then refers to the fact that, in 1906, when a similar condition of affairs prevailed, the Council authorised the issue of rice money, at the rate of \$1.50 per mensem to its Chinese employes whose Pay was \$15 per mensem or less, and at the rate of \$1 per mensem, to those whose Pay was in excess of this figure, but less than \$20 per mensem. This was only a temporary measure, and the issue was withdrawn when conditions became more normal. In 1907 rice money was again issued on the same basis, and again withdrawn, when the rice situation had improved, but on this occasion its withdrawal was shortly followed by an increase in rates of Pay. The French Council had dealt with the present situation by granting rice money at the rate of \$1 per mensem, to all its Chinese employes drawing less than \$20 or \$15 per mensem, to continue so long as the price of rice, presumatly first quality, remained above \$9 per picoul. One of the mills had also dealt with the situation by granting an increase in Pay of 3 cents a day and there was little doubt but what the like increase would be

W.P.

granted in other mills and by other employers of labour. Continuing the Chairman states that, personally he would not have the slightest hesitation in recommending the immediate issue of rice money to the Council's employes as a temporary measure but for the fact that there was a very general tendency for temporary increases in Pay, to become permanent, which in the present instance, would be quite unwarranted as the Council's Chinese employes had only recently received an increase in Pay and a New Year Bonus equivalent in the total to an increase of something like 30 o/o on their old rates of Pay. On the other hand this increase, and the more/^{recent}increase in the rates of Pay for labour in the Public Works Department had been fixed without regard to the present rice situation, so that on due consideration he felt that the Council should sanction/^{the issue}on the same basis as the French Council. From a report by the Acting Treasurer and Comptroller, which is submitted, it is noted that such an issue would cost approximately \$3350 per mensem, exclusive of employes in the Electricity Department, whose inclusion, the Acting Treasurer and Comptroller now states, would involve a further \$1230 per mensem.

In reply to members, the Acting Engineer-in-Chief and Manager of ^{Department} the Electricity/states that the high price of rice has undoubtedly caused uneasiness amongst the Department's employes, and that he considered that it was essential that rice money should be issued to avoid anything in the nature of a strike. The Chief Officer of the Fire Brigade states that although he had had no complaints from employes in the Fire Brigade, there was no doubt that the increased cost of rice seriously affected them, indeed it had become necessary for the mess caterers to charge them \$1 more per mensem. The Health Officer has already reported the receipt of frequent requests for more Pay, on the part of his Chinese Staff. He states that he estimates that the increase in the cost of rice for a Chinese family would work out at an average of \$2 per month over the cost of rice at its normal price. The Acting Commissioner of Revenue has had no trouble with employes in the Revenue Office, and is of the opinion that the increases in Pay and the New Year bonus approved at the commencement of the year, adequately met the requirements of the case. The Commissioner of Public Works and the Commissioner of Police have informed the Secretary, that they have had no difficulty with their Staffs, but that the issue of rice money would be appreciated, and that on the whole, they considered it desirable.

Having considered these views, members endorse the suggestion that, as a temporary measure until the price of first quality rice

has fallen to \$9 per picul, rice money should be issued to Chinese employes on the Pay Sheet, at the same rate as the issue made by the French Council, and that such issue should have effect from June 1. Some discussion takes place in regard to limiting the issue to employes drawing less than \$20 per mensem, in the course of which the Chief Officer urges that the issue should be applied to the whole of the uniformed Staff of the Fire Brigade. Members are however, unanimous in the view that the issue has for object the alleviation of hardship on the lower paid employes and that the limitation in question is therefore reasonable.

The Health Officer, the Acting Engineer-in-Chief and Manager of the Electricity Department, the Chief Officer of the Fire Brigade, the Acting Treasurer and Comptroller and the Acting Commissioner of Revenue withdraw.

✓ The minutes of the meeting of June 9 are confirmed and signed by the Chairman.

✓ The minutes of the meeting of the Parks Committee of June 11, are submitted and confirmed.

✓ The minutes of the meeting of the Finance Committee of June 14, are submitted and confirmed. With regard to

2633 Road to the Hills. After the Chairman has expressed the regret of the Committee that, for reasons of finance, it had felt compelled to take the view that the Council would not be justified in sanctioning the expenditure involved at the present time, Mr Mackay states that he could not help feeling that the Committee had not taken a very long view of the matter, and that it was a short sighted policy to block the project, having regard to the fact that the Settlement was already very confined, and to the fact that if the Council did not avail itself of the present opportunity, it was more than probable that even if the road was eventually put through, it would be upon such a basis, as would give the Council no control over it. He considered that such control was most desirable, and that the Council's failure to seize the present opportunity would always be cause for regret. Mr Girardet then observes that he gathered that the Committee did not definitely turn down the project for good and all, but merely referred it back on the question of finance, and he enquires whether his impression is correct. The Chairman replies in the affirmative, adding that it was not the intention of the Committee that its recommendation should preclude the matter coming up for further consideration when the financial situation was easier, or, in the event of some more favourable offer being received from the land owners concerned, and that it was with this in mind that the Committee concurred that the Acting

Acting Commissioner of Public Works, should inform the concerned that the price demanded for the requisite road land was out of the question, rather than that he should inform them that the project could not be entertained.

The minutes of the meeting of the Health Committee of June 14, are confirmed, except as regards the matters dealt with under the heads, Removal of Slaughterhouse, and Isolation Hospital and Victoria Nursing Home. These matters will be dealt with after re-circulation of the minutes, to which members have not had sufficient opportunity of giving consideration.

Labour. For purposes of record and as authority for the necessary instructions to the Treasurer and Comptroller and to the Commissioner of Public Works, members confirm their approval of the increased rates of Pay for labour as recommended in the report of the Acting Commissioner of Public Works of May 12, such increases to have effect from June 1.

In connexion with the rice situation and in connexion with the question of high rentals, to which great prominence has recently been given in the public press, members proceed to consider. Profiteering, The Fixing of Prices, Rents etc. and the Prohibition of the Export of Food Stuffs. Under the Land Regulations the Council has no powers to deal with any of these matters. It would therefore be necessary in the first instance for such powers to be sought, and assuming that they could be obtained the question naturally arises as to whether they would in fact be of any value. Dealing with this point, the Chairman remarks that, in the case of food stuffs and other commodities, which are not produced in the Settlement, any attempt to fix prices would inevitably result in a boycott of the Settlement by the producers concerned, thus making matters infinitely worse. Very much the same considerations would apply to any prohibition of exports, since the importation into the Settlement of articles of which the export was prohibited, would immediately cease. As regards the high price of rice, this seemed to be due, not so much to profiteering, as to the fact that the restrictions on the export of this commodity from China were not being strictly enforced, for it was common knowledge that rice was being shipped in considerable quantities to Japan and to Hongkong, and this appeared to be the main cause of its present high price. As to rents, there was no doubt a certain amount of profiteering, but the cost of building and the value of land had increased so very considerably of recent years, that the man who built at the present time was compelled to ask a much higher rent than of old to get a reasonable

return on the money invested and it was only to be expected, that the rentals on houses built at a time when building was less expensive would conform to the same high standard. Apart from this, if building was such a remunerative investment, the present demand for houses would be very quickly met, and more than met, so that rents would come tumbling down to the basis upon which it seemed that the unⁿiformed considered that houses could be let with a reasonable return to the owner.

Members are generally of the same opinion as the Chairman, and that any action on the Council's part to secure alteration of the Land Regulations to enable it to legislate in these matters, would serve no useful purpose. At the same time members concur with the suggestion that the Consular Body should be addressed on the subject of the present high price of rice, with an expression of the Council's view as to the desirability^{of}/stricter enforcement of the restrictions on its export.

The Municipal Gazette for June 17 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell
Secretary.

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At the meeting of the Council held on Wednesday, June 25, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
M. Benjamin
S. Fessenden
W.P. Lambe
H.A. Macintyre
E.F. Mackay
Dr. S.A. Ransom
The Secretary and
Assistant Secretary.

Absent:

Messrs H.H. Girardet
D. Goh.

The minutes of the meeting of June 16, are confirmed and signed by the
Chairman. With regard to:

Removal of Slaughterhouse and Isolation Hospital and Victoria Nursing
Home. The minutes of the meeting of the Health Committee of June 14,
have been re-circulated to members, who concur with the suggestion that
a joint meeting of the Health and Works Committees be convened to
consider the recommendations of the first named Committee in detail as
also the ^{measures} ~~measures~~ to be adopted to give effect thereto. In the meantime
members endorse the recommendations of the Health Committee under the
headings Increase of Nursing Staff, Observation Suites and Garden
Infection.

The minutes of the meeting of the Finance Committee of June 17, are
submitted and confirmed.

Volunteer Corps.

Engineers. Upon the recommendation of the Commandant, 8 months leave
is granted to Captain J.T.W. Brooke from June 24.

Chinese Government Stamp Tax. The Legal Adviser's opinion is submitted
and read in extenso, to the effect that the levy of the Tax, the issue
of Tax Stamps by the Chinese Post Office, and the recovery of penalties
in the Mixed Court against Chinese residents of the Settlement who
infringe the Stamp Regulations, constituted no violation of the
Council's privileges, but were measures entirely within the competency
of the Chinese Government, but that if the second Regulation of the
Code forwarded by the Waichiaopu to the Doyen of the Diplomatic Body
on November 1, 1919, and subsequently transmitted to the Council, were

to stand, the whole scheme of taxation was clearly unworkable, and on that account should be rejected as such by the Council, whose duty it was to preserve the public peace and not, with its eyes open, to undertake operations which were bound to occasion disorder. The Chairman considers that this opinion does not weaken the Council's position, for although protest was made against the principle of the levy of the Tax in the Settlement it was, as a matter of fact, directed chiefly against its enforcement by the Police, by means of a house to house visitation, which the Legal Adviser advised was objectionable, and as such should be resisted. Mr. Fessenden concurs with the Legal Adviser that there would seem to be no well founded objection to the principle of the levy of the Tax, but that there was every objection to its enforcement by the Council under the procedure laid down in the Regulations. After brief discussion the Secretary is directed to circulate the relative file to members with draft reply to the views expressed in the despatch of the Diplomatic Body transmitted with the last communication on this subject from the Senior Consul, such reply to be based rather on the objection to the procedure for enforcement of the Tax, than on the objection to the principle of its levy on Chinese in the Settlement.

Chinese Advisory Committee. A letter from the Chinese General Chamber of Commerce is submitted, in reply to the Council's letter of April 17, notifying its failure to reach any agreement with other interested parties as to the names to be submitted to the Council for nomination to the Chinese Advisory Committee, and generally endorsing the view of the Canton Guild and the Ningpo Residents Association that the selection of the nominees should be made by some form of election by the whole body of Chinese Ratepayers in the Settlement. After brief discussion as to the reply to be made to this communication members direct that the reply should take the form of a mere acknowledgment, noting contents, rather than that it should express any views upon the proposal as to the selection of nominees by some form of election such as might make the Council appear to be taking sides in the controversy that has arisen on this question amongst various factions of the Chinese community.

Stray Children's Home. In a report submitted, wherein allusion is made to the difficulty that has been experienced in providing adequate and much needed accommodation for stray children at the Home in Tongshan Road, the Commissioner of Police states that the Committee supervising the Orphanage at Lunghua, and the Anti-Kidnapping Society at Kiangwan, both of which are under efficient Chinese management, is willing to undertake the entire charge of all stray children found in the

Settlement in one or other of these institutions provided the Council will make them an annual grant-in-aid of £5000. He has ascertained that the Committee of the Door of Hope who are responsible for the Stray Children's Home in Tongshan Road are quite in favour of the adoption of this proposal, and since the difference between the proposed grant-in-aid and the Council's grant-in-aid to the Stray Children's Home would represent a saving to the Council of £5000 yearly, he recommends its adoption, and that the details necessary to give effect thereto be left to him for arrangement with the parties concerned.

Commenting on the proposal the Secretary observes that the Council has as a matter of principle generally refused to sanction any grant-in-aid to institutions outside Settlement limits, but that in this particular instance there would not seem to be any real objection to adoption of the proposals submitted since the grant-in-aid required would be expended on the care of strays found in the Settlement. Members are in agreement with this view and endorse the recommendation of the Commissioner of Police.

The Municipal Gazette for June 24 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

A. Crookall

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, June 30, 1920,

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

W.P. Lambe

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of June 23, are confirmed and signed by the
Chairman. With regard to

Chinese Government Stamp Tax. Draft letter to the Senior Consul as directed is submitted, read and approved, subject to circulation to members prior to its despatch. In this connexion members learn that, on a deputation from the Chinese General Chamber of Commerce attending on the French Consul General, requesting rescission of the proclamation issued by the French Mixed Court applying the Stamp Tax Regulations to Chinese resident in the French Settlement, he had informed them that, as the matter had been settled by the Diplomatic Body, he was unable to comply with the deputation's request, but that the French Authorities would not in fact take any action to enforce the Regulations, which might therefore be considered for all practical purposes a dead letter.

The minutes of the meeting of the Watch Committee of June 28 are submitted and confirmed, subject to minor amendment of the wording of that relating to Road Openings - Accident to Brigade Gear. With regard to Alleged Assault by D.S.I. Dunne. Members are of the unanimous view that this is a most serious matter and concur with the Chairman that should any case of a like nature occur in the future, and the Committee is satisfied that the evidence obtainable sufficiently proves the charge, the Police concerned should be very severely dealt with.

Rice Situation. In a memorandum circulated to members in the course of the morning with Police reports and press comments the Secretary directed attention to the probability of serious trouble in the

Settlement and surrounding districts, unless action was taken to procure a fall in the price of rice which now stood at \$14.80 to \$15.60 per picul for first quality. He referred to reports that certain Chinese were taking action to relieve the situation by the importation of rice from Hongkong and Saigon, but stated that from enquiry this action would not seem to have materialised, that there was every indication that there were ample supplies of rice in Shanghai, which were being withheld from sale against still higher prices, and that whilst it was difficult to make any practical suggestion for adoption, such as would force these supplies on the market, reference to the Council's Annual Report for 1907 served to show that the Chinese Authorities then took the stand that profiteering in rice must be suppressed, and that the Consular Body regarded such profiteering as an offence against Chinese law and custom, and that taking this as its lead the Council might issue a proclamation in the form of the draft submitted, warning profiteers that their action rendered them liable to heavy punishment on conviction and their stocks liable to confiscation, and further calling upon the public to co-operate by reporting the names of profiteers, with a view to their prosecution. In conclusion he suggested that even were the Council to fail in prosecution taken upon this proclamation, its issue would nevertheless have a salutary effect on profiteers, who would probably think it better to release their stocks for sale than face a prosecution in the Mixed Court. Members' approval having been accorded, the proclamation as suggested was printed and posted in the Settlement this afternoon.

Discussing the situation, the Chairman states that, with the Secretary and Commissioner of Police, he had tiffin this afternoon with the Chairman and Secretary of the Chinese General Chamber of Commerce and other influential Chinese, that various suggestions were then made and discussed but that on the whole he was forced to the conclusion that the Chinese were somewhat apathetic and knew very little about the situation as was indicated by the fact that Mr. Chu Pao San, who had interested himself for the past three weeks or more in raising funds to relieve distress resulting from the high price of rice, had informed him that there were only 20,000 piculs in Shanghai at the present time, as against 61,000 piculs stored by third parties in Messrs Jardine Matheson's godowns and a total available supply, reported by the Police, of no less than 300,000 piculs which, on the basis of a daily consumption of 7,500 piculs, would be sufficient for the needs of the Chinese community for 40 days. Mr. Chu Pao San informed him that the Chinese City Magistrate had issued a proclamation this morning notifying the Public that the Rice Guild had fixed \$14

A. B.

per picul as a maximum price for rice but this rate was of course, far too high a price to achieve any very substantial relief. Mr. Lamb then suggests that it might be desirable for the Council or a Committee of the Council to meet a Committee of Chinese to discuss the situation in order to obtain their views and publish them as an indication to the public that the Council was alive to the situation and was tackling it. The Chairman, with whom Mr. Mackay concurs, replies that whilst he has no objection to the adoption of this suggestion he fears that no real advantage would result, judging from his experience at tiffin this afternoon, that he considered that the proclamation already posted by the Council would sufficiently indicate to the public that the Council had the matter in hand, and that he was in touch with the Secretary of the Chinese General Chamber of Commerce who was apparently one of the leading spirits in the Chinese Committee that had been appointed to investigate the situation and would therefore be kept informed of any action taken by them. Members are generally in agreement with this view. Mr. Macintyre then expresses the belief that one of the most effective ways of bringing profiteers to their senses would be for the Council to import a small cargo of rice from Hongkong for sale to its own employes at approximately laying down cost. The Chairman thereupon observes that the experience of the Hongkong and Singapore Governments in connexion with their purchases of rice under somewhat similar circumstances indicated how dangerous a commodity rice was to handle, but he agrees with members that so long as the Council's purchases are entirely confined to purchases for its own employes, the attendant risk of loss might reasonably be undertaken. The Secretary is then directed to take this matter up with the Commissioner of Public Works and the Commissioner of Police and to ascertain their opinions, with a view to further action in the matter if considered desirable.

Brothel Licences. In reply to the Secretary's request for instructions, members record their views on the several points mentioned hereunder as follows:-

1. That where satisfactory proof is forthcoming that any brothel was established after December 31 last, but before the publication of the Special Vice Committee's report, a licence should be issued to the keeper, in spite of the recommendation of the Committee that licences should only be issued to establishments which were in existence prior to December 31. Members taking the view that in fixing this date, the Committee had no idea of penalising any establishment that was in fact in existence prior to the publication of its report.
2. That in case of failure on the part of any brothel keeper to take out a licence, the Police should prosecute whenever there is reasonably sufficient evidence available that the premises are in fact being conducted as a brothel. On the other hand members deprecate the obtention of this evidence by calling upon members of the Force to frequent such establishments.

3. That, having regard to the difficulties of securing a conviction against keepers of brothels for selling wine without a licence, as illustrated by the defence successfully raised in an action brought in Hongkong that the wine was not sold but given to guests, the Police should refrain from prosecution for selling without a licence, except when the evidence available as to such sale appears to be indisputable.

Band Committee. Members attention has been directed to certain correspondence and editorial comment that have appeared in the North China Daily News of recent date, on the subject of Open Air concerts, and of the failure of the Conductor, Mr. Paci, to conduct such concerts. The editorial comment is unquestionably such as Mr. Green would have every right to express qua member of the Band Committee but members concur that as a member of such Committee he should have scrupulously avoided their public expression in the newspaper of which he is Editor and they sympathise accordingly with Mr. Paci's protest in the matter, concurring with the Chairman that the incident illustrates how undesirable it is as a matter of principle that any one connected with a newspaper should serve on the membership or any of the Council's committees, as his duty in the one capacity must sooner or later almost certainly conflict with his duty in the other capacity. The Chairman undertakes to put the matter in this light to Mr. Green with a view to his resignation.

Municipal Loans.

Sterling Loan 1920. The form of debenture certificate as settled by the Legal Adviser is approved subject to amendment of the provision in regard to payment of principal so as to read that the principal will upon redemption be "repaid" instead of "paid".

Proposed U.S. Gold Loan. In response to a suggestion made by Captain G. Butland that the Council should consider the issue of a gold dollar loan, members direct reply that this suggestion has been carefully considered, that the Council had reached the conclusion that no great measure of support would be forthcoming for such an issue, and that for this year at least it could not see its way to entertain his suggestion, but hoped that he would support the sterling loan.

Chinese Educational Committee. A letter from Mr. H. Porter, H.M. Consul, is submitted, stating that he would be glad to join the membership of the Committee later on, but that as he had only recently arrived in Shanghai, he felt that he needed a little more time to familiarise himself with local conditions before undertaking service on any committee. Members direct that enquiry be made of Dr. MacGillivray as to whether he can suggest any one to complete the membership of this Committee.

The Municipal Gazette for July 1 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

A. Brooke Smith.

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, July 7, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

W.P. Lambe

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

Absent:

Mr. D. Goh.

The minutes of the meeting of June 30, are confirmed and signed by the
Chairman. With regard to:

Chinese Government Stamp Tax. The Chairman states that at a recent interview with H.M. Minister, on his passing through Shanghai en route for England, the latter informed him that he was under the impression that the second regulation of the code of Stamp Tax Regulations forwarded by the Waichiaopu to the Doyen of the Diplomatic Body on November 1, 1919, and subsequently transmitted to the Council, had been modified, that he quite understood the Council's objection to it in its original form, and that he would write to the Chinese Secretary to the British Legation in Peking on the subject.

Rice Situation. After referring to the fall in the price of rice following the posting of the Council's proclamation, and to the general improvement in the situation, the Chairman informs members that, on his returning the call of the new Commissioner for Foreign Affairs on Thursday last, accompanied by the Secretary, the Senior Consul, who was also present, had expressed general approval of the Council's proclamation, but had taken a very decided stand against the new Commissioner's proposal that a proclamation should be issued in his name, and posted in the usual manner, fixing a maximum price for rice of \$14 per picul as had been done in the Native City.

Band Committee. Members learn that Mr. Green has accepted the Council's view as to the undesirability of any one connected with a newspaper serving on the membership of any of the Council's committees, and that he has himself suggested that he should resign so soon as the question of Mr. Paol conducting at the open air concerts has been disposed of by the Band Committee. Members concur that it would be undesirable

that he should resign before this.

Chinese Educational Committee. As it is understood that Mr. C.F. Garstin will shortly succeed Mr. H. Porter, as H.M. Consul in Shanghai, on the transfer of the latter to another port, it is decided to invite his acceptance of membership of the Committee.

Volunteer Corps.

Artillery. Upon the recommendation of the Commandant, a commission as 2nd Lieutenant is authorised for issue to Sergeant V.J. Holland.

Police Force.

Japanese Branch - Increase in Strength and Terms of Service. In a report submitted in reference to the recruitment of this Branch, through the intermediary of the Japanese Consular Authorities, with a view to bringing it up to the increased strength originally sanctioned in 1919, the Commissioner of Police states that, with the improved police pay now in force in Japan, and in the case of the Japanese Consular Constables in Shanghai, the present scale of Pay for the Japanese Branch of the Force would not attract recruits. He therefore recommends that the present scale be increased by 25 o/o and that either the full number of recruits required (25) should be engaged forthwith on the improved scale, or in the alternative 15 only be engaged this year to avoid expenditure in excess of the Budget appropriation for the Japanese Branch. Having given consideration to this report, members concur in the view that the Scale of Pay should be increased as recommended, and that arrangements should be made for the engagement of the full complement of recruits required, the Deputy Commissioner of Police proceeding to Japan for this purpose at an early date.

Cemetery Land. The recommendation of the Commissioner of Public Works is approved that he be given authority to make a counter offer of £250 per mow for about 50 mow of land West of Edinburgh Road, which has been offered at £350 per mow, and that he be given permission to increase this offer to £300 if necessary, provided that at least 100 mow of land in all is obtainable at this price, and that the land required for road access is acquired at £150 per mow. Members further approve the suggestion that, subject to these provisos, half of the purchase price agreed should be advanced to the vendor against deposit of the title deeds covering the 50 mow of land already in his possession, so as to enable him to purchase the balance of at least a further 50 mow required for the Council.

Medical Attendance on Municipal Employees. Members note that as a matter of convenience arrangements have been made with the "M" and "J" firms

of doctors, that payment for each half year's attendance on Municipal employes and their families under their contracts with the Council, should be based on the number attended by each of them at the expiration of the previous half year, and they concur in approving that the payment to be made hereunder, should reasonably be made at the expiry of the first quarter of each half year.

Cheques and Requisition Books. Considerable discussion takes place on the view of the Finance Committee that the requirement that cheques drawn by the Council should be signed by two members of the Committee as well as by the Treasurer and Secretary is out of date, throws an unnecessary amount of work on members of the Committee, is of no real value, as a check so far as their signatures are concerned, and that the signatures of the Treasurer and the Secretary should suffice. Whilst endorsing this view, members direct that the "Cash at Banker's Books" and weekly cash statement with cheque counterfoils should be placed on the Council Table at each meeting, so that members of the Finance Committee shall have an opportunity of periodically checking disbursements made. Discussion next ensues as to the need for circulating Departmental Requisition and Payment Books to the Committees concerned, for signature by members. It is pointed out that members sanction of expenditure is requisite, and that for this reason alone circulation of the Requisition and Payment Books is necessary, but that, as all vouchers bear the signature of a responsible official of the Departments concerned, and as all payments covered thereby are carefully scrutinised by the Finance Department and again by the Secretariat, whose duty it is to call members attention to any item of expenditure which seems to require special consideration, no very detailed checking by members is in fact called for. Members consider that it is desirable to adhere to the existing procedure.

Traffic Regulations. On Mr. Girardet referring to the very serious traffic congestion in Szechuen Road and expressing regret that the One-Way Traffic Regulation which was tried in 1919, should have been discontinued, he is informed of the circumstances, under which the Council felt compelled, much against its views, to abandon this regulation. The suggestion is however made that the most serious objection to the regulation might be overcome by its application throughout the Central District, and members concurring it is directed that the view of the Commissioner of Police be sought thereon. Mr. Benjamin then suggests that the time has arrived when motor lorries should be prohibited from using the Bubbling Well Road between the Well and say Mohawk or Thibet Roads. This suggestion which commends itself to members, will also be referred to the

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for his views.

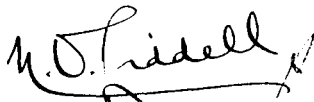
Recess. Upon the Chairman's suggestion the annual recess is fixed from August 11 to September 22.

The Municipal Gazette for July 8 is submitted in proof and authorized for publication.

The meeting adjourns at 5.20 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, July 14, 1920,

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

D. Goh

W.P. Lamb

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

The minutes of the meeting of July 7, are confirmed and signed by the

Chairman. With regard to:

Rice Situation. An offer from Messrs Harvie, Cooke & Co. to import rice from Haiphong on the Council's behalf at H.K. \$15.75 per picul of about 200 lbs. is submitted. After brief consideration members concur with the Commissioners of Police and Public Works, whose reports are also submitted, that any purchase of rice by the Council for sale to its employees would be inadvisable. Mr. Mackay then expresses the view that, the price of rice is still upon far too high a basis having regard to the large stocks available in Shanghai. Members agree with this view but the Chairman observes that he does not see what further action the Council can take in the matter, that with further arrivals of rice in the near future, it is probable that there will be a further substantial decline in prices, and that so far as he has been able to gather the Chinese are satisfied with the position.

The minutes of the meeting of the Electricity Committee of July 5, are

submitted and confirmed, with regard to -

Form of Agreement with Building Contractors. Members endorse the Committee's recommendation on the understanding, which is not clear from the minute, that agreements will be sent forward in the ordinary course for the Council's seal to be affixed.

The minutes of the meeting of the Works Committee of July 9, are submitted and confirmed. With regard to:

Administration Building - Panelling and Interior Decoration. In reply to Mr. Mackay, members record the opinion that any undue economy in this matter would be undesirable, and that the Council Room and two Committee Rooms should accordingly be furnished in the best possible

taste. With this expression of opinion the matter is referred for the further consideration and recommendation of the Works Committee, members in the meantime endorsing the view that the table to be provided on the dais in the Council Room should be somewhat longer than that shown on the sketch plan submitted, so that on those special occasions when the dais is used, it will be possible for the Chairman of the Watch and Works Committees to be seated at the table as well as the Chairman and the Secretary.

1883 Automatic Telephone System. Considerable discussion takes place in regard to the economy of providing two separate telephone systems in the new Administration Building, the one for interdepartmental communication and the other for extra-departmental communication, but in view of the statement of the Commissioner of Public Works that the installation of two separate systems will not result in waste, members finally endorse the Committee's acceptance of Messrs Scott, Harding & Co's tender.

1884 Mokanshan Sanatorium. This minute will be amended to conclude with the words "This is approved".

1885 Bubbling Well Road - Sale of Surplus Land. After considerable discussion, in the course of which members endorse the view of the Committee that the Council should in no sense be speculators in land, it is decided that whenever in future the Committee is of the opinion that any area of surplus land is not required or likely to be required for any Municipal purpose, it should first be offered to the owner of the land immediately behind at a price to be fixed by the Committee which shall, upon his refusal of its adoption, be treated as the reserve price for the land, which shall thereupon be put up for sale by public auction.

1886 Road Names - Avenue Edward VII and Great Western Road. Upon discussion of this matter and subject to ascertainment of the views of the Chief Officer, and to the subsequent concurrence of the French Council, members concur with the suggestion made by Mr. Benjamin that the Avenue Edward VII should be continued through Manila Road to its junction with Great Western Road, that the latter road should ~~thence~~ extend ^{thence} to its junction with the Bubbling Well Road extension, and that the section beyond should be known in future as the Bubbling Well Road.

18/1574 S.V.C. - Commandant's Quarters. In this connexion Mr. Mackay suggests that consideration might be given to the desirability of the Council building a suitable house for the Commandant. He considers that such provision by the Council would not in any way prejudice the housing question in its application to the Municipal Staff as a whole, seeing that under the terms of his agreement, the Council has to provide the Commandant with quarters. Mr. Benjamin supports this suggestion, and

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members concurring, the Commissioner of Public Works will be requested to report thereon.

Markham Road Bridge. In a communication forwarded by the Senior Consul, in reference to the arrest and subsequent release of Council employes engaged in carrying out repairs to the Markham Road Bridge, the late Commissioner for Foreign Affairs, Mr. Yang Cheng, states that he finds that the bridge was constructed with donations collected from Chinese gentry and merchants, that it is within Chinese territory, that the Council had therefore no right to undertake repairs, and that it should be requested to desist therefrom. With this communication there are also submitted file recording the circumstances under which the bridge was rebuilt in 1916, and covering memorandum by the Secretary, who points out that the arrangements then made that the Chapel residents should contribute one half of the cost and that on completion the bridge should be Municipal property, were the subject of an exchange of correspondence between the Senior Consul and the Shanghai Taoyln, and that of the total cost of \$12,511.98, only \$2000 was actually contributed by the Chapel residents. The Secretary suggests that, as the Council's rights of ownership of the bridge appear indubitable, they should be upheld in reply to the Senior Consul, and that a strong protest should be entered as to the action of the Chapel Authorities in terms of the draft letter submitted with his memorandum.

In the course of discussion, and in reply to Mr. Mackay, who refers to the doubt expressed at the time by the then Acting Secretary, the late Mr. Mackinnon as to the Council's property in the bridge, the Secretary explains that the original petition ^{to the Council} of the Chapel residents dated November 10, 1915, requesting re-construction of the bridge, was considered unsatisfactory, that it was subsequently withdrawn upon the late Mr. Mackinnon's representations and that a new petition bearing the same date was substituted, specifically providing that the construction should "be performed by the Council unhampered, and the bridge shall be the Municipal public property." On the Council's instructions, the substituted petition was forwarded to the Senior Consul, with the request that he would communicate with the local Chinese Authorities, so that the matter might be duly placed on record. On March 13, 1916, the Senior Consul addressed the Council transmitting copy and translation of the Taoyln's reply signifying his approval, but as this communication was considered unsatisfactory, in that no mention was made as to the property in the bridge being vested in the Council, the late Mr. Mackinnon informed the Chapel residents that a more satisfactory communication from the Taoyln was required, before re-construction of the bridge could be undertaken. In due course, - on

June 6, 1916 - a further communication, accepting the proposals "in accordance with the conditions stated in the letter from the merchants to the Municipal Council", was received from the Senior Consul, with the request that it be substituted for the earlier communication from the Taoyin. The late Mr. Mackinnon was apparently of the opinion that this substituted communication was not satisfactory, in that it did not differentiate between the original and the substituted petitions of November 10, 1915, but the Secretary suggests and, upon due consideration, members concur that it could hardly be contended that the second communication from the Taoyin could possibly refer to any other than the substituted petition and accordingly the draft letter to the Senior Consul as submitted, is approved for despatch.

Water Works - Extensions of Mains. In a memorandum already submitted to members, covering correspondence in the matter of applications made by Messrs Stewardson & Spence and S.J. Powell for extension of the water main in Edinburgh Road, the Secretary points out that the demand of the Water Works Company that this extension should be carried out under the provisions of Clause 7 of the Water Works agreement of 1905, whilst of little consequence to the would be consumers, is of extreme importance to the Council and to the general public, as with two houses in course of construction exactly opposite one another, and with other houses under construction in the immediate neighbourhood, it could not be said that the district was one in which there was no reasonable indication of development, and that in demanding the application of Clause 7 the Water Works Company was pursuing its non-progressive policy to a point which was absolutely inimical to the interest of the community, as distinguished from the immediate pecuniary interests of the Company's shareholders. The Secretary observes that, if the Company's attitude in this matter is not challenged, the Council will shortly find itself in the position of acquiescing in and even furthering the policy that the Company will not extend any main, unless it be an obviously paying proposal from the outset, except upon a guarantee by the Council of an immediate return of 10 per cent per annum on the cost involved in such extension; that of great importance in this connexion was the fact that under Clause 6 of the Water Works Agreement, "hydrants have to be erected by the Company at its own expense and to the satisfaction of the Council"; and "in such numbers as the Council may consider necessary for use in extinguishing fires"; and to avoid this expense the Company would certainly in the absence of protest from the Council, exploit Clause 7 whenever possible so that the cost of hydrants should fall upon the Council instead of upon the Company.

In accordance with the Secretary's suggestion, the Legal Adviser's

opinion has been sought, and is now submitted, as to the interpretation that should be placed on Clause 4 of the WaterWorks agreement, which provides that the Company shall supply water "to each person residing in the Settlement or in districts in which roads or land under the control of the Council shall be opened and mains or pipes laid, who shall require and shall pay for the same and who shall comply with the reasonable regulations of the Company". After dealing with several points which are rather in the nature of side issues, the Legal Adviser proceeds to express the opinion that Clause 4, clearly places upon the Company the obligation to extend the existing main in the Edinburgh Road to the two houses under construction, but he points out that this obligation does not, upon a strict construction of the agreement, arise until the would be consumers have actually gone into residence. Having considered this opinion, members concur that a letter should be addressed to the Company communicating the material portions of this opinion and asking whether it is prepared to extend the main now, and that should the Company refuse, that the Council should then call upon it to extend the main under Clause 7 without prejudice to the Council's rights under Clause 4, which should then be referred to arbitration under Clause 12 of the WaterWorks Agreement.

In this connexion members give consideration to the equity of continuing the practice of asking consumers concerned to guarantee 2/3rds of the annual payment made by the Council when extensions are carried out under Clause 7. Noting that this practice was inaugurated at a time when such consumers paid half Municipal rates only, whilst, since July 1, they have been required to pay a 12 o/o rate as compared with 14 o/o in the case of residents within Settlement limits, the members concur that no such guarantee should be required in those cases in which the Council has taken or does take the view that the Company should reasonably be required to extend the main under Clause 4 of the agreement, and has only applied to Clause 7 because of the refusal of the Company to take what the Council contends is a reasonable view. This decision will apply with effect from July 1 last, to consumers already under guarantee.

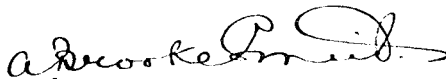
2075 Political Situation. Referring to a circular sent round to members on July 12, in regard to local developments in the political situation, and to the movement of troops by the Tuchun of Kiangsu from Nanking and Soochow to Quinsan, and by the Tuchun of Chekiang and the Acting Military Governor of Shanghai from Sungkiang and Shanghai to Nanjing, and to the interruption of the rail service between Nanking and Shanghai, the Chairman states that the report, circulated later as

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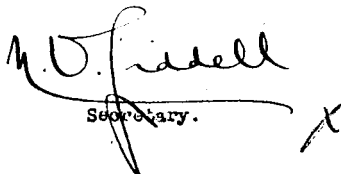
to the conclusion of an agreement between the contending parties as to the withdrawal of troops, was subsequently confirmed, and that from the later Police reports it appears that such withdrawal has already been largely carried out. Continuing he states that on Friday last he received a call from Mr. Sung Han-chang, Manager of the Bank of China, who was in a state of great alarm, and requested that he should use his influence in getting the Consular Body to intervene. He called on H.M. Consul General who stated that neither he nor the Senior Consul were willing to comply with Mr. Sung's suggestion, but, on his representing that the presence of a large British warship in harbour would have a very good impression on the Chinese community, H.M. Consul General undertook to bring this matter to the attention of the British Admiral.

The Municipal Gazette for July 15 is submitted in proof and authorised for publication.

The meeting adjourns at 8.30 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, July 21, 1920,
at 4.30 p.m. there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

D. Goh

W.P. Lambe

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

The minutes of the meeting of July 14, are confirmed and signed by the
 Chairman.

✓ The minutes of the meeting of the Watch Committee of July 12, are submitted,
 explained in detail by Mr. Lambe, and confirmed. With regard to:
 ✓ Mobilisation Manual. Members concur with the Commandant as to the
 importance of secrecy.

✓ Requisition of Houses. Members direct that the Legal Advisor's
 opinion be sought and that the desired powers of requisition be
 obtained if possible by means of a Byelaw rather than by a Land
 Regulation.

✓ Availability of all Members of the Corps on Mobilisation. In this
 connexion the Chairman refers to the importance, in times of local
 tension, of doing everything possible to keep Chinese employes of mills
 and other large undertakings at their work and off the streets where
 their presence can but aggravate the situation. He points out that
 this can only be done by keeping the European employes on duty and that
 it is therefore important that, on occasion, these employes who are
 members of the Volunteer Corps should be exempted from turning out on
 mobilisation.

✓ Armed Cars or Tanks. The Chairman suggests that the Council should
 endeavour to obtain the required tanks or cars as a gift from the
 British Government, and thus save the somewhat heavy expenditure
 which must otherwise result from adoption of the Commandant's
 recommendation. It is pointed out that this suggestion was made to
 the Commandant at the conclusion of the Watch Committee meeting on
 July 12, and that he then stated that he was convinced that the
 British Treasury would not sanction the free issue of tanks or motor

cars, having regard to the already authorised free issue of Howitzers, Lewis guns, machine guns and other equipment. Members nevertheless concur in the view that in the first instance the Commandant should report specially as to the needs for tanks or cars, and that such report should then be forwarded to the General Officer Commanding, Hongkong, with the request that he should assist the Council by taking the matter up with the British War Office and recommend their free issue.

The minutes of the meeting of the Finance Committee of July 19, are submitted and confirmed. With regard to:

Finance Department Staff - Mr. S.H. Hong. The Chairman reports that after the Treasurer and Comptroller had informed Mr. Thomson of the Committee's astonishment that he should have thought fit to encourage Mr. Ross to leave the Council's Service, Mr. Thomson called on him and though at first he seemed unable to appreciate the Committee's standpoint, he finally did so, and expressed his regret.

Wharfage Dues. After discussion in the course of which Mr. Mackay suggests that the views of the General Chamber of Commerce should be sought on the Committee's proposals, and that before committing themselves members should have some more definite indication of the effect of such proposals on the Council's Revenue, the Secretary is directed to prepare a comparative statement showing the actual receipts from Wharfage Dues during 1919 and what the receipts would have been had the Committee's proposals been in operation. Pending submission of this statement, decision in the matter is left in abeyance.

Volunteer Corps - Resignation. The resignation of Captain C.H. Godfrey Engineer Staff Officer, forwarded by the Commandant, is accepted with regret. In consideration of his long and valued services in the Corps, and upon the recommendation of the Commandant, the retired rank of Captain, with right to wear the prescribed uniform, is conferred on him. In this connexion members endorse the recommendation of the Commandant, that in conferring retired rank, the practice in vogue for many years in the British Army should be followed, viz: that no officer should be given a rank on retirement superior to that which he held whilst on the active list, unless he actually performed the duties of a higher rank than his own for a considerable period or there exist some special circumstances, such as would justify the conferment of higher rank.

Ejectment of Crews of Russian Volunteer Steamers. In a circular submitted to members in reference to the recent action of the Police in executing a warrant issued by the Russian Consul General for the ejectment of the crews of the Russian Volunteer steamers in harbour, the Secretary

points out that the Police are constantly called upon to execute Consular warrants, and that when they do so, they are to all intents and purposes acting as Consular Constables, that the practice no doubt had its origin in the first place in the fact that the policing of the Settlement was entrusted to the Council, and that it would be very undesirable that the many Consulates in Shanghai should each have their own Consular Police. He points out that so long as the Consular Authority issuing a warrant has jurisdiction and the warrant is valid, there is little doubt that the Police engaged in its execution are duly protected, but that it seemed to have been established by H.M. Supreme Court in case of Kumsoo vs. Shibbeth in 1916.

1. That the protection afforded by the Constables Protection Act - if that Act applied at all - only applied to British warrants, and not to those of Consular Courts.
2. That as a consequence ^{British} any member of the Police Force who executed a Consular warrant did so at his peril, i.e. he must have satisfied himself not only that the Court issuing the warrant had jurisdiction, but also that the warrant was valid.
3. That if he was British, the warrant must be valid according to British law, otherwise he was liable to an action for trespass in the British Courts, and that if he remained the servant of the Council while executing Consular warrants as appeared to be the case, then whether he was entitled to the indemnity contained in Land Regulation XXVI or not, the ultimate liability would in fact, be the liability of the Council.

Applying the above considerations to the action of the Police in connexion with the ejection of the crews of the Russian Volunteer steamers, the Secretary suggests that, inasmuch as the Russian Consul General was still recognised by the Consular Body as the competent Russian official in Shanghai, and as he acted under direct instructions from his minister in Peking, who was recognised by the Diplomatic Body and as the ships concerned were Russian, the Police were in order in accepting his jurisdiction, though there might possibly be some doubt as to the validity of the warrant under which the ejection was carried out.

In the ensuing discussion the Chairman suggests and members concur that it is highly desirable that the circumstances of the case should be brought to the attention of the Consular Body, and that it should be definitely asked for an expression of opinion as to what the Council's proper course would be in future under similar circumstances. Mr.

Fessenden then expresses the view that in such cases in future it would also be desirable that the definite instructions of the Watch Committee should be obtained before Police action ^{is taken} upon a Consular warrant. Members are in agreement with this view, and the Secretary is directed to instruct the Commissioner of Police accordingly. Mr. Macintyre next suggests that, as the Police are called upon to act in the capacity of Consular Constables, the Council should seek an indemnity from the Consuls concerned against the consequences of any action taken by the Police when acting in such capacity. In reply it is pointed out that this suggestion was made following upon the decision in the Kumsø case, but that it was then ascertained that there was no possibility of securing such indemnity.

Opium. A confidential report by the Commissioner of Police is submitted covering departmental report and extract from the Mixed Court Register in reference to a case in which a Chinese was charged recently in the Mixed Court before the Italian Assessor Mr. Ros, with

1. Selling Opium, and
2. Keeping Opium for sale.

On the first charge the defendant was fined \$50, but the second charge was dismissed, the Assessor endorsing the Charge Sheet 'The Court finds that the action of the Police in searching the premises 602 Tong Ge Bae Ka, and taking valuable property then without first having obtained a warrant for search was quite illegal, and cannot recognise any authority in the Municipal Police to act in a similar way in other cases', and orders that the seized property, opium to the value of \$15,000, be returned to the defendant. In reply to members' enquiry the Secretary has already pointed out that the law does not permit of a search in cases of this kind without a warrant, but that as a matter of expediency searches have in the past frequently been conducted without warrant, and that it seemed that in this particular case, the Court would have been more in order in ruling that as the Police had entered and searched the premises concerned without a warrant, an action for trespass lay against the Council. In his report the Commissioner of Police suggests that the time has arrived when the whole opium question should be reviewed by the Council, and that definite instructions should be issued with the approval of the Consular Body, that at present, opium dealers held the advantage, by reason of their powers of bribery and corruption the effect of which had even been discovered in the ranks of the Police, that although it was the direction of the Ratepayers that all opium shop licences should be withdrawn, and an end thus put to the opium trade in Shanghai, large quantities were being smuggled into the Settlement,

so that the Customs and the Council had for years been losing enormous revenue without the Ratepayers' directions proving effective. In this connexion he refers to certain views expressed by the Italian Consul General to the effect that there was nothing to prevent Italian subjects or those under Italian protection, from keeping and selling the drug to an unlimited extent within the Settlement, since this was not against Italian law, whilst prosecution by the Council under Byelaw XXXIV would be useless, since it had been held that the suppression of opium under this Byelaw was ultra vires. Concluding his comments the Commissioner of Police suggests that the Council should again be empowered to license opium and farm it out, as in the case of Hongkong, the Malay States and Macao, where a very considerable revenue was derived from this source.

Members are informed that the question of the suppression of opium was exhaustively considered in 1917 and 1918 and attention is called to the relative files, from which it is noted that, that it was at that time held by the Mixed Court that in prohibiting the sale of opium, under Byelaw XXXIV, the Council was acting ultra vires, but that for the reasons recorded in the Council minute of June 26, 1918, the Commissioner of Police was instructed that opium prosecutions should nevertheless be taken under the Byelaw until further notice. In the course of discussion, members endorse the Chairman's view that it would be very undesirable that the Council should support any proposals for the re-introduction of licensing so as to legitimize the sale of opium, and that under all the circumstances of the case, it would be best to take no notice for the present of the views on the opium question apparently held by the Italian Consular Authorities, but that should they on any future occasion press these views it should then be pointed out that Italy was a signatory of the Opium Convention of 1912, and that this being so, how could the Italian Consular Authorities justify their views.

✓ Brothel Licences. Several letters written by the French lawyer Mr. J.E. Lendere on behalf of certain sing song houses are submitted, claiming that they are entitled to exemption ^{from licensing} under the decision that the brothel licensing regulations do not apply to sing-song houses which are bona fide conducted as such, returning the licences already issued, requesting cancellation of applications outstanding, and protesting against the continued requests made by the Police that his clients should comply with the brothel licensing regulations. Commenting on these letters in a report submitted the Commissioner of Police points out that, with two exceptions (one a common ~~brothel~~ and the other unidentifiable), all the houses mentioned by Mr. Lendere were what

were known as sing song girl houses, or first class brothels, and that upon a consideration of all the circumstances he recommended that all sing song houses should be licensed in the same way as brothels, with a slight modifications of the licence conditions, and thus within a period of 5 years, they would all go out of existence by means of periodical drawings, as in the case of brothels. In his observations upon this recommendation, the Secretary points out that the elimination of sing song houses would doubtless be very strongly resented by a substantial section of the Chinese community, and that whilst this consideration would not perhaps itself be sufficient to justify the non-endorsement of the recommendation made by the Commissioner of Police, there was the further consideration that sing song houses that were bona fide conducted as such, would almost certainly, were they to press the issue in the Court of Consuls, succeed in the contention, that as such they did not come within the brothel licensing regulations. Under these circumstances the Secretary suggests that it would be preferable that the Police should be instructed to call upon the proprietors of all sing song houses considered by them to be nothing more nor less than brothels, to take out licences as such, and that thereafter those who failed to do so, should have action taken against them in the Mixed Court, where decision would be made in each case on the evidence before the Court, as to whether or not the establishment concerned was a bona fide sing song house or a brothel. After brief discussion members endorse this suggestion and the Commissioner of Police will be directed accordingly.

Exchange Shop Licences - Discount of Bank Notes. In connexion with a complaint made by Mr. Sung Han-ohung, Manager of the Bank of China, that exchange shops were exchanging the notes of this bank at a discount of from 4 to 6 per cent, and that steps should be taken to put a stop to this practice, which was causing a run on the Bank, the Commissioner of Police has pointed out that the existing exchange shop licence conditions are not such as to enable any action by the Police. He suggests however that the Shanghai Bankers Association should be approached with a view to the insertion of a new condition in the licence, which would compel shops to exchange at par all notes the acceptance of which at their face value by members of the Association is guaranteed by the Association. Commenting on this suggestion, Mr. Macintyre expresses the view that any such condition would be most undesirable, and might in fact result in heavy claims against the Council for losses suffered by exchange shops, by reason of their being compelled to accept notes at par, which might

subsequently prove to be worth far less. From the discussion it appears that members are generally in agreement with this view and it is directed that Mr. Sung be informed that the Council can do nothing in the matter other than suggest that extensive advertising on his part that his Bank is prepared to redeem its notes at par, backed by their actual redemption at par, should have the desired effect.

Traffic Regulations. A report by the Commissioner of Police is submitted in reference to the Council minute of July 7, expressing the opinion, for reasons given, that the application of any one-way traffic scheme throughout the Central District should be postponed until the new Szechuen Road Bridge is completed, and the effect of the Bund widening scheme could be appreciated: members endorse this view. In this connexion Mr. Girardet refers to the intolerable nuisance caused by excessive touting on the part of ricksha coolies, and the Secretary is directed to set this matter down for consideration at the next meeting of the Watch Committee.

Chinese Educational Committee. Members direct that enquiry be made of Dr. MacGillivray as to whether he can suggest a suitable Chinese for nomination to the Committee to fill the vacancy caused by the death of the late Mr. Shen Tun-ho.

The Municipal Gazette for July 22 is submitted in proof and authorized for publication.

The meeting adjourns at 6.20 p.m.

A. Brooke Smith

Chairman.

M. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, July 28, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Maokay
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

The minutes of the meeting of July 21, are confirmed and signed by the
 Chairman. With regard to:

The minutes of the meeting of the Watch Committee of July 12 -

Availability of all Members of the Corps on Mobilisation. Members
 concur that exemption from turning out on mobilisation should only be
 granted upon application made by the Head of the undertaking concerned,
 and subject in each case to approval or disapproval in the Commandant's
 discretion.

Wharfage Dues. From figures extracted by the Secretary from the
 Customs statistical returns for 1919, it appears that had the proposals
 outlined in the Finance Committee minutes of July 19 been in operation
 the Council's receipts from Wharfage Dues during 1919 would have been
 £297,334, compared with £268,835, its actual receipts under the
 arrangements at present in operation. Upon a consideration of these
 figures members concur in endorsing the Committee's proposals and
 direct that a communication on the subject be addressed to the General
 Chamber of Commerce inviting its views.

Brothel Licences. In reply to a request made by the Commissioner of
 Police for instructions as to whether he should proceed on summons
 issued against the proprietresses of two foreign establishments that
 have since closed, members concur that no further action should be
 taken so long as the premises in question are and remain closed.

The minutes of the meeting of the Works Committee of July 20 are submitted
 and confirmed. With regard to:

Public School for Girls Site. Mr. Maokay states that this minute
 does not correctly record the views expressed at the meeting and
 omits Dr. Ransom's views as to certain material considerations to

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which regard should be had in selecting a new site for the Victoria Nursing Home. Members direct that an amended minute be drawn up for submission to the Committee for approval. Mr. Mackay then explains that it is the view of the Committee that whatever the decision already reached in regard to the utilisation of the Tifeng Road site, the matter should be re-considered so that members might have an opportunity of ventilating their views.

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Plant and Machinery. It is noted that a large proportion of the plant and machinery required in connexion with the Sewage scheme will be useful thereafter in connexion with public works in general. Purchase accordingly is confirmed with the direction that the necessary appropriation be made in the Budget for next year.

Volunteer Corps Commission. A letter from the Rev. Evan Morgan who moved the adoption of the report of the Volunteer Corps Commission at the Annual Meeting of Ratepayers held in April last, is submitted. He refers to the finding of the Commission "that the proceedings subsequent to the Court of Enquiry held on November 1, 1918, were illegal, and that no justification exists for Corps Order No. 101", and he requests that, in conformity with this finding, and at the wish and on behalf of the N.C.O's and men concerned, the Order be withdrawn and the same publicity be given to its withdrawal as was given to its publication. In a report which is also submitted generally endorsing the views expressed by the Council of 1919 on the Commission's report, the Commandant deprecates withdrawal of the Order in question, stating that to do so would reduce discipline in the Corps to an absolute farce, and would entail his recommendation to the War Office, that the Corps has ceased to be subject to discipline of any kind, and that the privileges accorded to it in the present and the past by the British Government, e.g. in the loan of a regular officer as Commandant, and in the loan of guns, machine guns, rifles and equipment etc should be withdrawn. On the other hand he agrees with the principle laid down by the Commission that the appointment of officers to a Unit in the Corps should be acceptable to the Unit as a whole. In the course of the discussion which ensues the Secretary informs members that the Commandant suggested that reply be made to the Rev. Morgan that the Council was unable to comply with his request as to withdrawal of the Order and that it endorsed the views contained in paragraphs 3 and 4 of his report, which he ^{suggested} ~~requested~~ might well be set out in extenso. Members however consider that the Council's reply to the Rev. Morgan should be confined to a refusal to comply with his request without stating the reasons, which should be published later should the matter be pressed further, so

that the Ratepayers may be made fully conversant with the facts of the case should any Resolution on the subject be introduced at the next meeting of Ratepayers, when it should be voted upon early in the proceedings.

Local Political Situation. Members' attention is drawn to ^{the terms of} a proclamation issued by the Tuo-hun of Kiangsu, General Li Shun, accusing the Northern Peace Delegate General Wang I-tang of conspiring to foment trouble in Kiangsu and Chekiang; in particular is their attention directed to the concluding paragraphs of this proclamation "If anyone can help to catch these conspirators alive or dead, he will receive unusual rewards. The soldiers must understand that to destroy the ruffians and to make peace with the innocent is a supreme duty for the country. It is hoped that they will make extra efforts to have these conspirators arrested at the earliest time possible." It appears that the proclamation was handed out to the foreign press by the Chinese Press Bureau which is reputed to be actively engaged in furthering the Anti-Anfu cause, and the interests of the so-called Southern Government, the moving spirits being the Chinese agitator Tong Tshih Ts and G. Sokolsky an American of Russian origin of Bolshevik tendencies who is believed to have played an important part in the Student Movement in 1919. The accusations made against him have been refuted by General Wang by public advertisement in the press, and from careful enquiries made by the Police and as set forth in the North China Daily Report of July 27, it would seem ^{that they} are entirely without foundation, difficult as it is to disprove them.

Members are unanimous in the view that the terms of the concluding paragraph of the proclamation are such as to constitute a direct incitement to the abduction of General Wang from the Settlement, or to his assassination in the Settlement, apart from the fact that the accusations made against him are tantamount to a charge against the Council of harbouring a political malecontent and plotter against the public peace, accordingly it is decided to call ^{the} attention of the Consular Body to the proclamation, to inform them that careful Police enquiry tended to show that the accusations were baseless and to re-affirm in a general way the Council's attitude towards political plotters as expressed by the Chairman of Council at the Annual Meeting of Ratepayers in 1918.

Bund Examination Shed etc. In reply to the Council's letter approved for despatch at the meeting of the Works Committee of July 9 an official communication from the Commissioner of Customs is submitted stating that, in view of the Council's attitude in regard to the matter of foreshore rights and rights of way, it would be a waste of

time to continue to discuss the question, for the Chinese Government would never admit that the use to which Chinese Government land is to be put is a subject for discussion with the Council.

In a covering private note to the Secretary, the Commissioner states that if it is desired that the scheme should go through, the Council must withdraw its letter, and he would withdraw his, that nothing whatever should be said about foreshore rights and rights of user, that everyone should be left to assume that things remained as they were, that he did not appreciate exactly what the present situation was, that it would take months to find this out, that in practice he had never heard that the public had to complain of the Customs wilfully obstructing their use of the Customs Jetty, and that the Customs had no intention of adopting any other practice in the future. Having given careful consideration to the Commissioner's letters members concur with the Secretary's suggestion that he should reply thereto unofficially, that he should point out that the Council would not have laid such stress on foreshore rights and public rights of way, but for the fact that, in his letter of October 3, 1919, the Commissioner had made rather a point of the surrender by the Chinese Government of the portion of the present Examination Shed site to be thrown into the new Bund road, and had also referred to the possibility of objection by the Chinese Government to what appeared from the plans to be a narrowing of the Customs property from North to South, that he should quote from the Council's records showing that the Customs foreshore is already subject to rights of use as beach ground as in the case of other foreshore lots, and lastly that he should suggest amendment of the Commissioner's letter of October 3, 1919, in so far as it raised the question of these rights, withdrawal of his official letter of July 17 and amendment of the Council's letter of July 17, so that on this point it should simply state that the public would have free access to and user of the pontoons and of those portions of the Wharf which lie outside the Examination Benches, shown on the plan, with the right in the Council, should occasion require, to exclude the general public therefrom upon the arrival or departure of tenders from or to large steamers, when access and user would be limited to passengers and to those provided with permits or passes, issued in accordance with the practice now in vogue in the case of existing passenger pontoons.

Staff - Short Leave. In reply to the Secretary's request for a definite ruling on the subject of the annual short leave of one month usually granted to Municipal employes, members direct that such short leave should not be granted to any employe until he shall have served for

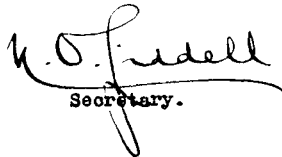
for at least one year and that departure from this ruling shall only be permitted under very exceptional circumstances.

The Municipal Gazette for July 29 is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, August 4, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

Absent:

Mr. E.F. Mackay.

The minutes of the meeting of July 28, are confirmed and signed by the
 Chairman. With regard to:

✓ The minutes of the meeting of the Watch Committee of July 12 -

✓ Availability of all Members of the Corps on Mobilisation. A further
 report by the Commandant is submitted, requesting re-consideration of
 this matter, on the grounds briefly (1) that he considered that all
 members of the Corps should be available on mobilisation, and that a
 hard and fast rule accordingly should be laid down; (2) that the
 discretionary power suggested in regard to exemptions, would put an
 unfair onus on him; and (3) that the Corps should not be responsible
 for the defence from outward aggression of any particular private
 undertakings.

Having considered these views, Members concur that no exemptions
 should be permitted. The Chairman then suggests that publicity should
 be given to this ruling, so that large employers of Chinese may be
 able so to deal with their foreign staff in the matter of their
 joining the Corps^{so} as to ensure that some of them will be available
 to keep their Chinese employes at work, when those of the foreign
 staff, who are members of the Corps, are called out upon mobilisation.

Mr. Lambe questions the desirability of publicity, particularly
 as exemptions have in the past been permitted not as of right but by
 way of exception only to the general understanding that all members
 of the Corps must turn out upon its mobilisation. The Chairman then
 suggests and Members concur, that the Commandant should at least take
 steps to bring the no exemption ruling to the notice of employers,
 who have in the past been granted any exemptions for members of
 their staff.

On Dr. Ransom observing that unit Commanders have previously had discretion to permit particular members of their units to perform special duties instead of mobilising with their unit, the Chairman states that it seems to him that this matter is on a different basis to that of exemption from mobilisation, since the particular Volunteers concerned do in fact turn out on mobilisation though deputed to carry out some special duty.

19/11/36 Bund Examination Shed, etc. Members learn that a further unofficial communication on this subject has been received from the Commissioner of Customs. This communication with draft suggested reply will be circulated for Members consideration in due course.

✓ Volunteer Corps, Retired Rank. In a report submitted, the Commandant states that, from the views recorded at the Council Meeting on July 21 and subsequently communicated to him, it appeared to him that the Council had placed quite a different interpretation upon his recommendation in this matter, to that which he had intended, viz. that no Officer should be given a higher rank upon retirement than that which he held on the Active List unless he had actually performed the duties of that higher rank at some time or other. He requests that ^{the} matter be re-considered so that he might deal with it in the Corps Regulations, at present under revision.

In the course of the discussion the Chairman states that he has no objection as a general principle to the interpretation which the Commandant desired should be placed upon his recommendation and that the Council would naturally be swayed by his recommendation in each case that arose. Dr. Ransom considers that the Commandant's recommendation is generally sound, but it does not seem to him to be necessary to deal with the matter in the Corps Regulations. Members concur and the Commandant will be instructed accordingly.

✓ Traffic Regulations. A report by the Commissioner of Police is submitted in reference to Mr. Benjamin's suggestion made at the Council Meeting on July 7, that the time had arrived when Motor Lorries should be prohibited from using the Bubbling Well Road, between the Well and Mohawk or Thibet Road. He states that, having given careful consideration to the matter, he is of opinion that, unless it is desired to reserve this main thoroughfare of the Western District purely as a pleasure boulevard it would be inadvisable to prohibit its use by motor lorries, the majority of which were for house delivery and trade purposes, and that their diversion to the narrower roads South or North and on a less direct route, would certainly inconvenience house owners, as well as the owners of the vehicles, without any compensating advantage from the traffic point of view.

ad. J.

Dr. Ransom suggests that prohibition might be applied to motor trucks containing building and road materials or carrying cargo to and from outlying districts. Mr. Benjamin thereupon observes that, ^{making} when [^] his suggestion on the matter, he only had in mind the very heavy type of motor vehicle, which was somewhat slow-moving compared with other motor traffic, and that he did not have in mind the prohibition of delivery vans and light trade vehicles.

After some discussion it is directed that the views of the Commissioner of Police on Dr. Ransom's suggestion be obtained for submission for Members consideration in due course.

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G.M.R. - Assessment of Premises in the occupation of Owners. After referring to the re-assessment of premises in the Central District recently carried out by the Finance Committee, with a resulting substantial increase in the Municipal Revenue, the Chairman states that it appeared to him to be very desirable that the re-assessment of the other districts should be pushed on as quickly as possible, so that the new values should come into operation for the last quarter of this year, and that as the Revenue Office Staff had their hands more than full in connexion with the new assessment of Land and the taking of the census in October, he considered it desirable that outside assistance should be obtained. From an estimate given by the Acting Commissioner of Revenue it appears that there is a total of from 400 to 500 properties in the occupation of owners in the Northern, Eastern and Western Districts and he has suggested that Messrs P. Tilley and G. Davies might perhaps undertake their re-assessment. Members concur with this suggestion and after some discussion as to the remuneration which should be offered, the Secretary is directed to address them, enquiring whether they will undertake the work at a fee of £1000 each, the re-assessment to be carried out as early as possible upon the same basis as that upon which the re-assessment of the Central District was made by the Finance Committee.

The Municipal Gazette for August 5 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m..

W. H. Hooker

Chairman.

W. O. Fiddell
Secretary.

A.S.

At the meeting of the Council held on Wednesday, August 11, 1920,
at 4.30 p.m., there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- D. Goh
- W.P. Lanbe
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- The Secretary and
- Assistant Secretary.

✓ The minutes of the meeting of August 4, are confirmed and signed by the
Chairman.

✓ The minute of the meeting of the Works Committee of July 20 under the
heading Public School for Girls Site, amended according to the
directions recorded at the Council meeting on July 28, is submitted
and confirmed.

The minutes of the meeting of the Band Committee of July 30 are submitted.

Subject to incorporation of the additions desired by members of the Committee, as endorsed on the circular submitting the minutes for their approval, and after explanation by Dr. Ransom of the main points of the Committee's discussion, members confirm

- ✓ (1) the unanimous recommendation of the Committee as to the steps to be taken to improve conditions in the Public Garden, as also to improve the personnel of the Band.
- ✓ (2) the recommendation that the Conductor should be authorised to give one light symphony open air concert weekly, instead of a brass band concert, as an experiment, on the understanding that no special platform will be constructed until the success of the experiment can be gauged.
- ✓ (3) that Mr. Pacl should be required to conduct four out of the seven weekly open-air concerts, but should be allowed to delegate his substitute to conduct the remaining three.

✓ The minutes of the meeting of the Foreign Educational Committee of August 3

are submitted and confirmed, members noting that the Secretary has since interviewed Mr. de Trafford and that his report on this interview has been submitted to the Committee for further consideration and

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recommenda^{ap.S.}tion. In the meantime members endorse the Committee's recommendation that a special clause should be drafted by the Legal Adviser for embodiment in the agreement^s of all members of the Educational Staff covering cases of moral lapses.

In regard to Mr. J.G. Moore, members concur that Mr. Moore, who has been traced to Hankow and is returning with the Acting-Headmaster of the Thomas Hanbury School for Boys, should be examined by the Council's Medical Attendants, with a view to establishing whether or not his mental condition is likely to be of a permanent character, such as to unfit him to continue on the staff of the school.

The minutes of the meeting of the Watch Committee of August 10, are submitted and confirmed. With regard to:

✓ Traffic Conditions in the Nanking Road. Mr. Mackay opposes the proposed regulation that no motor vehicle should be permitted to pass another in motion, going in the same direction, because he considers that its enforcement would prove impracticable, for reasons which he states at length and he does not favour any attempt to enforce a regulation which seems doomed to failure. He suggests that it would be preferable to enforce a reasonable speed limit. Mr. Macintyre is also absolutely opposed to enforcement of the proposed regulation. Mr. Benjamin does not think that it is a desirable one but is agreeable to the Chairman's suggestion that it be given a trial, and that its ultimate fate shall depend on the results of such trial. Dr. Ransom favours the principle of the proposed regulation as constituting a step in the right direction, though he is inclined to think that its enforcement will prove difficult. Mr. Fessendon remarks upon the difficulties which would attend any attempt to enforce a speed limit, whilst Messrs Lambe and Girardet emphasise the fact that something had to be done to improve existing conditions, that no hardship would, in their opinion, result from adoption of the proposed regulation, and that no improvement in traffic regulation could be achieved, unless the Council was prepared to experiment, even should it be faced with the possibility and even probability, that any particular experiment might fail.

Ultimately on a majority of votes, it is decided to give the proposed regulation a trial, the result to be the subject of further consideration and report by the Watch Committee in due course.

✓ Volunteer Corps - Rifle Range Shelters. The construction of Shelters at the Rifle Range, and other minor modifications detailed in a report by the Commissioner of Public Works, which is submitted, is approved at an estimated cost of Tls.750, upon representation made by Dr. Ransom, as to their need.

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Bund Examination Shed, etc.

The further unofficial letter from the Commissioner of Customs dated July 24 and referred to at the last meeting of the Council is submitted and the Secretary reports that on Saturday last he called on the Commissioner and showed him his proposed reply thereto, when a long discussion ensued upon outstanding points of difference with the result that Mr. Lyall ultimately agreed to omit paragraph 3 of his official letter of October 3, contending that the land on which the Customs Shed was built belonged to the Chinese Government: at the same time he contended that the new jetty would be Customs property, that the Inspector General of Customs would therefore certainly refuse the Council's offer to share in the cost of its upkeep and repairs, and that the offer should accordingly be withdrawn. The Secretary states that in reply to this contention he assured Mr. Lyall that in making its offer the Council had no desire to set up any particular rights of ownership in the jetty and that the question of the Customs legal rights, and the Council's legal rights, seemed somewhat immaterial, seeing that both parties were agreed as to the desirability of the scheme being carried through. Continuing the Secretary states that on his return from his interview with Mr. Lyall, he re-drafted the paragraph in the Council's official letter of July 17 dealing with this point, and he read over the redraft to Mr. Lyall who agreed that it would be far less likely to provoke contention than the original paragraph.

In the course of a lengthy discussion Mr. Mackay emphasises his view that it would be most undesirable that the Council should seek to force the issue that the Customs had no rights of ownership over the Customs foreshore, that to do so the Council would have to cover ground of a most contentious character and that it would be by far the better policy "to let sleeping dogs lie". In reply it is pointed out that this was the policy which the Secretary had all along advocated should be adopted, though he had found it necessary to put forward the Council's views on the subject of foreshore rights somewhat forcibly, in order to convince Mr. Lyall that it was desirable that he should avoid raising the question of such rights in the official correspondence. Members thereupon approve reply to Mr. Lyall's unofficial letter of July 24 in the terms of the draft submitted, and amendment of the Council's letter of July 17, in accordance with the draft also submitted.

12633 Road to the Hills. In reply to the Council's enquiry with reference to a statement contained in a letter circulated by the Automobile Club to its members, that "the Club is now engaged on a project for a road to the Hills, which seems likely to materialise," a letter from the Secretary to the Club is submitted, stating that at the time the

a.s.
 circular was issued, the Club Committee had private information to the effect that the Chinese were contemplating the construction of a road to Sungkiang and that the Committee had decided to endeavour to influence those concerned in arranging for the line of the proposed road to pass near the Hills, that nothing tangible had resulted, but that if the Council had a scheme under consideration, the Club Committee would be pleased to co-operate financially and otherwise.

Shortly after receipt of this reply, overtures were made by two Committeemen from Nantao as to the possibility of purchase from the Council of its whole interest in the Hungjao Road from Sicoawei Road to beyond the Golf Course with a view to its extension by the Chinese to the Hills and to Sungkiang rather than the construction of an entirely new road from Nantao.

Following these overtures investigations on the subject have been conducted by the Commissioner of Public Works, and in a report submitted, he states that he has learnt from Father Lorando of Mingsinohiao that a Chinese syndicate had proposed to construct a road for motor transport to Tsingpoo, ^{that} the road to the Hills was suggested to help this project through and that it appeared that this syndicate was not however really opposed to the latter road being constructed by the Council. Father Lorando informed him that the Roman Catholic Priests were prepared to support the Council, but not the Chinese, and that he considered that it might be desirable to suggest to the Chinese that the Council would continue the Hungjao Road to the Hills with an option in their favour to buy it back on refunding any money that the Council might expend on it.

In the ensuing discussion members record their unanimous view that the sale of the Council's Road from Sicoawei to its limit beyond the Golf Course cannot be entertained for one moment any more than ~~its~~ continuation to the Hills on the basis suggested by Father Lorando. At the same time the Chairman expresses the view that there should not be any objection to the Chinese constructing a road from the Hills to connect up with the Hungjao Road and that it seemed to him preferable that this course should be adopted than that the Council should undertake its construction. Mr. Maokay thereupon reiterates the views already expressed by him on a previous occasion, adding that the Community are in great need of an outlet such as would be provided by a road to the Hills, and that there was not in his mind any question of the Council engaging upon any expensive and expansive programme of road extensions beyond Settlement limits. Mr. Benjamin suggests that apart from the Automobile Club it was those interested in the motor trade and probable that motorists in general would contribute to the cost of a Council road to the Hills on such a basis that no particular rights

would be conferred on them as against the general public. The Chairman then observes that it is now apparent that the Council's financial position will be much improved next year, but, to what extent, it will be impossible to estimate for two or three months to come, but that if the position proved to be as favourable as he expected, he would personally have no objection to the construction of the road to the Hills as a Council road, although priority should be given to the reconstruction of the remaining bridges across the Soochow Creek, which were really works of the utmost necessity. Members eventually concur that the matter should be left in abeyance until next year's financial position can be gauged approximately but the Secretary is directed, in the meantime, to address the Secretary of the Automobile Club, enquiring as to the extent to which the Club would contribute, in the event of the Road to the Hills project being carried through.

Signature of Building Contracts. Members endorse Mr. Benjamin's suggestion that the usual approval note, appended to building contracts, for signature by members of the Finance and Works Committees should, in future, be omitted, as an unnecessary formality.

Polytechnic Public School for Chinese. ~~That~~ The recommendation of the Headmaster that a wall be built along the road boundary of the Polytechnic School ground, at an estimated cost of £1000, is approved. In regard to the need for increased accommodation, members concur with Messrs Benjamin and Lambe who have personally inspected the site, that the purchase of outstanding leases of portions of the Polytechnic site even were it feasible which is doubtful, would prove too expensive, and that it would be undesirable under these circumstances, to consider any scheme for further development of the site until the outstanding leases fall in, in 1925 and 1926. On the other hand they concur with Messrs Benjamin and Lambe that it is desirable and should be possible, as a temporary measure, to provide additional accommodation by the erection of a light upper storey on the present school building, supported by reinforced concrete pillars. The Commissioner of Public Works who has already reported that the proposal to add an upper storey is not possible, will be requested to reconsider the matter and report further.

The Municipal Gazette for August 12 is submitted in proof and authorised for publication.

The meeting adjourns at 8.20 p.m.

H. D. Fiddell
Secretary.

Admiral
Chairman.

special
 At the meeting of the Council held on Friday, August 20, 1920,
 at 12 noon, there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

Absent:

Mr. H.H. Girardet.

✓ The minutes of the meeting of August 11, are confirmed and signed by the Chairman. With regard to:

✓ The minutes of the meeting of the Band Committee of July 30, ^{As} there appears to have been some misunderstanding by certain of the members as to Mr. Howard's final attitude on the question of Mr. Paci being required to conduct at open air concerts, his views and those of the other members of the Committee are the subject of further consideration. As a result members concur in the suggestion that the Secretary should see Mr. Paci and point out to him that the terms of his service with the Council called for his conduct of the summer concerts and should at the same time inform him that the Council censured him for the stand which he had taken in refusing to do so and that he was expected to and would be required to conduct such concerts, but that, recognising the present inefficient state of the Band, the Council would not call upon him to do so until the summer of 1921, by which time the Band would be brought to a satisfactory condition as a result of the steps being taken to recruit a number of fully qualified European musicians through the London Agents.

✓ The minutes of the meeting of the Electricity Committee of August 6 are submitted and confirmed. With regard to

1335 Electricity Department Costing. The Chairman states that he has already expressed his regret to the Chairman of the Committee that the letters of instruction to Messrs Lowe, Bingham & Matthew and to Messrs G.H. & N. Thomson were not submitted to the Committee for an expression of its views prior to their despatch.

✓ Automatic Telephones. In reply to the Chairman, Mr. Macintyre states:

that this minute has reference only to the private telephone system between the Electricity Department office, Fearon Road, Riverside, and the sub-stations.

✓ The minutes of the meeting of the Foreign Educational Committee of August 16 are submitted and confirmed.

✓ The minutes of the meeting of the Works Committee of August 16 are submitted and confirmed. With regard to:
Bubbling Well Road - Wrightson's Property. The recommendations of the Committee are unanimously confirmed, but in view of the fact that the provision of quarters for the Commandant of the Volunteer Corps will shortly become a matter of urgent necessity, it is decided to defer demolition of the house so that it may be used temporarily for this purpose, should negotiations for the purchase of a suitable house, now authorised by members, prove as little successful as the Council's efforts to rent one.

1935 ✓ Tungchow Road Workshops - Plant and Machinery. In this connexion members direct that tenders be invited by public notification in the Gazette for all Municipal contracts involving a contemplated expenditure of over ₹2,500 except when there may exist some very good reason, to be the subject of report, why this procedure should not be adopted. This direction will be brought to the attention of Heads of Departments.

✓ Municipal Buildings - Competitive Plans. This matter will receive the Committee's further consideration at its next meeting.

24/8/20
Miscellaneous
20/8/20
✓ Volunteer Corps - Fines. A report by the Commandant is submitted on the subject of the refusal by Mr. E.A. Yates, late of the Artillery, to pay a fine of ₹21 imposed under Article XXVI of the Corps Regulations for non-completion of 3 years service. Members endorse the view that it would be undesirable to have actual recourse to legal proceedings, but direct that the Secretary should address Mr. Yates officially requesting payment of the fine, and that, in the event of his failure to do so, the Legal Adviser should then be instructed to write him the usual lawyer's letter.

✓ Administration Building - Panelling. Further designs by Messrs Arts & Crafts and by Weeks & Co.Ld. are submitted showing the required alteration in the seating accommodation at the table on the dais but omitting the rail along the front of the dais. Members are somewhat divided in their opinions as to the desirability of this omission but decision in the matter is left to the Works Committee to whom further designs showing a simple type of rail which can be removed at will will be submitted. Subject thereto and to alteration of the steps at the side of the dais so as to make the upper step conform with the lower, which is convex in shape,

acceptance of Messrs Arts & Crafts' design is confirmed.

✓ The McBain and Campbell Properties. Members are informed of the circumstances under which the McBain property on the Bubbling Well, Gordon and Avenue Roads has been offered for sale by Mr. Gordon Morris. The price asked is £850,000 but from conversation with Mr. Morris the Secretary has gathered that an offer of £700,000 payable wholly or largely in Municipal debentures would probably be accepted. The property has an area of a little over 60 mow, assessed at £5,000 per mow or a total of rather more than £300,000, so that £700,000 appears to be quite out of the question particularly in view of the fact that no purchaser could be expected to pay for the expensive marble, panelling and other elaborate fittings which have been put into the house. Apart from the price, it seems that the property might lend itself admirably to various Municipal purposes, whilst the house could probably be easily adapted as a new Nursing Home, should it be decided to dispose of the present Home as a result of the deliberations of the Health and Works Committees. The Commissioner of Public Works will therefore be instructed to report fully stating his opinion of the value of the property to the Council and in the meantime members undertake to give the matter their consideration with a view to its further discussion after the Recess.

Members are also informed that the Campbell Estate at the corner of Sinza and Hart Roads is in the market and could probably be purchased for £235,000. This property which comprises an area of 69 mow, with frontage on both the Sinza and Avenue Roads, and a residence of substantial dimensions, would also probably provide a suitable new site for the Nursing Home as well as for other Municipal purposes and the price appears to members to be a reasonable one, but pending decision in regard to the future of the Nursing Home and in the absence of any Budget appropriation with the consequent necessity for referring its purchase to the Ratepayers for approval, members concur that no offer could be made for the property at the present time, but they undertake to give the matter their consideration during the Recess.

✓ Road Names. Members' decision as recorded at the meeting on July 14 on the subject of Avenue Edward VII and Great Western Road, ~~was~~ duly communicated to the Chief Officer of the Fire Brigade for an expression of his views. In the meantime a letter has been received from the French Council suggesting that the Great Western Road, in so far as it forms the boundary between the two Settlements, should be renamed "Avenue Marshal Foch" and Siccawei Road, "Avenue Marshal Haig". The

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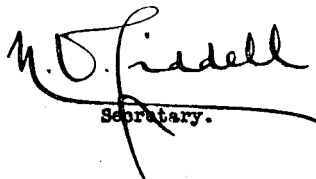
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Chief Officer and the Commissioner of Public Works have reported favourably on these suggestions and after brief consideration members direct that reply be made to the French Council notifying the Council's approval thereof subject to omission in each case of the word "Marshal". In this connexion members record the view that it would be undesirable that Manila Road should be renamed Avenue Edward VII as recommended by the Commissioner of Public Works.

The meeting adjourns at 1.10 p.m.



Chairman.



Secretary.

Volunteer Corps.

1033 Corps Headquarters. The appointment of Captain C.D. Pearson, Reserve of Officers, as Engineer Adviser, and his posting to Corps Headquarters with effect from September 9 are confirmed.

1034 Commandant's Quarters. The purchase of No.57 Yuyuen Road for \$17,000 for quarters for the Commandant, with completion and delivery on April 1 next, is approved and members concur with the suggestion that Mr. Lambe should endeavour to rent the house he now occupies, from its present owner, for a period of nine months at \$250 per mensem.

Attempted Sale of Guns & Ammunition to the Local Military Authorities.

1035 Having regard to the action of the Italian Authorities in denying the truth of the charge recently made by the Tuchun of Chekiang in connexion with certain attempts to traffick in arms as reported by the Commissioner of Police on July 28, and of the fact that these denials are apparently succeeding in creating the impression on the public mind that the Tuchun's charges were not well founded, the Chairman enquires whether, with a view to correcting this impression, members considered that it would perhaps be desirable to publish the Council's letter to the Senior Consul of August 9, expressing concern that it should be possible for any party to be supplied with arms and ammunition from foreign sources, in the present unsettled state of the country. In making this enquiry, the Chairman remarks first that he understands that the Council's letter to the Senior Consul has not been circulated to the Consular Body, because of the protest of the Italian Consul General that the matter was not one that concerned the Consular Body but only the Italian Authorities, and secondly that whilst the particular sale of arms in respect of which the Tuchun's charges were made, referred to 12 guns and ammunition it appeared that the sellers had offered no less than 400 guns, the location of which the Chinese Authorities were particularly anxious to discover.

As the result of some discussion, in the course of which Mr. Fessenden expresses the view that the Council should hesitate to give publicity where national as opposed to community interests were mainly concerned, Members concur in the view that the Council's letter to the Senior Consul should be withheld from publication for the present at least and pending further development.

1036 Motor Omnibus Service. In reply to the Council's letter of August 10, setting forth the terms upon which the Council would favourably consider the issue of a permit to run a motor bus service between the Bund and Woosung Road, as decided at the joint meeting of the Watch and Works Committees on April 26 last, a letter from Mr. W.H. Chen is submitted, stating the inability of the Chinese Motor Bus Co.Ld. to proceed with its proposals as the various contributions sought to be imposed by the Council were too high, and expressing the hope that they

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would be reconsidered.

There is also submitted an application by The China Garage Co. to run a bus service to Woosung, with Departmental comments thereon.

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The Chairman suggests that these two matters should be considered in due course, with the reply just received from the Shanghai Electric Construction Co.Ld. to the terms upon which the Council has expressed its willingness to sanction further extension of the railless tram service. He makes this suggestion in the view that the question of motor bus services and railless tram extensions can hardly be considered separately, since it seemed to him that it would be scarcely equitable to grant preferential treatment for any bus service as against the Shanghai Electric Construction Co.Ld. On the other hand the result of such a policy was that the Council had imposed such terms on the Chinese Motor Bus Company^{as} apparently made it impossible for it to run a bus service. Mr. Fessenden thereupon remarks that in other cities the two services are treated on a different basis and that he sees no reason why this should not be so in the Settlement. Mr. Macintyre concurs adding that in his opinion the need for providing greater facilities in the matter of cheap and fast transport should be considered paramount. Whilst not expressing any views on the question of differential treatment as between the tram and bus services, Mr. Lambe states that the Watch Committee would naturally welcome any development that would help in the solution of the traffic problem, and that it appeared to him that the matter had now become a question purely of finance, and of the contributions which should reasonably be exacted in respect of the two services and that as such the matter could therefore be dealt with by the Finance and Works Committees. Ultimately members concur that the matter should receive further consideration at a special meeting of the Council to be convened for the purpose after receipt of departmental reports in comment on the reply of the Shanghai Electric Construction Co.Ld. to the Council's proposals in re railless extensions.

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Visit of Commission on Venereal Diseases. A letter from the Secretary of the National Council for ^{Contributing} Venereal Diseases is submitted, forwarding a copy of the programme to be adopted upon the Commission's visit to Hongkong and suggesting that it be taken as a basis for consideration of the programme to be adopted upon the Commission's visit to Shanghai.

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Perusal of this programme and of the comments made thereon by the Commissioner of Police and the Health Officer, clearly indicates that it is of far too ambitious a character, and in many respects quite unsuitable for Shanghai, and members accordingly agree unanimously with the suggestion that, in the first instance, this programme and the

National Council's covering letter, should be referred to the Moral Welfare Committee with a request for their suggestions as to what would best meet local requirements, the matter thereafter to receive further consideration. In the meantime members concur that it would be desirable in due course to request the Moral Welfare Committee to provide some one to act as local Secretary for the Commission.

Bund Foreshore Rights. In view of the reiteration by the Shanghai Club of the claims and stipulations made by it in June 1911 on the subject of its foreshore rights, and having regard to the fact that the Bund Foreshore reclamation scheme which is now nearing completion, has given rise to a good deal of talk on the subject of such rights amongst Bund frontage owners, members approve of the publication of a Notification that the Council's policy with regard to the foreshore is to preserve and improve it for the uses ^{to} which it is at present put, or for such like uses as will not impair or be to the detriment of public rights, and the rights of the lot owners concerned.

Town Hall. A letter from the Rev. G.H. Bonfield on behalf of the Committee of Arrangements for the General Missionary Conference to be held in Shanghai in 1921 is submitted, requesting the loan of the Town Hall free of charge for meetings extending over a period of eight days. It is pointed out that in 1917 a ruling was made that all applications for remission of the usual charge for the use of the Hall i.e. \$130 per diem, should be refused, but members consider that the present applications should be treated as a special case, and that the Hall should be loaned to the Missionary Conference on the same terms as in 1908.

Municipal Loans, Silver Dollar Debentures. A report by the Treasurer and Comptroller is submitted forwarding an enquiry by the China Mutual Life Insurance Co.Ld. as to whether the Council would entertain the issue of silver dollar debentures on the same terms as the present tael issue, and stating that in such event the Company ^{might} take up \$500,000 face value of such Debentures, before December 31, 1921. With this report is submitted correspondence between the Vice-Chairman and the Secretary.

As there seems to be little doubt that the whole of the Council's requirements for the present year will be obtained by the existing loan issues, members consider that a silver dollar issue, which would in their opinion prove popular, should be deferred until next year.

Finance Department Staff - Mr. Ford. For reasons of health Mr. Ford has requested that renewal of his services from April last be upon a Form B

agreement which provides for termination by three months notice in writing on either side. In explanation members are informed that Mr. Ford has some heart affection, such as might later render his residence in Shanghai undesirable, and that it was for this reason that he wished to be in a position to terminate his services with the Council should occasion require, upon giving three months notice.

After brief discussion members concur that Mr. Ford's request will be suitably met by the issue of a Form A Agreement, coupled with the definite statement in writing that should he be advised by the Council's doctor in attendance on him, to leave Shanghai for reasons of health during the currency of his agreement the Council would release him on three months notice, on his undertaking to leave ~~Shanghai~~ at the expiration of such notice.

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Chinese Government Stamp Tax. In reply to his request for instructions as to what, if any, action should be taken upon a notice recently posted in the Mixed Court, under instructions of the Senior Consul, applying the Stamp Tax Regulation to Court documents, the Secretary is directed to draft a letter for despatch to the Senior Consul, expressing the Council's view that the Regulations should not properly apply to such documents as distinguished from documents used in evidence in cases before the Court since the former already bore their fees in accordance with the scale fixed by the Consular Body so that the imposition of the Chinese Government Stamp Tax would amount to a surcharge.

Municipal Salaries Commission. The resignation of Lt-Col. Hayley Bell, D.S.O., upon transfer to Macao, is received and accepted with regret. It is decided to invite Mr. Lowder to take his place on his taking charge of the Customs from Mr. Lyall, early next month.

The Municipal Gazette for September 23 is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

A. Brookes Smith

Chairman.

H. O. Fidell
Secretary.

At the meeting of the Council held on Wednesday, September 29, 1920,
at 4.30 p.m., there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambe
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- The Secretary and
- Assistant Secretary.

Absent:

- Messrs M. Benjamin
- D. Goh.

The minutes of the meeting of September 22 are submitted and confirmed,

335 subject to minor amendment under the heading Municipal Loans - Silver
 1194 Dollar Debentures and Finance Department Staff - Mr. Ford, in the latter
 1511 case to provide that Mr. Ford's undertaking to leave Shanghai shall be
 extended to an undertaking to leave the Far East. With regard to:
Commandant's Quarters. Mr. Lambe informs members that he has been
 unable to secure the house in Siccawei Road for the Commandant beyond
 the end of October. Discussion thereupon ensues as to how the Command-
 ant is to be accommodated from that time until the house purchased in
 Yuyuen Road is ready for his occupation. Several suggestions are
 considered and eventually it is decided to offer the Commandant the
 choice of an allowance of £200 per mensem for this period, leaving him
 to make his own arrangements, or of accommodation in the Wrightson
 House provided it can be made reasonably habitable without very heavy
 expenditure, as to which the Commissioner of Public Works will be
 required to report in detail as early as possible.

Senior Consulship. A letter from Sir Everard Fraser, K.C.M.G., H.M.
 Consul General, is submitted stating that he took over the duties of
 Senior Consul with effect from September 25, from Mons. D. Siffert,
 lately Consul General for Belgium.

Russian Consular Jurisdiction - Extra-territoriality. In view of the issue
 of a Presidential Decree in Peking on September 23, declaring that the
 Russian Ministers and Russian Consuls in China are no longer to be
 treated as Diplomatic Agents by the Chinese Government and in view of
 the consequent uncertainty as to the status of the large Russian
 Community resident in the Settlement, the Chairman suggests and members

concur that a letter be addressed to the Senior Consul enquiring whether the Decree applied to Russian residents in the Settlement and if so whether it placed them in the same position in all respects as that of ^{un}represented foreigners, and as such subject to the jurisdiction of the Mixed Court.

Volunteer Corps - Leave.

American Company. Upon the recommendation of the Commandant leave is granted to 2nd Lieut. J.W. Baldwin, from September 25, 1920 to March 24, 1921.

Complaint following arrest of British Subject. Correspondence between

H.M. Acting Consul General and the Commissioner of Police is submitted with the reference to the arrest of a Mr. P.W. Pate, a British subject, on suspicion of being concerned in the robbery and attempted murder of a Chinese curio dealer on August 30. In his report, which is also submitted, covering this correspondence and a letter from Mr. Pate pressing the issue and threatening proceedings in the Court of Consuls, the Commissioner of Police observes that the information in possession of the Police and sworn before H.M. Police Magistrate was considered by the latter to be of sufficiently suspicious a character to justify the issue of the warrant for arrest, that the Police were protected in their subsequent action by this warrant, that the information on which the Police acted was subsequently disapproved and that no evidence in the least degree suspicious had been discovered.

Discussion ensues as to the reply to be made to Mr. Pate in the course of which members question whether the information in possession of the Police was really sufficient to justify application for the warrant, expressing the view that it is undesirable that any arrest should be made, as Mr. Fessenden puts it, "on mere suspicion". In reply the Secretary points out that Mr. Pate who was known to be a dealer in jade and to be in some financial embarrassment seemed to answer to the description of his assailant given by the curio dealer and that even though it was possible that the warrant was not issued on the direct instructions of the Commissioner of Police, he was satisfied that the evidence justified the application for its issue. Mr. Fessenden thereupon suggests that under these circumstances no further discussion of the matter is necessary and, members concurring, it ^{is} ~~was~~ directed that the Commissioner of Police be instructed to reply to Mr. Pate in the sense that he had nothing to add to his letter on the subject to H.M. Acting-Consul General, in which the position of the Police in the matter was clearly stated, and regret expressed that Mr. Pate should have been put to any inconvenience.

A.S.

Invaliding of Dr. Fulton, 3rd Assistant Health Officer. In a report submitted, covering medical certificate, recommending that this employe, who only entered the Council's service in January last, should be invalided as he had developed lung tuberculosis, the Health Officer recommends (1) the issue of a year's full Pay and (2) payment by the Council of the passages Home of both Dr. Fulton and his wife.

With regard to (1) it is noted that although there are a few cases on record, in which the Council has granted a gratuity to an employe on his leaving invalided out of the service, they were all cases of employes of long service, and therefore do not provide a parallel with the case of Dr. Fulton, who, it must however be assumed, developed tuberculosis since joining the Council's service as he was apparently free from disease when passed by the Council's Doctor in London for services in Shanghai. With regard to (2) it is noted that although Dr. Fulton is entitled to his own passage, the standing rule as regards wives provides that they shall not be entitled to a passage until the employe concerned has served for a period of at least six years.

The file in re this matter has been circulated to the Health Committee whose views are summarised by the Chairman, who expresses his agreement with Mr. Lambe that Dr. Fulton's case would be suitably met by the issue of six months full Pay - at the present exchange approximately £1000.0.0. - and by the grant of passages Home for both Dr. Fulton and his wife, and further that the Municipal Salaries Commission should be requested to suggest a general ruling on the question of invaliding for adoption for the future since it is extremely difficult to decide each case on its merits, as, in so large a service as the Council, such decisions do and must tend to become precedents for the next case that arises.

Mr. Girardet considers that the case is somewhat special and that it would be reasonable to issue full Pay for a year, but members ultimately concur in endorsing the views expressed by Mr. Lambe, as also Dr. Marshall's view that even should Dr. Fulton recover he should not under any circumstances be re-employed by the Council, as is tentatively suggested by Dr. Jackson.

Case of Mr. Leveson. The Chairman refers to a letter under this caption, penned by Mr. Leveson, late Secretary to the Council and published in the North China Daily News of September 17. He states that he had intended to refer to this matter at the last meeting and had requested that it be set down for consideration today, because whilst of the opinion that the Council should not take any public notice of the letter, he considered that it was nevertheless misleading and unfair

*File
Secretary's Office
Couch Vol. 5*

M.P.

particularly since Mr. Leveson had omitted to mention the grant of £30,000 which had been made to him by the Council in 1918, in addition to superannuation. For the information of members who were not on the Council at the time and are therefore unfamiliar with the circumstances of the case, he then briefly summarises the events which led to the acceptance of Mr. Leveson's resignation, emphasising that the Secretariat was not in any way concerned, either in the petition signed by heads of departments, or in the Council's ensuing discussions on the subject.

1111 Land Commission. The resignation of Mr. H.E. Campbell from his seat on the Land Commission as the Council's nominee is accepted with regret, and directions are given that an invitation be addressed to Mr. S.B. Neill to fill the resulting vacancy.

1112 Public Garden. Dr. Ransom enquires whether some action cannot be taken to mitigate the nuisance and annoyance which result from the use of the Public Garden as a sleeping place by vagrants and drunken sea-men in particular. In reply it is pointed out that the Garden remains open throughout the night and that Police supervision and improvement in existing conditions would be almost impossible without the adoption of a closing hour. Members accordingly recommend for the consideration of the Parks Committee that the public should be turned out of the Garden and the gate closed at 1 a.m. in the summer and at 12 mid-night in the winter, and re-opened in the early morning.

1113 6% Sterling Loan 1920. Members note with satisfaction that this loan has been fully subscribed and the publication of a Notification accordingly stating that the subscription list has been closed is directed.

1114 Famine Relief Fund. The Chairman refers to the very serious famine that has occurred in the North of China and to the measures which are being taken locally to provide relief. He observes that foreign firms and individuals will no doubt be invited to subscribe to the fund started for the relief of the sufferers and enquires whether members consider that the Council should subscribe thereto. Apart from the fact that there is no appropriation in the Budget and that objection to a subscription by the Council might be taken by the ratepayers members endorse Mr. Mackay's view that any subscription by the Council would undoubtedly create a precedent, which would render it difficult for the Council to refuse to subscribe to other, by no means infrequent, appeals of a similar character and as such should not be sanctioned.

File
General Miscellaneous
1 Cont. 7-11-30

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Sept 29'20.

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The Municipal Gazette for September 30 is submitted in proof and authorised
for publication.

The meeting adjourns at 5.35 p.m.

A. Brooke Smith

Chairman.

H. D. Fiddell
Secretary.

a.a.s.

At the meeting of the Council held on Wednesday, October 6, 1920,
at 4.30 p.m., there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambé
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- The Secretary and
Assistant Secretary.

Absent:

- Messrs M. Benjamin
- D. Goh.

✓ The minutes of the meeting of September 29, are confirmed and signed by the
 Chairman. With regard to:

✓ Commandant's Quarters. The Commissioner of Public Works has reported
 that the Wrightson house can be made reasonably habitable at an
 estimated cost of \$840 and, at members' direction, instructions have
 been given to him to proceed with the work immediately.

✓ Russian Consular Jurisdiction - Extra-territoriality. The Chairman
 reads an unofficial letter from H.M. Consul-General, in which he
 expresses the view that so long as the Consular Body remained without
 instructions from the Diplomatic Body it would be the soundest policy to
 ignore the Presidential Decree and to take Russian subjects before the
 Russian Consular Court and let it deal with them or pass them over to
 the Mixed Court, and that he would shortly reply officially in this
 sense. With members' approval the Chairman will reply to Sir Everard
 Fraser stating that the policy outlined by him commended itself to the
 Council who would act thereon pending receipt of his official letter
 and further developments.

In this connexion the Chairman refers to a statement contained in
 the Police Daily Report of today's date to the effect that General Ho
 Feng Ling, the Acting Military Governor, had wired to Peking urging the
 Chinese Government to get the Diplomatic Body to send immediate
 instructions to the Consular Body so that he might arrange matters
 with the latter.

✓ The minutes of the meeting of the Watch Committee of October 4, are
 submitted and confirmed. With regard to:

M.S.P.

✓ Expeditionary Forces Emergency Unit. Members direct that a letter be addressed to Major Reader Harris expressing the Council's thanks and appreciation to him and to members of the Unit in the sense recorded at the meeting of the Committee.

✓ Special Reserve Unit. In reply to Dr. Ransom's suggestion that some means should be taken to secure recruits for the Corps from the Council's staff, it is pointed out that the public services must be continued in time of local disturbance and that for this reason a comparatively large number of Municipal employees are precluded from joining the Corps. Members however concur with the suggestion that Heads of Departments should be notified of the Council's wish that they should encourage members of their staff who can be spared to join the Corps and that a circular letter in the same sense should be addressed to Heads of local business houses.

✓ Squared Map of the Country. Members direct that it be impressed on the Commandant that, until he receives instructions to the contrary, he should not proceed further with his unofficial negotiations with the Whangpoo Conservancy Board for fear that such negotiations may possibly result in obstruction from the local officials.

✓ Revised Corps Regulations. In reply to the Chairman's enquiry it is noted that the revised Regulations XXIV and XXV contain substantially the same provision as the existing Regulation VIII in that the appointment or transfer of an officer to a unit is made subject to his acceptability to the unit as a whole. The Chairman observes that this provision or its interpretation by the Council was largely responsible for the "B" Company dissension in 1918 and that it seemed to him to be very desirable that the provision should be so altered as to avoid any possibility of further dissension of a similar character in the future.

Dr. Ransom thereupon refers to the procedure followed by the American Company in the case of the appointment or the promotion of an officer, adding that it should not be difficult to devise a somewhat similar procedure to meet the needs of other Companies. Mr. Mackay urges that the Commandant should be given a free hand, whilst Mr. Macintyre suggests amendment of the wording of the Regulations in question so that acceptability should be determined by a majority of the unit instead of by the unit as a whole. Ultimately members concur that the Commandant should be requested to express his views on this suggestion as also to state how he proposed that the views of a unit should be obtained as to the acceptability or otherwise of a candidate for appointment or transfer as the case might be.

Subject to further consideration of this point the Committee's minute approving the revised Regulations is confirmed.

Volunteer Corps.

✓ Corps Headquarters. Upon the recommendation of the Commandant six months leave is granted to Major L.E. Canning O.B.E. from October 1, 1920 and the following appointments are authorised:-

1023 Captain E.H. McMichael as Adjutant with effect from October 1, 1920, vice Major Canning resigned. Captain McMichael will continue to command the Light Horse in addition to his other duties until further notice.

1025 Captain A.J. Stewart, Reserve of Officers, as Assistant Adjutant, with effect from October 1, 1920.

1026 Captain W.J.N. Dyer, Staff Officer for Reserves as Orderly Officer with effect from September 9, 1920.

✓ Health Officer's Long Leave. An application by Dr. Stanley for long leave from March next for a period of 20 months is submitted with memorandum by the Secretary and comments by the Health Committee. Having remarked that Dr. Stanley has already received Deferred Leave Bonus in respect of his overdue leave, the Chairman expresses the view that the needs of his case would be suitably and adequately met by the grant of five months "Study Leave" in addition to the usual long leave of seven months making a total ^{leave} of one year, which, in his opinion, should be sufficient to enable Dr. Stanley to recuperate his health and bring up to date his knowledge of public health matters. Members unanimously endorse this view and decision is recorded accordingly.

✓ Avenue Road School for Girls - Use for Sunday School Class. An application by the Rev. G.H. Bondfield on behalf of the Union Church Sunday School for permission to use two or three of the school rooms for the conduct of a Sunday school class, is submitted with comment by the Headmistress, and file No.19/1110 bearing on a similar application which was made and refused in September 1919. After brief consideration of this application it is directed that it be refused, since approval would undoubtedly create a very troublesome precedent.

✓ The McBain Property. A departmental report on his inspection of the McBain property, made by Mr. R.C. Turner, Architect in the Public Works Department, is submitted with a covering report by the Commissioner of Public Works. He states that as the house had been built as a residence it could not be adapted to any reasonably useful purpose, and that he therefore refrained from expressing an opinion on its value to the Council, but that stripped of the buildings the land would probably fetch from £350,000 to £400,000. Under the circumstances and in the view that it would in any case be cheaper for the Council to buy a site undeveloped with buildings than one developed with buildings which had

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to be scrapped the Chairman suggests that there is no longer any object in withholding a definite reply to Messrs Lester, Johnson & Morriss until the future of the Victoria Nursing Home and Isolation Hospitals sites had been settled. Mr. Mackay then observes that, from recent conversations with Mr. McBain, it was apparent that Mrs. McBain would not entertain any offer for the property that would mean the sale of the residence at what might be considered a scrapping price. After brief discussion, members concur that a letter should be addressed to Messrs Lester, Johnson & Morriss informing them that the Council was unable favourably to consider their offer to sell the property.

- ✓ Chinese Educational Committee. A letter from Mr. C.F. Garstin, H.M. Acting-Consul, is submitted, accepting the Council's invitation to fill the vacancy in the membership of this Committee caused by the resignation of Mr. H. Phillips.
- ✓ The Municipal Gazette for October 7, is submitted in proof and authorised for publication.
- ✓ The meeting adjourns at 5.45 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell

Secretary.

W.P.L.
At the meeting of the Council held on Wednesday, October 13, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

Absent:

Messrs M. Benjandn
 D. Goh.

The minutes of the meeting of October 6, are confirmed and signed by the
 Chairman.

The minutes of the meeting of the Electricity Committee of October 1 are

submitted and confirmed. With regard to:-

Temporary Housing at Riverside. In reply to the Chairman, Mr. Macintyre states that the proposed temporary bungalows will be kept standing as long as possible and that when the site on which they are to be built is required for the Riverside extensions, they will not be scrapped but be re-erected elsewhere, or disposed of. He further explains that their erection on the land recently purchased for the provision of permanent quarters for the Riverside staff would be impossible as it would interfere with the construction of the latter.

Nos. 3 & 4. A.E.C. Turbo-generators. The Chairman enquires how it is proposed to deal with the difference between the depreciated price at which these sets stand in the Department's accounts and the amount realised on their sale. Mr. Macintyre replies that presumably the loss will be debited against General Reserve Account and not against Revenue Account, but that he will obtain the Committee's views on this point at its next meeting.

Fearon Road Property. The Chairman states that great difficulty will be experienced in collecting rents on the recent^{ly} acquired addition to this property since they are not payable in advance, and that for this reason his firm had replied to the Electricity Department that it could not undertake their collection. At the same time he suggests that the Department should endeavour to collect as much as possible. Members

concur with this suggestion as also with the suggestion that the verbal arrangements made with Messrs Jardine Matheson & Co.Ld., in regard to insurance should be confirmed by the Department.

✓ Staff - Payment of Rates in the French Concession. Mr. Maguire's application is disapproved, as its approval would involve the establishment of a principle that would inevitably re-act on the Council.

✓ Collector Tuttleman - Language Allowance. Noting that a language allowance is made to Sergeant Schmidt of the Police Force, members approve the recommendation that Mr. Tuttleman should receive an allowance of £20 per month as Interpreter to the Department, not because of his knowledge of several languages but because such knowledge has, it seems, a very definite value to the Department.

✓ The minutes of the meeting of the Finance Committee of October 8, are submitted and confirmed. With regard to:

2008 Audit Fee. Members direct that the increased fee come into operation as from January 1 next, and not from October 1 as requested by the Auditors.

The minutes of the meeting of the Works Committee of October 8 are submitted and confirmed. With regard to:

2009 Bund Widening & Public Garden Extension. The Chairman suggests that if the proposals submitted by the Commissioner of Public Works do not contemplate bunding out as far as the Normal Line, the advisability of doing so should be considered. This suggestion will receive attention, when the proposals are under consideration in connexion with the Budget for 1921.

2010 Co-operation in Road Repairs. Members concur with Mr. Macintyre that the attention of the Electricity Department should be specifically drawn to the Yangtzeppoo Road case, with a view to its co-operation in avoiding similar cases in the future. Members also approve the proposed restriction on the re-opening of road surfaces provided that it is not contrary to the concessions granted to the Water, Gas and Telephone Companies, and that it is not so applied as to cause any real hardship on the consumer.

Volunteer Corps - Leave.

2011 First Reserves. Upon the recommendation of the Commandant, eight months leave of absence, from October 16, is granted to Lt. C.H. Ryde.

2012 Land Regulations.- Requisition of Houses, etc. The file in re this matter is submitted containing instructions to the Legal Adviser, his opinion covering alternative draft suggested "Land Regulations" and Report by the Commandant in comment.

2013 The Legal Adviser expresses the opinion (1) that ...

Requisition must be obtained by a Land Regulation, a Bye-Law being insufficient for the purpose, (2) that there is practically no hope of a Land Regulation being accepted in Peking, on the basis set out in Form A attached to his opinion, but (3) that there would be a better chance of approval of a Land Regulation on the basis set out in Form B which differs from Form A in that instead of its authorising the Council to empower its officers to requisition, it merely authorises it to empower them to make application to the Court concerned for Requisition Warrants directed to persons over whom they have jurisdiction.

Whilst members are inclined to agree with the Legal Adviser that Form A may not meet with the approval of the Consular and Diplomatic Bodies, they are nevertheless unanimous in the view that an endeavour should be made in the first instance to get this Form adopted, since the procedure thereby provided would be of infinitely greater value to the Council than that laid down in Form B. Moreover, failure to secure approval of Form A will not prevent an application hereafter for approval of Form B. Accordingly, subject to careful revision of the wording, it is decided to address the Consular Body requesting its support to the approval of Form A.

Chinese Government Stamp Tax. Members note with satisfaction the receipt of a reply from the Senior Consul stating that the Consular Body agreed that the Stamp Tax Regulations should not properly apply to "Court" documents on which Court Fees are paid, and that the necessary action would be taken to cancel the original Order issued by the Consular Body, making them so applicable.

2248 Land Taxation - Unregistered Land. A memorandum by the Secretary is submitted on the subject of the taxation of former German and Austrian Lots, and unregistered land generally, together with a letter from Messrs Hansons, to which reply is approved in the form of the draft submitted, pointing out that all land situated within Settlement limits, whether registered in a Foreign Consulate or not, is liable to Municipal taxation, explaining the circumstances under which unregistered land had not thus far been taxed, emphasising that removal from a Consulate Register did not entitle any land to exemption and declaring that the Council contemplated bringing all unregistered land under taxation at an early date. To give effect to this declaration, members direct that the Schedule of Rates, Taxes, Dues and Fees, for submission at the next Annual Meeting of Ratepayers, be so drawn as to provide for the levy of Land Tax on unregistered as well as registered land.

233 Polytechnic Public School for Chinese. In accordance with the minute of

August 11, further reports by the Commissioner of Public Works have been circulated to members, pointing out that the existing building is of exceedingly cheap construction, consisting of 5" walls built between wooden posts and braced together after the manner of cheap Chinese houses, and that to adopt the suggestion of supporting the upper storey by concrete pillars would entail cutting away floors and walls, and so destroying the existing stability and that it would in fact be cheaper to pull down the existing building and re-erect it, using the old material, at a total estimated cost of £8000.

After brief consideration of this report members direct that the views of the Chinese Educational Committee be obtained as to the desirability of re-erecting the School buildings on this basis during the next summer vacation, or on the other hand of resting content with restriction of admission to the School, until the leases on the portions of the site not at present utilised by the School fall in in 1925 and 1926, when in accordance with the Polytechnic Trust Deed, the Council will have to take action to construct a suitable permanent School building.

Civic League - Lectures on Municipal Government.

In response to an enquiry by Mr. E.C. Pearce, former Chairman of Council, as to whether members have any objection to his repeating before the Civic League an address on the "Evolution of Shanghai and its Municipal Government" originally given by him as a private address at a meeting of the Rotary Club, members direct that reply be made that they have no objection. In this connexion, and in response to a request made by Mr. A.J. Hughes, a member of the Executive Committee of the Civic League, that the Secretary should address the League on the Land Regulations and that other Heads of Departments should follow with addresses on Municipal matters coming within their respective spheres, it is directed that reply be made that it is a Standing Rule that Municipal employees should not address any Association or Society on Municipal matters and that, apart from this Rule, Heads of Departments are too much occupied with the conduct of their duties to permit of their devoting the time that would be required in preparing and giving such addresses.

Land Commission. A letter from Mr. S.B. Neill is submitted accepting the Council's invitation to serve as its nominee on the Commission.

The Municipal Gazette for October 14 is submitted in proof and authorised for publication.

Oct 13'20.

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The meeting adjourns at 6.05 p.m.

A. Brooke Smith

Chairman.

M. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, October 20, 1920,
at 4.30 p.m., there are:

Present:

- Messrs A. Brooke Smith (Chairman)
- S. Fessenden
- H.H. Girardet
- W.P. Lambe
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- The Secretary and
- Assistant Secretary.

Absent:

- Messrs M. Benjamin
- D. Goh.

The minutes of the meeting of October 13, are confirmed and signed by the
Chairman. With regard to:

The minutes of the meeting of the Electricity Committee of October 1, -
Temporary Housing at Riverside. Mr. Macintyre explains that he had not
intended to give the impression that the temporary bungalows would be
re-erected elsewhere when their removal from the Riverside site is
required, that the bungalows were of lath and plaster construction, and
that on their removal they would merely be sold for what they would
fetch.

The minutes of the meeting of the Works Committee of October 8, -

Co-operation in Road Repairs. The Chairman states that from a perusal
of the relative clauses in the Council's agreements with the Waterworks
and Telephone Companies, the Secretary has formed the opinion that the
rights conferred on these two companies in the matter of road openings
are such as to preclude the Council from imposing any hard and fast
ruling that once opened, a permit for re-opening will not be granted
until after the lapse of two years. Under the circumstances it seems to
the Chairman, and members concur, that the most that can be done is for
the Secretary to address the several public utility companies concerned
requesting their co-operation in the matter, and stating that permits for
re-opening will not be granted until after a lapse of two years unless
they are able on each occasion to show reasonable and satisfactory cause
why the particular work, for which a permit is required, could not have
been carried out on the last occasion of the opening of the road concern-
ed. In this connexion and in reference to his remarks endorsed on the
circular forwarding the Council minutes for members confirmation, Dr.

Ransom states that what he particularly had in mind was the desirability of action to prevent unnecessary inconvenience to the public and unnecessary wastage of public monies.

At the conclusion of the discussion, Mr. Macintyre enquires whether it is the intention to alter the position of the Bund flagstaff, which it is understood will be donated to the Council by Messrs. Mackinnon, Mackenzie & Co. He suggests that it is desirable that this should be done as its present position is no longer a convenient one now that this section of the Bund road improvement scheme has been completed. He also comments on the fact that this scheme has been carried out opposite the Union Insurance Offices in such manner as will, it seems, involve taking up a portion of the new roadway when the flagstaff opposite this Company's buildings is removed, as it shortly will be. The Secretary is directed to bring these matters to the notice of the Commissioner of Public Works and as regards the latter to request him to report.

Volunteer Corps.

Light Horse.

Resignation. The resignation of 2nd Lieutenant F.W. Foster forwarded by the Commandant is accepted with regret.

Commission. Upon the recommendation of the Commandant, a commission as 2nd Lieutenant is authorised for issue to Squadron Sergeant Major A.H.P. Koe.

Promotion. Upon the recommendation of the Commandant the promotion of 2nd Lieutenant H.G. Robinson to be Lieutenant is approved.

Revised Corps Regulations. In accordance with the directions recorded at the meeting on October 6, a report by the Commandant is submitted expressing his views (inter alia) on the suggestion that the revised Regulation XXV should be amended so as to provide that the acceptability of an officer to a unit shall be determined by a "majority of that unit" instead of by "that unit as a whole", and setting ^{out} the procedure which he suggests for adoption to ascertain such acceptability.

He expresses strong opposition to the substitution of the words "majority of that unit" for "that unit as a whole", stating as his reasons that election by ballot is diametrically opposed to military principle, that his experience of asking for individual opinions on any subject had been that a comparatively small proportion ever took the trouble to answer, that those who did were generally such as had strong views one way or the other, that the remainder did not bother themselves, and that in this particular instance a truculent minority might swing the balance the wrong way and the real feeling thus be overlooked. He states it as his opinion that acceptability should be

ascertained by the unit Commander concerned enquiring of his platoon and section Commanders what the views of their members are, that this procedure was easy, and that it was quite in accordance with military principles.

The Commandant's views are the subject of lengthy discussion. The Chairman observes that the revised Regulation XXV as drawn is substantially the same as the existing Regulation VIII, that in its present form it seemed to him to be indefinite and that unless it was altered, it might not improbably lead to a repetition of the "B" Company dissension of 1918. Mr. Lambe concurs remarking that the dissension in question had not been forgotten, and that if the wording of Regulation XXV was not changed it would be likely to give rise to some further discussion on the subject at the next meeting of Rate-payers. Mr. Mackay reiterates the opinion expressed by him at the meeting on October 6, that the Commandant should be given a free hand. Dr. Ransom desires to strengthen the hands of the Commandant, and states that for this reason he supported the suggestion to substitute the words "majority of that unit" for "that unit as a whole". It does not seem to him that there should be any great difficulty in ascertaining the views of the majority: indeed this was actually done in the case of the American Company. Mr. Girardet supports the Commandant's views, adding that it appeared to him that the procedure which the Commandant intended to follow in ascertaining the acceptability of an officer should meet the needs of the case, and that it scarcely seemed necessary to define this procedure specifically in the Corps regulations.

Ultimately after the exchange of further views, members concur with the suggestion that the Watch Committee should discuss the matter further with the Commandant at its next meeting, and that, in the meantime, the Secretary should inform him that, whilst members wished to give him discretionary powers in the matter of appointments, transfers and promotions, they nevertheless felt that it would be dangerous to leave the matter to rest upon the revised Regulation XXV as at present drawn.

Suspension of Licences - Procedure. Members endorse the recommendation of

1121 the Watch Committee that when breaches of licence conditions are reported to the Secretary, and they appear to him to be sufficiently serious to warrant suspension, he should act forthwith in accordance with the discretionary powers vested in him by the Council, and report afterwards for the information of, and confirmation by the Watch Committee. This procedure will avoid delay which might, as Mr. Lambe emphasises, conceivably have disastrous results and involve the Council.

19/1936
Bund Foreshore - Customs Examination Shed. A letter from the Commissioner of Customs is submitted in reply to the Council's letter of July 17, briefly to the effect that, whilst willing to set back the Examination Shed as required, the Customs could not agree to that part of the Council's proposals which provided for additional passenger landing facilities. From enquiry it has been ascertained that this attitude can be attributed to the Chief Tide Surveyor Mr. Golding, and from informal discussions between the Commissioner of Public Works, the Harbour Master and Mr. Golding, it seems that the last named is under the impression that the Council sets such very great store on the setting back of the Examination Shed, that it will, if pressed, be prepared to waive all other points.

Under these circumstances, and in view of the fact that the Council's main concern is to secure better passenger landing facilities than are provided by the existing passenger pontoons, and in view also of the fact that the setting back of the Examination Shed so as to allow the Bund road widening scheme to be carried out to the new line for its entire length is of secondary importance, the Secretary's suggestion was approved by members, that to avoid further useless expenditure of time in negotiations, he should reply to Mr. Lyall officially, stating that, in view of the inability of the Customs to agree to that part of the scheme which provides for additional passenger landing facilities, the Council did not propose to proceed further in the matter but would make its own separate and independent arrangements to this end, and that he should write to him an unofficial covering note emphasising that it was really because of the need for such improved facilities, and not because of the Bund road widening improvement scheme that the Council took up the matter. Since members directions were recorded in this sense, official notification has been received that Mr. Lyall has handed over charge of the Customs to Mr. Lowder. Having regard to this fact and as the Commissioner of Public Works has reported that he is still hopeful of reaching a satisfactory compromise with Mr. Golding, members concur that action upon their directions should be held in abeyance pending receipt of a further report from the Commissioner of Public Works.

2036
Pro-Council Chinese Propaganda. A memorandum by the Secretary is submitted recalling the suggestion made in the early part of the year as to the need of instituting some pro-Council propaganda amongst the Chinese to offset the somewhat active anti-Council propaganda. He states that he has discussed the matter at some length with Dr. Parker, Director of Chinese Studies, extracts from whose reports on the subject are submitted with comments and recommendations, which are the subject of

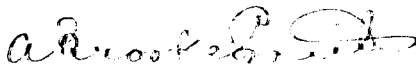
discussion in detail, members ultimately recording their approval of the following suggestions:-

- (1) That arrangements should be made to ensure the publication from time to time of "inspired" articles in one or more of the leading Chinese daily newspapers and that if necessary contracts be given for advertising space for Municipal notices etc.
- (2) That all such articles whether for publication in the newspapers or - when some particular emergency may arise which would seem to call for this action - for inclusion in hand-bills for distribution, should first be translated into English and passed by the Secretary for publication.
- (3) That a Chinese Assistant should be engaged by the Secretary to work under the Director of Chinese Studies in writing such articles as may be required and in generally assisting in this connexion.
- ✓ (4) That, with a view to promoting closer contact between the Council and those Chinese who are in a position to influence Chinese public opinion to some extent, the Secretary, the Commissioner of Police and the Director of Chinese Studies should, if it be found possible, be made members of the Union Club with payment of entrance fees and monthly subscriptions by the Council, and further that ^{if} ~~should~~ the Commissioner of Public Works, the Health Officer and the Treasurer and Comptroller would make use of the Club and consider that it would be of advantage to them in the conduct of their duties, they too should be made members of the Club on the same terms. The Secretary is directed to ascertain their views on this point.
- (5) That with the same object in view an allowance of a suitable amount should be made annually to the Secretary from which he should pay reasonable expenses for periodically entertaining Chinese, incurred by the officials concerned.

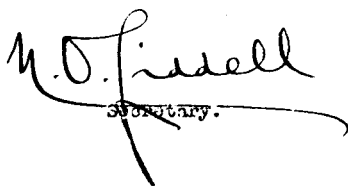
At the conclusion of the discussion the Chairman expresses the view and members concur that it is essential that the proposed propaganda be properly carried out as non success would be worse than no propaganda at all. Mr. Fessenden states, in this connexion, that he is not altogether in favour of the propaganda proposals in so far as they contemplate inspired articles in the newspapers and the issue of handbills, and that in any case great care would be necessary, where - upon the Chairman replies that the Secretary should refer to the Watch Committee for instructions whenever he is in doubt as to the advisability of any particular action.

The Municipal Gazette for October 21 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, October 27, 1920.

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 D. Goh
 W.P. Lambe
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

Absent:

Mr. M. Benjamin.

The minutes of the meeting of October 20, are confirmed and signed by the Chairman. With regard to:

The minutes of the meeting of the Works Committee of October 8. - Co-operation in Road Repairs. In a report which is submitted and read, the Commissioner of Public Works explains the several difficulties which exist in the matter of preventing the constant opening of roads. He suggests that any hard and fast rule that permits will not be issued for re-opening until after the lapse of a lengthy period, would lead to endless trouble, and therefore recommends that the several public utility undertakings concerned be addressed requesting their co-operation and mentioning the possibility of withholding of permits in certain cases. This recommendation coincides with the decision already reached by members and to which effect will be given by the Secretary.

Pro-Council Chinese Propaganda. Members are informed that the Commissioner of Public Works and the Treasurer and Comptroller will be glad to be made members of the Union Club, and that if made members they will make use of the Club, but that the Health Officer has no particular desire to be a member, unless the Council considers that it would further its interests. Under the circumstances it is decided to confine membership of the Club for the present to the Commissioner of Police, the Commissioner of Public Works, the Treasurer and Comptroller, the Director of Chinese Studies and The Secretary.

The minutes of the meeting of the Foreign Educational Committee of October 25, are submitted and confirmed.

Russian Consular Jurisdiction. In a private note to the Secretary forwarding an extract from the "Russian Echo", in comment on the issue of passports to Russian subjects by the Commissioner for Foreign Affairs, the Russian Consul-General, Mr. Grosse characterises this action as a usurpation of Consular functions and recalls that when the former Commissioner Mr. F.M. Sah abused the hospitality offered to him in the Settlement by endeavouring to set up a system of registration of Austrian and German subjects, action was taken which led to his dismissal from his post. After this note has been read to the meeting, the Chairman informs members that he had occasion to call yesterday upon the Senior Consul in connexion with another matter, and that on his referring to Mr. Grosse's note, the Senior Consul had assured him that the Consular Body would not under any circumstances permit the Commissioner of Foreign Affairs to function in any way in the Settlement, that Mr. R.H. Clive, the British Charge d'Affaires would shortly be here from Peking, and that he considered it desirable that the Council should explain the position of affairs to him, point out the difficulties that resulted therefrom, and urge upon him that the Diplomatic Body take immediate action to devise some satisfactory procedure to meet the requirements of the situation, particularly as there was so large a number of Russians resident in the Settlement. Members concur that action on these lines is desirable, and the Chairman accordingly undertakes to bring the matter to Mr. Clive's attention when he calls upon him officially with the Vice-Chairman and the Secretary next week.

Volunteer Corps.

Headquarters. Upon the recommendation of the Commandant, a Captain's commission as Medical Officer is authorised for issue to Honorary Major E.G. Gauntlett, C.B.E., D.S.O.

Local Political Situation. A letter from the Senior Consul is submitted forwarding a communication from the Commissioner for Foreign Affairs in reply to the Council's protest to the Consular Body in accordance with the decision recorded at the Council meeting on July 28. After brief discussion reply to the Senior Consul is approved for despatch in terms of the draft submitted.

Medical Attendance on Municipal Employees - Confinements. An application by Chief Inspector F.J.W. Melville of the Health Department, raises the question of whether the allowances which are at present granted to Municipal employees in respect of doctors fees for attendance at confinements and fees for accommodation at the Ward rate at the Victoria Nursing Home, or an allowance in lieu, should be extended

to apply to confinements out of Shanghai. As the allowances in question are fixed in amount, it does not seem to members that any complication will arise and extension accordingly is approved.

Invaliding of Dr. Fulton. A petition from Dr. Fulton requesting re-consideration of the decision recorded at the meeting on September 29, is submitted and after discussion at length of the views set forth therein and in a report by the Health Officer in reply to members' enquiry as to whether the conditions of work described in Dr. Fulton's petition had, in his opinion, in fact been a direct cause of his breakdown, members direct that Dr. Fulton should be given one year's leave on Half Pay, to be made up to the equivalent of £1000, with termination of his services at the expiration of such leave.

Markham Road Bridge. In accordance with the directions of the Works Committee, the Commissioner of Public Works was recently instructed to proceed with the examination of this bridge with a view to its repair. On October 25, he reported that, when the Assistant Engineer-in-charge of the Western District proceeded with Chinese carpenters to carry out these instructions, they were obstructed by the Chapel Police and their tools confiscated. The matter was reported to the Chairman who informs members that accompanied by the Secretary, he called on the morning of October 26 on the Senior Consul who told him that he regretted that the Council's protest of July 10 against a previous similar instance of obstruction had not been forwarded to the Chinese authorities by his predecessor Mr. Siffert, that on his taking over his papers, he had forwarded this protest to the right quarters, and that if the Council would address him in reference to the present instance of obstruction, he would take immediate action. A letter accordingly was addressed to him, and is read to the meeting, members noting that the Commissioner of Public Works has since reported that the confiscated tools have been returned.

Town Hall - Fee for Hire. A letter from Mr. G.A. Fitch of the Y.M.C.A. is submitted suggesting a reduction in the usual charge for the hire of the Town Hall - £130 per diem exclusive of the cost of lighting - and contrasting this charge with that made for the Y.M.C.A. Hall \$70 per diem. With this letter and, in reply to an enquiry made by Mr. Mackay, there is submitted a report by the Commissioner of Public Works stating that the expenses incurred on any occasion on which the Town Hall is let would be covered by £30. Under the circumstances and in the view that the use of the Hall for what may be termed community purposes and its use by members of the community should be encouraged as much as possible, members decide, after brief discussion, to reduce

the charge to £75 per diem, but direct that this reduction shall not apply when the Hall is used for purposes other than those mentioned.

Rice Money. As the price of best quality rice has now fallen below \$9 a picul, members direct that the issue of rice money to Chinese employes on the Pay sheet authorised at the meeting on June 16, be discontinued.

Electricity Department - Gold Dollar Exchange. In a report submitted the Treasurer and Comptroller points out that between now and June 30 next year, approximately Gold \$1,300,000 will be required to finance Electricity Department orders placed either locally or in America, that exchange contracts for a total of Gold \$292,700 are outstanding, that he understood that the daily fluctuation of the London/New York cross rate might necessitate a restriction in the facilities usually granted by the Bank in connexion with business conducted with America unless covered by a fixed exchange, and that it had therefore become necessary to consider the advisability of fixing exchange for say a further Gold \$1,000,000. With members' approval this report will be referred for consideration by the Finance Committee, and in the meantime the Secretary is directed to ascertain the views of the Electricity Committee thereon.

In this connexion the Treasurer and Comptroller's suggestion is approved that enquiries be made as to the financial standing of the Dominion Engineering and Inspection Company of Montreal, upon whose certificates payments are made by the Bank in New York to suppliers to the Council. The Secretary is directed to request the Bank to furnish a confidential report accordingly.

1724- Visit of Commission on Venereal Diseases. In reply to the request for suggestions as to the programme that would best be suited to the forthcoming visit of the Eastern Commission of the National Council for combating Venereal Diseases, a letter from the Secretary to the Moral Welfare Committee Mrs C.F. Remer is submitted, suggesting that a local secretary be appointed with an advisory committee to assist him in issuing invitations and in arranging for conferences, and that invitations to serve on this committee be addressed to the following in addition to those whom the Council might deem advisable, viz: Dr. Mary Stone, Mrs. C.F. Remer, Dr. W.B. Billinghurst, Dr. Frank Rawlinson, Mr. G.F.S. Kemp, Dr. W.L. New and a Japanese whose name would be submitted later. After further suggesting that certain points which are set forth in detail be considered at a final joint conference, Mrs. Remer expresses the view of her committee that it is

unnecessary to present any detailed plans of conferences and lectures, which might more suitably be left to the local secretary and the advisory committee.

Commenting on this letter the Chairman expresses the view that it would be well to adopt the suggestions put forward by the Moral Welfare Committee in regard to the appointment of an advisory committee on the understanding that the programme drawn up for the visit of the Commission be submitted for the Council's approval in due course. Members concur and at their request Dr. Ransom undertakes to serve on this committee as the Council's representative. As a member of the Municipal staff Mr. Kemp's nomination to the committee cannot be sanctioned, but the other nominees are considered suitable and invitations to serve will be addressed to them accordingly. The Moral Welfare Committee will be informed and will be requested to arrange for the appointment of a local secretary.

Chinese Educational Committee. Members approve of the suggestion that an invitation be addressed to Mr. Y.C. Tong to fill the vacancy in the membership of this Committee resulting from the death of Mr. Shen Tun Ho.

Municipal Salaries Commission. Mr. W.C. Sprague's resignation from membership of this Commission is notified by the Secretary to the Commission and accepted with regret. Members approve of an invitation being addressed to Mr. C.W. Atkinson to serve in his stead.

The Municipal Gazette for October 23, is submitted in proof and authorised for publication.

The meeting adjourns at 6.05 p.m.

Brooke Smith

Chairman.

H.O. Jewell
Secretary.

At the meeting of the Council held on Wednesday, November 3, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

H.H. Girardet

D. Goh

W.P. Lambe

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

Absent:

Messrs M. Benjamin

S. Fessenden.

Death of Mr. J.S. Fearon. Before proceeding to the ordinary business of the meeting the Chairman refers to the death of Mr. J.S. Fearon, who was elected to membership of the Council in 1897 and served as Chairman in 1898 and until his resignation in August 1899. Upon his proposal an expression of deep regret and sympathy with Mrs. Fearon and the other members of the late Mr. Fearon's family, is recorded for transmission to her.

The minutes of the meeting of October 27, are confirmed and signed by the Chairman. With regard to:

Russian Consular Jurisdiction. The Chairman informs members that on his calling yesterday with the Vice-Chairman and Secretary on Mr. R.H. Clive, H.M. Charge d'Affaires, the latter stated that some ten days or so before he left Peking, the Diplomatic Body had addressed the Ministry for Foreign Affairs requesting written confirmation of its verbal assurances that the Presidential Decree of September 23, merely contemplated a *modus vivendi* whereunder the Chinese Government would take charge of Russian interests in China in trust for and until such time as there was a responsible Russian Government, and that there was no question of abolition but only of temporary suspension of the extraterritorial rights hitherto enjoyed by Russian subjects. So far as he was aware no reply to this communication had been received, although at a personal interview with the Minister for Foreign Affairs the latter had protested that a reply had been despatched several days previously.

In regard to the situation locally, which briefly resolved itself into questions of -

- (1) Jurisdiction over Russian subjects, and
- (2) Registration work, issue of passports, etc.

Mr. Clive stated that he was not in any way authorised by the Diplomatic Body to speak on its behalf, but that his own personal views were:-

As regards (1) That the needs of the case could best be met by providing that judicial proceedings in which Russian subjects were defendants or in which Russian interests alone were concerned should be brought in the Mixed Court before a Russian Assessor, seeing that the Russian Consular Court could no longer function. He added that he had made this suggestion to the Commissioner for Foreign Affairs on his calling on him on Monday, and that he would make the like suggestion on his return to Peking.

As regards (2) That it was quite clear that the Commissioner for Foreign Affairs had no locus standi in the Settlement and could not therefore undertake the duties previously performed by the Russian Consular Authorities even were he otherwise competent to do so. That it had been suggested that the Russian Consul General should be delegated by the Diplomatic Body to carry out the duties referred to, but that the adoption of this suggestion was open to objection because it would render the Diplomatic Body responsible for the actions of the Delegate, that apart from this, he very much doubted whether the Diplomatic Body had any power to make such an appointment, and that upon a consideration of all the difficulties with which the matter was beset, he could not help but feel that the most practical course would be for the Chinese Government to make the appointment with the consent and approval of the Diplomatic Body. On it being pointed out that the Delegate would thus be a Chinese official, and as such would function in the Settlement, to which there would be the strongest objection, Mr. Clive replied that the Delegate would actually be a Russian subject and only nominally a Chinese official. Mr. Clive further stated that he would emphasise the point that the Delegate should be appointed with the consent and approval of the Diplomatic Body and that the appointment should be made from Peking, and not by the local Commissioner for Foreign Affairs, who should not have any concern in the matter nor be vested with any greater powers than he at present held.

Commenting on this interview, the Chairman states that, whilst it would be much preferable that the Delegate should be appointed by the Diplomatic Body rather than by the Chinese Government, it appeared that this course was impossible and that the Council would therefore have to be content to accept the proposals outlined by Mr. Clive, should they be accepted by the Diplomatic Body. Members concur.

2001 Markham Road Bridge. From a letter from the Senior Consul which has been circulated, members note that the Council's protest of July 10 was actually forwarded by the then Senior Consul, Mr. Siffert, to the Chinese Authorities, and that it was the reply of such Authorities that Mr. Siffert had omitted to transmit to the Council, for its information and consideration.

2002 Town Hall - Fees for Hire. To give effect to the decision recorded at the last meeting, a draft Notification is submitted and approved, after amendment to provide that the charge for the use of the main Hall for visiting theatre, concert, entertainment or amusement companies shall be \$130 per diem, and for all other purposes \$75 per diem, in each case exclusive of lighting. Members indicate that when the proceeds of any entertainment given by a visiting company are devoted to charitable purposes, a reduction in the charge specified to \$75 will be considered on the merits of the case.

2003 Municipal Salaries Commission. Members approve of the suggestion of the Commission that Mr. J.W. Stephenson of the Chinese Maritime Customs should be requested to fill the vacancy caused by the resignation of Lieutenant Colonel Hayley Bell, D.S.O.

The minutes of the meeting of the Municipal Employees War Service Pay Committee of October 28, are submitted and confirmed.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant, the Leave granted to Major H.W. Pilcher recorded in the Gazette of January 29, is extended to January 31, 1921.

2004 American Company. Upon the recommendation of the Commandant a temporary commission as 2nd Lieutenant is granted to Corporal G.F. Ashley, late Lieutenant in this Company, to enable him to avail himself of any opportunity for military training which may occur during his Long Leave in the United States.

Chauffeurs' School. In a report submitted, the Commissioner of Police outlines proposals for the formation of a school for chauffeurs at Gordon Road Station under the Traffic Department which he recommends shall be raised in 1921 to the status of a Branch, with Assistant Commissioner Springfield in charge. He expresses the view that for a fee of \$25, the school would obtain all the pupils it could handle, and that the revenue therefrom and from the fees charged for driving permits should make it more than self-supporting.

The Commissioner's proposals commend themselves to members, since apart from other advantages their adoption should result in more and better trained chauffeurs. The Commissioner is accordingly authorised

to proceed with the working out of this scheme in detail with provision therefor in the Budget for 1921.

The McBain Property. At the Chairman's request, Mr. Mackay details certain conversations that he has had with Mr. McBain in regard to the suggested purchase by the Council of the McBain property in the Bubbling Well, Gordon and Avenue Roads. He states that on his informing Mr. McBain that the Council had rejected the proposal because the price asked was quite out of the question, the latter had enquired what the Council would be prepared to pay, emphasising that both his wife and himself attached a sentimental value to the purchase of the property by the Council for some Municipal purpose. At the same time he added that the greenhouses would be of considerable value to the Council and that he could not agree that the residence could not be converted into a nursing home whilst the large garden would provide a suitable Western District recreation ground should such be desired.

Continuing, Mr. Mackay states that he informed the Chairman of this conversation and with his approval renewed the discussions with Mr. McBain. He told him that the Commissioner of Public Works had valued the land at from £350,000 to £400,000 stripped of the buildings, and that he thought that at the latter figure the Council might consider its purchase. Mr. McBain then indicated that he would accept an offer on this basis if something were added for the house and greenhouses, and that he would be content to take a large portion in debentures which would of course facilitate the purchase. At the conclusion of Mr. Mackay's remarks, considerable discussion ensues as to the adaptability of the residence for use for a nursing home, and as to its value having regard to the extensive alterations which would apparently be required. Ultimately on the Chairman's suggestion, the question of the suitability of the site and the adaptability of the residence are referred for consideration by the Health and Works Committees at their joint meeting on Thursday week, when the desirability of the removal of the Victoria Nursing Home and Isolation Hospital for Foreigners will be further considered. In the meantime members note that the Health Officer has expressed the view that the property would provide an ideal site for these institutions. The Health Officer will be directed to go over the residence and report prior to the joint meeting above referred to and arrangements will also be made for inspection by members of the two Committees referred to.

Special Rate (Outside Limits) Telephone Service and Electricity Supply.

In a letter submitted, Mr. P. Cole, Engineer-in-Chief and General Manager of the Shanghai Mutual Telephone Co. Ltd. contends that in those

instances in which the Electricity Department are already supplying light or power or both, to premises situated outside Settlement limits, but served by Municipal Roads, without insistence upon payment of the Special Rate, the Council should waive the stipulation that such premises should not be connected to the telephone service except upon an undertaking to pay such Rate.

In reply to Mr. Cole's remarks it is pointed out that the stipulation that the Electricity Department should not connect consumers outside limits except upon their agreeing to pay the special Rate, was not imposed until 1919, and that in the particular case to which Mr. Cole refers the consumer was connected to the electricity supply in 1917. Under these circumstances and in the view that it is only fair that those who enjoy the amenities provided by the Settlement or by public utility companies in the Settlement, should contribute towards the money expended in providing such amenities, members consider that in all such cases the Council should insist that no connexion whether with the electricity or water supply, or with the telephone service should be made without payment of the Special Rate, even when any one of these services is already enjoyed, and reply in this sense to Mr. Cole is accordingly directed.

Census. The returns of the foreign population and of their occupations and professions are laid on the table and scrutinised, and directions are given that copies be furnished to the Daily Papers for publication.

The Municipal Gazette for November 4, is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.

A. Brooke Smith

Chairman.

M. O. Farrell
Secretary.

At the meeting of the Council held on Wednesday, November 17, 1920,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 D. Goh
 W.P. Lambie
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 The Secretary and
 Assistant Secretary.

Absent:

Mr. M. Benjamin.

The minutes of the meeting of November 3, are confirmed and signed by the
 Chairman, subject to minor amendment of the minute under the heading
 "The McBain Property" With regard to:

2004 Markham Road Bridge. The Chairman informs members that Mr. S.K. Chen,
 Secretary to the Commissioner for Foreign Affairs, called on the
 Secretary yesterday and that from what he said, it appeared that as a
 result of the Council's representations to the Senior Consul, further
 obstruction by the Chapel Authorities was unlikely. At the same time
 Mr. Chen had indicated that it would make matters easier for the
 Commissioner for Foreign Affairs and for all concerned, if the Council
 could admit the right of the Chapel Authorities to one half of the
 bridge upon payment of one half of its cost, or if this could not be
 agreed, if the Council were to apply to the Chinese Authorities for a
 permit whenever they desired to repair the bridge. Whilst compliance
with either of these proposals is impossible, the Secretary had
 suggested that there could be no particular objection to the Council
 addressing a carefully worded letter to the Senior Consul requesting
 him to notify the Chinese Authorities of the Council's intention to
 proceed with the repair of the bridge, and, in usual terms, requesting
 the protection of the Chinese Authorities for the Council's workmen
 should they find it necessary to cross to the Chapel side of the
 Soochow Creek, and that on each future occasion when repairs are
 required, the like procedure should be adopted. Members approve of
 this suggestion.

The minutes of the meeting of the Health Committee and of the joint meeting
of the Health and Works Committees or November 11 are submitted and
 confirmed.

Mr. Lambe emphasises that in recording their views on the McBain property, the two Committees had in view only its utilisation for a nursing home and isolation hospital, and that such views were not in any way intended to bias the Council in its consideration of the possibilities of the property for other Municipal purposes. The Chairman thereupon observes that, in reply to the Secretary's verbal enquiry, the Commissioner of Public Works has stated that he cannot think of any other Municipal purpose for which the McBain property is required or for which it would be suitable. Under these circumstances members concur that its purchase is out of the question, a decision which Mr. Mackay undertakes to communicate informally to Mr. McBain, at the same time informing him that the Council would much appreciate the gift by him or his wife to the community of a section of the property fronting on Bubbling Well Road, to be devoted to the road straightening and to use as a garden or children's playground bearing the name McBain. Should Mr. McBain be unwilling to make this gift Mr. Mackay will then suggest that he sell the land in question to the Council for a more or less nominal figure.

In this connexion and in connexion with the Council's purchase of the Wrightson property, Cad. Lot 2945, members direct that enquiry be made of the Commissioner of Public Works as to the present position in regard to the fenced-in space between the two properties which until recently, was more or less in the nature of "no man's land", the ownership being, it is believed, the subject of dispute between Mr. McBain and the late Mr. Wrightson.

Membership of Council. The Chairman expresses sincere regret at the resignation of Mr. W.P. Lambe on his departure on Saturday next for England and voices his own and members appreciation of his valuable advice and assistance. As Vice-Chairman of Council, Chairman of the Health Committee, Chairman of the Watch Committee, and a member of the Permanent Education Committee, Mr. Lambe briefly returns thanks, whereafter the Chairman announces that for reasons of health, which members deeply regretted, Mr. Goh would also shortly be tendering his resignation, and that as a consequence Land Regulation XX applied so as to require the election of five Councillors including Messrs. Girardet and Mackay and Dr. S.A. Ransom who were not elected at the election in February last, but subsequently co-opted to fill vacancies in the membership. He states that it has been ascertained unofficially that the Consular Body concur that this election is necessary and that December 9 and 10 will be fixed as the dates therefor, with December 2, as the closing date for nominations.

Attempted Sale of Guns and Ammunition to the Local Military Authorities.

The Chairman reads a letter from the lawyers Messrs Platt & Co. in

reference to this subject which was last under consideration at the meeting on September 22. Therein they state that they have received instructions to request that an official resume of the evidence in the possession of the Municipal Police be furnished for the purposes of being laid before a special Department in Peking appointed to investigate into the matter. After brief discussion of this request members direct that reply be made to Messrs Platt & Co. that the evidence required by them was addressed to the Consular Body on August 9 last, and that under the circumstances it was regretted that their request could not be complied with.

Opium. A letter from the Shanghai Branch of the National Anti-Opium Association of China, directing attention to the judgment delivered at the Italian Consular Court on September 20, in a case brought upon the Association's initiative against a seller of opium, is submitted with newspaper extracts containing a report of the proceedings and correspondence in re, and a report by the Commissioner of Police forwarding a memorandum on the subject of Italian opium activities in Shanghai. With these documents there is also submitted a memorandum by the Secretary briefly reviewing the present position of opium, the procedure adopted to secure its suppression in the Settlement, the circumstances under which, this procedure has been held to be ultra vires and the difficulties which had been met with in one of the Consular Courts. To remedy this unsatisfactory state of affairs he suggests, as a first step, that a letter be addressed to the Senior Consul briefly explaining the difficulties of the situation and requesting that each individual Consul should state exactly the position of his country's opium laws and their application locally to his nationals. This with a view to enabling the Council to formulate a satisfactory policy of which the determining consideration should be the making effective of the suppression of opium in accordance with the directions of the Ratepayers, or should this be found impossible, the recognition of the opium traffic, but its discouragement by means of licensing coupled with the imposition of heavy security and substantial license fees.

After full discussion of the matter it is ultimately decided that the Secretary's suggestion be adopted in the first instance, and that in the event of its being found that means do not at present exist to carry out the Ratepayers' directions, proposals for the passing into force of a Byelaw as suggested by Mr. Macintyre, specifically prohibiting the sale of opium, be submitted at a Special Meeting of the Ratepayers to be convened for the same date as the next Annual Meeting.

Visit of the Commission on Venereal Diseases: Acceptances by Mrs. C.F. Remer, Dr. W.B. Billinghamurst and Messrs. S. Sakuragi and F. Rawlinson to serve on the Advisory Committee are noted, and members endorse the suggestion of the Moral Welfare Committee that Dr. W.W. Peter, Secretary Council of Health Education, be appointed as Secretary to the Advisory Committee, and as local Secretary to the Commission, with authority to incur necessary expenditure to a total of \$200, with the proviso that authority for any further expenditure be sought before it is incurred.

The suggestion is approved that Mr. Skinner Turner and Dr. J.W. Jackson be also invited to serve on the Advisory Committee.

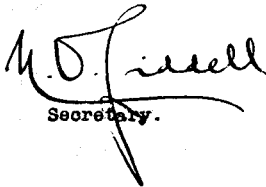
Chinese Educational Committee. Members are informed that Mr. Y.C. Tong has accepted the invitation addressed to him to serve on this Committee in the place of the late Mr. Shen Tun-ho.

The Municipal Gazette for November 18, is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.



Chairman.



Secretary.

abl.
At the meeting of the Council held on Wednesday, November 24, 1920,

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

S. Fessenden

D. Goh

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

The Secretary and

Assistant Secretary.

Absent:

Messrs M. Benjamin

H.H. Girardet.

The minutes of the meeting of November 17, are confirmed and signed by the
 Chairman. With regard to:

abl.
The minutes of the joint meeting of the Health and Works Committees of
 November 11, and in reply to the Chairman, Mr. Mackay states that on
 his informing Mr. McBain of the Council's decision in regard to the
 McBain property, the latter had showed considerable disappointment at
 the fact that the Council had not favourably entertained the purchase
 of the whole property at what he considered a bargain price, and in
 reply to the suggestion that he should make a gift to the community of
 a section of the property fronting on the Bubbling Well Road ~~to be~~
~~devoted to the road straightening and~~ for use as a garden or play
 ground for children, bearing the name McBain, had stated that he was
 not prepared to make any such gift but that if, when he came to sell
 the property, he found that he could conveniently do so, he might be
 prepared to sell a section of the property to the Council at a reduced
 price, and that in due course he would inform the Council whether this
 was possible.

abl.
Membership of Council. The Chairman states that Mr. H.G. Simms has
 expressed his willingness to stand for election, whilst Mr. S. Sakugagi
 would stand as the Japanese representative.

abl.
The minutes of the meeting of the Finance Committee of November 23, are
 submitted and confirmed.

Volunteer Corps.

abl.
Headquarters. A letter from the War Office is submitted notifying
 that the Commandant, Lieut. Colonel R. Marr Johnson, C.M.G., D.S.O.,
 had on completion of five years service as a regimental Lieut-Colonel
 been placed on the half-pay list with effect from November 9, and that

he had been selected for promotion as Colonel. From a cable received by the Commandant, it appears that his promotion dates from June 3, 1919.

110. Engineer Co. The resignation of Lieut. R.C. Young forwarded by the Commandant is accepted with regret.

111. Shanghai Scottish. The resignation of Lieutenant G.J. Turnbull forwarded by the Commandant is accepted with regret.

Upon the recommendation of the Commandant a commission as 2nd Lieutenant is authorized for issue to Mr. A.M. Wilkie.

112. Pro-Council Chinese Propaganda. From correspondence submitted members note that the Committee of the Union Club has approved the Council's application that the Secretary, the Commissioner of Police, the Commissioner of Public Works, the Treasurer & Comptroller and the Director of Chinese Studies should be made members of the Club. It is further noted that by reason of the constitution of the Union Club Proprietary Company Ltd. it will be necessary for the qualification shares to be issued in the names of the individuals holding the appointments named. This presents no difficulty as the individuals concerned will sign blank transfer forms and lodge them and the relative share certificates with the Council.

113. Visit of Commission on Venereal Diseases. Members note that Mr. Skinner Turner and Dr. J.K. Jackson have consented to serve on the Advisory Committee, and that Mr. C.H.C. Platt has been delegated to represent the French Municipal Council. The suggestion that the Very Rev. C.J.F. Symons or failing him, the Rev. C.E. Spencer who are interested in the seafaring population should also be invited to serve on the Committee is approved.

114. Bund Foreshore - Customs Examination Shed. Mr. Mackay states that in conversation, the new Commissioner Mr. Lowder had informed him that the Commissioner of Public Works had seen him and laid before him certain proposals in this connexion, that he was in sympathy with them, and that he thought it would be an advantage if he (Mr. Mackay) the Chairman and the Secretary could arrange to discuss the matter with him. The Secretary thereupon explains that he has requested the Commissioner of Public Works to furnish a copy of the plan showing the proposals submitted by him to Mr. Lowder, and that in promising to furnish this plan, the Commissioner of Public Works had stated his intention of calling on Mr. Mackay and explaining his proposals. The Secretary is directed to arrange with the Commissioner of Public Works to see Mr. Mackay tomorrow, and also to arrange for the submission of the plan in question at the meeting of the Works Committee convened for Friday next, whereafter an interview with Mr. Lowder will be arranged as suggested by him.

Municipal Gazette for November 25, is submitted in proof and authorised
for publication.

The meeting adjourns at 5 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, December 1, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 S. Fessenden
 D. Goh
 H.A. Macintyre
 E.F. Mackay
 The Secretary and
 Assistant Secretary.

Absent:

Messrs M. Benjamin
 H.H. Girardet
 Dr. S.A. Ransom.

The minutes of the meeting of November 24, are confirmed and signed by the
 Chairman, subject to slight amendment under the heading 'The minutes
of the Joint Meeting of the Health and Works Committees. With regard to:
Visit of Commission on Venereal Diseases. Members note that the Very
 Rev. C J.F. Symons, Dr. E.S. Tsau and Dr. Mary Stone have consented to
 serve on the Advisory Committee.

The minutes of the meeting of the Chinese Educational Committee of November
 23, are submitted and confirmed, and in regard to The Future of the
Polytechnic Public School for Chinese, the Secretary is directed to
 take steps to ascertain how far it will be possible to give effect to
 the Committee's recommendation that the Polytechnic site should be
 sold, and a new and more suitable site purchased.

The minutes of the meetings of the Venereal Diseases Advisory Committee of
 November 23 and 30, are submitted and confirmed, subject to the
 following:-

- (1) Members consider it desirable that the opening conference of
 the Far Eastern Commission of the National Council for
 Combating Venereal Diseases should be held in the Assembly
 Hall of the Ellis Kadoorie School rather than in any non-
 Municipal institution, but concur that the Martyrs' Memorial
 Hall of the Chinese Y.M.C.A. will provide a suitable venue
 for the other conferences.
- (2) Members concur that the Advisory Committee should assist in
 the arrangements to be made for the Commission's visit, and
 not confine themselves solely to the functions of an advisory
 committee in connexion with such visit.

- (3) Members direct that the necessary arrangements be made for a dinner to be given by the Council to members of the Commission and to members of the Advisory Committee, on the evening preceding the General Conference, but it is not considered necessary that Heads of Departments should be invited to attend this function.

The minutes of the meeting of the Works Committee of November 26, are

submitted and confirmed. With regard to:

16/1105 Sewage Disposal and the Question of Mr. Gaunt's Title. It is directed that a note be made of Dr. Ransom's suggestion that the title "Chief Sanitary Chemist" might be suitable.

19/1136 Bund Improvement Scheme and Customs Examination Shed. The revised plan prepared by the Commissioner of Public Works is submitted, and the proposals therein shown are endorsed by members who express the hope that they may prove acceptable to the Commissioner of Customs, upon whom the Chairman, Mr. Mackay, the Commissioner of Public Works and the Secretary will call tomorrow for discussion of the matter.

Tram Lines - Bubbling Well Road. In endorsing the Committee's suggestion that this matter be referred for consideration by the Watch Committee, members concur with Mr. Mackay that it would perhaps seem desirable to leave the tram lines in their present position and be guided by the actual traffic experience of the next few months as to whether or not alteration is desirable.

The minutes of the meeting of the Electricity Committee of November 26,

are submitted and confirmed. With regard to

1485 Native Staff - Provident Fund etc and Chinese New Year Bonus. The views recorded by the Committee under these headings will be brought to the attention of the Finance Committee when these matters receive further consideration at its next meeting.

Coal Handling and Ash Handling Plant. In this connexion members direct that the Electricity Department be requested to furnish particulars showing how the contract prices of plant ordered during this year compares with the estimated cost of such plant as provided for in the Budget.

Volunteer Corps.

Machine Gun Co. The resignation of Captain R.H. Gaskin, O.C. is accepted with regret and upon the recommendation of the Commandant his transfer to the Reserve of Officers is approved. Upon the like recommendation Captain H.E. Middleton M.B.E. formerly Lieutenant in the Company, is appointed O.C. vice Captain Gaskin, and the issue of a Captain's Commission to him is authorised.

Hongkew Disturbances - Fukuda vs. the Council. A letter from the Legal Adviser is submitted, forwarding copy of a letter from Fukuda's counsel, covering evidence of identification of the eyeball, which, it is alleged, had to be removed as the result of a bullet wound received during the disturbances in 1918.

It is recalled that on arbitration in the case of Harayama who lost his life during the same disturbances, \$5871 was awarded against the Council in respect of the claim originally filed in the Court of Consuls for \$15,000 and costs. In Fukuda's case the claim filed was for \$10,000 and \$947 with interest, costs, etc., and after the exchange of correspondence it was agreed that the question of damages only should be submitted to arbitration as in Harayama's case provided that the Council was first satisfied that a bullet from a Police rifle did in fact enter Fukuda's eye and provided that reliable evidence was produced of the total loss of one eye and the lessening of the sight of the other. No proof has been submitted that the bullet which did the injury was fired from a Police rifle, but members concur that this point should not be further pressed, and that with a view to settlement 'out of Court' an offer of \$2,000 should be made through the Legal Adviser to Fukuda's counsel in full settlement of his claims and without prejudice.

Opium. A letter drafted by the Secretary in accordance with the instructions recorded at the meeting of November 17, is submitted, read, and approved for despatch to the Senior Consul.

Radiologist. A letter from the Secretary to the General Hospital is submitted notifying Dr. N. Macleod's retirement from active duty as Radiologist to the General Hospital, expressing the Governors' views as to the necessity of securing an expert to take entire charge of this work and submitting certain proposals, which it is suggested should be financed by and be under the control of the Council.

This letter and a report by the Health Officer, suggesting that the Radiologist should be a Municipal employe, attached to the Health Office and if required function at other hospitals, and recommending the appointment of Dr. P. Lake Hope, with Pay as for an Assistant Health Officer \$545 per mensem, have been submitted to the Health Committee, whose views endorsed on the covering circular are now brought to the attention of members who unanimously endorse the suggestion of the Health Officer, but concur with Dr. J.W. Jackson that applications for the appointment should be called for by advertisement, so that if possible a somewhat younger man than Dr. Lake Hope may be appointed. It appears to members that little, if any, extra expenditure should be involved on the Council's part, since the fees for services rendered

should be so calculated as to cover this new department of Health Office activities.

1337 Insurance of Fire Brigade Motor Gear Against all Risks. File containing schedule of quotations received by the Treasurer and Comptroller and report recommending that the Brigade motor gear which is already insured against fire, be also insured against all other risks with the North China Insurance Co.Ltd., at an additional annual cost of ¥40.50 is submitted, and after discussion, members concur with Mr. Macintyre that this quotation which limits the third party risk to ¥25,000, should not be accepted, that the Company concerned should be requested to quote for unlimited third party risk and that unless its quotation is as favourable as that of the Yangtze Insurance Co. ¥327.50 per annum, the latter should be accepted.

Membership of the Council. Alluding to Mr. Goh's resignation which is submitted and accepted, the Chairman expresses members appreciation of his co-operation, advice and assistance during his tenure of office as a member of the Council and of the Finance Committee, as also their thanks to him for having continued to serve for the past few weeks when for reasons of health he would have preferred to be relieved of his duties. Finally he tenders an expression of his own and members best wishes to Mr. Goh that he may soon be restored to full health. Mr. Goh briefly replies thanking the Chairman and members.

The Municipal Gazette for December 2, is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

A. Crook

Chairman.

N. O. Field
Secretary.

At the meeting of the Council held on Wednesday, December 8, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Messrs M. Benjamin
 H.A. Macintyre.

The minutes of the meeting of December 1, are confirmed and signed by the
 Chairman. With regard to:

14/1436 Bund Improvement Scheme and Customs Examination Shed. The Chairman states that as arranged, he called, with Mr. Mackay, the Commissioner of Public Works and the Secretary on the Commissioner of Customs, that after preliminary discussion of the proposals shown in the revised plan, an adjournment was made to the existing Examination Shed and pontoons, that certain amendments were then suggested which, it appeared, would make the Council's proposals acceptable to the Customs, and that it was arranged that these should be embodied in the revised plan to be forwarded by the Commissioner of Public Works to the Commissioner of Customs for his more detailed consideration.

18.17 Insurance of Fire Brigade Motor Gear Against All Risks. Members learn that the North China Insurance Co.Ltd. are unwilling to quote for unlimited third party risk, and that under these circumstances the insurance has been given to the Yangtze Insurance Association.

The minutes of the meeting of the Permanent Education Committee of November 30, are submitted and confirmed.

Membership. The Chairman briefly welcomes the new members, Messrs S. Sakuragi and H.G. Simms on their taking their seats on the Council, together with Messrs H.H. Girardet, E.F. Mackay and Dr. S.A. Ransom, who were duly nominated for election and, in the absence of more nominations than vacancies, were considered to be elected as Councillors for the remainder of the Municipal year 1920.

To fill the vacancies created by the resignations of Messrs D. Goh and W.P. Lambe, the following appointments to office and to

membership of Committees are made.

Vice-Chairman of Council -	Mr. E.F. Mackay.
Finance Committee -	Mr. S. Sakuragi.
Watch Committee -	Mr. H.G. Simms.
Health Committee -	Mr. S. Fessenden.
Permanent Education Committee -	Mr. H.G. Simms.

No appointment of a Council representative on the Municipal Salaries Commission is made in view of the fact that the Commission has already completed the taking of evidence, and is engaged upon the preparation of its report.

Volunteer Corps.

1151 Reserve of Officers. In consideration of long and valued service in the Corps, and upon the recommendation of the Commandant, retired rank of Captain with the right to wear the prescribed uniform is conferred on Capt. G.A. Johnson, upon his resignation from the Corps.

1152 American Co. Nine months leave is granted to 2nd Lieut. R.F. Wilner from December 18.

Squared Map. In pursuance of the minute of the Watch Committee of October 4, the Commandant has gone into this question further with the Assistant Secretary and his reports and those of the Commissioner of Public Works are now submitted with relative file.

It appears that the Commandant is satisfied that the maps available are sufficiently accurate for his purpose if pieced together on a suitable scale, but that this work cannot be undertaken by the Cadastral Office unless an additional surveyor is engaged for the purpose with pay at £300 per mensem. His services in this connexion would be needed for probably 12 months, whereafter he could, as the Commissioner of Public Works points out, be usefully employed on the survey work required in connexion with the sewerage works which are to be undertaken.

In the course of discussion Dr. Ransom states that it seemed to him to be of the greatest importance that the Volunteer Corps should be provided with a squared map, not only to enable accurate gunlaying with the new howitzers loaned by the British Government, but also to facilitate the movement of troops in the not unlikely event of the Corps having to move outside the actual Settlement area. Members concur and action to secure the required surveyor is accordingly approved.

Sunday Concert - Famine Relief Address. The Secretary has had a call from Mr. F. Rawlinson on behalf of the Missionary Association with the request that Bishop Lambeth should be permitted to give a short address on the subject of the Famine at the next Sunday Concert in the Town Hall. As members are unanimous in the view that, if exception is made

in this particular instance, it will certainly lead to similar requests in the future, refusal of which would, under the circumstances, be most difficult, it is directed that reply be made to Mr. Rawlinson regretting inability to comply with his request for the reasons stated.

Portion of Library of the late Dr. G.E. Morrison. An enquiry made of the Chairman as to whether the Council would entertain the purchase of the remainder of the late Dr. Morrison's library for the Municipal Library, has been referred to the Library Committee, whose recommendation that the Council should not favourably entertain the purchase is now endorsed by members.

Superannuation Withdrawal - Case of Mr. H. Ross. The file of papers in the case of an application made by Mr. H. Ross, Building Surveyor for permission to withdraw the amount standing to his credit in the Superannuation Fund under 'the 15 year rule', is submitted. Mr. Ross has not completed 15 years 'continuous' service as required by the Fund rules, having resigned upon the completion of his first agreement for three years and having rejoined a year later, since when he has served a further 12 years, making his total record of service 15 years.

In somewhat similar circumstances withdrawal from the Fund was permitted in the case of Mr. A.J. Stewart, Headmaster of the Thomas Hanbury School for Boys as a special case, and in the view that it is scarcely material whether an employe serves continuously or not members approve of the like treatment in Mr. Ross's case. At the same time they again record the view that 'the 15 years rule' is a very undesirable one.

Land Tax on Unregistered Land. In reply to enquiry made of him, following 2248 upon the Council meeting of October 13, a report by the Commissioner of Public Works is submitted pointing out that it will be a lengthy and somewhat difficult matter to bring all unregistered land under taxation, and suggesting a commencement with the taxation of lots in the Central and Northern Districts only, where the land is most valuable.

In the Chairman's opinion with which the other members are in agreement, some opposition to the taxation of unregistered land must be anticipated, and will certainly be met with, if the land in certain Districts is placed under taxation before that in others. It is accordingly directed as the more desirable course that the Commissioner of Public Works be instructed to take the necessary steps in the matter of allocating numbers, and making the required surveys in all Districts, so that taxation may later be imposed simultaneously throughout the Settlement.

History of Shanghai. Advance proofs of the first volume of the History compiled by the late Mr. G. Lanning, and completed by the Rev. S. Couling

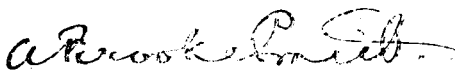
have been in members' hands for some little time, and subject to an endeavour to improve the illustrations its publication by Messrs Kelly and Walsh early in the New Year is approved.

Veneral Diseases Commission. Members are informed of the receipt of a telegram from Japan stating that the Commission will probably arrive on Sunday or Monday next December 12 or 13, that arrangements have been made for the Council's dinner to the Commission to be held at the Astor House Hotel on December 14, and for the opening Conference to be held at the Ellis Kadoorie School on December 15.

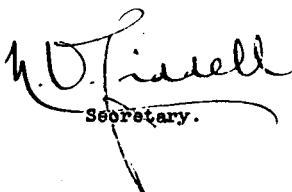
Municipal Salaries Commission. A letter from Mr. C.W. Atkinson is submitted accepting membership of the Commission.

The Municipal Gazette for December 9 is submitted in proof and authorized for publication.

The meeting adjourns at 5.15 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, December 15, 1920.

at 4 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

Dr. S.A. Ransom

Messrs S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Messrs E.F. Mackay

H.E. Macintyre.

The minutes of the meeting of December 8, are confirmed and signed by the Chairman. With regard to:

Municipal School for Chinese Girls. Mr. Benjamin directs attention to the fact that in the minute of the Permanent Education Committee of November 30 under this heading, it is recorded as the Committee's view that an "obligation" rested upon the Ratepayers to make provision at the public expense for the education of Chinese girls. It is thereupon pointed out that in its use of the word "obligation" the Committee did not intend to imply that any legal obligation rested on the community, but a moral obligation only. Members however concur with Mr. Benjamin that, to avoid any possibility of misunderstanding, the word "obligation" should not be used when the matter is ultimately referred to the Chinese Advisory Committee for its views as recommended by the Permanent Education Committee and approved by the Council.

2248 Land Tax on Unregistered Land. In reply to the Secretary's request for instructions, members concur that so far as possible all unregistered land whether developed with buildings or purely agricultural, should be brought under taxation, and that such taxation should be upon the surveyed area rather than on the fangtan area.

The minutes of the meeting of the Health Committee of December 13 are submitted and confirmed. With regard to:

Health Officer - Renewal of Agreement. Members concur that settlement of the terms of renewal should remain in abeyance pending receipt and consideration of the report of the Salaries Commission.

Hongkew Market. Mr. Halse has pointed out that the statement attributed to him that he estimated that the provision for a third

storey would not cost more than £5,000 additional, is not correct; that what he did say was that it would probably cost between £5,000 and £10,000. Amendment of the minute accordingly is approved.

Traffic Regulations. The minute of the meeting of the Watch Committee of December 14 under this heading is submitted and approved, as also that under the heading

Licensed Conditions for Private, Public and Trade Motor Vehicles and Motor Bicycles.

Russian Consular Jurisdiction. A letter from the Senior Consul is submitted stating that the Russian Consul General can no longer be recognised as a member of the Consular Body, and that pending the completion of his negotiations with the Commissioner of Foreign Affairs, under instructions received by him from the Diplomatic Body, Russian residents should be treated as unrepresented foreigners, i.e. as amenable to the jurisdiction of the Mixed Court.

Signature of Debenture Certificates. In a report forwarding a copy of his confidential instructions to Messrs Kelly & Walsh in the matter of the printing of the debenture interest coupons, the Treasurer and Comptroller suggests that, as the debenture certificate blanks have not yet arrived, and the time available for their signature will be short, the usual formality of signature by two members of the Finance Committee should be dispensed with, and signature by himself and the Secretary be accepted as sufficient.

In circulating this report to members, the Secretary has pointed out that signature by members of the Finance Committee and by himself is a mere formality, and that the responsibility for checking must of necessity rest with the Treasurer and Comptroller, the only possible value of members' signature and of his own being that the larger the number of signatures the more difficult is forgery. The Chairman however considers and members agree that, in spite of the resulting delay, the Council would be well advised to adhere to the existing procedure in the matter of the signature of certificates. He also expresses the opinion that it would be desirable that all debenture certificates should be separately checked by the Secretariat. The Secretary suggests that this would be impossible without adding greatly to the detail work of the Secretariat but the Chairman replies and members concur that the matter should receive further consideration by the Finance Committee at its next meeting.

Chinese Government Mint. Members have been informed by circular of an enquiry made of the Chairman, by the Director appointed by the Chinese

Government to establish the Government Mint in Shanghai, as to whether the Council would permit of its establishment within Settlement limits, and whether in such case it would be exempt from municipal taxation, and that in reply, the Chairman had stated that he would bring the matter before members, but that in any case no exemption from taxation could be allowed.

Members have perused the Secretary's covering comments on this enquiry and concur with the views now expressed by the Chairman that it would be very inadvisable for the Council to permit of the establishment of the Mint within Settlement limits. Unofficial reply in this sense will accordingly be made by the Chairman.

Chinese Advisory Committee. In a letter dated November 24, the Chinese Chamber of Commerce notifies the receipt of a communication from Dr. C.T. Wang, and Chen Tse-ming, Chairman and Vice-Chairman respectively of the Chinese Ratepayers Association stating that Messrs Sung Hang-chang (宋漢章), Hsia Yung-sung (謝永森), Moh Er-oh (穆藕初), Yui Shih-chang (俞日章) and Chen Kuan-foo (陳光甫), members of the Directorate of the Association, have been elected to membership of the Chinese Advisory Committee to the Council.

Following the receipt of this letter request was addressed to the Chamber for a copy of the constitution and regulations etc. of the Association and a translation is now submitted together with a report from the Commissioner of Police, giving the biographies of the five aforementioned Chinese and a memorandum by the Secretary stating the constitution and powers etc. of the Advisory Committee as authorised by Resolution VIII, passed at the last Annual Meeting of Ratepayers and dealing with the following questions:

- (1) Who are the Chinese Ratepayers Association - Who do they represent, and
- (2) Are the regulations of the Association which are binding on its members, and on the nominees put forward for membership of the Advisory Committee, such as will render the latter unacceptable because of such regulations, apart from any question of their qualifications and suitability.

As to (1), the Secretary gives the names of certain of those who have been prominent in the organisation of the Association, and points out that some of them took a prominent part in urging Chinese representation on the Council and were more or less behind the movement of 1918 and 1919 for the refusal of payment of municipal rates until representation was granted, and that although it was claimed that the Association was representative of the whole body of Chinese payers of rates resident

in the Settlement, it was questionable whether it was in fact representative of more than a very small proportion.

As to (2), the Secretary comments on Regulations 4, 5, 6 and 7, pointing out in particular that the terms of Regulation 6 were such that the five nominees to the Chinese Advisory Committee would be under obligation to refer to the Directorate of the Association every matter referred to them by the Council; that it would thus be this Directorate of 27 and not the Committee who would decide such matters, that similarly matters submitted to the Council by the Committee would in fact emanate from the Directorate and not from the Committee, and that pursuing the point further, the Committee would be controlled by the Association which would usurp to itself rights which it had not at present got, and which it should not, the Secretary submits, be permitted under any circumstances to exercise, bearing in mind who were behind the organisation of the Association, and their objects and aims, which if allowed to succeed would almost certainly bring about a decline in foreign prestige, whilst the administration of the Settlement would surely pass sooner or later into Chinese hands, with results that it was not difficult to foresee, and which were dealt with in some detail in the Chairman's speech at the last Annual Meeting of Ratepayers when moving the rejection of Chinese representation on the Council.

Regulation 7, the Secretary observes, provides a mimicry of the procedure in force for the holding of the Annual Meeting of Ratepayers, clearly giving proof of the objects in view, whilst Regulation 8, provides that the expenses of the Association shall be borne by the Chinese ratepayers in the Settlement, and, should the Association be recognised as the body that shall provide the nominees to the Advisory Committee, would be used as a cloak for the levying of exactions on Chinese in the Settlement, contrary to the policy adopted from the earliest days, that the Council and the Council alone has power to levy any taxation on those resident in the Settlement.

Under the circumstances the Secretary suggests reply to the Chamber briefly referring to Regulation 6 in particular and stating that no nominee bound by such Regulations could be accepted for membership of the Advisory Committee.

In the absence of Messrs Maokay and Macintyre, and in view of the importance of the matter, decision as to the action to be taken is, upon the Chairman's suggestion, held in abeyance until the next meeting of Council, members confining themselves to preliminary discussion from which it appears that they are generally in agreement with the views set forth in the Secretary's memorandum. As Dr. Ransom will be absent

from the next meeting of Council, the Chairman requests that he should record his views. In reply he states that he is of the opinion that, apart from any question of the individual qualifications of the nominees put forward, their acceptance as members of the Advisory Committee would be most inadvisable so long as they are bound by the regulations of the Chinese Ratepayers Association and would almost certainly lead or assist towards the ascendancy of the Chinese in the administration of the Settlement.

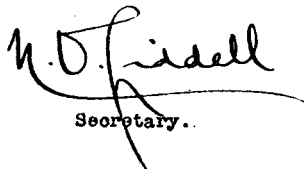
Venerable Diseases Commission. The Chairman informs members of the sanction given by him, on application of the Commission through the Secretary, for the expenditure of \$150 on the Council's account for hire of the Olympic Theatre for two afternoons for cinematograph lectures. Members then approve of the Town Hall being placed at the disposal of the Commission on Thursday afternoon December 23, for its closing meeting.

The Municipal Gazette for December 16, is submitted in proof and authorised for publication.

The meeting adjourns at 4.40 p.m.



Chairman.



Secretary.

At the special meeting of the Council held on Monday, December 20, 1920,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 H.A. Macintyre
 E.F. Mackay
 S. Sakuragi
 H.C. Simms
 The Commissioner of Police
 The Commissioner of Public Works
 The Chief Officer of the Fire Brigade
 The Secretary and
 Assistant Secretary.

Absent:

Dr. S.A. Ransom.

In accordance with the decision reached at the meeting of Council held on September 22, this meeting is convened to consider the reply of the Shanghai Electric Construction Co.Ltd. to the Council's proposals in the matter of the extension of the railless tram system set forth in its letter to the Company of March 22.

With the Company's reply there are submitted reports by the Commissioners of Police and Public Works in comment and a memorandum by the Secretary wherein members' attention is drawn to the more important points, upon which discussion ensues under the headings enumerated hereunder:-

Additional North and South Route:- The Company points out that it is an essential part of the scheme for extensions that an additional North and South Route should be provided between Fokien Road and the Bund. In this connexion it is recalled that, when the Company's comprehensive scheme of railless extensions was put forward in the latter part of 1917 and early in 1918 an extension along the Szechuen Road was suggested and on learning that this route would be opposed the Company substituted Klangse Road whereupon the Council recorded the view that all further crossings of the Nanking Road, except perhaps at the Thibet Road, should be disapproved. In the Company's later proposals Honan Road was included but rejected by the Council in support of the objections raised by the Chief Officer of the Fire Brigade, the Commissioner of Public Works and the Acting Commissioner of Police. The Commissioner of Public Works then suggested a railless service along the Klangse and Szechuen Roads, but this

suggestion was, in its turn, disapproved by the Council who directed the despatch of a letter to the Company stating in the most specific terms that no further crossings of the Nanking Road could be sanctioned except at Thibet Road.

In comment on the views now expressed by the Company, the Commissioner of Police states that an additional North and South route should assist traffic in these directions without materially affecting the East and West traffic at the crossing of Nanking Road. Asked as to his views on the subject, the Commissioner of Public Works replies that he considers that such a route would be of advantage from a public point of view. Objection exists in that the poles and overhead wires would cause some measure of obstruction and some danger to the Fire Brigade, but upon further discussion and consideration of the matter from every point of view members generally concur that the volume of traffic passing from North to South and vice versa is such as to render the sanction of an additional North and South route desirable.

Consideration is next therefore given to the question of which particular route would be the most suitable. The Chief Officer again affirms that the Honan Road would be very undesirable from the point of view of the Fire Brigade but that he would advocate that, when it is decided to rebuild the Central Fire Station, it should be rebuilt so as to face on the Foochow Road.

Ultimately after some discussion members express agreement with the Chairman that the route approved should be along the Kiangse Road from Avenue Edward VII to Soochow Road thence westward to Honan Road linking up with the system there in operation.

Freight Service. In dealing with this point in its letter to the Company of March 22, the Council notified its unwillingness to give consideration to the desirability or otherwise of the introduction of a freight service until very radical improvement was effected in the matter of overcrowding and better accommodation for first class passengers. In reply the Company contends that the questions of passenger and freight traffic are inseparable.

In opening the discussion the Chairman states that he is still of the view that the Council should not sanction any proposals of the Company that would be likely to produce further congestion of the passenger service. Whether or not such congestion would be produced as a result of sanction or a freight service is thereupon discussed in some detail, members ultimately concurring with Mr. Girardet that, whilst encouragement should be given to a solution of the problem of freight traffic in the Settlement, it would be undesirable to give such encouragement by authorising a railless freight service which would almost certainly produce further congestion in the passenger service.

Jessfield Park.- The Company contends that the termination of the extension from Bubbling Well to Jessfield at Brennan Place instead of passing through Jessfield Village would deprive this extension of most of its utility and render it not worth while.

The reasons for termination at Brennan Place as set forth in the minutes of the joint meeting of the Watch and Works Committees of February 12, 1920 were explained verbally to Mr. Smeaton, Acting General Manager, during ~~which~~ Mr. McColl's absence on home leave and it is directed that these reasons be now given to Mr. McColl in explanation of the Council's decision in the matter. At the same time members record the view that it is ridiculous to suggest that the termination of the extension at Brennan Place will appreciably affect the use of this extension by residents of Jessfield Village.

As regards the Council's request for an extension from Bubbling Well along the Yuyuen Road to Jessfield Park Gate, the Company contends that this route would traverse a thoroughfare at the sides of which are some houses of well to do residents who have their own motor cars as a rule, and would not be regular users of railless cars and that there was little or no potential Chinese traffic to be served.

It is recalled that the main reason for requesting this route was to provide much needed facilities for foreigners resorting to the Park. At the same time members concur that, apart from providing such facilities, this route would serve a rapidly growing residential district, which its introduction would help still further to develop, so that there should be little doubt as to its popularity and as to its proving a profitable route for the Company. It is accordingly decided to press for the provision of this route.

Extension between Jessfield Road and Ferry Road.- In reply to the Company's contention that its experience had been that mill hands were seldom users of trams, it is suggested, and members agree, that with wages on the upward trend, the time is probably not far distant when mill hands will make extensive use of the tram service. It is however noted that the Council's stipulation in this connexion was that the desired extension should be provided only at such time in the future as the Council might require.

Rail Extension between Yangtzeppoo Terminus and the Point.- Members concur that this extension should not be pressed for, in view of the fact that this route will be served by the railless system.

Burkill Road from Carter Road to Thibet Road.- The Company concurs that this extension, suggested by the Council, might serve a useful purpose especially if projected southwards say along Yates Road.

In members opinion traffic considerations are such as would render the suggested projection undesirable and it is directed that the Company be informed accordingly.

Avenue Edward VII.- Members are in agreement with the view that it is desirable to defer taking up with the French Council the question of a railless service along Avenue Edward VII until an agreement has been reached with the Company in regard to the railless extension proposals as a whole.

The Period for Completion of Extensions.- Members agree that the period originally stipulated by the Council, 3 years, should not commence to run until the agreement referred to under the last preceding heading has been reached.

Fire Brigade Requirements.- After the Chief Officer has expressed certain views in this connexion, it is pointed out that the arrangements submitted by the Company in October 1918 were passed by the Council as satisfactory and that it only remained therefore for the Company to put such arrangements into operation. Members direct that the Company be requested to give this matter early attention.

The Chief Officer withdraws.

Reconstruction of Roads.- On consideration of the views of the Commissioner of Public Works, set forth in his report of October 28 and after lengthy discussion members endorse the suggestion that the Company should be required to pay one half only of the actual cost of any road reconstruction^{undertaken} as a condition precedent to railless trams being permitted to run upon the particular road concerned or because of damage occasioned by railless trams such as may in the Council's opinion necessitate reconstruction.

Reconstruction of Bridges. - For the present the question of the contribution to be made by the Company towards the reconstruction of bridges is of no particular consequence inasmuch as none of the approved extensions will cross the Soochow Creek, but looking to the future and to the possibility of such crossings members concur that it be laid down that the Company should contribute 25 % of the cost of reconstruction instead of 33 $\frac{1}{3}$ % as previously demanded. In this connexion members note that the Commissioner of Public Works is of the opinion that, at the present time, the cost of constructing a bridge suitable for carrying the tram service would be in the neighbourhood of £180,000.

Road Maintenance.- The Company takes exception to the contribution of one tael cent per railless car mile demanded by the Council.

The views of the Commissioner of Public Works as set forth in his report of October 28, are read, and noting that the present annual contribution of the Company towards road maintenance in the case of the rail route, £16,500, is slightly more than one third of a tael cent per car mile, and that from the observations of the Commissioner of Public Works it appears that road maintenance is heavier in the case of the railless than the rail system although no maintenance charge is exacted in the case

of the existing railless routes, members concur with the Chairman's suggestion that the contribution requested in respect of the approved railless extensions should be reduced to one half of a tael cent per railless car mile, and that should this charge be further contested by the Company, Mr. McDoll should then be required to state what interest the Company would be prepared to give to the Council in its profits in accordance with the statement in the concluding paragraph of his letter "It is however thought by the Directors that Municipal revenue might participate in such success as the extensions may achieve in the form of an interest in profits (as distinguished from gross receipts) calculated under reasonably favourable conditions to produce a silver contribution equivalent to the proposed car mile charge." Members however emphasise that in their view a fixed contribution is to be preferred to a share in profits.

In this connexion and in reply to the Company's statement that "towards the Council's outlay on that work it is proposed to make our Company the sole contributor", it is pointed out that on the contrary one of the conditions laid down in the case of the recent proposals for a bus service, was that such service should contribute to road maintenance on a car mile basis.

Overcrowding and Better Accommodation for First Class Passengers. -

In reply to the Council's contention that greater frequency of rail cars is possible to some extent, the Company points out that the only route traversing a double track all the way is that between the Bund and Bubbling Well, but that frequency of service on the part of this route between Chekiang Road and the Bund has already been complained of as excessive, but that a moderate increase of frequency would be possible by (a) provision of a loop of rails at the Bund terminus or (2) by acceptance by the French Company of an increased number of cars running on the French Bund and turning at the circular loop at the south end thereof.

With (b) the Council is not concerned, as this is a matter entirely between the Company and the French Company.

As to (a) however, it appears from the remarks of the Commissioner of Police that from a traffic point of view the suggested loop would be most undesirable, whilst, as the Commissioner of Public Works points out, there would almost certainly be insufficient space to allow of the necessary turn.

As to the suggestion of the Company that double deck railless cars would be possible and would probably be found useful on routes where first class traffic warrants, members direct reply expressing approval of experiment being conducted on these lines.

In regard to the labelling of car compartments on the outward journey as first class and on the return journey as third class, the Company suggests that this practice could be avoided by the provision of rail loops

at the Rifle Range and the Bund. In reply to members the Commissioner of Public Works states that he believes that a loop at the Rifle Range would be practicable and subject to confirmation of this, members concur that this loop be sanctioned, but not a loop on the Bund, and that under no circumstances should the same compartment be used in one direction as first class and in the other as third class.

In regard to the Council's suggestion that third class season tickets be introduced even if it be only to a limited extent, it is recorded that the Company has since issued a notification to the public as to the introduction of such seasons as also the introduction of first class seasons with limited availability, the object being to reduce overcrowding during the rush hours.

At the conclusion of the discussion, members concur that Mr. McColl, General Manager of the Company, should be informed briefly of the Council's views as recorded herein and that he should be invited to attend a further special meeting of the Council, to be convened early in the New Year, with a view to final discussion and settlement so far as possible, of any outstanding points of difference between the Council and the Company.

Members next proceed to consider a letter from the Secretary of the General Hospital suggesting removal of the rail track along the North Soochow Road in front of the Hospital to the south side of the Creek, passing over the Szechuen Road Bridge. With this letter there are submitted reports by the Commissioners of Police and Public Works, as also covering circular to the Watch and Health Committees. The views of the two Committees are considered, and, after brief discussion, members express agreement with the view that the advantage that would be gained by the suggested alteration would be more than outweighed by considerations of cost, whilst, as is noted by Dr. Marshall, the patients principally annoyed by the noise of the trams were women patients, who have recently been transferred to the main building.

The meeting adjourns at 6.30 p.m.

A. Brock Smith

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, December 22, 1920.

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 H.A. Macintyre
 E.F. Mackay
 S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Dr. S.A. Ransom.

The minutes of the meeting of December 15, are confirmed and signed by the Chairman. With regard to:

1. Russian Consular Jurisdiction. Members concur with the Chairman that publication of the Senior Consul's letter would be undesirable in view of its somewhat indefinite wording.

2. Signature of Debenture Certificates. The Treasurer and Comptroller has arranged for the Auditors to furnish a certificate with each lot of Debentures sent forward for signature certifying that they have been checked by them with the application moneys received, and found correct. This arrangement satisfactorily meets members' requirements in regard to a check additional to that made by the Finance Department.

3. Chinese Government Mint. Mr. Macintyre expresses the view that it would be possible and desirable to sanction the establishment of the mint within Settlement limits under certain safeguards, and at his request consideration of the matter will be re-opened at the next meeting of Council.

4. Chinese Advisory Committee. In reply to the Chairman, Mr. Mackay states that the views expressed by Dr. Ransom on this subject coincide with his own, and, as this is also the case with Mr. Macintyre and the other members, the Secretary is directed to draft a letter to the Chinese Chamber of Commerce, for submission for members' approval prior to its despatch, referring to Regulation 6 of the Chinese Ratepayers Association in particular and expressing regret that no nomination to membership of the Chinese Advisory Committee of anyone bound by such Regulations could be accepted for transmission to the Consular Body.

Mr. Benjamin then enquires whether it is members' intention to recognise the Association as distinguished from its nominees, as it would seem to him that reply in the sense directed would leave it open to inference that it was only the Regulations of the Association that could not be recognised and not the Association itself. Discussion ensues on this point, in the course of which it is observed that some machinery had of necessity to be set up to enable selection of nominees for the Advisory Committee, and from members remarks it seems that generally speaking they have no objection to the Association but only to its Regulations which are imposed and made binding upon the nominees put forward by it.

The minutes of the meeting of the Watch Committee of December 14, are submitted and confirmed. With regard to:

Revised Corps Regulations. Mr. Fessenden states that whilst no very definite views were recorded by the Committee in its minutes, it nevertheless felt, after hearing the Commandant, that his views in regard to the wording of Article 25 should be endorsed. Under these circumstances, the Chairman suggests and members concur, that the Article in question should be allowed to stand as drafted.

Traffic Island - Bubbling Well Road. The Chairman expresses the view that an island opposite the Country Club will be required at no very distant date.

Volunteer Corps.

Machine Gun Company. Upon the recommendation of the Commandant the promotion of Sergeant J. Waddell to be 2nd Lieutenant is authorised.

First Reserve. Upon the like recommendation the promotion of Sergeant J.C. Bosustow to be 2nd Lieutenant (Reserve of Officers) is also authorised.

Drawing of Brothel Licences. Members direct that record be made of the fact that the drawing of one-fifth of the Brothel Licences, for closure on March 31 next, was carried out at the Town Hall yesterday afternoon, when Mr. Fessenden presided and a total of 174 brothels were drawn for closure on the date mentioned.

Mixed Court - Assessor for Unrepresented Foreigners. A report by the Acting Registrar of the Mixed Court is submitted forwarding a letter from the Senior Consul notifying the appointment of Mr. N.A. Ivanow as the Senior Consul's Assessor in all cases in which unrepresented foreigners are involved. It is presumed that this appointment follows upon the Senior Consul's negotiations with the Commissioner for Foreign Affairs referred to in the minutes of the last meeting of the Council under the heading Russian Consular Jurisdiction.

and

Bund Improvement Scheme and Customs Examination Shed. In a memorandum

19/11/36 which is submitted, the Secretary reports that on December 17 he attended on the Commissioner of Customs, Mr. Lowder and discussed this matter with him at some length.

Mr. Lowder stated that he had received the revised plan embodying the proposals discussed at the recent interview between him, the Chairman, the Vice-Chairman, the Commissioner of Public Works and the Secretary, and that on examining these proposals more closely he found that their adoption would result in a much smaller pontoon area being available for Customs purposes than was the case at present, for little if any use could be made by the Customs of the proposed northern pontoon since as Mr. Golding had pointed out they never knew when a tender might be in, and consequently could not conveniently load up merchandise on this pontoon. Mr. Lowder pointed out that for all practical purposes the Customs would thus be limited as regards the handling of merchandise, to the proposed southern pontoon, which would be quite inadequate unless the Council were prepared to give up that section of it which was marked on the plan "open to the public at all times." The Secretary states that he informed Mr. Lowder that he thought that the Council would agree to do so if the section of the northern pontoon immediately fronting the left half of the Customs property, and marked on the plan "for use of the Customs except when tenders are arriving or departing" were given up to public use except upon the arrival or departure of tenders. Mr. Lowder then stated that if this were agreed he would be prepared to forward the matter to Peking with his own strong recommendation for approval.

The ^{above} plan referred to is submitted and the proposals outlined explained, the Secretary observing that in the event of their approval the bridge connecting the outside extremity of the southern pontoon could probably be dispensed with, whilst the area on the right of the plan marked "public Wharf" would no longer be required as such and might conveniently be used as a parking place for motor lorries and luggage vans. It appears to members that the proposals in question, which practically amount to an exchange of areas, are satisfactory from the point of view of the Council and would be to the advantage of all concerned and as such should be approved, and the Secretary is directed to address Mr. Lowder accordingly.

Documents of Title to Surplus Road Land. The Legal Adviser's opinion is

1043 submitted on the question of the Council executing some type of formal document where it is desired to dispose of surplus road land to which no documentary title exists. Having regard to the views therein expressed, members concur that it would be unwise for the Council to

proceed further in the matter of executing such formal documents.

Council's Agents in America. A draft of the minute of the Works Committee of yesterday's date under this heading is submitted. Members concur with the Chairman that the Hongkong & Shanghai Banking Corporation should be requested to assist the Council in this matter by suggesting a reliable firm for appointment as its purchasing agents. In regard to the question of commission, Mr. Benjamin observes that he did not, as recorded in the draft minute, state that 5 o/o commission was usually paid, but that he considered it a very reasonable commission for small orders such as those which, he understood, the Council was accustomed to place in America, the Council taking the benefit of all discounts. Mr. Mackay then suggests and members concur that the commission should be on a sliding scale basis on all orders placed through the agents from say 5 o/o in the case of small orders to 1½ o/o on large orders.

Veneral Diseases Commission.

Council's Policy for the Future. The Chairman reminds members that the closing meeting of the Commission has been called under his chairmanship for tomorrow afternoon at the Town Hall at 5.30 p.m., and that some announcement of the Council's policy for the future would be expected at this meeting. He states that he has prepared an address with which he proposes to open the meeting, and that he would like members approval of the policy therein outlined. This address is read, and subject to minor amendment members endorse the views therein expressed, which generally speaking indicate the Council's recognition of the necessity for taking measures to combat venereal diseases, but avoid any pronouncement as to the specific steps that will be taken in furtherance of this policy.

Expenses of Commission in Shanghai. In reply to the Secretary's request for instructions as to the hotel expenses of the Commission whilst in Shanghai, members direct that Dr. Peter, the local Secretary to the Commission, be informed that the Council had assumed from the terms of the correspondence which had preceded the Commission's visit, that it was to be at the expense of the British public, but that if the Commission were in fact looking to the Council to defray its hotel bills, the Council would do so.

The Municipal Gazette for December 23 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

Alfred Smith

Chairman.

H. J. Smith
Secretary.

At the meeting of the Council held on Wednesday, December 29, 1920,

at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

H.A. Macintyre

E.F. Mackay

S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Dr. S.A. Ransom.

^{special}
The minutes of the ~~meeting~~ of December 20, are confirmed and signed by the Chairman, who informs members that a summary of the Council's views and decisions on the several points discussed at the meeting will be forwarded to the General Manager of the Shanghai Electric Construction Co.Ld. prior to the special meeting at which his attendance will be requested.

The minutes of the meeting of December 22 are confirmed and signed by the Chairman. With regard to:

19
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2231 Chinese Government Mint. Mr. Macintyre expresses the view that it would be desirable in the business interests of the Settlement that the Council should not raise objection to the Mint being established within Settlement limits provided its establishment is in accordance with the decisions and resolutions passed at the conference of the British Chambers of Commerce in November 1919 and November 1920, and with those contained in the memorandum of the Foreign Bankers Association of January 1920, and provided it is placed under efficient expert foreign control.

In the ensuing discussion reference is again made to the dangers of allowing a Chinese Government institution to be set up in the Settlement, but members are on the whole of the opinion that these dangers could be avoided by the imposition of the provisos suggested by Mr. Macintyre together with such other restrictive conditions as would guard against the possibility of Chinese Government officials functioning within the Settlement. It is thereupon submitted that it is very improbable that the Chinese Government would condescend to accept conditions dictated by the Council, to which members reply

that in such case the matter would not proceed further. The Secretary is directed to draft, for members' consideration, a further letter based on their views for despatch in due course to the Director appointed by the Chinese Government to establish the Mint.

Chinese Advisory Committee. Draft proposed reply to the Chairman of the Chinese Chamber of Commerce is submitted and read, but in view of its importance it is directed that it be circulated later for members' further consideration. At the same time members approve of the Chairman's suggestion that he should see the Senior Consul and ascertain his views before the letter is actually despatched.

The minutes of the meeting of the Works Committee of December 21 are submitted and confirmed. With regard to:

Central District Sewage Scheme. The Chairman observes that the proposals for which sanction is sought, involve very considerable expenditure, and that, whilst it seemed to him to be clear that the Council had to provide a sewage disposal system, he had gained the impression, from reading a former report on the subject, that the Activated Sludge process was only in an experimental stage and that if this was actually the fact, he would like to feel assured that the Council was right in committing the community to the expenditure of so large a sum, and further whether, should the process prove unsuitable, the whole of the expenditure would be wasted, or whether the actual sewer system would be suitable to whatever other methods of treatment might have to be adopted. In reply Mr. Mackay states that at the Works Committee meeting he had also had in mind the fact that the Activated Sludge process was in the purely experimental stages, but that Mr. Gaunt had stated ^{as Mr. Godfrey confirmed} that on the contrary the process was already working on a practical and successful scale in Leeds and in other towns, and that both he and the Commissioner of Public Works were convinced that it was the most suitable treatment system for adoption in Shanghai, having regard to local conditions.

Under these circumstances, members endorse the views recorded by the Works Committee and vote that, whilst an appropriation for £100,000 will be included in the Budget for this year, the total expenditure for dealing with the Eastern section of the Central District will probably be in the neighbourhood of £160,000. In this connexion it is noted that the area of the Rifle Range treatment site will be sufficient to treat double the probable quantity of sewage from the Eastern Section of the Central District.

The minutes of the joint meeting of the Water and Health Committees of December 21, are submitted and confirmed, members noting that the

several suggestions and recommendations laid before the meeting by the Eastern Commission of the National Council will be dealt with in the report and recommendations which the Commission is drafting for submission to the Council.

Public Works Department Staff - Additional Clerk of Works. Mr. Mackay

3275 states that at the meeting of the Works Committee on December 21, reference was made to a recommendation by the Commissioner of Public Works as to the engagement of an additional Clerk of Works with Pay at £300 per mensem, as contrasted with Pay under the existing scale £247.25 per mensem. He states that the Assistant Secretary very rightly pointed out that approval of the Pay recommended would result in complications with the existing staff, but that Mr. Benjamin and himself were of the opinion that the Council must pay market rates for competent men and suggested that the London Agents be authorised to increase the Pay to £275 per mensem if absolutely necessary to secure the right stamp of man, but that, in the first place, the Commissioner of Public Works should be directed to ascertain whether such a man was on the list of the United Services Association. The Secretary then reminds members that the report of the Salaries Commission will be issued very shortly, and upon his suggestion members concur that, should enquiry of the United Services Association be unproductive of result, a letter with the necessary particulars of the appointment should be addressed to the London Agents leaving the matter of increased Pay in abeyance until issue of the Salaries Commission's report when instructions on this point could be telegraphed.

Venerable Diseases Commission. Upon the Chairman's suggestion members concur in directing that an expression of the Council's thanks and appreciation be addressed to Mr. Skinner Turner, Chairman of the Advisory Committee and to the ladies and gentlemen who kindly gave their services thereon and to Dr. W. Peter, Secretary to the Committee and local Secretary to the Eastern Commission of the National Council.

The Municipal Gazette for December 30, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

Brooke Smith

Chairman.

W. P. Smith
Secretary

I N D E X.

M I N U T E B O O K.

No. 32.

A.

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a.p.l.

At the meeting of the Council held on Wednesday, January 5, 1921,

at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

Messrs S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Mr. H.H. Girardet.

The Commissioner of Police, the Health Officer, the Chief Assistant Engineer and the Treasurer and Comptroller attend.

Administration Building - Allocation of Offices for Finance Department.

243 Departmental correspondence in regard to the allocation of offices in the new Administration Building, concluding with a report from the Treasurer and Comptroller under date December 1, and from the Commissioner of Police under date December 3, is submitted, with a plan of the area in the present Health Office building that will become available upon transfer of the Health Department to the Administration Building.

The Treasurer and Comptroller contends that the accommodation allotted to him is not as extensive as he had expected, and will in fact be inadequate in a very short space of time, and he states that he was under the impression that the offices on the floor above his own which have been allotted to the Police were to have been allotted to him. On the other hand the Commissioner of Police protests against any change in the arrangements already made for the removal of Police Headquarters into the new Building.

Supplementing his report, the Treasurer and Comptroller now states that with the growth of the work of his Department in connexion with Municipal Loans and the Investment Bank, he is already crowded out of the room allocated for these purposes, and that whilst, in other respects, the accommodation at his disposal is sufficient for the present, it makes little or no allowance for future expansion or for the undertaking of certain extensions of the Departments activities that are very desirable. In reply to the Chairman the Commissioner of

W.P.

Police explains in some detail how necessary is the provision made in the new Building for the Police Headquarters, but concurs that, when the remainder of the Administration block is rebuilt, the offices allotted to the Police above the Finance Department could be vacated in favour of that Department. The Chairman then enquires of the Health Officer whether the retention of the room on the ground floor of the new Building marked on the plan as a "lecture room" is essential. He suggests that until rebuilding of the remainder of the Administration Block takes place it might be possible to give up this room for Municipal Investment Bank and Loan work, a portion of the existing Health Office building being utilised in the meantime as a lecture room. In reply the Health Officer states that, whilst the lecture room would constitute an innovation, he nevertheless considered it very important that this branch of Health Department activities should be started, that the room would actually be used as a Health Department museum as well as for lectures to the Staff and to the public, and that he did not think that there was a room in the present Health Department building that would be suitable. The Chairman thereupon emphasises the importance of the Municipal Investment Bank being provided with a ground floor office. After a further exchange of views on this point in which members join, the Health Officer ultimately concurs with the suggestion that at least until rebuilding of the remainder of the Administration block, the proposed lecture room should be allotted to the Finance Department, the Health Department retaining so much of the present Health Department building as may be required, other than the space on the ground floor already reserved for Fire Brigade purposes.

The Commissioner of Police, the Health Officer, the Chief Assistant Engineer and the Treasurer and Comptroller then withdraw.

The minutes of the meeting of December 29, 1920, are submitted and confirmed subject to amendment of the minute under the heading, Central District Sewage Scheme. With regard to:

Chinese Advisory Committee. The draft proposed reply to the Chairman of the Chinese Chamber of Commerce has been circulated as directed and members comments thereon are read to the meeting. Generally speaking they are fully in accord with the views expressed by the Secretary in a memorandum covering the draft, but they concur that some amendment of the draft is requisite, as in its present form it is, as Mr. Fessenden states, open to construction as an evasion by the Council of the whole proposal as to the appointment of an Advisory Committee, and as such might therefore lead to serious consequences. Ultimately after some discussion of the point they concur that the last

sentence of the concluding paragraph of the draft should be omitted.

Mr. Benjamin then states that, from conversation with certain prominent Chinese and from enquiry made, he is convinced that the Chinese are very much worked up over the matter of the Advisory Committee, and that he felt that if a letter were addressed to them as suggested, without some prior personal explanation of the Council's attitude, they would probably misunderstand the position. He therefore suggested that it would be a wise policy for the Council, in the first instance, to meet the Chinese Chamber of Commerce or rather representatives of the Chamber and explain the position to them, leaving the letter to be despatched later after such explanation. This suggestion commends itself to members, and it is therefore decided to invite the Chairman and Vice-Chairman of the Chamber to attend with three other Chinese gentlemen at a special meeting of the Council tomorrow at noon.

Finance Department Staff - Mr. S.H. Ross. The Chairman informs members [147] briefly of the facts in connexion with the matter of Mr. Ross's release from his agreement, and of the Finance Committee's views thereon. He reports that Mr. Ross wrote to the Treasurer and Comptroller on December 23, expressing his intention of leaving the Service on December 31, as also his unwillingness to give any undertaking as regards his future movements and that following the receipt of this letter, the matter was referred to the Legal Adviser, whose opinion is read to the meeting, in the sense that the Council should endeavour to obtain an undertaking from Mr. Ross restricting him from returning to Shanghai for a period of one year, but without any restriction on his taking employment in Hongkong, and that should the Council succeed in obtaining this undertaking it should refrain from further action.

Speaking for himself the Chairman states that he considers that this would be a dangerous precedental case to allow to slide, and that he was rather of the opinion that the Council should take action against Mr. Ross for breach of his agreement, though he understood from the Secretary that it would be difficult for the Council to obtain damages. The other members are generally of the view that the Council should let the matter drop, but it is ultimately agreed that the Secretary should instruct the Treasurer and Comptroller to write

to Mr. Ross and get a simple undertaking from him not to return to Shanghai for one year.

The Secretary is then directed to instruct the Legal Adviser to consider the advisability of introducing a restrictive clause in staff agreements, to meet any similar cases in the future.

1724 Venereal Diseases Commission. The report of the Eastern Commission of the National Council with recommendations and suggestions for action to be taken in Shanghai to reduce the incidence of venereal diseases, is submitted and its preparation for publication as a special Gazette is directed, copies being submitted to members of Council and for comment by the Departments concerned.

1725 Electricity Committee Membership. A letter from Mr. C.G.S. Mackie is submitted tendering his resignation from membership of the Committee. His resignation is accepted with regret and the Secretary is directed to write to Mr. P. Peebles requesting him to rejoin the Committee.

The Municipal Gazette for January 6, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

A. Brooker Smith

Chairman.

H. O. Fidell
Secretary.

a.p.s.
At the meeting of the Council held on Wednesday, January 12, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Mr. H.H. Girardet.

The minutes of the meeting of January 5, are confirmed and signed by the
 Chairman. With regard to:

2014 Chinese Advisory Committee. Owing to Mr. C.C. Nieh's absence from
 Shanghai, it was found impossible to arrange a meeting with him and
 with other members of the Chamber of Commerce until 12.30 today, when
 members of Council met him, the Vice-Chairman, another member and Mr.
 Chang Nieh Yun, Foreign Adviser to the Chamber at a tiffin given by the
 Chairman of Council, who addressed them as follows:-

*Mr. Nieh.

We much

appreciate your attendance here this afternoon with the Vice-
 Chairman and members of the Chamber of Commerce. Our object in
 inviting your attendance was that we might inform you of the
 position in regard to the appointment of the Chinese Advisory
 Committee to the Council, and avoid those misunderstandings
 which unhappily sometimes occur when matters of this nature are
 dealt with by letter without any prior personal explanation.

Authority to establish the Advisory Committee was, as you
 know, given to the Council at the last Annual Meeting of Rate -
 payers. Since then one or two questions have arisen and in fact
 are still outstanding upon which the advice of the Committee is
 desired. You will therefore readily appreciate that the Council
 is anxious that the Committee should come into being as early as
 possible, which is, we gather, also the wish of your Chamber and
 of a number of Chinese in the Settlement. The Council is aware
 that the choice of five representatives acceptable to the Chinese
 community as a whole - and this is of course a very essential
 factor in ensuring the success of the Committee, - has not been

an easy matter, as there are so many different interests to study. The Council therefore appreciates that what might appear to be delay on the part of the Chinese community in submitting their nominees has not really been delay, nor has there been any lack of effort on their part.

I would like to emphasise that in laying its proposals before the Ratepayers the Council was careful to leave the matter of the choice of nominees entirely in the hands of the Chinese, making no stipulations except in regard to their qualifications, and that they be acceptable to the Consular Body, with whom we have to work in so many matters affecting the administration of this Settlement. The machinery which you have set up for providing your nominees - the Chinese Ratepayers Association - seems to us to be practical, but unfortunately you have adopted rules and regulations for this Association which are such that even did we not as a Council tell you that we could not accept any nominee bound thereby, the Consular Body would, we are convinced, refuse to accept your nominees because of these rules and regulations.

Let me explain. Regulation 4 provides a Directorate of 27 from whose number 5 are elected for nomination to the Advisory Committee. Regulation 6 provides that all matters vitally affecting the interests of the Chinese residents in the Settlement or any proposals or applications required to be made in connexion with the local administration shall first be dealt with by the Directorate. In effect therefore all persons nominated for membership of the Advisory Committee by the Association are placed under an obligation to refer to the Directorate every matter of importance, that might be referred to them by the Council, if their nominations were accepted, whilst representations made by them to the Council would have to be approved in the first instance by the Directorate, who would thus exercise rights in the administration of the affairs of the Settlement which could not of course be permitted.

We cannot go beyond the authority vested in us by the Rate - payers, and, to speak quite frankly, we do not require the advice of any body of 27 men. What we do want is the advice of five men who are not in any way fettered, as to such advice or as to representations which they consider necessary to make in the interests of the Chinese residents, by any other controlling or supervising body, whether it be the Directorate of the Chinese Ratepayers Association, the Association itself or any Guild or body representative of any particular faction or factions of the

Chinese community. Then again, it seems to us that Regulation 8 would make it possible for the Association to levy some form of taxation on Chinese residents in the Settlement, to which of course we could not agree.

We have not gone into the personal qualifications of the five nominees submitted by you on behalf of the Chinese Ratepayers Association, but we understand that one at least of them has not all those qualifications which were stipulated in the Council's letter to the Senior Consul of October 24, 1919, upon which the establishment of the Advisory Committee was authorised by the Ratepayers. The most important matter however for you to consider at the moment is, that with the regulations of the Chinese Ratepayers Association as they at present stand, we could not accept any nominees put forward by the Association. Our suggestion is that regulations such as those to which we take objection are really quite unnecessary, and could quite easily be cut out without upsetting the machinery which you have set up to provide your nominees for membership of the Advisory Committee.

I am addressing you a letter much in the sense of these remarks, and I hope that you will fully appreciate our stand in the matter, and take what steps may be necessary to see that the Chinese Community as a whole may also understand."

The above address was translated into Chinese by Mr. Chang Nieh Yun, who then interpreted Mr. Nieh's reply contending that the construction which the Council had placed upon Regulation 6 of the Chinese Ratepayers Association was incorrect since the Regulation had no reference whatever to the five nominees to the Advisory Committee and did not therefore provide that matters referred to them by the Council or vice versa would have to be considered by the Directorate of the Association before the five nominees could give the Council their advice thereon. The Chinese text of the Regulation was thereupon produced and translated by Mr. Chang Nieh Yun in exactly the same sense as the translation made by the Council. Mr. Nieh nevertheless remained adamant in his contention although the Chairman and other members of Council endeavoured to impress upon him that their construction of the Regulation was obviously correct, inasmuch as the five nominees to the Advisory Committee were members of the Directorate, to whom, if the Regulation in question was allowed to stand, all matters of importance affecting the welfare of the Chinese community as well as representations affecting questions of local self-government would have to be referred. Ultimately Mr. Nieh stated that he would bring before those concerned the Council's suggestion, that the five nominees should cease to be members of the Directorate upon their election for nomination to

the Advisory Committee, as also the Council's stipulations that it was only as free agents that the nominees could be recognised by the Council as its advisers in matters affecting the Chinese, who would moreover be at liberty as heretofore to make representations direct to the Council, since the Council could not consent that the right to receive such representations should be vested in the Chinese Ratepayers Association or its Directorate, as this was essentially the prerogative of the Authorities charged with the administration of the Settlement as distinguished from any outside organisation.

Record of the proceedings as above stated is directed upon the suggestion of the Chairman who informs members that since the last meeting of Council, the Secretary had revised the draft proposed letter to the Chinese Chamber of Commerce. The revise is then read and approved for despatch.

The minutes of the meeting of the Finance Committee of January 7, are submitted and confirmed. With regard to:

1485 Chinese Provident Scheme and New Year Bonus. Members concur that no change should be made in the present basis for payment of the New Year Bonus.

1485 As regards the Provident Scheme. Members endorse with effect from January 1, the recommendations of the Finance Committee recorded in its minutes of October 8, 1920, as amended by the minutes now confirmed. In this connexion a report by the Commissioner of Police is submitted forwarding Departmental report by the Assistant Commissioner in charge of the Chinese Branch, advocating that the 5% gratuity on invaliding be given to all men of the outdoor staff discharged on medical certificate irrespective of the length of their service, with the proviso that the gratuity be granted only on the recommendation of the Head of the Department concerned. It appears to members, however, that it would be undesirable to differentiate between the indoor and outdoor staff, and that the point raised by the Assistant Commissioner will be suitably met by provision that on invaliding before the expiry of 10 years service, the 5% gratuity will be granted, upon favourable recommendation made in the particular case submitted, based on the merits of such case. Provision accordingly is directed in the rules under which the Provident Scheme will operate.

Waterworks Co. - Directorate and Further Issue of Shares. The file in re this matter has been circulated to members, who concur with Mr. Macintyre that, inasmuch as the present market price of Waterworks shares is approximately £20 per share, as compared with £25 at which subscriptions to the further issue are invited, reply to the Company should be made that, in view of this fact and of the stand taken by

the Board upon the suggestion that the Council should be represented thereon by two nominees, the Council could not, it was regretted, see its way clear to support the further issue by taking up the shares for which it was entitled to subscribe.

1617 Mental Ward Attendants. A letter from Mr. H.P. Wilkinson, H.M. Crown Advocate, is submitted, requesting the Council's consideration of certain matters in connexion with Mr. Hill's appointment as Charge Attendant in the Mental Ward, more particularly, the provision of quarters and passages for his wife and family to Shanghai. With this letter there is submitted a report by the Health Officer stating that, in the knowledge that the Council was allowing family passage allowances the Assistant Health Officer, Dr. C.W. Davis had informed Mr. Hill, on his appointment, that the Council would probably allow him the expenses of passages for his wife and children.

Under these circumstances, and rather than admit of the establishment of the principle that the Council should pay family passages on first appointment, the Chairman suggests, and members concur, that the needs of the case will be adequately met by making the increase in Hill's Pay retrospective to the date of his appointment instead of to the date of the arrival in Shanghai of the 2nd Attendant.

The minutes of the meeting of the Finance Committee of January 10, are submitted and confirmed.

Volunteer Corps.

1831 Promotion and Resignation of Major T.E. Trueman, O.B.E. In a report submitted forwarding the resignation of Major T.E. Trueman O.B.E., the Commandant suggests his promotion to the rank of Lieut-Colonel, in recognition of his valuable services as Commandant of the Corps. He suggests that this promotion have effect on January 13, the date of Major Trueman's retirement, and that his resignation be accepted with the same rank on retirement. In submitting this suggestion, the Commandant states that it is in accordance with precedent in the British Army. Having regard to Major Trueman's services in the Corps, members concur in approving the Commandant's recommendations.

1811 Commandant's Quarters. Draft minute of the Works Committee of yesterday's date under this heading is submitted and approved.

1847 Land Regulation - Requisition of Houses, etc. In accordance with the decision reached at the meeting of Council held on October 13, 1920, draft letter to the Senior Consul is submitted together with the Legal Adviser's draft suggested Land Regulation, amended so as to make the Council's powers of requisition extend to a rather wider range of cases. Subject to further amendment suggested by Dr. Ransom, so that requisition shall apply to "other materials" as well as "building materials",

the draft Regulation and letter are approved for despatch.

Chinese Government Mint. Draft of a further semi-official letter to the
1931 Director appointed by the Chinese Government to establish the proposed
mint, is submitted in accordance with the minute of December 29, 1920
and approved for despatch.

The Rice Situation. In view of the present increase in the price of rice,
1933 members approve of re-publication of Municipal Notification No. 2736
in the Gazette and Chinese press. They also concur that, should the
price of rice continue at its present high level to the end of the
month, rice money should again be issued to municipal employes as
from the commencement of the year. In this connexion, members note
that prosecution of a rice profiteer in the Mixed Court on information
furnished to the Secretary from a private source is pending.

Restrictive Clause in Employees' Agreements. Arising out of the case of
1911 Mr. S.H. Ross of the Finance Department, the Legal Adviser's opinion
as to the introduction of a clause restricting an employe on his
leaving the Council from engaging in employment in Shanghai for a
certain space of time, has been sought, is submitted and read. In
effect, he states that, whilst there would be no difficulty in
introducing such a clause, it would not in most cases, in his opinion,
be actionable in an English Court as being a covenant in restraint or
trade more extensive than is necessary for the protection of the
employer. Under the circumstances members concur that no further
action should be taken in the matter.

Court of Consuls. A communication from the Consular Body is submitted,
1919 informing the Council of the election of the representatives of
Great Britain, Denmark and ^{the} Netherlands to constitute the Court for 1921.

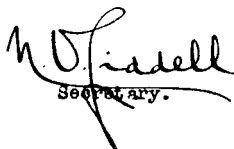
General Hospital - Board of Governors. A communication from the Consular
1919 Body is submitted, informing the Council of the election of the
Consuls General of Japan, Italy and Portugal as representatives on
the Board of Governors for 1921.

The Municipal Gazette for January 13, is submitted in proof and authorised
for publication.

The meeting adjourns at 5.45 p.m.



Chairman.


Secretary.

Y. S. Smith
At the meeting of the Council held on Wednesday, January 19, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 H.A. Macintyre
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

The minutes of the meeting of January 12, are confirmed and signed by the
 Chairman. With regard to:

1185 Chinese Provident Scheme and New Year Bonus. Members direct that the
 Provident Scheme be not brought into force until after the Annual
 Meeting of Ratepayers at which the Chairman will refer to the matter
 in his address moving the adoption of the Budget. Members concur
 however that, subject to this direction, and to non-objection to the
 Scheme at the Meeting, it should come into operation as from January 1.
Volunteer Corps - Promotion and Resignation of Major T.E. Truman O.B.E

1331 Members endorse the Chairman's suggestion that a suitable letter of
 thanks for his services be addressed to Major Truman.

2231 Chinese Government Mint. The Chairman informs members of a call
 made on him by the Director appointed to establish the proposed Mint,
 and that from the views expressed by the latter, it appeared that the
 Chinese Government was determined not to place the Mint under foreign
 control, so that its establishment within Settlement limits was
 unlikely to mature.

The minutes of the meeting of the Chinese Educational Committee of January
 4, are submitted and confirmed.

2250 The minutes of the joint meeting of the Foreign Educational and Works
Committees of January 13, are submitted and confirmed, subject to
 submission in due course of an amended plan giving effect to the
 several views recorded by the Committee. In this connexion it is
 directed that the Commissioner of Public Works be reminded as to the
 provision of adequate means of escape in case of fire, though it is
 presumed that this matter already has his attention.

W. H. S.

19/1/21
Bund Improvement Scheme and Customs Examination Shed. Draft letter to the Commissioner of Customs, as directed at the meeting of Council of December 22, is submitted, read and approved for despatch. Members note that, by reason of the altered scheme and the difference in the price of materials the estimate of cost has been increased from a total of £251,000 to £262,000, of which the Customs' share will be £108,300 instead of £107,000, and the Council's share £153,700 instead of £144,000.

1998 Passages of Chief Health Inspectors. From a report by the Health Officer which is submitted, it is noted that Chief Inspector Kilner has declined to sign his agreement for renewal of services, because the usual provision is made therein for a 2nd class passage whilst in the case of Chief Inspectors in the Police Force, a 1st class passage is allowed.

As the question of the class of passages for different grades of employes has been specifically referred for recommendation by the Salaries Commission it is decided to leave the matter in abeyance pending issue of the Commission's report.

2254 Educational Staff - Scales of Pay. As directed at the meeting of the Chinese Educational Committee of January 4, the Headmasters of the Public Schools for Chinese have submitted a report on the difficulty which has been met with in securing certified teachers of experience from Great Britain for the Council's Educational Staff; this they ascribe as largely due to the unattractive scales of Pay at present in force. A copy of their report has been forwarded to the Salaries Commission with a view to consideration of the improved scales of Pay therein recommended, but in view of the seriousness of the position Mr. Benjamin has requested that the matter be also brought to the Council's notice.

As in the meantime however, telegraphic advice has been received from the Council's London Agents stating that the several vacancies in the Educational Staff have now been filled and as it is anticipated that the Salaries Commission report will be issued at an early date, members concur that further action in the matter is unnecessary for the present at least.

Electricity Committee. Record is directed of the fact that Mr. P. Peebles has accepted the Council's invitation to rejoin the Committee in the place of Mr. C.G.S. Mackie recently resigned.

W. H. S.
Parks Committee. Mr. P. Peebles' acceptance of the Council's invitation to rejoin this Committee is noted.

W. S. M.

Council for 1921. It is decided to address the Senior Consul suggesting that Thursday and Friday, February 17 and 18, be fixed as the dates for the election of Councillors and for the election of a Land Commissioner by registered owners of land in the Settlement. In this connexion members learn with deep regret that Messrs Brooke Smith, Benjamin and Macintyre will be unable to seek re-election, the two first named owing to pressure of business, and the last named owing to his pending departure on Home leave. Dr. Ransom also contemplates proceeding on leave during the year, but as he may not be leaving until the autumn, he consents to stand for re-election.

Traffic Regulation. Upon discussion of traffic conditions in Avenue Edward VII, members endorse the suggestion made by Mr. Mackay that, with the considerable recent growth in the traffic on this arterial thoroughfare it is desirable that the Commissioner of Police be directed to take special action to secure its better regulation, more particularly as regards the pedestrian and ricksha traffic. To this end it is suggested that a member of the Foreign Branch of the Force be assigned to supervise such regulation.

The Municipal Gazette for January 20, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

Edwin Mackay

Acting Chairman.

W. O. P. L. L.
Secretary.

Yours

At a Special Meeting of the Council held on Monday, January 24, 1921,
at 12 noon, there are:

Present:

- Messrs. E.F. Mackay (Vice Chairman)
- M. Benjamin
- S. Fessenden
- Dr. S.A. Ransom
- Messrs. S. Sakuragi
- H.G. Binns
- The Secretary and
- Assistant Secretaries

Absent:

- Messrs. A. Brooke Smith
- H.H. Girardet
- H.A. Macintyre.

1377 The meeting is convened to consider the road plans for 1921, and the minutes of the meeting of the Works Committee of January 11 dealing therewith are submitted and confirmed subject to the following observations:

Northern District.

New Road from Boundary Road to Elgin Road. It seems to members that the line of this road might with advantage be moved slightly Westward as at present it absorbs practically the whole of Lot 501, and the views of the Commissioner of Public Works will be obtained thereon.

Tsepo Road. It seems to members that it might be possible to continue this road in a north easterly direction diagonally to meet Woochang Road instead of on the line suggested by the Works Committee, but it is noted that this would involve cutting through a number of lots in a somewhat awkward manner, which might prove costly. Members direct however that this suggestion be considered by the Commissioner of Public Works.

Central District.

Members endorse the view that the development of Peking Road and its connexion with the western district is of the utmost importance, and is a matter on which the Council's efforts should be concentrated during the coming year. Members consider that a minimum of 70 ft. width is required to meet the demands of the future, although it is noted that the widening of the section between the Bund and Szechuan Road by reason of its present building development is likely to be very slow.

[Handwritten signature]

W. W. W.

Westward from Szechuen Road the ground is less highly developed, particularly on the South side, and members consider that the widening in this section as far as Thibet Road should be pressed forward. It is considered that as far as possible the scheduled widening should take place from one side of the road only as the reinstatement costs would thereby be reduced to a minimum. The matter will be the subject of a further report by the Commissioner of Public Works.

Hunan Road. The question is mooted of making this road considerably wider with a view to introducing into the Settlement a branch line from the Railway by this route, with a view to meeting possible future needs of a suburban population. It is considered that the need in this direction will undoubtedly arise and is indeed even now apparent. The Secretary will ascertain the views of the local railway authorities on this suggestion.

Szechuen Road. Members feel very strongly that this road is one of great future importance as a main traffic artery and it is accordingly considered that the scheduled width should be 70 ft, although it is recognised that the widening will take long to achieve.

Eastern District.

In approving the Works Committee's recommendation on the question of providing a thoroughfare in relief of the Yangtzeppoo, Broadway and Seward Roads, members consider that the connecting link from Tongsham Road should most suitably lead into Pingliang Road which should in its turn be linked up with Poyang Road at Kueiyang Road from the curve just east of Cadastral Lot 6491, thus providing two radial arteries from the Point, one running along the extension of East Yalu Road already scheduled, and the other along the line suggested, both these roads serving to divert traffic from East Seward Road and Broadway.

With regard to the various new roads scheduled in the Eastern District B, it is considered that as most of the road land required is unregistered and could therefore be obtained at a comparatively low cost, scheduling should be to a width of not less than 50 ft. and in the case of main arteries 70 ft.

East Yalu Road. It is considered that this thoroughfare will assume particular importance in the future and that for its length from the Point to Muirhead Road, inasmuch as it runs chiefly through or adjacent to unregistered land, it should be scheduled to a width of 80 ft.

Members enquire whether the line of the new road from the corner of Wuchow and East Yalu Roads through to Cheoufoong Road at its North Eastern end might not with advantage be slightly deviated in order to follow the line of the existing footpath, which runs South

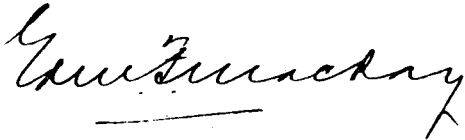
of Cadastral Lot 940 and North East of Cadastral Lot 937.

It is suggested that a new road scheduled to run through the Northern end of Cadastral Lot 6513, might be continued into the scheduled extension of East Yalu Road, being deviated to run slightly more north of the above lot and following the line of the existing footpath.

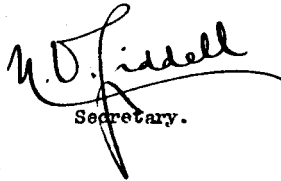
Western District.

In connexion with the scheme for the development of a new East and West artery, members direct that Avenue Road be carried through to Jessfield Road to a width of 70 ft. and that the matter of straightening its line and of widening to this width between Park and Thibet Roads should be pressed forward.

The meeting adjourns at 1.5 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, January 26, 1921,
at 4.30 p.m., there are:

Present:

Messrs. E.F. Mackay (Acting-Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 H.A. Macintyre
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Mr. A. Brooke Smith.

The minutes of the meeting of January 19, are confirmed and signed by the
 Chairman. With regard to:
Council for 1921. It is noted that the Consular Body has duly fixed
Thursday and Friday, February 17 and 18, as the dates for the election.

The minutes of the meeting of the Foreign Educational Committee of January
13, are submitted and confirmed.

The minutes of the meeting of the Finance Committee of January 14, are
 submitted and confirmed, members noting that the Treasurer and
 Comptroller will report further on the subject of Loan Redemption.

The minutes of the meeting of the Watch Committee of January 21, are
 submitted and confirmed. With regard to:

1740 Volunteer Corps - Ordinary Expenditure. Mr. Fessenden explains that
 it had seemed to the Committee that the estimates as presented
 involved very heavy expenditure, but that after hearing the strong
 reasons advanced by the Commandant as to the necessity for very
 largely re-equipping the Corps, and making it a thoroughly efficient
 fighting machine, the Committee felt that the estimates should be
 passed, subject to the reductions dealt with in its minutes.

In the course of discussion, members concur with Mr. Girardet
 that the Corps must be regarded as the Council's most valuable
 insurance against disturbances, and that ^{they} readily recognise that for
 a number of years during and succeeding the Great War little has
 been done to keep its equipment up to the standard of modern require -
 ments so that a somewhat heavy expenditure must now be faced: at the
 same time it appears to the Acting Chairman and to some of the other

members that the appropriations for ammunition might be somewhat reduced. However on its being pointed out that a large proportion of the expenditure will be in respect of reserves of ammunition for the howitzer battery and new rifles loaned by the British Government, and thus not recurring, they ultimately concur in passing the estimates as approved by the Watch Committee, subject to amendment to secure that the contemplated provision for a reserve of howitzer ammunition be spread over two years, if the order for the full amount has not already been despatched, as to which the Secretary is unable to speak definitely without reference to the correspondence in the matter with the G.O.C. Hongkong.

Fire Brigade - Ordinary Expenditure. Discussion takes place as to the provision made under Stocks and Stores for a turn table escape and two tenders fitted with pumps. As this gear is required to cope with fires in the increasing number of high buildings and to make good to some extent the inadequacy of the water pressure, members record the view that it is of real importance that they should be provided for in this year's estimates if finances will permit.

Godowns - Licensing of. Desirable as the licensing of godowns would be from a fire prevention point of view, members agree, after some discussion, that it would, for various reasons be impracticable to secure support of such a measure.

The minutes of the special meeting of Council of January 24, are submitted, read, confirmed and signed by the Chairman.

Volunteer Corps.

1028 Headquarters. Upon the recommendation of the Commandant, Major H.W. Piloher is appointed Second-in-Command of the Corps vice Lieut-Colonel T.E. Trueman, O.B.E., resigned.

1028 Japanese Company. Upon the recommendation of the Commandant, the promotion of 2nd Lieutenants S. Kikuta and C. Matsuno to be Lieutenants is approved with effect from August 21, 1920, and a commission as 2nd Lieutenant is authorised for issue to Sergeant T. Date.

1028 Italian Company. Upon the recommendation of the Commandant, a commission as 2nd Lieutenant is authorised for issue to Sergeant C. Cavazza.

Political Refugees and the Right of Asylum. A report by the Commissioner of Police is submitted in reference to certain applications for Police protection which have recently been made to him, following upon the attempted assassination of a Chinese political refugee resident in Welhaiwei Road: he suggests that such refugees should be warned that their presence in the Settlement is not desired, and that they should

be given notice to leave.

The Council's views on the right of asylum as set forth in the Chairman's speech at the Annual Meeting of Ratepayers in 1918, are brought to members notice and it is pointed out that the suggestion made by the Commissioner of Police does not in any way conflict therewith. Members endorse the suggestion of the Commissioner of Police but concur that before any action is taken, the Acting Chairman should call with the Secretary on the Senior Consul, and ascertain his views.

The Water Supply - Questions Outstanding between the Council and the Company.

18/902.

The file of documents in this matter, including a memorandum by the Secretary dealing in great ^{detail} ~~deal~~ with all questions outstanding between the Company and the Council, is submitted, and, after brief consideration, members concur that a letter should be addressed to the Company on the basis of the suggestions set forth in the memorandum, and that therewith should be forwarded a copy of the memorandum with such excisions as may be considered desirable. Draft of the proposed letter will be circulated for members' approval prior to its despatch.

Land Commission. It is decided to request Mr. S.E. Neill to continue on
1141 the Land Commission for 1921 as the Council's representative, and the Secretary is directed to take the necessary action to this end.

The Municipal Gazette for January 27, is submitted in proof and authorised for publication.

The meeting adjourns at 8.15 p.m.

G. W. Furness

Actg. Chairman.

M. O. Fiddell
Secretary.

a. p. J.
At the meeting of the Council held on Wednesday, February 2, 1921,

at 4.30 p.m., there are:

Present:

Messrs. E.F. Mackay (Acting Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Messrs. A. Brooke Smith

H.A. Macintyre.

The minutes of the meeting of January 26, are confirmed and signed by the
 Acting Chairman. With regard to:

not 2975 Political Refugees and Right of Asylum. The Acting Chairman informs members that, accompanied by the Secretary, he called on the Senior Consul yesterday afternoon, and that after some discussion of this matter the latter undertook to consider the relative file, which was left with him, and notify the Council later of his views thereon. These are contained in a letter which is submitted and read, wherein the Senior Consul expresses the opinion that it would be well to fall back on the original status of the Foreign Settlement as giving the Council the right to exclude Chinese whose presence therein is harmful to peace and good order. That political refugees should be treated as coming with this category and, if transient residents, might, in his opinion, be told to leave the Settlement within three days or within any other reasonable period, the Police offering to see them safely off on whatever steamer or train they may desire, and guarding them meanwhile. If regular residents who own houses and have enjoyed special protection, they might, in his opinion, be treated in similar manner but the notice should be for a longer period. He states that he could not see how the Council could apply to the Mixed Court for any order in the matter, though it would naturally defend any action taken by an aggrieved party, so far as to plead to the jurisdiction and refer the complainant to the Court of Consuls. In conclusion he enquires whether a notice might not be issued that on and after a certain date no applications for special Police protection would be entertained.

not

Commenting on these views, the Acting Chairman states that he considers that it would be well to act upon them, but that, as they are given to the Council as the Senior Consul's private opinion, an official communication should, in his view, be addressed to the Consular Body expressing the Council's intention to take action as advised. He points out that thereby the Council's position should be rendered so much the stronger in the event of any proceedings being taken in the Court of Consuls, following such action. Members concur and the Secretary is directed to draft a letter to the Consular Body accordingly, as also form of notice to be given to political refugees.

As regards special Police protection, it is pointed out that such protection is given for a variety of reasons, e.g. in the case of the receipt of blackmailing letters accompanied by threats, so that it would be impossible to enforce any complete refusal of such protection. Members are however in agreement with the view that the needs of the case would be met by directions to the Commissioner of Police to refuse all requests by political refugees for such protection.

Land Commission. A letter is submitted by Mr. S.B. Neill expressing regret that he will be unable to continue on the Commission after the end of May owing to his projected departure on Home Leave. The question of the appointment of his successor will be left in abeyance until his departure.

The minutes of the meeting of the Works Committee of January 25, are submitted and confirmed, members noting that the several items of expenditure contained in the Estimates of the Department, as approved by the Works Committee, will be the subject of scrutiny and further consideration in due course by the Finance Committee.

The minutes of the meeting of the Watch Committee of January 28, are submitted and confirmed. With regard to the item of Extra-Ordinary Expenditure for additional accommodation for Chinese Police at the Bubbling Well Station, \$6,500, Mr. Fessenden states that, since the meeting, he has seen the Commissioner of Police who attaches considerable importance to the provision of this accommodation and that, having heard the Commissioner's views, he felt that it would be desirable that the appropriation therefor should be allowed to stand if at all possible. Members concur and decision is recorded accordingly.

Volunteer Corps.

Light Horse. Upon the recommendation of the Commandant, the promotion of 2nd Lieutenant H.C.F. Robinson to be Lieutenant as recorded in the Municipal Gazette of October 20, 1920, is antedated to August 21, 1920.

all

Traffic Regulation. A report by the Deputy Commissioner of Police is submitted covering a notice issued by the Police to motor vehicle owners, with a view to relieving the congestion caused by the standing of vehicles in the Central District. This notice brings into operation the completed Bund vehicle ranking scheme, with four Police boxes connected by telephone, and the Deputy Commissioner points out that so far as possible, hardship will be avoided in the case of owners having no chauffeur or persons whose vehicles are in constant use, the idea being rather to relieve the streets of the considerable number of motor vehicles which are not used by the owners between 9 and 12 and 2 and 5.

Members approve of the action taken and direct publication of a Notification on the subject in terms of the draft contained in the submitted proof of the Municipal Gazette.

Medical Examination of Women Employees. In a memorandum already circulated to members, the Secretary observes that the suggestion has been made from time to time that women employes who are engaged in Great Britain would much appreciate it, if their medical examination could be conducted by a woman practitioner instead of as at present, as in the case of men employes ^{by} Dr. Lee. In a report which accompanies this memorandum, the Health Officer recommends the appointment of Dr. Margaret Basden, whose academic qualifications are all that could be desired.

Certain of the members are doubtful as to the need for or even desirability of any change in the present arrangements, which have proved satisfactory in that the examination and standard of fitness required by Dr. Lee has generally speaking resulted in the appointment to the service of healthy employes only, whilst, as Dr. Ransom remarks, there can be no assurance that the same results would be achieved by Dr. Basden or any other medical practitioner, however high her or their academic qualifications. However after some discussion of this point, members concur that the Health Officer should be instructed to go into the matter during his forthcoming Leave, and to make whatever arrangements may seem to him to be best.

1842 Wharfage Dues on Imported Famine Relief Rice. A letter from the Commissioner of Customs is submitted, enquiring, on behalf of the Inspector General, whether it would be possible to obtain exemption from Wharfage Dues for rice imported for purposes of famine relief.

Under present conditions imported rice is not liable to Customs Dues, and accordingly should the Council's proposals, as to amendment of Land Regulation IX as to the basis upon which Wharfage Dues shall be levied in future, be passed by the Ratepayers at the forthcoming

special meeting, the matter will be automatically settled, since with no Customs Dues payable on imported rice no Wharfage Dues would be levied. Members concur that reply accordingly should be made to the Commissioner of Customs.

The Municipal Gazette for February 3, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, February 16, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms and

The Secretary

The minutes of the meeting of February 2, are confirmed and signed by the
 Chairman. With regard to:

2265 Medical Examination of Women Employes. Mr. Macintyre has recorded his
 view, on the minutes as circulated, that it would be very undesirable
 for the Council to have more than one recognised medical examiner in
 London, and that the Health Officer, when dealing with this question
 during his Leave, should not be empowered to do more than report to the
 Council as to the arrangements he might think desirable.

Remarking that he was not present at the last meeting, the Chairman
 states that since the existing examination arrangements have proved
 satisfactory, and such complaint as has been made has, it seems, been
 due to questions addressed to women candidates on the subject of V.D.,
 the importance of which has recently been impressed upon the Community
 by the visit of the V.D. Commission, it seemed to him that all that was
 required to meet the needs of the case was that the Health Officer
 should take the opportunity, when on Leave, of mentioning the matter to
 Dr. Leo, so that he might treat of this subject in such a way as to have
 regard so far as possible to the susceptibilities of women candidates
 examined by him. Members endorse this view, and direct that the
 Health Officer be instructed accordingly.

The minutes of the meeting of the Parks Committee of February 1, are
 submitted and confirmed. With regard to;

2300 Skating Rink and Open Air Swimming Pool in the Hongkew Recreation
 Ground, Members consider that these amenities should not be provided
 for the present, but that should decision in their favour be recorded
 in the future, a small fee should be charged to those availing of
 them. It is directed that this view be communicated to the Committee.

SAC

1789 Jessfield Park - Monkey House and Aviary. The suggestion of the Committee in regard to the establishment of a Zoological Garden is endorsed by members, who direct that the views of the Parks Committee be sought as to the desirability of excluding Chinese on Saturdays and Sundays so as to afford facilities for enjoyment of the garden by foreign children, to whom ^{it} would undoubtedly provide a very considerable attraction, free from the crowding that might be expected if Chinese are admitted on these days.

MP

The minutes of the meeting of the Municipal Employes War Service Pay Committee of February 4 are submitted and confirmed.

The minutes of the meeting of the Band Committee of February 4, are submitted and confirmed. With regard to:

BAK

1300 Sunday Concerts. Messrs. Mackay and Simms are strongly of the opinion that the Council should try and meet the views of Dean Synons and others who have approached Mr. Green, and that the hour of the Sunday concerts might perhaps be changed from 5 to 4.30 p.m. in an effort to provide so that church goers can attend the concerts and concert goers the church. Dr. Ransom thereupon remarks that the Committee went exhaustively into the whole matter, examining the history of the hour fixed for the concerts from the time when they were first started. The night concert had not proved a success and there was no reason to suppose that it would now prove popular, whilst it had been found that 4.30 p.m., which was the hour at which the afternoon concerts were originally held, had met with considerable objection because it was inconvenient for a large number of people who were accustomed to take outdoor recreation in the afternoon and then have their tea before going to the concert. The Committee had therefore felt that 5 o'clock was actually the more suitable hour. The other members appear to be generally inclined to the view that whatever the hour of the concert, it would make little difference to the Church attendance, and with these expressions of view, the decision of the Committee is confirmed.

BAK

The Chairman then refers to the heavy cost of the Band and to the increasing difficulty experienced by the Council in meeting expenditure in providing this and other amenities for the Community. He states that it appeared to him that the principle of making a small charge to those directly enjoying such amenities as a contribution to their cost should be adopted and extended, and that a small charge of say 20 cents per person should accordingly be made for admission to the Sunday concerts. Members unanimously endorse the Chairman's view, but are generally of the opinion that the charge might be higher, say 30 to 50 cents. The Secretary is directed to ascertain the views of the Band Committee.

A.S.

The minutes of the meeting of the Finance Committee of February 7, are submitted and confirmed. With regard to:

1598 Loan Redemption. The Chairman suggests that it would facilitate members' consideration of this somewhat involved question if the Acting Treasurer and Comptroller were to prepare for submission to them a detailed statement with figures giving effect to the several views and recommendations recorded by the Committee. Members concur.

As regards "Debt Extinguished Account" Mr. Macintyre emphasises that whatever may be the opinion of the Council's Auditors, he is strongly opposed to the operation of such an account on the lines recommended by the Treasurer and Comptroller.

Volunteer Corps.

1102 Chinese Company. Upon the recommendation of the Commandant, the application of Captain Grarigge for Leave from February 10 to November 30 is approved. In this connexion the Secretary is directed to look up the records relating to the establishment of this Company, with a view to ascertaining whether any condition was then laid down that the officer commanding should at all times be a foreigner.

182 Annual Inspection. In reply to the Commandant's enquiry members consider that April 30, the date tentatively suggested for the inspection of the Corps by Major General Sir M. Kirkpatrick, G.O.C. Hongkong, would be convenient. The Commandant will be informed accordingly.

1486 Prostitution at the Great Eastern Hotel. In a report submitted requesting instructions, the Commissioner of Police forwards signed statements made by two sailors of British ships in Port as to prostitution having taken place at the Great Eastern Hotel with the connivance of the hotel servants. That this hotel is used for purposes of prostitution is notorious but as the signatories are not prepared to appear in Court, members concur that the only course of action possible is a strong letter of warning to the licensee as also to the licensee of the Oriental Hotel that in the event of any continued breach of the licence conditions prohibiting immorality, their licences would be suspended.

Victoria Bar - Drunkenness. From a police report submitted in reference to a prosecution in the American Consular Court, it is noted that the evidence showed that the defendant came out of the Victoria Bar, Chapoo Road in a drunken condition and assaulted a Chinese Constable. Licence Condition No. 19 of the licence held by this and other bars, provides that no drunkenness be permitted on the premises, members therefore concur that, if evidence is obtainable that the

concerned was in fact served with drink, the licensee should be prosecuted but that, if such evidence is not obtainable, no more can be done than address the licensee warning that breach of the licence condition referred to will be regarded seriously and taken into consideration at the Annual Licensing Meeting when licences come up for renewal. Members direct that a letter in this sense be also addressed to all holders of tavern licences.

Traffic Regulation. Mr. Benjamin suggests that some improvement might be effected in the conditions at present obtaining in Avenue Edward VII if simply but suitably worded notices in Chinese were affixed to the light or telephone poles to the effect that pedestrians meandering in the roadway did so at their peril. He suggests this by way of experiment and that some of the notices might be illuminated at night.

Members are informed that a suggestion on these lines, made to the police several months ago, was not regarded by them as likely to be of great value because so large a number of the Chinese population could not read. Mr. Benjamin thereupon states that, from observations carried out on his behalf, it had been ascertained that quite a substantial proportion of the Chinese pedestrians in the Avenue were of the educated class, and that he considered that even were this not so, the mere affixing of the notices would lead to enquiry as to what they were by those who could not read, and result in discussion such as should undoubtedly have its effect. Members concur and the necessary directions will accordingly be given to the Commissioner of Police.

Radiologist - Terms of Appointment. In a report submitted, the Health Officer expresses the view that a suitable candidate for this appointment will not, under present conditions, be obtainable at £545 per mensem, the pay approved at the Council meeting on December 1, and he suggests that this figure be increased to £700, and that Dr. R. Knox of Harley Street be requested to make the appointment at a fee of 20 guineas.

It seems to members that £700 per mensem is somewhat high, even admitting the necessity of obtaining a highly qualified man for the appointment, and that, in any case, his offer pending issue of the report of the Salaries Commission would not improbably result in complications in the case of the present staff of Assistant Health Officers, with whom the Radiologist would rank. Under the circumstances the Secretary's suggestion is approved to address all other particulars of the appointment to the London Agents with instructions that the rate of pay will be telegraphed to them later.

1096 Administration Building - Panelling. In view of the receipt of a letter from Messrs. Arts & Crafts Ltd., explaining that, owing to their Mr. Tayler's illness, no commencement had yet been made on the panelling for the Council Chamber and Committee Rooms, and that no promise could be given that the work would be finished in less than 9 months, the Commissioner of Public Works suggests in a report submitted that he be authorised to approach Messrs. Weeks & Co, the other tenderers for this contract, with a view to ascertaining whether they were still prepared to carry out the work and if so within what time.

Members agree that under the circumstances it would be desirable to take action as suggested by Mr. Godfrey, but that, inasmuch as no time was specified in Messrs. Arts & Crafts tender, it will first be necessary to ascertain that they are prepared to release the Council, as members consider they should do. If they are not prepared to do so it will then be necessary to seek the Legal Adviser's opinion. In this connexion members note that from informal enquiry, made since Mr. Godfrey's report, it has been ascertained that Messrs. Weeks & Co.Ld. are prepared to carry out the contract at the price quoted by them with completion within four months.

1221 Charity Organisation Committee - Convalescent Home. A report from the Health Officer is submitted forwarding a letter from the Charity Organisation Committee requesting the Council's support for the establishment of a small convalescent home for children and mothers in distressed conditions.

As compliance with this request would conflict with the policy set forth in the Council's letter to the Committee of March 5, 1918, based on the report of the Special Committee appointed under the Amendment to Resolution V, passed at the Ratepayers Meeting in March, 1916, that the Council should not assume responsibility for foreign poor relief, members direct that reply be made to the Committee expressing the Council's regret that it is unable to support the project, which should in its opinion be financed by charitable subscriptions.

1774 Municipal Employes and Outside Employment. In connexion with the giving of a magical entertainment by Mr. R. Kay of the staff of the Ellis Kadoorie School with charges for admission, members concur with the Chairman as to the importance of enforcing the rule that no employe of the Council should be concerned in any trade or business of any kind whatever, outside of his duties under his appointment with the Council, and that the exception allowed in the case of members of the Educational Staff, who are permitted to undertake work of a literary or scholastic character under certain circumstances, should not be interpreted to

permit of their undertaking work that does not really come within such description. The matter will be brought to Mr. Kay's attention with the request that he shall not repeat his magical performance.

Land Regulation - Requisition of Houses etc. In a private letter to the Chairman, acknowledging the Council's official letter as approved at the meeting on January 12, the Senior Consul expresses the view that the general authority vested in the Council to maintain the peace, order, and good government of the Settlement and to safeguard its residence covers all necessary actions, and that he felt confident that a Notification in time of need that the Council would requisition what buildings and food it deemed necessary would prove as effectual as any Regulation with a penalty or imprisonment attached, that any complaints would without such Regulations have to come up before the Court of Consuls, and that, under the circumstances, he thought it inadvisable to proceed with the amendment of the Land Regulations.

Members welcome the views of the Senior Consul and direct that the Council's official letter be withdrawn. In this connexion the Chairman observes that a similar course of action was suggested by the Secretary at the time of the Student Disturbances in 1919.

Chinese Advisory Committee. In reply to the letter approved for despatch 2314 to the Chinese Chamber of Commerce at the meeting on January 12, a letter from the Chamber is submitted forwarding a copy of a letter signed by Dr. C.T. Wang on behalf of the Chinese Ratepayers Association. In the main this letter, which is couched in somewhat arrogant terms, seeks to establish that the Council's stand is due to inaccurate translation or wrong construction of Regulation 6 of the Ratepayers Association, and it is to this point therefore that the draft reply submitted by the Secretary for members consideration is chiefly directed.

In the ensuing discussion, Mr. Fessenden states that during a recent interview on a matter of business, Dr. Wang had broached the subject of the Chinese Advisory Committee and had earnestly assured him that the Council's interpretation of Regulation 6, was incorrect, and that there was no desire on the part of the Chinese Ratepayers Association to make the nominees to the Advisory Committee subservient to the Association's Directorate. Continuing Mr. Fessenden states that he believed that Dr. Wang was sincere, and that he therefore considered that, in its present form, the Secretary's draft suggested letter to the Chinese Chamber of Commerce would be likely to intensify the impression which obtained amongst certain Chinese that the Council did not want the Advisory Committee, and were obstructing its appointment. He could not but feel that some other course could be found of

a.s.

providing a satisfactory settlement of the matter. The Secretary thereupon urges upon members the desirability of taking a firm stand, a view with which they are in general accord, but after some discussion and having regard to the fact that a meeting of the Directorate of the Association has been called for this afternoon according to Police reports, the Chairman suggests and members concur that decision on the matter should be held over until tomorrow at noon when the Council might meet specially to decide the matter.

not

Parks Committee - Membership. In a letter submitted Mr. Ayscough tenders his resignation from membership of the Committee in view of his approaching departure on Home Leave. His resignation has been circulated and Mr. Peebles has endorsed a note thereon suggesting that Mr. Ayscough be granted leave so that the Committee may have the benefit of his services when he returns. As however, it is the Council's practice, in the case of its Committees, to enforce the same ruling in regard to absence as in the case of the Council itself, it is decided to accept Mr. Ayscough's resignation with regret.

not

Venerical Diseases Commission - Report. Copies of the official report of 1724 the Commission in the form of a Special Gazette have been circulated to members, together with a memorandum by the Secretary covering the several points therein contained, and contained in the accompanying reports by the Commissioner of Police and the Health Officer. Members direct that the matter be set down for consideration in the first instance at a meeting of the Health Committee with the Health Officer and the Commissioner of Police in attendance.

The Municipal Gazette for February 17, is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

A. Brooke-Smith

Chairman.

H. O. Fiddell
Secretary.

arr

At a special meeting of the Council held on Thursday, February 17, 1921,
at 12 noon, there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- E.F. Mackay
- Dr. S.A. Ransom
- Messrs. S. Sakuragi
- H.G. Simms
- The Secretary

Absent:

- Mr. H.A. Macintyre.

CHINESE ADVISORY COMMITTEE.

not

2214

From the Police report submitted on the meeting of the Directorate of the Chinese Ratepayers Association held yesterday afternoon, it is noted that it has been found impossible to ascertain exactly what transpired at the meeting, though it has been gathered that no decision was reached. Under these circumstances the position remains as it was yesterday, but since then the Secretary has revised his draft suggested letter to the Chinese Chamber of Commerce, which is read to the meeting.

Opening the discussion, the Chairman states that in his opinion the revised letter met the needs of the case, and that he felt that it was imperative that the Council should adopt a strong attitude, since any indication of weakness on its part must inevitably place it eventually in a very invidious position. Mr. Fessenden states that as revised the draft fully accords with his views, since it makes it very definitely clear that the Council does not wish in any way to obstruct the appointment of the Committee, although it insists that such appointment should conform to the conditions laid down by and approved by the Ratepayers. Mr. Benjamin then suggests that some amendment be made in the last paragraph of the letter so as to emphasise still further that the Council really desired the advice of the Committee. Members are in accord with this suggestion and after some discussion leave decision as to the actual wording adopted to the Chairman, to whom the Secretary will submit his suggestions in the matter. Subject thereto members concur in approving the revised draft for despatch.

not

The meeting adjourns at 12.50 p.m.

A. Brooke Smith

Chairman.

H. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, February 23, 1921,

at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretaries.

The Commissioner of Public Works attends.

The minutes of the meeting of the Works Committee of February 22, are

submitted, read and confirmed. With regard to:

1399 Road Plans for 1921. The several road improvements dealt with under this heading are considered in detail.

2652 As to the section of Peking Road between Szechuen Road and the Bund, and as to Szechuen Road, members recognise that, by reason of the present state of building development, the proposed widenings and the heavy expenditure involved will necessarily spread over a very considerable period of time. A complication arises in the case of the latter Road in that Messrs. Brunner Mond & Co. have purchased Cad. Lot 106, and have already prepared plans and drawings for a building up to the present road line, whilst, Mr. Fowler, the Managing Director, has stated that the alteration, which would be required, if the Company is compelled to set back to the new line, would be such as to render the property useless from the Company's point of view. Members' instructions are therefore required as to how the matter should be dealt with.

In response to enquiry as to whether the new road line might not be deviated so as to throw the proposed widening onto the property on the opposite of the road, the Commissioner of Public Works replies in the negative. Under the circumstances and as the issue of a permit to build up to the existing road line would delay widening at this point for a very long period of years, because of the substantial character of the building contemplated by Messrs. Brunner Mond & Co., members concur in directing that negotiations be opened for the widening to the new line and in doing so they recognise that almost certainly compensation will have to be made for expenditure already incurred in the preparation of plans, etc.

2796

As to the proposal to schedule an entirely new road line at the East end of Avenue Road, so as to link up this road with Peking Road, in such manner as to provide a straight thoroughfare from East to West eliminating the awkward bend which at present exists, members endorse the view that the improvement that will result is of such importance as to require that it be carried out even though great difficulty may be met with in closing up the existing section of the road at this point.

The Commissioner of Public Works withdraws.

2802

Stud Contract. It is pointed out that the present contract with the Shanghai Horse Bazaar and Motor Co.Ld. which fixes the stud price is only terminable upon a full year's notice so that the Company cannot insist on any alteration except upon such notice. Under the circumstances it is decided after some discussion, to address the Company expressing the Council's agreement to the requested increase to F35 per animal per mensem as from the expiration of one year from the date when the Company's request for the increase was first made, and not as from April 1, as suggested by the Company. What further action may be requisite will depend upon the Company's reply.

The minutes of the meeting of the Council of February 16, are confirmed and signed by the Chairman. With regard to:

2890 Administration Building - Panelling. Members learn that on being approached by the Commissioner of Public Works in regard to their releasing the Council from this contract, Messrs. Arts & Crafts, have expressed their willingness to carry out the contract with a penalty for any delay in its completion after the end of June. Members consider this arrangement satisfactory.

2910 Parks Committee - Membership. Members concur with Mr. Simms' suggestion that Mrs. E.M. Gull be invited to fill the vacancy in the membership of this Committee.

The minutes of the special meeting of the Council of February 17, are submitted and confirmed.

The minutes of the meeting of the Health Committee of February 18, are submitted and confirmed. With regard to:

1855 Extraordinary Expenditure - Cemetery Site. Members consider that the obtaining of a new cemetery site is a matter of the utmost urgency, having regard to the fact that there is now barely two years space for burials in the existing cemeteries.

Since the difficulty of obtaining a site seems to have been largely one of road access, members emphasise that such access should be considered of secondary importance, as once a site has been secured,

pressure could be brought to bear to secure the necessary access. In members' opinion it is imperative that a site of from 100 to 200 mow be obtained within reasonable distance of a road, somewhere within the area bounded by the Hungjao, Warren and Jessfield Roads and it is directed that the Commssioner of Public Works be instructed to take the necessary action to this end.

Mokanshan Sanatorium. Members unanimously endorse the view that it should be possible to provide the accommodation required for 30 persons at a very much less cost than ¥80,000.

Volunteer Corps.

Field Artillery Battery. Upon the recommendation of the Commandant, Sergeant-Major T. Mellows is granted the honorary rank of Lieutenant on retirement, with permission to wear the prescribed uniform.

1025 Shanghai Scottish Company. Upon the recommendation of the Commandant the promotion of Second Lieutenant W.A. Turnbull to be Lieutenant is approved from February 18, 1920.

1025 Maritime Company. Upon the recommendation of the Commandant, the promotion of 2nd Lieutenant F.W. Snape to be Lieutenant is approved from February 18, 1920.

Rice Profiteering. The file containing correspondence between the Secretary and the Legal Assistant in regard to the latter's conduct of a recent case in the Mixed Court, when it was decided that there was no law against profiteering, and that Municipal Notification No. 2792 was therefore valueless, is submitted. Commenting on the suggestion made by the Legal Assistant that the licensing of rice shops should be undertaken under Byelaw XXXIV, the Secretary expresses the view that some good might result, although any attempt to fix prices would be scarcely likely to succeed and might not improbably prove very undesirable. Members concur and direct that the Secretary submit draft licence conditions for their consideration later.

In this connexion Mr. Mackay has expressed the opinion on the circular covering the file that the case should not have been taken into Court, that he had informed the Secretary of this opinion before the case had come on for hearing, and that he considered that it would be desirable in the future that members' opinion should be taken on a synopsis of any case before Court proceedings are taken. In reply the Secretary explains that when Mr. Mackay spoke to him on the matter the case had actually come before the Court and had been adjourned to give the Council an opportunity of dealing with the contention raised by the defence that there was no law against profiteering, and that the Council had no power to issue the Rice Profiteering Notification.

Whilst therefore the case was admittedly a poor one, the Council had been forced into the position of having to proceed with it because of the principle involved. The Secretary also explains that except for ordinary Police cases or cases in which no serious point is involved, members' instructions are invariably taken before action is commended or defended. *

2012 Health Officer's Agreement Renewal. In a report submitted in reference to the decision reached in this matter at the meeting of the Health Committee on December 13 and confirmed by the Council on December 15, the Health Officer refers to the fact that he is proceeding on Long Leave on March 14, and states that he would like to know as soon as possible

- (1) Whether the Council would renew his agreement with Pay at ₹1500 per mensem with the title of Commissioner of Public Health.
- (2) What would be the probable amount available for superannuation in anticipation of the Salaries Commission report, and any additional relief which the Council might be pleased to give in view of the exceptional nature of his 23 years service.
- (3) If the Council could not reply to No.2 at present, might he leave the matter in abeyance on the understanding that his Pay from January 1, and during the period of his Long Leave, should be at the rate of ₹1500 per mensem, plus any general additions that might result from the Salaries Commission report.

In regard to (1), members approve of the change in title requested by the Health Officer, but are generally of the opinion that his present Pay is adequate, though it should receive re-consideration upon issue of the Salaries Commission report. In regard to (2), as members have no knowledge of what the recommendations of the Salaries Commission will be, they are unable to give the Health Officer any reply on this point. In regard to (3), members' decision on No. 1, above applies except that the Health Officer will, in common with other members of the Staff, be entitled to any general benefit that may result from the report of the Salaries Commission.

2017 Public School for Boys Staff - Mr. Pope. In reply to the request of Mr. Pope, forwarded by the Headmaster, for the Council's ruling, as to whether or not he should be permitted to apply for an appointment under the Indian Agricultural Service, members direct that Mr. Pope be informed that, under the exceptional circumstances of his case, they will have no objection to his making application for the appointment

in question, on the basis that should he be successful and decide to leave the Council's service, he will be required to pay the expenses of the engagement and passage to Shanghai of the appointee to the vacancy that will result on the school staff.

Famine Relief. In reply to H.M. Consul-General's enquiry for the Council's views on a letter addressed by the International Society for Famine Relief to H.M. Minister in reference to the Council according its support to the holding of a "flag day" in the Settlement, as also the granting of other facilities, which it is understood would mean the placing of the Town Hall at the disposal of the Society, members concur that, under the very exceptional circumstances of the case, the Hall, if available, should be placed at the disposal of the Society free of charge. The matter of a "flag day" will await report by the Commissioner of Police.

Health Committee Membership. In a letter submitted, Dr. J.W. Jackson tenders his resignation from membership of the Committee in view of his early departure for England. Members direct that his resignation be accepted with regret, that an expression of their thanks be conveyed to him for his services, and that Dr. E.D. Jackson be invited to serve in his stead.

Band Committee Membership. In a letter submitted Mr. O.M. Green tenders his resignation as a member of the Committee in view of the difficulty he has in attending meetings and because of the possible conflict of interests as an editor and as a member of the Committee. In directing acceptance of Mr. Green's resignation with regret, members request that an expression of their appreciation of his services be communicated to him. To fill the vacancy enquiry will be made of Mr. N. G. Maitland as to whether he will consent to rejoin the Committee.

Chinese Advisory Committee. In reply to the Council's letter of February 19, following upon its meeting of that date, a letter from the Chinese Chamber of Commerce is submitted, forwarding a further letter from Dr. C.T. Wang, Chairman of the Chinese Ratepayers Association, stating that a general meeting of the Association would be called to interpret Regulation 6 and that if its interpretation was in agreement with that of the Council, the Association should amend the Regulation in question. Dr. Wang further requests the submission of all the Council's objections in detail, so that they may all be considered at the proposed general meeting of the Association.

The Secretary has drafted a suggested reply which is submitted and read. In so far as it deals with the question of the interpretation

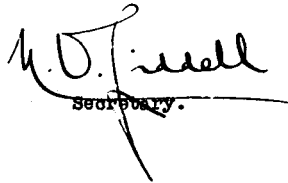
of Regulation 6, the draft is approved, but in so far as it enters into details in the matter of the Council's objections it is not approved, members considering that the Council should confine itself, as to this point, to the statement that when Regulation 6 is cancelled, the names of those already submitted for nomination to the Advisory Committee would be transmitted to the Consular Body. Subject to this direction, the actual wording is left for settlement by the Chairman with the Secretary.

The Municipal Gazette for February 24, is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Wednesday, March 2, 1921,

at 4.30 p.m., there are:

Present:

Messrs. A. Broome Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

H.A. Macintyre

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms and

The Secretary.

The minutes of the meeting of February 23, are confirmed and signed by the Chairman. With regard to:

Parks Committee - Membership. Members are informed that, from enquiry of the other members of the Committee, it has been gathered that they scarcely welcome the suggestion that Mrs. Gull should be invited to serve with them, and that Mr. Peebles has suggested that the Committee should carry on, as at present constituted, until Mr. Ayscough's return when he might be invited to rejoin.

Mr. Simms then remarks that he understands that Mr. C.R. Slowe would be willing to serve, and under the circumstances and, subject first to ascertainment of the views of the other members, it is directed to address an invitation to him accordingly.

Famine Relief. The report of the Commissioner of Police in regard to the holding of a "Flag Day" on March 19, is submitted, and members concur that the Famine Relief Drive Committee's application should be approved on the conditions suggested by the Commissioner.

Health Committee Membership. Dr. E.D. Jackson's consent to serve on the membership of this Committee in place of Dr. J.W. Jackson is submitted and noted.

Chinese Advisory Committee. The Chairman reads a private letter from the Senior Consul which fully confirms the Council's translation of Regulation 6 of the Chinese Ratepayers' Association, and the meaning placed thereon by the Council.

Volunteer Corps.

Light Horse. Upon the recommendation of the Commandant, a commission as 2nd Lieutenant is authorised for issue to Squadron Sergeant Major H. Martin, D.S.O.

1408 The Water Supply - Questions Outstanding Between the Council and the Company. Letter to the Company and memorandum drafted in accordance with members' directions as recorded at the meeting on January 26, have been circulated and are now submitted.

In regard to water pressure. The Chairman expresses the view, and members concur, that in addition to the action to be taken by the Company as set forth in the Secretary's draft letter, the Company should be required to take such further action as may be requisite to secure a specified pressure at certain points in outlying districts. The Secretary is accordingly directed to obtain a report on the subject from the Commissioner of Public Works for submission to members.

In regard to the meter tariff. Mr. Mackay observes that under the Agreement of 1905, the charges for certain residences and buildings were specified, and, so far as he can remember, were fixed for all time. Subject to confirmation that this is so, he considers that the Council's letter to the Company should expressly provide that, in such cases, the occupants should be given the option of continuing on such charges, or of coming under the meter tariff as they may desire. It seems to members that such a stipulation would be reasonable. The Secretary is accordingly directed to deal with the point when submitting for members' consideration the report of the Commissioner of Public Works on the question of water pressure.

Subject to the above the drafts submitted are approved for despatch.

1187 Town Hall - Chinese Ratepayers Association. A letter from Dr. C.T. Wang, Chairman of the Chinese Ratepayers Association, is submitted, requesting that the Association be permitted the use of the Town Hall on Monday April 4, for a general meeting to be called with a view to amendment of Regulation 6 of the Association.

Members concur that this application should be treated as would be any application by the public, and that the usual form for reservation of the Hall should accordingly be sent to Dr. Wang to be filled up and returned by him, when the Hall would be reserved as requested.

The Municipal Gazette for March 3, is submitted in proof and authorised for publication.

The meeting adjourns at 5.25 p.m.

Chas. Mackay

Chairman.

H. O. Field
Secretary.

a.R.S.

At the meeting of the Council held on Wednesday, March 9, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- H.A. Macintyre
- E.F. Mackay
- Dr. S.A. Ransom
- Messrs. S. Sakuragi
- H.G. Simms
- The Secretary and
- Assistant Secretary.

The minutes of the meeting of March 2, are confirmed and signed by the
 Chairman. With regard to:

Parks Committee - Membership. Members are informed that the other
 members of the Committee have endorsed the suggestion that Mr. C.R.
 Slowe should be invited to serve on the Committee, and that an invita-
 tion accordingly has been addressed to him.

Town Hall - Chinese Ratepayers Association. Members note that the
 usual form of application has been filled in and returned by Dr. Wang,
 and that the Hall has been reserved for the meeting of the Association
 convened for April 4.

The minutes of the meeting of the Electricity Committee of February 21, are
 submitted and confirmed. With regard to:

Native Staff - Provident Fund. It is pointed out that the Engineer-in-
 Chief and Manager was not invited to attend the meeting of the Finance
 Committee on January 7, because the Electricity Committee had already
 expressed its full concurrence with the suggestions of the first
 mentioned Committee, and that only those Heads of Departments who were
 not in agreement with these suggestions were invited to attend the
 meeting.

Report on Cost Accounts. The Chairman observes that the decision as
 to investigation of the Department's costing was communicated to the
 Committee at the time, that the investigation was undertaken, as Mr.
 Benjamin had remarked, to safeguard the Department, that the actual
 fees charged had been approved by the Electricity Committee, and that
 in his opinion the Department should rightly be charged therewith.
 Members unanimously concur.

Electricity Offices. Members approve that the Electricity Committee be

2550

informed of the approximate amount of rent to be charged the Department for the accommodation allotted to it in the Administration Building, and it is directed that the Commissioner of Public Works and the Acting Treasurer & Comptroller go into this matter, the Department being charged on the basis of the cost of the building plus interest during the period of construction divided by the floor space occupied but so that the rental shall be less than that which would be involved were a separate building erected for the Department.

As to the matter of a lift, members concur that the one lift that has already been delivered should be allocated to serve the Department.

As to the visit of inspection carried out by the Works Committee on February 21, and the objection of the Engineer-in-Chief & Manager that he had not received any prior notice, the Secretary observes that no such notice was given by him because he had understood that it was not desired that the inspection should be of the Department's offices rather than of the building as a whole, nor that it should be formal, but he had expected that when the inspection was carried out, the Chief Assistant Engineer who conducted the Works Committee over the building would make a point of calling on Mr. Aldridge on reaching the Department's offices. He states that the fact that this was not done was probably due to a misunderstanding.

As to the need of further accommodation for the Department, Mr. Benjamin states that Mr. Mackay and himself were both of the opinion that the drawing office was overcrowded and that the large room allocated as a billiard room for the Volunteer Corps Club with the two smaller rooms attached should be transferred to the Department, a proposal with which, they understood, the Commandant was willing to agree. Dr. Ransom thereupon remarks that although unfortunately he was too late to accompany the other two members of the Works Committee on their inspection of the Administration Building, he had gone over the building later in the morning with the Architect and that in his opinion some 30 to 40 % of the accommodation allocated to the Electricity Department was not fully availed of, due to what seemed to him to be an unsatisfactory distribution of staff. On the other hand he agreed with the other members that the drawing office seemed to be overcrowded.

After some discussion of these views and subject to those of the Commandant and the Commissioner of Public Works, who have been requested to report on the matter, members ultimately approve of the allocation to the Department of the billiard room and two small adjoining rooms.

Tenders for Contracts. Members record the view that any general policy of not inviting tenders by public notification in the Municipal Gazette

would be unsound, more particularly because of the danger of rings being formed against the Council and because a good tenderer who might be prepared to quote a lower price would not get any opportunity of quoting. Subject however to this expression of view, they concur that it should be left to the discretion of the Electricity Committee to decide in what particular cases tenders should not be called for by advertisement in the usual way.

Post Office Sub-Station - Peking Road Property. Mr. Benjamin explains that the sub-station will be placed either at the back or in the middle of the property so as to leave the frontage on Peking Road unimpaired in value should it be decided to sell it.

Additional Steno-Typist. Mr. Macintyre states that upon enquiry he has ascertained that Miss Storer's Pay in her previous employment was £100 per mensem. Members thereupon record their disapproval of the action of the Department in attracting employes from other employment by jumping up their Pay very considerably - in this particular case no less than 100 % - and after lengthy discussion they record their unwillingness to sanction a higher rate of Pay than £150 per mensem in Miss Storer's case, subject to reconsideration of the matter upon the issue of the Salaries Commission's report. In taking this stand members express the view that this rate of Pay is adequate as a commencing rate for a competent steno-typist.

Volunteer Corps.

"A" Company British. Upon the recommendation of the Commandant, a commission as 2nd Lieutenant is authorised for issue to Lance-Corporal J. Dalton M.O.

Headquarters. Upon the recommendation of the Commandant Lieutenant S.B. Neill, Reserve of Officers, is appointed Orderly Officer.

Light Horse. Upon the recommendation of the Commandant 2nd Lieutenant T.G. Drakeford is transferred to the Reserve of Officers and upon the like recommendation, a commission as 2nd Lieutenant is authorised for issue to Sergeant-Major H.M. Spence.

Famine Relief Drive-Parade. A permit for a procession on March 13 along the Thibet Road South of Nanking Road to Avenue Edward VII, thence East to the Bund and into the French Concession, is authorised for issue to the Shanghai United Famine Relief Drive Committee. This route, which has been substituted for the original route proposed by the Committee, has the approval of the Commissioner of Police.

Medical Attendance and Operations on Council Employes and their Families.

A petition signed by 11 doctors is submitted, requesting, and setting forth reasons in support of their request, that they be allowed to

participate in the arrangements made for medical attendance on Municipal employes, their wives and families. These arrangements provide for attendance on members of the Police Force by the "M" firm, and for attendance on their wives and families and on other Municipal employes and their wives and families by the "M" and "J" firms according to the choice made by the individuals concerned. The arrangements in regard to the Police hold good for a period of 3 years, from January 1, 1921, and continue thereafter from year to year until terminated at the end of any year by a full year's previous notice in writing. The arrangements in regard to other branches of the Service and wives and families are terminable at the end of any year by 6 months previous notice in writing.

Commenting on the petition submitted the Health Officer points out that the present arrangements, which the Chairman recalls were the subject of detailed consideration in 1919, present the advantage that with the two firms of doctors, the patient has available a competent surgeon and specialists in several branches of medicine, which would not be the case with the individual practitioner or the small firm. For this and other reasons he does not consider that alteration permitting participation by other local practitioners would be an improvement.

Members are generally of the opinion that the present arrangements are the most suitable from every point of view whilst any alteration would undoubtedly involve a higher per capita charge for attendance. Accordingly subject to any views that Dr. Ransom, who has not yet had an opportunity of perusing the relative file, may have to express, it is directed that the petitioners be politely informed that the Council is unable favourably to consider their petition, leaving it to them to bring the matter before the Annual Meeting of Ratepayers should they think fit to carry out the intention, which has been expressed by one of them, to take such action.

Jessfield Park.- Zoological Gardens. Members endorse the suggestion made by Brother Faust and approved by the other members of the Parks Committee that, in the rules regulating admission to the proposed monkey house and aviary, should be included a regulation that Chinese will be admitted on Mondays to Fridays inclusive.

Prohibition of Factories and Objectionable Trades in Certain Districts.

The Chairman informs members that the Secretary has suggested consideration of a Byelaw enabling the Council to prohibit the establishment of factories and the conduct of objectionable trades in certain residential districts with the proviso that such prohibition would not apply to such factories and trades as may already be established in such districts.

Members are in full sympathy with this suggestion, but consider that there would be little if any advantage in its adoption except if and when an extension of the Settlement is secured. This because of the present state of development of all districts within the Settlement area, whilst in the case of the district lying between Mohawk and Bubbling Well Roads land values are such as to provide a virtual bar to the establishment of factories within this area.

10/2 Wharfage Dues on Famine Relief Rice. In a further letter submitted, the Commissioner of Customs requests reconsideration of the decision communicated to him in the Council's letter of February 15.

In the view that the matter is after all but a small one, members decide that exemption of Famine Relief Rice from Wharfage Dues should be granted subject to the concurrence of the French Council.

10/2 Annual Report - Part I. It is noted that Part I of the Annual Report, including Watch, Health, Educational and General Matters was issued to the public yesterday.

In this connexion the Chairman suggests and members concur that a Resolution should be moved at the forthcoming meeting of Ratepayers authorising the Council to reduce the bulk of the future Annual Reports to such extent and in such manner as it may think fit. Subject to such resolution being passed reduction in the bulk of future Reports will be effected by omission of the repetition from year to year of certain paragraphs in Departmental Reports and the substitution therefor or references to previous Reports, by curtailment of Departmental Reports generally and, in the case of correspondence which has already been published in the Gazette, by reference thereto instead of by republication in extenso.

The Municipal Gazette for March 10 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

A. Brooke Smith

Chairman.

W. O. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, March 16, 1921,

at 4.00 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

H.H. Girardet

H.A. Macintyre

E.P. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Mr. S. Fessenden.

The minutes of the meeting of March 9, 1921, are confirmed and signed by
the Chairman. With respect to
Electricity Department, Pay of Stenographer. Members desire recorded
that their observation in the previous minutes referred to future
appointments and not to that which has already been made.

The minutes of the meeting of the Finance Committee of March 7, are submitted
and confirmed. With respect to
Municipal Buildings - Fire Insurance. Members unanimously agree with
the view expressed by the Finance Committee, that the fire risk should
be borne by insurance companies. With respect to the question of the
Ammunition Magazine, Mr. Macintyre observes that the proposal to have
a magazine in the heart of the Settlement, situated in the interior of
the Administration block was to be subject to its not seriously affect-
ing the insurance risk, a point which the Acting Treasurer will be
directed to bear in mind when approaching the companies concerned.

The minutes of the meeting of the Works Committee of March 7, are submitted
and confirmed. As regards
Weihaiwei Road Extension. Some of the members enter strong objection
to removing from the plans any scheduled road, but it is pointed out
that this was not contemplated by the Committee, whose recommendations
merely amounted to a continuance of the policy laid down in 1906 in
regard to extension of Weihaiwei Road between Seymour and Hart Roads.
The Chairman and certain other members are adverse to allowing new
houses to be erected over the scheduled area, including Mr. Macintyre
who urges the importance of facilitating traffic towards the west,

recalling that one of the serious difficulties of the present day is to provide enough roads leading from East to West through the Settlement, which is so much greater in length than in breadth. Mr. Mackay there - upon observes that the Works Committee were of the opinion that the extension would not be of very great value as a thoroughfare and would cost a large sum to put through. He also remarks that the Great Western Road is not yet used to its full extent, but Mr. Girardet replies that the traffic on this road is already of importance and will undoubtedly be vastly heavier in the years to come. Mr. Benjamin then states that he has recently visited Mr. Haroon's garden and inspected the line of the scheduled road, that he found it to be very largely covered with buildings, and that the cost of the road to the Council would therefore in his opinion be prohibitive.

After some further discussion decision is left in abeyance for further consideration after report by the Commissioner of Public Works with estimates of the cost of acquiring the land scheduled for both Weihaiwei and Ferry Roads, with compensation for buildings and making due allowance for land subject to free surrender and for betterment, where such would reasonably apply.

Gas Company. Before dealing further with the proposal to raise the rates for gas lighting, it is decided to enquire of the Company upon what grounds they base their request.

Volunteer Corps.

Annual Inspection. Major General Sir George Kirkpatrick having notified that Saturday, April 30, will be suitable to him for the Annual Inspection, this day is accordingly fixed for the function.

Promotions. The Commandant reports that by an oversight the dates of promotion of 2nd Lieutenants Turnbull and Snape were recommended incorrectly: the matter has been remedied in the Municipal Gazette.

Mixed Court - Women's Prison. A letter from Mrs. C. Neville Rolfe is submitted on this subject, and from Police comment and that of Dr. Ransom it would appear that Mrs. Rolfe's recommendations and criticisms are the outcome of unfamiliarity with the subject. Dr. Ransom details the arrangements and procedure at the women's prison, which appear to members to be generally satisfactory having regard to the peculiar conditions under which the prison is administered. The only change that appears called for at the present time, is to find more regular employment for the women and endeavour will be made to provide accordingly.

As regards supervision etc members are satisfied that this is excellent, that the sick are properly dealt with, that a lady doctor is unnecessary, and that a foreign woman superintendent is not required.

1687 Motor Omnibus Services - Licensing. The file on this subject is submitted, but inasmuch as some of the members have not yet seen it, it will first be circulated for their information and considered at a later date.

1688 Motor Freight Vehicles - Licence Fees. Members decide to leave the fees for the lighter vehicles unchanged and to raise those for the heavier vehicles in progressive ratio from 10 o/o to 20 o/o higher.

1689 Rice Profiteering - Licensing. Members endorse the suggestion that rice vendors be licensed, for the purpose of control, and approve the conditions subject to omission of Condition No. 7 which would, in their opinion, be likely to be regarded as inflicting hardship. In their opinion the object sought can be obtained by adding to Condition 6 a provision to the effect that the records ~~to~~ be kept open to inspection.

1690 Opium, Dangerous Chemicals & Drugs - Licensing. The file on this subject receives reconsideration, and members take the view that a special opium byelaw is unnecessary at present. They consider that adequate authority exists under the existing byelaws for licensing the sale of opium and other noxious drugs, with fees to range from \$5 to \$50 according to class of establishment. The conditions submitted by the Secretary are considered suitable and are approved subject to adoption of Mr. Maokay's suggestion, that practitioners recognised as qualified by their Consulates shall be considered "qualified" within the meaning of the Licence Conditions, and in the case of Chinese, and unrecognised Foreigner those recognised as such by the Health Officer.

1691 Work Shelters - Casual Ward. The question of extending the hours during which the casual ward is open, arises out of Mrs. Rolfe's letter. Members endorse the view of the Commissioner of Public Works that it is undesirable to change the present rule, since those frequenting the ward at present enter it at a reasonable hour, sober; while were the ward opened until 10 p.m. it would be likely to become the resort of inebriates.

1624 The Chinese Telegraph Administration - Supply Department. Renew their application for a private jetty on the Soochow Creek. The Council has consistently refused such permission. It is now suggested that to meet their requirements, the Council build a public jetty for passenger and ferry boat purposes only at a cost of \$300, and allow the Telegraph Supply Department to use it for the landing and shipping of materials under permit renewable annually. This course is approved.

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Parks Committee. It is noted that Mr. C.R. Slowe has accepted the Council's invitation to serve on this Committee.

Library Committee. The resignation of Mr. R.N. Macleod is recorded with regret and Mr. R.E.S. Gregson will be requested to replace him.

Band Committee. Mr. N.G. Maitland accepts the Council's invitation to serve.

Recreation Committee. The resignation of Dr. W. Macleod is received and accepted with regret. Mr. W.L. Merriman will be invited to serve in his stead.

Annual Meeting of Ratepayers. It is decided to make the usual application to the Senior Consul, suggesting that Thursday, April 14, be fixed as the date for the Annual Meeting, and

A Special Meeting of Ratepayers will also be arranged to deal with the Press Byelaw and Wharfage Dues, to be called as heretofore by the requisite number of ratepayers.

The Resolutions to be brought up for discussion will be those set forth in the current issue of the Gazette.

Secretary's Leave. An application by Mr. N.O. Liddell, Secretary, for long leave is approved from April 30, from which date Mr. E.S.B. Rowe, Assistant Secretary, will act as Secretary.

Council Membership. Remarking that this is the last meeting that Mr. Macintyre will be able to attend before leaving for England on vacation, the Chairman expresses his own and members appreciation of Mr. Macintyre's services on the Council, and on the Finance Committee in particular, and he wishes him bon voyage and a pleasant holiday.

The Municipal Gazette for March 17, is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

A. Brooke Smith

Chairman.

N.O. Liddell
Secretary.

At the meeting of the Council held on Wednesday, March 23, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Mr. H.A. Macintyre.

The minutes of the meeting of March 16, are confirmed and signed by the
Chairman. With regard to:

Weihaiwei Road Extension. Members are informed that Mr. Haroon
 has taken objection to any member of the Public Works Department staff
 making a survey of his property. The file in re will be circulated for
 the Works Committee's further consideration.

Annual Meeting of Ratepayers. Notification calling this meeting for
 April 14, the date suggested by the Council, has been received from
 the Consular Body and its publication is directed.

Special Meeting of Ratepayers. Notice convening this meeting for the
 same date as the Annual Meeting, has been signed by the necessary
 number of Ratepayers and its publication is directed.

The minutes of the meeting of the Foreign Educational Committee of March 14,
are submitted and confirmed. With regard to:

Emergency Quarters for Assistant Mistresses. Members endorse the
 Chairman's view that should a request be made by the British Women's
 Association for the Council's financial support of its proposed hostel
 for women, such request could not be favourably entertained since the
 Council cannot support any national association.

The minutes of the meeting of the Finance Committee of March 14, are
submitted and confirmed. With regard to:

Ordinary Expenditure - Band - Stock & Stores. Having regard to
 financial considerations, members confirm the Committee's excision of
 the appropriation for the purchase of a concert grand piano, but, they
 have no objection to a special concert being arranged by outside

parties to raise funds for the purchase of the piano, and its subsequent presentation to the Council for the Band. Indeed they express full sympathy with this proposal.

The minutes of the meeting of the Permanent Education Committee of March 15,

are submitted and confirmed. With regard to:

Educational Staff Conferences. Considerable discussion takes place upon the Committee's recommendation as to the appointment of a Commissioner of Education, members eventually directing that the Committee be informed that they viewed the recommendation with sympathy but felt unable to consider its adoption for this year at least, owing more particularly to financial considerations. Members also direct that the matter receive further consideration, after the next visit of inspection of the Council's schools, carried out by the Hongkong University Authorities, who should be requested to express their views thereon when reporting for the Council's consideration.

The minutes of the meeting of the Health Committee of March 15, are

submitted and confirmed. Mr. Girardet emphasises that in effect the Committee considered that the first step to be taken upon the recommendations of the Venereal Diseases Commission should be the appointment of an assistant Health Officer specially qualified in this subject, on whose recommendations, which would doubtlessly be based upon those of the Commission, the Council's future policy in regard to venereal diseases would be gradually developed.

Mokanshan Sanatorium. It appears that when this matter was under discussion, the Committee was rather of the impression that the purchase of Mr. Hauser's seven room bungalow would be in the nature of a temporary expedient only. It is now pointed out that this would not be so, since the property is urgently required to make good the accommodation which will be lost this year by reason of the demolition of the Council's building "Prospect Point" which is in a state of ruin. Under these circumstances members concur in approving the purchase, at the same time noting that the Acting-Health Officer has been instructed to report fully upon the question of the Council's holdings at Mokanshan and the needs for the future.

The minutes of the meeting of the Works Committee of March 21, are submitted

and confirmed. With regard to:

Hankow Road Widening - Cad. Lot 409 and Hankow and Klangse Roads, Cad. Lot 92. After brief discussion members agree that both of these cases should be met by the issue of the building permits required on the concerned signing the usual form of agreement that when the scheduled widenings are proceeded with, no claim will be made for

compensation in respect of the alterations sanctioned under the permtd. This will leave the Council, as regards compensation, in exactly the same position as if the buildings remained in their present state.

1397 Road Plans 1921 - New Thoroughfare connecting Muirhead with Pingliang Road.

Some of the members are inclined to view with regret the excision from the plan of this proposed scheduling which would have a tendency to divert traffic from the Garden Bridge. In view however of the heavy expenditure that its completion would involve, the recommendation of the Works Committee as to excision is ultimately endorsed.

Stud Contract - Increase in Rates. Members learn that a telegram has been sent to the Deputy Commissioner of Public Works. In the meantime the matter will remain in abeyance.

The minutes of the meeting of the Finance Committee of March 21, are

submitted and confirmed. With regard to:

Budget 1921. The Chairman observes that in passing the Budget, the Committee has been unable to make any provision for such extra expenditure as will undoubtedly be involved by the recommendations of the Salaries Commission, whose report has not yet been received, and that it will probably be necessary to provide for this additional expenditure by amendment of the Budget Resolution instructing the Council to make the necessary provision therefor by an increase in the percentage of the Land and General Municipal Rate levies as from July 1.

Volunteer Corps.

Headquarters. The Commission of Captain W.J.N. Dyer is renewed from March 20, 1921.

Shanghai Scottish. Captain G.L. Campbell is granted leave from April 1, 1921 to February 1, 1922.

Medical Attendance and Operations on Council Employees and their Families.

The Chairman informs members that Dr. Ransom has gone very carefully into this matter since the meeting on March 9; that he has carefully considered Dr. Ransom's views as expressed on the relative file, which will be circulated later for members' information; that he strongly recommended that the Council should adhere to the policy agreed upon at the meeting on March 9; that, should the petitioners bring the matter before the Annual Meeting of Ratepayers, the Council should press for a continuance of the status quo, but that should it appear that the Council has not the support of the meeting, it should then take the line that medical attendance on its employes at least should continue to be carried out by the "M" and "J" firms, leaving attendance on wives and children to be thrown open to such medical practitioners as may be prepared to undertake such attendance at the

contract rates. The Chairman adds that this rather follows out the view expressed by Dr. Ransom, who is very strongly in favour of a continuance of present arrangements in so far as employes are concerned, but favours throwing open to outside practitioners attendance on wives and families.

Electricity Department - Loan Requirements. In a report submitted the Acting Treasurer & Comptroller gives details of the Department's requirements as submitted, based on actual orders placed and subject to delivery and payment at the due date. The total is approximately £6,379,810, including instalments for Loan Redemption, but having regard to past experience, and having gone fully into the matter with the Secretary to the Electricity Department, he recommends, and members concur, that the amount to be raised for 1921, should be assessed at £5,700,000.

Annual Report - Part II. Part II of the Annual Report containing Works Matters is submitted and approved for issue, subject to excision of the plan showing the proposed new Bund Examination Shed and improved landing facilities. This excision is desirable since it is understood that the Commissioner of Customs is anxious that there should be no publication until such time as the proposals that have been made have been finally approved.

The Municipal Gazette for March 24, is submitted in proof and authorised for publication.

The meeting adjourns at 6.45 p.m.

A. Brooker Smith

Chairman.

W. S. Piddell
Secretary.

W.S.

At the meeting of the Council held on Wednesday, March 30, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Messrs. M. Benjamin
 H.A. Macintyre.

The minutes of the meeting of March 23, are confirmed and signed by the
 Chairman. With regard to:

Stud Contract - Increase in Rates. It is understood that the
 Commissioner of Public Works has received a telegraphic reply from
 the Deputy Commissioner advising the substitution of mechanical for
 animal transport at a cost of £25,000, but the Secretary is uncertain
 of the details, which will be submitted to members later.

Volunteer Corps.

American Company. The Leave granted to 2nd Lieutenant J.W. Baldwin
 in the Gazette of September 30, 1920, is extended to June 30, 1921.

Engineer Company. The resignation of Lieutenant R.O. Young as
 notified in the Gazette of November 25, 1920, is cancelled. This
 officer is transferred to the Reserve List with effect from that date.

Annual Report - Part III.

The Acting Treasurer & Comptroller's report
 on the Electricity Department Accounts, his report on the Financial
 Statement, the Financial Statement, the Secretary's Introductory notes
 to the Budget, the schedule of Rates, Taxes, Dues etc., and the Budget
 are submitted in final proof and approved for publication. In this
 connexion Mr. Mackay suggests, and members concur, that it would be a
 great convenience in future, if, when the Financial Statement for the
 past year is submitted to members, a column of comparison with the
 Financial Statement for the preceding year could be added in the
 case of certain of the accounts. The Acting Treasurer & Comptroller
 will be instructed accordingly.

The Electricity Department Report and Estimates are still in the

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printers' hands: proofs will be available for circulation tomorrow, and, in view of the short time remaining for publication of Part III of the Annual Report as required by the Land Regulations, members concur that they should be taken as approved subject to the provision that should any member consider amendment requisite, a special meeting to consider the matter will be convened for Friday at noon, issue of Part III of the Report to the press and to the public being held up until then.

Salaries Commission Report. The First Report of the Salaries Commission which was handed to the Secretary on Saturday March 26, and copies of which have been circulated to members prior to this meeting, is submitted.

A rough estimate of the additional expenditure that would be incurred for the current year in giving effect to the Committee's recommendations has been drawn up by the Acting Treasurer and Comptroller who observes that the figure shown, £273,000, is on the liberal side, and that he did not anticipate that the actual additional expenditure would exceed £250,000. The Chairman points out that, to cover this sum, it will be necessary to increase the levies of Land Tax and General Municipal Rate as from July 1 by 1/10 of 1 o/o and by 2 o/o respectively until the end of the year when they could be reduced to 1/20 of 1 o/o and 1 o/o respectively. These increases would be carried out by amendment of the Budget Resolution, somewhat on the lines of the draft submitted by the Secretary, and read by the Chairman, who suggests that, in the first place, it would be desirable to publish the Report of the Commission as a Special Gazette. Some of the members however question the desirability and necessity of publication and enquire as to the extent to which the Council is bound to adopt the recommendations of the Commission. Mr. Pearce's remarks on the subject at the last Annual Meeting of Ratepayers are then read:-

"As regards the Foreign Staff there are still questions of importance attaching to their Terms of Service which require consideration and as it is recognised that conditions of employment the world over have undergone very great change during the last few years, and that other employers of foreign labour in Shanghai will probably welcome a lead in the matter, we have thought fit to appoint a representative committee to go into the whole question."

The Chairman expresses the opinion that publication of the Report will be necessary, that if it is not made now, the Council will be forced to make it later, and that, as regards adoption of the Commission's

recommendations, whilst it was perfectly true that they were recommendations only, the Council would, it seemed to him, have no option but to adopt them, subject to such modifications and adjustments as might be considered requisite or desirable.

As the Commission's recommendations must inevitably have a considerable influence on conditions of employment generally in Shanghai, Messrs. Girardet and Simms and other members consider that the Council should at least have longer opportunity for consideration of the Report and for forming its considered opinion thereon before publication, and that, with this end in view publication should be deferred until after the Ratepayers' Meeting, when authority might be sought to increase the Land Tax, and General Municipal Rate levies to such extent as might be found necessary to provide for such recommendations of the Commission as may in due course be approved by the Council. On the other hand the Chairman and other members are of the opinion that the Council should make definite recommendations in the matter at the Meeting, which would necessitate prior publication of the Report. Ultimately however, members agree that decision as to the procedure to be adopted should be left in abeyance until the next meeting of Council. In the meantime to enable them better to appreciate the effect of the Commission's recommendations, the Secretary is directed to circulate further copies of the Report with a comparative column contrasting existing conditions of Service with those recommended by the Commission.

Special Meeting of Ratepayers.

Chairman. Remarking that Land Regulation XV requires that the senior Consul present at a Special Meeting should take the chair, the Chairman suggests that an invitation to do so should be addressed to the Senior Consul, Sir Everard Fraser, a suggestion with which members concur and upon which action will be taken accordingly.

Chairman's Speeches. The Chairman reads the speeches which he proposes to make in moving Resolutions IV and V, the former providing for the amendment of Land Regulation IX in so far as it deals with the levy of Wharfage Dues, and the latter the adoption of the Byelaw providing for the Registration of Printers. Both speeches are approved.

Annual Meeting of Ratepayers.

Chairman. As the Senior Consul is to be invited to take the Chair at the Special Meeting, and, as adjournment of that meeting until later in the afternoon to allow for the attendance of a quorum is almost certain, the Chairman suggests that it would be convenient that the Senior Consul should also be invited to take the Chair at the Annual Meeting. Members concur and action will be taken accordingly.

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Resolutions. The Council's Resolutions including those for the adoption of the Report for 1920, for the curtailment of future Annual Reports and for the adoption of the Budget for this year, are approved for publication. The last mentioned Resolution is framed on the same lines as that for last year, so that the new Council shall not be specifically bound as to the manner in which the funds required for Extraordinary Expenditure, including expenditure for Electricity purposes, are to be raised.

Permanent Education Committee. The suggestion is approved that Messrs. E.C. Pearce and E.I. Ezra be invited to stand for re-election to the membership of the Committee.

General Hospital - Board of Governors. Messrs. Brooke Smith and Macintyre will stand for election as the Council's representatives and as members of the Finance Committee of the new Council.

In regard to the other two Governors to be elected by the Ratepayers, members approve of the suggestion made by Dr. Ransom that one of them should be a medical practitioner, who is not employed by the Council or connected with it in any way. Dr. Ransom undertakes to give the matter further consideration with a view to submitting suitable names for consideration at the next meeting of Council, since members are generally of the view that it would be desirable that both Governors should be medical practitioners.

Land Assessor. Mr. A.D. Bell will be invited to stand for election to the membership of the Land Commission.

Foreign Educational Committee - Membership. In a letter submitted Mr. P.W. Massey tenders his resignation from membership of this Committee, in view of his approaching departure for England, members direct that his resignation be accepted with regret, and with an expression of their appreciation of his services.

The Municipal Gazette for March 31, 1921, is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

A. Brooke Smith

Chairman.

H.O. Fiddell
Secretary.

a.p.g.
At the meeting of the Council held on Wednesday, April 6, 1921,
at 4.30 p.m., there are:

Present:

Messrs A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary.

Absent:

Mr. H.A. Macintyre

The Chief Officer of the Fire Brigade and the Commissioner of Public Works attend.

1468 The Water Supply - Questions Outstanding between the Council and the Company. A report by the Commissioner of Public Works on the question of Water Pressure, as directed at the meeting on March 2, is submitted with a report by the Chief Officer of the Fire Brigade, and memorandum by the Secretary in comment on the several points dealt with therein.

At the outset of the discussion on the documents submitted, the Chairman states that whilst he was in full sympathy with the Chief Officer in his complaints as to the present deplorable lack of pressure, he felt that, in approaching the matter it was desirable to bear in mind that the Company would surely elect to stand on the Concession Agreement of 1905 unless the Council was reasonable in its demands. An unreasonable attitude would negative the negotiations to secure a better water supply and to dispose of questions outstanding in regard thereto. He therefore suggested that the Council should stipulate for a reasonable minimum pressure only over the whole of the Company's system, members appear to be generally in agreement with these views, and, after hearing the Chief Officer and the Commissioner of Public Works on certain technical aspects of the question, from which it appears that pressure in its relation to fire extinction, is largely dependent on the provision by the Company of adequate pumping plant, they concur that the draft letter submitted at the meeting on March 2, should be amended so as to include the following stipulations:-

- (a) That the Company provide a minimum pressure of 45 lbs. to the square inch over the whole of its system as contrasted with the stipulation in the Agreement of 1905, that the "water shall be supplied at a pressure when it leaves the Company's towers equal to a minimum head of water of 85 ft", equivalent to a pressure of approximately 37 lbs. per square inch.
- (b) That the Company furnish a complete set of the plans of its system, so that the Public Works Department and the Fire Brigade shall be placed in possession of full information thereon.
- (c) That all substituted hydrants be provided at the Company's cost and that these and all new hydrants, be fitted with separate fire and water connexions.

Members further direct that in dealing with the question of the meter tariff, it be specifically stipulated that in the case of residences and buildings for which the charges were laid down in the schedule to the Agreement of 1905, the consumers be given the option of continuing on such charges, or of coming under the meter tariff.

Subject to the foregoing directions the draft letter to the Company is approved for despatch.

The Chief Officer of the Fire Brigade and the Commissioner of Public Works withdraw and the Acting Treasurer and Comptroller attends.

Salaries Commission Report. Following upon the directions recorded at the last meeting of Council, members copies of the Commission's Report with marginal references to the latest Staff Register have been circulated.

In reply to the Chairman's enquiry, the Acting Treasurer and Comptroller confirms that, in arriving at the rough estimate of the cost of giving effect to the Commission's recommendations, he had taken the minimum Pay recommended and had based his calculations thereon so as to give employes credit for length of service and for increases upon renewal at the end of each triennial period. He observes that even if this policy were not adopted in all cases increases in Pay would follow as a matter of course in those cases in which scales applied as e.g. in the case of the Police Force, so that there would not be any very substantial reduction in the total estimate of additional cost, which, he believed, would probably amount to between £200,000 and £225,000 for this year. Members thereupon concur that it should be safe to state that it was anticipated that the cost would be between £200,000 and £250,000.

and that the matter should be brought before the Ratepayers, at the forthcoming Annual Meeting by means of an amendment to the Budget Resolution, in the terms of the draft submitted at the last meeting, but so that the increase in Land Tax and General Municipal Rate should continue in force until the next Annual Meeting, when its continuance at the same figure or at a reduced figure would depend upon the Budget requirements for 1922.

With this end in view the report will be published on Saturday in the form of a Special Gazette, whilst its consideration in detail and application of the Commission's recommendations will be deferred until after the Meeting. In the meantime, however members are unanimous in recording the opinion that the period of 5 years service to qualify for second and subsequently Leaves should as a general rule be reckoned, as at present, as from the date of return from last leave and not, as recommended by the Commission, as from the date of last proceeding on Leave. In the case however of those senior employes, whose responsibilities necessarily entail considerable mental strain, and, with a view also, as Mr. Girardet suggests, of keeping such employes well informed of progress in municipal matters in England and America, members agree that it would be reasonable to apply the Commission's recommendation so as to reduce the period of service on return from long leave from 5 years to 4 years and 4 months.

The Acting Treasurer and Comptroller withdraws.

The Chairman then reads the speech which he proposes to make in moving the amendment of the Budget Resolution. Subject to minor amendment and to inclusion of a paragraph stating the Council's views on the subject of Long Leave, this speech is approved.

Volunteer Corps.

Headquarters. The Very Rev. C.J.F. Symons is granted leave from April 1 to October 31, 1921. During his absence the Rev. C.E. Spencer will perform the duties of Chaplain to the Corps.

Reserve of Officers. The commission of Lieut. R.C. Young is renewed from June 21, 1920.

American Company. With reference to the extension of leave granted to Second Lieut. Baldwin in the Gazette of March 31, 1921, the period is further extended to September 24, 1921.

The minutes of the meeting of March 30, are confirmed and signed by the Chairman. With regard to:

Annual Report Part III: It is noted that this Part of the Report was issued to the press and public on Saturday, April 2.

Special Meeting of Ratepayers and Annual Meeting of Ratepayers -

Chairman. The Chairman states that the Senior Consul, Sir E.D.H. Fraser, has consented to take the Chair, at these two meetings.

1199 General Hospital - Board of Governors. Dr. Ransom states that he has carefully considered the claims of members of the medical faculty in Shanghai to election to membership of the Board of Governors, and that the names that he would suggest were those of Drs. W.E. O'Hara and A.M. Massie.

In view of certain difficulties which may arise in the matter of the Chairmanship of the Board, Mr Simms expresses his willingness to comply with members' wish that he should stand for election instead of Mr Macintyre who has been transferred to Hankow. Thus the four names to be submitted for election will be those of the Chairman and Mr Simms, who will join the Finance Committee of the Council, and Drs. O'Hara and Massie.

The minutes of the meeting of the Band Committee of April 5, are submitted read and confirmed, subject to the views of the Committee to whom the minutes have not yet been circulated. Members are then informed that Mr. Paci has since stated definitely that he is not prepared to conduct the Brass Band twice a week during the summer season or for that matter at all, and that should the Council insist on his doing so he must ask for acceptance of his resignation. Several of the members express great regret at contemplating the loss of Mr. Paci's services, and question the desirability of insistence on his conduct of Brass Band performances, but ultimately after lengthy discussion, it is directed that Mr. Paci be informed that the Council will only sanction an agreement with him on the Pay recommended by the Committee, on the basis that should he be unwilling to conduct at least one Brass Band concert a week during the summer, his proposed visit to Europe to select competent musicians cannot be approved.

2214 Chinese Advisory Committee. In a letter submitted, Dr. O.T. Wang states that, at an extraordinary meeting of the Chinese Ratepayers' Association held on April 4 at the Town Hall, the cancellation of Regulation VI of the Association was decided on by 470 votes against 42. In accordance with the Council's letter to the Chairman of the Chinese Chamber of Commerce, dated February 24, the five nominations which were submitted in the Chamber's letter of November 24, 1920, will now be transmitted to the Consular Body for approval, and Dr. Wang will be notified accordingly.

Annual Meeting of Ratepayers - Chairman's Speeches. The Finance section of the speech which the Chairman proposes to make when moving the adoption of the report for last year, is read and approved. The other sections were read and approved at the last meeting subject to minor modifications which have since been embodied. The Chairman's proposed speech moving the adoption of the Budget for 1921 is also read and approved subject to certain modifications and to the direction that the paragraph dealing with Loan Redemption be submitted later by circular for approval.

Library Committee - Membership. The resignation of the Very Rev. Dean Symons on his departure on Home Leave, is submitted and accepted with regret. The Secretary is directed to extend an invitation to Mr. R.F.C. Master to rejoin the membership of the Committee in Dean Symons' place.

Foreign Educational Committee. The resignation of the Very Rev. Dean Symons on his departure on Home Leave is submitted and accepted with regret. To fill this vacancy as also that caused by the recent resignation of Mr. P.W. Massey, invitations will be addressed to Mr. C.P. Dawson, formerly on the membership of the Committee and to the Rev. C.E. Spencer.

The Municipal Gazette for April 7, is submitted in proof and authorised for publication.

The meeting adjourns at 7.20. p.m.

A. H. K. [Signature]

Chairman.

H. O. [Signature]
Secretary.

At the meeting of the Council held on Wednesday, April 13, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

Absent:

Mr. H.A. Macintyre.

The minutes of the meeting of April 6, are confirmed and signed by the
 Chairman. With regard to:

Salaries Commission Report. Members approve of the Secretary's suggestion that a charge of \$1 per copy should be made to applicants for copies of the Report.

The minutes of the meeting of the Band Committee of April 5. The Chairman informs members that the Secretary has seen Mr. Paol who has accepted the proposal that he should conduct one brass band concert per week during the summer season in addition to the proposed open air symphony concerts.

The minutes of the meeting of the Electricity Committee of April 4, are
 submitted and confirmed. With regard to:

Depreciation. Subject to any comments that the Acting Treasurer and Comptroller may wish to make, members endorse the views recorded by the Committee.

Department's Accounts. The opinion recorded by the Chairman of the Committee and Mr. Peebles that the work carried out by the Secretariat in connexion with the Electricity Department does not justify increase in the Annual Payment fixed in 1913 is noted but members do not approve of any alteration.

Loan Redemption. In a memorandum which is in course of circulation the Committee records the opinion that the calculation of the Sinking Fund instalments on a 5 o/o basis places an undue burden on the Electricity Department. The Chairman therefore observes that whilst this may be the case for the first few years, the instalments will be recalculated later should it appear that more adequate provision

for redemption has been made than is required and that in such event the Department will get the benefit just as much as General Purposes.

Sub-Station Site Edinburgh Road. The files relating to the purchases of corner sites for substations at Sinza and Ferry Road and Moulmein and Weihaiwei Road, which Mr. Benjamin states were the two purchases mentioned at the Electricity Committee's meeting, have been circulated and are now submitted.

Members concur with Mr. Benjamin that the Electricity Department should be informed of the circumstances under which these purchases were sanctioned and that the rule that corner sites are not to be acquired for use as substations should be definitely affirmed and steps taken to acquire some other site on Edinburgh Road.

Mr. G.A. Marshgreen. Members are generally inclined to disapprove the policy of granting half pay to employes whose return from leave is delayed through sickness, but after some discussion it is decided that in the special circumstances of Mr. Marshgreen's case, the recommendation of the Committee should be endorsed.

The minutes of the meeting of the Watch Committee of April 8 are submitted and confirmed and the report of the Committee on its Licensing Session is submitted and adopted.

Volunteer Corps.

Headquarters. The commission of Major H.W. Pilcher is renewed from April 10, 1921.

Customs Company. The promotion of Lieutenant S.V. Mills to be Captain from April 9, 1921, is approved.

Armed Robberies. A report by the Commissioner of Police is submitted requesting authority to offer rewards up to a maximum of \$100 instead of \$25 as at present, forwarding draft of a memorandum of instructions to be issued to the Force, and briefly outlining certain proposed special measures which are explained in greater detail by the Chairman. From the accompanying statistics comparing the present incidence of armed robberies with that during corresponding periods in former years, it is noted that conditions are normal as regards 1920 and vastly improved as regards previous years, but the Commissioner observes that there are indications that a recrudescence of such robberies on a large scale may set in.

Members unhesitatingly endorse the recommendations made by and the action which the Commissioner proposes to take but direct that his views be ascertained as to the desirability of employing the Special Police Reserve in this connexion, as from remarks made by Mr. Fessenden, it appears that this is a step which would be welcomed

by Mr. A.L. Anderson, the Assistant Commissioner in Charge, as a means of helping to keep the Reserve together, since inaction is tending to their break up.

1377 Road Plans. The Official Plans for all of the districts of the Settlement are submitted and signed and a note dealing with the more important of the drastic improvements scheduled is approved for publication in the Gazette.

Annual Meeting of Ratepayers.

Resolutions and Amendments. Members note that an amendment to Resolution IV proposed by Mr. C. Holliday and seconded by Mr. A.J. Hughes has been received, the amendment providing "that between the words '1920' and 'be passed' the following be introduced, 'subject to the deficit of ₹6412.38 in the Ordinary Budget being written back from Extraordinary Income to which it has been transferred and carried forward to the 1921 Ordinary Budget'."

Members concur with the Chairman that the Council should accept this amendment with the statement that in future years any deficit or surplus on the Ordinary Budget will be carried forward to the Ordinary Budget of the following year.

Members note with approval that following an interview with the Secretary, Mr. A.J. Hughes has agreed to withdraw a Resolution submitted in his name and seconded by Mr. A. Dallas calling for the appointment of a Commission to consider and report upon the desirability of revision of the Land Regulations and Byelaws.

Chairman's Speeches. Extracts from the Chairman's proposed Budget Speech dealing with the questions of Water Supply and Loan Redemption are read and approved together with a paragraph comparing taxation in Shanghai with that in Great Britain and Hongkong and giving facts and figures in reply to criticism which has appeared in the public press contrasting the Budget of 1913 with that of 1920. An amended paragraph dealing with the recommendations made by the Salaries Commission is also read and approved, pointing out that probably at least 4/5ths of the estimated additional expenditure for this year will go to employes whose Pay is under ₹300 per mensem and the bulk to those whose Pay is under ₹200 per mensem as also emphasising that the commencing rates of Pay recommended for Constables and Sergeants in the Police Force will do no more than place them on the same basis as Constables and Sergeants in the French Police Force.

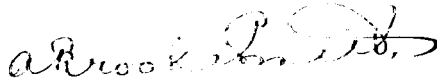
Special Meeting of Ratepayers.

Chairman's Speeches. The Chairman states that in view of the full page appeal published in the Foreign press by the Chinese Publishers'


Guild, the Chinese Publishers' Association and others urging the ratepayers to reject the proposed bye-law for the registration of printers, he has considered it necessary to ^{be} prepared with a reply to any criticism of this measure which may be advanced at the meeting. His proposed reply is read and approved subject to minor amendment.

The Municipal Gazette for April 14, is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Secretary.

At the meeting of the Council held on Friday, April 15, 1921, at 12 noon,
there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- E.F. Mackay
- Dr. S.A. Ransom
- Messrs. S. Sakuragi
- H.G. Simms and
- The Secretary.

Absent:

- Mr. H.A. Macintyre.

COUNCIL FOR 1921.

Chairman. Mr. Brooke Smith is unanimously re-elected to the Chair on the proposal of Mr. Mackay, seconded by Mr. Girardet.

Vice-Chairman. On the proposal of Mr. Brooke Smith seconded by Dr. Ransom, Mr. Mackay is unanimously re-elected Vice-Chairman.

Resignation of Member. Whilst no official notice of resignation has been received from Mr. Macintyre, it is understood that it will be forthcoming at an early date since Mr. Macintyre has been transferred to Hankow.

New Member. Upon the suggestion of Mr. Brooke Smith it is unanimously decided to invite Mr. A.B. Lowson of the Hongkong & Shanghai Bank to join the Council in the place of Mr. Macintyre on receipt of the latter's resignation.

Standing Committees. The Council resolves itself into Standing Committees as follows:-

Finance Committee. Messrs. S. Sakuragi, H.G. Simms and A. Brooke Smith. Mr. Lowson will also be requested to serve on this Committee on his acceptance of membership of the Council.

Watch Committee. This Committee will remain as at present. Messrs. S. Fessenden, H.H. Girardet and H.G. Simms.

Works Committee. This Committee will also remain as at present. Messrs. M. Benjamin and E.F. Mackay and Dr. Ransom.

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Sub-Committees.

Electricity Committee. In accord with the unanimous wish of members, Mr. Benjamin will continue to serve on this Committee as one of the Council's representatives, whilst Mr. Lawson, if he accepts membership of the Council and is willing to serve on the Committee, will be the Council's second representative. Messrs. A.W. Burkill, S.B. Neill and P. Peebles will be requested to continue on the membership of the Committee.

Health Committee. The Council's representatives will continue as at present, Messrs. Fessenden and Girardet. Drs. E.W. Jackson and R.J. Marshall and Mr. S.J. Halse will be requested to continue on the membership of the Committee.

Band Committee. Subject to their acceptance to serve, this Committee will consist as at present of Dr. Ransom and Messrs. A. Howard and N.G. Maitland.

Permanent Education Committee. This Committee will consist of Messrs. E.C. Pearce and E.I. Ezra, appointed in accordance with Resolution IX, passed at the Annual Meeting of Ratepayers, the Chairman of the Foreign and Chinese Educational Committees and Mr. Simms as the Council's representative.

Foreign Educational Committee. Subject to their consent to serve this Committee will consist of Mrs. Merriman, Mrs. Billingham, Mr. C.P. Dawson and the Rev. C.E. Spencer with Dr. Ransom as the Council's representative.

Chinese Educational Committee. Subject to the like consent this Committee will consist of Messrs Chioeh Nieh, Y.C. Tong, C.F. Garstin and the Rev. Dr. D. MacGillivray. Mr. Benjamin will continue as the Council's representative.

1502 Public Recreation Ground Committee. Mr. Fessenden will continue to represent the Council and subject to their consent to serve, the membership of the Committee will be made up of Messrs. W.S. Jackson, C.G.S. Mackie, W.L. Merriman and R.I. Fearon.

Parks Committee. Subject to the like consent this Committee will consist as at present of the Rev. Brother Faust and Messrs. P. Peebles and C.R. Slowe.

Library Committee. Subject to their consent to serve, this Committee will consist of the Rev. Dr. D. MacGillivray and Messrs. R.E.S. Grogson and R.F.C. Master.

Special Committees.

Municipal Salaries Commission. The membership of this Committee will remain as at present with Mr. S.B. Neill, should he accept,

in the place of Mr. C.G. Humphrys who has recently proceeded to England on Leave.

Municipal Employes War Service Pay Committee. The membership of this Committee will also remain as at present, Messrs. E.C. Pearce and P. Fowler and the Rev. Evan Morgan.

Inspection of the Volunteer Corps by Major-General L. Wood of the American

Army. The Chairman states that he understands that General Wood who is on a special mission to the Far East will be passing through Shanghai shortly. He suggests and members concur that an Inspection Parade in his honour be held on or about the 26th of this month and that a letter in this sense be addressed to the American Consul General.

Annual Meeting of Ratepayers. Amendment to Resolution VI.

The Chairman states that having given careful consideration to the rejection of the Council's amendment to Resolution VI increasing the levies of Land Tax and General Municipal Rate to provide for such of the recommendations of the Salaries Commission as the Council might, on further consideration deem desirable, he had thought it advisable to see the Senior Consul and ascertain his views as to the action that the Council should now take. He had informed the Senior Consul that in his opinion the Council could not but consider the rejection of the amendment, with the Council's defeat at the Meeting on other points, as in the nature of an expression of lack of confidence, and should therefore either resign immediately, or in the alternative call a Special Meeting of Ratepayers, again place the matter before them and failing their support of its recommendations resign. The Senior Consul strongly urged that the first course should not be adopted, but agreed that, if on going to the Ratepayers again, its proposals were rejected, the Council might have to consider resignation. Members endorse this view and subject to further consideration at the Council meeting on Wednesday next it is decided to call a Special Meeting of Ratepayers for 9 o'clock one evening shortly, when the issue will be placed before the meeting, viz. that in the considered opinion of the Salaries Commission and the Council, the lower paid employes are at present remunerated on an insufficient basis to enable them to live decently having regard to the high cost of living, and that to enable them to be placed on such a basis effect should be given to the Salaries Commission's recommendations as to Pay as from July 1 next, but that if the Ratepayers were not prepared to support this view, the Council must resign.

Discussion then ensues as to the proposals that should be laid before the Meeting to provide the funds required for the necessary increases in Pay. Mr. Benjamin is very strongly of the view, with which

Mr. Mackay concurs, that the Council should seek authority to increase the levies of Land Tax and G.M.R. by 1/20th of 1 o/o and 1 o/o respectively from July 1. The other members are generally in accord with the reasons advanced by Mr. Benjamin in support of his view, but find objection on the score that any increase in the rates of taxation would almost certainly not be passed by the Ratepayers, having regard to the clearly expressed temper of those present at the meeting yesterday. Other alternatives suggested are:-

- (1) Heads of Departments to go carefully into their respective Budgets of Ordinary Expenditure and report as to the items which could most conveniently be reduced or dispensed with altogether, whereafter a Special Meeting of Ratepayers would be called, the facts be laid before them and it be pointed out that by the cutting down process, funds could be made available to cover the increases in salaries required as from July 1 though it must be realised that thereby the community would have to forego something for which provision is made in the Budget.
- (2) The Council to go to the Ratepayers with the suggestion that the proposed increased rates of Pay should have effect from July 1, that during the year it would economise on the Ordinary Budget to whatever extent might be found possible, and that such deficit as might and must almost certainly be shown at the end of the year, would then be carried forward to the Ordinary Budget for next year.

Ultimately members concur that the three proposals dealt with above should be considered further at the next meeting, bearing in mind the desirability of submitting all three of them to the Ratepayers for selection of the particular proposal to be adopted.

The meeting adjourns at 12.40 p.m.

A. B. Mackay

Chairman.

N. B. Field

Secretary.

and
At the meeting of the Council held on Wednesday, April 20, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Secretary and
 Assistant Secretary

Absent:

Mr. H.A. Macintyre.

The minutes of the meetings of April 13 and 15 are confirmed and signed
 by the Chairman. With regard to:

Armed Robberies. Members are informed that the Commissioner of
 Police is taking up with Mr. A.L. Anderson the question of the
 employment of the Special Police Reserve on some active duty, but
 that it appears that their employment in connexion with armed
 robberies is not regarded favourably.

Council 1921. The Chairman suggests and members concur that Mr.
 Girardet should serve on the Electricity Committee instead of Mr.
 Lowson and the latter instead of the former on the Health Committee.

The minutes of the meeting of the Watch Committee of April 13, are
 submitted and confirmed, and the Committee's further Licensing Report
 is adopted and approved for publication subject to minor modification.

Volunteer Corps.

American Company. The promotions of 2nd Lieutenants R.F. Wilner
 and P. Chatom to be Lieutenants are approved with effect from April 15.
British Infantry Reserves. The promotions of 2nd Lieutenant J.C.
 Bosustow M.B.E. to be Lieutenant is approved with effect from April 15.
Reserve List. The promotion of 2nd Lieutenant J.W. Baldwin to be
 Lieutenant is approved with effect from April 16.

Markham Road Bridge. In response to the Council's letter of November 26,
 1920, requesting application to the Chinese Authorities for the issue
 of a permit for the Council's workmen engaged in the repair of the
 bridge to cross on to the further bank of the Soochow Creek, reply
 was received from the Senior Consul under date December 2, stating

that a communication in the sense required had been addressed to the Commissioner for Foreign Affairs. After a considerable lapse of time the Secretary was informed by Mr. S.K. Chen, Secretary to the Bureau for Foreign Affairs that the Chapel Authorities had themselves repaired the bridge and that he therefore presumed that the Council would not require the permit applied for. The Secretary thereupon pointed out that the Chapel Authorities had no locus standi in the matter of repairs and that the Council did require the permit requested. Eventually on April 18, the permit was issued and an inspection carried out on the morning of April 20, when, as reported by the Commissioner of Public Works in a report which is submitted, one of the Chapel Police officials appeared on the scene accompanied by armed soldiers, took objection to the lifting of the bridge decking for examination of the substructure and on being shown the permit replied that it was only to examine the bridge. As a result the examination party had to withdraw amid the jeers of the crowd, following which one of the carpenters employed in replacing the decking was taken into custody by the Chapel Police, by whom he has since been released. Referring to these incidents the Chairman states that it appeared to him desirable that the Council should take strong action in the matter, closing up the bridge to traffic and calling for the withdrawal of the Chapel Police who had apparently functioned thereon up to the half way line, not as of right but by toleration, since the ownership of the bridge was vested in the Council under the arrangements concluded in 1916, to which the Shanghai Taoyin was a party. The action suggested by the Chairman is the subject of some discussion, at the conclusion of which members concur that the Chairman should attend on the Senior Consul, place the position before him and ask for his advice as to what should be done.

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¹⁹⁴ Railless Tram Extensions. The Secretary is directed to call a Special Meeting of the Council for Friday next, April 22, at 4.30 p.m. to consider this matter and to invite Mr. McColl's attendance.

¹²³⁵ Loan 1921. The Chairman observes that the Finance Committee will meet shortly to decide upon the terms of the Loan for this year and that before the meeting he would appreciate a preliminary expression of members views. He reminds them that they have already endorsed the principle that silver dollar bearer debentures should be issued as well as Tael inscribed debentures and that it had been suggested that they should be issued in series of 1,000,000 each. Continuing he states that he had taken the opportunity of discussing the matter

this midday with Mr. Stitt, the Manager of the Hongkong and Shanghai Bank, and that the latter took the view that the Council would be well advised to make its loan an 8 o/o one and issue it at par. Personally he had hoped that 7½ o/o would have been sufficient, but in view of the large sum which was required, he considered that it would be well to follow Mr. Stitt's advice. Members concur and with this expression of view the matter is left for further consideration by the Finance Committee in due course.

Loan Redemption - Electricity Department. In the Electricity Committee's memorandum referred to in the Council minute of April 13, exception is taken to treatment of the Department's loans as being wholly unredeemed with consequent calculation of the redemption appropriation on the remaining term of each loan. It is contended that such treatment is not warranted merely because the Council has preferred to utilise contributions from the Department in reduction of borrowings rather than in providing for loan redemption. Members, however, consider that the application of the contributions in question is entirely within the discretion of the Council and that even if the Electricity Department is being called upon to bear a more heavy burden in providing for redemption than would have been the case if the contributions had in the past been applied to redemption yet the Department will thereby be placed in a far stronger position financially.

Salaries Commission Report. Referring to the minutes of the meeting of April 15, the Chairman states that it appears to him that there is no immediate urgency as regards the calling of a Special Meeting of Ratepayers with a view to the matter being placed before them again, and that it would be preferable that the Council should first consider the Commission's Report more fully so as to be able to make specific recommendations when the meeting is called. With this end in view and to assist in the preparation of a revised estimate of the cost of giving effect to any increased scales of Pay, as from July 1, members proceed to consider the report of the Commission, paragraph by paragraph and the several views and recommendations therein recorded are endorsed subject to the following:

- (4) The Treatment of Employees in the Electricity Department vis-a-vis those in other Departments. After considerable discussion of the views of the Commission under this heading, members concur that application (as between employees in the several Departments) of the opinion unanimously recorded by the Commission:-

"That for positions of equal or similar work and responsibility demanding equal or similar qualifications there should be no differentiation in salaries between members of the Electricity Department and any other Department in the Municipal Service." must necessarily depend to some extent upon the views of the particular Committee or Committees concerned.

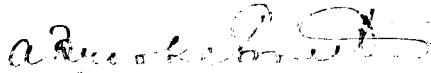
- (5) Married Allowances. Members approve the suggested fixed bonus of £15 per child per mensem, but for two children only instead of three as recommended by the Commission, and with the proviso that the age limit in the case of girls should be reduced from 20 to 17. In this connexion it appears to members to be somewhat of an anomaly that an employe drawing a high rate of Pay should receive this allowance, but after lengthy discussion, in the course of which reference is made to the many difficulties which beset any limitation of Pay, over which no bonus should apply, it is decided not to make any limitation.
- (7) Housing and Allowances Therefor. Members do not endorse the recommendation of the Commission that Employes in the Health Department should be provided with suitable living quarters above their offices when their work necessitates their living in special districts, nor do members approve the recommendation made in regard to the housing of certain teachers in the Educational Department.
- Members do not favour a housing allowance as distinct from Pay, although the Secretary points out, that complication will in such case arise in determining Pay inasmuch as the house allowances recommended by the Commission are on the basis of 20 o/o for married and 12½ o/o for single employes.
- (8) Medical Attendance - Hospital Expenses, and Medicines, Operations and Dressings. Members decide upon reduction of the age limit in the case of girls from 20 to 17.
- (10) Long Leave. Members affirm the views already recorded by them in regard to the period of service between one long leave and the next, but endorse the recommendation that Leave should be for 8 months.
- In regard to deferments, members consider that the Council should retain the option of compensating by additional Leave or bonus as it may think best in each case.
- (11) Passages. Members decide that the age limitation in the case of girls should be reduced from 20 to 17, and that family passage allowances should, in other respects, remain as at present, i.e. passage for wife and children not exceeding two, and not as recommended by the Commission not exceeding three.
- (14) Miscellaneous - Co-ordinated Scales of Salaries. Subject to the views recorded under No (7) above members appear on the whole to be in favour

of the adoption of the tables of salaries compiled by the Commission, in so far at least as they apply to employes on scales not exceeding £300 per mensem. In regard to those whose Pay is over this figure, members indicate that in the case of any adjustment no increase will be granted to any Head of Department, and in the case of other senior employes only such adjustments as may be considered absolutely necessary.

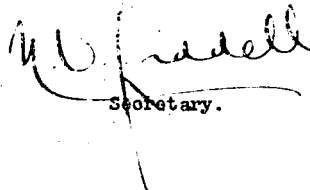
With these expressions and subject to further consideration, members direct that the Acting Treasurer and Comptroller be requested to prepare a revised estimate of the cost of giving effect to the Commission's recommendations in regard to Pay as from July 1 next, showing how much of the total will be required for each grade of employe in each Department, in the case of those whose Pay is £300 or under, as also the amount required for those whose Pay is over this figure.

The Municipal Gazette for April 21 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Secretary.

At the Special Meeting of the Council held on Friday, April 22, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 A.B. Lawson
 E.F. Mackay
 Dr.S.A. Ransom
 Messrs. S. Sakuragi
 H.O. Simms
 The Commissioner of Police
 The Commissioner of Public Works
 The Chief Assistant Engineer and
 The Secretary.

RAILLESS TRAM EXTENSIONS.

This meeting is convened to give consideration to a letter from the Shanghai Electric Construction Company dated January 31, in reply to the Council's letter of January 4; a private letter from Mr. McColl, General Manager of the Company, in regard to extension through Jessfield Village; a report by the Commissioner of Public Works; a letter from the Senior Consul forwarding a communication from the Commissioner for Foreign Affairs in reference to the extension through Jessfield Village; reports by the Commissioner of Police and the Chief Officer of the Fire Brigade; and a memorandum by the Secretary covering the above documents.

Addressing the meeting the Chairman states that Mr. McColl has been invited to attend later in the afternoon and express his views further on the several matters dealt with in the Company's letter of January 31, that it seemed desirable that members should give preliminary consideration to this letter before his attendance and that perhaps the most convenient procedure would be to take the several matters dealt with therein in the same order of sequence. Members concur and in the course of discussion their views are recorded as follows:-

- (1) Additional North and South Route. Members endorse the suggestion that the extension already approved should be continued Eastwards along the Soochow Road to permit of the projected railless service between North Szechuen Road and the central business district passing over the

reconstructed North Szechuen Road Bridge.

- (2) Extensions beyond Bubbling Well. The Company requests that the extension suggested by the Council from the Bund along Avenue Edward VII to the junction of Manila Road with Avenue Foch should be continued so as to pass along the latter road to its junction with Tifeng Road thence North into Yuyuen Road and West to the Jessfield Park gate. The arguments advanced in support of this request are carefully noted, but members are unanimous in the view that it would be undesirable for the present at least to consider extension of this route beyond the junction of Manila Road and Avenue Foch, particularly since the operations of a service even thus far depends on the support of the French Council, agreement between the Company and the French Tramway Company, and the approval of the Ratepayers.

In regard to the Jessfield Road Extension, the Secretary's comments on the views contained in Mr. McColl's private letter are noted, and reply to the Commissioner for Foreign Affairs through the Senior Consul is approved that the Council never has had in contemplation approval of an extension through Jessfield Village.

- (3) Extension on Burkill Road. Members fully concur that the substitution of Avenue Road, between Carter and Peking Roads, for Burkill Road is desirable, having in view the widening of the Avenue and Peking Roads to 70 ft., as is provided for in the Road Plans recently approved.
- (4) Connexion between Ferry and Jessfield Roads. The views of the Commissioner of Police as to a possible suitable route for this extension are noted, but inasmuch as the Council has already intimated that the desired extension should be provided only at such time in the future as it may require, no decision as to the actual route to be taken is now requisite.
- (5) Proposal for relief of Seward Road. The Commissioner of Public Works comments favourably on the desirability of doing something to relieve traffic conditions on East Seward Road. Members concur but noting the objection of the Commissioner of Police to a service past the Gaol along Alecock Road, the closure of which is moreover contemplated when the Gaol site extension has been completed, they endorse the suggestion that the needs of the case might perhaps be met by making the proposed extension run from Muirhead ^{Road} along Ward Road to Paoting Road North to Tongshan Road and thence

East, as is suggested by the Company. This will involve a widening at the corner of East Hanbury and Singkeipang Roads at an estimated cost of ₦5,000.

- (6) Proposal for relief of Sinza Road. The Company's proposal to prolong the approved extension along North Soochow Road to the Stone Bridge is sanctioned subject to the proviso that it shall stop short of the bridge by something like 200 ft., since the Council has not got a sufficiently clear title to this section of the road.
- (7) Fire Brigade Arrangements. From the comments of the Chief Officer of the Fire Brigade it appears that he expects to reach satisfactory arrangements with the Company.
- (8) Bridges. Members concur that railless cars on Kiangse Road should use both the Szechuen and Honan Road Bridges, and those on Thibet Road the Thibet Road Bridge when such bridges are reconstructed, provided always that payment be made by the Company of the requisite contributions towards the cost of reconstruction.
- (9) Contributions. After some considerable discussion of the figures of comparison given by the Company between the contributions requested by the Council in respect of railless extensions and those actually received by the Council in licence fees from motor vehicles, which it is noted will now be on a higher scale with the coming into operation of the new licence fees approved at the recent Annual Meeting of Ratepayers, members unanimously affirm the requests already made to the Company for contributions in respect of road reconstruction 50 o/o, bridge reconstruction 25 o/o, and road maintenance one half Tael cent per railless car mile.

In this connexion it is observed that the Company is under a misapprehension in regard to the road reconstruction contributions required. The Council's only stipulation is that the Company should pay 50 o/o of the cost of any reconstruction that is immediately required to render any particular route suitable for the railless service, whether it amounts to complete reconstruction or to partial reconstruction only, and that where no reconstruction contributions are required before the railless service is permitted on any new route, the Company should in such case pay 50 o/o of the cost of any reconstruction, complete or partial, which might thereafter be rendered necessary

because of damage occasioned by the running of the railless service on the route affected.

- (10) Freight Service. Members have already considered the Company's proposals for a railless freight service at great length and are not prepared to reconsider the views already recorded thereon. In this connexion, however, it is noted that the Company's contention that the concession agreement of 1905 distinctly contemplated freight traffic, is supported by the terms of the agreement, whilst, in regard to the reference made by the Company to the Council's letter of April 3, 1913, "the Council is content to accept railless cars as a by feature of your Company's concession with consequent privileges similar to those contained in the concession agreement", the Secretary points out that although the wording of the letter in question was unfortunate, he had, when discussing the matter with Mr. McColl during the past four or five years, maintained, and, until recently, with success, that the letter was not wide enough in its terms and was never in fact intended to so provide that every particular provision of the 1905 agreement should be extended to apply to the railless service.

At this point Mr. McColl attends and is informed of members' views on the several matters dealt with in his letter as recorded above.

In regard to:-

- (1) He requests an indication of the approximate cost of property reinstatements. In reply the Chairman states that this is a point upon which the Commissioner of Public Works can give him more definite information, but that probably the cost would not exceed £25,000. Mr. McColl thereupon observes that it is the principle involved, rather than the amount, which is of importance, adding that enforcement of the principle that widening and reinstatement charges should be borne by tramway undertakings had resulted, in the case of the London United Tramways, in the failure of the undertaking. Members fully appreciate Mr. McColl's point, but concur with the Chairman that the cost of such widening in so far as it is applicable to reinstatement, or compensation for the removal of buildings should rightly fall upon the Company, whenever it is rendered necessary in advance of the usual procedure which is that widenings are not carried out until rebuilding is undertaken.

- (2) After Mr. McColl has expressed his views further in regard to the provision of a service on Avenue Foch from its junction with Manila Road, the Chairman suggests that should it later be found desirable that this extension should be provided, the Company might then make application for its sanction, but that for the present it appeared desirable to limit the route from the Bund along Avenue Edward VII to its junction with Manila Road. Members concur and Mr. McColl acquiesces. Mr. McColl then indicates that the Company would prefer to provide access to the Jessfield Park by the Yuyuen Road rather than by Jessfield and Brennan Roads since for the time being extension through Jessfield Village appears to be out of the question.
- (4) Mr. McColl accepts the Council's views on this point.
- (5) Mr. McColl will go further into the Council's proposals to meet the objections of the Commissioner of Police to this extension passing the Gaol.
- (6) Mr. McColl accepts the Council's proposals.
- (8) In this connexion members are informed that with sanction for the railless extensions to pass over the Szechuen and Honan Road bridges, the Company would take up the rail tracks along North Soochow and North Szechuen Roads so soon as the railless service on those routes are in operation. Mr. McColl thereupon observes that removal of the rail tracks concerned would be contingent on approval of the doubling of the rail track along Broadway. In view of the narrowness of the section between the Astor House Hotel and the Hongkew Creek, and having regard to the views expressed by the Commissioner of Police, members are unwilling to sanction this proposal. However, after some discussion they indicate that they would be willing to approve the doubling of the track from the Hongkew Creek Eastwards. Mr. McColl states that this would meet the needs of the case, provided the single track could be extended to pass round behind the Astor House along the Astor Road, thus in effect reducing the length of the single track to less than a quarter of a mile. This suggestion will receive further consideration after discussion between Mr. McColl, the Commissioner of Police and the Commissioner of Public Works.

(9) and Mr. McColl stresses the disparity between the
(10) proposed total contributions per railless car to the Council's revenue and that which, even under the amended scale of licence fees, will be received in respect of motor vehicles. The Chairman thereupon observes that under the proposals approved at the recent Annual Meeting of Ratepayers, motor buses will contribute per bus from £440 to £1200 per annum according to the particular route served and the traffic potentialities of such route and that apart from this it had to be remembered that in the case of the railless service there is a quasi monopoly which is not so in the case of other freight vehicles.

In reply Mr. McColl asserts that no motor bus undertaking could possibly afford to pay the contributions to which the Chairman referred and at the same time remain solvent. The Chairman then remarks that the Council had given very careful consideration to the question of contributions and that it was unable to recede from the demands already communicated to the Company. Mr. McColl thereupon contrasts the financial conditions obtaining a year ago with present conditions and remarks upon the adverse effect of the fall in exchange on the Company's proposals and the probability of obtaining the necessary finance to carry them through. He indicates however, that if the proposed railless freight service were approved, the necessary financial arrangements might be possible, inasmuch as the greater portion of the contributions required, which come under the heading of reconstruction of roads and bridges and are in the nature of capital contributions could be spread over the passenger and freight services and the burden thus lightened.

The Chairman thereupon interjects that the Council had gone into the question of the Company's freight proposals at great length on several occasions and were not prepared to

favourably consider them inasmuch as it appeared to them that any freight service must necessarily produce some congestion in the passenger service, the improvement of which was the Council's main concern.

Mr. McColl then deals at some length with the advantages of a railless freight service vis-a-vis a petrol motor freight service and contends that no congestion would result in the passenger service. Members are not however prepared to concur with Mr. McColl's views.

Mr. McColl then withdraws.

Following his withdrawal, members give further consideration to the question of a railless freight service and in the course of discussion Dr. Ransom suggests that the Council might perhaps consider Mr. McColl's suggestion that such service should be restricted to certain hours. Mr. Girardet observes that he had not hitherto appreciated that the railless freight cars would be elastic in the sense that whilst they would travel where possible on the overhead wire system they could also travel off it under their own power when required. ^{He ~~considers~~ ^{thinks} that there is something in the views advanced by Mr. McColl in support of the system and that it appeared to him to be desirable that the Council should give him a further hearing after members have had an opportunity of considering his pamphlet on Transport in cities, copies of which had been distributed at today's meeting. Generally speaking the other members are inclined to the view that any railless freight service must necessarily produce a certain measure of congestion in the passenger service and should not be approved.}

Eventually it is decided to address the Company expressing the Council's views on the several points referred to in these minutes and emphasising the Council's fears of the congestion that would result in the passenger service if the freight service were approved.

The meeting adjourns at 6.35 p.m.

Abraham Smith

Chairman.

N. D. Fiddell
Secretary.

At the meeting of the Council held on Wednesday, April 27, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

A.B. Lowson

E.F. Mackay

S.A. Ransom

S. Sakuragi

H.G. Simms

The Secretary and

Assistant Secretary.

The Council Minutes of April 20 are confirmed and signed by the Chairman.

With regard to:

Markham Road Bridge, the Chairman observes that he has interviewed the Senior Consul and after detailing to him the circumstances set forth in the minutes, it was arranged that the Council should make formal representations to the Consular Body requesting final withdrawal from the bridge of the Chapel Police.

Salaries Commission. Arising out of a suggestion by Mr. Mackay, the minutes on this subject are amended by the addition at the bottom of page 73 of the words "which is endorsed by the Council."

In connexion with the Report, the Secretary observes that division of pay into salary and housing allowance is the fundamental principle of the Commission's recommendations and that the two together, in most cases, represent the pay now drawn by existing senior employes; that only in exceptional instances and to rectify anomalies is any adjustment required for senior employes, and that adoption of the principle is requisite to enable the calculation to be made as directed. Members therefore direct that the Treasurer work out his estimate on this basis accordingly, showing therein the difference on the Budget figures involved in placing each employe or class of employe in his proper place in the scale, and showing the total of differences over and above Budget figures in the case of each Department.

As regards Long Leave it is considered that the 8 months period shall not have effect, unless in exceptional circumstances, until January 1 next.

The Works Committee Minutes of April 21, are submitted and are confirmed.

With regard to:

Wrightson Property, members consider the old house should not be sold till the McBain negotiations are completed and they are averse to utilisation of any part thereof as a Children's Playground. It is noted that it may be requisite to refer the McBain claim to the Land Commissioners.

As regards the Hungiao Road Nursery, members note with regret the long protracted negotiation with Messrs Lester Johnson & Morriss, and, having regard to the fact that Clause 2 of the Council's Conditions Governing the Purchases of Land states definitely that payment in all cases shall be made only on the surveyed area, they direct that careful adherence be made to this regulation in future, so as to avoid a similar incident. In the meantime they concur in the course suggested of accepting such compromise as may be found practicable.

The Council Minutes of April 22 are confirmed and are signed by the Chairman, with a minor amendment.

The Finance Committee Minutes of April 22 are submitted and are confirmed.

The Permanent Education Committee Minutes of April 22 are submitted and are confirmed. With regard to the:

Kindergarten School, Kungping Road. Dr. Ransom remarks that his impression was that the Committee considered the premises should be re-leased for two years more until the effect of the new school in the Western District could be ascertained and the whole question could then be considered de novo. Mr. Simms concurring, it is decided to approach the lessors with a suggestion to renew the lease for two years more.

Thomas Hanbury School. Members consider that steps should be taken forthwith to provide the requisite fire escape.

School Desks. Dr. Ransom remarks that the type of desk at the Jewish School, having no back is unsatisfactory, while in other cases, since there is neither provision for adjustment, nor desks of different sizes, the accommodation is unsuitable.

Eyesight tests. The observation of Dr. MacGillivray is noted to the effect since the eyesight of scholars varies, an improvement would result by seating them at distances from the blackboard accordingly. The resultant suggestion however that eyesight tests of scholars be carried out at public expense finds no favour with members. It appears to involve retention of the services of an oculist, or the free medical inspection of scholars. Mr. Mackay observes that this and similar proposals tend to increase expenditure in every direction with the result that it becomes increasingly difficult to meet the

budget of current expense. If such suggestions are the result of popular demand, it means that the public expects a great deal but is unwilling to pay the cost. Members generally decide to allow such desirable innovations to wait until and if medical inspection of schools is undertaken, such to form part of the duties of the post but the cost would not be less than \$8000 to \$10,000 annually.

Lighting of Schools. Dr. Ransom queries the window spaces of the new school for the Western District as shown on the plan. It appears to him that the piers between the windows are far too wide, and he suggests that the matter should receive careful consideration by the Public Works Department. As to Schools in receipt of grants, it is considered that when the Report is forthcoming the views of the Committee might suitably be conveyed to the concerned. It is noted that in the opinion of Dr. Ransom the lighting of the St. Xavier's School is the most satisfactory of those visited, while as regards the Council's schools, the matter should receive the attention of the Public Works Department.

With respect to the appointment of a Commissioner of Education, Dr. Ransom alludes in great detail to the views of the Committee, and expresses the opinion that such an official, to be appointed preferably from home, would save in economy more than his salary, but members endorse their former views and finally disapprove the suggestion.

Volunteer Corps - Inspection Parade. Letter from the American Consul

W. Wood

General is read expressing appreciation of the honour offered to General Wood and stating that he will communicate further at a later date.

The Chairman states that Col. Marr Johnson has informed him that General Kirkpatrick will be accompanied by two other officers and arrangements will accordingly be completed for their accommodation.

Police Force. The Chairman states that the usual annual inspection is proposed to be deferred this year as the Commissioner of Police considers that owing to the prevalence of armed robberies, it would be unwise to disorganise the Force to the extent requisite. The inspection will accordingly be held later in the year.

2214. Chinese Advisory Committee. A note from the Senior Consul indicates that the Consular Body considers acceptable the five nominees and they will accordingly be invited to attend the next Council meeting. It is directed that they shall meet in the Administration Building, be attended on every occasion by a representative of the Secretariat, who shall place before them the matters requiring their deliberation

JAM

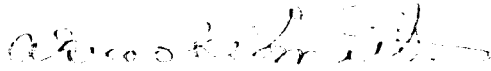
and transmit to the Council their advice, the official interpreter being present when requisite.

Foreign Educational Committee. The Rev. C.E. Spencer has accepted membership on this Committee.

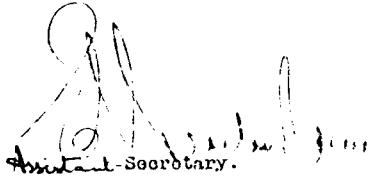
Membership of Council. Formal resignation by Mr. Macintyre of his seat is accepted with regret, and acceptance by Mr. A.B. Lowson of the Council's invitation to serve is recorded.

The Municipal Gazette for April 28 is submitted in proof and is authorised for publication with the exception of the Fire Brigade Report on the North Soochow Road Fire, which will be further edited and will appear in a later issue.

The meeting adjourns at 6.10 p.m.



Chairman.



Assistant-Secretary.

At the meeting of the Council held on Wednesday, May 11, 1921,

at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjandr
- S. Fessenden
- H.H. Girardet
- A.B. Lawson
- E.F. Mackay
- Dr. S.A. Ransom
- Messrs. S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

The Council minutes of April 27, are confirmed and signed by the Chairman.

The minutes of the meeting of the Parks Committee of April 30 are submitted and are confirmed.

The minutes of the meeting of the Finance Committee of May 6 are submitted and are confirmed.

The minutes of the meeting of the Finance Committee of May 10, are submitted but are not confirmed pending circulation.

2114 Chinese Advisory Committee. The names of the following Chinese gentlemen who were nominated to serve on this Committee in terms of the correspondence published in the Municipal Gazette of April 7, 1920, were transmitted to the Senior Consul and his reply of April 25 is submitted indicating that the Consular Body do not exercise their power of veto.

- Messrs. Sung Hang-chang.
- Hsia Yung-sung.
- M.Y. Moh.
- David Z.T. Yui.
- Chen Kuan-foo.

These gentlemen have accordingly been appointed as advisers and have accepted the appointment.

The members of the Committee attend by invitation and are introduced to the members, whereupon the Chairman welcomes them on behalf of the Community and delivers the speech, which, with Mr. Sung Hang-chang's reply, will be published in tomorrow's Gazette.

The Chairman then communicates to the Advisory Committee preliminary details of the procedure which the Council desires they shall follow, briefly, as follows:-

RAM

- (1) A Chairman shall be appointed.
- (2) The Council desires the advice and assistance of the Committee on such matters as are brought to their notice, but the advice they give shall at all times be treated by them as confidential. No matter or thing discussed should be communicated by them to the press or made public until it is finally decided upon by the Council.
- (3) ~~Members of the Committee should not approach individual Councillors on any subject, since this is contrary to regulations, and the Secretary shall at all times be the medium of communication between the Advisers and the Council.~~
- (3)(4) Meetings will be convened after consultation between the Secretary and the Advisory Committee at such times and hours as shall be mutually convenient for the discussion of such matters upon which the Committee's advice is requisite, and an official interpreter will be present on occasions when his services are required.
- (4)(5) A written record will be made of the matters under consideration, with the Committee's formal advice recorded in each case, which in due course will be transmitted to the Council.

Deleted at subsequent meeting. BHR

Volunteer Corps.

Annual Inspection. Members are informed that the formal parade and march past has been cancelled owing to weather conditions, but they learn with satisfaction that inspection of Units in detail is in course of being carried out.

The recommendations of the Commandant are approved relative to the following:-

1028

Headquarters. Major L.E. Canning, O.B.E., to be Adjutant vice Captain E.H. McMichael who has hitherto performed the duties of Adjutant and Light Horse Squadron Commander and who will now act in the latter capacity only.

"A" Company British. 2nd Lieutenant Mathieson to be Lieutenant from April 22.

Reserve of Officers. Captain J.D.D. Gordon resigns his commission and is granted the Honorary Rank of Captain on retirement with permission to wear uniform.

Land Commission. The resignation of Mr. S.B. Neill owing to his departure from Shanghai, has been accepted with effect from May 28, and Mr. A.D. Bell will be invited to serve in his stead.

Health Committee. The vacancy on the membership of this Committee caused by the absence of Dr. Marshall has been filled by the acceptance of Dr. E.L. Marsh of the Council's invitation to serve thereon.

Public Recreation Ground Committee. To fill the vacancy on this Committee caused by the lamented death of Mr. W.S. Jackson, Mr. G.H. Stitt will be invited to serve.

Salaries. The Chairman details recent progress in this matter and it is noted that the lists directed will in due course be forthcoming for members' consideration. With respect to the payment of

BHR

Passages of Families of Married Men Engaged Abroad. the Treasurer's report is submitted requesting that this matter be dealt with, and pointing out that the reasons put forward for special treatment of the Electricity Department are entirely erroneous. Members deliberate on the matter and it is plain that they are quite averse to the suggestion on the grounds that it is neither desirable nor usual locally while there have been cases of dissatisfied employes wishing to resign shortly after arrival, etc., etc. Consideration is given to Mr. Aldridge's report of April 28, on the subject, but members find nothing therein to alter their ^{view} ~~decision~~ on the question of principle, though it is held that if hardship is suffered by Mr. Wright, Mr. Bough, or any other employe by reason of the deductions of pay requisite to liquidate advances made to import their families, such may suitably be met by spreading repayment over a longer interval. Members therefore do not endorse the recommendation of the Salaries Commission on this point.

Superannuation. Mr. Benjamin wishes an expression of the Council's views on an indication from the Electricity Department that it should have special treatment in the matter of superannuation. Members are unanimously averse to any such suggestion, which Mr. Benjamin notes.

Police Discipline and Japanese Street Unions. Police report is submitted detailing the circumstances attendant upon an invitation by a Japanese Street Union to members of the Japanese section of the Force to attend a meeting to discuss their terms of service. In so far as disciplinary action in the Force is concerned, the matter is already dealt with by the Commissioner of Police; but in so far as the action of the Street Union is concerned in making such ^a proposal, the Commissioner desires that the attention of the Japanese Consul be drawn thereto. Members approve this course, it being noted that Mr. Sakuragi will first interview the Acting Consul on the subject.

Case of Mr. MacGregor. Members decide that in view of the length of service of this employe, he shall be granted leave at the earliest date possible, that he shall receive an official reprimand stating that in the event of a further instance of inebriety he will be dismissed and that before returning from leave, he shall undergo inspection at the hands of the Council's medical attendant in London with special regard to the circumstances of the case, and if the latter is unable to give an opinion that he is fit for further employment, his service will be terminated.

BR

Death Gratuities - Police Force. Arising out of suggested payments of funeral expenses of the two Chinese Detectives recently killed by armed robbers, members take the view that while a special gratuity is requisite and reasonable, in accordance with the decision of the Finance Committee of January 7, 1921, the amount issued in respect of Funeral Expenses shall be limited to \$60 in each case in accordance with the Scale approved for general application.

Pay of Typists. The Electricity Department's recommendation is submitted that Miss Storer's resignation be accepted and Miss Fielding be appointed on probation with pay at \$180, 190 and 200 during three years, provided her services are satisfactory. Members allude to their decision on March 9 and 16 that \$150 should be sufficient as a commencing rate. They desire that the attention of the Electricity Committee be drawn to the circumstance that their views on this subject, after communication to the Department, have apparently been entirely disregarded.

Press Attendance at Meetings. The Chairman states that he was approached by the Press with the suggestion that reporters be present at the meeting with the Chinese Advisory Committee, but that considerations of expediency as also the recollection of former decisions by the Council on this subject dictated refusal.

The Municipal Gazette for May 12 is submitted in proof and is authorised for publication. With respect to the article on the North Soochow Road Fire, which members directed should not be published in its original form, Mr. Fessenden comments on the difficulty experienced in inducing Mr. Pett to abridge it satisfactorily, and the report has therefore been redrawn in the manner now submitted in proof, which, subject to the elimination of one more paragraph is approved for publication.

The meeting adjourns at 6.30 p.m.

A. Brooke

Chairman.

J. H. ...
Acting Secretary.

as J.

At the meeting of the Council held on Wednesday, May 18, 1921, at 4.30 p.m.,

there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjandn
- S. Fessenden
- H.H. Girardet
- A.B. Lowson
- E.F. Mackay
- S.A. Ransom
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

2214 The Council Minutes of May 11, are confirmed and signed by the Chairman.

In connexion with the rules of procedure for the Chinese Advisory Committee, Mr. Mackay questions the necessity for No.3; the Chairman explains that although recorded in the form originally drafted for his speech, he did, as a matter of fact, depart therefrom in minor respects, in its actual delivery. In the circumstances, however, it is definitely recorded that the Secretary should be in attendance at all meetings of the Chinese Advisory Committee, *and Condition 3 is deleted.*

*as J.
S.A.K.*

The Finance Committee Minutes of May 10 are confirmed.

The Public Recreation Ground Committee Minutes of May 17 are in course of preparation and will be circulated to members.

Volunteer Corps.

2215 Headquarters Staff. Lieutenant S.B. Neill is granted leave from May 28 to December 31, 1921. He resigns the appointment of Orderly Officer, and is transferred to the Reserve of Officers from the first mentioned date.

2216 Administration Building.

Magazine or Ammunition Store.

The Treasurer attends for discussion of this matter.

Members note that the provision of a Magazine appears to have been evolved gradually from the former practice of keeping a small store of ammunition in one of the cells of the Central Police Station. In 1912, when considering schedules of requirements for the new Administration Building, an area of 500 sq. ft. was requisitioned with a view to providing a small store to hold one million rounds S.A.A. and sundries; but this was later increased to three small

S.A.K.

Magazines, totalling 1000 sq.ft.

Members consider that if the original idea of an Ammunition Store is to be developed into a Magazine, this question may become one of serious moment, since the crucial point in such a matter is that of quantity. On the one hand, provision centrally of an adequate store of ammunition is desirable from a defensive point of view, but on the other hand, it is a fundamental principle that no great store of explosives shall be placed in the heart of a big city. The Treasurer details the negotiations with respect to the question of insurance, in respect to which further assurance is desired as to whether the policies when issued, will omit any clause to the effect that the Companies are not responsible for the results of explosion. Even so however, members realize that the question of insurance is only partly relevant, since fire insurance companies could not be expected to accept liability for indemnification in respect of damage caused by explosion. Dr. Ransom believes that all the ammunition is "fixed", and the Commandant has suggested that the point of greatest weakness of the magazine should be at the top, so as to direct the force of any explosion upwards. Mr. Fessenden enquires whether other than brass case ammunition would be likely to be stored and Dr. Ransom replies that there is also a considerable quantity of gun cotton, but this would be kept in a wet state so as to minimize danger. Mr. Fessenden observes that a serious explosion might wreck the whole neighbourhood, and Dr. Ransom concurs in the view that it is highly desirable that the explosives be divided up to prevent such a possibility. After careful deliberations, members decide that it is requisite and desirable that there should be an Ammunition store within the Block, but that the quantity and the description of the explosives placed therein should be the subject of strict regulation. As to the remaining explosives, members consider that a reserve store should exist, possibly where it is now, in the Gaol.

Waterworks Company Debentures. Report by the Treasurer is submitted recommending investment in the forthcoming Waterworks issue: the matter will be considered at a meeting next week.

The Treasurer withdraws; and

The Commissioner of Public Works attends.

Muirhead Road. Arising out of proposed minor building operations in the Muirhead Road, the Works Committee have visited the locality. They concur in the view that this broad trunk thoroughfare intended to lead from Wayside towards ^{South Western District} ~~the Rifle Range~~, should be constructed as and when favourable opportunity arises. It involves an expensive

straightening project at the corner of Kwenning and Muirhead Roads, which however will only be really necessary when the whole thoroughfare is constructed and bearing heavy traffic. The Works Committee considers that for the present requirements the existing unstraightened section of the Muirhead Road suffices and since complete rebuilding at the present time of the lot affected, with demolition of the existing structures is not even proposed, but merely a minor building extension, they recommend that the best interests of the Council would be served by postponing the straightening project at this point preferably until rebuilding of the block is contemplated, or the public need of the scheduled improvement becomes urgent. The Council adopts this view, and accordingly the requisite permit for the proposed building operations will be issued.

2.5.6 Electricity Department.

Ventilation. The Chairman proceeds to interrogate Mr. Godfrey on the subject of the delay in carrying out the alterations to the ventilation of his offices desired by Mr. Aldridge. He then observes that it is plain there has been unreasonable delay and obstruction on the part of the Public Works Department in this matter and concludes by informing Mr. Godfrey that such action has placed the Council in an invidious position, since the Chairman of the Electricity Committee has now officially complained to him of these delays. He expresses the wish that Mr. Godfrey will report tomorrow that the work is definitely put in hand, and the latter, in expressing his regrets, assures him that he will arrange accordingly.

Accommodation. Dealing now with this aspect of the matter, the Chairman observes that on April 19, the Electricity Department was finally informed as to what was possible in the matter of accommodation. It is true that the Department has applied for more than that offered, involving removal elsewhere of the caretaker, but members consider the compromise effected by the Works Committee in this matter whereunder the Department will receive half ~~half~~ the caretaker's quarters, instead of the whole, is all that can be afforded in the circumstances. A final letter accordingly will be despatched to Mr. Aldridge.

Fire Hose. With respect to this part of the complaint, Mr. Godfrey states that the fire installation is now complete and will shortly be connected. Mr. Godfrey then withdraws.

Mr. Aldridge. - Mr. Mackay remarks that it is regrettable in the extreme that Mr. Aldridge should be so insistent upon every trivial matter connected with his Department which involves action by another Department, seeing that in all matters when other interests are at

D.R.P.

stake, coordination of view is essential to ensure efficiency in working, and Mr. Girardet voices the opinion that the mainspring of the present difficulty lies in the fact that Mr. Aldridge is determined to make his presence in the Administration Building impossible with a view to erection of his own offices elsewhere.

The Chairman now alludes more specifically to the letter from the Electricity Department dated May 6, addressed to the Acting Secretary and states that in his view, a letter couched in such terms, should not have been written, ~~now should such a communication have been accepted by the latter.~~ He considers that the whole tone of the letter is offensive and in the worst possible taste. Members of Council unanimously endorse these remarks, and desire recorded that the duty of expressing such criticism or of administering censure on Heads of Departments is one pertaining to themselves alone, and accordingly they direct record of the strongest expression of disapproval at the action of Mr. Aldridge in this matter.

Surplus Land - Lot 77B Peking Road. The file on this subject is submitted, containing the view of the Works Committee, that this lot be now sold, preferably by auction, divided into two lots. The Chairman alludes to the Electricity minutes of May 1920 in which Mr. Aldridge stated he was averse to selling the property because he was sure that within a few years there would not be sufficient room in the Administration Building to accommodate the Electricity Department, also to the Works Committee minute in the same month, in which Mr. Harpur reported Mr. Aldridge's observation that within five years' time they will be building their own offices. It is considered therefore that the Electricity Department should first be consulted on this matter.

19/11. Passeri Case. The Chairman details the circumstances connected with the recent application by Mr. Musso, said to be acting on behalf of Mr. Passeri, to withdraw his case. He has consulted the Senior Consul who recommends refunding the money to the representative of the Bureau of Liquidation of the Deutsche Asiatische Bank. A cheque, accordingly, has been despatched to the Mixed Court, where the Council's connexion with the incident ceases.

In this connexion the Chairman observes that it is understood that Mr. Musso is about to press for interest, and he expresses the view, in which members concur, that such claim should be resisted on the grounds that theoretically monies deposited with the Court are held available for immediate refund, and do not bear interest.

Opium Seizure - Case of Mr. Jovino. The Chairman alludes to the opium

seizure case reported recently in the press, under which a certain Jovino claimed ownership of smuggled opium confiscated from certain Chinese. The Police have refused to make delivery on the grounds that the opium is smuggled opium and that they are not satisfied of the bona fide ownership of Mr. Jovino. Members decide that if the claim is persisted in it will be necessary for Mr. Jovino to obtain an order for delivery from the Court of Consuls.

In this connexion, Mr. Fessenden states that Mr. Musso has informed him that the Italian community is annoyed at the exploits of the said Jovino, and the Chairman alludes to the former case of one Pallani in which he learned from Mr. de Rossi that while there are no specific Italian laws against ownership or sale of opium, the Consul is provided with administrative authority to expel at short notice such Italian subject who may deal therein. It is decided anyhow to keep the opium.

Motor Shelters. The file is submitted in this matter, with intimation from the Police that owners will probably object to the parking of their cars in the sun because it ruins the paint. Members adopt the view that provision of numerous shelters would be expensive and unsightly, would devote to such purpose land acquired at great cost for road purposes, while adjacent owners would certainly protest; and since there is no obligation on the part of the Council to shade motor cars at public expense, those who object to using the public parking arrangements may despatch their cars to their homes or lease other suitable accommodation.

As to a suggestion that the demand might reasonably be based on the fact that ricksha shelters are permitted, since the argument for the latter is one of humanity, the contention falls to the ground.

Venereal Diseases. Members endorse the suggestion that it is desirable to give public intimation as to the Council's attitude towards the recommendations of the Venereal Diseases Commission. A statement in draft accordingly will be circulated for members perusal, with a view to publication in the next issue of the Gazette.

Advertising. The renewed application by Mr. E.J. Dingle is submitted for publication of advertisements in "Finance and Commerce", and it is decided to reply that since weekly papers do not reach any large section of the public which does not read the daily papers, the application is not favourably regarded.

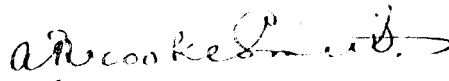
Noxious Drugs. The proposed licence conditions with minor amendment by the Commissioner of Public Health for greater ^{simple} ~~specification~~ are

submitted, and it is suggested that a suitable course before finally adopting all conditions, would be to publish the text in an early issue of the Gazette and invite representation thereon by those interested. The file will be circulated to members before decision is rendered.

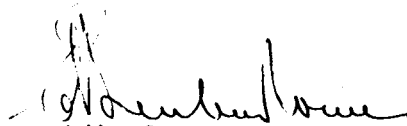
2070 Case of Dr. Hill. Dr. Hill has applied for more salary on the grounds that he cannot make both ends meet on present pay while there is urgent demand in every home paper for Public Health Officers with his qualifications at more advantageous rates. Before giving any consideration to the question, members consider it should receive consideration by the Health Committee.

The Municipal Gazette for May 19 is submitted in proof and is authorised for publication, subject to elimination of one paragraph from the Public Works Department report, relative to copper coinage.

The meeting adjourns at 5.45 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, May 25, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 A.B. Lawson
 E.F. Mackay
 Dr. S.A. Ransom
 Messrs. S. Sakuragi
 H.G. Simms
 The Acting Secretary

The Council Minutes of May 18, with minor amendment are confirmed and signed.

The Ventilation Incident. The Chairman states that a request by Mr. A.W. Burkill, Chairman of the Electricity Committee, has been complied with, to withdraw the letter of Mr. Aldridge attached to his communication to Mr. Brooke Smith of May 17.

The Recreation Ground Committee Minutes of May 17 are submitted for members' information.

The Watch Committee Minutes of May 20 are approved.

742 Amunition Store. Members note with satisfaction that this question is now settled. It is considered however, that the Commandant should report recommending the quantities and description of ammunition to be stored in the Administration block, the same when approved to be painted in white letters on the door of the Store.

743 The Works Committee Minutes of May 23 are approved. With respect to the Kinnear Road Sewage Installation, after some discussion, members noting the urgent reasons therefor, agree to its adoption on the understanding that the entire plant shall be the property of the Council, and that should future applications of a similar nature arise, the present case shall not be taken as a precedent. The Works Committee record the view that though the Council may favour the scheme because of its experimental value, the Committee recommended its adoption as it seems to them the only possible way of dealing with the matter.

The Finance Committee Minutes of May 23 are approved.

Volunteer Corps.

Portuguese Company. The resignation of Lieutenant D.M. de G. Gutterres is accepted. He will retain his rank on retirement with permission to wear uniform.

1028

Scottish Company. Confidential report by the Commandant is submitted on the subject of the command of the Shanghai Scottish Company, and indicating that his policy with respect to all units is to put men of war experience in command. It is noted that Lieut. Turnbull has already sent in his resignation and, in the Commandant's expectation, there may be others. The Chairman observes that while he appreciates the ideals of the Commandant, still it appears unjust that Lieut. Turnbull should be compelled to resign from a unit in which he has served for many years. Dr. Ransom, whose opinion is requested on the subject, remarks that he is surprised to learn of the present state of affairs in the Company. Personally he does not consider that war service men are of any great value unless they also possess an intimate knowledge of local affairs. In his opinion experience of local conditions is of infinitely more value than war experience, which is merely a matter of campaigning and not always even that. In conclusion the Chairman remarks that the matter has already gone so far that he sees no alternative but to accept Lieut. Turnbull's resignation. Members concur that it is a matter of great hardship to compel any officer to resign who finds favour in the eyes of his unit, and Dr. Ransom adds that such a policy will lead to very serious trouble in the different units, if that idea gets about. The Chairman determines therefore, that he will take an early opportunity of impressing upon the Commandant that he must exercise great care and discretion in these matters, since the fundamental fact must not be lost sight of that Volunteers, though under military rules, in point of fact are essentially not soldiers.

In connexion with the appointment of Mr. Alastair Campbell, a further point arises upon which members would desire further information, i.e. that the appointment of Mr. Campbell to be Captain temporarily would result in there being at one and the same time two Captains in the Company. It is suggested that the difficulty might be evaded by the appointment of the new officer as a Lieutenant in the first place.

Chinese Advisory Committee. It is noted that Thursday next is set for the first meeting of the Committee, of the result of which members will be advised.

Licences - Gold and Silversmiths.

The Chairman has formed the opinion that the extra condition proposed by Mr. H.P. Wilkinson is unsuitable even though subsequently approved by the Legal Adviser. It is pointed out that the condition, though harmless in itself purports to bind a third party. He states therefore, that he has requested the Secretary to redraft the clause in question, which, with the final letter to Mr. McKean will be circulated to members before despatch.

Licences - Garages.

Mr. Benjamin still takes exception to the comprehensive nature of the conditions relating to the licensing of public garages. The Legal Adviser also considers them rigorous but believes they would not constitute undue hardship if exercised with discretion. Mr. Benjamin expresses alarm at the possibility of measures of too extreme nature being enforced, but the Chairman assures him that since all correspondence on the subject must, in accordance with standing procedure, go through the Secretariat, the Watch Committee would find itself familiar at any time with the details of any case of hardship. Members realize the present difficulties of exercising in detail that discretion which is requisite, and after some further consideration, and noting that if not sufficiently stringent, further conditions may be imposed at any time, they desire that the Secretary shall redraft the conditions for their approval.

Fixed Deposits.

The Treasurer reports that he has been able to arrange with the Hongkong & Shanghai Bank, deposits totalling £1,000,000 with the Bank from three to six months, at 3 and 4½ o/o respectively. Members approve action accordingly.

Road to the Hills.

It is noted that a further communication on this subject, expected to be received from the Automobile Association, has not yet come to hand. Consideration of the matter is therefore deferred till another date.

Venereal Disease.

A statement of the Council's attitude towards the recommendations of the Eastern Commission for Combating Venereal Diseases is submitted, and is authorised for publication.

In accordance therewith members authorise immediate abolition of all penalties in respect thereof, heretofore inflicted upon the Staff.

Parks Refreshments.

Noting that the successful tenderer for refreshments in the public parks during the coming summer has indicated his inability to carry out his contract, members approve the suggestion that Mr. C.E. Shepherd receive the contract upon the terms satisfactory to the Parks Committee.

May 25'21.

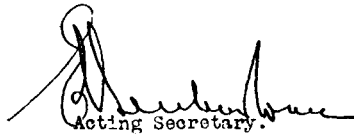
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The Municipal Gazette for May 26 is submitted in proof and is authorised
for publication.

The meeting adjourns at 6 p.m.



Chairman.



Acting Secretary.

W.S.

At the meeting of the Council held on Wednesday, June 1, 1921.
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
M. Benjamin
S. Fessenden
H.H. Girardet
A.B. Lowson
Dr. S.A. Ransom
Messrs. S. Sakuragi
H.G. Simms and
The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Council Minutes of May 25 are confirmed and signed by the Chairman.

The Electricity Committee Minutes of May 24 are submitted and are approved subject to the following observations.

In connexion with the attendance of Mr. J.K. Tweed at the Committee meeting, the Chairman states that he should explain to members that some two weeks ago Mr. A.W. Burkill approached him with the suggestion that Mr. Tweed would be suitable to replace Mr. Neill on the Electricity Committee, and he agreed with him. At that time he was under the impression that the Electricity Committee were entitled to appoint their own successors. Upon enquiry, however, he learns that the Committee should consist of ratepayers appointed by the Council. He expresses his regret to members for sanctioning this appointment without reference to them.

Lot 77B, Peking Road. Members concur in the recommendation to retain possession of this land for the present.

Inspecting Officer and/or Consulting Engineership. Special enquiry is made into the circumstances attendant upon the former occasion upon which Mr. Aldridge was allowed to charge fees in respect of work outside of that he performs as a Municipal employee, and the Chairman alludes to the fact that the last occasion was specially sanctioned as an emergency measure and as an act of courtesy to the Weihaiwei Government and was not to constitute a precedent. It is considered that an unsuitable position would arise if this decision is now set aside, and, indeed, should be utilised for supporting a further application of an even more extensive nature. Members decide therefore that they cannot entertain the application.

B.M. Increase of Pay while under agreement. Members agree to the suggestion

to increase the pay of Mr. Patriok as recommended.

Passage of Families of Men Engaged Abroad. Members note with satisfaction acceptance by the Committee of the Council's ruling on this matter.

Volunteer Corps.

Shanghai Scottish Company. The Commandant reports that Lieutenant W.A. Turnbull has resigned his commission. Captain A.S. Campbell, late Argyll and Sutherland Highlanders, is appointed Lieutenant.

Portuguese Company. Lieutenant E. dos S. Carmelro resigns his commission and in consideration of long and valued services in the Corps is granted the honorary rank of Lieutenant on retirement with permission to wear uniform.

Discharges and Dismissals. Report by the Commandant is submitted on this subject, suggesting amendment of the Corps Regulations on the grounds that he should have full power to discharge Volunteers for good cause. Members consider that the present arrangements are needful and should not be altered, and Mr. Fessenden alludes to the recent decision by the Watch Committee on this subject. The Chairman states that members appreciate the standpoint taken up by the Watch Committee in that they have not relinquished their very necessary supervision and Mr. Fessenden undertakes to explain the point of view to the Commandant at the next Watch Committee meeting.

Chinese Benefits. These as finally drafted have now been approved and are directed to be issued.

Road to the Hills. In the absence of Mr. Mackay, consideration of this matter is deferred.

Tramways. Draft reply to the Tramway Company's letter is submitted with departmental comment, and is approved; it will first be circulated for perusal at leisure by all members.

Rice Money. Having regard to the price of rice, it is decided to sanction re-issue of rice money in respect of the month of June on the same terms which obtained at the beginning of the current year.

Goldsmiths and Silversmiths Shops. This matter is left in the hands of the Watch Committee, and it is desired that the Commissioner of Police shall state argument before them in support of his view that Condition 8a should now be dropped.

Chinese Advisory Committee. The Secretary's Report and Memorandum of Recommendations by the Advisers are submitted and will be circulated for members' perusal at leisure. Members note with satisfaction

the result of the first meeting. They desire that great care should be continued to be exercised in the matter of procedure at the meetings with a view to continuance of relations upon a satisfactory basis.

Olympic Games. The views of the Parks Committee on this subject, who met this morning, are submitted, and are adopted. Members are inclined to write to Dr. Gray that since he has disregarded the Council's instructions, the Council will in future not permit the use by Chinese students of the Grounds; the matter will however receive further consideration at a later date and when the Parks Committee's minutes have been circulated, and the matter can be considered with a view to the most advisable policy in the future as well as at present.

New York Agents. The firm recommended by the Hongkong Bank has now written to the Council direct, requesting further details. It is decided to complete the arrangements although it is pointed out that the volume of business may be far less than they contemplate. ~~Mr. Benjamin endorses~~ The Secretary's suggestion that, for orders to be placed in America, it might prove more satisfactory to enlist the services of a local firm on the ordinary commission basis.

Dismissed Employee's Claim for Overdue Leave. Sergeant Fitzpatrick, dismissed for drunkenness, points out that he waived his right to take leave in the interests of the Service and the Commissioner confirms the statement. The Council's action in precedental cases is submitted. Members are at first averse to granting anything but at length agree to issue the seven months' pay involved on the grounds that prior to dismissal, the employe served the Council well, and deserved the leave to which he was then entitled.

Culpable Carelessness resulting in Embezzlement. The case of Collector Fulton is submitted and members endorse the suggestion that Collector Fulton be given three months within which to secure other more suitable employment.

Gratuity of one Month's Pay. Musician Stroids desires a gratuity on the grounds that he ~~has~~ never spared effort in his work and has added charm and beauty to the Band performances. His application is supported by Mr. Howard as a member of the Band Committee. Members are unanimous in the view that compliance with such a ~~request~~ ^{request} is impossible.

Fine Reports. Mr. Fessenden states that he has had a two hours interview with Mr. Pett on the subject of the lengthy nature of his reports.

and hopes that he has convinced him that the Council does not desire these to be made the subject of anticipated reforms or commendatory expressions with regard to his staff. He believes that some finality has now been arrived at, though it is plain that Mr. Pett still labours under the misapprehension that outside influences tend to belittle the endeavours of the Fire Brigade and that an effective channel of refuting insinuation and officially bestowing appreciation on the praiseworthy efforts of his staff thus becomes closed to him. Members consider that Mr. Pett will suffer at their hands no injury in this respect, while on general grounds, they are unable to lend their sanction to the methods by which he has sought to realise his undoubtedly well-intentioned desires.

Baseball. The application of the Baseball Club for permission to charge for admission to the Club seats in respect of the forthcoming baseball games is approved on the same conditions as before.

Fire Bell. Dr. Ransom's suggestion is viewed with favour that, if possible, the old fire bell from the Shantung Road Cemetery be re-erected in the Bubbling Well Cemetery to replace the unsatisfactory bell which has been there for years. If this view is in conformity with the views of the Health Office, Fire and Public Works Departments, and of the Clergy interested, it will be acted upon.

New Cemetery. Members desire information as to whether anything has yet been done in view of the often reiterated warnings of the Commissioner of Public Health that there is insufficient space for estimated requirements in the near future and it is desired that the Commissioner of Public Works shall obtain a piece of ground preferably without road access in the first place to which access can be provided later. Thus the price should be cheap and if there is any difficulty in getting ground at a figure which he considers reasonable, he should report as to what can be obtained and at what figure.

2145 New Nursing Home. Members also comment on the fact that land for the new Nursing Home site is becoming an urgent matter, and they desire advice on the subject. The same view obtains that if land cannot be got at a reasonable price, members should know for what price it can be got.

Public Works Department. Mr. Girardet states that there are many complaints about the Public Works Department and he suggests that the position of the whole organization receive very careful enquiry. The Chairman remarks that a beneficial effect should follow from the Council's recent exhortation from ~~Mr. Godfrey~~ to Mr. Godfrey; if not it will be

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for members to consider what action will become requisite. In any case he adds that Mr. Harpur is now back and the Department is fully staffed and he believes that improvement may reasonably be looked for. Mr. Benjamin adds that he has a long list of matters in which the Department have shown themselves exceedingly unsatisfactory and he hopes that something will be done; if not he will bring up concrete cases at a later date.

Yates Road. It is desired that the matter of the feasibility or otherwise of the widening of the Yates Road should receive attention.

2260 / Status of the Electricity Committee and the Ventilation Incident:-

Members give consideration to a letter from three members of the Electricity Committee, (Messrs. Burkill, Peebles and Neill) relative to the recent letter expressing the Council's disapproval of Mr. Aldridge's conduct. It is noted that Mr. Neill has since resigned, on his departure for home, and that Mr. Burkill has been granted six months leave by the Committee.

The Chairman of Council observes that the ~~unofficial~~ members of the Committee, which has throughout consisted of the same group of gentlemen, look upon themselves as a Committee that is not of any shape or form, the same as other Committees, which are, or act as, Advisory Committees to the Council. He remarks that they certainly consider they should have greater powers than any other Committee, but in this connexion, he alludes to the Regulations approved by the Ratepayers, which were drawn up by the Special Electricity Committee of which Messrs Burkill and Peebles were part, and which lays down the Status of the Committee in a nutshell:-

MANAGEMENT.

1. The Management of the Electricity Department to be conducted by the Municipal Council, with the assistance of an Advisory Committee which shall be called the Electricity Committee.

CONSTITUTION OF THE COMMITTEE.

2. The Electricity Committee to consist of 5 persons of whom two shall be members of the Municipal Council and the others Ratepayers appointed by the Council.

It thus appears to him that there is a duality of control which cannot be avoided. He has discussed with Mr. Burkill the advisability of divorcing the Electricity Department entirely from the Council, because of the continual differences of view between the Council and the Committee and friction between the Department and the rest of the Council staff, and Mr. Burkill quite favours the idea of divorcement, though apprehensive that the Department would not in such case so readily obtain the funds they desire for development.

B.M.

Continuing, and with respect to the present letter, Mr. Brooke Smith suggests that he should himself draft the reply. Mr. Benjamin remarks that he presumes it is not intended to withdraw the letter; such action, in his opinion, would be a great mistake. The Chairman rejoins that it is a moot point in his mind whether he should not censure the Committee for the tone of their letter; on the other hand, he is aware that if the Council takes a stern attitude in the matter, it may result in the resignation of the three members. Mr. Simms remarks that two of them are gone already, and Mr. Benjamin adds that it would probably be a very good thing if the Committee did consist of fresh blood which would control Mr. Aldridge in a manner effectively to eliminate friction. Mr. Girardet remarks that the personality of the Committee is really the keynote of the whole trouble as it consists of men whose objects are the same as those of Mr. Aldridge and to that end they support him. The Chairman admits that the members of the Committee, not Councillors, are very anti-Council, and Mr. Benjamin rejoins that they are more than that; they are determined upon a policy hostile to the Council. Mr. Girardet continues that since the "permanent" members have taken on the responsibility, it might be as well to withdraw the letter. Dr. Ransom then suggests that it is highly desirable to lay down definitely the duties of the Secretary, since under present conditions Mr. Aldridge signs some letters and not others, and if he cannot be held responsible to the Council for letters which he directs the Secretary to sign, and yet the Committee cannot be responsible, since it is an Advisory Committee, the position becomes impossible. Members are unanimous that specific direction should be given that the responsible Head of the Department shall sign all letters addressed to the Secretary of Council as do other Heads of Departments, and that so long as the Electricity Committee is an Advisory Committee, the Council cannot waive the right to that direct control over Mr. Aldridge, in case of need, which it exercises over the rest of the Service. With these observations the matter remains pending preparation of the reply.

The Municipal Gazette for June 2 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

Brooke Smith

Chairman.

J. A. ...
Acting Secretary.

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At the meeting of the Council held on Wednesday, June 8, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 A.B. Lowson
 Dr. S.A. Ranson
 Messrs. S. Sakuragi
 H.G. Simms
 The Acting Secretary.

Absent:

Mr. E.F. Mackay.

The Council Minutes of June 1, are confirmed and signed by the Chairman.

229 Status of the Electricity Committee
and the recent Ventilation Incident.

In connexion with the Electricity Committee minutes of May 24, the Chairman observes that, by approval of the minutes, members have, in point of fact, sanctioned the absence of Mr. A.W. Burkill for six months, but in the course of drafting his reply to the latter on the subject of the Ventilation Incident, he has been at much pains to investigate the Status of the Department, as a result of which it becomes clear to him that the Electricity Committee has no authority to give leave nor to fill vacancies on the Committee. He has therefore given directions that the invitation of Mr. J.K. Tweed shall emanate from the Council and not from the Committee, and he adds that Mr. Tweed has replied accepting the appointment. He continues that he does not propose to take further action at the present time, in connexion with the leave taken by Mr. Burkill, but directs that the record thereof as presented in the proof of today's Gazette, be expunged, since it would lead to applications by members of other Committees for the grant of a privilege which the Council does not accord even to its own members, and he cites a series of resignations of Councillors and members of Committees under the three months' ruling

The Chairman continues that he went back as far as the year 1906 and found that until recent years, the Electricity Committee were appointed annually, in the same manner as every other Committee, the usual procedure being that those members willing were appointed to continue in office for yet another year, but, since 1916, the practice has fallen into desuetude, and the record merely refers to the two official members. He urges that it is importantly necessary

to adhere to the principle under which the members of the Electricity Committee and other Committees are appointed annually, and that in the case of the first named, it is especially desirable that it be by formal invitation. Members entirely agree with the Chairman, and directions are given that upon the occasion of the election of office bearers next year, such procedure be observed.

The Chairman then produces draft replies to the letter from Messrs. Burkill, Peebles and Neill, submitted at the last meeting. He states that upon careful consideration, he has concluded that the Council should withdraw the letter to Mr. Aldridge and not censure the Committee. He then reads the letter he proposes to despatch, in respect of which Mr. Benjamin observes that to his mind it effectively clears the points at issue. Mr. Girardet asks whether it would not be possible for instructions to the staff to go through the Committee, but the Chairman observes, and members unanimously concur with him, that the Council has got to be very strong on the point, since the Head of the Department is the servant of the Council and he must carry out the instructions of the Council even if these instructions conflict with the views of the Committee, and it is inconceivable that he should be in a position to disobey, and shield himself behind the Committee for what he may do. Dr. Ransom adds that any point less than that would take away from the Council that executive function which essentially belongs to it.

In conclusion the Chairman summarizes the status of the Electricity Committee as approved by the Ratepayers, consequent upon the recommendation of the Special Electricity Committee of 1915 as follows:-

The Committee is constituted as an Advisory Committee of five, but the Council remains actually responsible for the conduct of the Department, whether it accepts or rejects the Committee's advice.

It follows that the staff of the Department is, and must remain responsible to the Council alone, since they must carry out the Council's instructions.

The Committee therefore cannot properly assume responsibility nor can the Council hold them responsible for the actions of the staff, and since the Council, under the Land Regulations, cannot divest itself of its responsibility for the acts of its servants, it is of course precluded from delegating to any advisory committee, (whose views might conceivably be in conflict with its own), that disciplinary control which it is its duty to exercise.

Members are unanimous in the view that the draft letter meets the case, and formally sanction its signature and despatch. Dr. Ransom then deals further with the procedure under which the Secretary of the Electricity Committee also functions as the Secretary to Mr. Aldridge, and remarks that the official procedure which is usual and with which he is familiar, is that while subordinates may prepare and initial documents, the official Head should sign everything. It is pointed out that, strictly speaking, all acts that the Secretary of the

Electricity Department performs, are carried out as a subordinate to the Head of the Department, except the preparation of the Electricity Committee minutes, in respect of which he compiles them, and the Chairman of the Committee signs them, the latter thus assuming the responsibility for their contents. It is suggested that it might indeed be unreasonable to require Mr. Aldridge to sign every trivial communication which he may direct Mr. Woodford to sign, and that, provided the principles at stake are clearly recognised, no abuse should result, it being quite understood that the Secretary is responsible to Mr. Aldridge for all his acts, except the preparation of the Electricity Committee minutes, as above stated. With this assurance Dr. Ransom rests content remarking that if in actual working this minor question should still prove unsatisfactory, he will feel under the obligation to allude to it again.

A formal communication from the Secretary to the Engineer-in-Chief and Manager withdrawing the letter of censure is then read and is approved for despatch.

Inspecting Officer and/or Consulting Engineership. Mr. Benjamin obtains members' sanction to the suggestion that if Mr. Aldridge desires to make his services available without fee to the Weihaiwei Government, the Council would not offer objection, provided however that neither fee nor gratuity resulted. Mr. Sims reminds him that on the previous occasion Mr. Aldridge stated that it would be quite unprofessional for him to adopt such a course of procedure.

The Parks Committee minutes of June 1, are submitted and confirmed. With respect to non observance of Jessfield Park Regulations by certain Japanese, members are averse to appeal to the Consul General in the view that it is up to the Council to enforce its own regulations and not to lean unduly and unnecessarily on national consular authorities.

The Finance Committee minutes of June 6 are submitted and are confirmed.

[— Salaries. The Chairman amplifies the views of the Finance Committee on this subject, set forth in the minutes, and after desiring elucidation upon minor points, members unanimously approve these views as to the principles governing revision. A statement by the Treasurer is then produced, giving the figures involved, which summarized, are as follows:-

Employees at £300 or less	£ 68,200
" between £300 and £400	5,500
" over £400	3,800
	<u>£ 77,500.</u>

The Chairman explains that the position now arrived at is that the "Pay" recommended by the Salaries Commission, having been modified to include Single Housing Allowance only, every employe in the Service, except Heads of Departments, is now to be placed fairly and squarely within the modified Minima and Maxima, (which may hereafter be known as the 'Authorized Scale') with due regard to length of service in his rank or grade, and to special merit or demerit where existing.

The Chairman then proceeds to unfold the view that the principles being now agreed, the most desirable course to pursue is to continue with examination of the Schedules, and then, provided with the final figures, to issue a manifesto to the Ratepayers stating the cost of giving effect to the recommendations of the Salaries Committee, as modified, urging that such revision is considered absolutely necessary, and that the expenditure involved is proposed to be effected by the economies to be detailed later. The manifesto will explain that should there be sufficient evidence of a desire on the part of the Ratepayers to meet for further discussion of this question, the Council will support the calling of a special meeting of Ratepayers, and to this end therefore, should thirty or more Ratepayers, on or before July 15, signify in writing to the Secretary of Council their desire to call a Special Meeting of Ratepayers, the Council will take no further steps in this matter, until the decision of the meeting is known; if not, the Council will proceed to deal with the matter on its own responsibility.

The members are unanimous in approving this course of procedure.

Internal Audit. Mr. Simms desires reconsidered the question of appointing a new employe for this work at £550. He reminds the Chairman that the Finance Department has had to do without this no doubt desirable innovation for quite 5 years already and might go on doing so. In his opinion so long as there is the ordinary outside audit, which is so carefully and painstakingly carried out by the Municipal Auditors, an internal audit would be likely to cost more than it would save. The Chairman explains that to his mind an important consideration is that Messrs. Goodale and Ford are the only men who might in the case of need fill the posts of Treasurer and Deputy Treasurer. Mr. Simms refers to Messrs. Bosustow and Macphail, but members are inclined to think that neither possesses the requisite qualifications for the two senior posts. Members express the opinion that the staff of the Department is already somewhat heavy, but recognising the importance of the Chairman's remarks on the subject of succession, it is considered better to be on the safe side and make the appointment, which is approved accordingly.

Volunteer Corps.

Mobilization Manual. The Commandant of Volunteer provides secret copies for each member, which are directed to be placed on record in the archives.

Corps Headquarters. 2nd Lieut. T.G. Drake-ford, from Reserve of Officers is appointed Orderly Officer.

American Company. Corporal W.E. Sauer is promoted to be 2nd Lieut.

Propaganda. The Finance Committee minutes on this subject is considered and members take the view that the course proposed by Dr. Parker would not be useful. Any subsidy to any newspaper would soon become publicly known and any news thus expressed, would be discounted. It is directed that the Secretary shall give the matter his careful attention. Mr. Benjamin remarks that the Sin Wan Pao would perhaps be easier to influence than other papers, being entirely controlled by well disposed persons and the most influential local paper.

The Point Garden. The recent file on this subject is submitted and members endorse the view expressed by the Chairman that it will be necessary some day to consider the question of another Park to which, possibly, Chinese would be admitted or of other land for public use, and, so far as the Far Eastern District is concerned, no project appears to show greater promise than the filling in of the Point.

Mr. Girardet observes that such would become very valuable land some day, to which the Chairman replies that so much the better. Mr. Benjamin remarks that a good deal of land might be bought in that neighbourhood very cheaply at present, and members concur generally in the advisability of such a project. Preliminary enquiry is authorised as to what would be feasible and what would be the cost involved.

Olympic Games. It is noted that the whole question of the playing of these games in the park, and if permitted, the regulations for control, will be the subject of further careful consideration by the Parks Committee, whose recommendations will receive the Council's careful attention.

Waterworks Company. A letter from Dr. D.H. Silas complains that the Waterworks Company will not extend their mains to his house in Ferry Road, without contribution of 25 o/o of the capital cost. Members familiarise themselves with the conditions upon which the Council has taken upon itself to guarantee the Waterworks Company 10 o/o on the cost of reasonable extensions but they realize that the decision in all such matters, must be governed by the policy of the Directorate of the Company. They deplore the fact that this Company, like the Tramway Company, prefers to wait upon development rather than to induce it.

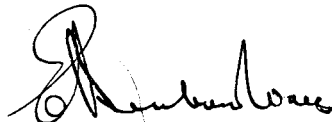
They regret that they cannot compel the Company to adopt a more progressive policy. They decide however, to write to the Waterworks Company in the hope that something may result, especially as the original contributor gets no return of capital if and as other consumers benefit therefrom. Mr. Benjamin recounts the success which has attend his own endeavours to out out the Waterworks and get water from wells.

The Municipal Gazette for June 9, is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, June 15, 1921,

at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- A.B. Lowson
- E.F. Mackay
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

Absent:

- Dr. S.A. Ransom.

The minutes of the meeting of June 8 are confirmed and signed by the Chairman.

The Finance Committee Minutes of June 13 are submitted and confirmed.

Under Salaries. A somewhat large increase for Mr. Sauer is noted, but members take the view that, following upon the principle, there is no option but to place such employes in their place in the scale, even if in exceptional cases, the necessary increase should seem large. It is noted that the Treasurer will go further into the matter of the pay of sub-heads of departments, and report later for consideration.

The Works Committee Minutes of June 13, are submitted and confirmed.

In connexion with the matter of Hongkong Road, enquiry is made as to why this private road is maintained at public expense.

Councillor. The resignation of Dr. Ransom is submitted, and is accepted with regret, such to have effect from the date of his departure.

2732 Standing Orders. The Commissioner of Police has drawn attention to an issue of Lloyd's Weekly in which appeared a letter signed by Mr. Faithfull. This employe has since expressed his regret at such contravention of the Standing Orders and has given assurance that he will give no such cause for complaint in future.

Subsequently, a representative of the Tramway Co. has made enquiry as to whether the Council authorize the statements made by Mr. Faithfull but having been informed that such were not in order, and that the matter has already been dealt with in a disciplinary manner, it is understood that Mr. McColl is satisfied and that the incident may be considered closed.

204 Land Widening and Garden Reclamation Scheme. The Commissioner of Public

Works complains of an open letter from Mr. W. Bruce Lookhart, in the daily papers, making a personal attack on himself. After reading the letter, members decide against instituting libel proceedings, and that a formal letter shall be written for publication, explaining that the Council alone is responsible, and that the personal attack upon Mr. Godfrey in his official capacity is unjustified, since he is concerned solely with carrying out such work as has been authorised.

Volunteers.

American Company. Corporal G.F. Ashley resigns his temporary commission.

Chinese Advisory Committee. The circumstances are recounted under which

the Five Chinese Advisors have forwarded a note from the Chinese General Chamber of Commerce, containing a statement of opinion by certain Rice Merchants, that thereafter a meeting was held to consider the matter which terminated ^{con}clusively, and that today they have forwarded to the Council a communication signed by themselves, which while taking exception to practically every condition of the licence, ends up without recommendation, but by the observation that they conceive it their duty to write thus in the hope that the matter will receive further consideration, and that they have written at the request of the Chinese Chamber of Commerce, to whom they have sent a copy of the letter.

Dealing with the principle under which the Chinese Advisory Committee appears to conceive their position as a sort of intermediary between the Chinese residents and the Council, members desire that it be made clear that communications forwarding the views of interested parties, cannot be considered to be in order, and the Advisory Committee should not place itself in the position that it takes an ex parte view of the matter by sending to the Chamber of Commerce a copy of their letter to the Council. Further any document signed by themselves constitutes advice within the meaning of their term of appointment, consequently they are not correct in meeting for considering the terms of such a letter except in the presence of the representative of the Council in the Council Room.

Mr. Benjamin is of opinion that strictly speaking, they are not entitled to proffer advice upon any matter which is not first referred to them by the Council and while such will be acted upon where practicable, it is pointed out that it is difficult in practice to carry out such a suggestion, although such is their proper function.

1793 Rice Licensing. So far as the subject matter is concerned the Council takes the view that the reply should be similar to that already given

to the Chamber of Commerce representatives, i.e. that the general principle as to licensing, having been decided upon, must now be maintained, but no hardship will be inflicted upon rice dealers and if within three months, they can show there has been any hardship, they may make representations accordingly and the matter will receive sympathetic consideration.

In the meantime it is understood that, having exhausted every native channel, the Rice dealers are now about to interview the Secretary direct. They will be given every assurance possible within the limitation of principle laid down, and reply to the Advisory Committee will be deferred until they have been dealt with.

In this connexion allusion is made to the fact that the Police have not reported on the two letters recently received from the Senior Consul on the subject of (a) Rice Smuggling and (b) Licensing of Rice Shops, and it is noted that upon receipt of the comment aforesaid, reply in the sense of recent decisions will be made. X

Noxious Drugs. Draft notification is submitted as to the conditions for licensing of opium and noxious drugs, with complete file in re. The difficulties are pointed out which may arise from publication of what evidence or fitness shall be, and it is noted that Mr. Garstin considers it well not to be too explicit. Mr. Fessenden, in reply to the request for his opinion, states that he would be inclined, from a practical point of view, not to define the matter too closely, since a Consular official of negligible political importance might support the candidature of a person to whom, on other grounds, there would be objection. Members decide that further limitation of the discretion of the Health Commissioner can be made later, if necessary, and accordingly they delete the clause in question.

Propaganda. With reference to recent minutes on this subject, the Council is informed that Dr. Parker has now informed the Hsin Shun Pao that his project, involving payment of \$200 per month, has not been approved and cannot be carried out.

It is considered that such a course would be most unsatisfactory, in that, since nothing is secret in China, payment to one paper involves payment to all, and refusal in any one case, or non continuance, would be followed by intentional misunderstanding requiring articles to correct them. It is considered that ample hold exists over the native press, in the fact of their intense anxiety to secure the prestige of publishing Municipal and Mixed Court notices, and that Dr. Parker should cultivate the practice of providing them frequently with news items on public affairs, generally speaking not of a nature which might be characterised as propaganda. every article

however to be approved by the Secretary, and should Dr. Parker find continued difficulty in dealing with any particular paper, the Secretary shall deal with the matter by neglecting to consider the offender in the matter of current news, subscriptions, paid notifications and the privilege enjoyed of receiving proofs of the Gazette. Members consider that discreet adherence to this course of procedure should produce good result.

Registration of Russians. Note from the Commissioner of Police is submitted drawing attention to a recent notification in the press that by order of the Chinese Government all Russian citizens are required to be registered, which is signed by the Bureau for Russian Affairs.

It is pointed out that this is tantamount to recognition of that right of Chinese officials to function in the Settlement, which from the earliest days of the Settlement, with the collaboration and assistance of the Consular and Diplomatic Body, has successfully been resisted.

The circumstances of the precedental case of registration of Germans in the Settlement are considered and it is noted that Mr. Sah the Commissioner for Foreign Affairs unsuccessfully attempted to introduce registration of Germans which led to dismissal from his post, and that such registration in the Settlement was eventually effected by the Council under instruction from the Consular Body.

Members realise the peculiar delicacy of the present position inasmuch as the representative of the Chinese Government in this matter, is the former Russian Consul, and he is only theoretically the nominee of the Chinese Government. It is realised however that by that very fact, the fundamental principle is contravened, and the Chairman will accordingly see the Senior Consul on the matter with a view to the adoption of some modus procedendi which while recognising the fact, shall uphold the principle.

Administration Building. Members are informed that this building is nearing completion and that sometime during July it may be possible to have the official opening.

2656 Status of the Electricity Committee. With reference to the minutes of the last meeting on this subject, the Chairman states that he has received a letter from Mr. P. Peebles expressing thanks for withdrawal of the letter of censure on Mr. Aldridge, and that he had hoped this would be the termination of the incident. He has however since received a further letter from Mr. Peebles suggesting that there is still a misunderstanding between the Committee and the Council, as to the Committee's duties, and expressing the opinion that a further exchange

of views would promote a better understanding. A draft reply will accordingly be prepared and will be considered by members before despatch.

Commenting however, the Chairman observes that Mr. Peebles still harps upon the point that the Electricity Committee is empowered to discharge employes. Mr. Mackay speaking from his recollection as Chairman of the Special Electricity Committee observes that it was their view that while the Electricity Committee should have the fullest authority possible, it must always be subject to the Council's control. The Chairman replies that that of course nullifies any question of power to discharge, which obviously could hardly be rectified after the fact accomplished. Their powers however obviously include that they may record in their minutes whatever censure they please on an employe of the Electricity Department or anyone else, which being sanctioned by the Council, would automatically have effect.

The Chairman continues that as a matter of fact, the Council practically endorses everything contained in the Electricity Committee minutes except such matters as they feel they cannot endorse and that that power as a matter of principle must remain in their hands. Mr. Girardet adds that the Electricity Committee perfectly well understand the position of the Committee but that two members, Messrs. A.W. Burkill and P. Peebles have been connected with the Department for so long that they have a feeling of ownership. He was asked to sign the present letter but refused. Mr. Benjamin remarks that the present communication appears to give evidence of a more sincere desire on the part of the unofficial members of the Electricity Committee to come together but there are still one or two points of principle upon which there are divergences, but the Council must hold fast to them otherwise they agree to delegate certain powers which they are not justified in alienating. The Chairman observes that the Council has shown itself quite prepared to meet the Committee in a broad minded spirit in any matter which does not involve those principles to which Mr. Benjamin refers and it is decided to uphold this policy accordingly.

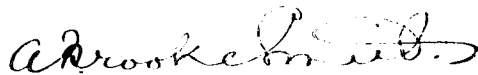
In this connexion Mr. Girardet anticipates that there will be trouble with the Electricity Committee over the question of the revision of salaries since the Council, as a matter of expediency towards the Ratepayers, is obliged to take one view, but the Electricity Committee, on the grounds that since they make the money they may spend it, will not improbably put forward views which the Council will find it hard to accept.

Labour. Mr. Godfrey's views on the subject of the pay of daily labour are considered, and in view of the fact that no solution has yet been found

to the question of copper coins, it is decided that the Council will have to take into consideration the question of payment in silver money and the principle being approved, Mr. Godfrey will be requested to make detailed proposals accordingly for consideration in due course by the Works Committee.

The Municipal Gazette for June 16 is submitted in proof, and with the exception of three paragraphs in the report of the Commissioner of Public Works which are directed to be eliminated, is authorised for publication.

The meeting adjourns at 6.35 p.m.



Chairman.



Acting Secretary.

A.H.T.

At the meeting of the Council held on Wednesday, June 22, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjandn

S. Fessenden

H.H. Girardet

A.B. Lowson

E.F. Maokay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms and

The Acting Secretary.

The minutes of the meeting of June 15 are confirmed and signed by the Chairman. With respect to the letter of the Chinese Advisory Committee it is considered advisable to defer reply until the rice licensing matter should first be disposed of.

The Watch Committee Minutes of June 16 are submitted and confirmed, subject to elimination of Mr. McEuen's observations. Much discussion takes place on the subject of Volunteer Discharges, in the course of which it is plain that the members are reluctant to delegate power to discharge without opportunity to comment on the sentence before promulgation. The Commandant's point is of course realized that there remains opportunity for an appeal to redress grievances, but that is quite a different thing to confirmation of sentence before execution. However Mr. Simms favours the view of the Commandant, and, while Mr. Fessenden argues that the latter would be satisfied with Courts of Inquiry, the solution which commends itself to members is that the middle paragraph of Article XVII be expunged.

Dr. Ransom expresses the view, in which members concur, that the case is not on all fours with the Police, since the latter are strictly civilian in character, while the former are under the strict military discipline.

The Electricity Committee Minutes of June 17 are submitted. The question of salaries will be gone into by the Finance Committee. The Chairman observes that the Electricity Department has gone beyond what the Council intends in that they now advocate a scale above that of the Salaries Commission's recommendations and he anticipates difficulty. Mr. Girardet states that he is convinced that the recommendations are necessary to rectify anomalies.

SM

Volunteer Corps.

British Infantry Reserves. Upon the recommendation of the Commandant Lieut. C.H. Ryde is promoted to be Captain.

Bund Widening and Reclamation Scheme.

The Commissioner of Public Works attends.

Press Criticism. The Chairman takes occasion to communicate the Council's regret at the personal attack made upon Mr. Godfrey in the press by Mr. W. Bruce Lockhart in respect of work performed under the Council's direction. The Chairman took occasion last week, at an interview with Mr. Bruce Lockhart, to express the hope that he would make suitable apology, which he understands has since been done. Mr. Godfrey thanks him for his action in this matter.

The Project. Two petitions are submitted, one from Messrs. E.C. Pearce and others desiring the Council to proceed with this work, and one from Messrs. A.J. Hughes & others, desiring that it shall not. A report by Mr. Godfrey is also submitted, with 3 plans as under:-

Scheme A. The original proposal.

Scheme B. Wider Scheme following upon Police suggestion.

Scheme C. A new Scheme designed to avoid destruction of trees.

The Chairman enquires upon which of these plans work has been proceeding, and being informed that it is Scheme B, he alludes to the Works Committee's decision of October 8 that the motorcar rank be eliminated, and the area to be taken from the Public Garden to be by so much the less. He adds that amended plans have not been submitted, and the present position therefore is that work is proceeding to an unauthorised plan. Mr. Godfrey explains that this is unfortunately due to oversight.

The Chairman then enquires whether there is not standing procedure requiring final authorisation of works by the Works Committee, and the reply is in the affirmative, the final stage being communicated to the Public Works Department by the Council's formal approval of the plan.

Discussion now takes place as to whether Scheme C now proposed by Mr. Godfrey shall or shall not be adopted, but members are averse thereto, and Mr. Mackay states that in his opinion the Works Committee's original instructions should be carried out. Mr. Godfrey states that he has ascertained that extension up to the Normal Line would be impracticable and in this members concur.

Mr. Mackay asseverates that he sees no reason for departure from the considered project of the Works Committee, as recorded in their minutes of October 8, 1920, involving a wider road but no motorcar rank, the area of which would remain in the Garden, and

members decide to adhere to this view. Enquiry will however first be made if such accords with Police requirements, and before work is begun, amended plan and precise estimate of cost will need to be submitted for approval.

The Commissioner of Public Works then withdraws.

Alluding to this matter, the Chairman observes that inclusion in the Budget of any given appropriation does not in itself contain authority for carrying into effect the measures to which such appropriation relates, and it is essential that work be not started before the details are fully considered and the plans finally approved. Prior therefore to executive action, and as a matter of standing procedure, specific recommendation by the Head of Department concerned is requisite, accompanied, in the case of construction work, by plans for formal approval.

Rice Crisis. Three further communications from the Chinese Commissioner for Foreign Affairs are submitted with reply. The Senior Consul has remarked that Mr. Hsu's third letter is silly and credits him with a sympathy for his views which never existed. Recent communication between the Secretary and the French Council is recounted, briefly to the effect that they will afford every cooperation, and that the French Police will not tolerate the closing of rice shops in that Settlement. The Secretary's suggestion is approved to endeavour to induce the disaffected rice merchants to approach the Council direct.

Insanitary Drainage. Recent file is submitted and members take the view that before embarking on legal action, it is preferable to try and make arrangements direct with the owners.

¹⁸⁹⁵Sewerage Scheme and ¹⁸⁹⁵Cemetery Land. Two suggested land purchases are submitted (1) for land in the neighbourhood of the Rubicon Club \$1500 and \$2000 per mow. The price is considered out of the question. (2) for 50 mow of land for a new cemetery in the neighbourhood of the Fahwa Temple at \$700 per mow, not only is the price too high but the principle is disapproved of meeting land requirements in piecemeal fashion.

2033 Road to the Hills. The file on this subject not having completed its circulation, this matter will be placed on the agenda for next meeting.

2550 Status of the Electricity Committee. Draft reply to Mr. Peebles' letter will be circulated before despatch, setting forth in greater detail the principles governing members' recent decisions, with the modus operandi for their application.

SAH

Registration of Russians. The Chairman relates the result of his visit to the Senior Consul, who admitted that the appointment of Mr. Grosse, ex Russian Consul General, to function theoretically under the Chinese Government, was ipso facto, but inadvertently, an infraction of that principle under which the functioning of Chinese officials in the Settlement from the earliest days has successfully been resisted. He pointed out however, that he is in this difficulty, that the matter has received formal sanction by the Diplomatic and Consular Bodies. Since however, Mr. Grosse, in point of fact, is functioning as a Chinese official, he concurs in the desirability of formal protest.

Land Procedure. Mr. Benjamin having made enquiry, it is explained that the Council's procedure for purchase of all land is that preliminary approval is made by the P.W.D. under an approved standard form of enquiry, and the reply with plan and recommendation is laid before the Committee interested: if locality and site are suitable, the matter goes to the Works Committee under whose direct instruction all further negotiations are conducted by the Secretary. An exception obtains (as a matter of expediency) where Chinese owners are in question, the Public Works Department continuing negotiations and reporting progress at brief intervals. In recent years, however, as in the case of the Jessfield Park and the Gaol, for special reason, the negotiations have been entrusted to local land firms.

Jessfield Park. Recommendation is made by the Land Investment Company to buy four more lots of land for £21,000, i.e. £2500 per now. It is pointed out that all but a very small piece are outside the officially designated boundaries of the Park, of which plan was formally given to the Company. The matter will receive consideration at next meeting.

Settlement Extension. The result of the recent visit of a secret emissary of the Peking Government is recounted. Members authorize continuance of such pourparlers, but direct that no action should be taken binding the Council, morally or otherwise. In the meantime the Chairman will enquire of the Consul General whether it is desirable to make further formal application or whether he considers it better himself to approach the Minister.

Expenditure on Roads. It is noted that out of an appropriation of £250,000, so far only £50,000 has been spent.

Mr. Lane. The application of this employe, with only brief service, for leave under medical certificate, is as a matter of principle disapproved. There will, however, be no objection to granting him eight days short leave, and unless he returns in time for the

re-opening of the School, the position will be that he has absented himself without leave.

Medical Attendance. Allusion is made to recent correspondence in the press alleging that a Municipal employe was informed that his medical attendant would not be paid as the Council's contract with two prominent local firms had not yet expired, and that official exhortation has been made to employes to adhere to the two firms in question. The former is admitted, the latter is denied in so far as authorized action is concerned. An announcement accordingly will appear in the Gazette.

Waterworks. Allusion is made to the Comadssioner of Public Health's monthly report on analysis of water, briefly to the effect that the quality is not good. The matter will be brought to the notice of the Waterworks Company together with the further fact that considerable inconvenience is being suffered by residents, by reason of the water supply being turned off on frequent occasions at hours of which no notice has been given.

The Municipal Gazette for June 23 is submitted in proof and is authorized for publication.

The meeting adjourns at 6.45 p.m.

Adrooke Smith

Chairman.

A. S. S. S.
Acting Secretary.

C. S.
 At the meeting of the Council held on Wednesday, June 29th 1921,
 at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

A.B. Lowson

E.F. Mackay

Dr. S.A. Ransom

Messrs. S. Sakuragi

H.G. Simms and

The Acting Secretary.

The minutes of the meeting of June 22 are confirmed and signed by the
 Chairman.

The Finance Committee minutes of June 24 are submitted and are confirmed.

The Chairman suggests, and members agree that the pay of Mr. E.S.B.
 Rowe, Senior Assistant Secretary, should be placed at the figure of
 £850.

Finance Department, Pay of Typist. With respect to the suggested
 renewal of the agreement of Miss Graham, Mr. Ford puts in a further
 strong recommendation for renewal at £200 per mensem, but the Finance
 Committee is unwilling to depart from their decision on this subject
 on Friday last.

Volunteer Corps. Upon the recommendation of the Commandant the following
 is approved:

American Company. Lieut. J.W. Baldwin from the Reserve of Officers
 to be Lieut. American Company, with effect from June 28, 1921.

Police. Police report is submitted recommending dismissal of six
 Constables who have refused duty. These men, dissatisfied with their
 terms of pay, etc., consider that their grievances have been brought to
 a head by failure to pass their recent examinations. They have there -
 fore resigned, but Captain Barrett was directed to refuse their
 resignations. It is decided accordingly to dismiss them.

2550 Electricity Committee. The draft letter to Mr. Peebles is the subject
 of further textual amendment before despatch.

1503 Health Committee. Mr. Halse has stated that he does not wish to continue
 on the Health Committee but he does not wish to resign. He prefers
 that his service terminate at the close of the Municipal year.

The Chairman alludes to the fact that the members of Committee in recent years appear to have continued their service without definite appointment, and since all appointments of committees etc are for one year only, it is directed that, as in the case of the recent ruling relative to the Electricity Committee, formal intimation be conveyed each year to such members of Committees as the Council desires shall accept re-appointment.

Rice Crisis.

The Commissioner of Police attends.

The Chairman recounts recent developments in this connexion. He states that on Sunday last an interview took place at his house with Mr. Nieh, Chairman of the Shanghai Chinese General Chamber of Commerce, and Mr. Mackay, Vice Chairman of Council, the Acting Secretary and himself. The conference lasted from 2.30 to 5 p.m. Every effort was made to make it clear to Mr. Nieh that no hardship whatever would result from the Council's measures, and that he should co-operate and explain this to the disaffected. Mr. Nieh seemed quite undecided as to what he would do. He had a meeting the following afternoon at the Chamber of Commerce at which the Compradore of Ewo was present. Mr. Nieh merely stated "I am very sorry I have been unable to prevail upon the Council to withdraw the licensing; I am very sorry Gentlemen." Of course there was an uproar! The Compradore of Ewo remarked that if he let them go like that there was bound to be trouble and that he had better say something more. Mr. Nieh told him to do it himself, so the Compradore addressed them and endeavoured to explain, but the effect was not the same as had Mr. Nieh adopted the attitude of being personally solicitous for a settlement. At the same time the members did as a matter of fact go away in a better frame of mind.

That day three men called upon the Secretary. They consisted of Mr. Chang Loh-chun, President of the Zong Koh Rice Dealers Guild. Mr. Yeh Wei-chun, Vice President do. Mr. Chien Kwei-san, Representative of the Chapel Riceshops Guild. and after a thorough and cordial examination into the whole question, they convinced themselves that the Council's proposals were reasonable, especially if minor modification in procedure, such as acceptance of the Guilds returns etc, were feasible.

Yesterday these speakers harangued a mob of rice dealers, in respect of which a detailed Police report has been received. Briefly Mr. Yeh Wei-chun made considerable progress, to the effect that instead of being entirely opposed, the persons now opposing the licensing were in a minority, but a few extremists still carried the proceedings.

"That is the position today" remarks the Chairman. He continues

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that this morning Mr. Nish called upon the Compradore of Ewo and urged three months postponement; this was refused but he was informed that if the Chamber of Commerce made definite proposals the Council would consider them. Mr. Nish was to have turned up in the afternoon but he had not done so.

In the meantime, two of the representatives of the Rice Hongs had a further interview with the Acting Secretary prior to going to a further meeting at which they hoped that they would be able to persuade the rice dealers to accept the Council's terms.

It appears to members that the original agitators against the Council's proposals, having first prevailed upon the shop-keepers to proceed to extremes, but having now found the Council immovable, desire to recede from the position, but find difficulty in arresting the movement they have initiated, and which is now furthered by the Street Associations, and the National Organisations Union, situate at Rue Admiral Bayle, directed by Dr. F. C. Tong.

Members decide to continue firm in their decision, but will take no action, and if licences are not taken out in the ordinary way, or through the intermediary of the Guilds as agreed to, they will take no executive measures for enforcement until after further developments. If, however, from any reasonable source, before noon tomorrow, further representations are made, a special meeting will be called at that hour to consider them.

The Chairman continues that Mr. Dyer, the Chairman of the French Council, has called to inform him that the French Settlement rice shops wish to know the French Council's intentions. They intend following the Council's procedure but have not told them so. The French Settlement Rice dealers indicate that they are prepared to take out licences but not to have the French Police investigating their books, but they are willing to allow representatives of the Revenue Office to conduct such investigation, to which they would have no objection.

The Commissioner of Police states that he was visited by representatives of the Street Unions and Rice Stabilisation Society: they suggested postponement, which he stated was impossible. He fully explained however the benevolent intentions of the Council in this matter, and that provided the rice shops conceded the principle of control, which was essential, there would be no hardship inflicted in its enforcement. He adds that the Harbour Master states that from 200 to 250 rice boats are arriving in the Settlement from up country and that there does not appear to be any difficulty in the matter of taking delivery.

The very instructive report on the situation, as contained in today's Police State is then read, and early opportunity will be taken

to deal with the activities of the National Organisations Union.

Mr. Benjamin remarks that he has had some discussion with some workmen and they have been led to believe the whole thing is due to the Council wishing unduly to raise money out of the rice shops. He makes various suggestions and that which meets the view of the Commissioner or Police is that when the pending proclamation is issued, detectives might assist in distribution by leaving copies at tea shops etc.

The proclamation which has been drawn up on the subject is then read and receives preliminary approval. The Secretary suggests it should not be issued until the last moment since if negotiations with the rice shops succeed there will be no necessity for an appeal to the people.

In the meantime it is decided to make all preparations for possible disturbance and if by noon tomorrow some arrangement has not been arrived at, the Commandant of Volunteers will be notified that a state of emergency exists and that he is required to make preparations accordingly.

Chinese Advisory Committee. The Chairman states that H.M. Consul General has enquired what attitude the Chinese Advisory Committee has taken in the matter of the recent rice agitation. He called to see him and gave him the letters received from the Committee explaining that they seemed rather in sympathy with the noise makers. Sir Eward replied that he feared it would be so. He was very annoyed to see that a copy of their representation to the Council had been sent to the Chamber of Commerce before it even reached the Council, and he intimated that before the Council had finished with the Committee there would be a great deal of trouble with them. This accords with members' anticipations.

174. Bund Reclamation Scheme. Further letter with additional signatures to his petition has been received from Mr. Hughes of the Civic League. It is noted that most of them are not ratepayers. Reply has been made that the matter is under consideration.

The Commissioner of Public Works attends.

A plan is submitted showing details of the scheme as ~~was~~ modified under the Works Committee's direction. The Commissioner of Police however, presses for adoption of his original scheme B, i.e. with the motor car ranks. Dr. Ransom thinks the ranks will be very little used, and it seems to him better to adhere to the Works Committee's decision, i.e. to approve the plan now laid upon the table. Mr. McEuen still urges the motor car ranks. Dr. Ransom replies that he is convinced it is unnecessary and would leave unspoiled a very

essential part of the Gardens, with saving in the cost of possible removal of several monuments and a large concrete pond, while in his opinion the Police suggestions would increase the cross traffic at the foot of the Garden Bridge, in spite of the presence of a policeman. The Chairman of the Works Committee, asked for his view on the subject, states that he feels that as a result of the Police observations, the Works Committee should recede from their decision of October 8 last, and members accordingly decide to adopt Scheme B unmodified.

It is decided accordingly to send the plan to the Parks Committee for their opinion and to make final decision on the matter next week, when reply by H.M. Consul General and the Parks Committee has been received.

The Commissioners of Police and Public Works then withdraw.

Registration of Russians. In accordance with the decision at the last meeting, a letter on this subject has been written to the Senior Consul formally asseverating the Council's views on the subject of the functioning of any official in the Settlement who is a delegate of the Chinese Government,

Salaries Commission. The second report of the Salaries Commission has been received and has been circulated to members. It will receive further consideration after comment by the Treasurer has been received.

26/3 Road to the Hills. The file on this subject is submitted and discussion takes place. Mr. Benjamin points out that the figure of £75,000 for 10 miles of road is an extremely reasonable price and in two or three years the Council will be faced with the necessity of paying double the price.

Mr. Mackay enquires whether a special loan could not be arranged, but it is explained that the raising of money at the present time for extraordinary expenditure requirements is not a matter of difficulty. The Chairman observes however that since a good road movement in China is being discussed, it might be preferable first to ascertain whether anything tangible is likely to result therefrom.

28/3 Love Lane. The file on this subject is submitted. The circumstances are recounted, briefly that interested parties have upon frequent occasions made representations for the culverting of this creek, and it has reached a state where £15,000 has been inserted in the Budget, representing portion of the cost.

The Works Commissioner now proposes abandonment of the culverting of the creek and the construction in lieu of a sewer in the Burkill Road, enabling presumably the filling up of the creek, though this is not certain, in view of the large amount of private drainage which

goes into the existing creek, so that possibly a sewer in any case would have to be laid there. Furthermore the proposal is made to buy a pump for this work at a cost of £700 for which there is no Budget appropriation. There remains the further point that if the creek is filled the owner of Lot 295, who has so far agreed to contribute nothing, may be entitled to half the accreted area.

It is decided in the first place to enquire of the registered owners definitely whether they will contribute to the work or in the alternative whether they are willing, in return for a portion of the area of creek land, to surrender that portion of the lot scheduled for the widening of the Bubbling Well Road.

General Hospital and Sikhs. Enquiry is made by Mr. Lowson as to the refusal of admittance of a wounded Sikh to the General Hospital. 2 The regulations of the Hospital are produced showing they are entitled to do so. Members consider that emergency cases such as that under discussion should not be refused, and it is understood the matter will be the subject of discussion by the Governors of the Hospital.

3848 Garage Licences. These, after submission to all concerned and including two references to the Legal Advisers, have been finally approved, and are now formally adopted and are authorised for publication. Certain radical alterations suggested by Mr. Pett are not approved and the Chairman of the Watch Committee, at the next meeting of the Watch Committee, will point out to Mr. Pett that his extremist views in the matter of licensing are placing the Council in a position of considerable embarrassment. The Commissioner of Revenue has represented that of several applications for garage licences, all have been marked for refusal.

Members realise that perfection in the matter of licence conditions in Shanghai is quite impracticable and that the question of issue or otherwise of licences after consideration of the views of the technical officers concerned is a matter in which great discretion will have to be exercised with a bias, if any, in favour of the applicant.

Medical Attendance. Recent press comment has been made to the effect that official exhortation has been issued to the staff to continue existing arrangements after expiry of the present contract with the Medical Attendants. An official denial is authorised in terms of the items set out in the Gazette.

Jurisdiction of French Mixed Court. Messrs Ellis & Hays represent that a civil case has arisen in which a resident in the Settlement is prosecuted by another resident in the Settlement, but that for reasons

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best known to the complainant, it is sought that the case be tried before the French Mixed Court. It is pointed out that the rules defining the jurisdiction of the two Mixed Courts are contained in the Annual Report for 1902, and if necessary, should the present endeavours of Messrs Ellis & Hays fail to secure the trial taking place in this Settlement, representation on the subject will have to be made to the Senior Consul.

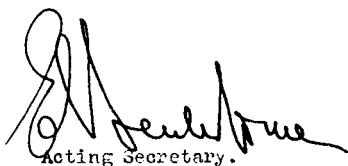
Gazette. Discussion ensues on the question as to whether the continued suggestions should be met that greater publicity is requisite and that the Gazette should contain fuller information than recently. Mr. Mackay observes that during recent years the Gazette has degenerated into a mere collection of tables which interests nobody. He would favour publication of a resume of the minutes, but the Chairman points out that this matter must be approached with great wariness, since for about sixty years in this unique Settlement, which consists of so many nationalities under very inadequate control, the policy of not publishing too much has worked very well, and if it is departed from, it is inevitable that the Council will work under greater difficulties than it does today. It is pointed out that the remedy for the present uninteresting state of the Gazette will be its restoration to the position in which, while many interesting matters are published, and in fact some reference is made to nearly all matters which have been duly decided upon, the careful discretion of the Secretary is at all times exercised.

The Municipal Gazette for June 30 is submitted in proof and authorised for publication.

The meeting adjourns at 6.45 p.m.



Chairman.



Acting Secretary.

At the special meeting of the Council held on Tuesday, June 30, 1921,

at 12 noon, there are:

Present:

Messrs A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H. H. Girardet

A. B. Lowson

E. F. Mackay

Dr. S. A. Ransom

Messrs S. Sakuragi

H. G. Simms and

The Acting Secretary.

RICE CRISIS.

The Chairman states that this special meeting is convened for discussion of the position which obtains with respect to the licensing of the sale of rice.

The position in brief is much the same as it was yesterday. He proposes therefore, in accordance with members' views then expressed, to issue forthwith the proclamation which has been drawn up and the terms of which have been approved, together with leaflets to the same effect to be distributed among the rice and tea shops.

It is directed further that the Secretary shall formally notify the Police and the Commandant of Volunteers that a state of emergency exists so that they may be prepared for eventualities.

He is informed from various private sources that no trouble will necessarily arise as many shopkeepers are prepared to take up their licences if not tomorrow, within a few days' time, so soon as they see that the Council will not weaken.

There is a general feeling of optimism among well informed Chinese that the matter will be satisfactorily settled without recourse to violence.

The feeling undoubtedly is widespread that the Council's attitude is perfectly reasonable and the leaders after having stimulated the opposition have now gone as far as they can in the opposite direction, but that the numerous rice shops are now in the hands of political agitators and the Street Associations, who are endeavouring to persuade them against compliance.

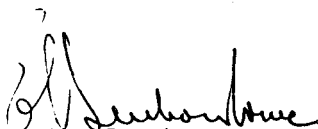
In this connexion he desires to allude to the letter received today from the Amalgamated Association of Street Unions to the Council holding them responsible, unless cancellation of the licensing takes place, which he contrasts with a letter received from them a year ago exhorting the Council to ascertain the exact amount of rice stored in the godowns in the Settlement for the benefit of the community and stating that unless such were done the peace of the Settlement would be seriously endangered. It is decided to communicate these letters to the native and foreign press.

The Chairman then remarks that everything possible appears to have been done and there is now only to await developments.

The meeting adjourns at 12.30 p.m.



Chairman.


Acting Secretary.

At the Special Meeting of the Council held on Monday July 4, 1921.at 11 A.M. there are:Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Dinardet

A.B. Lawson

Dr. S.A. Ransom

Mr. H.G. Sims

The Acting Secretary

Absent:

Messrs. E.F. Mackay

S. Sakuragi

Rice Crisis. The Chairman refers to a letter received from Sir Everard Fraser, in which the latter intimates privately that to him, certain conditions seem harsh, he suggests delay for two weeks, and elimination of Clause 6, while Clause 2 and 3 seem to him illegal. On the other hand he remarks that the administration of the Council and the Chinese authorities should have told the Settlement Chamber of Commerce and the Unions to mind their own business.

Members consider that this advice is very belated, its soundness is open to question, and no more notice should be taken at the present time than to acknowledge it briefly.

Members consider that Sir Everard, if he intended weight to be given to his observations, should have spoken in this strain before as he always advocated firmness in discussing this matter in connexion with the attitude of the Chinese Advisory Committee and he did not then appear to think that the conditions were in any way harsh.

The letter from Mr. Nieh, President of the Chinese General Chamber of Commerce is then considered.

The Chairman recounts that Mr. Nieh had interviews with the Acting Secretary on Friday night and Saturday morning, which he followed up with a private letter making certain suggestions and emphasising the risks he was taking; the Chairman gave instructions that if his letter were made official as Head of the Chamber of Commerce, it would be considered. He states there are two courses open,

- (1) to refuse to do anything so long as the shops remain closed
- (2) to accede to Mr Nieh's suggestions in the form drafted by the Acting Secretary.

In the discussion which ensues it is pointed out to Mr Girardet that the Council could not compel any rice shop compulsorily to be a member of a Guild.

Dr. Ransom believes it would be weakness to consent to anything until the strike ceases, since it will be considered that what is granted under pressure is evidence of weakness.

Mr. Benjamin does not believe it would be wise, after holding out for two days to concede what is demanded. The Council has stated its standpoint and it would look very peculiar if it receded today.

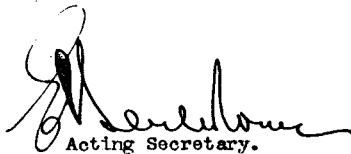
The most enlightened Chinese public opinion does not expect it.

Mr Girardet would not concede anything now. Mr Fessenden would discuss further details only when the licences are taken out and Mr. Simms agrees with him. Mr Benjamin would like to include in the reply the concessions already made, and Mr Lowson takes the same view, and Mr Fessenden remarks that the Council has always been firm in these matters and to make an exception now would be a great mistake. It is decided to draft a letter accordingly, terminating with the intimation that so long as the rice shops remain closed the Council is unable to consider the proposals put forward on behalf of the representatives of the Guilds, but that when the shops have taken out licences and have resumed business, the Council will consider the suggestions.

The meeting adjourns at 12^op.m.



Chairman.



Acting Secretary.

C.B.I.

At the Special Meeting of the Council held on Monday July 4, 1921
at 4 p.m. There are:

Present:

Messrs. A. Brooke Smith (Chairman)
M. Benjamin
S. Fessenden
H.H. Girardet
A.B. Lowson
E.F. Mackay
Dr. S.A. Ransom
Mr. H.G. Sims
The Acting Secretary.

Absent:

Mr. S. Sakuragi.

Rice Crisis. The Chairman alluding to the letter of Sir Everard Fraser, remarks that it was somewhat irritating to him to receive such a letter from Sir Everard, as when discussing with him the unfortunate attitude of the Chinese Advisory Committee, the latter indicated that the Council should be firm with the rice shops.

Mr Fessenden adds that he believes Sir Everard is entirely on the wrong tack, since licences are issued all over the world and are not in point of fact in the nature of agreement between the licensee and the licencing authority. In short they are enforceable, not as breach of agreement but as breach of regulations made by governing authority for purpose of regulation and control. He reiterates that licensing is emphatically not upon a contractual basis at all.

Two draft replies are then submitted

- (1) as decided this morning with foreword recounting what has already been conceded and
- (2) briefly conceding the concessions demanded.

Members after reconsideration disapprove (2) and consider that (1) is too long. Mr Mackay, asked states that he would eliminate Clause 6 altogether, since it means nothing and its legality is considered by the Council General as doubtful. It seems to him that if the condition is put in, it means nothing and it had better come out.

The Chairman explains that since it enforces nothing the question of legality or otherwise does not arise and any new regulation brought in thereunder, would stand upon its own basis as a new licence condition; it would have neither more nor less force than pre-existing conditions.

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Mr Mackay would prefer the Acting Secretary's draft consenting to eliminate Clause 6. He adds he believes the Council ought to put itself in a perfectly safe position.

The Chairman remarks that it is too late now to cancel any conditions unless they are going to alter them altogether, but Mr. Mackay remains of opinion that retention of the condition is not going to improve matters at all.

Mr Girardet considers that any form of withdrawal now would be taken as a sign of weakness and as the question involves either standing firm or withdrawal, Mr Mackay favours firmness.

Mr Fessenden and Dr Ransom reiterates the opinion that anything savouring of weakness now would be a fatal mistake. All members therefore decide to despatch the latter drafted at this morning's meeting, with minor textual amendment, and eliminating the lengthy foreword originally suggested by Mr Benjamin.

Members note that Police opinion that no disturbance is likely to happen unless the Chapel shops close and there is ~~some~~ indication that they will not do so.

Members are then informed that Mr Sun Chin Hu representing the Woosung Shanghai Rice Stabilization Society has called and indicated that he wishes to take out several rice licences on behalf of this Society, but that he wishes the assurance already given by the Council endorsed thereon. Members therefore agree to endorse thereon a 2th clause as under:-

Special Note for Guild Shops.

- "If the licensee is a member of any Rice Guild, if such Guild makes
- "correct returns of stock of rice on his behalf, he will not be
- "troubled by action by Police or Health officers.

The meeting adjourns at 5.30 p.m.

A. Brooke Smith

Chairman.

A. Brooke Smith
Acting Secretary.

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At the meeting of the Council held on Wednesday, July 6, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

M. Benjamin

S. Fessenden

H.H. Girardet

A.B. Lowson

E.F. Mackay

Dr. S.A. Ransom

Mr. S. Sakuragi and

The Acting Secretary.

Absent:

Mr. H.G. Simms.

The Council Minutes of June 29 are confirmed and signed by the Chairman.

With respect to the minute~~s~~ headed Gazette, Mr. Mackay takes exception to the record on this subject, and the matter was discussed at some length and it was decided that until final conclusions had been made, matters should not be published unless in exceptional cases.

The procedure to be adopted in this matter is that the Secretary will every week go through the minutes of the previous week and propose to members of Council what insertion he shall make in regard thereto in the Gazette.

It is pointed out to members that no matter ever appears in the Gazette without first being submitted to and approved by members of Council.

The Council Minutes of June 30 are confirmed and signed by the Chairman.

The Council Minutes of July 4 (11 a.m.) are confirmed and signed by the Chairman.

The Council Minutes of July 4 (4 p.m.) are confirmed and signed by the Chairman.

The Works Committee Minutes of June 30 are submitted and are approved.

The Parks Committee Minutes of July 6 are submitted and are approved.

The Electricity Committee Minutes of July 1 are submitted, but since they were only received at noon today, they are not yet approved.

In connexion with proposed purchases of land Mr. Mackay remarks that the Electricity Department want to make their own arrangements direct. The procedure is outlined under which the Council's land negotiations are conducted by the Secretary under the direct and continuous control of the Works Committee; at the same time the

decision is alluded to under which the Electricity Committee were permitted to conduct their own negotiations. While the latter arrangement has obviously not always worked in the direction of the greatest economy, members consider that it should be adhered to, but that before finally closing each transaction, the Electricity Department should report stating the result of the negotiations and requesting authority for their completion.

Mr. Girardet raises the point as to possible delay consequent upon reference to the Public Works Department, but members realize that while the utmost celerity is possible where the decision of one man is absolute; in public affairs, authority from the duly elected representatives of the people is requisite, with inevitable ~~mis~~ delay in coordinating their views, while unnecessary delay should at once receive the personal attention of the Secretary.

146/ Slaughter House. The Electricity Department wish early information as to when they can have this property, the handing over of which is said to depend upon rebuilding of the Victoria Nursing Home. Mr. Girardet says that the Electricity Department can't wait. The matter will be enquired into.

147/ New Nursing Home. It is desired that the Public Works Department should report again as to what progress has been made in this matter.

Volunteer Corps.

Medal. The recommendation of the Commandant is approved to institute a medal for Volunteers and arrangements will be made accordingly.

Customs Company. Upon the recommendation of the Commandant a commission as Lieutenant is authorised for issue to Captain E.N. Ensor, late Royal Irish Fusiliers.

Field Artillery Battery. Upon the recommendation of the Commandant the promotion of 2nd Lieut. V.J.B. Holland M.C. to be Lieutenant is approved with effect from June 27, 1921.

Police Resignations. Letter from Mr. P.W. Goldring is submitted on behalf of the recently dismissed Constables in the Police Force requesting, in brief, the issue of their superannuation contributions, payment of passages, and living expense until they secure a passage. All but the last named will be paid in accordance with the Council's usual practice.

149/ Rice Crisis. The Chairman remarks that the situation is now a little better than it has been for some days. Some of the shops bordering on the Settlement are selling rice as arranged with Mr. Yeh Wei-chun and 16 shops in the Harbin Road district have applied for their licences, stating that they will re-open when they get stocks.

He then remarks that Mr. Nien had called upon him again wishing to withdraw his letter of July 4 with the Council's reply but he refused. Mr. Nien considered it very hard. The Chairman remarked that he had in his hands the Council's letter of June 25 stating exactly what they would do and he suggested Mr. Nien should now tell the shops exactly what the Council has said and if they wished guarantees he (Mr. Nien) should give them. Mr. Nien said he thought that would meet the situation.

Members realize that Mr. Nien's conduct of the situation, after he had accepted sponsorship for the Rice Guilds, has been decidedly 'flabby'. The only strong man in the situation has been Mr. Yih Wei-chun, who has expressed the opinion, after long negotiation, that the Council had made perfectly reasonable concessions, that he would accept them and it is due to his efforts that the shops have now opened.

The Chairman is satisfied that the movement will collapse within a few days.

In connexion with the rumour as to the failure of the rice crop in Hanan, members consider that the statements made amount to an absolute hoax, fostered by officials and others interested. The crop in Hanan is excellent.

Salaries Manifesto. Members give preliminary consideration to this document and retain copies for perusal at leisure.

Bond Improvement Scheme. A new petition headed by Mr. H. Arnhold is submitted containing some 30 names in support of the scheme, also a letter from H.M. Consul-General. Members decide the matter in accordance with the draft submitted in the Gazette, and replies to the concerned are authorized for despatch.

2848 Garage Licences. Publication is proposed of the licence conditions approved. A note from the Commissioner of Public Works suggests however redrafting in accordance with his report of March 15. Members examine this report, but consider that embodiment in licence conditions of what amount to building rules is both impracticable and undesirable, and since these have now been twice submitted to and have been approved by the Legal Advisers, publication is ordered.

In this connexion the Chairman again refers to the fact that Mr. Pett also desired further radical amendment of these conditions

in the direction of greater stringency, and referring to the recent minute on the subject, they deprecate the tendency, in the view that the ideal in such matters is unattainable under local conditions.

Raffle. Letter from Messrs Teesdale Godfrey & Newman is submitted applying for permission to conduct a raffle, with adverse Police comment. There are precedents for action either way, which are carefully examined. Mr. Fessenden points out that other foreigners recently have conducted similar raffles and the Watch Committee's decision is endorsed.

1184 Venerable Disease. A London telegram indicates that the Commission which visited Shanghai recently has stated that owing to the progressive view held by the Municipal Council of Shanghai, there was every prospect that many of the recommendations it made would be carried out. Members consider that Mrs. Neville Rolfe is unduly sanguine in this matter, and in sending her a courteous reply to her two recent communications, to enclose a copy of the recent Gazette setting forth the Council's policy.

1332 Jessfield Park. The Land Investment Company's recommendation is submitted, to pay £21,750 for four more pieces of land. The Public Works Department recommends buying three of them. Members consult the plan formally decided upon by the Council ^{in June 1917,} after they had asked the Works Committee to examine very closely into the matter, and which was officially signed as a final delimitation of area by the Chairman of the Works Committee, and decide they will not depart in any respect from that decision. Such involves purchase of one piece of land only and that of little intrinsic importance.

Shantung Road Cemetery Fireball. Dr. Ransom asks what has been done and is informed that a report is now in circulation.

1234 Children's Allowance. Dr. Ransom enquires whether any good purpose is served by formal adoption of the principle that Manilamen as such receive less than others. After much discussion, members decide that the limitation of bonus to \$10 shall apply in the case of all Bandsmen who in other respects receive special treatment including a proportion of the private services monies and permission to give private lessons, while any case of grievance may be met by increase in salary.

1875 Sewerage Scheme. Dr. Ransom enquires whether the Rifle Range Works are or are not permanent. He believes the 20" sewer now being laid at great cost is unsuitable as a permanency. He is under the impression that the cost is £160,000. Mr. Mackay remarks that the

Works Committee will give close attention to this matter as it is very necessary, in this expensive project, that members should know exactly where they stand.

2092 Condition of the Streets. Dr. Ransom alludes to the perfectly deplorable condition of the streets. The Bund especially for a year has never for any time been in other than a state of chaos. The matter will be brought to the notice of the Public Works Department.

1602 Mechanical Street Appliances. Allusion is made to the fact that the Deputy Commissioner of Public Works on his return was to make a full report on this question. Members desire that it shall be submitted.

1233 Medical Attendance. The arrangements with the Medical Attendants on this subject are authorised to be published. It is pointed out that Doctors Lovatt Cumming and O'Hara have called to suggest that operations conducted by themselves should be paid for, but members consider that such form an essential part of the existing contract which holds good until the end of the year.

The Municipal Gazette for July 7, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.30 p.m.

A. Brooke Smith.

Chairman.

A. J. ...
Acting Secretary.

an.s.

At the meeting of the Council held on Wednesday, July 13, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- M. Benjamin
- S. Fessenden
- H.H. Girardet
- A.B. Lawson
- E.F. Mackay
- Dr. S.A. Ransom
- Mr. S. Sakuragi and
The Acting Secretary.

Absent:

- Mr. H.G. Simms.

In connexion with the previous minutes, the Chairman alludes to
 1748 the Bund Reclamation Scheme and observes with satisfaction that no
 letters have been received and the public seem to be satisfied with
 the Council's decision.

2550 With respect also to the controversy on the subject of the
Status of the Electricity Department, he trusts that the last has now
 been heard of this matter.

The Electricity Committee minutes of July 1, are submitted and are approved.

With respect to:

Weihaiwei Electric Scheme, members are unwilling to recede from
 their decision and it is decided, if a communication is received from
 the Weihaiwei Government on the subject, to refuse as a matter of
 principle.

With respect to the Bulk Supply Agreement with a mill destroyed
 by fire, members consider that cancellation for such reason might
 bring about difficulties in the event of a large conflagration, but
 Mr. Benjamin states that this is not intended to be a precedent.

As regards Riverside Staff Quarters, the Chairman informs the
 meeting that Mr. Aldridge was anxious to have authorisation to proceed
 with the quarters as a matter of urgency, and requested Mr. Benjamin's
 authority; the latter telephoned to the Chairman asking if authorisa -
 tion in such a manner was in order and he replied that he thought it
 was. He adds that at the time he had not in mind the rules of
 procedure in such matters, but having consulted the Acting Secretary,
 the latter pointed out that Article 50 of the Standing Orders provides
 that all Heads of Departments shall receive their instructions
 through the Secretary, Article 25 provides that no work of any kind

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shall be ordered or interfered with by any separate or unauthorised members of Council and Article 6 of the Rules for Control of the Electricity Department, adopted by the Ratepayers in 1916, requires that the Secretary of the Council shall be the channel of communication between the Electricity Committee and the Council.

In these circumstances, he states, he desired the Acting Secretary to regularise the procedure by conveying the requisite authorisation to the Electrical Engineer.

The Chairman continues that it is desirable in future cases if and when Mr. Aldridge should apply to individual members of Council for executive authority, that the best plan would be for them to refer him to the Secretary and adds that the correct procedure should be carefully adhered to, or the Council may find some day that measures are undertaken, for which its authority is claimed and of which there is no record, or a statement that such work was verbally authorised by some person who is unable to recall the incident. Mr. Benjamin notes the procedure accordingly.

Dealing with the question of Chinese Study Bonus, involved in the Pay of Mr. Russell, it is pointed out that when this employe ceased duty with the Police and became a Clerical Assistant, properly speaking he was no longer entitled to Chinese Study Bonus. It is decided to notify the Electricity Department accordingly and to suggest that should it be desired to increase his pay by the amount of the bonus, there would be no objection.

In this connexion Mr. Benjamin asks why the Indoor Staff should not receive Bonus, and it is pointed out that in such matters it is hard to distinguish between seniors and juniors, that many of the indoor staff are required to know Chinese, that remuneration therefor is included in the terms of their pay, and that the practice was long since discontinued whereunder senior officers, schoolmasters, junior police officers and others, sat together with and competed with Police Constables, Public Works Inspectors, etc., in the examinations required to qualify for the various Bonuses.

Salaries Manifesto. This as finally drafted receives final amendment and is formally approved for publication. The Chairman enquires of members whether they believe it will satisfy the ratepayers, and receives replies in the affirmative.

The Chairman explains that he had in mind that the number of ratepayers, stipulated as a condition under which the Council should call a special meeting, shall be 25, but he explains the view point of the Secretary with respect to this matter, and members endorse the suggestion that the number be placed at 50, and the date July 26.

It is confidentially expected in the circumstances that there will be no necessity for a special meeting of ratepayers.

1233 Medical Attendance. Correspondence containing terms of continuance of the arrangements for medical attendance is submitted and is authorized for publication.

1210 Szechuen Road Bridge. P.W.D. report is submitted advocating a bridge 60' in width instead of 56', to cost \$30,000 more. Members authorize in principle the widening of the bridge and direct that sketch plans with estimates be submitted for consideration by the Works Committee, to show the bridge at a width of both 60' and 70'.

1332 Jess-field Park. Further letter from the Land Investment Company is submitted stating that the 4 pieces of land submitted for purchase of which 3 were beyond limits, belong to one owner who will not sell that within limits unless the others are also purchased. It is decided that as the piece within limits is unimportant, is without road access and the price \$2,500 per acre, the purchase be declined.

1390 Fusan Road Extension. The file with respect to this matter is submitted and it is explained that all difficulty may be removed as regards cross functioning of Chapel Authorities, Council control of the road, and collection of taxes, if the road is not carried right through to connect with the land in rear. This would accord with other precedental cases of roads beyond limits in disputed territory. Before deciding, however, the file will be re-circulated to the Works Committee.

1953 Polytechnic Public School for Chinese. From the file it is noted that some of the Chinese trustees will not consent to the sale of the property. Coercive measures are suggested, also reference to the Chinese Advisory Committee, but members consider that coercion in such a matter should not be attempted, and action is postponed sine die

1793 Recent Rice Crisis. The Chairman reports progress of matters since last meeting. He observes that the rice crisis terminated on July 8, at about 3 p.m. H.M. Consul's private letter of July 3 was replied to by him direct pointing out that licences were in no sense upon a contract basis. Mr. Ziar had behaved in an unmannerly way at the Chamber of Commerce, but inasmuch as the information was obtained through secret service, no prosecution is possible, in accordance with the principle that when spies get into trouble they are not recognised.

Police report is noted that, throughout, the Street Unions have

undoubtedly been working against a settlement, but definite proof is difficult to obtain.

The Consul General has taken exception to Mr. Nieh's statement that the British Minister was intervening and emphasising that the word of the Minister was far more weighty than that of the Chamber of Commerce. This statement is retracted in the Sin Wan Pao; in any case he proposes to tell Sir Everard that he must take up this question with Mr. Nieh himself.

Mr. Nieh again called on the Acting Secretary and submitted a letter which is now before the meeting.

The Chairman continues that as the strike is broken the Council can afford to be magnanimous and he would therefore suggest that the conditions be altered. It is noted however, that no licences by Chinese have yet been taken out, and reference is made to the fact that the Council's position up to date has been that when the shops re-opened and the licences were taken out, and business resumed, representations would receive sympathetic consideration.

After some discussion, members decide to take out Condition 6, to leave in Condition 2, and while retaining Conditions 3 and 5, to add a new condition in place of No.6, to have similar effect to that which terminates the Council's minutes of July 4. The Chinese text will also be amended where possible to accord better with the English text. The new conditions will be circulated to members and the Legal Adviser will be consulted with regard to them.

Isolation Hospital Fees. Two reports are submitted suggesting the charge as made to the ships of Foreign Governments in port be made applicable to all non-ratepayers. With the principle members agree, but in practice it is considered that it would not be practicable to efficiently carry on compulsory segregation of infectious disease cases, with limitation of free admission to ratepayers. The majority of inmates of the 3rd class wards, while bona fide residents, consist of that class of persons who do not pay enough taxes to be ratepayers, while in practice it is quite impossible to distinguish between transient visitors, local residents and Settlement residents, and in fact, an ever increasing proportion of those who work in the offices of ratepaying firms, are resident beyond limits. It is decided accordingly to take no action.

Shantung Road Cemetery Fire Bell. With reference to the minute on this subject of June 1, Public Works, Health and Fire reports indicate that the bell would be unsuitable for the Bubbling Well Cemetery. Dr. Ransom observes that these reports only deal with sentimental

considerations, and it is decided to refer back to the P.W.D. for a statement of cost of removal.

2848 Licences. The Chairman observes that it is considered in some quarters that the licensing procedure is being made into an instrument of oppression, and it is considered that care should be exercised that such requirements do not constitute hardship, since the ideal requirements from constructional and incombustible points of view are hardly attainable in practice in Shanghai having regard to local conditions.

As to the question of publication or non publication of the conditions as part of the notification that licensing is required, the Chairman observes that the point in favour of non publication is that the Council is not placed in the position of going too far before it can withdraw. Mr. Mackay considers that if there is anything wrong, the matter can always be reconsidered and remedied, and he considers that the present method is better. Mr. Fessenden, asked his opinion, observes that if you advertise the licence conditions, the Council will get in the same position as it did in the rice crisis, and he considers that in altering conditions once promulgated, the Council loses prestige, especially as licence conditions are not a matter of agreement but of Regulation, and public notice of the conditions is unnecessary. At the same time the decision of the meeting is to adhere to the present system.

Garages and Gold and Silversmiths Shops. Notifications accordingly will appear in the issue of the Gazette next week.

2819 Noxious Drugs. Letters from Messrs. Burroughs Welcome & Co., and five other chemists also from Messrs. Helmann & Co., and from the American Consul General are submitted on this subject, and draft reply to the first named is approved. Similar letters will be addressed to the others. It will be noted that it is in the highest degree probable that radical alteration in these licence conditions will be necessary.

1544 Firearms. A general direction by members is requested on the subject of enquiries in respect of possession of arms. Two applications are submitted. Replies were about to be sent pointing out that no licence is necessary for possession of firearms upon private residential premises for purposes of self-defence. The Commissioner of Police has however suggested that such would not be in order, citing Byelaw 37, but this is considered to refer to carrying arms, and does not in any way override the inherent right of most foreigners, according to their national laws to possess firearms for purposes of self defence. As a matter of fact most foreigners are in possession

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of firearms in their private houses. The Commissioner of Police however, desires to cite Byelaw 35, "No person shall keep store sell or manufacture etc." It is considered that enforcement of such a byelaw upon private persons by the Courts having jurisdiction over them is extremely unlikely as the Court would probably hold that Byelaw 37 refers merely to the storage of such weapons and "Dangerous Materials."

Members decide that they should take no action in excess of their powers in this matter and reply should be that so long as firearms are not carried on the person it is not necessary to have a licence.

In this connexion letter from the Italian Consul General is submitted asking why his signature is required upon the form of application. A copy of the Byelaw is submitted, and Mr. Fessenden remarks that the reason for the peculiar wording is that long ago some members of the Diplomatic Body only agreed to them so long as they did not conflict with their national regulations. He considers, and members agree with him, that inasmuch as the necessity for Consular endorsement has for many years been dropped out of all licences except those for taverns, provision therefor should not continue on the form of application nor on the licence form, although it is quite open for any Consul to insist on counter signature should he so desire.

Chinese Club. The Ningpo Association state they have no objection to taking out a Chinese Club licence if the Chinese Y.M.C.A. does. Enquiries are directed on this point.

Fire Brigade Reserve. The report of Mr. Pett on this subject will be circulated to members for perusal and will be considered at next meeting.

Stray Children's Home. Reversion is authorised to the procedure formerly obtaining under which a grant in aid of £5000 per annum was paid in accordance with Police recommendation.

Schoolmasters' Salaries. Files relative to applications for increases in pay by the Headmasters of the Public School and Ellis Kadoorie School are submitted, and members confirm the decisions of the Foreign Educational Committee that the pay of those principals under their new agreements shall be £645 and £695 respectively.

Police Leased Quarters. In view of urgent representation by the Police, the Council accepts the landlord's terms for renewal of the lease of No. 76 Yangtze-poo Road.

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Volunteer Corps.

2033 Medals. The Council's recent decision with rules and regulations on this subject is authorized for publication in the Gazette.

1028 Machine Gun Company (Armoured Cars). Upon the recommendation of the Commandant the appointment of Lieutenant F.W. Poate, M.C., formerly a member of the unit, and more recently of Motor Machine Gun and Armoured Car Batteries of the British Machine Gun Corps to be Lieutenant in Command of the Armoured Car Section, is approved.

1028 Customs Company. Upon the recommendation of the Commandant the following are approved:-

Lieutenant W.J. Leahy, M.C., to be transferred to the Reserve of Officers.

Company Sergeant-Major G.E. Marden, M.C., to be 2nd Lieutenant.

1505 Health Committee. Mr. S.J. Halse has stated that he would be pleased if the Council would consider he was not reappointed to the Health Committee in April last, and is therefore no longer a member. The Council sanctions the proposal.

Fire Float. Fire Brigade report on this subject is submitted, and expenditure of £820 is authorised to enable the float to remain in commission for another year, and details will be published in the Gazette. In the meantime steps will be taken to ascertain the cost of a new float.

1376 With respect to the proposed Dismissal of Fireman Thompson the matter will first receive attention by the Watch Committee.

Public Works Department - Staff. Relative to proposed dismissals of

1436 Inspectors Field and FitzGeorge, it is noted that in the case of the
1179 former there is grave suspicion of defalcation, but there is no proof, while FitzGeorge is considered inefficient.

Members consider that while the first is a bad case, it is hardly possible to dismiss the second on ground of incompetency after seven years' service. If, however, Mr. Godfrey can induce both to resign such a course is approved; in the alternative the matter will be considered again.

1553 Jurisdiction of the French Mixed Court. File is submitted containing complaint of Messrs Ellis & Hays of disregard of the procedure agreed upon in 1902 between the two Mixed Courts. A later letter however, states that the case has been withdrawn.

Recess. It is decided that the annual recess shall have effect between August 11 and September 20.

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Compradore's Security. File is submitted on this subject and it is noted that the Compradore has never paid land tax for land held by the Council as his security. Members consider that this arrangement should continue.

Secretary's Leave. Application by Mr. N.O. Liddell, Secretary, is submitted for one month's extension of leave with pay, which is granted as a special case.

Municipal Arms. Letter is submitted enquiring whether the Municipal Arms may be placed on spoons officially presented by the Shanghai Rifle Association. Members consider that since this is not a Municipal Institution, the application should not be encouraged.

In this connexion Dr. Ransom alludes to remarks formerly made by him in connexion with the position of the American flag in the Council's Coat of Arms. It is suggested that he is under a slight misapprehension, since the arms are said to be drawn up in accordance with the Rules of Heraldry and that no arms could rightly appear sideways having reference to the position of the shield. Dr. Ransom's point is that the American flag as shown appears of greater depth than breadth and it is suggested that under the above rules, such is inevitable but quite in order. It is decided to make enquiries on the point from the College of Heralds.

Rents. This question is placed upon the agenda at the request of the Chairman, who observes that the Secretary has informed him that under the Land Regulations the Council has no power to control rents.

Chinese Advisory Committee. Police report relative to the activities of two members of this Committee is submitted and members note contents.

Gaol Boiler. Mr. Fessenden alludes to the fact that in the Gazette the Council calls for tenders for a new boiler for the Gaol. The estimate of cost is £10,000. He observes that when the estimates were under discussion, the Commissioner of Police stated that the existing boiler was very old and might break down at any time, in which case a new boiler would be necessary. At the same time the old boiler might last another year or two. In these circumstances members approved provision for £10,000 to be spent only if the old boiler breaks down, in the view that if a new boiler became necessary it would have to be bought. He adds that the Watch Committee have not approved the purchase of a new boiler and have not been asked to approve it, nor are they aware of any change of circumstances in the position of this question as they last considered it. It is desired therefore that enquiry shall be made on the subject.

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The Municipal Gazette for July 14, is submittted in proof and is authorized
for publication.

The meeting adjourns at 7 p.m.



Chairman.



Acting Secretary.

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At the meeting of the Council held on Wednesday, July 20, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 A.B. Lowson
 E.F. Mackay
 H.G. Slims and
 The Acting Secretary.

Absent:

Mr.S. Sakuragi

The Council Minutes of July 6 and 13 are confirmed and signed by the
 Chairman.

Councillor. The Chairman observes that the resignation of Dr. Ransom has
 now taken effect, and it is decided to invite Mr. V.G. Lyman to take
 his place.

Foreign Educational Committee. To fill the vacancy on this Committee
 caused by the resignation of Mr. P.W. Massey in March last, it is
 decided to ask Mr. C.P. Dawson to serve for the remainder of the
 Municipal year.

Procedure - Confirmation of Minutes. The Chairman observes that much
 valuable time is taken in verbal allusion to minutes which have been
 circulated and approved. He expresses the opinion that it is advisable
 to adopt the procedure under which the Secretary will place on the
 agenda any points in Committee minutes which in his opinion should
 receive special attention and that when such minutes come up for
 confirmation, no point should be touched upon which is not upon the
 agenda, unless any member should specially so desire.

1843 Settlement Extension. With respect to a note from One Chang Yuan Chao,
 referring to the fact that thousands of Chinese have been killed and
 ruined in the several revolutions and mutinies of troops at Wuchang
 and Ichang and supporting the idea of Foreign Settlements, he considers
 it may be useful in connexion with Settlement Extension to forward a
 copy of this document to the Senior Consul.

1793 Rice. The Chairman observes that the matter of the licensing of rice shops
 has proceeded satisfactorily since last meeting. Two hundred licences
 have now been issued and recent correspondence on the subject is

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submitted and approved with final reply to Mr. C.C. Niah.

2036 Town Criers. The opinion of Dr. Parker as to Mr. Benjamin's idea of approaching the masses is submitted and the view of the former is endorsed that all is now done which can reasonably be done.

Salaries. The Chairman observes that there is no indication that the ratopayers will enter any objection to the Salaries Proposal, and after Tuesday, July 26, failing the requisite number of objectors, the Schedule as approved will be put into effect.

A letter from the Civic League is submitted indicating their non objection to the Salaries Proposal but desiring other information as to Staff emolument; the letter with proposed reply will be circulated to members later.

Fire Brigade Reserve. In connexion with this matter, the Chairman observes that Mr. Pett will have none of it, and Mr. Mackay supports his contention. He will therefore inform Mr. Fenton that the Council cannot adopt the suggestion.

1376 Fireman Thompson. Referring to the recent minute on this subject, this employe will not resign. Members remain of opinion that they cannot dismiss him on the evidence submitted. It is considered that Mr. Pett should make the best arrangements possible until the agreement of this employe expires as members are unwilling to pay him a lump sum as suggested to terminate his service. The Watch Committee will deal with the matter further.

2344 Bubbling Well and Sevmour Roads. The file relative to this matter is submitted showing that the Chinese owner refuses to permit his house to be pulled down to improve the corner. It is explained that in order to compel him to do so, a hearing before the Land Commission will be requisite, with subsequent enforcement of the Award by the Mixed Court. It is suggested that it may be injudicious, at the present time, to proceed to such extremities but members decide to do so, calling upon Messrs Abkinson & Dallas at the same time to surrender the opposite corner.

2333 Tramway - Fares. Proposed amendment of fares by the Company is submitted and is authorized for approval on the lines of the former sanction in 1911.

2060 Secretariat. The appointment of Mr. A.G. Nugent to be Senior Assistant is authorized.

Salaries Commission - Secretary's Fee. The Chairman has consulted

Mr. E.C. Pearce on the subject, who considers that a fee of £2,000 would be ample, and members authorize issue accordingly.

Electricity Substation Site - Corner Edinburgh & Great Western Roads. -

It is noted that enquiry is proceeding into the delay on this subject; in the meantime purchase of the lot as recommended by the Electricity Committee for a sum of £6000 is approved.

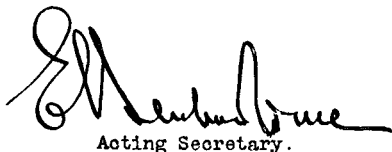
4/45 Victoria Nursing Home Site. Members allude to the file in circulation under which 70 mow of ground is recommended by the Land Investment Company to be purchased at £2800 per mow. They unanimously consider that the site is too far away, the price too high and the situation right up against the railway unsatisfactory. They suggest that efforts be made to obtain land nearer at hand and in this connexion the price of Mr. Pearce's garden will be ascertained although the position of the latter is not considered ideal. In any case endeavour will be made to get other offers of suitable pieces of land. The Chairman observes however that it is extraordinary how difficult it is to get suitable sites when required.

The Municipal Gazette for July 21 is submitted in proof and is authorized for publication, and a sub title is adopted emphasizing the true character of the "Municipal Council" as the "Executive Council for the Foreign Settlement of Shanghai."

The meeting adjourns at 5.40 p.m.



Chairman.



Acting Secretary.

AS

At the meeting of the Council held on Wednesday, July 27, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- S. Fessenden
- H.H. Girardet
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

Absent:

- Mr. M. Benjamin.

The Council minutes of July 20 are confirmed and signed by the Chairman.

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Councillor. The Chairman extends a welcome to Mr. V.G. Lyman on taking his seat and the latter replies expressing appreciation of the Chairman's remarks and stating that he will have pleasure in being of service.

The Chairman requests that he will be so good as to fill the existing vacancies on the Health, Works, Band and Permanent and Foreign Educational Committees.

The Works Committee minutes of July 18 are submitted and are approved.

With respect to the Mapai Road, members consider it not unreasonable that the China Soap and Candle Company should have some assurance from the Council before they proceed with their project to buy up the block, and since it is desirable to encourage such establishments, the reply should state that if they become the owners of substantially all the land affected and should still desire that the road be not made, the Council, recognising them as the chief parties interested, will refrain from proceeding with it unless and until the public need should so desire, the road of course to remain on the official plan.

18/1574

Children's Playground - Wrightson's Property. Members are averse to giving public notification that this property shall be set aside temporarily as a children's playground, on the grounds that they have already twice disapproved the suggestion, and that in any case conclusion of the negotiations with Mr. McBain in respect of the adjoining property is imminent. The children who use the garden will not however be prevented.

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In this connexion Mr. Girardet refers to the crying need for children's playgrounds and members direct that the Public Works

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 Department shall report ~~as to whether one or two mow of land can be obtained somewhere between the Madhurst Road and the Bubbling Well, or possibly an extension of the surplus land at the corner of Hart Road~~

ad. S.
 2864 Metalling of Roads, Western District. With respect to the minute on this subject, members decide to proceed with the metalling of these roads apart from the application of Regulation 6c. As to Land Regulation 6c, it is noted that it has been considered a dead letter by various Councils for 14 years, owing to the practical difficulties involved in its application.

Lay Road. In connexion with the negotiation with the Chinese owner on the subject of the purchase of a piece of land off Wayside Road in the bend of the Yangtzeepoo Creek, members decide in the first place to offer \$500 per mow and not \$1500 as suggested by the Public Works Department, since the latter figure is admittedly above the assessed value.

17/7/21 Rice Crisis. The final letters on this subject are submitted and are authorised for publication.

Details of the mobilisation of the Police and the Volunteers are recounted, and members consider that the Police arrangements have been excellent, and reflect the greatest credit upon the Commissioner of Police.

Volunteer Fire Reserve. The Chairman states that he has conveyed the substance of the previous minute to Mr. Fenton, the latter appreciates the position. At the same time he states that if the Council at any time should wish the old Volunteer Fire Brigade to come to its assistance, if it should so inform the old foremen, they can count on the services of at least thirty men. The Chairman has thanked him for this offer.

Strong Room. Noting that difficulty has arisen in connexion with this matter, since the strong room adjoining the Council Room which it was understood was for the Secretariat use, is desired to be retained by Mr. Godfrey, members recall that the old strong room in the Secretariat, upon being demolished was replaced by the temporary structure on Mr. Ezra's property and that the special permission for it to remain there expires at the end of the month. They consider it evident that the present strong room was designed to take the place of this temporary structure, and even if it were not, the onus lies upon Mr. Godfrey if he requires a strong room to provide one elsewhere.

ad. S.
Girls' School. Members desire that the Public Works Department shall

July 27'21.

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proceed with the completion of the plans for this structure since it is urgent that its construction shall begin.

The Municipal Gazette for July 28, is submitted in proof and is authorised for publication.

The meeting adjourns at 5.15 p.m.



Chairman.



Acting Secretary.

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At the meeting of the Council held on Wednesday, August 3, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 M. Benjamin
 S. Fessenden
 H.H. Girardet
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Absent:

Mr. E.F. Mackay

The Council Minutes of July 27 are read and confirmed with minor alteration at the suggestion of Mr. Girardet.

The Works Committee Minutes of July 25 are submitted but consideration thereof is deferred.

Parks Committee. The resignation of Mr. O.R. Slowe is received and is recorded with regret.

French Consul General and Mixed Court. Letter from Mr. Wilden is submitted in connexion with the recent case of irregular functioning by the French Mixed Court in this Settlement, with a comprehensive memorandum on the subject by the Acting Secretary.

Members consider that the policy of the French Consul in these matters requires very careful watching if the rights of this Settlement are to be preserved, while the last letter from Messrs. Ellis & Hays (not published) indicates that the outcome was not nearly so satisfactory as the French Consul's letter would appear to indicate. It seems probable, indeed that the Council has by no means heard the last of such cases, nor will it do so until the French Consul recognises the reciprocal rights of local judicial procedure, to which reference is made in the Report of 1902, and at the Special Meeting of Ratepayers in that year. Contrary to the suggestion of the French Consul, members consider it probable that publication of the correspondence with Messrs. Ellis & Hays has had good effect, probably better than direct appeal to the Consular Body, since while no more could be obtained by formal appeal since the case has been withdrawn, publication has reminded the French Consul of the expediency of compliance with established procedure, without

jeopardising those superficially excellent relations which enable many matters of minor importance to be settled without friction. The reply therefore, while strictly non committal in character, will merely express the Chairman's regret that he had not had an opportunity of discussing the matter with Mr. Wilden.

Swiss Consul General. A letter from Major J.L. Isler informs the Council that he had assumed the functions of Consul General of the Swiss Confederation in China.

Volunteer Corps.

Portuguese Co. Upon the recommendation of the Commandant Quartermaster Sergeant F.A.R. Leitao and Sergeant J.M.M. Britto are promoted to be Second Lieutenants.

Japanese Consul General and Health of the Port. Members attention is drawn to the fact that the Nagasaki Authorities have declared Shanghai to be an infected port, whereas the Police and Health Departments declare it is not. A letter accordingly will be addressed to the Japanese Consul General requesting him to inform the higher Japanese Authorities that the report as to the prevalence of dangerous infectious disease is untrue.

Dutch Minister and Love Lane. The Chairman informs members that Sir W. Oudendijk, K.C.M.G., Minister for the Netherlands, together with his Acting Consul General, have called upon him on the subject of the "Pendry" property, part of which is scheduled for road purposes. He explained the Council's point of view, stating that the matter of the protest against the road by the Country Club was under consideration by the Works Committee. Sir W. Oudendijk indicated that with respect to the suggestion that the Netherlands authorities might cause impediment to ^{putting} ~~further~~ through the road, such was quite out of the question, since it was contrary to his Government's policy to stand in the way of public improvements.

British Minister and Recognition of Public Schools. The file on this subject is submitted, and members consider that application for placing the Council's Schools in line with Schools in England would serve no good purpose, and the suggestions which arose out of the visit of Dr. R.P. Scott should accordingly not be acted upon.

Soochow Creek. Letter from the Senior Consul is submitted, drawing attention to the undesirability of deposition of garbage in the Soochow Creek. It is noted that this application is almost in identical terms with a like one received last year and should be similarly treated.

3252 Local Chinese Exchanges. With reference to the order from the Ministry of Agriculture and Commerce, published in the Commercial Journal of July 24, it is recognised that the Council cannot of course in any way recognise the so called registration by the Ministry in so far as operations by Chinese firms in the Settlement are concerned.

It is decided however in the first place to make guarded enquiry of the Senior Consul, as to what the proposed regulations are, with a view to adopting such measures in the Settlement as may be requisite in the way of control, and that such action may have effect in preventing hasty and ill considered action by the Consular Body such as that to which they found themselves committed in the case of the Stamp Tax.

025 War Services Association and Ex Constable Fenton. Letter from Colonel Marr Johnson^{Chairman, U.S.A.} is read, requesting further assistance from the Public Funds for ex Constable Fenton, with Police comment taking strong exception to such action. The Chairman is informed that the Commissioner of Police requested the Secretary's permission to make representations to him direct on the subject, to express his strong disapproval at such an application which he considers to be calculated to interfere with the discipline of the Police Force.

Members are of opinion that this application cannot be entertained, while the dismissed Constables received better treatment than they deserved in being granted, as an act of grace, a third class passage. No further payment to this employe from the Public Funds will therefore be issued.

Civic League. Draft reply to the Civic League is in course of circulation to members, and when approved, will be despatched.

Salaries Manifesto and Advertised Economies. Report is submitted suggesting to Council that having detailed in published manifesto wherein economies are intended to be effected, it would never do for the final accounts to show that no attempt is made to carry out the Council's promises. The Chairman is adamant upon this point, and in exhorting his colleagues to be careful in sanctioning applications for special expenditure for which there is no Budget appropriation, he desires that with respect to ordinary current expenditure, the Secretary shall give instructions to Heads of Departments to exercise especial care to keep within the Budget.

Electricity Department - Rent. It is pointed out that no comment has been received from the Electricity Department in respect of the statement of calculation of their rent forwarded as a result of their urgent representation in June last, but in respect of which

no comment has yet been received.

The matter has not thus been laid before the Council for their final decision.

Some misunderstanding appears to have arisen from the circumstance that Mr. Benjamin is under the impression that the Treasurer's calculation does not agree with the views he formerly expressed as to the basis upon which the calculation should be made. This point will accordingly receive verification; also the Engineer-in-Chief and Manager will be requested to make his comment and generally the whole matter will receive careful investigation. Mr. Benjamin remarks that the rate of calculation seems very reasonable.

Firearms. The Police are still very anxious to apply the Byelaw relating to the carrying of firearms or that relating to storage of materials to cases of possession of firearms in residence; the matter has accordingly been referred for Legal Advice, which however, only confirms the Council's interpretation of its powers in the matter. Members decide therefore that there only remains to confirm their previous decision.

Superannuation. The final report by the Salaries Commission is submitted, with Secretary's Memorandum, and comment by the Treasurer, briefly to the effect that in so far as proposed alterations of the Superannuation Rules are concerned, the recommendations are of no value. It is noted that the archives are full of laborious amendments to the Superannuation rules which now work very well and he suggests extreme caution.

Members generally agree that the disadvantages of alteration far outweigh any hypothetical advantages, such as privilege of alteration of the proportionate deductions from salaries to be credited to the Fund etc., and it is decided therefore to make no change in the Rules governing the Fund.

It is noted however that two questions, not essentially part of the rules i.e. age of retirement and abolition of withdrawal after 15 years privilege, will require further consideration and will be brought up for discussion next week.

1998 Passages, Class of - Arising out of the grant to Inspectors of the Police of first class passage rates, Inspector Kilner desires the same. It is pointed out that if his application is sanctioned, other Chief Inspectors in the Health Office will require identical treatment. Further research is directed in connexion with this matter, and enquiry will be made as to what other outdoor employes

could reasonably expect similar treatment if the present application were approved.

Veterinary Surgeons Retainer. Application by Messrs Keylock and Pratt is submitted, enquiring as to the possibility of their appointment as Veterinary Surgeons to the Municipality, with unfavourable comment by the Public Works Department, Volunteers, Police and Health offices, except that the latter suggests that they be appointed in a consulting capacity. The Health Committee is in favour of this latter, but file is submitted showing that such an arrangement obtained many years ago but was formally discontinued in 1912, since it led to fixed annual expenditure without resultant advantage. Members therefore disapprove the suggested appointment, it being noted that the services of the firm are always available when required.

Gold and Silver Smiths Licences. It is noted that the Gold and Silver Smiths have held a meeting to discuss the various conditions and considered that none of them are objectionable. Many of the shops have already taken out licences and others are in course of issuance.

Continental Hotel Licence. Fire Brigade report is submitted pointing out that those premises do not fulfil Fire Brigade requirements. Members are informed that these two storied premises are licensed now and have been licensed for 20 years and it is suggested that insistence on drastic changes now would constitute hardship. Members decide that the most they will do in the matter is to require an additional fire escape without however insisting upon a special passage thereto.

War Memorial Expenditure. The Public Works Department reports that proposed bunding out by the French Council into the Whangpoo will provide an alternative site for the War Memorial, which however would involve £2,500 for re-constructing to the new alignment the existing stone slope and deviating the drain. Members are reluctant to sanction large expenditure under this head especially as there is no Budget appropriation and the Secretary is directed to go further into the matter.

Coles - Bandsman. This Bandsman wished to retire early in the year and was informed that if he did so he would have to refund one third of the expenses incurred in his engagement for each uncompleted year of service. His apparent grievance is that he is the only Englishman in the Band. His actual grievance is probably an opportunity to get local employment. Members decide to refer the matter to the Band Committee.

Electricity Department, Houses. Much discussion takes place on the subject of the type of house to be erected, for which the special permission of the Council was urgently obtained by the Electricity Department and to which reference is made in previous minutes. It is considered that the cost, £15,000 per house for construction without considering the cost of the land, is high. Mr. Benjamin thinks that not much more than 3 to 4 thousand taels could be saved at the most: in any case however as the matter is already settled, there appears to be nothing more to be done.


1873 Electricity Breakdowns. Mr. Lowson alludes to the number of breakdowns that have occurred recently, and it is decided to obtain a report on the subject from the Engineer-in-Chief and Manager.

The Municipal Gazette for August 4, is submitted in proof and is authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, August 10, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 S. Fessenden
 A.B. Lawson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Absent:

Messrs. M. Benjamin
 H.H. Girardet.

The minutes of the meeting of August 3, are confirmed and signed by the
 Chairman.

The Works Committee Minutes of July 25, August 1 and August 4, are
 submitted but consideration thereof is deferred.

Councillor. Mr. M. Benjamin tenders his resignation under medical advice,
 and members accept with regret, the Chairman and Mr. Mackay expressing
 appreciation of the great assistance which he has always rendered to
 them in connexion with the conduct of public affairs. Reply will
 be made to Mr. Benjamin's letter accordingly.

Cholera. The Acting Commissioner of Public Health's report is submitted
 notifying five cases of cholera. Publication of the cholera notice
 suggested is disapproved, and instructions are given that the
 information be communicated to the Japanese Consul General forthwith
 to follow upon the letter sent in last week stating that infectious
 disease was non-existent.

Revolver Range - Town Hall. Police recommendation on this subject is
 submitted and it is noted that cost of construction of a revolver
 range in the Hall will be £1500. Members approve giving to the
 Reserves the two small north rooms, but decide that conversion of
 the Range will have to wait inclusion in next year's estimates.

28/4 Thomas Hanbury School for Boys. Public Works Report with plan is
 submitted and it is noted that the cost of Scheme A will be £75,000
 and of Scheme B, £60,000. Budget appropriation £30,000.

It is noted that this project has grown out of the requisition
 by the Headmaster in 1919 that a class room for Indian Scholars, with

quarters for the teacher, be built at a cost of ₹9000 to which was added the Assembly Hall long desired but not provided. Mr. Godfrey added rooms for Boy Scouts, Storeroom, and Servants Room with Playshed, and at Mr. Massey's suggestion, the Assembly Hall was required to have a playground beneath.

The present scheme comprises all the above, the Assembly Hall to be two storeys high, and with the addition of Lecture Room, Lavatory, Workshop, Scouts Store, Workshop Store, Balance Room, Dance Room, extra class Room and Art Room, and two Chair Stairs; cost as above.

Members are unwilling to sanction so extensive a scheme which practically involves doubling the existing accommodation, and directions are given that plans be modified to accord with the Budget estimate.

2550 Electricity Department Rent. With reference to the minute of last meeting on this subject, a note from the Engineer-in-Chief & Manager states that the matter will be brought up before the Electricity Committee at their next meeting. The Chairman comments on the fact that recently the Department made very much delay in minor matters, yet this important question of rental has had no attention from them since June 6, and he desires record to be made of the circumstance.

House Refuse Depot. Public Works Report offers 37 mow of land for this purpose at ₹5,500 per mow. Members consider the price very expensive and the site too extensive and desire that the matter shall first be considered by the Health Committee, while enquiry will be made into the report that the Markham Road Depot is too large.

Rieshas. Application by Mr. P.W. Goldring is reconsidered for issue of further riesha licences, but members reiterate their former decision that it is undesirable at the present time to make any such increase.

2601 Secretariat Staff - Mr. Lewis. Application of this employe for more pay is considered. The Chairman states that all employes were to receive their increases from January 1, but the Council was obliged to cut it out and make the date July 1; he does not see that the case of Mr. Lewis can be dealt with in any different manner. In any case the matter will be brought up again for consideration after the recess.

2612 Police - Sikh Branch Pay. Members give consideration to the recommendation by the Police relative to the Pay of the Sikh Branch, and schedules showing relative rates of pay in Hongkong and Singapore are considered. After much discussion they approve the proposal in

principle, it being noted that the additional cost will be in the neighbourhood of \$33,000 per annum, to take effect from January 1, next.

Superannuation Fund. Alluding to the Second Report of the Salaries Commission Members deliberate upon the question of the abolition of the privilege of withdrawal after fifteen years' service without retirement in accordance with the recommendation. They are unanimous in the view that such privilege should be withdrawn forthwith. It is noted however, that as a quid pro quo, and having regard to the fact that the interest credited to the Fund from its inception was intended to be the current rate of interest, amendment should be made to bring the interest up to current rates. Discussion ensues upon the rate and Mr. Lawson's suggestion finds favour that it should be that at which the loan was issued in the preceding year. This point will receive the Treasurer's attention.

In abolishing the privilege members record that any cases of hardship that arise therefrom in the next few months will receive special consideration.

Kiangse Road - Lot 92. Mr. Mackay alludes to the fact that the building opposite is being altered and states that the Works Committee has not made a decision on the subject. He states that he has not finally agreed to any proposal and desires enquiry to be made.

Road Protests. It is decided to have a special meeting to consider all appeals on Friday next at 5 p.m.

Recess. The Chairman remarks that he will be absent from Shanghai for three weeks from August 13, and that Mr. Mackay, Vice Chairman, will take his place, until the departure of the latter, whereafter Mr. Simms will be Acting Chairman.

Mr. Godfrey. The Chairman observes that Mr. Godfrey is reported to be seriously ill in hospital, and it is desired that the Secretary will obtain a medical report as to his condition with a view to consideration of the question of invaliding him. He adds that members are familiar with the fact that during recent years, the Public Works Department has been conducted in many respects in an in-efficient manner as a result of Mr. Godfrey's condition.

Councillor. Members decide to invite Mr. W.P. Lambe to accept the seat rendered vacant by the resignation of Mr. Benjamin, and in this connexion, the Chairman enquires whether further resignations could take

place without an election, to which the Secretary replies in the negative; in case of further vacancy, the seat in question, together with those of Messrs. Lyman, Lambe and Lawson, would need to be filled by election, the formalities in connexion with which would require two weeks.

1875 Sewage Scheme. In connexion with a comprehensive report on the whole of the Sewage Project, containing a recommendation for expenditure of half a million taels, on account thereon during next year, the Acting Secretary suggested to the Works Committee that since figures of total cost were lacking, a revised estimate accordingly might assist members in their deliberations on the subject.

In this connexion he enters formal protest at Mr. Mackay's observation that such suggestion amounts to comment on matters already decided by the Works Committee, which he points out places him in a difficult position as conflicting with his standing instruction that he is to advise the Council to the best of his ability at all times on all questions, past, present and to come, whether such have been previously been the subject of decisions or not. The Chairman remarks that if the Secretary has reason to believe the decision of the Committee to be unsound, he should bring the matter to the notice of the Chairman of Council. He adds that, where practicable, the Secretary should tender his advice when the documents are circulated.

The Scheme. The subject matter of the report itself now receives consideration; with revised estimate of total cost and confirms the understanding that this will be over seven millions rather than under. Members discuss the scheme which, the Acting Secretary points out, will involve an addition to the taxes of 4 to 5 percent on this head alone, not counting maintenance charges, new bridges, new roads, or other developments and improvements to the Settlement.

Mr. Mackay observes that he had never proposed to pay for the scheme in instalments but that it should be paid for out of loan money, a special loan therefor being made if necessary. Mr. Brooke Smith replies that while he quite understands Mr. Mackay's viewpoint, the expenditure of so much money on sewage removal in indeed a formidable proposition. The Acting Secretary informs the members that investigation into this matter has convinced him that such a scheme of unproductive expenditure is unnecessary, and he reminds members that the seriousness of the position lies entirely in the word "unproductive", since if it were a question of a paying proposition, which would provide the interest and sinking fund, such need not then involve raising the taxes. Members however regard such a proposal as impracticable:

they take the view that the Council will have to proceed with the sewage scheme and the community will have to bear the cost, but endeavour should be made to spread the latter over as many years as possible. To this end therefore they approve proceeding with the scheme gradually, putting through the Central District section first, so as to draw the sewage from the large establishments only, while if applications are made for more connexions than can be taken on in any one year, the reply will be, that all will come in due time, but that each extension must await its turn.

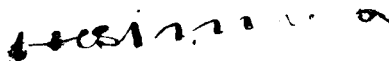
As regards making provision for \$500,000 on account, in next year's Budget; it is decided that the amount cannot be definitely decided upon until the Budget figures are under consideration later in the year.


In the meantime it is decided to get several more vacuum tanks anyhow whether provided for in the Budget or not.

The Acting Secretary submits that before irrevocable decision is taken on this matter, he should be permitted to submit to members a further memorandum on the subject, which is approved.

The Municipal Gazette for August 11, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.15 p.m.


Chairman.


Acting Secretary.

At the meeting of the Council held on Friday, August 12, 1921,
at 5.10 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 S. Fessenden
 H.H. Girardet
 A.B. Lowson
 V.G. Lyman
 E.F. Maokay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

2814 Thomas Hanbury School. Members are informed that Mr. Stewart has called and indicated on the plan that he would be quite content with accommodation which provides for one block only instead of two, provided he can have a cheap covered playground such as he had before.

Members consider that such a modified proposal would not improperly fall within the estimates, being roughly one half of the amount first proposed and it is decided to require that the plans be redrawn accordingly.

2796 Avenue Road Widening. In connexion with the proposal to proceed with the widening of Avenue Road as scheduled, members adopt the Secretary's suggestion that in order to avoid being swamped with claims and the difficulties which would arise from beginning at the eastern end, claims be called for in sections, from the western end, where land would be valued at the cheapest rates, as in the analogous case of the Bubbling Well Road widening, which was put through, with a minimum of difficulty a couple of years ago.

2344 Bubbling Well and Seymour Roads. The negotiations pending with Messrs. Atkinson & Dallas, whereunder a much improved line of roadway will be effected, should obviate the necessity to require any surrender from the Chinese owner opposite which was the subject of a recent minute, so members approve discontinuance of proceeding to compel him to surrender.

Police Reserve Revolver Range. The Secretary points out that the Commissioner of Police is anxious that the Chairman shall make a statement to the effect that the revolver range at the Town Hall, approved to be deferred until next year, be carried out now, upon condition that work to a similar value, for which appropriation is already made, be deferred. This course is approved.

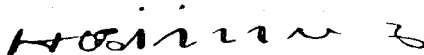
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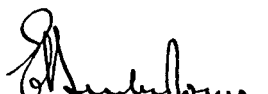
1918 Class of Passages. Relative to the minute of the last meeting on this subject, a memorandum by the Secretary is submitted indicating where, in his view, it might be possible to stop the movement for the claim by outdoor employes of first class passage rates, which arises from the circumstance that Police Inspectors have been granted this privilege.

Members consider that the application of Chief Inspector Kilner is reasonable and that of course Bland and Melville, his equals must be similarly treated, but as regards the suggestion that P.W.D. Clerks of Works would then reasonably expect like treatment, they negative the suggestion, as also any claims from any other outdoor employes.

Tramways. Reply from the Tramway Company is submitted, and the Chairman desires that the matter receive attention after the recess.

The meeting adjourns at 5.30 p.m.


-Chairman.


Acting Secretary.

At the meeting of the Council held on Friday, August 12, 1921,
at 5.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
S. Fessenden
H.H. Girardet
A.B. Lowson
V.G. Lyman
E.F. Mackay
S. Sakuragi
H.G. Simms and
The Acting Secretary.

Road Protests. This meeting is called to rule upon the protests received at the new roads etc. set forth on the Official Plans of Road Extensions and Widening for this year.

The Deputy Commissioner of Public Works attends.

The Works Committee minutes of July 25, August 1 and August 4, are submitted, the whole number of the road protests are considered, and decisions are rendered as under. It is to be observed that as a general rule, where protests are made on the grounds of particular detriment, without alternative acceptable suggestion as to deviation, if the extension or widening in question is considered requisite in the public interest, the Council has no option but to overrule such protests in the view that the public need is paramount, while the question as to advantage or disadvantage to any particular lot arising out of such road improvements is necessarily dealt with in the course of the later negotiations as to the compensation payable.

CENTRAL DISTRICT.

1515 Szechuen Road, Lot 108. The China Mutual Life Insurance Co.Ld. protest against the surrender of any portion of this lot for the Szechuen Road on the grounds that over a quarter of the property is to be taken. Mr. Algar on behalf of the Company has suggested that the scheduling should be borne equally on each side of the road, presuming that a claim for deduction for betterment will in due course be made, and he considers that the burthen should be borne equally. The Commissioner of Public Works points out that the roadline was planned to provide the best continuous road. Mr. Algar replies that the bends are not really so pronounced as they appear on the plan, and he reiterates that in his opinion it is not equitable to schedule all the area required from one side of the road only, while allowing the opposite lot to benefit from the widening without making any contribution.

The Council adopts the view that the road line is laid out in the best interests of the community, to provide for an eventual broad straight thoroughfare, although it may be many years before it can be put through. It is decided therefore that the protest must be overruled, while the question as to disadvantage to the property, arising from the surrender will necessarily be dealt with in the course of the negotiations for expropriation of the scheduled area.

253/ Szechuen Road, Lot 119. Messrs. Probst Hanbury & Co.Ld., enter protest against excision of the strip of land required from this lot. Mr. Ambrose, on their behalf, makes claims similar to the above, i.e.

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 that it is inequitable to take the whole area for road widening from the properties on the west side of the road. Decision on grounds similar to the above is recorded and the protest is overruled.

1515 Szechuen Road, Lot 118. The China Mutual Life Insurance Co.Ld., enters formal protest against the widening of this lot, to which the same objection as in the two preceding cases is made. The Council decides in like manner, and the protest is overruled.

1515 Szechuen Road, Lot 99B. Messrs. Moorhead Halse & Robinson enter protest on the same grounds, i.e. that a greater width is scheduled from one side of the road than the other. It is recognised that in this case the widening of the Szechuen Road will result in considerable diminution in the remaining width of the lot, but the consideration aforesaid remains that while the line of road adopted is that in the best interest of the public, any case of hardship must be dealt with in considering the terms of compensation, and the protest is accordingly overruled.

2534 Canton Road, Lots 437, 439, 439A, 439B, 666, 673, 684, & 699. Protests by Messrs. Protst Hanbury & Co.Ld. are entered on the grounds that the requisite surrenders seriously affect these properties as good building lots and expressing the opinion that the road widening is entirely due to the presence of the tramway in the road and it would be better therefore to remove the tramway. The Council considers it essential that provision for the widening of this road should be made and the protests are overruled.

It is noted that in all these cases, the strips scheduled to widen the Road to 40 ft. represent a quite unimportant portion of the lots, and, as regards the five lots last mentioned, the improvement is scheduled equally on both sides of the road.

1771 Honan & Peking Roads, Lots 188B & 188C. Protests by the Shanghai Land Investment Co.Ld. are submitted. Mr. Peebles supports the protests on the grounds of particular detriment, but it is decided that on public grounds the widenings from these lots as proposed must stand, and the protests are overruled.

2547 Canton Road, Lot 692.
Chekiang Road, Lot 535.
Foochow & Kiangse Roads, Lot 99.
Hankow & Shanse Roads, Lot 264.
Honan Road, Lot 293. } Protests against these scheduled widenings are entered by Messrs. E.D. Sassoon & Co., on general grounds only, and are formally overruled.

2547 Peking Road, Lots 190, 209 & 211. In making protest at the additional scheduled area of these lots, Messrs. E.D. Sassoon & Co.Ld. contrast the fact that the Peking Road is now proposed to be widened to 70 ft. while the Lloyd Road was not long since reduced to 40 ft. in width. The Council considers the cases are not analogous, since the Peking Road is a most important arterial thoroughfare. The argument cited that the former widening of the Peking Road failed, is merely additional evidence of the fact that the Council's then widening proposals were admittedly and most unfortunately inadequate, thus emphasising the present necessity, to arrange for a further widening. These protests are therefore formally overruled.

2547 Shanse Road, Lot 441B. This is the only one of the protests of Messrs. E.D. Sassoon & Co. which is considered reasonable, inasmuch as the Shanse Road is not a thoroughfare. The protest is therefore upheld and the section of roadway in question will be removed from the plan.

2547 Shanse Road, Lots 430A & 431B. Protest by Messrs. Teesdale, Godfrey & Newman on behalf of the Shantung Road Hospital is submitted, on the grounds that the hospital would be ruined and that there is no need for such a road. The Council overrules the first mentioned argument, but takes the view that the Shanse Road, disjointed as it is, is not and never will be an arterial thoroughfare, and that extension of the road through this lot is unnecessary. The protest is therefore upheld and the section of roadway in question will be removed from the plans.

2547 Shanse Road, Lots 234 & 374. Messrs. Protst Hanbury & Co.Ld. enter protest on the grounds that these lots are none too wide and the surrender will in no wise benefit them. It is noted that these two lots are opposite one another and that strips of equal depth are scheduled from either side. Members consider that the protest cannot stand as against the public interest and it is accordingly overruled.

1145 Nanking and Fokien Roads, Lot 360. The protest of Messrs. White-Cooper is submitted on the grounds that the rounding of the corner spoils the lot. Decision is rendered that the improvement is necessary in the public interest and compensation for the surrender will necessarily be paid in due course.

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- 1732 Kiukiang & Chekiang Roads etc., Lot 520. Protest by the Shanghai Life Insurance Co.Ld. is lodged on grounds similar to the above and for like reasons the protest is overruled.
- 2150 Tientsin Road, Lot 347. Messrs. Atkinson & Dallas Ld. suggest that the scheduling could better be made entirely from the lots opposite, but the Council does not accept this view. The widening as shown is considered necessary in the public interest and the protest is accordingly overruled.
- 2790 Newchwang Road, Lot 598. Messrs. Atkinson & Dallas Ld. object to the scheduled improvement ex this lot to enable connexion with the Avenue Road system. Mr. Atkinson, when appearing before the Works Committee suggested that the requisite area be taken from Lot 613 on the opposite side of the road, but the Council does not favour his suggestion and the protest is overruled.
- 2547 Thibet Road, Lot 615. The protest of Messrs. E.D. Sassoon & Co. at this proposed widening is overruled. The pronounced improvement carried out in the Thibet Road in recent years in this neighbourhood in respect of all but this property is a matter of general observation.
- 2820 YuenKingYuen Road, Lot 13A. Protest from the Young Women's Christian Association is submitted against the small widening from this property. They consider that expropriation of five feet will be a real hardship. The Council overrules the protest.

NORTHERN DISTRICT.

- 2334 Fatshan Road, Lot 312. Protest by Mr. A.E. Algar is submitted, suggesting that the position of the road, as scheduled, constitutes detriment to the property. The Council considers the Fatshan Road is unnecessary in the public interest, however much it may be in the interest of the owners, and it is decided to remove the road from the plan, arranging however to retain the scheduled improvement to the approaches of the Chekiang Road Bridge.
- 2334 Tongdongkaalooong, Lot 312. Protest by Mr. Algar is entered at the line of road as scheduled and suggesting a deviation, but the protest is overruled.
- 2531 Hanbury Road, Lots 1041, 1042, 1071 & 1073. } Protest by Messrs.
Woozung Road & Boone Road, Lot 883. } Protest Hanbury & Co.
are entered on general grounds and are overruled in the view that the public interest is paramount.
- 2547 North Horan & Haining Roads, Lot 687. } Protests on general
North Shansu Road, Lot 327. } grounds, against these
Tiendong Road, Lot 611. } road widenings and exten-
Tiendong & North Klangse Roads, Lot 603. } sions are made by Messrs.
Tsepooc Road, Lot 625. } ~~Atkinson & Dallas Ld.~~
and the objection in each case receives careful consideration. The Council decides that the public need for the improvements as scheduled is manifest, and the objections are accordingly overruled.
- 2793 North Thibet Road, Lot 8. With respect to the objection by the Bank of China lodged in respect of Lot 8, in the absence of protest by the registered owner, the Council is unable to give such claim considera-
tion.
Anticipating however, a protest from the registered owner, the Credit Foncier d'Extreme-Orient, the Council considers the grounds of protest, and decides that eventual widening will be essential, and that the scheduled improvement must stand.

EASTERN DISTRICT. (SECTION A).

- 2335 Idaoyang Road (Ford Lane). In respect to objection lodged to the construction of this road, as being unnecessary in the public interest, the Council sustains the objection and the road will be removed from the plans, in so far as relates to its extension south of Baikal Road.
- 2789 Taming Road. Protest by Mr. G.M. Maher is submitted complaining that his property will be adversely affected by the proposed road: he questions the need for the road at all. The Council decides that as the road begins nowhere and leads nowhere, it is of no public utility and the protest is upheld. The road will therefore be removed from the plans.
- 2835 Nangou and Tirghai Roads, Lot 6067. The Nippon Yusen Kaisha protests on the grounds that these roads are unnecessary. The Council approves the contention and the protest is sustained. The road will accordingly be removed from the plans.
(Nangou Rd, south of 9000)

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removed from the plan, but an alternative road will be scheduled from the extreme end of the Point, to be made up, if and when an extension to the Normal Line shall take place.

- 1681 Tongshan Road and/or East Hanbury Road. } Protest by Mr. J. Ambrose is submitted contending that the road is quite useless. The Council does not approve his contention, and the protest is overruled.
- 2779 { Ward Road, Lot 1065, Probst Hanbury & Co. Ltd. }
 { Ward Road, Lot 1060, S. L. I. Co. }
 { Ward Road, Lot 1086, Lazarist Mission. }
 { Ward Road, Lot 1050, Lazarist Mission. } } Protests by these owners are submitted, objecting to the road on the ground that it cuts diagonally through these properties. The objection is sustained on the ground that centralisation of the traffic on Broadway is undesirable; in fact it is preferable that the widened Seward Road shall draw off a substantial proportion of the traffic. The Council therefore sustains the objection and this section of the Ward Road will be removed from the plans.
- 2783 Wainan Road. Oriental Cotton Spinning Co. Ltd. and The South Manchurian Railway Co. protest against the new road to the river front through their property, on the ground that the road is unnecessary. The protest is upheld and the road will be removed.
- 2775 Wetmore Road, Lot 4200. The Waterworks Co. protest at the scheduled widening of this road is upheld.

EASTERN DISTRICT (SECTION B.)

- 2744 Shihtao Road, Lot 7249. Protest by Mr. P. Tilley is submitted, that construction of this road would spoil his property as the whole of his lot is scheduled. Members consider that this is no reason why this road should not go through and the protest is overruled.
- Haichow and Techow Roads. The protest of the Wing On Co. is submitted that the construction of these roads in so far as they affect their mill property, is unnecessary. The members decide that the roads are not required in the public interest; the protest is accordingly upheld and the roads will be removed from the plans.
- 2787 Tungliang Road, Lot 6026. Messrs. White Cooper & Co. enter protest on the grounds that the road is unnecessary. The protest is overruled.

WESTERN DISTRICT.

- 2777 Tatung Road, Lot 1291. Messrs. Atkinson & Dallas enter a protest on the grounds that the extension of this road to connect with Bubbling Well Road, adversely affects their property. The Council decides that the road is unnecessary and it will therefore be removed from the plans.
- 2788 { Kowloon Road, Atkinson & Dallas, Lots 2244 & 2270. }
 { Graham Brown & Wingrove, Lots 2211 & 2207. }
 { Wisner & Co. Lot 2136. }
 { Country Club, Lot 2020. } } These owners protest against the construction of this road on the grounds that it is unnecessary. The Council agrees with them, and the proposed road is abandoned.
- 2785 Taku Road. Messrs. Atkinson & Dallas protest on the grounds that the suggested construction of the road will spoil their property. The grounds for the protest are inadequate, but it is considered that the scheduled extension of this road west of Yates Road is unnecessary and the section of the roadway in question is abandoned.
- 2786 Ohinhal Road. The Country Club protest against the construction of this road on the ground that it is unnecessary. The protest is upheld and the road will accordingly be removed from the plans.
- 2785 Manoi Road. Messrs. Atkinson & Dallas and Algar & Co. enter protests which are upheld and the road will therefore be removed from the plans.
- 2787 Mutu Road. The Naigai Wata Kaisha have protested that the construction of this road is unnecessary, in so far as it only serves private property and has no public utility. The protest is upheld, and the road will therefore be removed from the plans.
- 2781 Mapai Road. The China Soap and Candle Co. have protested against the construction of this road, on the grounds that it is of no public utility. The protest is upheld and the road will therefore be removed from the plans. in so far as concerns the section between Gordon Road and the Soochow Creek.

The meeting adjourns at 7.25 p.m.

H. C. A. R. M. A.
Acting Chairman.

E. Senkowsky
Acting Secretary.

At the meeting of the Council held on Monday, August 22, 1921,

at 4.30 p.m., there are:

Present:

Messrs. H.G. Simms (Acting Chairman)
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman and
 The Acting Secretary

Absent:

Messrs. S. Fessenden
 H.H. Girardet
 E.F. Mackay
 S. Sakuragi
 A. Brooke Smith.

Mr. Simms takes his seat as Acting Chairman.

Councillor. The Chairman extends a welcome to Mr. Lambe on his taking the seat vacated by Mr. Benjamin, and desires that he will be so good as to serve on the Works, Electricity and Chinese Educational Committees.

The Council Minutes of August 10 are confirmed and signed by the Chairman.

The Finance Minutes of August 12 are confirmed and signed by the Chairman.

The Council Minutes of August 12 are confirmed and signed by the Chairman.

The Special Council Minutes of August 12 are confirmed and signed by the Chairman.

The Health Committee Minutes of August 12 are submitted and are approved, subject to the comment noted hereunder.

House Refuse Depot Site. Members consider that in view of the cost of this site, they would prefer final decision upon the Health Committee's recommendation to be deferred until after the recess.

Victoria Nursing Home. It is considered that the Public Works Department should make every endeavour to find a suitable site in accordance with the Health Committee's recommendation.

Commissioner's Agreement. Respecting the terms of renewal of Dr. Stanley's agreement, members prefer decision upon the recommendation to wait over the recess.

Dr. Hill. Members consider that the Treasurer is not in order in suggesting that Dr. Hill should draw Dr. Moore's Pay, since he has never applied to do so, nor is it intended that he shall occupy the post vacated by Dr. Moore; they defer decision in the matter until after the recess.

Members consider that a solution of the difficulty may be met by promoting this employe to the post of No. 3, but without substantial increase of pay till the date when the recent revision of salaries took effect, i.e. July 1, but not in any case placing him upon the basis of the pay of Dr. Moore.

2679 V.D. Officer. Members query whether this appointment should be proceeded with at the present time but eventually decide to adopt the Health Committee's recommendation.

Fire Brigade.

1376 Station Officer Thompson. The lengthy series of reports by Mr. Pett on this subject receive consideration, in the course of which the Acting Chairman remarks that he fears there are faults on both sides. It seems evident to him that the two men exaggerate petty misunderstandings, until they become serious cause for disagreement. The Acting Chairman confirms the impression of the Chairman of the Watch Committee that there appears to be nothing in the whole of the correspondence that would justify dismissal, since the misunderstanding of orders is not necessarily refusal to obey them, nor indeed, can they find that any of the dozen or more points raised are in themselves sufficient to justify taking upon themselves the responsibility for possible wrongful dismissal.

Mr. Pett attends, and addressing him on the subject, the Chairman observed that he desires not so much an amplification of what has already been written, but its condensation. In brief; "What is the real difficulty?". Mr. Pett explains that Mr. Thompson has never passed the doctor in the proper sense of the term because he had had war service. Asked if Mr. Thompson indulges in alcohol, he replies that he thinks he does. The gist of his remarks is to the effect that he cannot get on with Mr. Thompson, whose conduct is subversive of discipline. Members are convinced that in so large an organised body as the Municipal Service, discipline must be maintained. Mr. Pett gives as his opinion for the present state of affairs, the state of health of Mr. Thompson, which he thinks is an aftermath of the war. He says the man cannot listen to reason. He adds that Dr. Gauntlett has indicated that if the man were sent to him for examination, he would give him a certificate to be invalided, and members unanimously approve this proposition as the best course. Station Officer Thompson who had been called for a hearing before members, was accordingly informed that the hearing would not take place.

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Pay of Chinese Staff. Recommendation by the Chief Officer is submitted, together with Treasurer's reports on the pay for motor-men. Members, after going carefully into the question, and noting the

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previous decision of the Watch Committee, decide that in the matter of the pay for motor-men, obviously the wage must be in accordance with market conditions, or Mr. Pett cannot run the Brigade. It is noted that Mr. Pett requires the services of 30 motor-men for his 23 machines. The Council therefore decides against the Treasurer's proposed scale of pay for motor-men, since the value of their services varies in infinite degree, and they will therefore be paid such market rates as is necessary to retain their services, Mr. Pett having at all times due regard for economy. Members note his assurance that there will be greater economy under such an arrangement, under which the value of the Chinese staff is left to his discretion, than there would be by following the Treasurer's suggestion for hard and fast scales for automatic application. Mr. Pett's further assurance is noted that as regards reasonable increases from time to time, no general principle of fixed annual increases will be recognised.

Police Force. Application by Sergeant N. Harrison for payment of his wife's passage is approved provided it is in the form of a loan to the employe, repayable gradually in instalments.

254 Byelaw 34. Arising out of a recent case, in the course of which it was sought to make the owner of a motor car responsible for the actions of the driver, report by the Police is submitted, recommending alteration of the Byelaw. The Chairman observes that it would appear that the Police, having failed in their contention that the owner is responsible for all acts of the driver because such would be contrary to the British Common Law, now desire that the Byelaw be altered. Members are unwilling to take such action, which is considered to be not only impracticable but undesirable on the grounds of public policy.

Szechuen and Tientsin Roads. In connexion with the Council's decision on the subject of these road protests, the Secretary submits for re-consideration the question of the Szechuen and Tientsin Roads. He submits that these protests were rightly and properly overruled on the ground of particular detriment to the lots, since the reply, in such cases, is that particular detriment is necessarily dealt with in the terms of compensation. At the same time he points out that from the point of view of saving the public money, the scheduling of the road from the properties on one side would not improbably preclude the deduction from the claim of at least two thirds for betterment, which would probably apply if the roads are scheduled equally from the properties on both sides. Therefore, it would appear that the Council may save an enormous sum of money by altering the scheduling accordingly, so as to produce a very slight bend,

similar to other bends in the remaining section of this road. The Deputy Commissioner of Public Works attends, and concurring with the above, he suggests the expediency of a slight deviation of these roads accordingly.

Members are inclined to agree with the course suggested, but defer final decision on the matter until after the recess.

3304 Road Names. Allusion is made to the confusion that already arises and which will become worse as development proceeds, by adoption of such names as Ningkuo and Ningpo Roads, Mamoi and Amoy Roads, Pingyang and Pingliang Roads, Chining and Haining Roads, Kailung and Kailan Roads, etc. and the view is expressed that in this Foreign Settlement, reversion should be made to the system under which foreign names to a certain extent, are utilised for roads. Mr. Lambe remarks that such names would suitably consist of the names of past Ministers, Consuls and prominent men connected with the history of the Settlement. Members agree with this view, and at the same time directions are given that the names of cities in India and Burma, formerly allocated to certain roads, should revert to their former names. Members also authorize re-naming the great thoroughfare starting at East Seward Road and proceeding throughout the Eastern Districts of the Settlement, embracing Arthur Road, Lou Chew Ka Za and the section of East Yalu Road east of Yuenfong Road and continuing thence without a break to the Point, to be known as the Point Road.

2223 Rubicon Road System. The Works Commissioner suggests a programme for the metalling of the Rubicon Road system in instalments spread over four years. He points out that £20,000 is expended already per annum in keeping these roads in order. Members decide to leave the matter for the attention in the first place of the Works Committee.

In connexion with the application by Mr. Wakelam on the subject of disposal of a small piece of land on the Hungjao Road, the suggestion is made that residents in outlying roads be not permitted to have vehicular road access over the roads, i.e. without agreeing to pay taxes. The point is raised as to whether the Council could refuse application to make such use, but it is pointed out that the Council has nothing to lose by introducing the practice, and if done, it should be done without delay. The question of decision on the general principle is deferred, but members approve in the first place approaching Mr. Tucker and Mr. Wakelam on these lines.

2866 Chokiang Road - Lot 629. In connexion with the request by Messrs. Palmer & Turner that they be permitted to build over the scheduled area of this lot, it is understood a further proposal from this firm is

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pending, and its arrival is therefore awaited.

18/15/25 Bubbling Well Road - Lot 2940. In connexion with the claim of Messrs. Moorhead Halse & Robinson, it is decided before replying thereto, to await the outcome of the case now before the Land Commission, with a view to possible strengthening of the Council's hands in the matter.

Hardoon Road. Protest by Messrs. A.R. Burkill & Sons against the scheduled extension of this road North of Avenue Road, through the garden of the late R.M. Campbell is submitted. Members agree that the road as scheduled, is unnecessary, and inflicts undue hardship on the property and the whole of the extension north of Avenue Road is therefore authorised to be removed from the Official Plans.

2868 War Memorial. Letters from Mr. E.O. Pearce and the French Council are submitted. It appears that Mr. Pearce has sent the same letter to the French Council. It is pointed out that the Council does not shengko land for public purposes. In fact, having no deed of title, it could not shengko land. All the public land such as the Bund foreshore etc. is vested in the Council, without Chinese deed of title.

The reply, therefore, is that while the Council properly enquires of the Conservancy Board whether they have any objection to binding out as proposed, the Council does not pay shengko fees in respect of public land, and therefore need make no application for exemption. In other words the procedure will be the same as that adopted in respect of the rest of the Bund extension project.

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~~A complication however arises, and that is that Messrs. Butler - field & Swire apparently claim the river rights to a part of the area and they propose to fight the French Council on the subject. Such being the case, members prefer to defer decision until something more is known as to how this case will go, but in the meantime, reply will be made to the two letters as above indicated.~~

Land Commission. The Council is informed that at a recent meeting of the Land Commission held on Friday, August 19, three cases were submitted for their consideration, and it is understood that the outcome is satisfactory.

The meeting adjourns at 6.30 p.m.

A. Crooke Smith

Chairman.

J. Henderson
Acting Secretary.

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At the meeting of the Council held on Wednesday, September 21, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Sims and
 The Acting Secretary.

Absent:

Messrs. S. Fessenden
 A.B. Lowson.

The Council minutes of August 22 are confirmed, with the elimination of a paragraph to which Mr. Mackay has taken exception.

201 House Refuse Depot. It is noted that further enquiries relative to this matter are proceeding, and that, as regards the
 244 Victoria Nursing Home, the Public Works Department is making every endeavour to find a suitable site. With regard to renewal of the
 2012 Health Commissioner's Agreement, much discussion takes place. His services during many years are very favourably commented on, as also his economical method of working, which saves the Council large sums of money. Mr. Mackay records the view that the rate recommended is not too much in recognition of the abilities of this employe, in which members generally concur, and Mr. Lambe points out that failure suitably to recognise conspicuous efficiency would speedily become known and would result in the Council ~~being unable to obtain the~~ *finding difficulties*
AS. engaging first class men
~~services of men of other than mediocre ability.~~ Members realize that this point of view is of undoubted importance, and after some further discussion, it is decided to sanction renewal at £1500 per mensem, in view of the long and most efficient services of this employe.

2679 V.D. Officer. Arrangements are in train for the requisite engagement, at a maximum pay of £700 per mensem,

1376 Station Officer Thompson. Arrangements have now been concluded for the transfer of this employe to the Public Works Department, thus satisfactorily concluding an unpleasant incident.

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Land Commission. The awards of the Land Commission in Cases 120, 123 and 124 are submitted and are formally recorded. The Chairman comments with satisfaction on the circumstances that the Council has won all three cases.

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The Electricity Committee minutes of September 9 are submitted and are

approved except as hereunder commented upon:-

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Status of Mr. Aldridge. In connexion with the correspondence between the Chairman of Council and the unofficial members of the Electricity Committee, Mr. Girardet alludes to the "complaint" of Mr. Aldridge that communications from the Council to the Electricity Department continue to be sent to him, and remarks that he is sick and tired of the whole of the difficulties brought about by Mr. Aldridge. He adds that his position on the Electricity Committee is made very difficult; and if Mr. Aldridge is to be permitted to continue his attitude, he does not want to serve on the Electricity Committee any longer.

Mr. Lambe concurs in these remarks, remarking that most of the points of disagreement brought up by this employe are mere pin pricks: but he has been struck with the feeling of hostility towards the Council which characterises Mr. Aldridge and the so-called unofficial members of the Electricity Committee. Mr. Girardet asseverates that the hostility is not confined to Mr. Aldridge; but that it is plain that both he and Mr. Peebles have some working arrangement and that it is against the Council's best interests.

The Chairman observes that the Council permits almost everything desired by the Electricity Committee to go through. It is evident to members that every petty matter is magnified and causes for complaint are diligently sought for in order to obtain further concessions from the Council in the direction of absolute independence. Mr. Aldridge's "complaint" is indeed in furtherance of a policy with which members can have no sympathy. The Electricity Committee being an advisory committee cannot give Mr. Aldridge executive instructions, and if he cannot receive his instructions from the Council, it follows that he cannot be censured for not carrying them out.

As to the implication that instructions from the Council should reach Mr. Aldridge through the Committee's secretary, it is noted that there is, properly speaking, no such post as Secretary to the Electricity Department. Mr. Woodford's semi-independent post is solely as Secretary to the Electricity Committee and any other work that he may perform, other than routine Committee business, is that of a subordinate to Mr. Aldridge. A head of Department cannot be held responsible for instructions given to his subordinate, and in fact Mr. Aldridge would have real cause for "complaint" if the irregular procedure he advocates were forced upon him. It is considered unfortunate that the Electricity Committee minute, by partially quoting Clause 6, makes Mr. Aldridge's contention plausible, whereas the full text expresses plainly the meaning of the Special Electricity

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Committee's recommendation and Mr. Mackay who was a member of that Committee, in confirming their contention, observes that Mr. Peebles was also a member and is fully conversant therewith.

Mr. Girardet states that he thinks it would be well to have Mr. Peebles and Mr. Aldridge at the Council table, and remind them plainly of their positions. The Chairman is reluctant to this course but confirms the above impression from his own experience; he adds that he has discussed the matter again and again with Mr. A.W. Burkill, and for a few weeks matters would become better but only for a time and difficulties soon began all over again.

Mr. Girardet continues that it is obvious to himself and his official colleague that many of the points brought up are just invented to make trouble, and that an atmosphere of suspicion of their motives is felt by himself and his colleague immediately they enter the Committee room, and that this feeling is most uncomfortable.

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The Chairman then suggests and members agree that a strong letter be written to the Committee taking exception to Mr. Aldridge's "complaint" and the reception of it by the Committee, since they themselves are well aware that the Council's instructions must go direct to Mr. Aldridge, while Mr. Aldridge himself will be required to attend the next Council meeting, at which the Council's views upon his conduct will be formally communicated to him.

Mr. Mackay takes exception to the constant reiteration throughout the minutes of the words "Engineer-in-Chief and General Manager" and considers that the word "Manager", in future, should suffice, thus saving much waste of time and labour.

2540 Land Purchases. A report on this subject deals with the circumstances under which delay in the purchase of a piece of land resulted in the expenditure of an extra £1000.

Mr. Lamb observes that he is certainly of the impression that the Electricity Department has made the very most out of this case, so as to bring about an alteration in procedure. A memorandum by Mr. Lewis details the circumstances, briefly to the effect that the Council's acceptance was delayed owing to the fact that it was discovered that the site, contrary to instructions, was a corner site.

On the other hand the Chairman is in favour of allowing the Engineer-in-Chief & Manager to negotiate himself for the piece of land he wants provided that before settlement of the negotiations, the matter is referred to the Council for their approval or otherwise, which being given, the Department may conclude the purchase. The Public Works Department therefore would merely prepare plans or make measurements, if desired.

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Mr. Lamb observes that the Department want to go beyond that, but it is considered that this is the furthest the Council itself has power to concede and not for one moment could it be admitted that having merely approved a minute expressing the general desirability of a land purchase, the Council should know nothing further as to locality, area, or price, until after the transaction had been concluded.

Slaughterhouse Site. It is noted that this matter is being pressed forward by the Electricity Committee, in spite of the fact that on, March 3, 1920, at a Council meeting, Mr. Aldridge stated that the site would not be required for three or four years to come. In any case, members recall that removal of the slaughterhouse site is dependent upon provision of the new Nursing Home and Isolation Hospital site in the Western District as to which they are themselves constantly pressing the Public Works Department to obtain a suitable site.

Chinese Study Bonus. With respect to the minute on the subject of Mr. Aldridge's recommendation that Chinese Study bonus should be issued according to whether in his opinion knowledge of Chinese is of use to the Department or not, the Council considers that if a knowledge of Chinese is of no value to his Department, it is obvious that Mr. Aldridge can forbid an employe to study or to attend the examinations, but for reasons of general administration, the Council cannot permit an exception to be made in the ruling that Chinese Study Bonus is only for the class of employes generally described as "outdoor" and that therefore no "clerical assistants" of the type generally known as "Indoor men", whether having a knowledge of Chinese or not, are considered entitled to such bonus. This accords with the ruling that Police Officers, and employes generally of superior intelligence, many of whom are possessed of an excellent knowledge of Chinese, may not draw that bonus which is intended as a special incentive to effort on the part of the lower grades of employes in the Service.

Volunteers. Upon the recommendation of the Commandant the following appointments have been approved:

Light Horse. Sergeant O.S. Benbow Rowe, M.C., late Major and Acting Lieut-Colonel, The King's Shropshire Light Infantry, to be 2nd Lieutenant.

Maritime Company. Major C.M. Manners, O.B.E., late Royal Engineers, to be 2nd Lieutenant.

Machine Gun Company. Captain H.E. Middleton, M.B.E., is transferred to the Reserve of Officers.

Company Sergeant Major G.E. Mitchell, late Lieutenant R.G.A., to be Captain.

Sergeant W.C. Bond to be 2nd Lieutenant.

1897 Special Reserve Unit. The recommendation by the Commandant is approved to form a Tranway Section of the Special Reserve.

1495 American Company. With respect to the claim on ex Private Perkes for inefficiency fine, it is decided to claim payment from him, but in the event of non success to drop the matter.

1035 Old Guns. The Commandant has been in communication with the Ordnance Officer, Hongkong, on the subject of the purchase of the old 15 pdr. guns. Members recall that the Corps has been permitted to retain old guns in the past and consider there was every likelihood of retention of the obsolete 15 pdrs. in the same manner without cost to the Council. In the circumstances, it is decided to take no action unless the British Government addresses the Council an official communication on this subject.

R.D. In this connexion Mr. Lamb alludes to the fact that the Commandant apparently conceives it his duty to conduct official correspondence and observes that ^{it is the Council's standing order} ~~when he was on the War Committee,~~ ~~it was decided~~ that the Commandant shall not do so. He remarks that unless the standing procedure in such matters is carefully adhered to, the Council will sooner or later find itself in a position of peculiar difficulty.

The Secretary will therefore explain matters to the Commandant in such wise as to secure adherence to the Standing Orders.

Resignation of Commandant. The Chairman informs members that, arising out of a trivial incident connected with the miniature Rifle Range, the Commandant sent in his resignation a few days ago and it took him two hours to persuade him to withdraw it. He expresses the opinion that the Commandant is somewhat of a difficult disposition, but that the resignation was doubtless made in the heat of the moment.

1710 Expenses of Volunteers. The Commandant recommends that Captain A.J. Stewart, Assistant Adjutant, be paid his estimated yearly expenditure on account of volunteering, a sum in the neighbourhood of £280 per annum. Mr. Girardet observes that such a proposal is impossible. Practically all volunteers, especially officers find that volunteering costs them personal expense, the more so the greater keenness displayed, and many officers, especially in the Light Horse, have an even higher expenditure attributable to volunteering, than in the case of Captain Stewart. It is decided to refuse the application.

1787 Uniform Purchases. The Commandant suggests that tenders be called for in the Gazette for 6,600 yards of cloth for next year. The appropriation £28,000 for this year has already been overspent. Members direct further enquiries of the Commandant as to the estimated cost and as to whether any surplus will remain over this year's purchases.

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Estimates. It is noted that of the total appropriation of ₹96,000 for the year, ₹68,000 have been spent during the first half and it is desired that the attention of the Commandant be drawn to this matter.

Police.

Sikh Pay. The file on this subject is submitted, as circulated during the Recess, and members finally decide to issue free rations as originally recommended by the Commissioner of Police.

Swimming Pool, Hongkew Recreation Ground. Members decide to proceed with

the larger scheme at a total cost of ₹22,000, such sum as exceeds this year's provision to fall upon the Budget for next year. The proposed artesian well is not approved, in the view that the cost involved with Waterworks water is definitely known, while the alternative savours too much of an experiment.

1914 Thomas Hanbury School.

Following upon the Council's decision at the meetings of August 10 and 12, the Public Works Department repeats the suggestion as to doubling the built area of the School, spreading the cost over two years. Members reiterate their decision that one block only is to be provided. They consider that a further ₹75,000 to be spent on this already excellent school would make the establishment of so expensive a character, that if any substantial portion of the cost is intended to be borne by the fees, as suggested by the Salaries Commission, it would mean that the School would be too expensive for the scholars to attend. They adhere to the principle that in school matters the accommodation to be provided should bear an intimate relation to earning capacity, plus a certain degree of assistance from the public purse. It is directed therefore that the plans be redrawn to provide that additional accommodation which they have authorised and that only, and if the cost of the one block is more than the Budget appropriation, the expenditure should be so arranged that the balance falls upon the estimates for next year. With this addition it is desired that the School shall be considered as complete, and that therefore no further application for extension, unless of a very minor nature, should be put forward for many years to come.

Superannuation. Report from the Treasurer on this subject is submitted, concurring in Mr. Lawson's suggestion as to calculation of interest at current rates, the rate to be taken to the nearest $\frac{1}{2}$ o/o. This proposal is approved.

As regards the date upon which the change shall have effect, noting the Treasurer's estimate of cost for this year, ₹31,000 it is

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decided to make the change from January 1, 1922.

As regards the Treasurer's suggestion that it would be unwise to issue an order cancelling the privilege of withdrawal at once, members take the contrary view and authorise the issuing of the order forthwith, adding a note containing the substance of their views recorded at the meeting of August 10, that special cases will receive special consideration.

Of the applications for withdrawal now in hand, those of Sergeant McKenzie and Inspector Schultz are therefore approved. That of ~~Inspector~~^{Chief} Inspector Melville is not.

In this connexion, the Chairman alludes to the practice under which the full theoretical cost of superannuation swells the expenditure for each year, while the saving involved in disbursements etc is apparently utilised in reduction of loans. This does not appear to him at first sight to be as it should be, and a report by the Treasurer on the subject is desired.

2539 Mr. Godfrey. With reference to the minute on this subject of August 10, report by Dr. Marsh is now submitted, but is considered vague and unsatisfactory. It is decided therefore to call for a further report, probably by Dr. Jackson as to this employe's state of health with an opinion as to complete fitness or otherwise in the near future to resume his responsible duties in order that the question shall be considered as to whether or not he should be retired with suitable pecuniary emolument. At the same time the Secretary is directed to ascertain the amount to his credit in the Superannuation fund.

Szechuen and Tientsin Roads. The Council's minute of August 22 on this subject is confirmed, except that the Tientsin Road will remain as scheduled.

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2847 Medical Inspection of Schools. The question of medical inspection of scholars at the Council's schools is considered. The Permanent Education Committee has already recorded the view that the appointment of medical officers to the Public School for Chinese is neither feasible nor necessary. The Headmaster of the Public School for Boys suggests medical inspection; the Headmistress considers that it would produce friction. Members decide that the benefit to all day scholars, Foreign or Chinese, arising from compulsory medical inspection does not justify the expense. They consider that the Council's schools are satisfactorily conducted in the absence of such a system of medical inspection and they finally disapprove the proposal.

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Hongkong Inspection of Schools. Allusion is made to the correspondence

last year with the Hongkong University, suggesting periodical inspection of the Council's schools in Shanghai. Members note that no provision has been made in the Budget for any inspection and they do not consider that any action should be taken in the matter this year.

Town Hall Capacity. Limitation is agreed in the case of the Town Hall as to the number of persons to be admitted, when the seats are in use, a maximum of 1200.

1121 Continental Hotel. With reference to the minute of August 3 on this subject, the Chief Officer of the Fire Brigade suggests still further alterations to these premises, which are however disallowed and the former decision is confirmed that the existing fire escape will suffice, provided the door is made to open outwards instead of inwards.

1756 Chinhai Road. In respect of a communication from Messrs Brandt & Rodgers, relative to this Road, which, as a public thoroughfare has been abandoned, it is decided to reply that the section of road in which this firm is interested, may be ~~constructed~~ and maintained at the public expense, provided the requisite land therefor is surrendered free, plus the cost of construction. The procedure will thus accord with the usual in the Settlement where land is accepted for public roads even if not considered absolutely necessary for traffic purposes.

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General Hospital. In respect of the suggestion by the General Hospital that the Council shall collect the fees due to the Hospital by its employes, members disapprove the suggestion in principle since it is undesirable that the Council should undertake to collect the accounts due from its employes. In this matter, therefore, the hospital will be required to collect its accounts in the usual way.

1872 Electricity Contracts. In respect of certain irregularities in respect of contracts, members require that it be brought to the notice of the Engineer-in-Chief & Manager of the Electricity Department, that in the case of tenders which have been called for publicly in the Municipal Gazette, the eventual awards decided should likewise appear therein as heretofore.

1880 Chinese Garden and Lyceum Theatre. Relative to a suggestion by the Works Commissioner to provide a motor car rank on the Soochow Road, members consider that the proposed reduction of the Chinese Garden would be injudicious and liable to lead to much criticism and the proposal is therefore negatived.

S.M.

At the meeting of the Council held on Wednesday, September 28, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 E.F. Mackay
 S. Sakuragi
 H.G. Sims and
 The Acting Secretary.

Absent:

Messrs. S. Fessenden
 A.B. Lowson
 V.G. Lyman.

The Council Minutes of September 21 are submitted and are amended and the following is substituted for the minute headed "Status of Mr. Aldridge."
 2550 Status of Mr. Aldridge. Mr. Girardet describes the difficulties under which the 'Official Members' of the Electricity Committee labour owing to the attitude of Mr. Aldridge towards the Council and he suggests a combined meeting of the Council and the Electricity Committee (Mr. Aldridge attending) with a view, if possible, to bringing about a clearer understanding. Discussion ensues after which the Chairman proposes, and members concur, that Mr. Aldridge be called upon to attend the next Council Meeting.

The Chairman then remarks, and members concur, that it will be necessary to write to the Electricity Committee through their Secretary pointing out that the Council must of necessity continue to forward their instructions direct to Mr. Aldridge, as the Executive Head of his Department, the Council only communicating with the Secretary of the Committee in regard to the minutes and matters connected with the Committee. All other matters must be taken up with the Engineer-in-Chief and General Manager.

Mr. Aldridge then attends and the following record of the proceedings^{is} made by Mr. A. Brooke Smith.

"The Engineer-in-Chief and Manager of the Electricity Department attends.

The Acting Secretary and Mr Lewis retire at the request of the Chairman.

The Chairman informs Mr. Aldridge that he has been called to attend Council in regard to a complaint made by him at a recent meeting of the Electricity Committee as to communications addressed

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by the Secretary of Council to the Engineer-in-Chief and Manager of the Electricity Department instead of to the Secretary thereof - the Chairman further explains the hope of the Council that a candid discussion will be the means of alleviating the friction which has existed for many years between the Council and the Electricity Department.

The Chairman endeavours to make clear the following points:-

1. That the Engineer-in-Chief and Manager of the Electricity Department is a servant of the Municipality and must be controlled by and take orders from Council, therefore instructions must be conveyed direct to him as Head of Department by the Secretariat.
2. There is no Secretary of the Electricity Department, but a Secretary of the Electricity Committee.
3. When the latter acts in any other capacity he is an assistant in the Electricity Department.
4. The Electricity Committee is an advisory body and the Council would be failing in its duty to the ratepayers if it did not reserve to itself the right to control the Electricity Department.

Mr. Aldridge replies and makes the following points:-

- A. The difficulties he has had to contend with in regard to the dilatory methods of the departments of the Council with which he comes in contact, and that it is his duty to always take exception to and comment upon them as he looks upon his Department as a trading concern which must be run on business lines.
- B. The feeling he has had since he joined the Municipality that his views have been frequently presented to the Council by the Secretariat with comments injurious to his Department.
- C. That he is unable to present his views direct to the Council.

A long discussion ensues in which Members explain that with regard to (A) it will be the endeavour of the Council to alleviate the conditions he refers to, but that occasional delay is inevitable in a Municipality when several departmental views are required by the Council.

As to (B) and (C) Members take exception to Mr. Aldridge's remarks and explain that in recent years the Official Members of the Electricity Committee have not failed, when they thought fit, to support, at meetings of Council, the views and requirements of the Electricity Committee, further that it is the duty of the Secretariat to lay its views on all matters connected with any department before the Council.

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Mr. Girardet makes a strong point of the fact that in most matters of importance the Electricity Department is supported by the Council and that it is generally only on small items any trouble arises, further that he believes friction would be less frequent if Mr. Aldridge adopted a more broad-minded spirit towards other departments.

The Chairman expresses the hope that in future Mr. Aldridge will succeed in working in greater harmony with the Council.

Mr. Aldridge then retires after stating that he will in future endeavour to work more amicably with the other departments.

Land Purchases. The whole question of the procedure with respect to purchases of land will be considered by the Works Committee before final decision on this point is rendered.

The Foreign Educational Committee minutes of September 22 are submitted and are confirmed.

Old Guns. After considering a further report by the Commandant on this subject, members consider it desirable to address the G.O.C. Hongkong, suggesting that H.M. Government may see its way to leave the old guns with the Council for instructional purposes.

Uniform Purchases. Further report from the Commandant is submitted wherefrom members note that he estimates the additional uniform material will cost about £5500, and that such purchase is absolutely necessary. Members therefore approve the proposal.

Superannuation. Applications to withdraw Superannuation after 15 years service are approved in the cases of W.S.Hibbard, F.P. Bartley, J.F.W. Milne and F.J.W. Melville. As regards Mr. J.B.Johns, he will be required to adduce further reason if his application is to be approved.

2539 Mr. Godfrey. The Chairman observes that Dr. Marsh did not appear to be enthusiastic on the subject of another medical opinion, but eventually he and Dr. Jackson examined Mr. Godfrey, whereafter the last named called upon him and explained that arising out of a recent claim for damages, he and other doctors had come to the conclusion that they were not bound to give medical opinions. However he expressed his opinion verbally to the effect that Mr. Godfrey has made a good recovery and so long as he does not touch alcohol he will be able to perform the work he has done in the past.

The Chairman then suggests a year's sick leave, which however is later modified to read eight months' leave on full pay, after expiry of six months, Mr. Godfrey to be examined by Dr. J.W. Jackson, at present in London, and the Council's Medical Advisers in consultation,

who will be requested to certify as to his state of health and suitability for further responsible service. Should the report be adverse, the Council will then consider the question of suitable emolument in lieu. Mr. Mackay desires the Acting Secretary to ascertain the practice as to full pay or otherwise in cases of long leave under medical certificate.

General Hospital. Members are notified that the General Hospital has further suggestions to make in regard to accounts for employees availing themselves of first class accommodation, but they are unwilling to entertain such proposals and reiterate their decision that in the collection of accounts, the Hospital shall act as do other outside concerns.

2070 Dr. Hill. The file relative to the application of this employe is submitted, briefly to the effect that his Pay should be raised to \$750 as from the date of Dr. Moore's retirement, four and a half months after his engagement.

The contention of Dr. Hill is that when he was engaged he was informed that there was prospect of early promotion as Dr. Moore was about to retire when he would become No.3 in the Department instead of No.4. Members consider that while it is a fact that he is now No.3, the application for \$750 to date back to January 1920 is one which they cannot entertain, but they are willing to adopt this recommended figure of pay, which is \$250 above that at which he was engaged, but to have effect only under a new agreement for three years from July 1 of this year. The Acting Secretary states that he has reason to believe the result will not be satisfactory to the Acting Commissioner of Public Health, or to Dr. Hill and suggests that perhaps a figure of \$800 for the new agreement might meet the difficulty, but members are disinclined to sanction such an arrangement.

1646 Pay of Mr. Beatty. The recommendation to pay \$675 under a renewed agreement is submitted, with Treasurer's comment. The Chairman is inclined to think that \$600 would have been enough but after some discussion it is decided to offer this gentleman renewal at \$625.

331 Pay of Mr. Lewis. The file on the subject of this employe's application is submitted desiring that the increase of pay granted to him from July 1 be ante-dated to December 7, 1920. Members are absolutely adverse to the payment of any back pay. It is pointed out that the pay of this employe is undoubtedly low compared to that of responsible officers in other departments. Members finally decide

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that rather than issue back pay it would be preferable that he receive £650 under a new agreement for three years from July 1.

Passage of Fiancées. In connexion with the two applications from the Police for payment of passages of fiancées, the Council asseverates its previous ruling that such passages are not to be paid.

Previous Decisions. In this connexion, the Acting Secretary desires a ruling as to whether applications, similar in nature, to others which have been definitely decided upon should or should not be referred to the Council on every occasion upon which they arise and a ruling is given that unless new cases present new features they should be dealt with according to the decisions rendered.

Motor Vehicles. In connexion with the application by Mr. L.W. Meekins, American Trade Commissioner, for details as to the ownership of all motor cars, the Police and Revenue Office report difficulty in complying with the request which involves permission to examine the records. Members consider that if such information can conveniently be given without undue work it should be done, but not otherwise.

Road to the Hills. Enquiry is made as to whether authority has been given for the metalling of this Road. The Chairman remarks that he does not recollect that the Council has ever authorised it. Enquiry is directed accordingly.

Band. Enquiry is made as to whether in making engagements of new musicians Mr. Pacl has exceeded his instructions. Enquiry will be made accordingly.

The Municipal Gazette for September 29 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.50 p.m.

Brooke Smith

Chairman.

J. H. ...
Acting Secretary.

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At the meeting of the Council held on Wednesday, October 5, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
H.H. Girardet
W.P. Lambe
A.B. Lawson
V.G. Lyman
E.F. Mackay
S. Sakuragi
H.G. Simms and
The Acting Secretary.

Absent:

Mr. S. Fessenden.

The Council Minutes of September 21 and September 28 are confirmed and signed.

2539 With respect to special leave for Mr. Godfrey, members' sanction is given to the Acting Secretary's suggestion as to payment of passage, and issuance of Acting Pay to Mr. Harpur during his absence.

2530 Old Gung. This matter will receive further attention at the hands of the Watch Committee.

2535 Road to the Hills. It is noted that the metalling of this road was done by a contractor employed by the Aerodrome, and directions will be given that no unauthorised person shall be permitted at any time to do any work on Municipal roads.

The Works Committee minutes of September 27 are submitted and are approved.

2540 The Works Committee minutes of October 3, are submitted but are not yet confirmed pending circulation to members who, however, find themselves in entire agreement with the draft minute on the subject of Land Purchase Procedure. The Chairman of the Works Committee states that the minute is recorded in extenso in order to show fully the reasons whereby the Committee reached its decision. At the Chairman's request he reads to the meeting the principles laid down and the Committee's recommendation as to procedure to be adopted in future in purchase of land for Electricity Department use. The procedure is approved by the Council.

2550 Inter-departmental Collaboration. This minute is read verbatim by the Chairman of the Works Committee and members direct that the Electricity Department be informed that the Council takes exception to the attitude adopted and directs that the Electricity Department

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offices be thrown open to access in the same manner as all other offices in the new Administration Building.

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Tramways. The Commissioner of Police and Acting Commissioner of Public Works attend and prolonged discussion take place with regard to the Tramway Company's replies to the Council's letter of June 7.

1. As to the proposal to run a line past the Municipal Gaol, the Commissioner of Police states that he has not altered his view as to the undesirability of this project. Members adhere to their former decision and this line will not be permitted.

2. As to the doubling of the line on Broadway, Mr. Harpur states that it is possible that this might even be beneficial to traffic and he displays for members' information an illustration showing the section of the road on which he places cardboard sectional models of tramcars and other vehicles, illustrating the point that whereas with a single track it is difficult for other vehicles to pass a tramcar, with a double track greater space would be available on the offside of the tramcars for passing vehicles, which would move around tramcars on the off side.

The Commissioner of Police states that whilst he was opposed to the suggestion as duplicating undesirable traffic conditions which exist elsewhere on narrow roads, in the light of the illustration produced by Mr. Harpur, he would withdraw his objection.

After some discussion members now approve the suggestion to double the track on the understanding that it will speed up the removal of the track in Soodhow Road and in signifying their approval they lay down that as a condition to their consent the Tramway Company must remove the Soodhow Road track directly the Broadway track is re-laid.

It is not considered necessary to defer doubling the track until the Hongkew Creek Bridge is widened.

The Assistant Secretary observes that with the doubled track approved on the specific grounds that space will be left on the offside for passing vehicles, a traffic regulation on the subject of vehicles passing tramcars would be infringed, as they would have to pass on the right or outside when going in the same direction. The Commissioner of Police observes that there is no such regulation and that drivers of other vehicles can pass tramcars on the offside but at their own risk.

3. Freight Cars. Considerable discussion takes place on this matter and members are of opinion that the cutting in of such cars on the track must result in delay to passenger traffic, for which the tramways are primarily required.

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The Commissioner of Police states that he favours the suggestion

in the view that freight cars would tend to force out handcarts, which are the greatest nuisance on the roads. Mr. Simms observes that in his view such would not be the case and Mr. Lamb in voicing strong objection to the proposal observes that the growth of trade in the Settlement will always demand the use of every possible type of haulage. The Deputy Commissioner of Public Works suggests that it might be reasonable to permit an experimental service.

The Chairman states that he is adverse to permitting even this, particularly as once the Tramway company obtain even such a limited concession it would be extremely hard for the Council, if found necessary, to rescind it, particularly in dealing with the Tramway Company.

Mr. Mackay favours such a trial being given to freight cars.

The Chairman observes that in his view it is essential for the Tramway Company to remedy the existing bad state of affairs so far as passenger traffic is concerned, before the Council should allow them to embark on new schemes.

Further discussion takes place and by a majority of one, members favours the suggestion to allow the Company to run an experimental service. This is accordingly approved but on condition that definite restrictions and conditions shall be laid down and that if the experiment proves unsatisfactory the service shall be discontinued.

Members direct that the Police and Public Works Department report as to what restrictions should be laid down as a condition precedent to approving the experiment and the Council records the view that it would be very undesirable for it to be placed in a position in which it would find its hands forced.

Contributions for Road Maintenance. Works Department recommendation that in lieu of charging the Company a lump sum for road reconstruction and maintenance, a mileage charge of £0.0125 per car mile per annum should be levied, the charge for concession privileges remaining at 5 o/o on the gross receipts, and that for bridge reconstruction being one quarter the cost of each bridge, is approved.

Chokiang Road Bridge. The suggestion to make another track over this bridge is approved, the requisite widening to be carried out at the Company's expense.

In recording their approval of the above matters, members observe that it will be necessary carefully to go into the existing agreement, and, if necessary, draw a subsidiary agreement to cover the altered conditions which would rule with the further concessions granted to the Tramway Company, and the entering into of such amended agreement must be a condition precedent to the Council's assent.

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As regards the Tramway Company's proposals as to turnouts, crossovers & loops, set out in its letter of March 31 and subsequent reports, action in regard to which has necessarily awaited final decision in the matter of the doubling of the track in Broadway, and on Chekiang Road Bridge, it is considered that with a final report on the subject by the Commissioner of Public Works, each of these proposals may now be definitely decided.

The Commissioner of Police and Deputy Commissioner of Public Works then withdraw.

The Health Committee minutes of September 30 are submitted and

With respect to the Pay of Mr. Wilson, Mr. Mackay observes that he thinks it should rise gradually, but it is pointed out that his pay has heretofore been determined by that of Mr. Walker, but at three years' interval, and Walker having received this rate under his last agreement, it seems fitting that Wilson now receive it. In the circumstances members approve the Health Committee's recommendation.

245 Victoria Nursing Home and Isolation Hospital Site. The file on this subject with plan showing the site recommended, together with a small scale plan showing the various sites which have already been considered from time to time, are submitted for members' scrutiny and consideration. Mr. Mackay enquires what progress has been made with the negotiations for a site on Brennan Road, east of Jessfield Park, and the Assistant Secretary states that Mr. Harpur has expressed the view that land on the Park side of the road would be most difficult to obtain, and, if available, would be at a very high figure. Mr. Mackay states that he has not seen this opinion expressed in writing. Mr. Lambe remarks that the Health Committee had before them only three sites on which the Council was asked finally to commit itself, two of which are obviously unsuitable, leaving only one on which any possible discussion could take place. The Chairman remarks that, in the circumstances and before going further into this matter, it seems necessary to obtain information as to other suitable sites; otherwise, if the Council commits itself to this one site, it may be found at a later date that a blunder had been made. Mr. Lambe then expresses his opinion as to the unsuitability of the site in question. He states that, on a recent personal visit of inspection, he found that it ~~was badly drained and~~ contained a lot of standing water; that a Chinese village forms a re-entrant into the section owned by Mr. Rowe; that, with respect to the Worcester property, the frontage is owned by people who would not part with it except at an exorbitant price, ^{he has been told that} and ~~that, in fact,~~ when Mr Worcester endeavoured to buy them out,

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they refused. He further states that a pigsty is situated in close proximity thereto, which is of such an offensive nature that, at times, the occupants cannot sit on their verandah.

On the suggestion of the Chairman, definite decision as to this site is deferred: and directions are given that the Public Works Department make further enquiries and report as to the suggested site east of Jessfield Park and other sites, for the members consideration.

1825 With reference to site (No.2) situated on Hungjao Road, which the Deputy Commissioner of Public Works reports worth consideration as a Cemetery Site members direct that the matter be referred to the Health Committee for an expression of the members views.

1867 Fire at the Cattle Sheds. The Acting Health Commissioner's report on this subject is submitted and is considered, and decision is rendered to pay the sum recommended of \$2,835 in respect of the animals burnt.


2070 Pay of Dr. Hill. File on this case is laid before the members who entirely appreciate the different points at issue. They are adamant on the subject of the non issue of the back pay; they are reluctant however to lose the services of an employe who has already gained two years local experience in his work, and the Acting Secretary points out that a new man in a responsible position is always relatively expensive. Eventually members approve the Acting Secretary's suggestion to try to retain this employe's services by offering pay at \$800 per annum under a new agreement for three years from July 1 last.

2081 Pay of Mr. Lewis. Further note from this employe is considered, proposing a modified arrangement with respect to his pay, with service at three months notice. In reply to enquiry, the Acting Secretary states that, in his opinion, the pay of the Assistant Secretaries is on a low basis, as compared with that received by men of a similar high standard of ability in other services, and even by employes junior in rank to them, in other Departments, notably the Police and Finance Departments. As to service terminable at three months notice, asked if he concurs, the Acting Secretary replies that he does not consider that employes holding the higher executive posts should be free to terminate their service in such a manner. Members then decide to authorise issue of the pay of Mr Lewis at \$650 the same as that of Mr McKee until expiry of his current agreement.

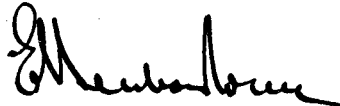
2135 Electricity Exchange. A note from the Secretary of the Electricity Committee to the Council applies for a decision on this subject, and it is decided to settle £200,000 and G\$200,000, the balance to be the subject of a later application.

The Municipal Gazette for October 6, is submitted in proof and is authorised for publication.

The meeting adjourns at 7.10 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, October 12, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 W.P. Lambe
 A.B. Lowson
 V.G. Lyman
 E.F. Mackay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Absent:

Messrs. S. Fessenden
 H.H. Girardet.

The Council minutes of October 5 are confirmed and signed by the Chairman.

With respect to that under the heading of

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Tramways, the minute is amended so as to accord with the decision already communicated to the Company in the letter of June 7, i.e. that while the Council's consent to double the Broadway track is contingent upon consent to replace with railless equipment the North Soochow & North Szechuen Road tracks, the former work need not necessarily be delayed till completion of the latter.

As regards the question of Freight Service, it is noted that ^{action} no [^] in this matter will be taken, pending consideration of the further reports required,

The Works Committee minutes of October 3 are submitted and are approved.

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Assessment River Front. File is submitted on the subject of a piece of property in the name of the Shanghai & Hongkew Wharf Company, of which part faces the river and part has road frontage. The Wharf Company has sold the part fronting the road and the people who bought it consider that the assessed value should be lower than the piece with river frontage. Messrs. Halse and Sparke give the figures they consider fair. It is decided to accept their views.

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Point Park. The file on this subject is submitted and members note with great regret that owing to non-observance of the procedure laid down with respect to such matters, the Council's intentions were conveyed to the owners, with the result that it would seem as if the scheme were defeated at the outset. It is noted that these negotiations therefore for the present, amount to nothing.

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The Deputy Commissioner of Public Works however, offers in lieu

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a piece of land slightly to the North, Mow 149 in area and much discussion takes place as to whether this would be suitable for a public park. It is noted that at present the Public Garden is the only piece of public land with river frontage. Members take the view that a park in this locality would be a pronounced public improvement, but the cost will be great. It is realised however the present proposal is probably the last opportunity that will occur, in the neighbourhood of the Settlement, to obtain a large piece of land at one time at other than prohibitive prices. It is noted that the price of purchase of these lots, which includes control of the river frontage, is estimated at £1850 per mow, and it is decided, before taking further steps in the matter, to request the Public Works Department to obtain a firm offer, whereafter the matter will receive further consideration.

As regards Lot 6067, "The Point" held on monthly lease from the Waterworks Company, members decide to accept the offer to sell at £4000 per mow. Area Mow 3.949.

Compagnie Orientale de Capitalisation. Application by this society is submitted enquiring whether the Council will consent to their renting offices in this Settlement. The Council has no objection provided that all formalities required by their Consular representative are complied with.

2070 Dr. Hill. The file relative to the application by this employe for higher pay under his present agreement is considered. It is noted that Dr. Hill has indicated that the proposal that his present agreement be cancelled from July 1, with a new agreement in lieu at £300 per mensem advance, has been unequivocally refused by this employe who states that he will not enter into a new agreement at the present time, while he refuses to carry out the present agreement unless concession is made to him.

The Chairman remarks that it appears to him that Dr. Hill is not disposed to accept any reasonable proposition, and he enquires of the Health Commissioner whether he can carry on without his services.

Dr. Davis enters at great length into a discussion as to the state of the Municipal Laboratory, briefly to the effect that he cannot manage with^{out} Dr. Hill, that he considers Dr. Hill should have what he requires, and that in his opinion the Municipal Laboratory should not attempt to run on a paying basis, but that Shanghai should have a large Serum Institute.

The Chairman observes that it will be necessary for Dr. Davis

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to make his observations in this regard to the Health Committee and meantime members concentrate on the outstanding difficulty created by Dr. Hill. Dr. Davis indicates that without Dr. Hill, he cannot carry on. The Chairman observes that the Council cannot agree to these unreasonable demands, and asks at what rate Dr. Hill would probably consent to renew his agreement. Dr. Davis indicates probably at \$950 to \$1000 per month. The Chairman remarks that it would surely be possible to get any number of qualified laboratory experts for the post of No.3 in the Health Department for less than that, but Dr. Davis does not think so. Dr. Davis then withdraws.

The Chairman, summarising the position observes that he is afraid this case partakes of the nature of a "hold up" and constitutes a very unsatisfactory position of affairs.

Mr. Lamb suggests to members that they should telegraph to Dr. Stanley at once to engage a new man in replacement of Dr. Hill, that being in his opinion the only satisfactory course to pursue, and the Chairman adds that it is not much use arguing ~~the~~ further with Dr. Hill, and he does not think that further discussion would be of any use.

Mr. Simms would favour payment of \$800 from July 1 to the end of his agreement, but without giving any promise as to special treatment in regard to passages, superannuation etc, and it is eventually decided to adopt this course, members noting however that thereby the whole case will need to come up for consideration again in a few months time.

Members expressly direct record of the fact that this pay of \$800 is given to Dr. Hill in view of their inability to consider granting him back pay, and that it is in no sense the pay properly applicable to the No.3 in the Health Department.

1646 Mr. Beatty. The file is submitted relative to the request of this employe for higher pay. The Chairman remarks that he is not at all inclined to pay such high rates for junior posts in the service. Mr. Mackay observes that it is certainly not a difficult position to fill, and adds that it might even be preferable in such cases to second officers for three years only, with automatic replacement periodically. It is decided to refuse the application.

3068 Electricity Department, New Constructional Engineers. File is submitted of an application by the Electricity Department, ^{to} engage one senior Constructional Engineer to supersede Mr. Kinsey, reported to be incompetent, and one other Engineer to be junior to the latter.

Members discuss the matter at great length, in the course of which the view obtains that the Electricity Department should have

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these men if they require them, but as temporary appointments only, to last over the period of intensive construction work now in progress, in connexion with the scheme of extension. It is suggested however that immediately thereafter there may be another programme of extension. The Chairman observes that if there is any question of a further programme he will do everything in his power to block it absolutely and resolutely. In this view Mr. Mackay cordially agrees with him, and members express their general concurrence.

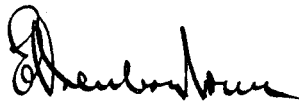
It is decided therefore to approve these two additional appointments on the distinct understanding that they shall be of a temporary nature only as above indicated.

The Municipal Gazette for October 13, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Acting Secretary.

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At the meetings of the Council held on Wednesday, October 19, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
W.P. Lambe
A.B. Lawson
V.G. Lyman
E.F. Mackay
S. Sakuragi
H.G. Simms and
The Acting Secretary.

Absent:

Messrs. S. Fessenden
H.H. Girardet.

The Council Minutes of October 12 are confirmed and signed by the Chairman.

2070 Case of Dr. Hill. Members desire that the Acting Secretary shall bring this matter up again for consideration in December, in the view that they should then call upon this employe to arrange terms of renewal of his agreement at rates of pay which shall appear to them reasonable, failing which it will be necessary to telegraph Dr. Stanley so that he may bring ^{will} him a suitable substitute.

1146 Case of Mr. Beatty. Members are informed that the Commissioner of Police is most reluctant to lose the services of Mr. Beatty and it is pointed out that it may be possible to issue the acting pay recommended some months ago in which case he would accept ~~725~~⁶⁵⁰. The discussion which ensues as to Acting Pay is reported below. Members adhere to their view that the rate of renewal should not be more than \$625.

2976 Acting Pay. In this connexion, the Chairman observes that he is averse to extending the principle of acting pay. In his opinion acting pay is solely applicable to the officer acting as Head of a Department or sub-department and is solely issued in consideration of assumption of additional heavy responsibility; any extension of this principle must lead to recurring difficulty. The Acting Secretary alludes to the Finance Committee's decision of March 7 on the subject, and the fact that certain outstanding details in this connexion still await comprehensive treatment. The Chairman states that he is absolutely averse to granting acting pay to No.3's, or other subordinate ranks, and states that he has no recollection of the motives which influenced the Committee in March but he feels that the whole matter should receive careful re-consideration, and a special Finance Committee

meeting will accordingly be convened at an early date.

The Works Committee minutes of October 11, are submitted and are confirmed.

4753 With respect to procedure relating to Road Protests, the Chairman raises doubts as to its efficacy if applied to all protests, and Mr. Mackay observes that at the meeting, the Committee considered it preferable only to publish such protests as they were inclined to consider favourably. Some discussion ensues, and it is pointed out that the old practice, strictly adhered to, might meet all difficulties, if all protests are published directly they are received, with an intimation that they will be considered on a fixed date. Such procedure would enable all interested to inform themselves of the nature of the protest in each case, and if sufficiently interested, to further, or oppose it, during the period of three months, until final decision by the Works Committee at expiry of the time limit, which is fixed by the Land Regulations at three months. The decision of the Works Committee, thus published, would be final. Before finally deciding upon the point, it is desired that the Secretary will prepare a further memorandum on the subject for the Works Committee's consideration.

The Finance Committee minutes of October 13, are submitted and are approved

The Electricity Committee minutes of October 6 are submitted. It is noted that these were only received on October 15, and slightly differ in detail from the formal communication to the Committee of the Land Purchase Procedure which the Council has adopted. Except therefore where the text may conflict, they are approved.

4153 History of Shanghai. Messrs. Kelley & Walsh write that Mr. Couling has placed the second volume in their hands for printing, and they desire instructions as to the number of volumes to print. It is noted that of the first volume, 1500 copies were printed, with provision for a second edition, but so far only 217 copies have been sold. Members enquire the total cost and note that to date it is £7,683 for the history itself, while the sums paid to Mr. Lanning and his typist total £47,000. It is suggested that the payment to Mr. Lanning may reasonably be considered to be in the nature of a pension. Nevertheless members consider that publication of the history has not been a striking success. They decide to defer decision as to the number of the second and third volumes to be ordered, desiring, in the first place that the Acting Secretary shall peruse the volume before this question is gone into, so as to accord with the standing practice that all publication by the Council shall first be passed by the Secretariat.

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Volunteers. Members note a communication from the Chief Ordnance Officer, Hongkong, to the effect that the 200 Gas Grenades applied for will not be issued by the War Office, who give no reason for their decision.

House Refuse Depot Site. Allusion is made to members' wish, before finally deciding the question as to purchase of the large site recommended, that the Health Commissioner should consider whether it would be cheaper to alter the present system to that of transporting garbage right away from Shanghai to a large site on the banks of the Whangpoo, maintaining a watcher who would measure and pay for the garbage he receives. The Health Commissioner has not fully covered this point and a further report was expected in time for this meeting, but has not come to hand. Members agree that it is desirable that the matter be finally settled one way or the other at an early date, since the offer of Messrs. Davies & Brooke may not remain open.

Sikh Pay. The proposed minor alterations for the Police in the rations allowance are approved, noting that no excess on cost is proposed.

Olympic Games. File on this subject is submitted and the views of the Parks Committee are noted. Members decide that rather than prohibit the use of the ground, because of the irregularities which took place, it would be preferable, upon a future occasion, rather than force development elsewhere, to allow the Park to be used under suitable regulation, and providing for suitable monetary payment, in respect of such use.

Site for Sewage Farm. Public Works Department report is submitted. In requesting that the Works Committee shall give its consideration thereto, the Chairman observes that the new site proposed appears to be in the heart of the district which is rapidly developing as the prime residential district of Shanghai. He continues that it is recognised that the district within half a mile or so of the Soochow Creek must, in the natural course of events, become developed with mills and other industrial establishments, together with the dwellings of operatives, and to that extent therefore the original proposal to have the sewage works close to the Soochow Creek into which the effluent must in any case be discharged, was a thoroughly sound proposition; on the other hand, he points out that if it can be avoided the Council should not incur the possible reproach of allowing a large sewage works to be placed near the junction of Hungjao and Warren Roads and for that reason the question of cost alone, is not necessarily the determining factor. Members take somewhat divergent views as to the stench which may or may not arise from a sewage works.

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and the Chairman of the Works Committee remarks that the matter will receive their detailed consideration from all points of view.

18/1575 Bubbling Well Road, Lot 2940. Further allusion is made to the delay in concluding the negotiations with Mr. McBain for the straightening of Bubbling Well Road. The Chairman refers to the Council's former ednute that since the principle is now at stake of claims for more than the assessed value, further negotiations should be delayed till the result of the pending cases before the Land Commissioners is known, since they will then be on surer ground in dealing with Mr. McBain.

The Municipal Gazette for October 20, is submitted in proof and is authorized for publication.

The meeting adjourns at 5.50 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, October 26, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Girardet
 W.P. Lambe
 A.B. Lawson
 V.G. Lyman
 E.F. Madkay
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Absent:

Mr. S. Fessenden.

The Council minutes of October 19 are confirmed and signed by the Chairman.

137/ Death of General Bray. The Chairman alludes to the lamented death of General Bray, of which news has been received today, and at members' unanimous desire, suitable reference to the event will be made in the current Gazette, and a letter of condolence will be addressed to his widow.

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794 Tramways. Joint note from the Police and Public Works Department is submitted setting forth certain conditions which they suggest should pertain to the operation of railless freight traffic. This will be circulated. At the same time, since members' view was not an experimental trial of the whole system, but experiment over a certain section only, they desire the recommendation to be made in a more detailed manner, prescribing the route and other stipulations to be observed in the event of a trial sanction of a section for freight service. Further report accordingly will be obtained.

Superannuation. Police application is made for the recent sanction of withdrawal of superannuation to be ante-dated, to provide in the cases approved, that the employes may draw their superannuation fifteen years after leaving London. It is pointed out that it is expressly laid down in the Regulations that length of service counts from date of arrival in Shanghai, from which full pay is issuable but that there appear to have been a few exceptional cases. The procedure now appears however to be a correct one and the application therefore is not sanctioned.

225 Rakusen Fire Case. The circumstances are detailed under which the

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arbitrators have called upon the Acting Secretary with a view to ascertaining the facts in connexion with this fire. Members are reminded of the ruling under which Municipal employes are not permitted to give evidence before any Court of Law or of Arbitration as to be matters learnt in their official capacity without permission first obtained through the Secretary. In this case members take the view that as Mr. Pett is the only person who is able to testify as to the facts of the case, he may furnish a report affording the necessary information as to what the Fire Brigade did or did not do upon this occasion, confining himself however to a mere statement of the facts and refraining from expressing opinions.

Case of Mr. Beatty. Further Police report on this subject is submitted, with suggestion that the Chairman should interview H.M. Consul General on the subject. Members decide not to recede from their decision and will only take the steps suggested if Mr. Beatty should terminate his service.

Execution of Warrants. Letter from the Senior Consul is submitted drawing attention to the refusal by the Police to execute a warrant issued by the Italian Consul General. It is decided to reply in terms of the Police Report.

General Hospital. Dr. Fearn has placed copies of correspondence with the Hospital contractor in the Council's hands, which members note. They approve the action taken by the Governors of the Hospital.

House Refuse Depot. After considering the further report by the Commissioner of Public Health on this matter, members decide to authorize the suggested purchase of a piece of land on the Sochow Creek, and the Works Committee will accordingly negotiate the purchase.

Chinese Exchanges. The Chairman informs members that he has desired the Acting Secretary to consult with the Legal Advisers as to the action practicable in the case of these exchanges. He has discussed the matter with Sir Everard Fraser and inquired why the Chinese do not take action in the Mixed Court about them. The latter replied that he had suggested it many times but they will not do so. He added that a Byelaw in any case would be necessary if such exchanges as that recently registered by the Italian authorities were not to seek foreign protection. He thought the Consular Body would look favourably on such a Byelaw.


Electricity Department.

3068 Constructional Engineer. Mr. Lambe produces a file of documents

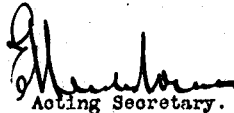
supplied by the Electricity Department relative to the engagement of the proposed new constructional engineers, and the views expressed are discussed at great length. Members take the view that there should be no great difficulty in engaging constructional engineers temporarily, such being a frequent condition of their employment; in any case however, the Council has recorded its sanction to engaging the new men for three years, and they have no more to add on the subject than has already been written, namely, that a staff of three employes for such work should not be considered a permanent requirement.

The Municipal Gazette for October 27 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.45 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, November 2, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lawson
- E.F. Mackay
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

Absent:

- Messrs. S. Fessenden
- V.G. Lyman.

The Council minutes of October 26 are confirmed and signed.

The Works Committee minutes of October 24 are submitted and are confirmed.

Volunteers.

1028 Reserve of Officers. Upon the recommendation of the Commandant Mr. J.C.E. Rye is appointed to be Second Lieutenant.

Land Commission. Members note that the Land Commissioners considered two cases of compulsory expropriation of land last Thursday and await the result with interest.

Licence Conditions. Proof of the Handbook of Licence Conditions containing revised conditions up to date is submitted and is authorised for publication.

2065 London Agents Agreement. File is submitted on this subject; members consider that the arrangements under which the London Agents receive £2000 per annum retaining fee and a commission to cover the whole of their services as the Council's agents and including all detail work in connexion with the engagement of staff, etc. should be ample remuneration, and that their request for retention of freight rebates should be finally disallowed, and direction is given to so inform them.

2070 Dr. Hill. Further letter from this employe is submitted accepting the proposal that he shall continue his service at £800 per mensem instead of as set forth in his agreement, but desiring certain assurances on the subject of superannuation and passage. The reply will be that provided his services are considered satisfactory by the Head of the Department he will receive full superannuation and his own passage

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upon expiry of his agreement, but not the passage of his family.

Mich Chih Kuei Public School for Chinese. Application by Mr. L.H. Turner

is submitted for reconsideration of the terms offered him for renewal of his agreement. Members consider that the rate of pay offered \$600 is adequate in the circumstances, and that they cannot entertain the application.

2150 Public School for Girls Site, Western District. Following upon circulation

of the plans for the new school for members formal approval, Mr. Lambe remarks that he has suggested to Mr. Harpur that another site might be found for the School on the opposite side of the road, when the existing site could be made available for the hospitals after the purchase of an adjoining property. He states that it has occurred to him that thereby the purchase of another piece of land for re-erection of the present and proposed future hospitals would be unnecessary. He states that he believes Mr. Harpur can obtain 17 mow on the other side of the road, while the present Public School for Girls site, enlarged by the additional purchases, would prove an excellent hospital site. He would suggest buying the large property on the west, also B.C. Lot 7184 inset thereto, but remarks that these being lots with good road frontage, they will probably be somewhat expensive to buy. The Chairman queries whether much frontage land is necessary for a hospital, and remarks that anyhow if the land on the West is bought its frontage could be resold again. Mr. Lambe thinks the property on the West would be an excellent addition and that, in any case, he does not think the Council could have too much land for public purposes in this district. He also observes that he is not satisfied with the appearance of the School building which appears to him to be very unattractive, and that the estimate of cost appears to be far above what it was before.

Mr. Girardet observes that, touching the question of the Public School for Girls, and utilisation of the site for hospitals, this matter had already been discussed at great length, when Dr. Ransom was on the Council, and it was definitely decided that as this site was bought for the School it should be used for this purpose, and the hospitals placed elsewhere.

Mr. Mackay enquires the price of the land on which it is now proposed to place the school, and is informed that it is \$4,500 per mow; he considers this very expensive indeed. There is no information yet available to show what the price of the land on the west would be.

Allusion is made to the circumstances that the School Committee has stipulated that the site for the Girls School shall not be less than experience at the Public School for Boys has found to be

necessary, i.e. 23 to 25 mow, and that on January 13 of this year, the Foreign Educational Committee and Works Committee jointly recommended to the Council that the necessary site reservation should also be made now for the Lower School and Kindergarten, which will probably be required in a comparatively short space of time. It is suggested that the re-arrangement now proposed loses sight of this provision, while it eliminates the Children's Playground desired by the Parks Committee, and cuts out the question of a Western Fire Station at the corner. Touching this item, the Chairman remarks that he commented some months ago on the desirability of acquiring a site elsewhere for the Fire Station as it would seem better to have it nearer the Soochow Creek, close to the Mill district. The Acting Secretary states that he believes no final decision in this sense is yet on record, but he will investigate the matter.

Discussion then takes place on land values generally, and the Chairman remarks that a piece of land on Yuyuen Road was recently purchased at \$3500 per mow and it is observed that \$3000 a mow was paid recently for land near to the Kinnear and Edinburgh Roads. Members regret that the price of land is so high. It is finally decided to refer Mr. Lamb's suggestions for consideration by the Committees concerned.

Discussion then takes place on the subject of the proposed new Cemetery. The Chairman remarks that the Works Commissioner has informed him that the 50 mow piece on Hungjao Road by the Tungwen College is in his opinion by far the best site and he recommends its purchase. Mr. Mackay suggests that the Navy Club land on Siccawei Road would be more suitable, as being much nearer to the Settlement, but the view is that it is not large enough. It is noted however that a further report by the Public Works Department is about to be made, as directed.

2940 Children's Playground. Mr. Lamb then raises the question as to purchase of a Children's Playground and referring to the views recorded in today's Works minutes, suggests only one mow need be purchased. Members however prefer that the site be larger, say 2 mow. Mr. Lamb urges immediate purchase therefore of 2 mow of the site in Seymour Road, even at \$8000 per mow, but it is suggested that the Parks Committee would undoubtedly expect to deal with it in accordance with the practice under which each Committee, with the cognisance of the Works Committee, deals with the question of sites in which they are interested. The matter will accordingly be referred to the Parks Committee for their views.


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Tramways. With respect to the last minute on this subject, members are informed that the Police take the view that Mr. McGill would never consent to experimental trial of one section only, but would want sanction of the whole scheme. It is understood also that Mr. Harpur thinks that the Tramway Company would not accept a partial service. The Chairman observes that he was in favour of upholding members former decision to refuse sanction for a freight service but that on the grounds that an experiment might be tried first, the majority of the members took the contrary view. If, as seems probable, an experimental section only may not be feasible, it would seem that the whole question should receive re-consideration, but before doing so the Works Commissioner's report as directed, will be awaited.

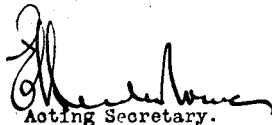
1408 Waterworks Company. It is noted that the comment of the Treasurer has now been received, but that of the Public Works Department is still pending. It is hoped to be able to give this matter concentrated treatment at an early date.

The Municipal Gazette for November 3 is submitted in proof and is authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Acting Secretary.

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At the meeting of the Council held on Wednesday, November 16, 1921,

at 4.30. p.m., there are:

Present:

Messrs. H.G. Simms (Acting Chairman)

H.H. Girardet

A.B. Lowson

V.G. Lyman

S. Sakuragi

The Acting Secretary and
two Assistant Secretaries.

Absent:

Messrs. S. Fessenden

W.P. Lambe

E.F. Mackay

A. Brooke Smith.

The Council minutes of November 2 are confirmed and signed.

With respect to the Children's Playground, members note that the Parks Committee will meet to consider this question tomorrow.

1408 As regards the Waterworks Company, it is noted that the final report of the Fire Brigade was received today, and that a copy of rules and regulations for water fittings has been received from the Company; proposed reply on this latter point is submitted and is approved.

The Watch Committee minutes of November 3 are submitted and are confirmed.

With respect to

2910 Volunteer expenses, the point referred to the Council by the Watch Committee is the subject of careful deliberation. Mr. Girardet explains that the Committee were anxious to meet the Commandant in this matter, as the latter appeared to take such a personal interest in it, but they felt compelled to express the views they did. He does not see however, how they can introduce such a practice; men go in for volunteering, perhaps from a sense of duty, but they become officers with their eyes open, knowing that it involves expense, because they like it.

He does not think that a staff officer is in any different position, in this respect, from the officers of a Unit, and while the Watch Committee sympathises with the Commandant in his view that he does not like to ask a Volunteer to do that which he knows costs him expense, they feel they cannot recommend payment as a matter of principle. Mr. Lyman absolutely endorses this view point, in which all members concur, and it is so decided.

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2750 Western Fire Station. The Acting Chairman remarks that the Watch Committee feel compelled to endorse the views of the Chief Officer of the Fire Brigade on this subject, but suggests that the matter be further discussed when the Works and Educational Committee minutes are under consideration.

2870 Jessfield Fire Brigade. Mr. Girardet remarks that apparently the native residents in this locality are developing considerable activity. He took an opportunity of riding round that district and found that they have a motor fire brigade. The Watch Committee's instructions will now be acted upon.

Byelaws in the British Court. Mr. Girardet adds that he spoke to Sir Everard Fraser on this subject, which it is hoped will come to a head at an early date.

The Works Committee minutes of November 10 are submitted and are confirmed.

With respect to the

1895 Sewage Works, Western District. Mr. Girardet desires elucidation on various points, which Mr. Lewis provides. Mr. Sinms observes that the price seem low, and Mr. Lyman adds that the offer was considered very favourably and was strongly recommended by the Commissioner of Public Works. Purchase accordingly is confirmed. Mr. Girardet enquires as to the larger site, and is informed that the offer of the long strip of land has now fallen through, being purchased by other parties, which Mr. Lewis explains will probably result in a slightly cheaper price for the large site, but somewhat increased expense in providing longer discharge mains. Members accordingly confirm the decision to purchase both sites.

As regards Locomotion for Sanitation Chemist, members agree to the principle that a car shall not be allocated to his sole use but he will be provided with the use of one.

In connexion with Building Permits, members note and approve the principle of no refund of fees.

2800 As regards the Myburgh Road, it is decided to make arrangements for scheduling the proposed improvement on the official plans for next year, but to take no steps for demolition of buildings at present, and until it should appear that such demolition is urgent.

As regards Children's Playgrounds, the Acting Chairman alludes to the reference in the last Council minutes, that the Parks Committee should first be consulted, and it is noted that they will meet tomorrow. As to the Wrightson property, the Council has already endorsed the Works Committee's recommendation in August last year and April this year to sell the land at the most advantageous rates and defer demolition till the road can be put right through.

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The Foreign Educational Committee minutes of November 14, are submitted and are approved. With respect to the

2250 Public School for Girls Site, the Acting Chairman remarks that it is apparent that the Foreign Educational Committee is not prepared to acquiesce in the proposed change of sites. He also refers to the Watch Committee's decision endorsing the objections raised by the Chief Officer of the Fire Brigade to alteration of the position of the Fire Station. Mr. Lyman informs the members that the Committee feel strongly on the subject of the new school; and that the members are deeply opposed to any interference with the site already allocated. Mr. Girardet expresses his sympathy with the Committee, and enquires why the work of erection has not been proceeded with, since the matter was definitely settled some time ago. The Secretary informs the members that the cause of the delay is due, in the first place to financial stringency, but when money became plentiful and Budget provision to build had been made, the subsequent delay has been due to alteration of the plans to meet Dr. Ransom's views.

Mr. Lyman adds that the views of the Educational Committee, at his request, have been expressed in the minutes with much restraint, but actually the members feel very sore on the subject, and wish to tender their resignation if the site specially purchased for the School is taken away from them.

The Acting Chairman puts the question to his colleagues as to what they ought to do in the matter, and they are unanimous that in view of the objection of the Educational Committee and the Watch Committee, the matter should be settled now, once and for all.

The Acting Secretary suggests that it might perhaps be possible to defer decision on the point until those Councillors now absent have returned, but Mr. Girardet remarks that the matter has now become one of urgency, and in the interests of harmony, definite decision should be made one way or the other without further delay, and the Committees so informed. Mr. Simms refers to the Chairman's statement on the subject at the last Ratepayers meeting, which he reads to members, and states that, in view of the very definite nature of Mr. Brooke Smith's remarks, it would appear that the Council has no alternative but to carry out the work. He continues that, in his opinion, the discussion has now proceeded far enough, and, as a majority of the members is present, unless they are divided in opinion, no good purpose will be served by further delaying the Council's decision. He therefore interrogates each member separately, and all concur in the definite decision that the site under discussion should be utilised for the purposes for which it has been allocated, and the

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Health Committee should be asked to make other arrangements for the Hospitals. As regards the Building, the Committee's explanations and final recommendations are noted, and after further discussion, members formally approve the plans and give directions that the work of construction be begun without further delay.

1755 Road Protest Procedure. In accordance with instructions received, the Acting Secretary deals briefly with this question and remarks that he proposes to lay before the Works Committee at an early date, certain proposed rules of procedure, which he suggests, will meet the points at issue.

Land Commission. The awards of the Land Commissioners in Cases 121 and 122 are submitted and are authorised for publication. Members consider the results satisfactory.

Volunteers.

1161 Shanghai Scottish Company. Upon the recommendation of the Commandant the resignation of 2nd Lieut. A.M. Wilkie of his commission dated November 7, 1921, is accepted, and Private R. Wood, M.C., D.C.M., M.M. is appointed to be Second Lieutenant.

2490 Road beyond Limits (Fusan Road). The Acting Secretary expounds the present position as regards this dispute, from which it is learnt that the Chief of the Chapel area, apparently unaware of the history of the Settlement and the conditions under which the Council acquires land for roads beyond limits, has taken exception to the construction of a drain in the Fusan Road. It is noted that this area differs in nowise from numerous other roads beyond limits, and so far as the British Consulate is concerned, consists of British owned property, upon which the Chapel Authorities apparently now presume to function despite usage by treaty or otherwise to the contrary.

It appears that upon representation made by the native authorities the Acting British Consul, Mr. Garstin, appeared to be quite unfamiliar with the rights and privileges of his nationals, disclaimed all interest in the affair, and referred the emissary of the Commissioner for Foreign Affairs first to the Danish Consul General and then to the Japanese Consul General, and it was only the absence of these dignitaries that afforded opportunity of reminding Mr. Garstin that important contravention of established procedure if not of treaty rights was involved, i.e. that no Chinese official, Yamen runner, soldier or policeman has any right to enter upon, trespass or otherwise interfere with the land or house property of British Subjects. Mr. Garstin then expressed absolute ignorance of the fact that land surrendered to the

Council for road purposes by British subjects is still owned in reversion by them and remains in their title deeds; that in short the Council has only a right of easement and not absolute ownership. After appreciating this point Mr. Garstin at length consented to deal with the question and, after considerable further argument, Mr. Chen being present at the time, it was agreed, subject to ratification by the Council:

- (1) That whereas a British firm has duly authorised the Council to make up and sewer a road on his property in accordance with the terms of the Land Regulations,
- (2) And the Chapel Police have wrongfully entered upon the property and interfered with the Council's workmen,
- (3) And the result has been that the Council has had to maintain guard on the road to prevent a repetition of such action,
- (4) And whereas the Chapel Police have lost prestige by such act,
It is agreed that
- (5) The Chapel Police shall withdraw from the road altogether
- (6) The Council's workmen and P.W.D. officials shall continue their work unmolested
- (7) The Council's Police guard shall be withdrawn from the road.
- (8) As a temporary measure, the Council's Police shall not function on the road, to enable amicable settlement of the difficulty by negotiation.
- (9) It is expressly understood that the Council has in nowise relinquished its claim that they have the right to control the road and the native authorities have not.

Members note these dispositions and ratify the arrangement as being correct and satisfactory in the circumstances, and they now await a communication from the Consular Authorities on the subject.

In the meantime it is to be noted that the Police have successfully frustrated an attempt in the evening to carry off the S.M.C. boundary stones.

Rent Profiteering. Allusion is made to the agitation among the Chinese on this subject, and members are informed that a deputation called upon the Acting Secretary with regard thereto, when they were informed of the Council's reluctance to adopt any measures savouring of interference in such matters. At the same time it is possible that the present agitation may assume the dimensions of a crisis, in which case emergency measures may become requisite.

The regulations promulgated by the French Consul General are communicated to members, purporting to be issued as emergency measures,

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and the Acting Secretary suggests that it would be desirable to discuss the matter with H.M. Consul General with a view to ascertaining whether there would be objection to the issue of a similar notification which might have a reassuring effect. The difficulties of effective enforcement of such measures, both in the French Concession, and on this side, are realised, but since the laws of most countries provide for refusal by the Courts to enforce exorbitant rentals it is considered not improbable that a carefully worded notification on the lines indicated may have a pacifying influence, while enforcement in the Mixed Court of Article 382 of the Chinese Penal Code would be an excellent deterrent.

Chinese Advisory Committee. In this connexion the Acting Secretary's repeated suggestion that the Chinese Advisory Committee might be consulted on the subject is approved, and if their views are satisfactory to the Council, publication could be given to them.

2823 Tailors Licences. File on this subject is submitted, and draft letter is approved for despatch to the Chinese General Chamber of Commerce, who have interested themselves in this matter. The decision makes concession in minor respects but deals unequivocally with the suggestion that regulations need not be enforced upon the tailors because they have adopted certain rules among themselves.

2848 Garage Licences. Representations by Messrs Platt & Co. on behalf of the foreign garages have been the subject of the Watch Committee's decision and final letter as authorised for despatch is submitted with another report by Mr. Pett, urging alteration before despatch. The alteration he proposes is the retention of the provision relating to electric charging apparatus. The Committee has considered this point and decided against. The Public Works Department have reported upon it as also Mr. Aldridge and in deciding upon the conflicting views of the technical chiefs, in the sense of the letter submitted in draft, it is decided to express regret to Mr. Pett that the Council cannot adopt his suggestion.

2879 Noxious Drugs Licences. The Acting Secretary reports that the Acting Commissioner of Health advises that he considers the licence conditions adopted by the Council to be quite unworkable and that therefore no licences have yet been issued and no fees been collected. The Chairman observes that the licence conditions were adopted at the instance of the Health Department, but if Dr. Davis considers them impracticable there is nothing further to be done pending his considered report on the subject.

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Health Department Coolies Pay. The Health Commissioner reports that a
2673 proposed strike of the departmental coolies has narrowly been averted,
and he recommends an increase of pay of \$1 all round. There are 637
coolies.

The Acting Secretary informs the members that he has consulted
all the major departments as to whether compliance with the
recommendation will involve them in difficulties with their staff
and receiving replies in the negative, he now reports to members
accordingly, who approve the increases proposed, to have effect from
December 1.

Ordure Contract. File of unsuccessful negotiations with the defaulting
18/1472 contractor for 1919 is submitted, showing the balance outstanding,
₹43,000. Members are averse to extreme measures, but direct continu-
ance of pressure.

Superannuation. Application by Mr T.H. Hutchison of the Finance
1487 Department is submitted requesting that upon completion of 15 years
service, three years hence, he be granted the privilege of withdrawal
on the grounds that he had entered into his new agreement before
abolition of the privilege.

Members adhere to their decision that the privilege of withdrawal
without retirement is in no way contingent upon the existence or
otherwise of the service agreement, and the application therefore
cannot be entertained.

Standing Orders. The Standing Orders and General Instructions to
Employes etc are submitted in draft with proposed amendments to
accord with present practice and recent decisions, and after being
read, are approved, and are authorised for reprint.

2550 Segregation of Electricity Department. With reference to an enquiry by
Mr. Mackay ~~at the Works meeting on November 14,~~ as to why the lift
shaft is still blocked up and expressing the view that the Council's
recent decision was definite and clear and desiring that the matter
be raised at this meeting. The documents are submitted with the
remark that nothing further has transpired since communication to
the Engineer-in-Chief and Manager on October 28 of the Council's
instructions. The Acting Secretary observes that unless members
consider that there is urgency, they might prefer to take no further
action in the matter until Mr. Mackay's return and the suggestion
is adopted.

1435 Medical Attendance. Members are informed and this matter continues to

occupy time and attention. Under Dr. Patrick's resolution all medical practitioners were to be at liberty to attend Municipal employes provided no increased expense to the Council resulted, and this was followed by formal cancellation of the contract with the medical attendants. He proceeds to enumerate at length certain of the difficulties, but Mr. Girardet observes that in his opinion the matter can and should be arranged on the lines of the present understanding with the Council's official medical attendants, with an intimation to the staff that if they wish to make other arrangements with their own doctors they must pay the difference. Members approve the proposal that all arrangements must be considered to be in force for one year, also the suggestion that if possible arrangements be made so that no charge be made for broken periods of a year for new employes, on the principle that such are counterbalanced by those whose services terminate.

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Railless Freight Traffic. Following upon the minute on this subject at the Council's last meeting, the Acting Commissioner of Public Works has submitted his report which is of the same tenor as that of the Police. The question thus arises that since an experimental section in the sense understood by the Council is considered impracticable, the main question still remains for decision as to whether railless freight cars shall be permitted or shall not. It is realised that in theory, while permission to put the whole service in operation would contain a clause as to cancellation if thought fit, in practice, once the Company had imported all their freight cars, the Council could hardly stop it however undesirable the result might be.

Mr. Girardet remarks that he believes one or two cars are on the way, and suggests that they might be tried over the whole route, but it is pointed out that such would not be an experiment within the meaning of the Council, whose original objection was taken on the grounds that there is already too much congestion of passenger cars, that more passenger cars are to be provided which will result in more congestion, and freight traffic in addition would be impossible.

Mr. Simms observes that only a full service on a certain route would be a fair trial, while two or three cars would not. Mr. Girardet replies that the proposal amounts to precluding the Tramway Company from exercising a useful function of ridding the roads of handcart and wheelbarrow traffic, and Mr. Simms rejoins that he would like to be persuaded that it would but he does not think so. He states frankly that he feels himself compelled to adopt the viewpoint of Mr. Brooke Smith in this matter.

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The Acting Secretary suggests that as members were very divided

on this point before, and are still divided in opinion, that they might view with favour a proposal to still further postpone the discussion until their members are increased, and this suggestion is adopted.

3257. Chinese Exchanges. It is noted that an interchange of views is in progress between the Legal Adviser and Acting Secretary on this subject, and that it appears probable (excepting always the possible necessity for emergency measures) that it will be necessary to recommend, at a special meeting of Ratepayers, if it can be successfully convened, upon the occasion of the next annual meeting, a simple inclusion in the licensing byelaws of stock and produce exchanges. Thereafter suitable licence conditions can be enforced.


Advertisements. The Acting Secretary suggests that having regard to the future, provision be also included in any such byelaw for the taxation or licensing of street advertisements, posters, signboards etc., exhibited externally on buildings, and this suggestion is unanimously approved.

The Municipal Gazette for November 17 is submitted in proof and is authorised for publication.

The meeting adjourns at 6.40 p.m.



.Chairman.



Acting Secretary.

and

At the special meeting of the Council held on Monday, November 21, 1921,
at 11.45 a.m., there are:

Present:

Messrs. H.G. SIMMS (Acting Chairman)
 H.H. Girardet
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi and
 The Acting Secretary.

Absent:

Messrs. S. Fessenden
 W.P. Lambe
 E.F. Mackay
 A. Brooke Smith.

24/0 Roads Beyond Limits. - The Acting Chairman remarks that this meeting is called to discuss the circumstances in connexion with the Fusan Road Dispute. Discussion then takes place on the various points at issue, and it is noted that the Council still functions on the road, and will continue to do so until further notice. It is considered that the contention of the Hu-Pei Tax-Works Bureau is an utterly untenable one, since it amounts to no more or less than a claim to construct roads upon private property registered and otherwise without acquiring the necessary land, or making payment therefor. Members endorse the suggestion that a letter should now be addressed to the Senior Consul on the subject in the following terms:

"I have the honour to allude to certain incidents which have occurred in connexion with the construction of a roadway and drain upon a piece of British registered property lying off the Range Road.

It would appear that on or about September 22, the road stones erected by the Council to delineate this road were pulled up and others bearing the name of the Hu-Pei Tax-Works Bureau were substituted, thus constituting trespass upon the property of the British registered owner; furthermore on November 13, a foreign Inspector and his coolies, engaged in constructing a drain, were interfered with and compelled to withdraw by a party of armed Chinese, said to be policemen, in the employ of the so called Hu-Pei Tax-Works Bureau.

It will be within your knowledge that quite apart from the rights of a British owner to purchase land within the neighbourhood of and adjacent to the Foreign Settlement, the Council is authorised to acquire land beyond limits, in the neighbourhood of the Settlement, for the purpose of converting the same into roads for the use of its residents by special enactment agreed upon between the Consular Body and the Supreme Chinese Government in Peking.

Such a concession by the Chinese Government was of course the logical and reasonable quid pro quo of the privilege extended by the Settlement authorities to Chinese traders, merchants, shopkeepers, and others, to reside in the Settlement, so long as they obeyed the regulations.

It is of course not to be supposed that the Consular Body would at any time require reversion to the former state of affairs when Chinese were not permitted to reside in or to own land or buildings in the Settlement, and the Council would not

advocate such reversion, but it does urge that so long as this privilege continues, with its resultant congestion of building space, the demand of the community is reasonable for unobstructed facilities for the purchase by residents of sufficient land beyond limits to erect further foreign and Chinese houses, and to construct sufficient and adequate roads of access thereto, whereby in some measure to lower the present high rate of rentals.

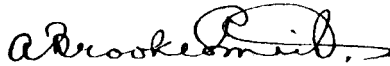
As regards the particular case to which reference is made, the small road in question differs in no respect from numerous other roads beyond limits, which from time to time have been constructed on foreign owned land, always with the consent of the owners affected, while, as regards the apparent contention of the Hu-Pei Tax-Works Bureau, that they are entitled to function upon such roads, it would seem that they arrogate to themselves a right which the Council has never claimed, even in the Settlement, i.e. to enter upon, trespass and otherwise function on private property.

Apart however, from this extravagant claim, it appears to the Council that the entry upon and trespass by armed men upon the property of British subjects is no less a contravention of established usage and procedure.

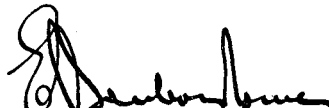
In therefore bringing this matter to your attention, I have the honour to observe that the Council feels assured that the local Chinese authorities do not overlook the reasonable requirements of the community in this direction, with whose reasonable aspirations they are doubtless in complete sympathy, and there remains therefore, only to deal with the irregular action of the Hu-Pei Tax-Works Bureau, whose ambitions further to exploit what they have themselves described as "the overflow advantages of a Foreign Settlement" are not unnecessarily hampered by altruistic considerations.

I have the honour therefore to express the hope that you will be so good as to draw the attention of the local Chinese authorities to this incident, with the request that they will give the necessary instructions, not only that the matter of the road in question shall no longer be interfered with, but that all concerned shall render every possible assistance in enabling the residents of the Settlement to provide for the erection of a sufficiency of foreign and Chinese residences for their accommodation together with provision of the necessary access."

The meeting adjourns at 12 noon.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, November 23, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)
 H.H. Gimardet
 A.B. Lowson
 V.G. Lyman
 S. Sakuragi
 H.G. Simms and
 The Acting Secretary.

Absent:

Messrs. S. Fessenden
 W. P. Lambe
 E.F. Mackay.

The Council minutes of November 16 are confirmed and signed.

The Chairman expresses appreciation to Mr. Simms for the able manner in which he has performed the duties of the Chair during his absence and that of Mr. Mackay. He expresses satisfaction that the ^{29/10} question of Payment of Volunteer Expenses raised in the case of Captain Stewart has been turned down on principle, while as regards the Western Fire Station and Public School for Girls Site the matter ^{28/11} is now finally settled. He regrets that the Licensing of Noxious Drugs is in such an unsatisfactory state, but the next move appears to be up to the Health Commissioner, while as regards Exchanges and Advertising, alteration to the licensing byelaw appears to be requisite; however further investigation is proceeding. As regards enforcement of Byelaws in the British Court, he thinks that the Council should have entered an appeal, and is glad to be assured by Mr. Simms that such was authorized to be done and a hearing of the appeal is now pending. He also notes the satisfactory out-turn of the recent appeals to the Land Commissioners.

The Council minutes of November 21 are confirmed and signed.

The Parks Committee minutes of November 17 are submitted and are confirmed.

With respect however to Children's Playgrounds in the Western District, members defer consideration of endorsement of the recommendation of the Parks Committee, until they have had an opportunity of perusing the files containing details as to cost. As regards the Wrightson property, and the views expressed in the Works minutes of November 10, members note and endorse the view of the Parks Committee that the land is too valuable to be utilised for a Children's Playground.

18/15/24

SMC

The remaining minutes are endorsed in all respects as recommended except that it is desired that the surplus land next to the Public School for Boys remain without alteration in its present status, with a view to possible utilization later of part of the area for extension of the School, or other Municipal purpose.

2470 Roads Beyond Limits. File on this subject is submitted, and letter to the Acting Senior Consul is authorised for despatch.

1535 New Cemetery. File is submitted, and it is noted that the balance of opinion of the Health Committee is in favour of purchasing the Brennan Road Site which is considered to have much better access. Members note however, that since it was first offered, the price has gone up, and it cannot now be acquired under £3000 per mow. This is considered unfortunate and it makes the price too high, and the Council therefore decides to buy the Hungjao Road site, although it is admitted that the approaches are not nearly so good. The area now authorized for purchase will be 50 Mow, but it is desirable to make arrangements to buy additional adjoining land, and to that end to provide therefor in the Budget.

2814 Thomas Hanbury School for Boys. In accordance with members direction, the plans have been redrawn, with a view to effecting an extension to this school, which, while reasonable, shall not be extravagant. It is noted the plans are signed by Mr. Stewart, the Headmaster, as fulfilling the requirements of the Educational Department, and have been approved by the Educational Committee. The cost of the work is estimated at £30,000, and the Council accords its sanction, and gives directions to proceed with the work without further delay. Members note with satisfaction that the programme of extensions to this school may now be considered complete for many years to come.

2745 Hospital Site. Mr. Girardet observes that he wishes to bring up this subject on the score of urgency. He notes that endeavour has been made by at least one member of the Health Committee to arrive at finality. He strongly recommends an early settlement, and observes that the Health Committee has already made their formal recommendation. Mr. Girardet urges that a final decision should at once be arrived at, and it is decided to re-circulate the documents, and to bring up the matter for final decision on Wednesday next, when Mr. Harpur will be required to be present.

2550 Complaint from Mr. Aldridge. The voluminous file on this subject is submitted with an address by Mr. Aldridge to the Electricity Committee, complaining that the Council's minutes do not properly
of September 28

represent what passed at the meeting, and amount to a vote of censure. Mr. Simms remarks that he considers the minute is a fair narrative of what took place, and that "it is not the business of the Council to dish up its own minutes to suit the palates of various Heads of Departments." Members unanimously vote that the minutes must stand. A reply will, however, be made to the Electricity Committee that the Council has considered Mr. Aldridge's representations but, so far as they can see, the minutes do not convey an expression of censure upon him.

2550 Status of Secretary of the Electricity Committee. The objection taken to the minutes is noted, but members refuse to discuss it further, since they are assured that there is really no misconception in the mind of the Electricity Committee or the Electrical Engineer on the subject. It suffices that the Council does not approve the receipt or despatch of communications to Mr. Woodford or his assistant, except in his capacity as Secretary of the Electricity Committee and the Council's official instructions to Mr. Aldridge must be addressed direct to him, and not to a subordinate.

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7911 Railless Freight Traffic. Further discussion takes place on this subject, but final decision is deferred until Mr. Mackay's return. In the meantime views will be obtained on the suggestion that such cars as are already on the way be allowed to be put into service, but only on roads already permitted to freight vehicles.

Drawing of Brothels. This will take place on December 6, and the same arrangements will be made as upon the previous occasion, Mr. Simms, as Chairman of the Watch Committee, presiding.

1408 Waterworks. It is proposed to have a meeting for preliminary discussion on Monday next. The documents will be circulated.

2534 Mr. Godfrey. Petition is submitted by six members of the Public Works Department requesting removal from office of Mr. Godfrey, on the grounds of alleged want of interest, and refusal to discuss with them official matters of importance. The Chairman observes that the Acting Secretary at first refused to receive this communication, but he has now placed the matter before the Council, with his recommendation that strong exception be taken to the action of the six employes in question: he submits that for employes to request the removal of their Chief on the grounds that he does not run the Department as they think it should be run, is highly irregular. Members concur in these views, and a reply will be drafted in unequivocal terms.

In connexion with the above, the Chairman remarks that the Council

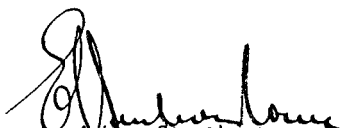
is, of course, aware, from their own experience, and the minutes of the Works Committee, of the unsatisfactory state of affairs as regards the conduct of the Public Works Department, and it is their feeling that if the Medical Advisers in London express an adverse opinion as to Mr. Godfrey's state of health, it is due to the public service, that they should consider suitable terms of retirement.

The Municipal Gazette for November 24, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.10 p.m.



Chairman.



Acting Secretary.

W.P.

At the meeting of the Council held on Wednesday, November 30, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

Absent:

- Messrs. S. Fessenden
- H.H. Girardet
- E.F. Mackay.

The Council minutes of November 23 are confirmed and signed.

2550 With respect to the Complaint by Mr. Aldridge, written comment by Mr. Girardet is read, at the conclusion of which the view obtains that the minute correctly records members' decision and it is therefore reaffirmed.

The Finance Committee minutes of November 25, are submitted and are confirmed. With respect to

1133 Loconotion, the view obtains that the application should not be granted
 1414 because very little outside work is involved.

As regards Signature of Debentures, members unanimously endorse the decision as making for more satisfactory working generally.

The Permanent Education Committee minutes of November 25 are submitted and are confirmed.

Resignation of Councillor. Mr. S. Fessenden, by his Attorney, Mr. C.R.

Holcomb, tenders his resignation on the grounds that ^{his} inability to return to Shanghai, violates the 3 months' rule. Members accept the resignation with regret.

As regards the vacancy thus caused, members realise that it involves a bye election. It is decided however that there is no urgency in the matter, and pending further consideration, the Acting Secretary will ascertain the probable date of Mr. Fessenden's return with a view to his re-nomination, together with that of those members who have so kindly accepted seats on the Council to fill the vacancies which have taken place since the last election.

The Acting Commissioner of Public Works attends.

W.P.

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1875 Cemetery Site. Mr. Harpur explains to members the circumstances under which the offer made has now fallen through and the price ^{has} ~~is~~ now been increased. Much discussion ensues as to whether in the circumstances it is better or not to revert to the Brennan Road site. Mr. Lambe is in favour of this alternative on the grounds of superior accessibility. Members decide however to buy the Hungjao Road site at once at whatever figure it can be obtained ~~for~~, and quietly to add as much additional land in rear as possible, at the same rates, up to 20 mow, making provision therefor in the coming Budget. The Chairman comments adversely on the circumstance that in the recent past, delay has so frequently added heavily to the purchase price.

1145 Hospital Site. Considerable further discussion takes place, the Acting Secretary being absent, and members notify their wish to consider the matter again next week.

11/11/26 Customs Examination Shed. Letter from the Customs is read, accepting the Council's proposals, and reply in careful terms is authorised with a view to avoidance of misunderstanding.

1227 Mint. The Council's terms under which the mint would be in Shanghai, ^{Settlement} having failed of compliance, it is noted that it is proposed to be placed just beyond the Boundary, and application is now made for a bridge to connect with the Settlement. It is realised that the mint would thus become practically part of the Settlement without being subject to its control. Members are inclined to favour a proposal to erect the bridge at the cost of the mint near the ferry, the bridge to be the Council's property.

Road Extensions and Widenings.

1387 Kiangse Road. An application to repair No. 24 Kiangse Road, opposite the Administration Building, is considered, but decision is deferred until an alternative proposition has been received, which it is understood, is pending.

Volunteer Corps.

1628 Engineer Company. Upon the recommendation of the Commandant, the resignation of Captain J.T.W. Brooks of his commission is accepted.

Customs Company. Upon the recommendation of the Commandant the resignation of Captain S.V. Mills of his commission is accepted, and Lieutenant E.N. Ensor is appointed to be Captain.

Reserve of Officers. Upon the recommendation of the Commandant Captain S.V. Mills is appointed to be Lieutenant in the Reserve of Officers.

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General Municipal Rate (Cotton Mills Beyond Limits). File in connexion with the Ming Sung Cotton Mill's refusal to pay rates is considered, but since it is understood that negotiations to induce the Mill to comply are meeting with success, no further action is considered requisite, except that intimation should be made to the Electricity Department that the Council desires the clause as to payment of rates to be embodied in and to become an integral part of all future agreements in respect of the supply of power beyond limits to premises situated on roads under the Council's control.

Louza Police Station - Married Quarters. File on this subject is submitted and members approve, as a matter of urgency, carrying out the work required by the Police. They do not however, approve, as a matter of principle, the suggestion made to pay for this work out of an unexpended appropriation for some other work. They consider that this question of principle should be clearly borne in mind since in the event of its being disregarded, complications are inevitable.

Band, Private Services. File on the subject of the suggestion to pay the Conductor private services monies during his absence is submitted, and members consider that the practice is correct, under which these monies are considered to be properly earned by, and are properly paid to the official actually in charge. It is noted that they have been paid to Mr. de Kryger for the period during which he officiated as Conductor, and it is decided that no application can be entertained for their payment now to Mr. Paci, nor any alternative suggestion to make up the sum to him from other sources.

1300 Band Performances. The Chairman remarks that Dean Symons has called upon him to see if his efforts could not prevail to alter the hour of the Sunday concerts. The Chairman details the series of experiments by the Council during past years to arrive at the hour most suitable in the interests of the community, and he suggests that members should in no wise override the recommendation of the Band Committee on this subject to which they have given their formal approval.

It is recalled however that in former years orchestral performances were given twice a week, but those on Wednesdays were discontinued owing to lack of public support. Since however a charge is now made for admittance to such concerts, it is suggested that the Band Committee might suitably consider the re-introduction of the Wednesday performances, if in their opinion they would be a success.

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Band Tours. Mr. Lambé alludes to announcements he has observed in the Japanese press to the effect that the Shanghai Municipal Band of 40 performers would tour Japan. It is desired that the file on the subject be circulated, since, in members opinion, the arrangement does not sound very practicable.

2813 Tailors' Licences. Report is made to members that numerous tailors refused payment of their licence fees with a view evidently to obtaining still further concessions at the hands of the Council. The collecting of their names however, with a view to prosecution, appears to have resulted in immediate payment by practically all of them, which is regarded as satisfactory.

Secretariat Staff. In connexion with the compilation of the Estimates 1414 the Acting Secretary submits for consideration the question of renewal of his agreement. Members having discussed the matter in his absence, decide to sanction renewal at \$1100 per mensem from date of expiry, February 5, 1922.

The Electricity Committee minutes of November 18 are submitted and are approved subject to the following notes.

3068 Assistant Construction Engineer. Members note that the rate of pay proposed appears to be high, but they sanction the recommendation.
3518 Reserve Fund for Chinese Provident Scheme. The proposal should not be sanctioned until the views of the Treasurer thereon have been obtained.

2550 Electricity Offices. Members note the minute. Mr. Lambé observes that with him it carries no conviction. He is in favour of insistence on the Council's instructions already recorded. The Chairman quite agrees and Mr. Lyman considers the reasons given not sound. Members adhere to their decision that the lift should be installed and the passage ways opened up.

2550 Leave of Mr. Burkill. Mr. Lambé alludes to the decision already given on this subject and observes that if the Committee cannot grant leave they cannot grant its extension. It is desired that it be made clear to the Committee that any member requiring leave should apply for same to the Council, the Chairman adding that the Council is adamant that its duties and privileges in this respect may not be usurped by any Committee. He adds in reply to enquiry by Mr. Lambé, that in accordance with their decision already recorded, the Council will certainly themselves appoint the Electricity Committee for next year.

Sale of Land. It is considered that the Works Committee should refer offers of sale proposed for acceptance to the Electricity Committee for their views as to such acceptance before the Council acts.

Substation Site, Western District. It is considered that a report by the Public Works Department on this matter should be submitted to them before approval of the recommendation.

1613 Funeral Expenses. Members note with surprise the proposed payment for the Band, which attended the funeral of Mr. MacAdam. It is explained that there is probably some misunderstanding on the point since the Band does not attend funerals of Municipal employes as such, but that it did attend the funeral of Mr. MacAdam, upon the written requisition of the Commandant of Volunteers, because he was a volunteer, and, for that reason, he was entitled to a military funeral. It is desired that this point be made clear to the Electricity Committee and that no such charges on behalf of Municipal employes shall be incurred.
Chinese Provident Scheme. This minute is not quite understood, since no such system of finger print identification was authorized or has been adopted, and no official order on the subject has been promulgated.
Exchange. This minute is not quite understood, but it is presumed to refer to the exchange operations already settled: the Acting Secretary will verify the point.

Hospital Expenses. The suggested payment of those of Mr. Tinker, injured in the course of duty, is approved, in view of the exceptional circumstances.


Bill

The Municipal Gazette for December 1, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.30 p.m.



Chairman.



Acting Secretary.

at
At the meeting of the Council held on Thursday, December 1, 1921,

at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

W.P. Lambé

A.B. Lowson

V.G. Lyman

S. Sakuragi

H.G. Simms and

The Acting Secretary.

Absent:

Messrs. S. Fessenden

H.H. Girardet

E.F. Mackay.

11/08 The Chairman remarks that this meeting has been convened with a view to continuing negotiations with the Waterworks Company for a settlement of questions outstanding with the Company. He observes that the matter may suitably be dealt with under certain main heads, as follows:-

Pressure and Adequacy of Supply.- He alludes to the fact that in the Council's letter of April 13, the Council stipulated a minimum pressure of 45 lbs. per square inch over the whole system of mains, these to be 9" in diameter, in regard to which the Company has replied that such will involve very heavy expenditure. Mr. Harpur observes that though 45 lbs. pressure and larger mains throughout the system may be reasonable, such involves much greater pressures in certain parts of the system. It is decided to modify the requirement in the sense that while 45 lbs. pressure is essential, the mains should be of a minimum of 6" with a clause providing for a larger main to be laid compulsorily when the Council so requires at six months' notice.

Purity of Water Supply. - It is noted that any new agreement made as a result of these ^{negotiations} ~~conversations~~ will contain adequate provision for the safe guarding of the purity of the supply.

Extensions of Mains. - The Chairman suggests that members adhere to the demand that the Council shall be the final authority to decide as to what extensions should or should not be made and the terms upon which they should be made.

Scale of Charges.- The principle is asseverated that water should be charged for on the basis of actual consumption, and it is decided, in the first place, to ask the Company for definite information,

as to the charges they propose. As to the schedule attached to the old agreement, the view obtains that if and when a new agreement is made, the old schedule should be abandoned with the rest of the agreement.

Terms of New Agreement. Any arrangements made should contain provision for revision quinquennially as already communicated to the Company in the Council's letter of April 13.

Limitation of Profits. In this connexion much discussion takes place as to the maximum profit to be permitted and the Treasurer remarks that it will be necessary to allow for certain reserve funds and for depreciation. The Chairman desires that he will be so good as to report further on this point, which will be difficult to regulate in practice, and also to deal with the question of the percentage on capital to be allowed to be utilised in reserve funds and the question of reasonable depreciation. Mr. Goodale enquires whether it is the intention of the Council for the public funds to bear the cost of the improvements and receives a reply in the negative.

Street Hydrants. The suggestion contained in the Public Works report of November 2 on this subject is adopted, involving ownership by the Council of all hydrants with free fixing by the Company and provision of water for public purposes free.

Private Hydrants. These are considered to be inseparable from public hydrants in principle and it is considered that the Council should be responsible for the water drawn therefrom for fire extinguishing purposes.

Measures to prevent private use of these Hydrants, are then discussed and decision is made in the sense that there should be no annual fee for connexion and no other fee except plumbing costs, the water should be free, and the annual fees permitted should be a sealing fee based on cost, which when interrupted by the Fire Brigade for testing purposes, shall be replaced by a Fire Brigade seal, which shall be recognised by the Company.

Rules for Fittings. The views expressed in the report of the Commissioner of Public Works of November 2 are adopted, asseverating the principle that the function of the water supply company as such shall cease at the border of the property; the duty of passing installations as suitable falls properly to the Council, who will conduct it; and thus will be avoided the whole series of contentions based upon the right claimed by the Company to interfere with the plumbing operations of its competitors.

General. The recommendation of Mr. Harpur is adopted that the Council should have a more continued close knowledge of the Company's

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operations and projects, and to that end, they should be required to report each year as to the result of their working, to provide statistical detail in respect thereto, and to inform the Council of the measures proposed to provide for future development.

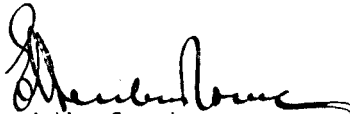
In this connexion it is decided to insist upon the request already made that the Council should provide two of the Directors while as regards the accounts, these should refer both to the fittings side and to the supply side of the Waterworks undertaking.

Various complaints are also dealt with as to inadequacy of supply and pressure and it is noted that settlement of the above points by the Company on the lines indicated should obviate such complaints.

The meeting adjourns at 5.55 p.m.



Chairman.



Acting Secretary.

all

At the meeting of the Council held on Wednesday, December 7, 1921,
at 4.30 p.m., there are:

Present:

Messrs. A. Brooke Smith (Chairman)

W.P. Lumbe

A.B. Lowson

V.G. Lyman

E.F. Mackay

S. Sakuragi

H.G. Simms

The Acting Secretary and

Assistant Secretary.

Absent:

Mr. H.H. Girardet.

2550 The Council minutes of November 30 are confirmed and signed. With respect to the item "Electricity Committee Minutes", the Chairman observes that he has required the question of approval of the section headed "Powerhouse Staff Reorganisation" be deferred, and comment by the Treasurer be obtained, so that members may give this matter the close consideration it appears to deserve. In this connexion he remarks that Mr. Peebles has suggested to him that he and Mr. Aldridge should be present at this meeting to consider this matter and that of the Segregation of the Electricity Offices, since they believe that the views of the Electricity Committee are not quite understood by the Council. The Chairman adds that he negatived the proposal since it seems to him undesirable that Messrs. Aldridge and Peebles should institute regular periodic attendance at Council meetings if it can be avoided, as in his opinion compliance would have that effect. Members agree with his views, and it is decided to consider once again these questions when Mr. Girardet returns.

With regard to the leave of Mr. Burkill, the Secretary has not communicated the Council's views to the Committee, since the principle is being dealt with by the Council.

The Library Committee minutes of December 5 are submitted and are confirmed.

Resignation of Councillor. Publication of the resignation of Mr.

Fessenden is approved. As the date of his return is not yet known, the matter will be considered again next week.

2870 Jessfield Fire Organisation. Police Statement of December 2, reports action by this Fire organisation in connecting a line of hose to a

street hydrant, and it is noted that the action taken was correct. It is desired that the Commissioner of Police should be careful how they ^{Police} handle these people at the present juncture, especially on Jessfield Village Road, and, while not objecting to their use of the road, will prevent them connecting to the mains of the Waterworks Company.

Police Force.

Terms of Service - Japanese Branch. Police report with Treasurer's comment is in course of circulation.

Case of Capt. Del Piano. Complaint by the Italian Consul General is submitted at the action of a policeman in searching Capt. Del Piano and reply will be made as drafted.

The Acting Commissioner of Public Works attends.

Hospital Site. The Chairman remarks that final decision in this matter was held over from the last Council meeting to afford Mr. Harpur an opportunity to make still further enquiry regarding other suitable sites, if available; and, in response to his enquiry, the latter states that in spite of earnest endeavour, such cannot be obtained. He adds that it is a matter of ~~most~~ extreme difficulty to obtain any large property at all, and he informs the members that his efforts in connexion with the site near the Futan College have failed, also those in connexion with another piece of land near Mr. Tibbey's residence.

Mr. Mackay considers the site near the Futan College would have been very suitable, and states that it is regrettable it could not be obtained. The Chairman then observes that the matter resolves itself into the question of whether to purchase the Great Western Road site, as recommended by the Health Committee, or whether this site should not be purchased, and the Council make still further endeavour to get some other site.

In the course of ~~further~~ discussion, the various sites which have already been considered are reviewed, including the Erenan Road site, in respect of which Mr. Harpur states that the price has now advanced to £3000 per now. Mr. Mackay enquires about the McBain property, but, on being informed that the price is from £5000 to £6000 per now, and that the residence is inconvertible, he concurs that its purchase is out of the question. Mr. Simms then remarks upon the constantly increasing value of land and the urgent importance of purchasing a site at an early date, and, after some further ^{Remarks} ~~discussion~~, members agree that the most suitable site available is the Great Western Road site. Accordingly, they scrutinise in detail a large scale plan of the

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site, and it is agreed that it is favourably situated and possesses good road access. The Chairman then reads the Works Commissioner's report on the offer made, and Mr. Harpur adds that it may probably be necessary to scrap the building unless it can be utilised as a residence for a medical officer or nurses quarters. In answer to Mr. Lyman's enquiry as to whether part of the land is low lying, he states that there will be no difficulty in the matter of any filling which may be necessary.

In the circumstances, the recommendation of the Health Committee is finally endorsed, and directions are given that the Acting Commissioner of Public Works negotiate for the purchase of this property, measuring approximately 45 mow of registered land at ₹3000 per mow, plus the valuation of the residence on Lot 9414. Authority is also given to purchase the interior land adjoining, sufficient to make up to 60 mow at the price of ₹2,800 per mow.

2490

Roads Beyond Limits (Fusan Road).

The Chairman informs members that H.M. Consul General desired that the Acting Secretary should discuss with him this matter and a memorandum giving the result of the interview is read, briefly to the effect that the Consul General welcomed direct negotiation between the Council and the Commissioner for Foreign Affairs with regard to this local dispute and would ratify any action at which they arrived. The proceedings at the resultant interview with Mr. S.K. Chen, representing the Commissioner for Foreign Affairs, is then detailed, and members approve the result of the negotiations so far -

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- (1) To replace M.C.R. stones with M.N. stones.
- (2) That the road shall be recognised as Municipal property.
- (3) That while a continuous road will be made and completed, it is understood that as in the Dixwell Road case, the former native path at the Settlement boundary shall be considered as continuous, with the result that native police may cross the Council's road at will at this point, it being expressly understood however, that both parties may lay mains, sewers, etc beneath the surface, that the Council may maintain the surface uniform with the rest of the road, and that as regards the section of roadway North of the Boundary, the Police of neither side shall function.

It is noted that no specific arrangement as to water, taxes or lighting has been made, nor has it yet been stipulated which party shall supply watchmen for purposes of Police protection.

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C.A.P.
Ricsha Shelters. Letter from Mr. George Matheson is submitted, with departmental comment, and it is decided to reply that the Council has sanctioned the erection of two more shelters as suggested, to be constructed next year, after the requisite budget provision has been made, and when these have been completed, the Council may consider the erection of further shelters if found desirable.

2539 Staff - Petition for removal of Mr. Godfrey. Draft letter in reply to the six employees concerned is read and is approved.

In this connexion and after some further discussion, since the present members of Council will be out of office in six months, they direct record of their view that if the medical certificate already called for as to physical fitness of Mr. Godfrey should prove to be of such a nature as not to require his being invalided, since they consider that he should not resume the post of Commissioner of Public Works, they recommend the then Council to seriously consider the question of effecting his retirement with suitable financial provision

2070 Dr. Hill. In accordance with members' direction on October 19 last, the case of this employe is submitted, and after some discussion members direct that he be now offered renewal of his agreement at \$800 per mensem (the rate which they consented to pay for continuance of service under the present agreement), and in the event of non-acceptance, a telegram should be sent to Dr. Stanley detailing at length the circumstances and requesting him to make arrangements for a suitable successor. Mr. Lamb mentions that the services of a certain Dr. Thompson, late of Hankow, might be available.

1792 Mr. Billings. File relative to this employe's agreement is submitted and it is noted that the unofficial negotiations authorised have so far failed of a settlement. Members decide to inform Mr. Billings officially that they are unable to increase the rate of pay offered for renewal \$845 per mensem, which they consider ample for the position, having regard to his length of service, and responsibility, and they decide that failing acceptance, superannuation should cease, and his resignation be requisite.

Mr. Goodale. Application by this employe for payment of the difference between P. & O. passage rates and those which circumstances compelled him to incur is sanctioned.

15/12/21 Bubbling Well Road - Lot 2920 and Wrightson Property. Mr. Mackay alludes to the fact that the minutes of the Works Committee of December 6,

and

18/1575

now in course of circulation, deal once again with this matter, which he regards as one of urgency and he reads the minute. The Chairman observes that the whole point is that Mr. McBain's claim is based on a rate above that of the assessed value, and the Council does not want to admit that it has paid such terms prior to the decision pending before the Land Commissioners in the Tam Wa Case (Szechuen Road Lot 18). Mr. Mackay agrees with this point of view and notes that the meeting of the Land Commissioners is now fixed for December 19. He continues however, that it seems better to proceed forthwith to pull down the Wrightson house and to make up the road to the boundary of that property, leaving the McBain section to be carried on afterwards when surrender is arranged. Members agree to this course.

Land Tax.

Re-assessment. In this connexion the Chairman raises the point that a new re-assessment should be made, since land values have gone up so much. Messrs. Mackay and Lambe agree and Mr. Lyman remarks that it might make a difference of half a million taels in the revenue. It is decided to make arrangements for re-assessment accordingly during next year.

Undeveloped Land. Mr. Lambe raises the question as to whether undeveloped land can receive special taxation, but in members opinion such is impracticable under the Land Regulations.

2248

Unregistered Land. Arising out of this question, the circumstances are detailed under which this matter was brought up once before and members unanimously adopt the view, in a sense contrary to that recorded in December last, that taxation of all unregistered land in the Settlement (comprising much vaguely defined agricultural land split up into small properties and multiple ownership) should not be attempted en bloc, as likely to lead to insuperable difficulty, but that those well defined properties which have never been registered should generally be brought under taxation. The method which appeals to them is, in the first place, to take those few properties in the Central District which bear Cadastral numbers and to assess them for taxation in the same manner as registered lots; while as regards other districts, if and when the first named measure has succeeded without undue measure of opposition, other properties, well defined, and the ownership of which is beyond question, should gradually receive Cadastral numbers in the usual way at the hands of the Revenue Office, and be brought under taxation in like manner.

1098

SMH

General Municipal Rate. The Chairman voices the view, and members concur, that the question of revision of rates applicable to properties in

the occupation of owners, dealt with in detail last year, should again be gone into in the course of the coming year with a view to still further increase.

Letter from Mr. McBain is submitted at length accepting the Council's views of the assessment of the house in his ownership in Avenue Road, which it is noted satisfactorily concludes the long outstanding negotiations and continual representations made by him on this subject.

Medical Attendance. Correspondence, with note on this subject, set forth in draft in the Gazette, is excised, members desiring to consider the question further and to act next week.

1484 Rioshas. It is desired that the question of the increase in the fees for private rioshas and of increase in the number of public rioshas should receive consideration at an early date.

1072 Roads Beyond Limits. Enquiry by Mr. G.P. Forster is made as to whether the Council has authority to renumber his house on Edinburgh Road, on the grounds that it is situate in Chinese territory, and reply is directed that since the Council owns all roads controlled by itself within and without the Settlement, the use of such roads is only permitted to outside residents provided they comply with Settlement regulations.

1777 Gazette. Mr. Lanbe observes that a mutilated edition of the Gazette is contained in the North China Herald and enquires whether this is in order. Members desire that the matter receive investigation.

The Municipal Gazette for December 8 is submitted in proof and subject to excision as above recorded, is authorised for publication.

The meeting adjourns at 6.30 p.m.

A. Brook Smith

Chairman.

J. H. ...
Acting Secretary.

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At the meeting of the Council held on Wednesday, December 14, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- W.P. Lambe
- A.B. Lawson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Sinms and
- The Acting Secretary.

Absent:

- Mr. H.H. Girardet.

The Council minutes of December 1 are confirmed and signed.

The Council minutes of December 7 are confirmed and signed.

11/11 As regards Land Tax on Unregistered Land, it is noted that the matter will again be referred to Council before executive action is taken.

The Works Committee minutes of December 6 are submitted and are approved.

2/33 As regards Tientsin Road, Lot 485B, the Chairman is in favour of stipulating for a deduction of one half for betterment, but Mr. Mackay, on behalf of the Works Committee, urges adherence to their recommendation, which will be acted upon accordingly. With respect to Land Commissioners acting as Arbitrators the Council considers that the Land Commissioners, having their own definite functions and enjoying a prestige in respect thereof, which is unquestioned, should not be called upon to act in cases where they are unable to exercise their statutory powers, and it is decided therefore to request Mr. Ambrose to act as Arbitrator on behalf of the Council.

The minutes of the Chinese Educational Committee of December 8, are submitted and are confirmed. With respect to the

137 Vacancy in the Committee, members will in due course give consideration to the question of a successor to the late Mr. Tong.

2578 Public Schools for Chinese. It is desired that investigation shall be made as to whether some of the boys attending the Public Schools are really the children of residents at Hangchow and other places. Members insist that the Schools of the Settlement shall be restricted to bona fide residents in the same way as the foreign schools.

2160 Public Schools for Chinese Girls. With respect to the remarks by Dr. MacGillivray on this subject, it is decided to place this question

once again before the Chinese Advisory Committee, it being noted that they expressed the opinion that if more money was to be expended on education, it should be on more schools for boys.

2332

Ellis Kadoorie School. Investigation will be made as to whether the \$15,000 mentioned covers the whole expense or whether other expenses are involved.

Education, General Policy. Mr. Simms alludes to the constantly growing variety of requisitions by various Headmasters, and proposes that, in the near future, the whole question should be gone into as to what sort of education should properly be provided, in the Council's schools, the decision arrived at to be formally communicated to the various School Committees, for their guidance in conducting the institutions placed under their supervision. This proposal meets with unanimous approval.

Membership of Council. No definite reply having been received on the subject of Mr. Fessenden's return, the matter will be considered again next week.

Volunteer Corps.

1028 Field Artillery Battery. Upon the recommendation of the Commandant a commission is approved for issue to Bombardier H.B. Lobb as Second Lieutenant.

1854 Police Force - Japanese Branch - Terms of Service. Much discussion takes place upon the Police recommendation. Mr. Sakuragi is not satisfied that the rates of pay offered are sufficient. He alludes to the resignations taking place and states that he is convinced that the fundamental cause is the low rate of wage paid.

The Commissioner of Police then attends and the matter is discussed anew. The latter remarks that he has already received 10 applications, all apparently from good men and ex-soldiers and there appears to be no difficulty in getting suitable men on the terms proposed. Questioned as to the recent resignations, he replies that there are only five cases, which are mainly due to the personality of Inspector Okushi, whose resignation is pending. The Commissioner adds that he has made his recommendations in full knowledge of the facts and that he considers that the terms offered are adequate. However he will have no difficulty, if the Council wishes to pay more, in acting accordingly. He then withdraws.

Members, after some further discussion, decide to increase the rates recommended by 10 o/o. Mr. Sakuragi desires recorded that in his view, the increase should be 30 o/o.

act.

Inspector Okushi. This employe's resignation is submitted and is
1292 formally accepted.

1646 Pay of Mr. Beatty. The Commissioner of Police again requests reconsideration of this matter and adduces various sub-departmental reports in support of his recommendation. Members agree to offer Mr. Beatty \$650 per mensem under a new agreement in view of the uncertainty of satisfactory replacement.

2490 Fusan Road. The present state of the negotiations is detailed and a plan showing the locality is submitted. Mr. Lambe comments on the difficult situation which may be brought about if a precedent is created whereby Municipal Police do not function on municipally owned roads. It is realised however that an essential weakness of the position lies in the fact that the British Consul General, under instruction from Peking, is obviously disinclined to accept sponsorship for British registered property, in regard to which, admittedly, only Chinese interests are involved, and in regard to an area, which although registered, has never been controlled by the Council, and is situated in a district which has been admitted to be controlled by the Chapel administration.

1233 Medical Attendance. Correspondence and note for the Gazette is approved, the file with memorandum having been circulated. Members note that in the event of 100 employes not being forthcoming for the official medical attendants, the Council will have to make up the difference: on the other hand, by reason of the agreement among the doctors, as to charges, it seems improbable that other than the original contracting firms will receive much custom.

19
794 Railless Freight Traffic. File on this subject is submitted, and it is considered that since it is agreed that three freight cars may function on the tramway system, under the conditions stipulated by the Police and Public Works Department, before reply is sent the minor questions connected with royalty, etc., shall first receive careful consideration.

2418 Health Department - Staff. The report of the Acting Commissioner of Public Health on re-organisation and increase of staff generally and with specific regard to the development of the laboratory is submitted, and members confirm their decision to await the return from long leave of Dr. Stanley before acting; noting however that a sum should be included in the estimates for reasonable expansion during the latter half of next year.

DM
Municipal Properties.

2940 Children's Playground. A letter from the Shanghai Land Investment Company agrees to reduce the price of Lot 2803, Nanyang Road, from ₪6000 to ₪5500 per mow, and formal acceptance is authorised.

Road Extensions and Widenings.

Kiangse Road, Lot 24. The file on this subject is submitted with claim by Messrs. Lafuente & Wootten for ₪10,000 for cost of land and reinstatement. The Works Commissioner's recommendation is adopted to counteroffer ₪6330.

The Municipal Gazette for December 15, is submitted in proof and is authorised for publication.

The meeting adjourns at 6.50 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, December 21, 1921,
at 4.30 p.m., there are:

Present:

- Messrs. A. Brooke Smith (Chairman)
- H.H. Girardet
- W.P. Lambe
- A.B. Lowson
- V.G. Lyman
- E.F. Mackay
- S. Sakuragi
- H.G. Simms and
- The Acting Secretary.

Members express their satisfaction on meeting for the first time in their new Council Room.

The Council Minutes of December 14 are confirmed and signed. With regard ²⁴⁸ to Land Tax on Unregistered Land, plan of the Central District is submitted, showing approximately three big lots and several small pieces of unregistered land in the Central District. Members desire that a similar plan be obtained in respect of the other districts, whereafter this matter may receive further consideration.

Works Committee Minutes of December 13 are submitted and are approved.

3118 With respect to Kunging Road Jetty, the Chairman enquires whether ~~that~~ it is to be reserved solely for passengers, and Mr. Mackay having replied in the affirmative, he remarks that this is the centre of the godown district. After some discussion it is decided that the matter shall receive further investigation. The Pay proposed for Messrs. Craddock and Clements is approved but with regard to that of ^{2745/2568} Mr. Thurnheer, the Chairman elucidates the viewpoint of the Finance ₁₀₆₅ Committee in connexion with the Salaries Revision and the Works Committee adopting this view, it is finally decided that Mr. Thurnheer's pay, under his new agreement, shall be \$450.

Mr. Simms enquires how it is that Mr. Diercking is retained in the service if he has been required to leave it, and it is noted that the wording of the minute was due to the misunderstanding of a statement by Mr. Harpur.

In connexion with Pay generally, and the suggestion that annual increases might be better than triennial ones, the Chairman reminds members that a fixed rate of pay for three years has been upon numerous occasions stipulated by the Council and successive Finance Committees, who have upon occasion taken the strongest objection to

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departure therefrom, and members generally take the view that any such radical departure just after the recent salaries revision, is inadvisable and no change will therefore be made at the present time in the current practice of 15 % increase triennially, *except where the maximum has already been reached.*

Membership of Council. Discussion of this matter is again postponed
1172 as Mr. Holcomb cannot yet give a definite reply.

2490 Fusan Road. The Acting Secretary details the result of his recent visit to the locality to meet representatives of the Commissioner for Foreign Affairs, Shanghai City Magistrate and Paoshan City Magistrate, and remarks that the proceedings consisted mainly of academical argument as to where precisely existed the former boundary between the two prefectures. He points out that Mr. Harpur and himself indicated that the Shanghai Settlement boundary in this locality undoubtedly purported to lie along the prefectural boundary and to be conterminous therewith, while the Magistrates contended that in accordance with ancient custom the centre of the path would be the real boundary. It is noted that further conversations will proceed as to the Fusan Road dispute in the near future.

1328 Voting List. H.M. Consul General has written a private note to Mr. Brooke Smith suggesting that the propriety of inclusion of German names in the voting list seems to him doubtful, in view of the recent German treaty with China, and he expresses doubt whether Germans any more than Chinese are entitled to take part in the administration of the Foreign Settlement in view of the fact that they are not under extraterritorial jurisdiction.

In this connexion the Acting Secretary submits a memorandum to the effect that differentiation between "treaty foreigners" and "non treaty foreigners" by the Revenue Office Staff is considered impracticable, that exclusion of Germans from voting powers, without excluding them from the privilege of being able to purchase land, would render them immune from land taxation, from liability to free surrender of land for roads, and other liabilities upon registered owners contemplated in the Land Regulations. It even appears doubtful whether the Foreign Treaty Consuls can prevent the German Consul from functioning in the matter of the elections so long as he is permitted to reside in the Settlement as a "Foreign Treaty Consul", and, indeed, as the Land Regulations are, the Foreign Settlement does not appear to be dependent at all for its status upon the maintenance of the principles of extraterritoriality.

The Chairman, in the first place, will take an opportunity of imparting these views to Sir Everard.

used
Land Commission Case. Members are informed that the Szechuen Road Case has now been heard. Mr. Mackay suggests that the McBain case should now proceed, but the Chairman suggests, and members concur, that it is better to await the receipt of the Award.

18/15/75
Ricsha Licences. With reference to the previous minutes on this subject and to recommendations, favourable and the reverse, by the Commissioners of Revenue and Police, members decide not to increase the number of public rishas but to increase the licence fees of private rishas to \$6 per quarter.

Staff.

2070 Dr. Hill. With reference to the minutes of December 7, the Commissioner of Public Health now forwards an application by Dr. Hill and recommendation that the terms which the Council authorised the Acting Secretary in October last to offer with a view to effecting a compromise should now be accepted by him, i.e. a new agreement from July 1 last. The Acting Secretary still recommends this course with a view to effecting a settlement. The Council disapproves the suggestion and adheres to the decision contained in its minutes of December 7.

1772 Mr. Billings. With reference to the minutes of December 7 on this subject, members are informed that Mr. Billings, having interviewed the Acting Secretary with a view to obtaining further information, has now returned his agreement, duly signed.

1646 Mr. Beatty. This case is again submitted, with the Acting Secretary's suggestion that ^{by} consent to renew at \$675, a possible necessity for replacement of this employe might be obviated. Members discuss the matter anew but are unwilling to recede from the decision on the subject contained in their minutes of December 14. They desire that Mr. Beatty shall be informed definitely and finally that their offer of \$650 must stand.

2550 Segregation of Electricity Offices. Mr. Girardet having returned, this matter is brought up for discussion in accordance with the directions given at the meeting of December 7. Mr. Girardet explains, at great length, the point of view of Mr. Aldridge, as the latter had explained it to the Electricity Committee, to the effect that more than one entrance is undesirable. The Chairman points out that a watchman should remove all difficulty. Mr. Mackay continues that it is the principle of seclusion to which he objects, and in this view the other members concur. Mr. Brooke Smith remarks that the real difficulty is that the Electricity Department wants to be separate from everyone else and doubtless will continue to press for their

own building but the Council has decided against and still so decides. Mr. Mackay adds that he strongly objects to the Council being forced into doing something absurd because of the fact that the Electricity Committee may continue to place the official members in a difficult position.

After further argument on the subject, Mr. Girardet's objection being overruled, he observes that he cannot but feel that he quite agrees with the Council.

44/3 Central Offices - Transformer House. In this connexion Mr. Mackay enquires how this structure came to be erected, since he does not recollect authorising it or being consulted on the subject. The Acting Secretary replies that it was possibly authorised before he joined the Council, but he does not recall the circumstances. Mr. Mackay thereupon requests that he will at once investigate the matter, adding that he cannot see how the Council could have authorised its erection where it is, and he would like to have full information. Mr. Mackay adds that really these things should not be done in an irregular manner.

Power House Staff Re-organisation. Mr. Girardet states that this minute appears to be in order, and, he is informed, is in accordance with the salaries revision schedule. The Chairman remarks that the Acting Treasurer requested that this matter should not be sanctioned before he had opportunity to report, and he desired that the minutes should not be acted upon and the Council confirmed his action. The Treasurer's detailed views are still awaited.

In this connexion the Acting Secretary remarks that the recent report of the Treasurer recommends that staff increases and other financial matters should be referred to the Treasurer for report prior to submission to the Electricity Committee, so that the latter might have the advantage of having the Treasurer's views as well as those of Mr. Aldridge, when coming to their decisions. The Council endorsed these views as being eminently reasonable since it is preferable that the Electricity Committee should deal with their own problems in the light of the Treasurer's comments, as is done with the recommendations of other departments, and not continually place the Committee in the position of having their recommendations disapproved as a result of later adverse reports. It is noted that the matter will be discussed further at tomorrow's meeting of the Finance Committee, but members generally approve the suggestion as likely to eliminate many of the contentious questions which, under present conditions, occupy so much of the Council's time and attention.

Mr. Girardet expresses the view that it is rather hard on

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W.S.W.

Mr. Aldridge to have to submit his proposals to another department but members do not take that view.

2496 Milk. Mr. Lambe suggests that more drastic action be taken in the matter of some of the prosecutions for milk adulteration. It is noted that the Mixed Court seems to feel restraint in imposing heavy penal sentences, but the Acting Secretary assures the members that they have themselves ample power to refuse licences in cases of repeated failure to comply with the conditions. It is decided therefore that the Commissioner of Public Health should recommend that in one or two selected bad cases the licence be withdrawn as an example to the others.

Designation of Chief Executive Officer. Members being informed that Mr. Liddell will return on December 31, the Chairman remarks that this gentleman asked him, before he went on leave, to settle finally the question of designation which up to then had received only preliminary consideration. The matter is discussed and, of the alternatives considered, that of Commissioner General commends itself to members, but the Chairman adds that it must be in addition to that of Secretary, so as to retain all the powers contemplated in that regard in the Land Regulations, and various decisions of Council. It is unanimously decided therefore that the formal designation of Mr. Liddell shall be "Secretary to the Council and Commissioner General", and that Mr. E.S.B. Rowe, as his deputy, shall be designated "Deputy Secretary and Deputy Commissioner General." This decision dated this day, will not however be made public until after Mr. Liddell's return.

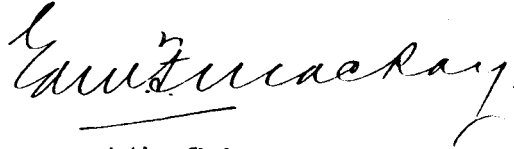
Secretariat Staff. The Chairman then remarks that he has formed the impression that Council matters are not dealt with as promptly as they might be and while realising that a certain amount of delay is inseparable from the conduct of public affairs, owing to the necessity of receiving departmental reports before action, he believes it is possible to effect an improvement by further strengthening and organisation of the Secretariat staff. He adds that Mr. Liddell was undoubtedly much overworked and quite run down prior to his departure on leave and Mr. Lambe adds that he knows that Mr. Liddell often worked far into the night on difficult outstanding questions. The Chairman continues that he is further cognisant of the fact that the Acting Secretary is frequently obliged to work up till 10 and 11 at night in the despatch of the public business and he considers that arrangements should be made so to reorganise the staff that the senior men should not be compelled, as at present, to devote so much of their

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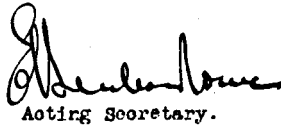
time and attention to detail work. To this end therefore the staff or assistants in the office should be augmented by the engagement of two good men of worth and experience, capable of performing the necessary detail work with ability and intelligence, so that their seniors should obtain relief in this direction.

The Municipal Gazette for December 22 is submitted in proof and is authorized for publication.

The meeting adjourns at 6.30 p.m.



Acting Chairman.



Acting Secretary.

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WGW

At the meeting of the Council held on Wednesday, December 28, 1921,
at 4.30 p.m., there are:

Present:

Messrs. E.F. Mackay (Acting Chairman)
H.H. Girardet
W.P. Lambe
A.B. Lawson
V.G. Lyman
S. Sakuragi
H.G. Simms and
The Acting Secretary.

Absent:

Mr. A. Brooke Smith (Chairman)

Mr. E.F. Mackay, Vice Chairman, presides, and expresses members' regret at the indisposition of Mr. A. Brooke Smith, Chairman, which prevented him from attending this meeting.

The Council minutes of December 21 are confirmed and signed, with minor amendment.

The Finance Committee minutes of December 22 are submitted and are approved.

With respect to the Budget, the Acting Chairman remarks that the estimate of Revenue shows 10 to 11 o/o increase. It follows therefore that if increased taxation is to be avoided, estimates of expenditure should upon the whole be limited to a like increase. It is realised that in some cases this may not be practicable. The Public Works Department estimates show a 13.5 o/o increase while that of the Health Office is approximately 100 o/o. He considers that it will be necessary to request the heads of these two departments to give preliminary consideration as to what could best be saved with a view to reducing the total to accord with the estimated revenue, but before taking action, other departmental estimates will be awaited so that a comprehensive view may be taken of the whole.

The minutes of the meeting of the Band Committee of December 19, are submitted and are approved. With respect to the

Band Tours, it is stipulated that the musicians should never be absent for more than a month, which will preclude any question of tours in Java, and, at Mr. Lambe's suggestion, it is decided that tours shall not be permitted unless the musicians' expenses are guaranteed. Mr. Lyman and Mr. Lambe concur in the view that the idea is impracticable.

As regards the agreements of the new Musicians, the views of the

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Band Committee are adopted, with the stipulation that the agreements shall be at three months' notice.

H.M. Court Appeal Case. The Acting Chairman remarks that members are familiar with the out-turn of this case as reported in the press and it is satisfactory to note that the Council's appeal has been sustained, and no question need now arise as to the right of the Police to function on Municipal roads beyond Settlement limits.

Volunteer Corps. Upon the recommendation of the Commandant the following

promotions are approved:

Portuguese Company. Sergeant Leitao to be Second Lieutenant.

Reserve of Officers. Sergeant L.P. Costa, Portuguese Company, to be Second Lieutenant.

Chinese Exchanges. The file on this subject is again laid before members, concluding with the ^{opinion} ~~question~~ of Mr. ^{Hollan} ~~Wright~~ of November 12, which supports the Police view that the Peking regulations are extremely vague and impracticable of adoption in the Settlement. The Police would license all exchanges with regulations to be drawn up in conjunction with the French Concession authorities. It is noted that Mr. ^{Hollan} ~~Wright~~ finds it very difficult to advise the Council to institute proceedings on the grounds of contravention of the Chinese Government's Regulations, as such might constitute a dangerous precedent, while he thinks it would be practically impossible to obtain such evidence as would lead to conviction. Subsequent conversations with Mr. McNeill have elicited nothing to modify this view, so that the choice of action appears to become narrowed down to two possible alternatives (a) to follow up the suggestion of the Commissioner for Foreign Affairs and regulate purely Chinese exchanges with the consent, express or implied, of Mr. Hsu Yuan, upon the lines adopted in the French Concession, and (b) of licensing all exchanges, Foreign and Chinese, by means of an addition to the Byelaws: it being noted that a difficulty at the very outset will arise of defining what is an "exchange".

Members find themselves inclined to adopt both alternatives, i.e. in the first place in reply to Mr. Hsu Yuan's letter to inform him that, should he find himself in conformity, the Council will adopt forthwith special measures for licensing the new exchanges, on the lines of those adopted in the French Concession, and secondly, to proceed with the steps requisite to include such concerns within the scope of the Byelaws.

It is realised however that, from all aspects, the problem is a thorny one, and members consider that the whole file should again be laid before Mr. McNeill for the expression of any further views on the

subject which he may be able to give.

This course will accordingly be adopted, but since some of the members desire to re-peruse the file it will first be circulated to them before being sent to Mr. McNeill.

1235 Electricity Supply to Flour Mills. Letter from Mr. Aldridge, handed to the Chairman personally, on this subject is submitted. Members' attention is drawn to their recent decision as regards extensions, and the possibility that if contracts are entered into for supply of more power than will be available with the completion of the 1920 programme, and reasonable future estimated demand, the Council may find itself unable to act in accordance with its convictions.

Mr. Girardet assures the members that there need be no apprehension of further extension programmes after completion of the 1920 programme for ^{some time} many years to come. Mr. Lambe remarks that the whole position wants careful watching as now that the chief supply of the Electricity Works is for power and as the demand for power depends more than anything else on the cotton and flour industry, the Council might find itself involved in serious loss in the event of a severe trade slump.

1273 Central Compound, Electricity Sub-station. The file is submitted giving the information requested by the Acting Chairman who remarks that the Works Committee should have had an opportunity of choosing the site before the building was undertaken. The Acting Secretary's assurance is noted that the Public Works Department realises the necessity for adherence to these rules in the future.

1172 Membership of Council. Consideration of this matter is once again deferred.

1149 Parks Committee. Members note with regret that Mr. Ayscough cannot accept nomination owing to his early departure from Shanghai, *the Parks Committee to be consulted as to who should be selected to fill the vacancy.*

1646 Pay of Mr. Beatty. The Council is notified of acceptance by this employee of the terms offered.

27-0 Case of Captain del Piano. With reference to the recent correspondence with the Italian Consul General, this gentleman now claims an apology and damages through his lawyers. The Legal Adviser will therefore be consulted.

2154 Vehicles (Lighting up Tires). Resuming the discussion which took place during summer, members decide that one time per month should suffice, and direct that the schedule be revised accordingly.

The Municipal Gazette for December 29 is submitted in proof and is authorised for publication.

The meeting adjourns at 5.45 p.m.

L. W. Mackay
Chairman.

A. H. ...
Acting Secretary.

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At the meeting of the Council held on Friday, December 30, 1921,

at 4.30 p.m., there are:

Present:

Messrs. E.F. Mackay (Acting Chairman)
H.H. Girardet
W.P. Lambe
A.B. Lawson
V.G. Lyman
S. Sakuragi
H.G. Simms and
The Acting Secretary..

Absent:

Mr. A. Brooke Smith (Chairman).

The Council minutes of December 28 are confirmed and signed.

The Watch Committee minutes of December 29 are submitted and are approved.

Budget 1922. Following upon members recent observations on this subject, a rough estimate is submitted of increases so far proposed, ranging from 7 o/o increase in the Secretariat, and 9 o/o in the Revenue office to about 100 o/o increase in the case of the Health Department. Members express the greatest surprise at the last named figure which the Council members of the Health Committee remark will certainly have to be much cut down. In this connexion Mr. Girardet raises the point as to whether or not the policy should be continued of setting against ordinary income, expenditure on such items as steam rollers, motor cars, rifles, and fire engines, all of which have or should have a considerable length of life and in respect of which it appears conceivable that a portion of cost only should appear on the total of each year's expenditure. In his opinion some such result might be achieved by dealing with these items as "plant" and writing off a substantial sum each year. It is desired that the Treasurer shall report on this matter as otherwise, as things stand, members realise that they are faced with the alternative either of reducing all estimates to come within approximately 11 o/o increase, or of levying more taxation.

2854 Capital Valuation of Roadland. A further point, to which members desire that the attention of the Treasurer shall be given, is that the heavy capital expenditure each year on land for new roads never appears in the Council's Balance Sheet, and they are inclined to the opinion that the large and ever increasingly more valuable asset to the

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Community of their numerous roads should appear among the assets of the Council for the Foreign Community. The Treasurer will therefore be asked also to comment upon this point.

2490 Fusan Road Dispute. The result of recent conversations with Mr. Hsu Yuan, Commissioner for Foreign Affairs and Mr. S.K. Chen, First Secretary, are recounted to members, also the request of Mr. Chun Bing Him on behalf of the Chinese who own the property in question, that the difficulty might perhaps be most satisfactorily solved by refusal by the Council to accept their surrender in view of the fact that there is a native road crossing the property, the existence of which was not disclosed to the Council; and to arrange for cancellation of the surrender accordingly returning the roadland to these owners, it being expressly understood that if a road is still retained, it shall be a private road only, and shall have no right to connect with the Municipal Road system.

The Acting Secretary places the various alternatives fully before the members who proceed to give consideration thereto, and it is noted that a precedent for return of roads formerly surrendered is that of the similar small roads of the Land Investment Company off the Great Western Road, which were returned to the owners a few years ago, and are now included within the French Settlement Extension area.

It is pointed out that there is the possible objection that the Chapei people might exploit the incident to the detriment of the Council's prestige, but the view obtains that if carefully handled apprehension need not be felt on this score, while members recall that as stated by Mr. Lambé at a recent meeting, it would be most inadvisable that it should ever be admitted that the Council's Police might not function upon any land which is in the Council's ownership whether within or without the Settlement. If, therefore, this principle is to be adhered to, it follows that the alternatives are either to press for full rights of ownership, with powers of levying taxes etc, or to refuse to accept this small and comparatively useless road which leads nowhere and the extension of which is blocked by the railway.

As regards the first alternative, members recall that H.M. Consul General has plainly indicated that his instructions from the Minister in Peking are to support no dispute in connexion with property beyond Settlement limits in which, as in this case, it is admitted by the registered owners, that no foreign interests whatever are really concerned.

After further very full discussion, members arrive at the conclusion that it would be preferable for them to refuse to accept

the surrender beyond the boundary path, on the grounds that no foreign interest is really concerned in this property and that full title to the whole of the land does not exist.

All members being thus in agreement, it is decided to act accordingly and thus close the incident.

1625 New Cemetery Site. From a report by the Commissioner of Public Works on the subject of the progress of negotiations, it is noted that the native documents of file have not yet been produced. It is hoped that there will be no real difficulty in this matter.

711 North Fokien Road Market. Members note with regret that it has so far been impossible to obtain a suitable site for this small market in the North Fokien Road. They note and approve the proposed appropriation of \$30,000 therefor in next year's estimates.

2139 House Refuse Depot - Soochow Creek. The Council learns with great regret that in respect of the new House Refuse Depot authorised to be bought on the banks of the Soochow Creek, negotiations have fallen through and the complete site cannot now be obtained. There appears however, nothing further to be done in the matter at the present time, but to await a further recommendation on the subject from the Commissioner of Public Health.

2145 Hospital Site. File on this subject is re-circulated with Public Works Department report that the Agents of the property in Great Western Road will not reduce their figure, and suggesting other possible alternative sites.

The Acting Chairman remarks that various views have been expressed and he reads the comments. Mr. Girardet is urgent that since this matter has been outstanding so long and has received such very full and detailed consideration both by the Council and the Committees interested a final decision should now be made. He alludes to the fact that land in the vicinity has already changed hands at \$3,500 per mow and, after considerable further discussion, and examination of various alternatives, members are unanimous in deciding upon acceptance of the offer at \$3,300 per mow.

Mr. Girardet adds that it is desirable that there should be a separate entrance to the property from the Avenue Haig, and suggests that in respect of the small piece of land on the East, the owner, Mr. A.W. Burkill, should be requested to give the Council the first offer of sale.

1408 Water Supply. The Acting Secretary submits the file relative to this matter and suggests that members may perhaps sanction despatch of

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 reply so as to get out of the office and leave for a further letter, the financial questions upon which report by the Treasurer is awaited. Members recall however that in the course of the negotiations the

Waterworks Company has specially asked that all matters outstanding be dealt with at one and the same time, with which view they are quite in agreement, and they therefore direct that the reply should include the financial details, in respect of which the Treasurer should be asked to report promptly, so that the Council's complete proposals may be formulated at one and the same time.

Mint. Before despatch of the reply recently authorised by members, the Acting Secretary submits for further instructions the file with a suggestion that since the Mint obviously proposes to have all the advantages of being in the Settlement without actually being in it, they should be required, irrespective of whether or not they take electricity or water, or provide it themselves, to contribute towards the cost of administration of the Settlement a certain sum in consideration of their enjoyment of the amenities of the Settlement. Should they object to taxation as a matter of principle, a sum might be agreed upon to be paid annually, in respect of the privilege above mentioned, and on such terms the Council might agree to put the bridge wherever they might desire. Members authorise this course and direct action accordingly.

2578 Chinese Schools - Disbarment of non-residents. File on this subject is submitted for members further consideration and they ratify the decision under which rigid adherence is required to the instruction that only children of parents resident in the Settlement shall be admitted to the Council's public schools for Chinese.

2633 Road to the Hills. The Acting Chairman remarks that he has again raised this question with the Acting Commissioner of Public Works who has given him an estimate of \$100,000 for the land for the road. Much discussion ensues and Mr. Lyman supports the view of Mr. Mackay that in a growing city like this, they should follow the broad minded ideas of their predecessors who, when the Settlement was very small, conceived and laid out the present Rubicon Road system. Mr. Lambé suggests that no definite decision be come to on this point owing to the continued indisposition of the Chairman who, like himself was opposed to it. His point is one of to what degree Municipal roads should be constructed in Chinese Territory. We have already roads extending for 10 miles and he objects to another 10 being added. The remaining members are inclined to favour the proposal as a matter of principle, obtaining the land for the road in the most inconspicuous manner possible and doing nothing more for a while, and only proceeding

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to make up further sections in an unobtrusive manner so as not to incite native official opposition. By this means and by refraining from erecting M.C. road stones, it seems probable that unquestioned title can be obtained to the land and progress can then be made gradually. It is decided however to make no definite decision until the Chairman has recovered from his indisposition.

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Bund Reclamation - Customs Shed.

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Much discussion takes place with respect to the reply from the Customs, received on November 21, after a delay of 11 months. The reply purports to be an acceptance of the Council's terms of January 20, but there are certain subtle differences which may or may not be intended, but which Mr. Lewis points out, may involve far reaching consequences. Mr. Rowe recounts the history of the examination shed as disclosed by careful investigation of the records, briefly to the effect that except for the concessions of successive Councils, the Customs have no rights on the Bund other than those inherent in every other bund lot holders. However the present position being as it is, members sanction a reply, noting the Customs acceptance of the terms contained in the Council's letter of January 20 last, with the proviso however, that the text of the original letter shall be repeated where it differs on the point of principles raised.

The meeting adjourns at 6.15 p.m.

A. Brooke Smith

Chairman.

A. M. ...

Acting Secretary.